



# Fact Sheet

**The U.S. Environmental Protection Agency (EPA)  
Proposes to Reissue a National Pollutant Discharge Elimination System (NPDES) Permit to  
Discharge Pollutants Pursuant to the Provisions of the Clean Water Act (CWA) to:**

## **Ahsahka Water and Sewer District**

Public Comment Start Date: October 28, 2020

Public Comment Expiration Date: November 27, 2020

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### **EPA Proposes To Reissue NPDES Permit**

EPA proposes to reissue the NPDES permit for the facility referenced above. The draft permit places conditions on the discharge of pollutants from the wastewater treatment plant to waters of the United States. In order to ensure protection of water quality and human health, the permit places limits on the types and amounts of pollutants that can be discharged from the facility.

This Fact Sheet includes:

- information on public comment, public hearing, and appeal procedures
- a listing of proposed effluent limitations and other conditions for the facility
- a map and description of the discharge location
- technical material supporting the conditions in the permit

### **EPA Certification**

Since this facility discharges to tribal waters and the Tribe does not have Treatment as a State (TAS), EPA is the certifying authority for the permit. See Section VIII.D. Comments regarding the intent to certify should be directed to the EPA technical contact listed above.

### **Public Comment**

Because of the COVID-19 virus, access to the Region 10 EPA building is limited. Therefore, we request that all comments on EPA's draft permit or requests for a public hearing be submitted via email to Bilin Basu (basu.bilin@epa.gov). If you are unable to submit comments via email, please call 206-553-0029.

Persons wishing to comment on, or request a Public Hearing for the draft permit for this facility may do so by the expiration date of the Public Comment period. A request for a Public Hearing must state the nature of the issues to be raised as well as the requester's name, address and

telephone number. All comments and requests for Public Hearings must be submitted to the EPA as described in the Public Comments Section of the attached Public Notice.

After the Public Notice expires, and all comments have been considered, the EPA's regional Director for the Water Division will make a final decision regarding permit issuance. If no substantive comments are received, the tentative conditions in the draft permit will become final, and the permit will become effective upon issuance. If substantive comments are received, the EPA will address the comments and issue the permit. The permit will become effective no less than 30 days after the issuance date, unless an appeal is submitted to the Environmental Appeals Board within 30 days pursuant to 40 CFR 124.19.

**Documents are Available for Review**

The draft permits, fact sheet, and other information can also be found by visiting the Region 10 NPDES website at: <http://EPA.gov/r10earth/waterpermits.htm> and at <https://www.epa.gov/npdes-permits/idaho-npdes-permits>. Because of the COVID-19 virus and limited building access, EPA cannot make hard copies available for viewing at EPA offices.

Acronyms ..... 5

**I. Background Information..... 8**

    A. General Information ..... 8

    B. Permit History..... 8

    C. Tribal Coordination and Consultation ..... 8

**II. Facility Information..... 9**

    A. Treatment Plant Description ..... 9

**III. Receiving Water ..... 10**

    A. Receiving Water ..... 11

    B. Water Quality Standards..... 11

    C. Water Quality ..... 11

    D. Water Quality Limited Waters ..... 12

    E. Low Flow Conditions ..... 12

**IV. Effluent Limitations and Monitoring..... 12**

    A. Basis for Effluent Limits ..... 14

    B. Pollutants of Concern ..... 15

    C. Technology-Based Effluent Limits ..... 15

    D. Water Quality-Based Effluent Limits..... 16

**V. Monitoring Requirements ..... 20**

    A. Basis for Effluent and Surface Water Monitoring..... 20

    B. Effluent Monitoring..... 20

    C. Surface Water Monitoring ..... 20

    D. Electronic Submission of Discharge Monitoring Reports..... 20

**VI. Sludge (Biosolids) Requirements ..... 21**

**VII. Other Permit Conditions..... 21**

    A. Quality Assurance Plan ..... 21

    B. Operation and Maintenance Plan..... 21

    C. Sanitary Sewer Overflows and Proper Operation and Maintenance of the Collection System ..... 21

    D. Environmental Justice..... 22

    E. Design Criteria..... 23

    F. Pretreatment Requirements..... 23

    G. Standard Permit Provisions ..... 23

**VIII. Other Legal Requirements ..... 23**

    A. Endangered Species Act ..... 23

    B. Essential Fish Habitat ..... 25

    C. State Certification ..... 25

    D. Antidegradation ..... 25

    E. Permit Expiration..... 25

**IX. References..... 26**

**Appendix A. Facility Information..... 27**

**Appendix B. Water Quality Data..... 30**

    A. Treatment Plant Effluent Data..... 30

**Appendix C. Reasonable Potential and Water Quality-Based Effluent Limit Formulae 32**

    A. Reasonable Potential Analysis..... 32

    B. WQBEL Calculations..... 34

    C. Critical Low Flow Conditions..... 35

**Appendix D. Reasonable Potential and Water Quality-Based Effluent Limit Calculations 37**

**Appendix E. 401 Certification..... 38**

**Appendix F. Antidegradation Analysis..... 39**

**Acronyms**

1Q10	1 day, 10 year low flow
7Q10	7 day, 10 year low flow
30B3	Biologically-based design flow intended to ensure an excursion frequency of less than once every three years, for a 30-day average flow.
30Q10	30 day, 10 year low flow
AML	Average Monthly Limit
AWL	Average Weekly Limit
BAT	Best Available Technology economically achievable
BCT	Best Conventional pollutant control Technology
BO or BiOp	Biological Opinion
BOD <sub>5</sub>	Biochemical oxygen demand, five-day
BOD <sub>5u</sub>	Biochemical oxygen demand, ultimate
BMP	Best Management Practices
BPT	Best Practicable
°C	Degrees Celsius
CFR	Code of Federal Regulations
CFS	Cubic Feet per Second
COD	Chemical Oxygen Demand
CSO	Combined Sewer Overflow
CV	Coefficient of Variation
CWA	Clean Water Act
DMR	Discharge Monitoring Report
DO	Dissolved oxygen
EA	Environmental Assessment
EFH	Essential Fish Habitat
EIS	Environmental Impact Statement
EPA	U.S. Environmental Protection Agency
ESA	Endangered Species Act
FDF	Fundamentally Different Factor
FR	Federal Register

**Fact Sheet****NPDES Permit #ID0025224  
AHSAHKA WATER AND SEWER DISTRICT**

Gpd	Gallons per day
HUC	Hydrologic Unit Code
IC	Inhibition Concentration
ICIS	Integrated Compliance Information System
IDEQ	Idaho Department of Environmental Quality
I/I	Infiltration and Inflow
LA	Load Allocation
lbs/day	Pounds per day
mg/L	Milligrams per liter
mL	Milliliters
ML	Minimum Level
µg/L	Micrograms per liter
mgd	Million gallons per day
MDL	Maximum Daily Limit or Method Detection Limit
MF	Membrane Filtration
MPN	Most Probable Number
N	Nitrogen
NEPA	National Environmental Policy Act
NOAA	National Oceanic and Atmospheric Administration
NOI	Notice of Intent
NPDES	National Pollutant Discharge Elimination System
NSPS	New Source Performance Standards
O&M	Operations and maintenance
POTW	Publicly owned treatment works
PSES	Pretreatment Standards for Existing Sources
PSNS	Pretreatment Standards for New Sources
QAP	Quality assurance plan
RP	Reasonable Potential
RPM	Reasonable Potential Multiplier
RWC	Receiving Water Concentration
SIC	Standard Industrial Classification
SPCC	Spill Prevention and Control and Countermeasure

**Fact Sheet****NPDES Permit #ID0025224  
AHSAHKA WATER AND SEWER DISTRICT**

SS	Suspended Solids
SSO	Sanitary Sewer Overflow
s.u.	Standard Units
TKN	Total Kjeldahl Nitrogen
TMDL	Total Maximum Daily Load
TOC	Total Organic Carbon
TRC	Total Residual Chlorine
TSD	Technical Support Document for Water Quality-based Toxics Control (EPA/505/2-90-001)
TSS	Total suspended solids
USFWS	U.S. Fish and Wildlife Service
USGS	United States Geological Survey
UV	Ultraviolet
WD	Water Division
WLA	Wasteload allocation
WQBEL	Water quality-based effluent limit
WQS	Water Quality Standards
WWTP	Wastewater treatment plant

**I. Background Information****A. General Information**

This fact sheet provides information on the draft NPDES permit for the following entity:

**Table 1. General Facility Information**

NPDES Permit #:	<b>ID0025224</b>
Applicant:	Ahsahka Water and Sewer District
Type of Ownership	Publicly Owned Treatment Works
Physical Address:	Dworshak Fisheries Complex Ahsahka, ID 83520
Mailing Address:	P.O. Box 37 Ahsahka, ID 83520
Facility Contact:	Stacy Hunt Board Chair (208) 476-3220
Operator Name:	Larry Annen
Facility Location:	46.500833 -116.319722
Receiving Water	Clearwater River
Facility Outfall	46.500833 -116.319722

**B. Permit History**

The most recent NPDES permit for Ahsahka Water and Sewer District (Ahsahka) was issued on August 31, 2011, became effective on November 1, 2011, and expired on October 31, 2016. An NPDES application for permit issuance was submitted by the permittee on April 18, 2016. EPA determined that the application was timely and complete. Therefore, pursuant to 40 CFR 122.6, the permit has been administratively continued and remains fully effective and enforceable.

