



# Fact Sheet

**The U.S. Environmental Protection Agency (EPA)**

**Proposes to Reissue a National Pollutant Discharge Elimination System (NPDES) Permit to Discharge Pollutants Pursuant to the Provisions of the Clean Water Act (CWA) to:**

## **City of Kooskia Wastewater Treatment Plant**

Public Comment Start Date: September 10, 2019

Public Comment Expiration Date: October 11, 2019

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### **The EPA Proposes To Reissue NPDES Permit**

The EPA proposes to reissue the NPDES permit for the facility referenced above. The draft permit places conditions on the discharge of pollutants from the wastewater treatment plant to waters of the United States. In order to ensure protection of water quality and human health, the permit places limits on the types and amounts of pollutants that can be discharged from the facility.

This Fact Sheet includes:

- information on public comment, public hearing, and appeal procedures
- a listing of proposed effluent limitations and other conditions for the facility
- a map and description of the discharge location
- technical material supporting the conditions in the permit

**Public Comment**

Persons wishing to comment on or request a Public Hearing for the draft permit for this facility may do so in writing by the expiration date of the Public Comment period. A request for a Public Hearing must state the nature of the issues to be raised as well as the requester's name, address and telephone number. All comments and requests for Public Hearings must be in writing and should be submitted to the EPA as described in the Public Comments Section of the attached Public Notice.

After the Public Notice expires, and all comments have been considered, the EPA's regional Director for the Water Division will make a final decision regarding permit issuance. If no substantive comments are received, the tentative conditions in the draft permit will become final, and the permit will become effective upon issuance. If substantive comments are received, the EPA will address the comments and issue the permit. The permit will become effective no less than 30 days after the issuance date, unless an appeal is submitted to the Environmental Appeals Board within 30 days pursuant to 40 CFR 124.19.

**Documents are Available for Review**

The draft NPDES permit and related documents can be reviewed or obtained by visiting or contacting the EPA's Regional Office in Seattle between 8:30 a.m. and 4:00 p.m., Monday through Friday at the address below. The draft permits, fact sheet, and other information can also be found by visiting the Region 10 NPDES website at:

<https://www.epa.gov/npdes-permits/about-region-10s-npdes-permit-program>

US EPA Region 10  
Suite 155  
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(206) 553-0523 or  
Toll Free 1-800-424-4372 (within Alaska, Idaho, Oregon and Washington)

The fact sheet and draft permits are also available at:

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Acronyms.....5

**I. Background Information.....8**

    A. General Information .....8

    B. Permit History.....8

    C. Tribal Coordination and Consultation.....8

**II. Facility Information .....9**

    A. Treatment Plant Description .....9

**III. Receiving Water .....11**

    A. Receiving Water.....11

    B. Water Quality Standards.....11

    C. Designated Beneficial Uses .....11

    D. Water Quality.....12

    E. Water Quality Limited Waters.....12

    F. Low Flow Conditions.....13

**IV. Effluent Limitations and Monitoring .....13**

    A. Basis for Effluent Limits .....16

    B. Pollutants of Concern .....16

    C. Technology-Based Effluent Limits .....16

    D. Water Quality-Based Effluent Limits .....20

**V. Monitoring Requirements .....23**

    A. Basis for Effluent and Surface Water Monitoring .....23

    B. Effluent Monitoring.....24

    C. Surface Water Monitoring.....24

    D. Electronic Submission of Discharge Monitoring Reports.....25

**VI. Sludge (Biosolids) Requirements .....25**

**VII. Other Permit Conditions.....25**

    A. Quality Assurance Plan .....25

    B. Operation and Maintenance Plan .....26

    C. Sanitary Sewer Overflows and Proper Operation and Maintenance of the Collection System.....26

    D. Environmental Justice .....27

    E. Design Criteria .....27

    F. Pretreatment Requirements.....27

    G. Standard Permit Provisions.....28

**VIII. Other Legal Requirements.....28**

    A. Endangered Species Act .....28

    B. Essential Fish Habitat.....29

    C. Antidegradation.....30

    D. Permit Expiration .....30

**IX. References.....30**

**Appendix A. Facility Information .....31**

**Appendix B. Water Quality Data .....36**

    A. Treatment Plant Effluent Data .....36

**Appendix C. Reasonable Potential and Water Quality-Based Effluent Limit Formulae.40**

    A. Reasonable Potential Analysis .....40

    B. WQBEL Calculations.....42

    C. Critical Low Flow Conditions .....43

**Appendix D. Reasonable Potential and Water Quality-Based Effluent Limit Calculations  
45**

**Appendix E. Anti-Degradation Analysis .....46**

**Acronyms**

|                    |  |
|--------------------|--|
| 1Q10               | 1 day, 10 year low flow  |
| 7Q10               | 7 day, 10 year low flow  |
| 30B3               | Biologically-based design flow intended to ensure an excursion frequency of less than once every three years, for a 30-day average flow. |
| 30Q10              | 30 day, 10 year low flow   |
| ACR                | Acute-to-Chronic Ratio   |
| AML                | Average Monthly Limit  |
| AWL                | Average Weekly Limit   |
| BAT                | Best Available Technology economically achievable  |
| BCT                | Best Conventional pollutant control Technology   |
| BOD <sub>5</sub>   | Biochemical oxygen demand, five-day  |
| BMP                | Best Management Practices  |
| BPT                | Best Practicable   |
| °C                 | Degrees Celsius  |
| C BOD <sub>5</sub> | Carbonaceous Biochemical Oxygen Demand   |
| CFR                | Code of Federal Regulations  |
| CFS                | Cubic Feet per Second  |
| COD                | Chemical Oxygen Demand   |
| CSO                | Combined Sewer Overflow  |
| CV                 | Coefficient of Variation   |
| CWA                | Clean Water Act  |
| DMR                | Discharge Monitoring Report  |
| DO                 | Dissolved oxygen   |
| EFH                | Essential Fish Habitat   |
| EIS                | Environmental Impact Statement   |
| EPA                | U.S. Environmental Protection Agency   |
| ESA                | Endangered Species Act   |
| FDF                | Fundamentally Different Factor   |
| FR                 | Federal Register   |
| Gpd                | Gallons per day  |
| HUC                | Hydrologic Unit Code   |

|         |   |
|---------|---|
| ICIS    | Integrated Compliance Information System        |
| IDEQ    | Idaho Department of Environmental Quality       |
| I/I     | Infiltration and Inflow                         |
| LA      | Load Allocation                                 |
| lbs/day | Pounds per day                                  |
| LC      | Lethal Concentration                            |
| mg/L    | Milligrams per liter                            |
| ml      | Milliliters                                     |
| ML      | Minimum Level                                   |
| µg/L    | Micrograms per liter                            |
| mgd     | Million gallons per day                         |
| MDL     | Maximum Daily Limit or Method Detection Limit   |
| MF      | Membrane Filtration                             |
| MPN     | Most Probable Number                            |
| N       | Nitrogen  |
| NEPA    | National Environmental Policy Act               |
| NOAA    | National Oceanic and Atmospheric Administration |
| NOI     | Notice of Intent                                |
| NPDES   | National Pollutant Discharge Elimination System |
| NSPS    | New Source Performance Standards                |
| O&M     | Operations and maintenance                      |
| POTW    | Publicly owned treatment works                  |
| PSES    | Pretreatment Standards for Existing Sources     |
| PSNS    | Pretreatment Standards for New Sources          |
| QAP     | Quality assurance plan                          |
| RP      | Reasonable Potential                            |
| RPM     | Reasonable Potential Multiplier                 |
| RWC     | Receiving Water Concentration                   |
| SIC     | Standard Industrial Classification              |
| SPCC    | Spill Prevention and Control and Countermeasure |
| SS      | Suspended Solids                                |
| SSO     | Sanitary Sewer Overflow                         |

**Fact Sheet****NPDES Permit #ID0021814  
Kooskia WWTP**

|       |   |
|-------|---|
| s.u.  | Standard Units  |
| TKN   | Total Kjeldahl Nitrogen   |
| TMDL  | Total Maximum Daily Load  |
| TOC   | Total Organic Carbon  |
| TRC   | Total Residual Chlorine   |
| TRE   | Toxicity Reduction Evaluation   |
| TSD   | Technical Support Document for Water Quality-based Toxics Control<br>(EPA/505/2-90-001) |
| TSS   | Total suspended solids  |
| USFWS | U.S. Fish and Wildlife Service  |
| USGS  | United States Geological Survey   |
| UV    | Ultraviolet   |
| WD    | Water Division  |
| WET   | Whole Effluent Toxicity   |
| WLA   | Wasteload allocation  |
| WQBEL | Water quality-based effluent limit  |
| WQS   | Water Quality Standards   |
| WWTP  | Wastewater treatment plant  |

**I. Background Information****A. General Information**

This fact sheet provides information on the draft NPDES permit for the following entity:

**Table 1. General Facility Information**

|                    |  |
|--------------------|--|
| NPDES Permit #:    | ID0021814  |
| Applicant:         | City of Kooskia<br>Wastewater Treatment Facility   |
| Type of Ownership  | Municipal – Publicly Owned Treatment Works (POTW)  |
| Physical Address:  | 004 Airport Road<br>Kooskia, ID 83539  |
| Mailing Address:   | P.O. Box 126<br>Kooskia, Idaho 83539   |
| Facility Contact:  | Mr. Carlos Martinez<br>Public Works Superintendent<br><a href="mailto:kooskiapw@gmail.com">kooskiapw@gmail.com</a><br>(208) 935-8260 |
| Facility Location: | Latitude: 46.132<br>Longitude: 115.981   |
| Receiving Water    | South Fork Clearwater River, Nez Perce Tribe   |
| Facility Outfall   | Latitude: 46.132<br>Longitude: 115.981   |

**B. Permit History**

The most recent NPDES permit for the City of Kooskia Wastewater Treatment Plant (WWTP) was issued on August 15, 2002, became effective on October 1, 2002, and expired on September 30, 2007. An NPDES application for permit issuance was submitted by the permittee on April 26, 2007. The EPA determined that the application was timely and complete. Therefore, pursuant to 40 CFR 122.6, the permit has been administratively extended and remains fully effective and enforceable.

**C. Tribal Coordination and Consultation**

The EPA consults on a government-to-government basis with federally recognized tribal governments when EPA actions and decisions may affect tribal interests. Meaningful tribal



consultation is an integral component of the federal government's general trust relationship with federally recognized tribes. The federal government recognizes the right of each tribe to self-government, with sovereign powers over their members and their territory. Executive Order 13175 (November 2000) entitled "Consultation and Coordination with Indian Tribal Governments" requires federal agencies to have an accountable process to assure meaningful and timely input by tribal officials in the development of regulatory policies on matters that have tribal implications and to strengthen the government-to-government relationship with Indian tribes. In May 2011, the EPA issued the "EPA Policy on Consultation and Coordination with Indian Tribes" which established national guidelines and institutional controls for consultation.

The Kooskia WWTP is located on the Nez Perce Reservation of the Nez Perce Tribe of Indians. Consistent with the Executive Order and the EPA tribal consultation policies, the EPA coordinated with the Nez Perce during development of the draft permit and is inviting the Tribe to engage in formal tribal consultation.

## II. Facility Information

### A. Treatment Plant Description

#### *Service Area*

The City of Kooskia owns and operates the City of Kooskia WWTP located in Kooskia, Idaho. The collection system has no combined sewers. The facility serves a resident population of 663. There are no major industries discharging to the facility. The facility is on the Nez Perce Reservation and discharges to Nez Perce Tribal waters.

#### *Treatment Process*

The design flow of the facility is 0.198 mgd. The reported actual flows from the facility range from 0.031 to 0.682 (average monthly flow). The City of Kooskia WWTP receives, treats and discharges domestic wastewater from the city and some nearby incorporated areas. The WWTP provides treatment using a two-cell aerated lagoon system, followed by a settling contact chamber. Wastewater is then disinfected by ultraviolet radiation prior to a polishing ditch and subsequent flow into the South Fork Clearwater River. A schematic of the wastewater treatment process and a map showing the location of the WWTP and discharge are included in Appendix A. Because the design flow is less than 1 mgd, the facility is considered a minor facility.

#### *Outfall Description*

The City of Kooskia WWTP discharges continuously to the South Fork Clearwater River through an open pipe adjacent to the facility at approximately river mile 0.5.

#### *Effluent Characterization*

To characterize the effluent, the EPA evaluated the facility's application form, discharge monitoring report (DMR) data, and additional data provided by the City. The effluent quality is summarized in Table 2. Data are provided in Appendix B.

#### **Table 2 Effluent Characterization (monthly average)**

| Parameter                                     | Units    | Maximum | Minimum |
|---|----------|---------|---------|
| Biochemical Oxygen Demand (BOD <sub>5</sub> ) | mg/L     | 36      | 1.75    |
| Total Suspended Solids (TSS)                  | mg/L     | 80      | 0       |
| Total Ammonia (as N)                          | mg/L     | 30      | 0.16    |
| Dissolved Oxygen (DO)                         | mg/L     | 33      | 0.8     |
| pH  | S.U.     | 9.95    | 7       |
| Temperature                                   | deg. C   | 30      | 1       |
| <i>E. coli</i> bacteria                       | #/100 mL | 14000   | 0       |
| Total Residual Chlorine                       | mg/L     | 2.73    | 0.24    |

Source: DMR data 10/31/2002 to 1/31/2019

### Compliance History

A summary of effluent violations is provided in Table 3. *Summary of Effluent Violations (2003-2018)*. The City has had some difficulty meeting pH limits and in particular *E. coli* and total residual chlorine limits.

The EPA entered into a consent agreement and final order with the City to resolve the alleged NPDES permit violations that occurred between January 2003 and October 2005. The City has continued progress on treatment system upgrades, including transitioning from chlorine disinfection to ultraviolet irradiation. In addition, the facility has minimized inflow and infiltration by repairing spot leaks, replacing sections of lines and manholes and set up a maintenance and replacement program.

In January 2009 and again in February 2012 following inspections, the EPA sent the City notices of violation for deficiencies noted during inspections. The 2009 notice was for a failure to calculate the 12-month average for flow and the 2012 notice contained four alleged violations on failing to list the *E. coli* analysis, failing to submit true and accurate DMRs, failing to properly cool temperature samples via the EPA guidelines and failing to provide a corresponding notice of noncompliance with the January 2011 DMR.

Additional compliance information for this facility, including compliance with other environmental statutes, is available on Enforcement and Compliance History Online (ECHO). The ECHO web address for this facility is: <https://echo.epa.gov/detailed-facility-report?fid=ID0021814&sys=ICP>.

