

JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION (JOFOC)

Authority: Citations: FAR Clause 6.302-1, (2), Title 10 USC 2304 (c) (1)
only one responsible source and no other supplies or services will satisfy agency requirements.

Agency: U.S. Environmental Protection Agency
1200 Pennsylvania Avenue, N.W.
Mail Code 2832R
Washington, DC 20460

Description: This is an award is for the RSA Adaptive Authentication (AA) services needed to implement the RSA AA software within our EPA infrastructure

Period of Performance: 26 August 2011 thru September 30, 2012

Estimated Contract Value: \$1,115,000

Proposed Contractor: RSA, The Security Division of EMC

Justification:

Previous Purchase Order for RSA token expires November, 2011. This vehicle provides critical support to Office of Environmental Information. This is a sole source purchase order to be awarded to RSA, The Security Division of EMC because only one contactor can provide continuation of support service previously for the Office of Environmental Information. Full and Open competition would cause undue delay, actually rendering the need to introduce another two factor solution in its entirety, costing more in time, training, and funding. The U.S. Environmental Protection Agency (EPA) intends to award Fixed Price type contract with RSA for continued support. RSA Adaptive Authentication (AA) services are needed to implement the RSA AA software within our EPA infrastructure. Award to any other source would result in substantial duplication of cost to the Government that is not expected to be recovered through competition. EPA uses RSA two factor authentication for secured access.

The Description of Services required to meet the agency need and scope of this contract is to provide Universal Remote Access to EPA's existing RSA token technology factor authentication for secured service access. EPA already owns the current identity store for the agency remote access (RSA Authentication Manager) and uses RSA tokens to provide two factor authentication to EPA's network. RSA Adaptive Authentication software services will be able to achieve two factor authentication without physically having an RSA token. This is done in a two step process, by pre-registering a PC to the RSA AA service and by checking the connecting PC against RSA multi-vendor eFraud network. This support will ensure that the user community can easily and successfully provide support to the Environmental Protection Agency (EPA).

Contractor Qualifications:

Previous Purchase Order for RSA token expires November, 2011. This vehicle provides critical support to Office of Environmental Information.

RSA is currently under contract to provide RSA Adaptive Authentication (AA) services across EPA. The new support contract will cover the period of August 26, 2011 through September 30, 2012. As RSA Adaptive Authentication (AA) is a RSA product, it is in the best interest of this project to be awarded to the same vendor that produces this product. The company has an in-depth understanding of the business processes required for future implementation, upgrades, and problem resolution directly related to RSA AA and also has the greatest understanding of the security requirements for the Agency essential to accomplishing daily functions for services.

RSA Adaptive Authentication software services will be able to achieve two factor authentication without physically having an RSA token. This is done in a two step process, by pre-registering a PC to the RSA AA service and by checking the connecting PC against RSA multi-vendor eFraud network. The eFraud network is a database of known IPs or computer that has participated in fraudulent activity in the past. Many banks and commercial financial organizations use this RSA service to tighten their security in online transactions. This new service for implementing RSA Adaptive Authentication will integrate with existing RSA products within EPA. This purchase request for services to implement RSA AA will be used as an add-on to what we already have as a foundation to Universal Remote Access. Several other US Government agencies, including DOJ and FBI are using RSA AA for Remote Access multi-factor authentication. By purchasing these services from RSA, we will be able to integrate with minimum effort, handle only 1 vendor for Remote Access Authentication and better integrate with existing technologies such as F5 SSL VPN.

Other factors are the support and the knowledge that we already have invested in the RSA product. Currently we have experienced personnel that have knowledge of RSA products.

Websphere Employee Portal (WEP) requires employees to be able to access the portal remotely from outside the agency in a secure manner. RSA AA will provide the two factor authentication for the WEP.

RSA AA will be a vital solution that enables our organization to provide a safe controlled secure access for employees to the WEP.

Efforts to solicit from other sources:

Sole Source for posting is on FBO website dated 18 May 2011 to provide a demonstration of efforts made to ensure that offers are solicited from as many potential sources as is practicable, including whether a notice was/ will be publicized.

The notice was publicized on EPA's website and FBO requesting that interested parties contact the contracting officer if they have any questions or comments concerning the method of procurement.

A company called NikSoft expressed interest and provided this statement:

NikSoft is an SBA certified 8(a) company with over 8 years of experience implementing the Identity and Access Management Solution. We are approved by GSA for E-authentication and have been granted a Special SIN 132-60F on our GSA Schedule GS35F0125R for this work.

We have extensive experience implementing the RSA adaptive Authentication and have successfully implementation the RSA Adaptive Authentication for the Department of Justice Office of Justice Programs (OJP). We request that EPA consider NikSoft for this tasking as we are small business with the exact experience that you are looking for.

This statement does not provide the company capability(ies) of being able to provide the acquisition requirement that EPA requires.

The Contracting Officer requested the company provide a Capability Statement which was provided to the Project Office. The Capability Statement contained a bullet stating the company was on GSA's Schedule 70 for GSA approved for e-gov and e-authentication under Schedule 70 SIN 132-60F.

The SIN is called Identity and Access Management Professional Services - SUBJECT TO COOPERATIVE PURCHASING supports planning, risk assessment, deployment, implementation and integration of Identity and Access Management (IAM) with customer agency applications, both certificate-based and non-certificate-based. Included in the documentation provided, NikSoft states that the company was in a Strategic Partnership with Vordel for RSA.

For the Department of Justice past performance information in the corporate capability statement, the company provided RSA product/software for implementing provisioning and reset function(s). However, the company does not have the understanding of the security requirements for the Agency, essential to accomplishing daily functions for services as the vendor that produced and are providing EPA upgrades, implementation of this product/service.

RSA, The Security Division of EMC has an in-depth understanding of the business processes required for future implementation, upgrades, and problem resolution directly related to RSA AA and also has the greatest understanding of the security requirements for the Agency.

NikSoft does not have at this time the in-depth understanding of the requirements needed for the implementation of this requirement. EPA requires a company that can achieve the two factor authentication without physically having an RSA token. This is done in a two step process, by pre-registering a PC to the RSA AA service and by checking the connecting PC against RSA multi-vendor eFraud network.

The Contracting Officer, along with the Project Manager will develop a more comprehensive listing of possible contractors to be considered if/when any similar services are required.

Reasonableness of Cost:

A Government Estimate was developed by the Project Manager based on current contract for RSA Tokens. Pricing will be determined fair and reasonable based on this and historical data, current contract awards and similar IT service contracts.

RSA, The Security Division of EMC submitted a cost proposal that is reasonable and continues EPA's requirements for an in-depth understanding of the business processes required for future implementation, upgrades, and problem resolution directly related to RSA AA and also has the greatest understanding of the security requirements for the Agency essential to accomplishing daily functions for services.

Other Factors: None

Action:

There is only one source for this requirement. In accordance with Federal Acquisition Regulations Subpart 6.302-1 the justification for other than full and open competition must be approved by the Contracting Officer and the Competition Advocate.

Project Officer Certification:

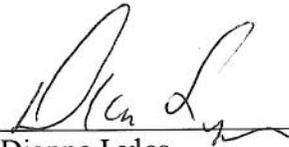
This justification is accurate and complete to the best of my knowledge and belief.



Deborah Seal
Purchase Order COR
Office of Environmental Information
Date: 8/17/11

Contracting Officer Certification:

I certify that this justification is accurate and complete to the best of my knowledge and belief



Dianne Lyles
Contracting Officer

08/17/11

Date

APPROVE:



Susan Moroni, EPA Competition Advocate
Office of Acquisition Management

8/25/11

Date