**C. Tribal Coordination and Consultation**

EPA consults on a government-to-government basis with federally recognized tribal governments when EPA actions and decisions may affect tribal interests. Meaningful tribal consultation is an integral component of the federal government's general trust relationship with federally recognized tribes. The federal government recognizes the right of each tribe to self-government, with sovereign powers over their members and their territory. Executive Order 13175 (November 2000) entitled "Consultation and Coordination with Indian Tribal Governments" requires federal agencies to have an accountable process to assure meaningful and timely input by tribal officials in the development of regulatory policies on matters that have tribal implications and to strengthen the government-to-government relationship with Indian tribes. In May 2011, EPA issued the "EPA Policy on Consultation and Coordination



with Indian Tribes” which established national guidelines and institutional controls for consultation.

The Ahsahka WWTP is located on the Nez Perce Reservation of the Nez Perce Tribe of Indians (Nez Perce). Consistent with the Executive Order and the EPA tribal consultation policies, EPA coordinated with the Nez Perce during development of the draft permit and is inviting the Tribe to engage in formal tribal consultation.

## II. Facility Information

### A. Treatment Plant Description

#### *Service Area*

Ahsahka owns and operates the Ahsahka Wastewater Treatment Facility (WWTP) located in Ahsahka, Idaho. The collection system has no combined sewers. The facility serves a resident population of 207. This includes domestic wastewater from the Dworshak Fisheries, Dworshak Dam and Clearwater Fish Hatchery. There are no major industries discharging to the facility.

#### *Treatment Process*

The design flow of the facility is 0.075 mgd. The reported actual flows from the facility range from 0.01 mgd to 0.02 mgd (average monthly flow).

An influent pump station cycles flow to an Imhoff tank for primary settling. Overflow flows by gravity to an oxidation ditch for biological treatment. Mixing and dissolved oxygen are provided by a paddle aerator. Pumped return activated sludge is recycled to the oxidation ditch or the Imhoff tank for anaerobic digestion.

Overflow from final settling is chlorinated with a detention time provided by a contact chamber and gravity discharged to the Clearwater River.

A map showing the location of the treatment facility and discharge are included in Appendix A. Because the design flow is less than 1 mgd, the facility is considered a minor facility.

The facility is located in the east portion of the Dworshak National Fish Hatchery, within the Nez Perce Indian Reservation, and discharges to Tribal waters.

The average inflow and infiltration are estimated at 800 gallons per day. To address this, Ahsaka plans to slope roadways away from manholes as streets are maintained.

#### *Outfall Description*

The discharge is continuous through a subsurface open pipe that discharges to the Clearwater River within the Tribal reservation.

#### *Effluent Characterization*

To characterize the effluent, EPA evaluated the facility’s application form, discharge monitoring report (DMR) data, and additional data provided by Ahsahka. The effluent quality is summarized in Table 2. Data are provided in Appendix B.

**Table 2 Effluent Characterization**

Parameter	Minimum	Maximum	Notes
BOD, 5-day, 20 deg. C	1.0 mg/L	17 mg/L	Monthly Average
BOD, 5-day, percent removal	86.30 %	99.80 %	Monthly Min
Solids, total suspended	1.0 mg/L	57 mg/L	Monthly Average
Solids, suspended percent removal	56.8 %	99.8 %	Monthly Min
<i>E. coli</i> , MTEC-MF	1.0 #/100mL	2429 #/100mL	Inst Max
Chlorine, total residual	0.01 mg/L	0.46 mg/L	Monthly Average
pH	6.50 SU	8.00 SU	Daily Max / Min
Nitrogen, ammonia total [as N]	0.02 mg/L	16.95 mg/L	Monthly Max

Source: Data submitted by Ahsahka 2014 -2020

**Compliance History**

A summary of effluent violations is provided in Table 3 Summary of Effluent Violations from June 2013 to January 2018. Overall, the facility has had difficulty achieving compliance with the *E. coli* effluent limit with 786 effluent violations, 38 violations of total suspended solids, and 30 violations of the total residual chlorine limit. Ahsahka also received a notice of violation for failure to have a quality assurance plan including failure to calibrate the pH and chlorine meter and failure to report violations.

Additional compliance information for this facility, including compliance with other environmental statutes, is available on Enforcement and Compliance History Online (ECHO). The ECHO web address for this facility is: <https://echo.epa.gov/detailed-facility-report?fid=110010026774>.

**Table 3 Summary of Effluent Violations from June 2013 to January 2018**

Parameter	Limit	Units	Number of Instances
Solids, total suspended	Monthly Average <sup>1</sup>	mg/L	30
Solids, total suspended	Weekly Average <sup>2</sup>	mg/L	7
Solids, total suspended	Min % Removal	%	1
Chlorine, total residual	Monthly Average <sup>1</sup>	lb/day	30
<i>E. coli</i> , MTEC-MF	GEO MEAN <sup>1</sup>	#/100mL	750
<i>E. coli</i> , MTEC-MF	INST MAX	#/100mL	36

1. Monthly average violations are counted as 30 violations

2. Weekly average violations are counted as 7 violations

EPA conducted an inspection of the facility in 2018. This encompassed the wastewater treatment process, records review, operation and maintenance, and the collection system. The results of the inspection resulted in an NOV issued November 1, 2018. Ahsahka reported no exceedances of the *E. Coli* limit in 2019.

**III. Receiving Water**

In drafting permit conditions, EPA must analyze the effect of the facility's discharge on the receiving water. The details of that analysis are provided later in this Fact Sheet. This section summarizes characteristics of the receiving water that impact that analysis.

**A. Receiving Water**

This facility discharges to the Clearwater River at river mile 40.4, just upstream of the confluence with the North Fork of the Clearwater River, which is within the Clearwater Basin, Clearwater subbasin of Idaho's *Water Quality Standards and Wastewater Treatment Requirements* (IDAPA 58.01.02.120.08.). The outfall is located at latitude 46° 30' 3" N and longitude 116° 19' 11" W.

**B. Water Quality Standards***Overview*

Section 301(b)(1)(C) of the Clean Water Act (CWA) requires the development of limitations in permits necessary to meet water quality standards. 40 CFR 122.4(d) requires that the conditions in NPDES permits ensure compliance with the water quality standards of all affected States. A State's water quality standards are composed of use classifications, numeric and/or narrative water quality criteria and an anti-degradation policy. The use classification system designates the beneficial uses that each water body is expected to achieve, such as drinking water supply, contact recreation, and aquatic life. The numeric and narrative water quality criteria are the criteria deemed necessary to support the beneficial use classification of each water body. The anti-degradation policy represents a three-tiered approach to maintain and protect various levels of water quality and uses.

The Nez Perce has not applied for the status of Treatment as a State (TAS) from EPA for purposes of the Clean Water Act. When the Nez Perce is granted TAS, and when it has Water Quality Standards (WQS) approved by EPA, those tribal WQS will be used for determining effluent limitations. In the meantime, the Idaho WQS were used as reference for setting permit limits, and to protect downstream uses in the State of Idaho, 40 miles downstream.

*Designated Beneficial Uses*

This facility discharges to the Clearwater River in Subbasin (HUC17060306), Water Body Unit C-21, Lolo Creek to North Fork Clearwater River. At the point of discharge, the Clearwater River is protected for the following designated uses:

- cold water aquatic life
- primary contact recreation
- domestic water supply
- salmonid spawning

In addition, Water Quality Standards state that all waters of the State of Idaho are protected for industrial and agricultural water supply, wildlife habitats and aesthetics (IDAPA 58.01.02.100.03.b and c, 100.04 and 100.05).

**C. Water Quality**

The water quality for the receiving water is summarized in Table 4.

**Table 4. Receiving Water Quality Data**

Parameter	Units	Percentile	Value
Temperature	°C	95 <sup>th</sup>	21.5
pH	Standard units	95 <sup>th</sup>	7.89

Source: Data collected USGS Gauge Station 13340000, 1973-2018

**D. Water Quality Limited Waters**

The Clearwater River is fully supporting aquatic life according to the State of Idaho’s 2016 Integrated Report.