**Table 3. Summary of Effluent Violations (2003-2018)**

| Parameter                         | Limit             | Units               | Number of Instances |
|-----------------------------------|-------------------|---------------------|---------------------|
| BOD, 5-day, 20 deg. C             | Weekly Average    | lb/day              | 1                   |
| Solids, total suspended           | Monthly Average   | mg/L                | 1                   |
| Solids, total suspended           | Weekly Average    | mg/L                | 2                   |
| Solids, suspended percent removal | Percent Removal   | Min Percent Removal | 1                   |
| Chlorine, total residual          | Daily Max         | lb/day              | 18                  |
| Chlorine, total residual          | Monthly Average   | lb/day              | 32                  |
| Chlorine, total residual          | Daily Max         | mg/L                | 39                  |
| Chlorine, total residual          | Monthly Average   | mg/L                | 39                  |
| <i>E. coli</i> bacteria           | Instantaneous Max | Count/100 mL        | 10                  |

|                         |                   |              |   |
|-------------------------|-------------------|--------------|---|
| <i>E. coli</i> bacteria | Monthly Geomean   | Count/100 mL | 9 |
| pH                      | Instantaneous Max | SU           | 8 |

The EPA conducted an inspection of the facility in April 2016. The inspection encompassed the wastewater treatment process, records review, operation and maintenance, and the collection system. No areas of concern were observed during the inspection.

### III. Receiving Water

In drafting permit conditions, the EPA must analyze the effect of the facility's discharge on the receiving water. The details of that analysis are provided later in this Fact Sheet. This section summarizes characteristics of the receiving water that impact that analysis.

#### A. Receiving Water

This facility discharges to the South Fork Clearwater River in the City of Kooskia, Idaho. The outfall is located at approximately river mile 0.5.

#### B. Water Quality Standards

##### *Overview*

Section 301(b)(1)(C) of the Clean Water Act (CWA) requires the development of limitations in permits necessary to meet water quality standards. Federal regulations at 40 CFR 122.4(d) require that the conditions in NPDES permits ensure compliance with the water quality standards of all affected States. A State's water quality standards are composed of use classifications, numeric and/or narrative water quality criteria and an anti-degradation policy. The use classification system designates the beneficial uses that each water body is expected to achieve, such as drinking water supply, contact recreation, and aquatic life. The numeric and narrative water quality criteria are the criteria deemed necessary to support the beneficial use classification of each water body. The anti-degradation policy represents a three-tiered approach to maintain and protect various levels of water quality and uses.

The Nez Perce Tribe has not applied for the status of Treatment as a State (TAS) from the EPA for purposes of the Clean Water Act. When the Nez Perce Tribe is granted TAS, and when it has Water Quality Standards (WQS) approved by the EPA, those tribal WQS will be used for determining effluent limitations. In the meantime, the Idaho WQS were used as reference for setting permit limits to protect tribal waters and the downstream waters in the State of Idaho.

#### C. Designated Beneficial Uses

This facility discharges to the South Fork Clearwater River in the South Fork Clearwater Basin (HUC 17060305), Water Body Unit C-1. At the point of discharge, the South Fork Clearwater River is protected for the following designated uses:

- cold water communities
- salmonid spawning
- primary contact recreation

In addition, all waters are protected for industrial and agricultural water supply, wildlife habitats and aesthetics.

#### D. Water Quality

The water quality for the receiving water is summarized in Table 4.

**Table 4. Receiving Water Quality Data**

| Parameter   | Units          | Percentile                         | Value   | Source | Number of Samples |
|---|----------------|------------------------------------|---------|--------|-------------------|
| Temperature   | °C             | 95 <sup>th</sup>                   | 22.1    | USGS   | 222               |
| pH  | Standard units | 5 <sup>th</sup> – 95 <sup>th</sup> | 6.7-8.8 | USGS   | 66                |
| Source:<br>USGS 13338500: United States Geological Survey, SF Clearwater River at Stites, ID<br>Data collected by permittee 1972-2018 |                |                                    |         |        |                   |

#### E. Water Quality Limited Waters

Any waterbody for which the water quality does not, and/or is not expected to meet applicable water quality standards is designated as a “water quality limited segment”.

Section 303(d) of the Clean Water Act (CWA) requires states to develop a Total Maximum Daily Load (TMDL) management plan for water bodies determined to be water quality limited segments. A TMDL is a detailed analysis of the water body to determine its assimilative capacity. The assimilative capacity is the loading of a pollutant that a water body can assimilate while maintaining compliance with water quality standards. Once the assimilative capacity of the water body has been determined, the TMDL will allocate that capacity among point and non-point pollutant sources, taking into account natural background levels and a margin of safety. Allocations for non-point sources are known as “load allocations” (LAs). The allocations for point sources, known as “wasteload allocations” (WLAs), are implemented through effluent limitations in NPDES permits. Effluent limitations for point sources must be consistent with applicable TMDL allocations (40 CFR 122.44(d)(vii)).

The State of Idaho’s 2016 Integrated Report Section 5 (section 303(d)) lists the South Fork Clearwater River, from Butcher Creek to the mouth, as impaired for temperature and sediment. The 2016 Integrated Report was approved by the EPA on June 25, 2019.

In March 2004, IDEQ published the *South Fork Clearwater River Subbasin Assessment and Total Maximum Daily Loads (2004 TMDL)*. The Nez Perce Tribe worked with IDEQ in the development of the 2004 TMDL. Since the Tribe does not have TAS, on July 22, 2004, the EPA approved the TMDL for State waters and issued the TMDL for tribal waters. As the approval letter states:

“As explained the enclosed co-issuance document, EPA is also issuing TMDLs for those waters in the South Fork Clearwater subbasin which are within Indian country.”

The 2004 TMDL includes WLAs for temperature and sediment for the facility. As explained in more detail below, the draft permit proposes effluent limits consistent with the assumptions and requirements of the WLA.

**F. Low Flow Conditions**

The Technical Support Document for Water Quality Based Toxics Control (EPA, 1991) recommends the flow conditions for use in calculating water quality-based effluent limits (WQBELs) using steady-state modeling.

Critical low flows for the receiving water are summarized in Table 5. Critical Flows in Receiving Water. Flows were determined using USGS SW Toolbox and stream data from 1987 – 2019. Stream data were collected from USGS 13338500 SF Clearwater River at Stites, ID gauge.

**Table 5. Critical Flows in Receiving Water**

| Flows   | Annual Flow (cfs) |
|---|-------------------|
| 1Q10  | 61                |
| 7Q10  | 87                |
| 1B3   | 70                |
| 4B3   | 101               |
| 30B3  | 124               |
| 30Q5  | 121               |
| Harmonic Mean   | 327               |
| Source: e.g. USGS station 13338500 located upstream of the City of Kooskia. |                   |

Low flows are defined in Appendix D, Part C.

**IV. Effluent Limitations and Monitoring**

Table 6 below presents the existing effluent limits and monitoring requirements in the existing permit. Table 7, below, presents the proposed effluent limits and monitoring requirements in the draft permit.

**Table 6. Existing Permit - Effluent Limits and Monitoring Requirements**

| Parameter                                     | Units   | Effluent Limitations |                |               | Monitoring Requirements |                  |                   |
|---|---------|----------------------|----------------|---------------|-------------------------|------------------|-------------------|
|   |         | Average Monthly      | Average Weekly | Maximum Daily | Sample Location         | Sample Frequency | Sample Type       |
| Flow  | mgd     | Report               | ---            | Report        | Effluent                | Continuous       | Recording         |
| Biochemical Oxygen Demand (BOD <sub>5</sub> ) | mg/L    | 45                   | 65             | ---           | Influent and Effluent   | 1/week           | 24-Hour Composite |
|   | lbs/day | 75                   | 107            | ---           |                         |                  |                   |

| Parameter                        | Units      | Effluent Limitations |                |                         | Monitoring Requirements |                  |                   |
|----------------------------------|------------|----------------------|----------------|-------------------------|-------------------------|------------------|-------------------|
|                                  |            | Average Monthly      | Average Weekly | Maximum Daily           | Sample Location         | Sample Frequency | Sample Type       |
| BOD <sub>5</sub> Percent Removal | %          | 85 (minimum)         | ---            | ---                     | Influent and Effluent   | 1/month          | Calculation       |
| Total Suspended Solids (TSS)     | mg/L       | 70                   | 105            | ---                     | Influent and Effluent   | 1/week           | 24 hr comp        |
|                                  | lbs/day    | 115                  | 174            | ---                     |                         |                  |                   |
| TSS Percent Removal              | %          | 85 (minimum)         | ---            | ---                     | Influent and Effluent   | 1/month          | Calculation       |
| <i>E. coli</i> Bacteria          | CFU/100 mL | 126                  | ---            | 406 (instantaneous max) | Effluent                | 1/week           | Grab              |
| Total Residual Chlorine          | mg/L       | 0.22                 | ---            | 0.83                    | Effluent                | 5/week           | Grab              |
|                                  | lbs/day    | 0.37                 | ---            | 1.37                    |                         |                  |                   |
| pH                               | std units  | Between 6.5 – 9.0    |                |                         | Effluent                | 5/week           | Grab              |
| Temperature                      | °C         | ---                  | ---            | Report                  | Effluent                | 5/week           | Grab              |
| Total Ammonia as N               | mg/L       | ---                  | ---            | Report                  | Effluent                | 1/ month         | 24-Hour Composite |
| Dissolved Oxygen                 | mg/L       | ---                  | ---            | Report                  | Effluent                | 1/month          | Grab              |

Table 7. Draft Permit - Effluent Limits and Monitoring Requirements

| Parameter                                     | Units   | Effluent Limitations |                |               | Monitoring Requirements |                  |                   |
|---|---------|----------------------|----------------|---------------|-------------------------|------------------|-------------------|
|   |         | Average Monthly      | Average Weekly | Maximum Daily | Sample Location         | Sample Frequency | Sample Type       |
| Flow  | mgd     | Report               | ---            | Report        | Effluent                | Continuous       | Recording         |
| Biochemical Oxygen Demand (BOD <sub>5</sub> ) | mg/L    | 30                   | 45             | ---           | Influent and Effluent   | 1/week           | 24-Hour Composite |
|   | lbs/day | 50                   | 74             | ---           |                         |                  |                   |
| BOD <sub>5</sub> Percent Removal              | %       | 85 (minimum)         | ---            | ---           | Influent and Effluent   | 1/month          | Calculation       |
| Total Suspended Solids (TSS)                  | mg/L    | 45                   | 65             | ---           | Influent and Effluent   | 1/week           | 24-Hour Composite |
|   | lbs/day | 74                   | 107            | ---           |                         |                  |                   |

| Parameter   | Units      | Effluent Limitations |                |                            | Monitoring Requirements |                  |             |
|---|------------|----------------------|----------------|----------------------------|-------------------------|------------------|-------------|
|   |            | Average Monthly      | Average Weekly | Maximum Daily              | Sample Location         | Sample Frequency | Sample Type |
| TSS Percent Removal                                 | %          | 65<br>(minimum)      | ---            | ---                        | Influent and Effluent   | 1/month          | Calculation |
| <i>E. coli</i> Bacteria                             | CFU/100 mL | 126                  | ---            | 406<br>(instantaneous max) | Effluent                | 1/week           | Grab        |
| pH  | std units  | Between 6.5 – 9.0    |                |                            | Effluent                | 5/week           | Grab        |
| Temperature from July 15 – Aug 31 and from Oct 1-15 | °C         | ---                  | ---            | 26                         | Effluent                | Continuous       | Recording   |
| Total Ammonia as N                                  | mg/L       | ---                  | ---            | Report                     | Effluent                | 1/quarter        | 24 hr comp  |

The proposed effluent limits and monitoring requirements in the draft permit include the following changes:

**Table 8. Draft Permit - Changes Effluent Limits Comparison**

| Parameters                                  | Average Monthly Limit |                              | Average Weekly Limit |                              | Maximum Daily Limit |                              |
|---|-----------------------|------------------------------|----------------------|------------------------------|---------------------|------------------------------|
|   | Draft Permit (2019)   | Existing Permit <sup>2</sup> | Draft Permit (2019)  | Existing Permit <sup>2</sup> | Draft Permit (2019) | Existing Permit <sup>2</sup> |
| BOD <sub>5</sub> (mg/L)                     | 30                    | 45                           | 45                   | 65                           | ---                 | ---                          |
| BOD <sub>5</sub> in (lbs/day <sup>1</sup> ) | 50                    | 75                           | 74                   | 107                          | ---                 | ---                          |
| BOD <sub>5</sub> Minimum Percent Removal    | 85                    | 65                           | ---                  | ---                          | ---                 | ---                          |
| TSS (mg/L)                                  | 45                    | 70                           | 65                   | 105                          | ---                 | ---                          |
| TSS in (lbs/day <sup>1</sup> )              | 74                    | 115                          | 107                  | 174                          | ---                 | ---                          |
| Dissolved Oxygen                            | Removed               | Report                       | ---                  | ---                          | ---                 | ---                          |
| Temperature (°C)                            | ---                   | ---                          | ---                  | ---                          | 26                  | Report                       |
| Total Residual Chlorine (mg/L)              | Removed               | 0.22                         | ---                  | ---                          | Removed             | 0.83                         |
| Total Residual Chlorine (lbs/day)           | Removed               | 0.37                         | ---                  | ---                          | Removed             | 1.37                         |

1. The existing permit limits were issued in 2002.

Explanations of these changes are discussed below.

### **A. Basis for Effluent Limits**

In general, the CWA requires that the effluent limits for a particular pollutant be the more stringent of either technology-based limits or water quality-based limits. Technology-based limits are set according to the level of treatment that is achievable using available technology. A water quality-based effluent limit is designed to ensure that the water quality standards applicable to a waterbody are being met and may be more stringent than technology-based effluent limits.

### **B. Pollutants of Concern**

Pollutants of concern are those that either have technology-based limits or may need water quality-based limits. The EPA identifies pollutants of concern for the discharge based on those which:

- Have a technology-based limit
- Have an assigned wasteload allocation (WLA) from a TMDL
- Had an effluent limit in the previous permit
- Are present in the effluent monitoring. Monitoring data are reported in the application and DMR and any special studies
- Are expected to be in the discharge based on the nature of the discharge

The wastewater treatment process for this facility includes both primary and secondary treatment, as well ultraviolet radiation disinfection. Pollutants expected in the discharge from a facility with this type of treatment, include but are not limited to: five-day biochemical oxygen demand (BOD<sub>5</sub>), total suspended solids (TSS), *E. coli* bacteria, pH, ammonia and temperature.

