

JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION (JOFOC)

Authority: 41 U.S.C. 253(c)(5) FAR 6.302-2; Unusual and Compelling Urgency

EXTENET SYSTEMS INC. - DAS NETWORK TELECOMMUNICATIONS SERVICE FOR EPA's EMERGENCY OPERATIONS CENTER

Upon the basis of the following justification, I, as the Procuring Activity Contracting Officer, hereby approve the use of other than full and open competition for the proposed contractual action pursuant to the authority of 10 U.S.C. 2304(c)(1) and FAR Part 6.302-2.

JUSTIFICATION

1. Agency and Contracting Activity

Agency/Program Activity :

Environmental Protection Agency (EPA);
Office of Environmental Information (OEI)
Office of Technology Operations and Planning (OEI/OTOP)

Contracting Activity:

Office of Acquisition Management (OAM)
1200 Pennsylvania Ave. NW
Washington, DC 20001

End-User/Program Office:

Office of Emergency Management / Emergency Operations Center (OEM/EOC)
1200 Pennsylvania Ave. NW
Washington, DC 20001

2. Nature/Description of Action Being Approved

The subject requirement will upgrade the existing technology of its shared distributed antenna system (commonly known as "DAS"), servicing EPA Headquarters Office of Emergency Management/Emergency Operations Center (OEM/EOC), located in Washington D.C. at the Ariel Rios Building in the Federal Triangle.

EPA's Emergency Operations Center (EOC) serves as the operational focal point in HQ for data management and coordination capabilities. As a communication and coordination hub, the EOC provides support for Watch Officer communications, communications with other federal agencies (including DHS), and links to regional and field assets in effort to prevent, prepare for, and respond to environmental emergencies.

With regard to emergency preparedness priority telecommunications service, the EOC needs better technology to support and coordinate with the Department of Homeland Security and EPA's 10 regional offices. The existing neutral host DAS architecture predates EOC's occupancy at the Ariel Rios Building and does not provide current technological functionality or infrastructure sufficient for servicing the

unique physical characteristics and user demands of the EOC facility—where either the quality of wireless signals is impaired by the building structure or the signal capacity is insufficient to meet fluctuating occupancies.

The ability to maintain and provide superior response capabilities via the telecommunications features in EPA/EOC's evolving network is critical to the Government to ensure that the full range of users and first responders have the ability to communicate during natural and man-made disasters. This action will enhance OEC's cellular and wireless communications at its HQ location; providing current DAS technology/functionality and a platform that is extensible and flexible for future upgrades.

3. Description of Supplies/Services Required

This DAS infrastructure investment will provide the platform to support the upgrade, transition, or eventual replacement of legacy DAS architecture and telecommunications services supporting key OEM users in the event of major natural or manmade environmental emergencies.

Under this requirement, a shared infrastructure system will be designed specific to the OEC facility's unique physical characteristics and user demands. The existing system(s) will be upgraded via DAS component installations to minimize any disruptions to the facility's operations, and to adhere closely to facility security, installation and procedural guidelines.

In addition to the design and installation services, this requirement will provide for supplementary operations and system maintenance (including remote monitoring of the project site). The resulting contract-type is anticipated to be Firm-Fixed-Price, Level of Effort Term; and the total value of the basic contract/order is estimated to be \$150K.

4. Identification of the Statutory Authority Permitting Other than Full and Open Competition

10 U.S.C. 2304(c)(1); FAR Part 6 Subpart 6.302-2 Unusual and Compelling Urgency

5. Demonstration of Contractor's Unique Qualifications / Nature of the Acquisition Requiring Use of the Authority Cited

Extenet Services, Inc., headquartered in Lisle, IL specialized in the design, construction, operation and maintenance of shared wireless infrastructure for complex indoor environments. The firm's established knowledge with EPA/EOC programs and facilities, and its working relationships with multiple DAS vendors make in uniquely qualified to support this effort in selecting the DAS technology best suited to the OEC facility's individual needs.

Given the nature of EOC's operations, the need for these supplies/services is considered to be of compelling urgency. Requesting offers from other potential sources would likely result in significant delays and/or substantial duplication of costs to the government which would not be expected to be recovered through competition.

6. Commerce Business Daily (CBD) Announcement / Effort to Obtain Potential Sources

In accordance with FAR 5.201(b), a notice of this proposed contract action will be publicized on

FedBizOpps.com to solicit other potential sources for this requirement on or around August 3, 2012.

The contract specialist posting the synopsis will be available for response during the process, and a redacted version of this Justification and Approval will be posted to FedBizOpps within 14 days after contract award as required by FAR 6.305(a). As stated in FAR 6.305(e), the justification shall be screened for contractor proprietary data and all such data shall be removed before making the justification available for public inspection.

7. Determination of Fair and Reasonable Cost

In accordance with FAR 15.4, the contracting officer will rely upon cost and pricing data, information other than cost and pricing data, commercial item pricing and pricing set by law or regulation to ensure that the cost to the Government is fair and reasonable.

In addition, the contractor's proposed costs are subject to review by EPA cost/price analysts, audit by DCAA auditors, and proposed subcontract costs are subject to field pricing reviews. This will provide the contracting officer with adequate information to ensure that the cost to the government for this acquisition will be fair and reasonable. The majority of system material components are commercially available items and costs can be compared to commercial prices. Similarly, the professional labor costs being proposed for this requirement are commercially available services and costs can be compared to commercial prices to meet the specific telecommunications needs under this requirement.

8. Description of the Market Research Conducted / Statement of the Reason Market research was not Conducted

Market research is not applicable to this effort. This proposed contract action results from the acceptance of an unsolicited proposal that demonstrates a unique and innovative concept. Conducting market research would improperly disclose the originality of thought or innovativeness of the proposal, or would disclose proprietary information associated with the proposal.

9. Other Supporting Facts

- Building Security/Clearance requirements

10. List of Interested Sources

Extenet Services Inc. expressed an interest in this acquisition

11. Statement of the Actions (if any) the Agency may Take to Remove or Overcome Barriers to Competition before any Subsequent Acquisition for the Supplies or Services Required

As noted, a sole-source intent notice will be publicized for this requirement to potentially locate additional sources. Based on the nature of this requirement, and market research conducted, these services do not resemble the substance of a competitive acquisition; and it is likely that award to another source would result in considerable duplication of cost to the Government. To overcome barriers to future competition, if these types of services are required again, thorough market research will be

conducted (including meeting with any interested potential sources) and an announcement will be placed in the FedBizOpps in an effort to further enhance competition.

12. Contracting Officer's Certification that the Justification is Accurate

The information contained in this Justification for Other than Full and Open Competition is accurate and complete to the best of my knowledge and is in the best interest of the Government.



Dennis J. Bushta
Contracting Officer, OAM/HPOD

8/8/2012

Date