**E. Low Flow Conditions**

Critical low flows for the receiving water are summarized in Table 5. Critical Flows in Receiving Water

**Table 5. Critical Flows in Receiving Water**

Flows	Annual Flow (cfs)
1Q10	665
7Q10	834
30B3	1,149
30Q5	1,086
Harmonic Mean	3,116

Critical flows were estimated based on USGS gage data from 1989 through 2020 with USGS Surface Water Toolbox. Low flows are defined in Appendix D, Part C.

**IV. Effluent Limitations and Monitoring**

Table 6 below presents the existing effluent limits and monitoring requirements in the Ahsahka Permit. Table 7, below, presents the proposed effluent limits and monitoring requirements in the draft permit.

**Table 6. Existing Permit - Effluent Limits and Monitoring Requirements**

Parameter	Effluent Limitations			Monitoring Requirements		
	Average Monthly Limit	Average Weekly Limit	Instantaneous Maximum Limit	Sample Location	Sample Frequency	Sample Type
Flow mgd	---	---	---	Effluent	5/week (Monday-Friday)	Measured
Biochemical Oxygen Demand (BOD <sub>5</sub> )	30 mg/L	45 mg/L	---	Effluent	1/month	Grab
	≥85% removal	---	---	Influent and Effluent <sup>1</sup>	---	Calculation <sup>2</sup>

Parameter	Effluent Limitations			Monitoring Requirements		
	Average Monthly Limit	Average Weekly Limit	Instantaneous Maximum Limit	Sample Location	Sample Frequency	Sample Type
	19 lbs/day	28 lbs/day	---	Effluent	1/month	Calculation <sup>3</sup>
Total Suspended Solids (TSS)	30 mg/L	45 mg/L	---	Effluent	1/month	Grab
	≥85% removal	---	---	Influent and Effluent <sup>1</sup>	---	Calculation <sup>2</sup>
	19 lbs/day	28 lbs/day	---	Effluent	1/month	Calculation <sup>3</sup>
<i>E. coli</i> Bacteria	126 colonies/100 mL <sup>4</sup>	---	406 colonies/100 mL <sup>5</sup>	Effluent	5/month	Grab
pH	6.5 – 9.0 s. u.			Effluent	1/week	Grab
Total Residual Chlorine	0.50 mg/L	0.75 mg/L	---	Effluent	1/week	Grab <sup>3</sup>
	0.31 lbs/day	0.47 lbs/day				
Total Ammonia as Nitrogen <sup>6</sup> , mg/L	---	---	---	Effluent	1/month	Grab
NPDES Application Form 2A Effluent Testing Data	---	---	---	Effluent	1 each in 2 <sup>nd</sup> , 3 <sup>rd</sup> , & 4 <sup>th</sup> years of the permit	See footnote 7

1. Influent and effluent composite samples shall be collected during the same 8-hour period.
2. Percent removal is calculated using the following equation: ((average monthly influent concentration – average monthly effluent concentration) ÷ average monthly influent concentration) x 100.
3. Loading is calculated by multiplying the concentration (mg/L) by the flow (mgd) on the day sampling occurred and a conversion factor of 8.34.
4. The monthly average for *E. coli* is the geometric mean based on a minimum of five samples taken every 3-7 days within a calendar year.
5. This is an instantaneous maximum limit, applicable to each grab sample without averaging. A violation must be reported within 24 hours.
6. Method 350.1 must be used. The minimum level (ml) is 0.10 mg/L.
7. For Effluent Testing Data, in accordance with instructions in NPDES Application Form 2A, Part B.6.

**Table 7. Draft Permit - Effluent Limits and Monitoring Requirements**

Parameter	Units	Effluent Limitations			Monitoring Requirements		
		Average Monthly	Average Weekly	Maximum Daily	Sample Location	Sample Frequency	Sample Type
<b>Parameters with Effluent Limits</b>							
Biochemical Oxygen Demand (BOD <sub>5</sub> )	mg/L	30	45	--	Influent and Effluent <sup>1</sup>	1/month	Grab
	lbs/day	19	28	--			Calculation <sup>2</sup>
BOD <sub>5</sub> Percent Removal	%	≥85	--	--		---	Calculation <sup>3</sup>

Parameter	Units	Effluent Limitations			Monitoring Requirements		
		Average Monthly	Average Weekly	Maximum Daily	Sample Location	Sample Frequency	Sample Type
Total Suspended Solids (TSS)	mg/L	30	45	--	Influent and Effluent <sup>1</sup>	1/month	Grab
	lbs/day	19	28	--			Calculation <sup>2</sup>
TSS Percent Removal	%	≥85	--	--		---	Calculation <sup>3</sup>
<i>E. coli</i>	CFU/100 ml	126 <sup>4</sup>	--	406 (instant. max)- <sup>5</sup>	Effluent	5/month	Grab
Total Residual Chlorine	mg/L	0.50	0.75	---	Effluent	1/week	Grab
	lbs/day	0.31	0.47	---			Grab
pH	std units	Between 6.5 – 9.0 <sup>5</sup>			Effluent	1/week	Grab
<b>Report Parameters</b>							
Flow	mgd	Report	---	Report	Effluent	5/week (Monday-Friday) 1/week	Measurement
Temperature	°C	--	--	Report	Effluent	1/month	Grab
Ammonia	mg/L	Report	---	Report	Effluent	1/month	Grab
Floating, Suspended, or Submerged Matter	--	Prohibition of discharge of floating, suspended, or submerged matter of any kind in concentrations causing nuisance or objectionable conditions or that may impair designated beneficial uses				1/month	Visual Observation

- Influent and effluent grab samples shall be collected during the same 8-hour period.
- Loading (in lbs/day) is calculated by multiplying the concentration (in mg/L) by the corresponding flow (in mgd) for the day of sampling and a conversion factor of 8.34. For more information on calculating, averaging, and reporting loads and concentrations see the *NPDES Self-Monitoring System User Guide* (EPA 833-B-85-100, March 1985).
- Percent Removal. The monthly average percent removal must be calculated from the arithmetic mean of the influent values and the arithmetic mean of the effluent values for that month using the following equation:  
(average monthly influent concentration – average monthly effluent concentration) ÷ average monthly influent concentration x 100.  
Influent and effluent samples must be taken over approximately the same time period.
- The average monthly *E. coli* bacteria counts must not exceed a geometric mean of 126/100 ml based on a minimum of five samples taken every 3 - 7 days within a calendar month.
- Reporting is required within 24 hours of a maximum daily limit or instantaneous maximum limit violation. See Paragraph I.B.3 and Part III.G of the permit.

There are no changes in the effluent limitations from the existing permit to the proposed reissued permit.

#### A. Basis for Effluent Limits

In general, the CWA requires that the effluent limits for a particular pollutant be the more stringent of either technology-based limits or water quality-based limits. Technology-based limits are set according to the level of treatment that is achievable using available technology. A water quality-based effluent limit is designed to ensure that the water quality standards applicable to a waterbody are being met and may be more stringent than technology-based effluent limits.

**B. Pollutants of Concern**

Pollutants of concern are those that either have technology-based limits or may need water quality-based limits. EPA identifies pollutants of concern for the discharge based on those which:

- Have a technology-based limit
- Have an assigned wasteload allocation (WLA) from a TMDL
- Had an effluent limit in the previous permit
- Are present in the effluent monitoring. Monitoring data are reported in the application and DMR and any special studies
- Are expected to be in the discharge based on the nature of the discharge

The wastewater treatment process for this facility includes both primary and secondary treatment, as well as disinfection with chlorination. Pollutants expected in the discharge from a facility with this type of treatment, include but are not limited to: five-day biochemical oxygen demand (BOD<sub>5</sub>), total suspended solids (TSS), *E. coli* bacteria, total residual chlorine (TRC), pH and ammonia.

Based on this analysis, pollutants of concern are as follows:

- BOD<sub>5</sub>
- TSS
- *E. coli* bacteria
- TRC
- pH
- ammonia

**C. Technology-Based Effluent Limits**

***Federal Secondary Treatment Effluent Limits***

The CWA requires POTWs to meet performance-based requirements based on available wastewater treatment technology. Section 301 of the CWA established a required performance level, referred to as “secondary treatment,” which POTWs were required to meet by July 1, 1977. EPA has developed and promulgated “secondary treatment” effluent limitations, which are found in 40 CFR 133.102. These technology-based effluent limits apply to certain municipal WWTPs and identify the minimum level of effluent quality attainable by application of secondary treatment in terms of BOD<sub>5</sub>, TSS, and pH. The federally promulgated secondary treatment effluent limits are listed in Table 8. For additional information and background refer to Part 5.1 *Technology Based Effluent Limits for POTWs* in the Permit Writers Manual.