Based on this analysis, pollutants of concern are as follows:

- BOD<sub>5</sub>
- TSS
- *E. coli* bacteria
- pH
- Temperature
- Ammonia

### **C. Technology-Based Effluent Limits**

#### ***Federal Secondary Treatment Effluent Limits***

The CWA requires POTWs to meet performance-based requirements based on available wastewater treatment technology. Section 301 of the CWA established a required performance level, referred to as “secondary treatment,” which POTWs were required to meet by July 1, 1977. The EPA has developed and promulgated “secondary treatment” effluent limitations, which are found in 40 CFR 133.102. These technology-based effluent limits apply to certain municipal WWTPs and identify the minimum level of effluent quality attainable by application of secondary treatment in terms of BOD<sub>5</sub>, TSS, and pH. The



federally promulgated secondary treatment effluent limits are listed in Table 9. For additional information and background refer to Part 5.1 *Technology Based Effluent Limits for POTWs* in the Permit Writers Manual

**Table 9. Secondary Treatment Effluent Limits**

| Parameter  | 30-day average                      | 7-day average |
|--|-------------------------------------|---------------|
| BOD <sub>5</sub>                                     | 30 mg/L                             | 45 mg/L       |
| TSS  | 30 mg/L                             | 45 mg/L       |
| Removal for BOD <sub>5</sub> and TSS (concentration) | 85% (minimum)                       | ---           |
| pH   | within the limits of 6.0 - 9.0 s.u. |               |
| Source: 40 CFR 133.102                               |                                     |               |

***Equivalent to Secondary Treatment Effluent Limits***

The EPA has additionally established effluent limitations (40 CFR 133.105) that are considered “equivalent to secondary treatment” which apply to facilities meeting certain conditions established under 40 CFR 133.101(g). The federally promulgated equivalent to secondary treatment effluent limits are listed below in Table 10.

**Table 10. Equivalent to Secondary Treatment Effluent Limits**

| Parameter  | 30-day average | 7-day average |
|--|----------------|---------------|
| BOD <sub>5</sub>                                     | 45 mg/L        | 65 mg/L       |
| TSS  | 45 mg/L        | 65 mg/L       |
| Removal for BOD <sub>5</sub> and TSS (concentration) | 65% (minimum)  | ---           |
| Source: 40 CFR 133.105                               |                |               |

The existing permit has equivalent to secondary treatment effluent limits for BOD<sub>5</sub> and BOD<sub>5</sub> percent removal. The TSS limits were based on state-specific adjusted TSS requirements.

Using DMR data from 2002 to 2019, the EPA evaluated the facility’s eligibility for effluent limits based on equivalent to secondary treatment standards. To be eligible, a POTW must meet all three of the following criteria:

- Criterion #1 – Consistently Exceeds Secondary Treatment Standards: The first criterion that must be satisfied to qualify for the equivalent to secondary standards is demonstrating that the BOD<sub>5</sub> and TSS effluent concentrations consistently achievable through proper operation and maintenance of the treatment works exceed the secondary treatment standards set forth in 40 CFR 133.102(a) and (b). The regulations at 40 CFR 133.101(f) define “effluent concentrations consistently achievable through proper operation and maintenance” as
  - (f)(1): For a given pollutant parameter, the 95<sup>th</sup> percentile value for the 30-day average effluent quality achieved by a treatment works in a period of at least 2 years, excluding values attributable to upsets, bypasses, operational errors, or other unusual conditions, and

- (f)(2): A 7-day average value equal to 1.5 times the value derived under paragraph (f)(1)
- Criterion #2 – Principal Treatment Process: The second criterion that a facility must meet to be eligible for equivalent to secondary standards is that its principal treatment process must be a trickling filter or waste stabilization pond (i.e., the largest percentage of BOD<sub>5</sub> and TSS removal is from a trickling filter or waste stabilization pond system).
- Criterion #3 – Provide Significant Biological Treatment: The third criterion for applying equivalent to secondary standards is that the treatment works provides significant biological treatment of municipal wastewater. 40 CFR 133.101(k) defines significant biological treatment as using an aerobic or anaerobic biological treatment process in a treatment works to consistently achieve a 30-day average of at least 65 percent removal of BOD<sub>5</sub>.

The EPA determined that the City continues to meet all three criteria for treatment equivalent to secondary for TSS. The City does not however meet all three criteria for treatment equivalent to secondary for BOD<sub>5</sub>. See Table 11 for the Treatment Equivalent to Secondary Treatment determinations for BOD<sub>5</sub> and TSS.

**Treatment Equivalent to Secondary Treatment Determination for BOD<sub>5</sub> and TSS**

**Criteria 1 - Consistently Exceeds Secondary Treatment Standards**

| BOD <sub>5</sub> | 95th Percentile             | Secondary Treatment Standard | Exceed Secondary Standard |
|------------------|-----------------------------|------------------------------|---------------------------|
| Average Monthly  | 24.9 mg/L                   | 30 mg/L                      | No                        |
| Weekly Average   | 24.9 mg/L × 1.5 = 37.3 mg/L | 45 mg/L                      | No                        |
| TSS              | 95th Percentile             | Secondary Treatment Standard | Exceed Secondary Standard |
| Average Monthly  | 50.6 mg/L                   | 30 mg/L                      | Yes                       |
| Weekly Average   | 50.6 mg/L × 1.5 = 75.9 mg/L | 45 mg/L                      | Yes                       |

**Criteria 2: Principal Treatment Process**

Waste stabilization ponds are the primary treatment method; Yes, meets Criterion 2.

**Criteria 3: Provide Significant Biological Treatment**

| BOD <sub>5</sub> 30-day Average Percent Removal | 5th Percentile | Secondary Treatment Standard | Exceed Secondary Standard |
|---|----------------|------------------------------|---------------------------|
|   | 83.6%          | 65%                          | Yes                       |

Therefore, the permit applies the treatment equivalent to secondary treatment effluent limits for TSS and applies the technology-based effluent secondary limits for BOD<sub>5</sub>. Table 11 lists the basis and proposed effluent limits for BOD<sub>5</sub> and TSS.

**Table 11. Treatment Equivalent to Secondary Determination for BOD<sub>5</sub> and TSS**

|                        | Monthly Average | Weekly Average | Percent Removal | Basis  |
|------------------------|-----------------|----------------|-----------------|--|
| <b>BOD<sub>5</sub></b> | 30 mg/L         | 45 mg/L        | 85%             | Technology-based effluent limits for secondary treatment (40 CFR 133.102(a)-(b))   |
| <b>TSS</b>             | 45 mg/L         | 65 mg/L        | 65%             | Meets criteria for treatment equivalent to secondary treatment (40 CFR 133.105(b)) |

***Mass-Based Limits***

40 CFR 122.45(f) requires that effluent limits be expressed in terms of mass, except under certain conditions. 40 CFR 122.45(b) requires that effluent limitations for POTWs be calculated based on the design flow of the facility. The mass based limits are expressed in pounds per day and are calculated as follows:

$$\text{Mass based limit (lb/day)} = \text{concentration limit (mg/L)} \times \text{design flow (mgd)} \times 8.34^1$$

Since the design flow for this facility is 0.198 mgd, the technology based mass limits for BOD<sub>5</sub> are calculated as follows:

$$\text{Average Monthly Limit} = 30 \text{ mg/L} \times 0.198 \text{ mgd} \times 8.34 = 49.5 \text{ lbs/day}$$

$$\text{Average Weekly Limit} = 45 \text{ mg/L} \times 0.198 \text{ mgd} \times 8.34 = 74.3 \text{ lbs/day}$$

The mass limits for TSS are calculated as follows:

$$\text{Average Monthly Limit} = 45 \text{ mg/L} \times 0.198 \text{ mgd} \times 8.34 = 74.3 \text{ lbs/day}$$

$$\text{Average Weekly Limit} = 65 \text{ mg/L} \times 0.198 \text{ mgd} \times 8.34 = 107 \text{ lbs/day}$$

***Chlorine***

Chlorination is cited in the existing permit as a form of disinfection to the City's municipal wastewater prior to discharge. Following a number of chlorine effluent violations in 2004 - 2006, the City dismantled the chlorination system and installed an ultraviolet radiation system. The City also confirmed that chlorine is not used anywhere else within the facility. As chlorine is no longer used in any form within the facility, the EPA proposes to remove the chlorine effluent limits.

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<sup>1</sup> 8.34 is a conversion factor with units (lb × L)/(mg × gallon × 10<sup>6</sup>)

## D. Water Quality-Based Effluent Limits

### *Statutory and Regulatory Basis*

Section 301(b)(1)(C) of the CWA requires the development of limitations in permits necessary to meet water quality standards. Discharges to State or Tribal waters must also comply with limitations imposed by the State or Tribe as part of its certification of NPDES permits under Section 401 of the CWA. 40 CFR 122.44(d)(1) requires that permits include limits for all pollutants or parameters which are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State or Tribal water quality standard, including narrative criteria for water quality. Effluent limits must also meet the applicable water quality requirements of affected States other than the State in which the discharge originates, which may include downstream States (40 CFR 122.4(d), 122.44(d)(4), see also CWA Section 401(a)(2)).

The regulations require the permitting authority to make this evaluation using procedures which account for existing controls on point and nonpoint sources of pollution, the variability of the pollutant in the effluent, species sensitivity (for toxicity), and where appropriate, dilution in the receiving water. The limits must be stringent enough to ensure that water quality standards are met, and must be consistent with any available wasteload allocation for the discharge in an approved TMDL. If there are no approved TMDLs that specify wasteload allocations for this discharge; all of the water quality-based effluent limits are calculated directly from the applicable water quality standards.

### *Reasonable Potential Analysis and Need for Water Quality-Based Effluent Limits*

The EPA uses the process described in the *Technical Support Document for Water Quality-based Toxics Control (TSD)* to determine reasonable potential. To determine if there is reasonable potential for the discharge to cause or contribute to an exceedance of water quality criteria for a given pollutant, the EPA compares the maximum projected receiving water concentration to the water quality criteria for that pollutant. If the projected receiving water concentration exceeds the criteria, there is reasonable potential, and a water quality-based effluent limit must be included in the permit.

In some cases, a dilution allowance or mixing zone is permitted. A mixing zone is a limited area or volume of water where initial dilution of a discharge takes place and within which certain water quality criteria may be exceeded (EPA, 2014). While the criteria may be exceeded within the mixing zone, the use and size of the mixing zone must be limited such that the waterbody as a whole will not be impaired, all designated uses are maintained and acutely toxic conditions are prevented.

As discussed previously, Idaho's water quality standards were used as reference for this permit. Idaho's water quality standards provide for mixing zones for point source discharges in certain circumstances. The proposed mixing zones are summarized in Table 12. The EPA also calculated dilution factors for year round critical low flow conditions. All dilution factors are calculated with the effluent flow rate set equal to the design flow of 0.198 mgd.

Table 12. Mixing zones

| Criteria Type                         | Critical Low Flow (cfs) | Mixing Zone (% of Critical Low Flow) | Dilution Factor |
|---------------------------------------|-------------------------|--------------------------------------|-----------------|
| Acute Aquatic Life                    | 61                      | 25                                   | 50.9            |
| Chronic Aquatic Life (except ammonia) | 87                      | 25                                   | --              |
| Chronic Aquatic Life (ammonia)        | 124                     | 25                                   | --              |
| Human Health Noncarcinogen            | 121                     | 25                                   | 99.8            |
| Human Health Carcinogen               | 327                     | 25                                   | --              |

The reasonable potential analysis and water quality-based effluent limit calculations were based on mixing zones shown in Table 12.

The equations used to conduct the reasonable potential analysis and calculate the water quality-based effluent limits are provided in Appendix D.

**Reasonable Potential and Water Quality-Based Effluent Limits**

The reasonable potential and water quality-based effluent limit for specific parameters are summarized below. As previously discussed, Idaho’s water quality standards were used as reference for this permit. The effluent limit calculations are provided in Appendix D.

Ammonia

Ammonia criteria are based on a formula which relies on the pH and temperature of the receiving water, because the fraction of ammonia present as the toxic, un-ionized form increases with increasing pH and temperature. Therefore, the criteria become more stringent as pH and temperature increase. The table below details the equations used to determine water quality criteria for ammonia.

Table 13 Ammonia Criteria

| Total ammonia nitrogen criteria (mg N/L):<br>Annual Basis<br>Based on IDAPA 58.0102 |         |   |  |
|---|---------|---|--|
| INPUT   |         |   |  |
| 1. Receiving Water Temperature (deg C):   | 0.0     | Acute Criteria Equation: Cold Water                     | $CMC = \frac{0.275}{1 + 10^{7.204 - pH}} + \frac{39.0}{1 + 10^{pH - 7.204}}$   |
| 2. Receiving Water pH:  | 0.00    | Acute Criteria Equation: Warm Water                     | $CMC = \frac{0.411}{1 + 10^{7.204 - pH}} + \frac{58.4}{1 + 10^{pH - 7.204}}$   |
| 3. Is the receiving water a cold water designated use?                              | Yes     |   |  |
| 4. Are non-salmonid early life stages present or absent?                            | Present |   |  |
| OUTPUT  |         |   |  |
| Total ammonia nitrogen criteria (mg N/L):   |         | Chronic Criteria: Cold Water, Early Life Stages Present | $CCC = \left( \frac{0.0577}{1 + 10^{7.688 - pH}} + \frac{2.487}{1 + 10^{pH - 7.688}} \right) \bullet MIN(2.85, 1.45 \cdot 10^{0.028(25-T)})$ |
| Acute Criterion (CMC)   | 39.00   | Chronic Criteria: Cold Water, Early Life Stages Absent  | $CCC = \left( \frac{0.0577}{1 + 10^{7.688 - pH}} + \frac{2.487}{1 + 10^{pH - 7.688}} \right) \bullet 1.45 \cdot 10^{0.028(25-T)}$            |
| Chronic Criterion (CCC)   | 7.09    |   |  |

A reasonable potential calculation showed that the Kooskia facility discharge would not have the reasonable potential to cause or contribute to a violation of the water quality criteria for ammonia. The draft permit requires that the permittee continue to monitor the receiving water for ammonia, pH and temperature in order to determine the applicable ammonia

criteria for the next permit reissuance. See Appendices D and F for reasonable potential and effluent limit calculations for ammonia.

### pH

The Idaho water quality standards require pH values of the river to be within the range of 6.5 to 9.0. Mixing zones are generally not granted for pH, therefore the most stringent water quality criterion must be met before the effluent is discharged to the receiving water. Therefore, the existing effluent limitations are continued in the proposed permit.

### Dissolved Oxygen (DO) and BOD<sub>5</sub>

The Idaho water quality standards establish a minimum level of 6 mg/L DO. Natural decomposition of organic material in wastewater effluent impacts dissolved oxygen in the receiving water at distances far outside of the regulated mixing zone. The BOD<sub>5</sub> of an effluent sample indicates the amount of biodegradable material in the wastewater and estimates the magnitude of oxygen consumption the wastewater will generate in the receiving water. Nutrients such as ammonia and phosphorus cause excessive plant and algae growth and decay which can also significantly affect the amount of dissolved oxygen available.