**Table 8. Secondary Treatment Effluent Limits**

Parameter	30-day average	7-day average
BOD <sub>5</sub>	30 mg/L	45 mg/L
TSS	30 mg/L	45 mg/L
Removal for BOD <sub>5</sub> and TSS (concentration)	85% (minimum)	---

pH	within the limits of 6.0 - 9.0 s.u.
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Source: 40 CFR 133.102

**Mass-Based Limits**

40 CFR 122.45(f) requires that effluent limits be expressed in terms of mass, except under certain conditions. 40 CFR 122.45(b) requires that effluent limitations for POTWs be calculated based on the design flow of the facility. The mass based limits are expressed in pounds per day and are calculated as follows:

$$\text{Mass based limit (lb/day)} = \text{concentration limit (mg/L)} \times \text{design flow (mgd)} \times 8.34^1$$

Since the design flow for this facility is 0.075 mgd, the technology based mass limits for BOD<sub>5</sub> and TSS are calculated as follows:

$$\text{Average Monthly Limit} = 30 \text{ mg/L} \times 0.075 \text{ mgd} \times 8.34 = 19 \text{ lbs/day}$$

$$\text{Average Weekly Limit} = 45 \text{ mg/L} \times 0.075 \text{ mgd} \times 8.34 = 28 \text{ lbs/day}$$

**Chlorine**

Chlorine is often used to disinfect municipal wastewater prior to discharge. Ahsahka uses chlorine disinfection. A 0.5 mg/L average monthly limit for chlorine is derived from standard operating practices. The Water Pollution Control Federation's *Chlorination of Wastewater* (1976) states that a properly designed and maintained wastewater treatment plant can achieve adequate disinfection if a 0.5 mg/L chlorine residual is maintained after 15 minutes of contact time. Therefore, a wastewater treatment plant that provides adequate chlorine contact time can meet a 0.5 mg/L total residual chlorine limit on a monthly average basis. In addition to average monthly limits (AMLs), NPDES regulations require effluent limits for POTWs to be expressed as average weekly limits (AWLs) unless impracticable. For technology-based effluent limits, the AWL is calculated to be 1.5 times the AML, consistent with the "secondary treatment" limits for BOD<sub>5</sub> and TSS. This results in an AWL for chlorine of 0.75 mg/L.

Since 40 CFR 122.45 (b) and (f) require limitations for POTWs to be expressed as mass based limits using the design flow of the facility, mass based limits for chlorine are calculated as follows:

$$\text{Monthly average Limit} = 0.5 \text{ mg/L} \times 0.075 \text{ mgd} \times 8.34 = 0.31 \text{ lbs/day}$$

$$\text{Weekly average Limit} = 0.75 \text{ mg/L} \times 0.075 \text{ mgd} \times 8.34 = 0.47 \text{ lbs/day}$$

**D. Water Quality-Based Effluent Limits****Statutory and Regulatory Basis**

Section 301(b)(1)(C) of the CWA requires the development of limitations in permits necessary to meet water quality standards. Discharges to State or Tribal waters must also comply with limitations imposed by the State or Tribe as part of its certification of NPDES permits under section 401 of the CWA. 40 CFR 122.44(d)(1), implementing Section

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<sup>1</sup> 8.34 is a conversion factor with units (lb × L)/(mg × gallon × 10<sup>6</sup>)



301(b)(1)(C) of the CWA, requires that permits include limits for all pollutants or parameters which are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State or Tribal water quality standard, including narrative criteria for water quality. Effluent limits must also meet the applicable water quality requirements of affected States other than the State in which the discharge originates, which may include downstream States (40 CFR 122.4(d), 122.44(d)(4), see also CWA Section 401(a)(2)).

The regulations require the permitting authority to make this evaluation using procedures which account for existing controls on point and nonpoint sources of pollution, the variability of the pollutant in the effluent, species sensitivity (for toxicity), and where appropriate, dilution in the receiving water. The limits must be stringent enough to ensure that water quality standards are met and must be consistent with any available wasteload allocation for the discharge in an approved TMDL. If there are no approved TMDLs that specify wasteload allocations for this discharge; all of the water quality-based effluent limits are calculated directly from the applicable water quality standards.

***Reasonable Potential Analysis and Need for Water Quality-Based Effluent Limits***

EPA uses the process described in the *Technical Support Document for Water Quality-based Toxics Control (TSD)* to determine reasonable potential. To determine if there is reasonable potential for the discharge to cause or contribute to an exceedance of water quality criteria for a given pollutant, EPA compares the maximum projected receiving water concentration to the water quality criteria for that pollutant. If the projected receiving water concentration exceeds the criteria, there is reasonable potential, and a water quality-based effluent limit must be included in the permit.

In some cases, a dilution allowance or mixing zone is permitted. A mixing zone is a limited area or volume of water where initial dilution of a discharge takes place and within which certain water quality criteria may be exceeded (EPA, 2014). While the criteria may be exceeded within the mixing zone, the use and size of the mixing zone must be limited such that the waterbody as a whole will not be impaired, all designated uses are maintained and acutely toxic conditions are prevented.

The Idaho Water Quality Standards at IDAPA 58.01.02.060 provides Idaho’s mixing zone policy for point source discharges. The proposed mixing zones are summarized in Table 9. All dilution factors are calculated with the effluent flow rate set equal to the design flow of 0.075 mgd.

**Table 9. Mixing zones**

Criteria Type	Critical Low Flow (cfs)	Mixing Zone (% of Critical Low Flow)	Dilution Factor
Acute Aquatic Life	645	25	1344
Chronic Aquatic Life (except ammonia)	834	25	1686
Chronic Aquatic Life (ammonia)	1149	25	2195

The reasonable potential analysis and water quality-based effluent limit calculations were based on mixing zones shown in Table 9.

The equations used to conduct the reasonable potential analysis and calculate the water quality-based effluent limits are provided in Appendix C.

**Reasonable Potential and Water Quality-Based Effluent Limits**

The reasonable potential and water quality-based effluent limit for specific parameters are summarized below. The calculations are provided in Appendix D.

Ammonia

Ammonia criteria are based on a formula which relies on the pH and temperature of the receiving water, because the fraction of ammonia present as the toxic, un-ionized form increases with increasing pH and temperature. Therefore, the criteria become more stringent as pH and temperature increase. The table below details the equations used to determine water quality criteria for ammonia.

**Table 10 Ammonia Criteria**

Total ammonia nitrogen criteria (mg N/L) Annual Basis Based on IDAPA 58.01.02		
INPUT		
1. Receiving Water Temperature (deg C)	23.8	Acute Criteria Equation: Cold Water
2. Receiving Water pH	7.40	Acute Criteria Equation: Warm Water
3. Is the receiving water a cold water designated use?	Yes	Chronic Criteria: Cold Water, Early Life Stages Present
4. Are non-salmonid early life stages present or absent?	Present	Chronic Criteria: Cold Water, Early Life Stages Absent
OUTPUT		
Total ammonia nitrogen criteria (mg N/L):		
Acute Criterion (CMC)	15.34	
Chronic Criterion (CCC)	2.74	

Acute Criteria Equation: Cold Water	$CMC = \frac{0.275}{1 + 10^{-(20 - pH)}} + \frac{39.0}{1 + 10^{-(pH - 7.5)}}$
Acute Criteria Equation: Warm Water	$CMC = \frac{0.411}{1 + 10^{-(20 - pH)}} + \frac{58.4}{1 + 10^{-(pH - 7.5)}}$
Chronic Criteria: Cold Water, Early Life Stages Present	$CCC = \left( \frac{0.0577}{1 + 10^{-(20 - pH)}} + \frac{2.487}{1 + 10^{-(pH - 7.5)}} \right) \cdot MIN(2.85, 45 \cdot 10^{-(20 - pH)})$
Chronic Criteria: Cold Water, Early Life Stages Absent	$CCC = \left( \frac{0.0577}{1 + 10^{-(20 - pH)}} + \frac{2.487}{1 + 10^{-(pH - 7.5)}} \right) \cdot 1.45 \cdot 10^{-(20 - pH)}$

A reasonable potential calculation showed that the Ahsahka discharge would not have the reasonable potential to cause or contribute to a violation of the water quality criteria for ammonia. Therefore, the draft permit does not contain water quality-based effluent limits for ammonia. See Appendices B and C for reasonable potential calculations.

pH

The Idaho water quality standards at IDAPA 58.01.02.250.01.a, require pH values of the river to be within the range of 6.5 to 9.0. Mixing zones are generally not granted for pH, therefore the most stringent water quality criterion must be met before the effluent is discharged to the receiving water. Effluent pH data were compared to the water quality criteria. Over the last five years the pH ranged from 6.5 to 8.0 within the standards.

E. coli

The Idaho water quality standards state that waters of the State of Idaho, that are designated for recreation, are not to contain *E. coli* bacteria in concentrations exceeding 126 organisms per 100 ml based on a minimum of five samples taken every three to seven days over a thirty-day period. A mixing zone is not appropriate for bacteria for waters designated for contact recreation. Therefore, the draft permit contains a monthly geometric mean effluent limit for *E. coli* of 126 organisms per 100 ml (IDAPA 58.01.02.251.01.a.).

The Idaho water quality standards also state that a water sample that exceeds certain “single sample maximum” values indicates a likely exceedance of the geometric mean criterion, although it is not, in and of itself, a violation of water quality standards. For waters designated for primary

contact recreation, the “single sample maximum” value is 406 organisms per 100 ml (IDAPA 58.01.02.251.01.b.ii.).

The goal of a water quality-based effluent limit is to ensure a low probability that water quality standards will be exceeded in the receiving water as a result of a discharge, while considering the variability of the pollutant in the effluent. Because a single sample value exceeding 406 organisms per 100 ml indicates a likely exceedance of the geometric mean criterion, EPA has imposed an instantaneous (single grab sample) maximum effluent limit for *E. coli* of 406 organisms per 100 ml, in addition to a monthly geometric mean limit of 126 organisms per 100 ml, which directly implements the water quality criterion for *E. coli*. This will ensure that the discharge will have a low probability of exceeding water quality standards for *E. coli*.

40 CFR 122.45(d)(2) requires that effluent limitations for continuous discharges from POTWs be expressed as average monthly and average weekly limits, unless impracticable. Additionally, the terms “average monthly limit” and “average weekly limit” are defined in 40 CFR 122.2 as being arithmetic (as opposed to geometric) averages. It is impracticable to properly implement a 30-day geometric mean criterion in a permit using monthly and weekly arithmetic average limits. The geometric mean of a given data set is equal to the arithmetic mean of that data set if and only if all of the values in that data set are equal. Otherwise, the geometric mean is always less than the arithmetic mean. In order to ensure that the effluent limits are “derived from and comply with” the geometric mean water quality criterion, as required by 40 CFR 122.44(d)(1)(vii)(A), it is necessary to express the effluent limits as a monthly geometric mean and an instantaneous maximum limit.

#### Chlorine

The Idaho water quality standards at IDAPA 58.01.02.210 establish an acute criterion of 19 µg/L, and a chronic criterion of 11 µg/L for the protection of aquatic life. A reasonable potential calculation showed that the discharge from the facility would not have the reasonable potential to cause or contribute to a violation of the water quality criteria for chlorine. Therefore, the draft permit is retaining its water quality-based effluent limit. See Appendix D.

#### Temperature

The Idaho water quality standards at IDAPA 58.01.02.250.02(f) establish criterion for the protection of salmonid spawning. As the facility currently does not collect effluent temperature monitoring data, the reasonable potential analysis for temperature was unable to be calculated. In order to calculate reasonable potential, EPA will require effluent temperature monitoring.

#### Residues

The Idaho water quality standards require that surface waters of the State be free from floating, suspended or submerged matter of any kind in concentrations impairing designated beneficial uses. The draft permit contains a narrative limitation prohibiting the discharge of such materials.

## V. Monitoring Requirements

### A. Basis for Effluent and Surface Water Monitoring

Section 308 of the CWA and 40 CFR 122.44(i) require monitoring in permits to determine compliance with effluent limitations. Monitoring may also be required to gather effluent and surface water data to determine if additional effluent limitations are required and/or to monitor effluent impacts on receiving water quality.

The permittee is responsible for conducting the monitoring and for reporting results on DMRs or on the application for renewal, as appropriate, to EPA.

### B. Effluent Monitoring

Monitoring frequencies are based on the nature and effect of the pollutant, as well as a determination of the minimum sampling necessary to adequately monitor the facility's performance. Permittees have the option of taking more frequent samples than are required under the permit. These samples must be used for averaging if they are conducted using EPA-approved test methods (generally found in 40 CFR Part 136) or as specified in the permit.

#### *Monitoring Changes from the Previous Permit*

As is listed in Table 7. Draft Permit - Effluent Limits and Monitoring Requirements effluent temperature monitoring will be required. The only other change in the proposed reissued permit from the existing permit is the elimination of the monitoring for NPDES Application Form 2A Part B.6. Since the design capacity is less than 0.1 mgd, Part B.6. monitoring is not required. The previous permit erroneously required this monitoring.

### C. Surface Water Monitoring

In general, surface water monitoring may be required for pollutants of concern to assess the assimilative capacity of the receiving water for the pollutant. In addition, surface water monitoring may be required for pollutants for which the water quality criteria are dependent and to collect data for TMDL development if the facility discharges to an impaired water body. Due to the large available dilution in the Clearwater River, however, surface water monitoring is not required.

### D. Electronic Submission of Discharge Monitoring Reports

The draft permit requires that the permittee submit DMR data electronically using NetDMR. NetDMR is a national web-based tool that allows DMR data to be submitted electronically via a secure Internet application.

EPA currently conducts free training on the use of NetDMR. Further information about NetDMR, including upcoming trainings and contacts, is provided on the following website: <https://netdmr.epa.gov>. The permittee may use NetDMR after requesting and receiving permission from EPA Region 10.

Part III.B. of the Permit requires that the Permittee submit a copy of the DMR to the Nez Perce Tribe. Currently, the permittee may submit a copy to the Nez Perce by one of three ways: 1. a paper copy may be mailed. 2. The email address for the Nez Perce may be added

to the electronic submittal through NetDMR, or 3. The permittee may provide the Nez Perce viewing rights through NetDMR.

## VI. Sludge (Biosolids) Requirements

EPA Region 10 separates wastewater and sludge permitting. EPA has authority under the CWA to issue separate sludge-only permits for the purposes of regulating biosolids. EPA may issue a sludge-only permit to each facility at a later date, as appropriate.

Until future issuance of a sludge-only permit, sludge management and disposal activities at each facility continue to be subject to the national sewage sludge standards at 40 CFR Part 503 and any requirements of the State's biosolids program. The Part 503 regulations are self-implementing, which means that facilities must comply with them whether or not a permit has been issued.

## VII. Other Permit Conditions

### A. Quality Assurance Plan

Ahsahka is required to update the Quality Assurance Plan within 180 days of the effective date of the final permit. The Quality Assurance Plan must include of standard operating procedures the permittee must follow for collecting, handling, storing and shipping samples, laboratory analysis, and data reporting. The plan must be retained on site and be made available to EPA and the Nez Perce upon request.

### B. Operation and Maintenance Plan

The permit requires Ahsahka to properly operate and maintain all facilities and systems of treatment and control. Proper operation and maintenance is essential to meeting discharge limits, monitoring requirements, and all other permit requirements at all times. The permittee is required to develop and implement an operation and maintenance plan for their facility within 180 days of the effective date of the final permit. The plan must be retained on site and made available to EPA and the Nez Perce upon request.

### C. Sanitary Sewer Overflows and Proper Operation and Maintenance of the Collection System

SSOs are not authorized under this permit. The permit contains language to address SSO reporting and public notice and operation and maintenance of the collection system. The permit requires that the permittee identify SSO occurrences and their causes. In addition, the permit establishes reporting, record keeping and third-party notification of SSOs. Finally, the permit requires proper operation and maintenance of the collection system.

The following specific permit conditions apply:

**Immediate Reporting** – The permittee is required to notify EPA of an SSO within 24 hours of the time the permittee becomes aware of the overflow. (See 40 CFR 122.41(1)(6))

**Written Reports** – The permittee is required to provide EPA a written report within five days of the time it became aware of any overflow that is subject to the immediate reporting provision. (See 40 CFR 122.41(1)(6)(i)).

**Third Party Notice** – The permit requires that the permittee establish a process to notify specified third parties of SSOs that may endanger health due to a likelihood of human exposure; or unanticipated bypass and upset that exceeds any effluent limitation in the permit or that may endanger health due to a likelihood of human exposure. The permittee is required to develop, in consultation with appropriate authorities at the local, county, tribal and/or state level, a plan that describes how, under various overflow (and unanticipated bypass and upset) scenarios, the public, as well as other entities, would be notified of overflows that may endanger health. The plan should identify all overflows that would be reported and to whom, and the specific information that would be reported. The plan should include a description of lines of communication and the identities of responsible officials. (See 40 CFR 122.41(l)(6)).

**Record Keeping** – The permittee is required to keep records of SSOs. The permittee must retain the reports submitted to EPA and other appropriate reports that could include work orders associated with investigation of system problems related to a SSO, that describes the steps taken or planned to reduce, eliminate, and prevent reoccurrence of the SSO. (See 40 CFR 122.41(j)).

**Proper Operation and Maintenance** – The permit requires proper operation and maintenance of the collection system. (See 40 CFR 122.41(d) and (e)). SSOs may be indicative of improper operation and maintenance of the collection system. The permittee may consider the development and implementation of a capacity, management, operation and maintenance (CMOM) program.