The technology-based limits for BOD<sub>5</sub> will ensure that the discharge does not cause or contribute to a violation of dissolved oxygen criteria in the receiving water. The City will continue to sample for DO in the effluent and surface water of the South Fork Clearwater River to assess DO impacts on water quality.

### E. coli

The Idaho water quality standards state that waters of the State of Idaho, that are designated for recreation, are not to contain *E. coli* bacteria in concentrations exceeding 126 organisms per 100 ml based on a minimum of five samples taken every three to seven days over a thirty-day period. A mixing zone is not appropriate for bacteria for waters designated for contact recreation. Therefore, the draft permit contains a monthly geometric mean effluent limit for *E. coli* of 126 organisms per 100 ml.

The Idaho water quality standards also state that a water sample that exceeds certain “single sample maximum” values indicates a likely exceedance of the geometric mean criterion, although it is not, in and of itself, a violation of water quality standards. For waters designated for primary contact recreation, the “single sample maximum” value is 406 organisms per 100 ml.

The goal of a water quality-based effluent limit is to ensure a low probability that water quality standards will be exceeded in the receiving water as a result of a discharge, while considering the variability of the pollutant in the effluent. Because a single sample value exceeding 406 organisms per 100 ml indicates a likely exceedance of the geometric mean criterion, the EPA has imposed an instantaneous (single grab sample) maximum effluent limit for *E. coli* of 406 organisms per 100 ml, in addition to a monthly geometric mean limit of 126 organisms per 100 ml, which directly implements the water quality criterion for *E. coli*. This will ensure that the discharge will have a low probability of exceeding water quality standards for *E. coli*.

40 CFR 122.45(d)(2) requires that effluent limitations for continuous discharges from POTWs be expressed as average monthly and average weekly limits, unless impracticable. Additionally, the terms “average monthly limit” and “average weekly limit” are defined in 40 CFR 122.2 as being arithmetic (as opposed to geometric) averages. It is impracticable to properly implement a 30-day geometric mean criterion in a permit using monthly and weekly arithmetic average limits. The

geometric mean of a given data set is equal to the arithmetic mean of that data set if and only if all of the values in that data set are equal. Otherwise, the geometric mean is always less than the arithmetic mean. In order to ensure that the effluent limits are “derived from and comply with” the geometric mean water quality criterion, as required by 40 CFR 122.44(d)(1)(vii)(A), it is necessary to express the effluent limits as a monthly geometric mean and an instantaneous maximum limit.

### Residues

The Idaho water quality standards require that surface waters of the State be free from floating, suspended or submerged matter of any kind in concentrations impairing designated beneficial uses. The draft permit contains a narrative limitation prohibiting the discharge of such materials.

### TSS

The 2004 TMDL assigns a WLA for the Kooskia facility for TSS at 45 mg/L monthly average and 65 mg/L weekly average (*See* Page 217 of the 2004 TMDL). The TMDL was approved by the EPA on July 22, 2004. The NPDES regulations state that effluent limits must be consistent with the assumptions and requirements of any of the EPA-approved WLA in a TMDL. (*See* 40 CFR 122.44(d)(1)(vii)(A)). Therefore, the permit includes monthly and weekly average TSS limits consistent with the WLA in the 2004 TMDL. The 2002 existing permit had limits based on adjusted TSS requirements for the State of Idaho also had technology based standards for facilities that treat domestic sewage using stabilization ponds/lagoons of 70 and 105 mg/L as monthly and weekly averages, respectively. These limits have been discontinued and were never approved by the EPA, and therefore the federal requirements specified above apply.

### Temperature

The 2004 TMDL assigns a WLA for the Kooskia facility for temperature of 26 °C. This WLA was based on effluent monitoring effluent conducted by the City in 2003. Peak temperatures were reached during July 2003, with a maximum daily temperature of 26 °C (78.8 °F) recorded on July 31. Based on these data, the TMDL established a WLA of 26 °C (78.8 °F) expressed as a maximum daily limit. The WLA applies from July 15 – August 31, and from October 1 – 15, when temperature criteria in the Southfork Clearwater River are expected to be exceeded. (*See* Page 185 of the 2004 TMDL). In the draft permit, the is establishing a maximum daily limit of 26 °C (78.8 °F) from July 15 – August 31 and from October 1 – 15 consistent with the assumptions and requirements of the TMDL.

## **V. Monitoring Requirements**

### **A. Basis for Effluent and Surface Water Monitoring**

Section 308 of the CWA and 40 CFR 122.44(i) require monitoring in permits to determine compliance with effluent limitations. Monitoring may also be required to gather effluent and surface water data to determine if additional effluent limitations are required and/or to monitor effluent impacts on receiving water quality.

The permit also requires the permittee to perform effluent monitoring required by the NPDES Form 2A application, so that these data will be available when the permittee applies for a renewal of its NPDES permit.

The permittee is responsible for conducting the monitoring and for reporting results on DMRs or on the application for renewal, as appropriate, to the EPA.

### B. Effluent Monitoring

Monitoring frequencies are based on the nature and effect of the pollutant, as well as a determination of the minimum sampling necessary to adequately monitor the facility's performance. Permittees have the option of taking more frequent samples than are required under the permit. These samples must be used for averaging if they are conducted using the EPA-approved test methods (generally found in 40 CFR 136) or as specified in the permit.

**Table 14. Effluent Monitoring in Draft Permit**

| Parameter   | Sample Location       | Sample Frequency | Sample Type |
|---|-----------------------|------------------|-------------|
| Flow, mgd   | Effluent              | Continuous       | Recording   |
| Biochemical Oxygen Demand (BOD <sub>5</sub> ), mg/L | Influent and Effluent | 1/week           | 24 hr comp  |
| Total Suspended Solids, mg/L                        | Influent and Effluent | 1/week           | 24 hr comp  |
| pH, standard units                                  | Effluent              | 5/week           | Grab        |
| <i>E. coli</i> bacteria, colonies / 100mL           | Effluent              | 5/week           | Grab        |
| Temperature, degrees C                              | Effluent              | Continuous       | Recording   |
| Ammonia (as N), mg/L                                | Effluent              | 1/quarter        | 24 hr comp  |

### *Monitoring Changes from the Previous Permit*

Total residual chlorine monitoring is being removed as the facility no longer uses chlorine as a form of disinfectant in the treatment process. Ammonia monitoring is being proposed at lesser frequencies and monitoring for DO is being removed.

### C. Surface Water Monitoring

In general, surface water monitoring may be required for pollutants of concern to assess the assimilative capacity of the receiving water for the pollutant. In addition, surface water monitoring may be required for pollutants for which the water quality criteria are dependent and to collect data for TMDL development if the facility discharges to an impaired water body. Table 15 presents the proposed surface water monitoring requirements for the draft permit. Surface water monitoring results must be submitted with the DMR.



Table 15. Surface Water Monitoring in Draft Permit

| Parameter      | Units          | Sample Frequency | Sample Location     |
|----------------|----------------|------------------|---------------------|
| Flow           | mgd            | 1/quarter        | Upstream of outfall |
| pH             | Standard units | 1/quarter        | Upstream of outfall |
| Temperature    | °C             | 1/quarter        | Upstream of outfall |
| Ammonia (as N) | mg/L           | 1/quarter        | Upstream of outfall |

#### D. Electronic Submission of Discharge Monitoring Reports

The draft permit requires that the permittee submit DMR data electronically using NetDMR. NetDMR is a national web-based tool that allows DMR data to be submitted electronically via a secure Internet application.

The EPA currently conducts free training on the use of NetDMR. Further information about NetDMR, including upcoming trainings and contacts, is provided on the following website: <https://netdmr.epa.gov>. The permittee may use NetDMR after requesting and receiving permission from EPA Region 10.

## VI. Sludge (Biosolids) Requirements

The EPA Region 10 separates wastewater and sludge permitting. The EPA has authority under the CWA to issue separate sludge-only permits for the purposes of regulating biosolids. The EPA may issue a sludge-only permit to each facility at a later date, as appropriate.

Until future issuance of a sludge-only permit, sludge management and disposal activities at each facility continue to be subject to the national sewage sludge standards at 40 CFR Part 503 and any requirements of the State's biosolids program. The Part 503 regulations are self-implementing, which means that facilities must comply with them whether or not a permit has been issued.

## VII. Other Permit Conditions

### A. Quality Assurance Plan

The City of Kooskia is required to update the Quality Assurance Plan within 180 days of the effective date of the final permit. The Quality Assurance Plan must include standard operating procedures the permittee must follow for collecting, handling, storing and shipping

samples, laboratory analysis, and data reporting. The plan must be retained on site and be made available to the EPA and the Nez Perce Tribe upon request.

### **B. Operation and Maintenance Plan**

The permit requires the City of Kooskia to properly operate and maintain all facilities and systems of treatment and control. Proper operation and maintenance is essential to meeting discharge limits, monitoring requirements, and all other permit requirements at all times. The permittee is required to develop and implement an operation and maintenance plan for their facility within 180 days of the effective date of the final permit. The plan must be retained on site and made available to the EPA and the Nez Perce Tribe upon request.

### **C. Sanitary Sewer Overflows and Proper Operation and Maintenance of the Collection System**

SSOs are not authorized under this permit. The permit contains language to address SSO reporting and public notice and operation and maintenance of the collection system. The permit requires that the permittee identify SSO occurrences and their causes. In addition, the permit establishes reporting, record keeping and third party notification of SSOs. Finally, the permit requires proper operation and maintenance of the collection system.

The following specific permit conditions apply:

**Immediate Reporting** – The permittee is required to notify the EPA of an SSO within 24 hours of the time the permittee becomes aware of the overflow. (See 40 CFR 122.41(l)(6))

**Written Reports** – The permittee is required to provide the EPA a written report within five days of the time it became aware of any overflow that is subject to the immediate reporting provision. (See 40 CFR 122.41(l)(6)(i)).

**Third Party Notice** – The permit requires that the permittee establish a process to notify specified third parties of SSOs that may endanger health due to a likelihood of human exposure; or unanticipated bypass and upset that exceeds any effluent limitation in the permit or that may endanger health due to a likelihood of human exposure. The permittee is required to develop, in consultation with appropriate authorities at the local, county, tribal and/or state level, a plan that describes how, under various overflow (and unanticipated bypass and upset) scenarios, the public, as well as other entities, would be notified of overflows that may endanger health. The plan should identify all overflows that would be reported and to whom, and the specific information that would be reported. The plan should include a description of lines of communication and the identities of responsible officials. (See 40 CFR 122.41(l)(6)).

**Record Keeping** – The permittee is required to keep records of SSOs. The permittee must retain the reports submitted to the EPA and other appropriate reports that could include work orders associated with investigation of system problems related to a SSO, that describes the steps taken or planned to reduce, eliminate, and prevent reoccurrence of the SSO. (See 40 CFR 122.41(j)).

**Proper Operation and Maintenance** – The permit requires proper operation and maintenance of the collection system. (See 40 CFR 122.41(d) and (e)). SSOs may be indicative of improper operation and maintenance of the collection system. The permittee may consider the development and implementation of a capacity, management, operation and maintenance (CMOM) program.

The permittee may refer to the Guide for Evaluating Capacity, Management, Operation, and Maintenance (CMOM) Programs at Sanitary Sewer Collection Systems (EPA 305-B-05-002). This guide identifies some of the criteria used by the EPA inspectors to evaluate a collection system's management, operation and maintenance program activities. Owners/operators can review their own systems against the checklist (Chapter 3) to reduce the occurrence of sewer overflows and improve or maintain compliance.

#### **D. Environmental Justice**

As part of the permit development process, the EPA Region 10 conducted a screening analysis to determine whether this permit action could affect overburdened communities. "Overburdened" communities can include minority, low-income, tribal, and indigenous populations or communities that potentially experience disproportionate environmental harms and risks. The EPA used a nationally consistent geospatial tool that contains demographic and environmental data for the United States at the Census block group level. This tool is used to identify permits for which enhanced outreach may be warranted.

The Kooskia WWTP is not located within or near a Census block group that is potentially overburdened. The draft permit does not include any additional conditions to address environmental justice.

Regardless of whether a facility is located near a potentially overburdened community, the EPA encourages permittees to review (and to consider adopting, where appropriate) Promising Practices for Permit Applicants Seeking EPA-Issued Permits: Ways To Engage Neighboring Communities (see <https://www.federalregister.gov/d/2013-10945>). Examples of promising practices include: thinking ahead about community's characteristics and the effects of the permit on the community, engaging the right community leaders, providing progress or status reports, inviting members of the community for tours of the facility, providing informational materials translated into different languages, setting up a hotline for community members to voice concerns or request information, follow up, etc.

For more information, please visit <https://www.epa.gov/environmentaljustice> and Executive Order 12898, *Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations*.

#### **E. Design Criteria**

The permit includes design criteria requirements. This provision requires the permittee to compare influent flow and loading to the facility's design flow and loading and prepare a facility plan for maintaining compliance with NPDES permit effluent limits when the flow or loading exceeds 85% of the design criteria values for three consecutive months.

#### **F. Pretreatment Requirements**

The Nez Perce Tribe does not have an approved pretreatment program per 40 CFR 403.10, thus, the EPA is the Approval Authority for POTWs on Nez Perce tribal land. Since the City of Kooskia does not have an approved POTW pretreatment program per 40 CFR 403.8, the EPA is also the Control Authority of industrial users that might introduce pollutants into the City of Kooskia Wastewater Treatment Plant.

Special Condition Section II.D. of the permit reminds the Permittee that it cannot authorize discharges which may violate the national specific prohibitions of the General Pretreatment Program.

Although, not a permit requirement, the Permittee may wish to consider developing the legal authority enforceable in Federal, State or local courts which authorizes or enables the POTW to apply and to enforce the requirement of sections 307 (b) and (c) and 402(b)(8) of the Clean Water Act, as described in 40 CFR 403.8(f)(1). Where the POTW is a municipality, legal authority is typically through a sewer use ordinance, which is usually part of the city or county code. The EPA has a Model Pretreatment Ordinance for use by municipalities operating POTWs that are required to develop pretreatment programs to regulate industrial discharges to their systems (EPA, 2007). The model ordinance should also be useful for communities with POTWs that are not required to implement a pretreatment program in drafting local ordinances to control nondomestic dischargers within their jurisdictions.

### **G. Standard Permit Provisions**

Sections III, IV and V of the draft permit contain standard regulatory language that must be included in all NPDES permits. The standard regulatory language covers requirements such as monitoring, recording, and reporting requirements, compliance responsibilities, and other general requirements.