The permittee may refer to the Guide for Evaluating Capacity, Management, Operation, and Maintenance (CMOM) Programs at Sanitary Sewer Collection Systems (EPA 305-B-05-002). This guide identifies some of the criteria used by EPA inspectors to evaluate a collection system's management, operation and maintenance program activities. Owners/operators can review their own systems against the checklist (Chapter 3) to reduce the occurrence of sewer overflows and improve or maintain compliance.

#### **D. Environmental Justice**

As part of the permit development process, EPA Region 10 conducted a screening analysis to determine whether this permit action could affect overburdened communities.

“Overburdened” communities can include minority, low-income, tribal, and indigenous populations or communities that potentially experience disproportionate environmental harms and risks. EPA used a nationally consistent geospatial tool that contains demographic and environmental data for the United States at the Census block group level. This tool is used to identify permits for which enhanced outreach may be warranted.

The Ahsahka WWTP is not located within or near a Census block group that is potentially overburdened. The draft permit does not include any additional conditions to address environmental justice.

Regardless of whether a WWTP is located near a potentially overburdened community, EPA encourages permittees to review (and to consider adopting, where appropriate) Promising Practices for Permit Applicants Seeking EPA-Issued Permits: Ways To Engage Neighboring Communities (see <https://www.federalregister.gov/d/2013-10945>). Examples of promising practices include: thinking ahead about community's characteristics and the effects of the permit on the community, engaging the right community leaders, providing progress or status

reports, inviting members of the community for tours of the facility, providing informational materials translated into different languages, setting up a hotline for community members to voice concerns or request information, follow up, etc.

For more information, please visit <https://www.epa.gov/environmentaljustice> and Executive Order 12898, *Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations*.

#### **E. Design Criteria**

The permit includes design criteria requirements. This provision requires the permittee to compare influent flow and loading to the facility's design flow and loading and prepare a facility plan for maintaining compliance with NPDES permit effluent limits when the flow or loading exceeds 85% of the design criteria values for any two months in a twelve-month period.

#### **F. Pretreatment Requirements**

The Nez Perce does not have an approved state pretreatment program per 40 CFR 403.10, thus, EPA is the Approval Authority for POTWs on Nez Perce tribal land. Since Ahsahka does not have an approved POTW pretreatment program per 40 CFR 403.8, EPA is also the Control Authority of industrial users that might introduce pollutants into Ahsahka.

Special Condition II.D. of the permit reminds the Permittee that it cannot authorize discharges which may violate the national specific prohibitions of the General Pretreatment Program.

Although, not a permit requirement, the Permittee may wish to consider developing the legal authority enforceable in Federal, State or local courts which authorizes or enables the POTW to apply and to enforce the requirement of sections 307 (b) and (c) and 402(b)(8) of the Clean Water Act, as described in 40 CFR 403.8(f)(1). Where the POTW is a municipality, legal authority is typically through a sewer use ordinance, which is usually part of the city or county code. EPA has a Model Pretreatment Ordinance for use by municipalities operating POTWs that are required to develop pretreatment programs to regulate industrial discharges to their systems (EPA, 2007). The model ordinance should also be useful for communities with POTWs that are not required to implement a pretreatment program in drafting local ordinances to control nondomestic dischargers within their jurisdictions.

#### **G. Standard Permit Provisions**

Sections III, IV and V of the draft permit contain standard regulatory language that must be included in all NPDES permits. The standard regulatory language covers requirements such as monitoring, recording, and reporting requirements, compliance responsibilities, and other general requirements.

### **VIII. Other Legal Requirements**

#### **A. Endangered Species Act**

The Endangered Species Act requires federal agencies to consult with National Oceanic and Atmospheric Administration Fisheries (NOAA) and the U.S. Fish and Wildlife Service (USFWS) if their actions could beneficially or adversely affect any threatened or endangered

species. A review of the threatened and endangered species located in Idaho finds that bull trout, Chinook Salmon (Snake River fall run) and steelhead are threatened.

Based on the following considerations, EPA concludes that this permit has no effect on endangered or threatened species under the jurisdiction of NOAA or USFWS.

#### Bull Trout

1. The U.S. Fish and Wildlife Service *Recovery Plan for the Coterminous United States Population of Bull Trout* 2014 identified causes of the Bull Trout listing. They are isolation and habitat fragmentation, poaching, non-native species, residential development, mining, transportation networks and agricultural practices. Neither Ahsahka nor any sewage treatment plant is identified as a contributing factor to the decline in Bull Trout.
2. High dilution ratios of more than 1,000 to 1.
3. The design flow is low at 0.075 mgd and the actual flow is only between 0.01 and 0.02 mgd.
4. Chlorine dissipates very quickly (within minutes), does not bioaccumulate or cause chronic toxicity problems and does not have a reasonable potential to violate the water quality standards for the Clearwater River.
5. There is no reasonable potential to violate the water quality standard for pH and ammonia.
6. Compliance with water quality standards for pH and bacteria at the point of discharge.
7. This permit requires compliance with the State of Idaho Surface Water Quality Standards that protect aquatic organisms including threatened and endangered species.
8. The U.S. Fish and Wildlife Service *Recovery Plan for the Coterminous United States Population of Bull Trout – Chapter 16 Clearwater River* (USFWS 2014) identified causes of the bull trout listing. They are operation and maintenance of dams and other diversion structures, forest management practices, livestock grazing, agriculture, agricultural diversions, road construction and maintenance, mining, and introduction of nonnative species. No sewage treatment plant is identified as a contributing factor to the decline in bull trout.

A similar conclusion was reached by the Biological Evaluation of the Reissuance of a National Pollutant Discharge Elimination System Permit for the Twin Falls, Idaho, Wastewater Treatment Plant (May 2009, LimnoTech) (BE). It cited the factors of decline throughout the state for Bull Trout are hydroelectric development and operation; increase in concentration of nutrients, sediment and other pollutants reaching the river and competition with nonnative species. In general, this part of the Snake River basin and its tributaries are impacted by runoff from irrigated crop production, rangeland, pastureland, animal holding areas, feedlots, dredging, hydro-modification and urban runoff. Similar factors have likely caused the decline of Bull Trout in the area of discharge.



Steelhead and Chinook Salmon (Snake River fall run)

Similar factors have likely caused the decline of steelhead and Chinook Salmon. Based on the same reasons listed for Bull Trout. EPA determines this permit has no effect on the threatened species under the jurisdiction of NOAA or the USFWS.

A biological evaluation (BE) analyzing the effects of the discharge from the treatment facilities on listed endangered and threatened species in the vicinity of the facilities were prepared for the reissuance of the 2004 permit. The BE determined that issuance of this permit will have no affect any of the threatened or endangered species in the vicinity of the discharge.

**B. Essential Fish Habitat**

Essential fish habitat (EFH) is the waters and substrate (sediments, etc.) necessary for fish to spawn, breed, feed, or grow to maturity. The Magnuson-Stevens Fishery Conservation and Management Act (January 21, 1999) requires EPA to consult with NOAA when a proposed discharge has the potential to adversely affect EFH (i.e., reduce quality and/or quantity of EFH). A review of the EFH documents shows that the area of discharge is EFH for Bull Trout, Chinook Salmon (Snake River fall run) and steelhead. For the same reasons provided that show Ahsahka will have no effect on listed species EPA concludes Ahsahka will have no effect on EFH.

**C. State Certification**

Section 401 of the Clean Water Act (CWA) requires the State in which the discharge originates to certify that the discharge complies with the appropriate sections of the CWA, as well as any appropriate requirements of State Law. See 33 USC § 1341(d). This includes water quality standards that have been approved for Tribes with Treatment as a State (TAS). Since this facility discharges to tribal waters and the Tribe has not been approved for TAS for the Clearwater River from EPA for purposes of the Clean Water Act, EPA is the certifying authority. The EPA is taking comment on the EPA's intent to certify this permit.

**D. Antidegradation**

EPA has completed an antidegradation review which is shown in Appendix F.

**E. Permit Expiration**

The permit will expire five years from the effective date.

**IX. References**

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EPA, 2007. *EPA Model Pretreatment Ordinance*, Office of Wastewater Management/Permits Division, January 2007.

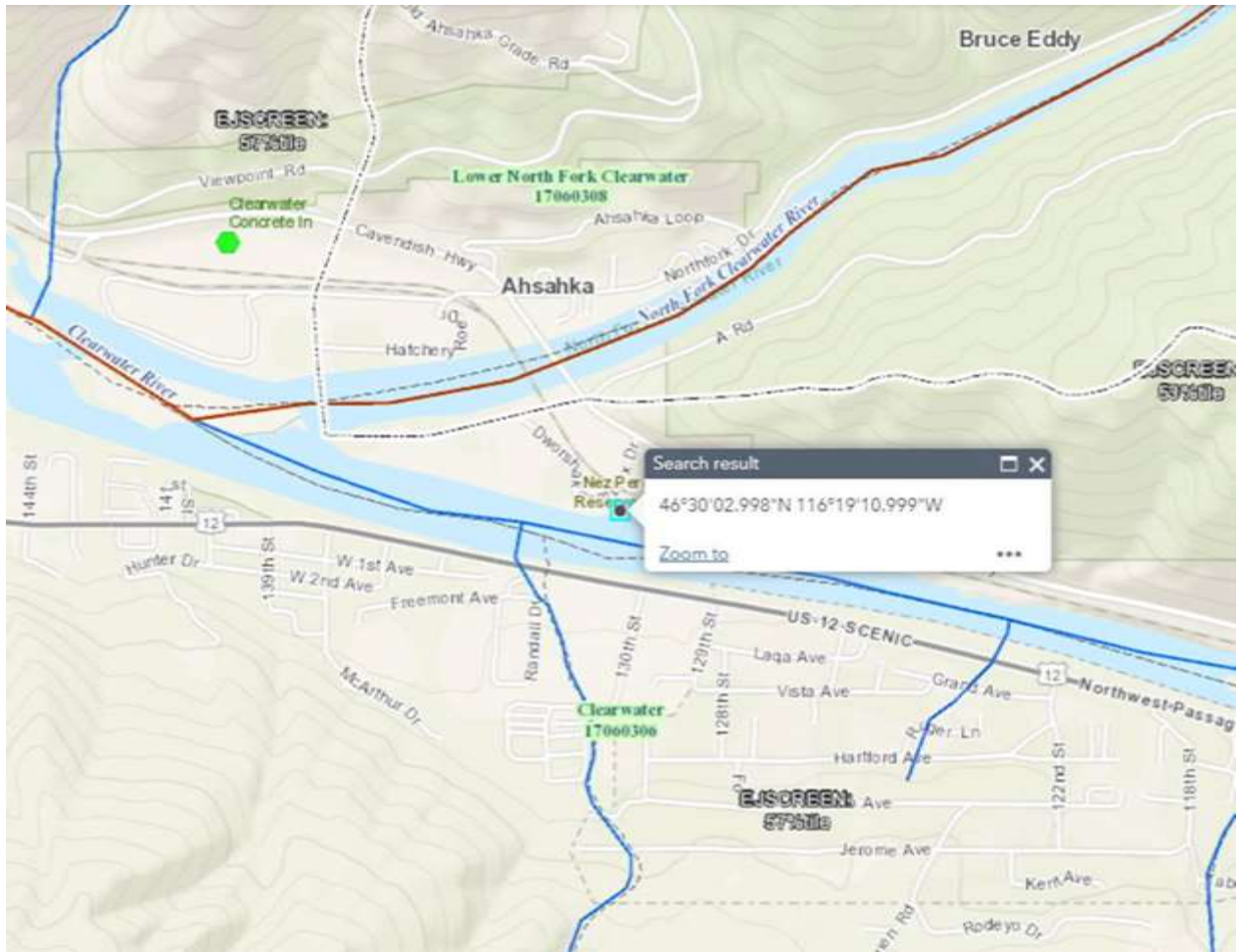
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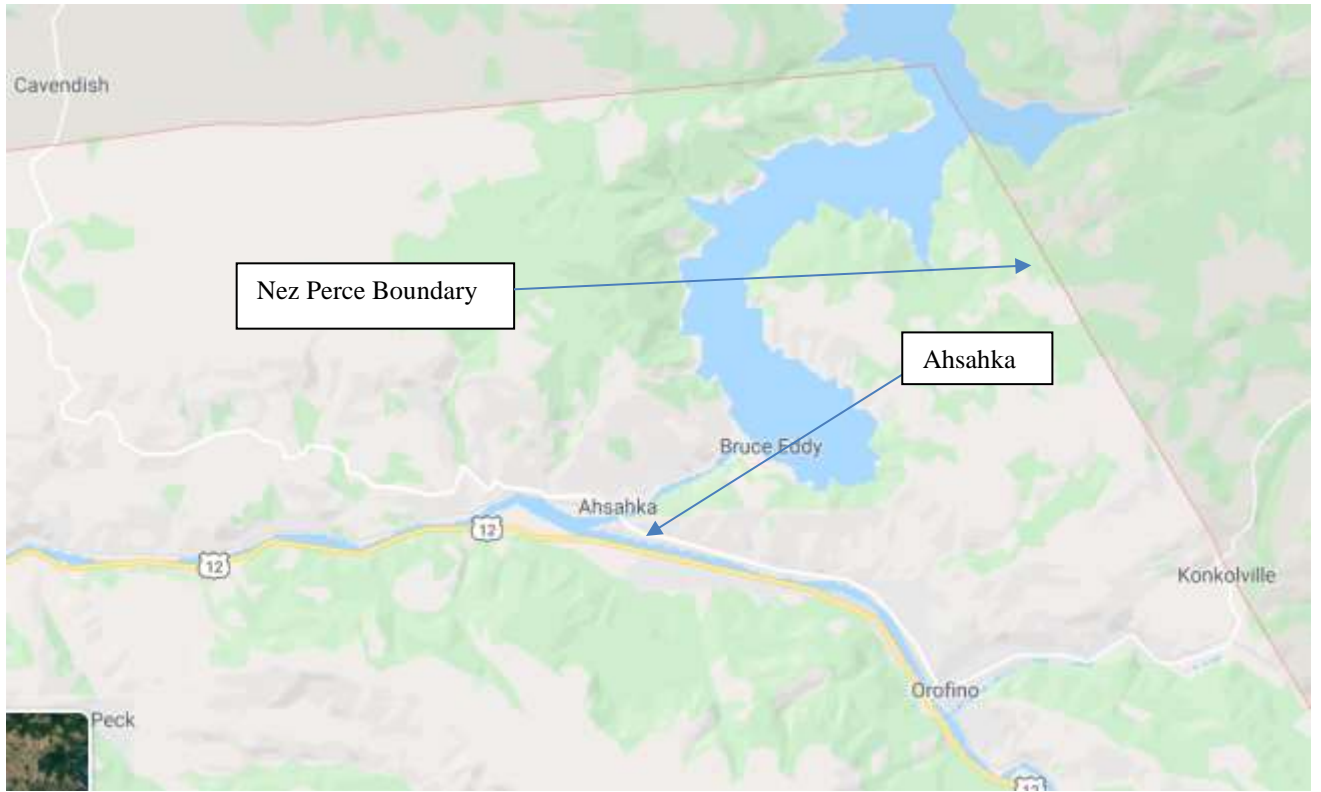
EPA. 2014. *Water Quality Standards Handbook Chapter 5: General Policies*. Environmental Protection Agency. Office of Water. EPA 820-B-14-004. September 2014.

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### Appendix A. Facility Information