## **VIII. Other Legal Requirements**

### **A. Endangered Species Act**

The Endangered Species Act requires federal agencies to consult with National Oceanic and Atmospheric Administration Fisheries (NOAA Fisheries) and the U.S. Fish and Wildlife Service (USFWS) if their actions could beneficially or adversely affect any threatened or endangered species.

NOAA Fisheries lists the following species:

- Middle Columbia River Steelhead
- Snake River Fall-run Chinook Salmon
- Snake River Spring/Summer-run Chinook Salmon
- Snake River Sockeye Salmon
- Snake River Steelhead
- Upper Columbia River Spring-run Chinook Salmon
- Upper Columbia River Steelhead

USFWS lists the following species:

- Canada Lynx
- North American Wolverine
- Bull Trout

- Spalding's Catchfly

The EPA has determined that the reissuance of an NPDES permit to the Kooskia WWTP will have no effect on Middle Columbia River steelhead, Snake River fall-run chinook salmon, Snake River spring/summer run chinook salmon, Snake River sockeye salmon, Snake River steelhead, Upper Columbia River spring-run chinook salmon, Upper Columbia River steelhead, Canada lynx, North American wolverine, bull trout, and Spalding's Catchfly.

For the North American wolverine, Canada lynx and Spalding's Catchfly, no critical habitat has been designated for these species. As the only direct threats to the North American wolverine and the Canada lynx from the Kooskia WWTP would be through direct drinking water exposure, there should be no impact on them from the discharge. The facility discharges only domestic waste, and the facility's current discharge shows no metals or other toxics. Therefore, it is not expected that reissuance of the wastewater discharge permit to the Kooskia WWTP will affect any of these species

The U.S. Fish and Wildlife Service Draft Bull Trout Recovery Plan (USFWS 2002) identified causes of the bull trout listing. They are operation and maintenance of dams and other diversion structures, forest management practices, livestock grazing, agriculture, agricultural diversions, road construction and maintenance, mining, and introduction of nonnative species. No sewage treatment plant is identified as a contributing factor to the decline in bull trout. Similar factors have likely caused the decline of other salmonid species such as the Middle Columbia River steelhead, Snake River fall-run chinook salmon, Snake River spring/summer run chinook salmon, Snake River sockeye salmon, Snake River steelhead, Upper Columbia River spring-run chinook salmon, and the Upper Columbia River steelhead.

A similar conclusion was reached by the Biological Evaluation of the Reissuance of a National Pollutant Discharge Elimination System Permit for the Twin Falls, Idaho, Wastewater Treatment Plant (May 2009, LimnoTech) (BE). It cited the factors of decline throughout the state for Bull Trout are hydroelectric development and operation; increase in concentration of nutrients, sediment and other pollutants reaching the river and competition with nonnative species. In general, this part of the Snake River basin and its tributaries are impacted by runoff from irrigated crop production, rangeland, pastureland, animal holding areas, feedlots, dredging, hydro-modification and urban runoff. Similar factors have likely caused the decline of Bull Trout in the area of discharge.

The majority of sediment input to the streams in the Middle Snake River basin comes from nonpoint sources. The BE cited a study by the University of Idaho that stated that over a 13 month period from 1990 to 1991, irrigated agriculture contributed more than 21,000 tons of sediment to the river. During this same period major tributaries with irrigated agriculture contributed more than 452,000 tons of sediment to the Middle Snake River. The Kooskia permit prohibits sediment discharges above 107 lbs/day of sediment. Sediment discharges will have no effect on listed species.

## **B. Essential Fish Habitat**

Essential fish habitat (EFH) is the waters and substrate (sediments, etc.) necessary for fish to spawn, breed, feed, or grow to maturity. The Magnuson-Stevens Fishery Conservation and Management Act (January 21, 1999) requires the EPA to consult with NOAA Fisheries when

a proposed discharge has the potential to adversely affect EFH (i.e., reduce quality and/or quantity of EFH).

The EFH regulations define an adverse effect as any impact which reduces quality and/or quantity of EFH and may include direct (e.g. contamination or physical disruption), indirect (e.g. loss of prey, reduction in species' fecundity), site specific, or habitat-wide impacts, including individual, cumulative, or synergistic consequences of actions.

The EPA has determined that issuance of this permit will have no effect on any EFH in the vicinity of the discharge.

### C. Antidegradation

The EPA has completed an antidegradation review which is shown in Appendix E.

### D. Permit Expiration

The permit will expire five years from the effective date.

## IX. References

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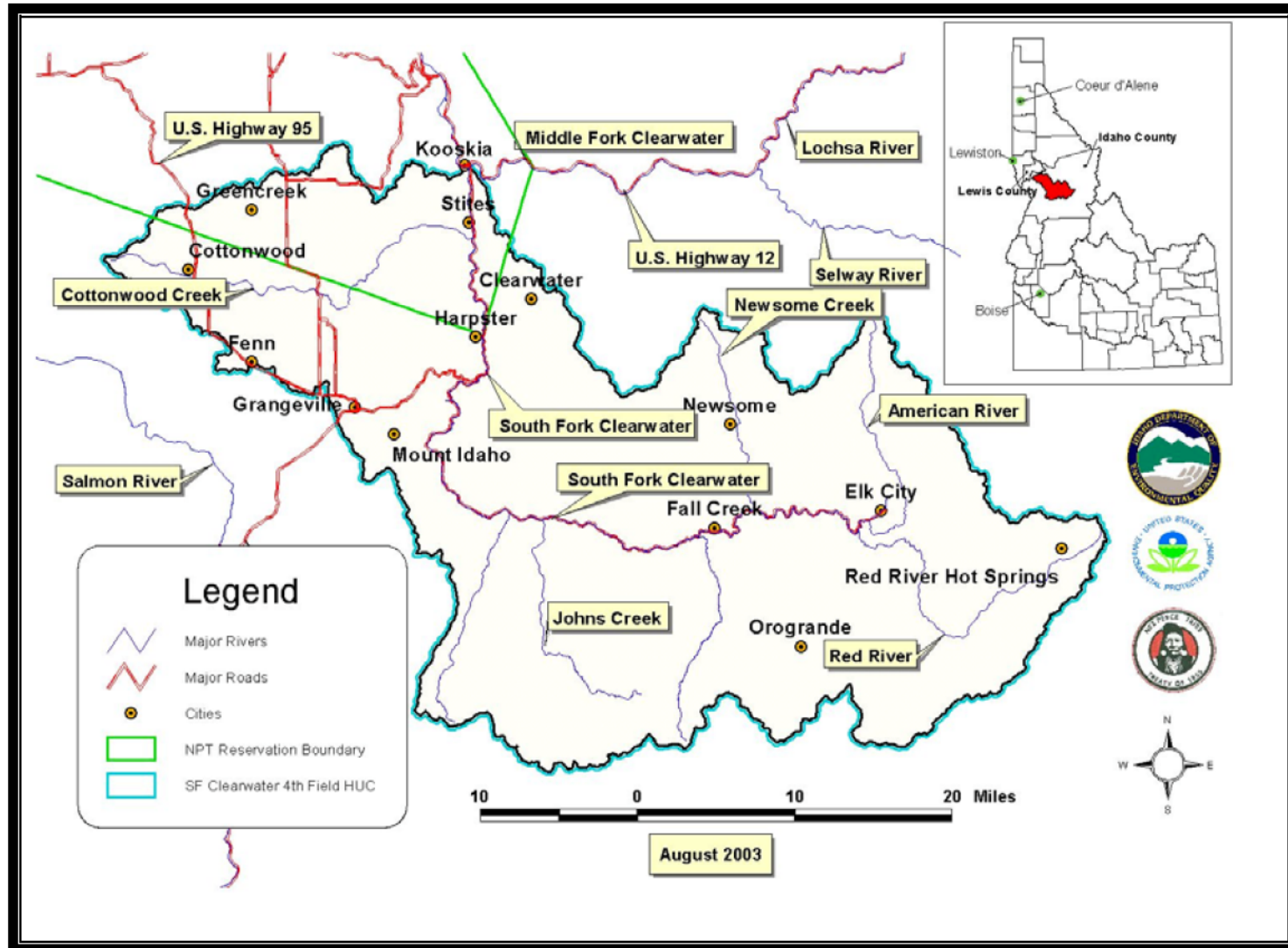
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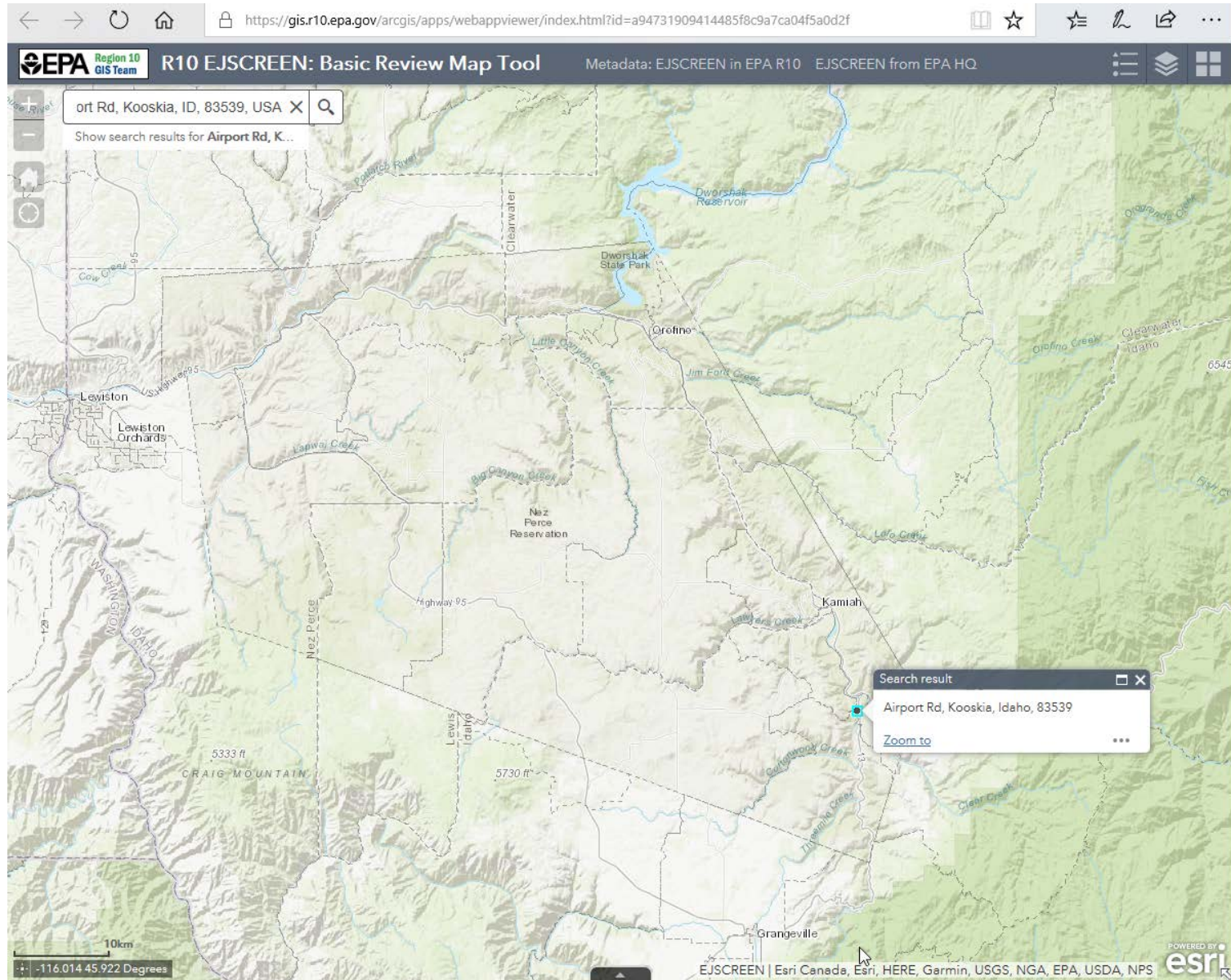
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### Appendix A. Facility Information



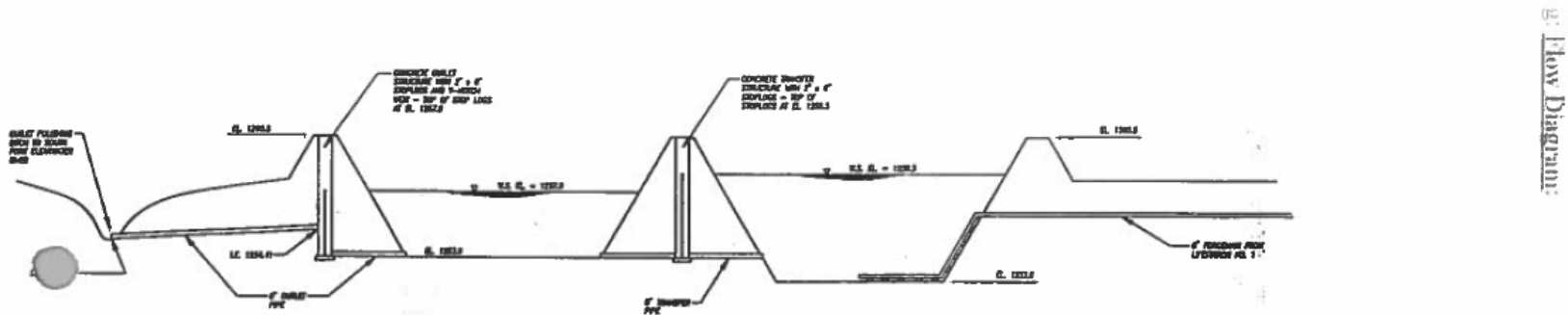






NPDES Permit #ID0021814  
Kooskia WWTP





**HYDRAULIC PROFILE - TREATMENT FACILITY**

**DESIGN CRITERIA**

**GENERAL**

|                            |          |
|----------------------------|----------|
| Design Population [2009]   | 947 peo  |
| Design per Capita Flow     | 209 gpd  |
| Design Flow [Average]      | 0.198 m  |
| Bod per Capita             | 0.15 ppc |
| TSS per Capita             | 0.19 ppc |
| BOD Concentration of Waste | 88 mg/l  |
| TSS Concentration of Waste | 108 mg/l |

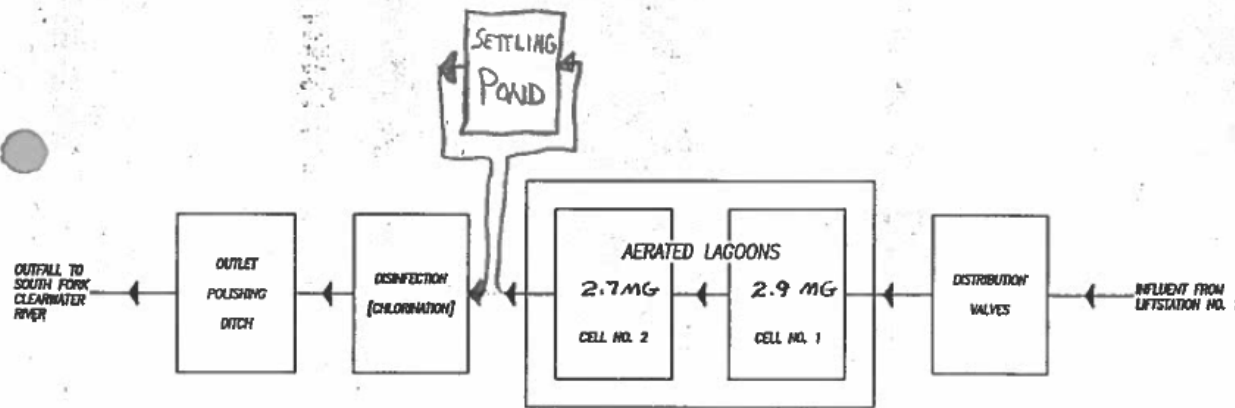
**AERATED LAGOONS [TWO CELLS]**

|                             |          |
|-----------------------------|----------|
| Detention Time [Cell No. 1] | 10 days  |
| Detention Time [Cell No. 2] | 12 days  |
| Depth [Cell No. 1]          | 5 feet   |
| Depth [Cell No. 2]          | 4 feet   |
| Surface Area [Cell No. 1]   | 1.8 acre |
| Surface Area [Cell No. 2]   | 2.1 acre |

**CHLORINE CONTACT CHAMBER**

|                |         |
|----------------|---------|
| Detention Time | 4 hours |
|----------------|---------|

Page 3



**FLOW DIAGRAM - TREATMENT FACILITY**

**FIGURE 4**  
**KOOSKIA WASTEWATER**  
**TREATMENT PLANT SCHEM.**  
**Wyatt-Jaykim Engineer**  
CONSULTING ENGINEERS  
SPOKANE, WASHINGTON

Note: Chlorination has been replaced with ultraviolet radiation as the primary disinfection method.

KOOSKIA WASTEWATER  
SYSTEM IMPROVEMENT  
PROJECT

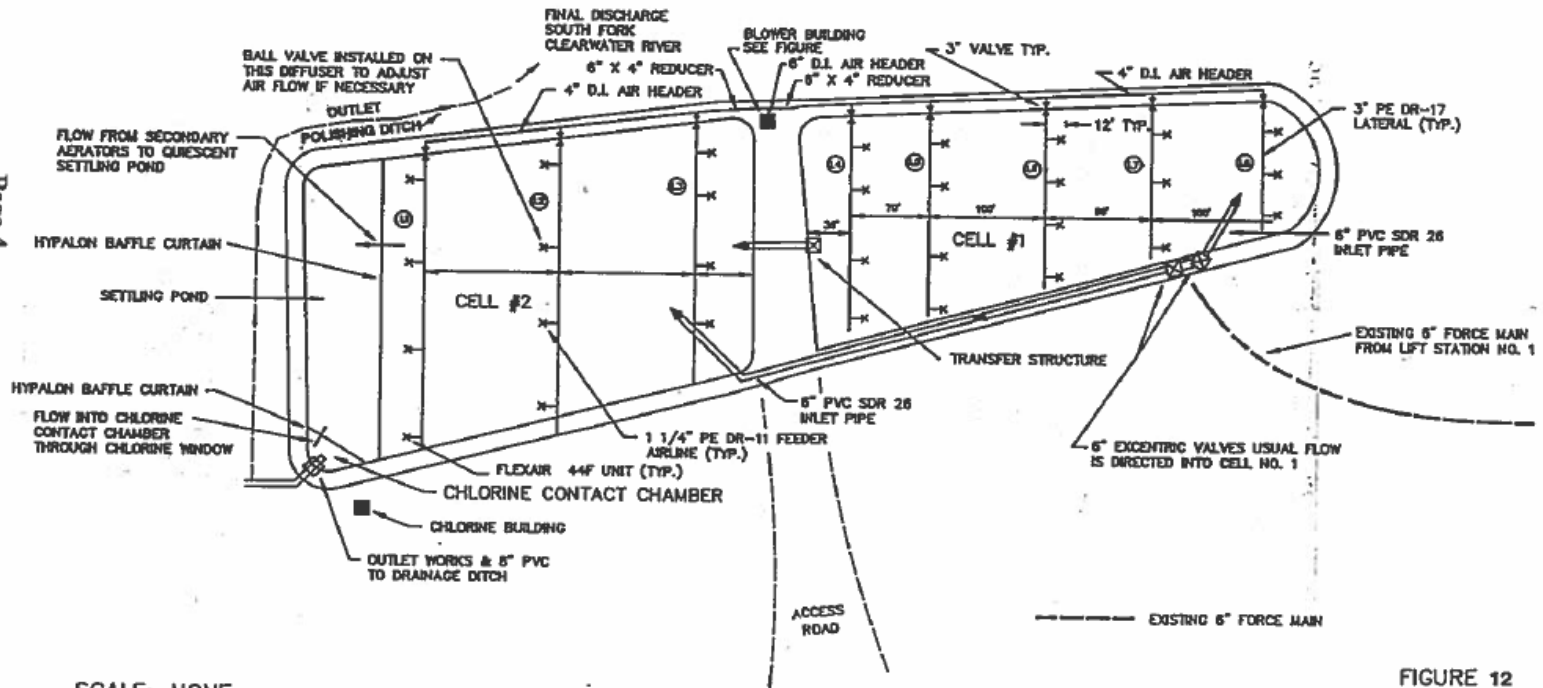
MAP D

SOUTH LAGOONS



Site Plan

Page 4



SCALE: NONE

FIGURE 12

Wyatt-Jaykim Engineers  
CONSULTING ENGINEERS  
SPOKANE, WASHINGTON 11







Fact Sheet

NPDES Permit #ID0021814  
Kooskia WWTP

| Parameter           | Flow, in conduit or thru treatment plant | BOD, 5-day, 20 deg. C | BOD, 5-day, 20 deg. C | BOD, 5-day, 20 deg. C | BOD, 5-day, 20 deg. C | Solids, total suspended | Solids, total suspended | Solids, total suspended | Solids, total suspended | BOD, 5-day, 20 deg. C | BOD, 5-day, 20 deg. C | BOD, 5-day, 20 deg. C | BOD, 5-day, 20 deg. C | BOD, 5-day, 20 deg. C | Solids, total suspended | Solids, total suspended | Solids, total suspended | Solids, total suspended | Solids, total suspended | Nitrogen, ammonia total [as N] | Oxygen, dissolved [DO] | pH             | pH             | Temperature, water deg. centigrade | E. coli        | E. coli        | Chlorine, total residual | Chlorine, total residual | Chlorine, total residual | Chlorine, total residual |      |  |
|---------------------|--|-----------------------|-----------------------|-----------------------|-----------------------|-------------------------|-------------------------|-------------------------|-------------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|--------------------------------|------------------------|----------------|----------------|------------------------------------|----------------|----------------|--------------------------|--------------------------|--------------------------|--------------------------|------|--|
| Monitoring Location | Effluent Gross                           | Raw Sewage Influent   | Raw Sewage Influent   | Raw Sewage Influent   | Raw Sewage Influent   | Raw Sewage Influent     | Raw Sewage Influent     | Raw Sewage Influent     | Raw Sewage Influent     | Effluent Gross        | Effluent Gross        | Effluent Gross        | Effluent Gross        | Percent Removal       | Effluent Gross          | Effluent Gross          | Effluent Gross          | Effluent Gross          | Percent Removal         | Effluent Gross                 | Effluent Gross         | Effluent Gross | Effluent Gross | Effluent Gross                     | Effluent Gross | Effluent Gross | Effluent Gross           | Effluent Gross           | Effluent Gross           | Effluent Gross           |      |  |
| Statistical Base    | MO MAX                                   | MO AVG                | MO AVG                | WKLY AVG              | WKLY AVG              | MO AVG                  | MO AVG                  | WKLY AVG                | WKLY AVG                | MO AVG                | MO AVG                | WKLY AVG              | WKLY AVG              | MIN % RMV             | MO AVG                  | MO AVG                  | WKLY AVG                | WKLY AVG                | MIN % RMV               | DAILY MX                       | MO AV MN               | INST MAX       | INST MIN       | DAILY MX                           | INST MAX       | MO GEOMN       | DAILY MX                 | DAILY MX                 | MO AVG                   | MO AVG                   |      |  |
| Limit Units         | MGD                                      | mg/L                  | lb/d                  | mg/L                  | lb/d                  | mg/L                    | lb/d                    | mg/L                    | lb/d                    | mg/L                  | lb/d                  | mg/L                  | lb/d                  | %                     | mg/L                    | lb/d                    | mg/L                    | lb/d                    | %                       | mg/L                           | mg/L                   | SU             | SU             | deg C                              | #/100mL        | #/100mL        | mg/L                     | lb/d                     | mg/L                     | lb/d                     |      |  |
| Current Limit       | Report                                   | Report                | Report                | Report                | Report                | Report                  | Report                  | Report                  | Report                  | 45                    | 75                    | 65                    | 107                   | 65                    | 70                      | 115                     | 105                     | 174                     | 65                      | Report Quarterly Max           | Report Monthly Max     | 9              | 6.5            | Report Daily Max                   | 406            | 126            | 0.83                     | 1.37                     | 0.22                     | 0.37                     |      |  |
| 06/30/2017          | 0.177                                    | 174.5                 | 185.9                 | 233                   | 243.6                 | 234                     | 256                     | 320                     | 397.7                   | 11.8                  | 13.7                  | 24                    | 29.8                  | 93.2                  | 4.8                     | 5.3                     | 7                       | 8.7                     | 97.7                    |                                | 1.2                    | 7.61           | 7.42           | 27                                 | 0              | 0              |                          |                          |                          |                          |      |  |
| 07/31/2017          | 0.092                                    | 261.3                 | 153.2                 | 340                   | 221.9                 | 259.5                   | 152.1                   | 336                     | 224                     | 3.2                   | 2.1                   | 8.7                   | 6.2                   | 98.8                  | 7.8                     | 4.6                     | 12                      | 8.5                     | 97                      | 3.82                           | 1.2                    | 7.62           | 7.49           | 30                                 | 1              | 0              |                          |                          |                          |                          |      |  |
| 08/31/2017          | 0.066                                    | 260.2                 | 133.7                 | 350                   | 183.9                 | 324.8                   | 168.7                   | 644                     | 338.4                   | 3.9                   | 2                     | 8                     | 4.2                   | 98.5                  | 8.4                     | 4.1                     | 20                      | 9.3                     | 97.4                    |                                | 0.8                    | 7.58           | 7.5            | 27                                 | 1              | 0              |                          |                          |                          |                          |      |  |
| 09/30/2017          | 0.114                                    | 238.8                 | 157.4                 | 270                   | 210.1                 | 218                     | 142.4                   | 420                     | 276.7                   | 4.6                   | 6.5                   | 8                     | 16                    | 98.1                  | 12                      | 8.1                     | 18                      | 14.3                    | 94.5                    |                                | 0.8                    | 7.75           | 7.51           | 23                                 | 9.7            | 0              |                          |                          |                          |                          |      |  |
| 10/31/2017          | 0.143                                    | 142                   | 116.6                 | 199                   | 164.3                 | 218                     | 179.5                   | 304                     | 251                     | 6.6                   | 5.3                   | 9                     | 7.4                   | 95.4                  | 29.8                    | 24.2                    | 37                      | 30.2                    | 86.3                    | 14.89                          | 1.8                    | 7.75           | 7.43           | 15                                 | 1              | 0              |                          |                          |                          |                          |      |  |
| 11/30/2017          | 0.224                                    | 250                   | 195                   | 369.6                 | 249                   | 253.6                   | 267.2                   | 316                     | 366.9                   | 7.9                   | 9.2                   | 13                    | 19.3                  | 95.9                  | 30                      | 31.2                    | 37                      | 42.3                    | 88.2                    |                                | 6                      | 8.17           | 7.56           | 8                                  | 0              | 0              |                          |                          |                          |                          |      |  |
| 12/31/2017          | 0.403                                    | 182.5                 | 222.7                 | 210                   | 282                   | 244.8                   | 199.5                   | 3082                    | 248                     | 25.3                  | 31.1                  | 32                    | 39.8                  | 86.1                  | 20.8                    | 17                      | 29.5                    | 22                      | 91.5                    |                                | 7                      | 8.15           | 7.8            | 6                                  | 35.9           | 10.9           |                          |                          |                          |                          |      |  |
| 01/31/2018          | 0.428                                    | 72                    | 228.1                 | 106                   | 341.2                 | 84                      | 253.5                   | 172                     | 441.8                   | 21.3                  | 68.3                  | 32                    | 114.2                 | 70.4                  | 8                       | 25.2                    | 10                      | 32.2                    | 85.7                    | 4.69                           | 5                      | 7.87           | 7.61           | 5                                  | 19.1           | 4.5            |                          |                          |                          |                          |      |  |
| 02/28/2018          | 0.357                                    | 144                   | 345                   | 200                   | 444                   | 101                     | 243.8                   | 124                     | 285.8                   | 26.5                  | 63.9                  | 30.8                  | 74.9                  | 81.6                  | 4.5                     | 10.8                    | 8                       | 17.9                    | 95.5                    |                                | 6                      | 7.8            | 7.67           | 7                                  | 8.6            | 0              |                          |                          |                          |                          |      |  |
| 03/31/2018          | 0.262                                    | 258.3                 | 119.5                 | 326.2                 | 154                   | 171.2                   | 8                       | 313.5                   | 152                     | 30.8                  | 68.5                  | 32                    | 91.8                  | 74.2                  | 26.3                    | 11.5                    | 38.5                    | 18                      | 86.1                    |                                | 7                      | 8.85           | 7.95           | 11                                 | 1              | 0              |                          |                          |                          |                          |      |  |
| 04/30/2018          | 0.36                                     | 150.3                 | 427.4                 | 213                   | 565.9                 | 152                     | 410.8                   | 288                     | 521.2                   | 24.8                  | 72.8                  | 29                    | 99.4                  | 83.5                  | 33.5                    | 92.9                    | 52                      | 131.4                   | 78                      | 0.98                           | 7                      | 9.95           | 7.78           | 19                                 | 45             | 0              |                          |                          |                          |                          |      |  |
| 05/31/2018          | 0.351                                    | 191.2                 | 404.2                 | 253                   | 565.5                 | 148                     | 312.1                   | 236                     | 527.5                   | 25.2                  | 53.8                  | 28                    | 65.7                  | 88.8                  | 12.2                    | 24.4                    | 26                      | 49                      | 91.8                    |                                | 1.4                    | 8.22           | 7.33           | 24                                 | 2              | 0              |                          |                          |                          |                          |      |  |
| 06/30/2018          | 0.243                                    | 357.3                 | 487.2                 | 429                   | 558.1                 | 306                     | 415.7                   | 352                     | 516.7                   | 21.3                  | 29.3                  | 25                    | 39                    | 94                    | 28.5                    | 36.4                    | 54                      | 60.8                    | 84.7                    |                                | 3                      | 8.38           | 7.38           | 23                                 | 8.6            | 2.4            |                          |                          |                          |                          |      |  |
| 07/31/2018          | 0.117                                    | 242.8                 | 175.4                 | 344                   | 263.9                 | 199                     | 134.1                   | 328                     | 251.7                   | 10.3                  | 7                     | 14.2                  | 11.5                  | 95.8                  | 35                      | 24.9                    | 45                      | 35                      | 82.4                    | 1.66                           | 1.4                    | 7.72           | 6.87           | 26                                 | 2              | 0              |                          |                          |                          |                          |      |  |
| 08/31/2018          | 0.136                                    | 269.6                 | 158.9                 | 319                   | 246.1                 | 309.6                   | 182.1                   | 452                     | 287.2                   | 16.5                  | 9                     | 23                    | 12.3                  | 93.9                  | 27.8                    | 17.5                    | 42                      | 36.8                    | 91                      |                                | 1.6                    | 7.32           | 6.77           | 25                                 | 1              | 0              |                          |                          |                          |                          |      |  |
| 09/30/2018          | 0.123                                    | 334                   | 161.8                 | 382                   | 219.9                 | 247                     | 123.2                   | 288                     | 202.2                   | 6.2                   | 3.2                   | 13                    | 4.4                   | 98.1                  | 28                      | 15.8                    | 38                      | 32                      | 88.7                    |                                | 1.4                    | 7.59           | 6.87           | 20.3                               | 1              | 0              |                          |                          |                          |                          |      |  |
| 10/31/2018          | 0.17                                     | 361.4                 | 237.4                 | 423                   | 317.4                 | 360                     | 232.2                   | 516                     | 327.1                   | 11.1                  | 7                     | 14                    | 9.8                   | 96.9                  | 39.4                    | 24.1                    | 56                      | 28.5                    | 89                      | 0.52                           | 3                      | 7.79           | 7.01           | 16.2                               | 1              | 0              |                          |                          |                          |                          |      |  |
| 11/30/2018          | 0.18                                     | 218                   | 230                   | 313                   | 315.5                 | 198                     | 211.5                   | 348                     | 301.8                   | 7.2                   | 7.4                   | 12                    | 10.7                  | 96.7                  | 18.3                    | 19.7                    | 23                      | 30.6                    | 90.8                    |                                | 8                      | 8.16           | 7.54           | 12.8                               | 3.1            | 0              |                          |                          |                          |                          |      |  |
| 12/31/2018          | 0.131                                    | 225                   | 241.8                 | 241                   | 253.3                 | 152.8                   | 163.7                   | 183                     | 190.8                   | 6.5                   | 7.1                   | 11                    | 12.2                  | 97.1                  | 15.3                    | 16.2                    | 22                      | 22.9                    | 90                      |                                | 4                      | 8.01           | 7.64           | 7.6                                | 3.1            | 0              |                          |                          |                          |                          |      |  |
| 01/31/2019          | 0.17                                     | 186.8                 | 222.4                 | 204                   | 259                   | 114.6                   | 130.9                   | 208                     | 232.5                   | 5.7                   | 6.8                   | 9                     | 11.7                  | 96.9                  | 22                      | 25.5                    | 42                      | 46.9                    | 80.8                    | 16.95                          | 3                      | 8.02           | 7.72           | 2                                  | 35             | 10.7           |                          |                          |                          |                          |      |  |
| 02/28/2019          |  |                       |                       |                       |                       |                         |                         |                         |                         |                       |                       |                       |                       |                       |                         |                         |                         |                         |                         |                                |                        |                |                |                                    |                |                |                          |                          |                          |                          |      |  |
| Average             | 0.167637                                 | 257.5846              | 208.7187              | 401.8668              | 327.2253              | 309.2356                | 246.0386                | 588.1174                | 461.0308                | 11.63149              | 11.52646              | 17.81282              | 18.0581               | 94.15744              | 23.79564                | 20.74279                | 35.27692                | 32.45568                | 90.22718                | 10.91388                       | 7.124583               | 7.930773       | 7.393436       | 15.58912                           | 156.6088       | 44.82912       | 1.805882                 | 1.335652                 | 1.100208                 | 0.797391                 |      |  |
| Minimum             | 0.031                                    | 10.35                 | 25                    | 86                    | 60.5                  | 51                      | 8                       | 124                     | 52.7                    | 1.75                  | 0.72                  | 4                     | 1.5                   | 66                    | 0                       | 0.93                    | 0                       | 1.83                    | 56                      | 0.16                           | 0.8                    | 7              | 6.62           | 1                                  | 0              | 0              | 0                        | 0.6                      | 0.28                     | 0.24                     | 0.08 |  |
| Maximum             | 0.682                                    | 715.5                 | 973                   | 2100                  | 1579.3                | 1333                    | 938.73                  | 4450                    | 2862.3                  | 36                    | 72.8                  | 54                    | 114.2                 | 99.7                  | 80                      | 94.1                    | 195                     | 157.8                   | 100                     | 30                             | 33                     | 9.95           | 8.95           | 30                                 | 14000          | 3772.5         | 3.5                      | 4.05                     | 2.73                     | 2.4                      |      |  |
| Count               | 190                                      | 195                   | 195                   | 190                   | 190                   | 190                     | 190                     | 190                     | 190                     | 195                   | 195                   | 195                   | 195                   | 195                   | 195                     | 195                     | 195                     | 195                     | 195                     | 195                            | 116                    | 192            | 194            | 195                                | 193            | 193            | 194                      | 51                       | 46                       | 48                       | 46   |  |
| Std Dev             | 0.109745                                 | 115.131               | 112.0946              | 279.9877              | 213.5438              | 191.58                  | 167.3659                | 553.1393                | 458.3726                | 6.639263              | 12.05959              | 9.896427              | 17.58108              | 5.339464              | 13.7627                 | 15.4091                 | 21.90955                | 25.0137                 | 7.040957                | 7.584127                       | 4.417073               | 0.535504       | 0.321956       | 8.390467                           | 1031.096       | 281.2598       | 0.846206                 | 0.890555                 | 0.608727                 | 0.567225                 |      |  |
| CV                  | 0.65466                                  | 0.446964              | 0.537061              | 0.697065              | 0.652589              | 0.619528                | 0.680243                | 0.940525                | 0.994234                | 0.570801              | 1.046252              | 0.555579              | 0.973584              | 0.056708              | 0.57837                 | 0.742866                | 0.621073                | 0.770703                | 0.078036                | 0.694907                       | 0.619976               | 0.067522       | 0.043546       | 0.538226                           | 6.583897       | 6.274042       | 0.468563                 | 0.666756                 | 0.553284                 | 0.711351                 |      |  |
| 95th Percentile     | 0.39175                                  | 453.04                | 405.04                | 930                   | 767.575               | 694.45                  | 578.495                 | 1421                    | 1451.66                 | 24.92                 | 30.47                 | 34.3                  | 50.46                 | 98.9                  | 50.59                   | 47.262                  | 69.4                    | 79.605                  | 98.36                   | 23.8                           | 13.45                  | 8              | 7.903          | 26                                 | 694            | 196.32         | 3.5                      | 2.89                     | 2.36305                  | 1.9375                   |      |  |
| 5th Percentile      | 0.05935                                  | 102.3                 | 84.02                 | 147.8                 | 111.845               | 114.12                  | 78.325                  | 183.45                  | 127.97                  | 3.2                   | 1.698                 | 6                     | 2.77                  | 83.64                 | 5.71                    | 4.435                   | 9.7                     | 7.29                    | 75.94                   | 0.825                          | 1.4                    | 7.3465         | 6.988          | 3                                  | 0              | 0              | 0.9                      | 0.4125                   | 0.424                    | 0.1625                   |      |  |

Reference  
Discharge Monitoring Reports 10/31/2002 – 2/28/2019

## Appendix C. Reasonable Potential and Water Quality-Based Effluent Limit Formulae

### A. Reasonable Potential Analysis

The EPA uses the process described in the *Technical Support Document for Water Quality-based Toxics Control* (EPA, 1991) to determine reasonable potential. To determine if there is reasonable potential for the discharge to cause or contribute to an exceedance of water quality criteria for a given pollutant, the EPA compares the maximum projected receiving water concentration to the water quality criteria for that pollutant. If the projected receiving water concentration exceeds the criteria, there is reasonable potential, and a water quality-based effluent limit must be included in the permit.

#### *Mass Balance*

For discharges to flowing water bodies, the maximum projected receiving water concentration is determined using the following mass balance equation:

$$C_d Q_d = C_e Q_e + C_u Q_u \quad \text{Equation 1}$$

where,

- $C_d$  = Receiving water concentration downstream of the effluent discharge (that is, the concentration at the edge of the mixing zone)
- $C_e$  = Maximum projected effluent concentration
- $C_u$  = 95th percentile measured receiving water upstream concentration
- $Q_d$  = Receiving water flow rate downstream of the effluent discharge =  $Q_e + Q_u$
- $Q_e$  = Effluent flow rate (set equal to the design flow of the WWTP)
- $Q_u$  = Receiving water low flow rate upstream of the discharge (1Q10, 7Q10 or 30B3)

When the mass balance equation is solved for  $C_d$ , it becomes:

$$C_d = \frac{C_e \times Q_e + C_u \times Q_u}{Q_e + Q_u} \quad \text{Equation 2}$$

The above form of the equation is based on the assumption that the discharge is rapidly and completely mixed with 100% of the receiving stream.

If the mixing zone is based on less than complete mixing with the receiving water, the equation becomes:

$$C_d = \frac{C_e \times Q_e + C_u \times (Q_u \times \%MZ)}{Q_e + (Q_u \times \%MZ)} \quad \text{Equation 3}$$

Where:

% MZ = the percentage of the receiving water flow available for mixing.

If a mixing zone is not allowed, dilution is not considered when projecting the receiving water concentration and,

$$C_d = C_e \quad \text{Equation 4}$$

A dilution factor (D) can be introduced to describe the allowable mixing. Where the dilution factor is expressed as:



$$D = \frac{Q_e + Q_u \times \%MZ}{Q_e} \quad \text{Equation 5}$$

After the dilution factor simplification, the mass balance equation becomes:

$$C_d = \frac{C_e - C_u}{D} + C_u \quad \text{Equation 6}$$

If the criterion is expressed as dissolved metal, the effluent concentrations are measured in total recoverable metal and must be converted to dissolved metal as follows:

$$C_d = \frac{CF \times C_e - C_u}{D} + C_u \quad \text{Equation 7}$$

Where  $C_e$  is expressed as total recoverable metal,  $C_u$  and  $C_d$  are expressed as dissolved metal, and CF is a conversion factor used to convert between dissolved and total recoverable metal.

The above equations for  $C_d$  are the forms of the mass balance equation which were used to determine reasonable potential and calculate wasteload allocations.

**Maximum Projected Effluent Concentration**

When determining the projected receiving water concentration downstream of the effluent discharge, the EPA’s Technical Support Document for Water Quality-based Toxics Controls (TSD, 1991) recommends using the maximum projected effluent concentration ( $C_e$ ) in the mass balance calculation (see equation 3, page C-5). To determine the maximum projected effluent concentration ( $C_e$ ) the EPA has developed a statistical approach to better characterize the effects of effluent variability. The approach combines knowledge of effluent variability as estimated by a coefficient of variation (CV) with the uncertainty due to a limited number of data to project an estimated maximum concentration for the effluent. Once the CV for each pollutant parameter has been calculated, the reasonable potential multiplier (RPM) used to derive the maximum projected effluent concentration ( $C_e$ ) can be calculated using the following equations:

First, the percentile represented by the highest reported concentration is calculated.

$$p_n = (1 - \text{confidence level})^{1/n} \quad \text{Equation 8}$$

where,

$p_n$  = the percentile represented by the highest reported concentration

$n$  = the number of samples

confidence level = 99% = 0.99

and

$$RPM = \frac{C_{99}}{C_{P_n}} = \frac{e^{Z_{99} \times \sigma - 0.5 \times \sigma^2}}{e^{Z_{P_n} \times \sigma - 0.5 \times \sigma^2}} \quad \text{Equation 9}$$

Where,

$\sigma^2$  =  $\ln(CV^2 + 1)$

$Z_{99}$  = 2.326 (z-score for the 99<sup>th</sup> percentile)

$Z_{P_n}$  = z-score for the  $P_n$  percentile (inverse of the normal cumulative distribution function at a given percentile)

CV = coefficient of variation (standard deviation ÷ mean)

The maximum projected effluent concentration is determined by simply multiplying the maximum reported effluent concentration by the RPM:

$$C_e = (\text{RPM})(\text{MRC}) \quad \text{Equation 10}$$

where MRC = Maximum Reported Concentration

### ***Maximum Projected Effluent Concentration at the Edge of the Mixing Zone***

Once the maximum projected effluent concentration is calculated, the maximum projected effluent concentration at the edge of the acute and chronic mixing zones is calculated using the mass balance equations presented previously.

### ***Reasonable Potential***

The discharge has reasonable potential to cause or contribute to an exceedance of water quality criteria if the maximum projected concentration of the pollutant at the edge of the mixing zone exceeds the most stringent criterion for that pollutant.

## **B. WQBEL Calculations**

### ***Calculate the Wasteload Allocations (WLAs)***

Wasteload allocations (WLAs) are calculated using the same mass balance equations used to calculate the concentration of the pollutant at the edge of the mixing zone in the reasonable potential analysis. To calculate the wasteload allocations,  $C_d$  is set equal to the acute or chronic criterion and the equation is solved for  $C_e$ . The calculated  $C_e$  is the acute or chronic WLA. Equation 6 is rearranged to solve for the WLA, becoming:

$$C_e = \text{WLA} = D \times (C_d - C_u) + C_u \quad \text{Equation 11}$$

Idaho's water quality criteria for some metals are expressed as the dissolved fraction, but the Federal regulation at 40 CFR 122.45(c) requires that effluent limits be expressed as total recoverable metal. Therefore, the EPA must calculate a wasteload allocation in total recoverable metal that will be protective of the dissolved criterion. This is accomplished by dividing the WLA expressed as dissolved by the criteria translator, as shown in equation 12.

$$C_e = \text{WLA} = \frac{D \times (C_d - C_u) + C_u}{CT} \quad \text{Equation 12}$$

The next step is to compute the "long term average" concentrations which will be protective of the WLAs. This is done using the following equations from the EPA's *Technical Support Document for Water Quality-based Toxics Control (TSD)*:

$$\text{LTA}_a = \text{WLA}_a \times e^{(0.5\sigma^2 - z\sigma)} \quad \text{Equation 13}$$

$$\text{LTA}_c = \text{WLA}_c \times e^{(0.5\sigma_4^2 - z\sigma_4)} \quad \text{Equation 14}$$

where,

$$\begin{aligned} \sigma^2 &= \ln(\text{CV}^2 + 1) \\ Z_{99} &= 2.326 \text{ (z-score for the 99}^{\text{th}} \text{ percentile probability basis)} \\ \text{CV} &= \text{coefficient of variation (standard deviation } \div \text{ mean)} \\ \sigma_4^2 &= \ln(\text{CV}^2/4 + 1) \end{aligned}$$

For ammonia, because the chronic criterion is based on a 30-day averaging period, the Chronic Long Term Average (LTAc) is calculated as follows:

$$LTA_c = WLA_c \times e^{(0.5\sigma_{30}^2 - z\sigma_{30})} \quad \text{Equation 15}$$

where,

$$\sigma_{30}^2 = \ln(CV^2/30 + 1)$$

The LTAs are compared and the more stringent is used to develop the daily maximum and monthly average permit limits as shown below.

**Derive the maximum daily and average monthly effluent limits**

Using the TSD equations, the MDL and AML effluent limits are calculated as follows:

$$MDL = LTA \times e^{(z_m\sigma - 0.5\sigma^2)} \quad \text{Equation 16}$$

$$AML = LTA \times e^{(z_a\sigma_n - 0.5\sigma_n^2)} \quad \text{Equation 17}$$

where  $\sigma$ , and  $\sigma^2$  are defined as they are for the LTA equations above, and,

$$\sigma_n^2 = \ln(CV^2/n + 1)$$

$$z_a = 1.645 \text{ (z-score for the 95}^{th} \text{ percentile probability basis)}$$

$$z_m = 2.326 \text{ (z-score for the 99}^{th} \text{ percentile probability basis)}$$

n = number of sampling events required per month. With the exception of ammonia, if the AML is based on the LTAc, i.e.,  $LTA_{\text{minimum}} = LTA_c$ , the value of ‘n’ should be set at a minimum of 4. For ammonia, In the case of ammonia, if the AML is based on the LTAc, i.e.,  $LTA_{\text{minimum}} = LTA_c$ , the value of ‘n’ should be set at a minimum of 30.

**C. Critical Low Flow Conditions**

The low flow conditions of a water body are used to determine water quality-based effluent limits. In general, Idaho’s water quality standards require criteria be evaluated at the following low flow receiving water conditions (See IDAPA 58.01.02.210.03) as defined below:

|  |                    |
|--|--------------------|
| Acute aquatic life   | 1Q10 or 1B3        |
| Chronic aquatic life   | 7Q10 or 4B3        |
| Non-carcinogenic human health criteria   | 30Q5               |
| Carcinogenic human health criteria   | harmonic mean flow |
| Ammonia  | 30B3 or 30Q10      |
| <ol style="list-style-type: none"> <li>1. The 1Q10 represents the lowest one day flow with an average recurrence frequency of once in 10 years.</li> <li>2. The 1B3 is biologically based and indicates an allowable exceedance of once every 3 years.</li> <li>3. The 7Q10 represents lowest average 7 consecutive day flow with an average recurrence frequency of once in 10 years.</li> <li>4. The 4B3 is biologically based and indicates an allowable exceedance for 4 consecutive days once every 3 years.</li> <li>5. The 30Q5 represents the lowest average 30 consecutive day flow with an average recurrence frequency of once in 5 years.</li> <li>6. The 30Q10 represents the lowest average 30 consecutive day flow with an average recurrence frequency of once in 10 years.</li> </ol> |                    |

7. The harmonic mean is a long-term mean flow value calculated by dividing the number of daily flow measurements by the sum of the reciprocals of the flows.

## Appendix D. Reasonable Potential and Water Quality-Based Effluent Limit Calculations

### Reasonable Potential Analysis (RPA) and Water Quality Effluent Limit (WQBEL) Calculations

|                            |              |
|----------------------------|--------------|
| <b>Facility Name</b>       | Kooskia POTW |
| <b>Facility Flow (mgd)</b> | 0.20         |
| <b>Facility Flow (cfs)</b> | 0.31         |

| Critical River Flows (CFS)   | (IDAPA 58.01.02 03. b)       | Annual      | Seasonal       |
|--|------------------------------|-------------|----------------|
|  |                              | Crit. Flows | Low Flow       |
| Aquatic Life - Acute Criteria - Criterion Max. Concentration (CMC)         | <b>1Q10</b>                  | 61          |                |
| Aquatic Life - Chronic Criteria - Criterion Continuous Concentration (CCC) | <b>7Q10 or 4B3</b>           | 87          |                |
| Ammonia  | <b>30B3/30Q10 (seasonal)</b> | 124         |                |
| Human Health - Non-Carcinogen  | <b>30Q5</b>                  | 121         |                |
| Human Health - carcinogen  | <b>Harmonic Mean Flow</b>    | 327         |                |
| DF at defined percent of river flow allow                                  | 25%                          | 50.9        | Note: Acute an |
| DF at defined percent of river flow allow                                  | 25%                          | 72.1        |                |

| Receiving Water Data                           | Notes:                              | Annual      | Seasonal |
|--|-------------------------------------|-------------|----------|
|  |                                     | Crit. Flows | Low Flow |
| Hardness, as mg/L CaCO <sub>3</sub> = 100 mg/L | 5 <sup>th</sup> % at critical flows | 22          |          |
| Temperature, °C                                | 95 <sup>th</sup> percentile         | 8.8         |          |
| pH, S.U.                                       | 95 <sup>th</sup> percentile         |             |          |

| Pollutants of Concern                                      |   |               | AMMONIA,<br>default: cold<br>water, fish<br>early life<br>stages present | AMMONIA,<br>default: cold<br>water, fish<br>early life<br>stages present |
|--|---|---------------|--|--|
| Effluent Data  | Number of Samples in Data Set (n)   |               | 116  |  |
|  | Coefficient of Variation (CV) = Std. Dev./Mean (default CV = 0.6)           |               | 0.69   |  |
|  | Effluent Concentration, µg/L (Max. or 95th Percentile) - (C <sub>e</sub> )  |               | 23,800   |  |
|  | Calculated 50 <sup>th</sup> % Effluent Conc. (when n>10), Human Health Only |               |  |  |
| Receiving Water Data                                       | 90 <sup>th</sup> Percentile Conc., µg/L - (C <sub>r</sub> )                 |               |  |  |
|  | Geometric Mean, µg/L, Human Health Criteria Only                            |               |  |  |
| Applicable Water Quality Criteria                          | Aquatic Life Criteria, µg/L   | Acute         | 1,232  | --   |
|  | Aquatic Life Criteria, µg/L   | Chronic       | 408  | --   |
|  | Human Health Water and Organism, µg/L                                       |               | --   | --   |
|  | Human Health, Organism Only, µg/L   |               | --   | --   |
|  | Metals Criteria Translator, decimal (or default use Conversion Factor)      | Acute         |  |  |
|  |   | Chronic       |  |  |
|  | Carcinogen (Y/N), Human Health Criteria Only                                |               | --   | --   |
| Percent River Flow<br>Default Value =<br>25%               | Aquatic Life - Acute  | <b>1Q10</b>   | 25%  | --   |
|  | Aquatic Life - Chronic  | 7Q10 or 4B3   |  |  |
|  |   | 30B3 or 30Q10 |  |  |
|  | Human Health - Non-Carcinogen and Chronic Ammonia                           | 30Q5          | 25%  | --   |
|  | Human Health - Carcinogen   | Harmonic Mean |  |  |
| Calculated Dilution Factors (DF)<br>(or enter Modeled DFs) | Aquatic Life - Acute  | 1Q10          | 50.9   | --   |
|  | Aquatic Life - Chronic  | 7Q10 or 4B3   |  |  |
|  |   | 30B3 or 30Q10 |  |  |
|  | Human Health - Non-Carcinogen and Chronic Ammonia                           | 30Q5          | 99.8   | --   |
|  | Human Health - Carcinogen   | Harmonic Mean |  |  |

#### Aquatic Life Reasonable Potential Analysis

|   |   |           |    |
|---|---|-----------|----|
| $\sigma$  | $\sigma^2 = \ln(CV^2 + 1)$  | 0.624     | -- |
| $P_n$   | $= (1 - \text{confidence level})^{1/n}$ , where confidence level = <b>99%</b>                       | 0.961     | -- |
| Multiplier (TSD p. 57)  | $= \exp(z\sigma - 0.5\sigma^2) / \exp[\text{normsinv}(P_n)\sigma - 0.5\sigma^2]$ , where <b>99%</b> | 1.4       | -- |
| Statistically projected critical discharge concentration (C <sub>e</sub> )  |   | 33819     | -- |
| Predicted max. conc.(ug/L) at Edge-of-Mixing Zone<br>(note: for metals, concentration as dissolved using conversion factor as translator) | Acute   | 665       | -- |
|   | Chronic   | 339       | -- |
| Reasonable Potential to exceed Aquatic Life Criteria  |   | <b>NO</b> | -- |

## Appendix E. Antidegradation Analysis

The WQS contain an antidegradation policy providing Tier 1 and Tier 2 levels of protection to water bodies in Idaho (IDAPA 58.01.02.051).

- Tier 1 Protection. The first level of protection applies to all water bodies subject to Clean Water Act jurisdiction and ensures that existing uses of a water body and the level of water quality necessary to protect those existing uses will be maintained and protected (IDAPA 58.01.02.051.01; 58.01.02.052.01). Additionally, a Tier 1 review is performed for all new or reissued permits or licenses (IDAPA 58.01.02.052.07).
- Tier 2 Protection. The second level of protection applies to those water bodies considered high quality and ensures that no lowering of water quality will be allowed unless deemed necessary to accommodate important economic or social development (IDAPA 58.01.02.051.02; 58.01.02.052.08).

The EPA is employing a water body by water body approach in conducting the antidegradation analysis. This approach means that any water body fully supporting its beneficial uses will be considered high quality (IDAPA 58.01.02.052.05.a). Any water body not fully supporting its beneficial uses will be provided Tier 1 protection for that use, unless specific circumstances warranting Tier 2 protection are met (IDAPA 58.01.02.052.05.c). The most recent federally approved Integrated Report and supporting data was used to determine support status and the Tier protection. (IDAPA 58.01.02.052.05).

According to the 2014 Integrated Report South Fork Clearwater River in the vicinity of the discharge is fully supporting beneficial uses. Therefore, the EPA will provide a Tier 2 antidegradation analysis.

### *Pollutants with Limits in the Current and Proposed Permit*

For pollutants that are currently limited and will have limits under the reissued permit, the current discharge quality is based on the limits in the current permit or license (IDAPA 58.01.02.052.06.a.i), and the future discharge quality is based on the proposed permit limits (IDAPA 58.01.02.052.06.a.ii). For the City of Kooskia permit, this means determining the permit's effect on water quality based upon the limits for BOD<sub>5</sub>, TSS, dissolved oxygen, temperature and total residual chlorine in the current and proposed permits. Table E-1 provides a summary of the current permit limits and the proposed reissued permit limits.

Table E-1. Comparison of Proposed and Current Permit Limits

| Parameters                                  | Average Monthly Limit  |                             | Average Weekly Limit   |                             | Maximum Daily Limit    |                             |
|---|------------------------|-----------------------------|------------------------|-----------------------------|------------------------|-----------------------------|
|   | Proposed Permit (2019) | Current Permit <sup>2</sup> | Proposed Permit (2019) | Current Permit <sup>2</sup> | Proposed Permit (2019) | Current Permit <sup>2</sup> |
| BOD <sub>5</sub> (mg/L)                     | 30                     | 45                          | 45                     | 65                          | ---                    | ---                         |
| BOD <sub>5</sub> in (lbs/day <sup>1</sup> ) | 50                     | 75                          | 74                     | 107                         | ---                    | ---                         |
| BOD <sub>5</sub> Minimum Percent Removal    | 85                     | 65                          | 85                     | 65                          | ---                    | ---                         |
| TSS (mg/L)                                  | 45                     | 70                          | 65                     | 105                         | ---                    | ---                         |
| TSS in (lbs/day <sup>1</sup> )              | 74                     | 115                         | 107                    | 174                         | ---                    | ---                         |
| Dissolved Oxygen                            | Removed                | Report                      | ---                    | ---                         | ---                    | ---                         |
| Temperature (°C)                            | ---                    | ---                         | ---                    | ---                         | 26                     | Report                      |
| Total Residual Chlorine (mg/L)              | Removed                | 0.22                        | ---                    | ---                         | Removed                | 0.83                        |
| Total Residual Chlorine (lbs/day)           | Removed                | 0.37                        | ---                    | ---                         | Removed                | 1.37                        |

1. Mass-based loadings are based on a design flow of 0.198 mgd.  
2. The existing permit limits were issued in 2002.

The proposed permit limits in Table E-1 of *E. coli* bacteria and pH are the same as those in the previous permit except for the addition of mass loadings limits for TSS and BOD<sub>5</sub>. The addition of these mass loadings makes the permit more stringent. The BOD<sub>5</sub>, TSS and temperature limits are more stringent. Therefore, no adverse change in water quality and no degradation will result from the discharge of these pollutants in the reissued permit and the quality of the receiving water is maintained and protected.

#### *New Permit Limits for Pollutants Currently Discharged*

When new limits are proposed in a reissued permit for pollutants in the existing discharge, the effect on water quality is based upon the current discharge quality and the proposed discharge quality resulting from the new limits. Current discharge quality for pollutants that are not currently limited is based upon available discharge quality data (IDAPA 58.01.02.052.06.a.i). Future discharge quality is based upon proposed permit limits (IDAPA 58.01.02.052.06.a.ii).

The reissued permit for Kooskia includes new limits for temperature (Table 8). The maximum daily limits are equal to the 95<sup>th</sup> percentile concentrations of the maximum daily discharge quality and are just as stringent. Therefore, no adverse change in water quality and no degradation will result from the discharge of these pollutants in the reissued permit.

In sum, the EPA concludes that this discharge permit complies with the Tier 2 provisions of Idaho's WQS (IDAPA 58.01.02.051.02 and IDAPA 58.01.02.052.06).