Appendix B. Water Quality Data

A. Treatment Plant Effluent Data

Parameter	Flow, in conduit or thru treatment plant	BOD, 5-day, 20 deg. C	BOD, 5-day, 20 deg. C	BOD, 5-day, 20 deg. C	BOD, 5-day, 20 deg. C	BOD, 5-day, 20 deg. C	Solids, total suspended	Solids, total suspended	Solids, total suspended	Solids, total suspended	Solids, total suspended	Nitrogen, ammonia total [as N]	pH	pH	E. coli	E. coli	Chlorine, total residual	Chlorine, total residual	Chlorine, total residual	Chlorine, total residual
Monitoring Location	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Percent Removal	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Percent Removal	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross
Statistical Base	MO MAX	MO AVG	MO AVG	WKLY AVG	WKLY AVG	MIN % RMV	MO AVG	MO AVG	WKLY AVG	WKLY AVG	MIN % RMV	MO MAX	INST MAX	INST MIN	INST MAX	MO GEOMN	MO AVG	MO AVG	WKLY AVG	WKLY AVG
Limit Units	MGD	mg/L	lb/d	mg/L	lb/d	%	mg/L	mg/L	mg/L	lb/d	%	mg/L	SU	SU	#/100mL	#/100mL	mg/L	lb/d	mg/L	lb/d
Current Limit	Report	30	19	45	28	85	30	19	45	28	85	Report	9	6.5	406	126	0.5	0.31	0.75	0.47
02/28/2014	0.022	8	1.27	8	1.27	99.5	16	2.54	16	2.54	86.7	0.32	7.4	6.6	1300	186	0.349	0.035	0.36	0.045
03/31/2014	0.017	13.2	1.65	13.2	1.65	95.5	4	0.5	4	0.5	98.7	0.42	7.1	6.6	649	11.3	0.29	0.041	0.42	0.049
04/30/2014	0.021	6	0.9	6	0.9	97	27	4.05	27	4.05	85.9	0.35	6.9	6.5	173	12.5	0.418	0.053	0.44	0.066
05/31/2014	0.025	3.5	0.292	3.5	0.292	98.6	10	0.834	10	0.834	95.9	0.35	7.5	6.5	210	34.2	0.347	0.038	0.44	0.076
06/30/2014	0.021	4.1	0.547	4.1	0.547	98.5	8	1.07	8	1.07	98.4	0.41	7.2	6.5	243	63.3	0.3	0.026	0.38	0.033
07/31/2014	0.023	1	0.15	1	0.15	96.7	8	1.2	8	1.2	98	0.47	7.2	6.5	172	58.6	0.213	0.028	0.325	0.044
08/31/2014	0.025	3	0.45	3	0.45	98.6	16	2.4	16	2.4	92	2.94	7.2	6.6	242	21.2	0.36	0.053	0.39	0.062
09/30/2014	0.019	4.8	0.761	4.8	0.761	98.1	14	2.22	14	2.22	96.3	0.54	7.5	6.7	242	99.7	0.257	0.035	0.34	0.047
10/31/2014	0.021	1.82	0.3	1.82	0.3	99.4	2	0.33	2	0.33	99.5	0.22	7.6	6.5	2429	739	0.213	0.03	0.28	0.04
11/30/2014	0.022	1.4	0.175	1.4	0.175	99	9	1.13	9	1.13	93.3	4.69	7.4	6.5	54	7.54	0.345	0.052	0.41	0.055
12/31/2014	0.024	9	1.35	9	1.35	96.2	14	2.1	14	2.1	97.8	0.48	7.2	6.6	271.9	69.2	0.286	0.042	0.306	0.041
01/31/2015	0.065	6	0.45	6	0.45	96.8	7	0.526	7	0.526	96.3	0.67	7.2	6.5	2419	928	0.271	0.032	0.44	0.239
02/28/2015	0.021	1	0.167	1	0.167	99.5	8	1.33	8	1.33	94.2	0.28	7	6.6	2419	183	0.33	0.039	0.42	0.047
03/31/2015	0.019	3.5	0.234	3.5	0.234	99.8	12	0.8	12	0.8	99.5	0.26	7.1	6.6	325	46.6	0.35	0.047	0.42	0.053
04/30/2015	0.017	4	0.467	4	0.467	98.4	2	0.236	2	0.236	99.4	0.24	7.1	6.6	2420	227	0.25	0.022	0.306	0.032
05/31/2015	0.019	2.6	0.324	2.6	0.324	99.1	1	0.121	1	0.121	98.8	0.31	7.2	6.6	2420	92.3	0.26	0.031	0.5	0.058
06/30/2015	0.024	4	0.534	4	0.534	99	3	0.4	3	0.4	99.8	0.46	7.1	6.6	2419	600	0.14	0.02	0.3	0.031
07/31/2015	0.019	9.5	1.19	9.5	1.19	96.9	6	0.751	6	0.751	98	0.88	7.3	6.5	2420	575	0.274	0.03	0.36	0.036
08/31/2015	0.018	4.73	0.434	4.73	0.434	98.2	4	0.367	4	0.367	99.4	0.48	7.3	6.7	2420	806	0.16	0.017	0.26	0.02
09/30/2015	0.016	2	0.267	2	0.267	99.2	13	1.73	13	1.73	95.1	0.44	7.1	6.6	2420	1500	0.195	0.019	0.2	0.02
10/31/2015	0.015	1	0.108	1	0.108	99.4	4	0.434	4	0.434	96.4	0.32	7.6	6.6	2420	1999	0.23	0.022	0.36	0.04
11/30/2015	0.016	1.5	0.175	1.5	0.175	99.6	11	1.28	11	1.28	98.2	1.1	7.6	7.1	51	2.9	0.417	0.043	0.43	0.046
12/31/2015	0.016	3.4	0.397	3.4	0.397	99.2	13	1.32	13	1.32	98.8	3.5	8	6.8	1046	42.3	0.193	0.021	0.29	0.03
01/31/2016	0.029	3	0.275	3	0.275	98.8	8	0.734	8	0.734	98.8	16.5	7.6	7	2420	171	0.323	0.039	0.651	0.065
02/29/2016	0.016	8	0.668	8	0.668	96.7	4	0.336	4	0.336	97.7	9.08	7.8	7.1	3	0.808	0.46	0.047	0.58	0.065
03/31/2016	0.027	6.2	0.62	6.2	0.62	97.7	20	2.15	20	2.15	92.2	16.95	7.8	7.1	2420	165	0.335	0.035	0.48	0.066
04/30/2016	0.018	2	0.2	2	0.2	99.4	11	1.1	11	1.1	94.5	0.18	7.7	7.2	47.1	2.16	0.347	0.039	0.54	0.056
05/31/2016	0.019	10.6	1.33	10.6	1.33	92.5	14	1.75	14	1.75	93.8	2.18	7.6	6.6	2420	129	0.177	0.022	0.24	0.037
06/30/2016	0.019	1	0.1	1	0.1	99.2	2	0.2	2	0.2	96.4	0.28	7.1	6.6	2419	327	0.16	0.013	0.18	0.019
07/31/2016	0.027	1	0.108	1	0.108	98.9	6	0.65	6	0.65	92.8	0.33	7.5	6.6	2420	812	0.2	0.026	0.24	0.034
08/31/2016	0.02	5	0.542	5	0.542	97.7	5	0.542	5	0.542	96.2	1.65	7.1	6.5	2420	945	0.19	0.022	0.3	0.038
09/30/2016	0.019	1.1	0.128	1.1	0.128	99.5	3	0.35	3	0.35	98.5	0.36	7.1	6.5	2420	759	0.263	0.026	0.36	0.048
10/31/2016	0.016	1	0.092	1	0.092	99.4	5	0.459	5	0.459	96.3	1.36	7.2	6.5	2420	60.4	0.27	0.029	0.35	0.035
11/30/2016	0.018	1	0.108	1	0.108	99.6	3	0.325	3	0.325	99.4	0.26	7.2	6.5	2420	176	0.193	0.02	0.44	0.046
12/31/2016	0.016	1	0.067	1	0.067	99.4	4	0.267	4	0.267	97	10.5	7.9	6.7	5.1	1.39	0.23	0.019	0.316	0.026
01/31/2017	0.026	17	1.84	17	1.84	86.3	8	0.867	8	0.867	93.5	9.4	7.5	6.6	1733	385	0.19	0.017	0.332	0.059
02/28/2017	0.017	7	0.7	7	0.7	96.5	6	0.6	6	0.6	98.4	13.28	7.5	6.6	2419	41.08	0.267	0.03	0.36	0.041
03/31/2017	0.031	3.2	0.827	3.2	0.827	99.2	26	6.12	26	6.12	98.2	8.95	8	6.9	47	2.85	0.313	0.039	0.29	0.05
04/30/2017	0.018	1	0.15	1	0.15	99.6	5	0.751	5	0.751	97.6	3.85	7.7	6.8	3	1.25	0.364	0.038	0.38	0.039
05/31/2017	0.016	1	0.117	1	0.117	96.6	8	0.934	8	0.934	93.3	0.2	7.2	6.5	1	1	0.337	0.034	0.4	0.048
06/30/2017	0.019	1	0.142	1	0.142	99.5	6	0.851	6	0.851	92.9	0.36	7	6.5	345	27	0.44	0.041	0.5	0.048
07/31/2017	0.025	1	0.125	1	0.125	99.1	11	1.38	11	1.38	86.9	0.2	7.3	6.6	72.7	7.1	0.26	0.029	0.34	0.054
08/31/2017	0.02	2	0.313	2	0.313	99	6	0.951	6	0.951	98.4	5.76	7.1	6.6	2419	17.7	0.46	0.056	0.625	0.085
09/30/2017	0.021	1	0.092	1	0.092	99.4	9	0.826	9	0.826	91.7	0.2	7.1	6.6	242	16	0.335	0.349	0.424	0.43

Fact Sheet

NPDES Permit #ID0025224  
 AHTSAHKA WATER AND SEWER DISTRICT

Parameter	Flow, in conduit or thru treatment plant	BOD, 5-day, 20 deg. C	BOD, 5-day, 20 deg. C	BOD, 5-day, 20 deg. C	BOD, 5-day, 20 deg. C	BOD, 5-day, 20 deg. C	Solids, total suspended	Solids, total suspended	Solids, total suspended	Solids, total suspended	Solids, total suspended	Nitrogen, ammonia total [as N]	pH	pH	E. coli	E. coli	Chlorine, total residual	Chlorine, total residual	Chlorine, total residual	Chlorine, total residual
Monitoring Location	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Percent Removal	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Percent Removal	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross	Effluent Gross
Statistical Base	MO MAX	MO AVG	MO AVG	WKLY AVG	WKLY AVG	MIN % RMV	MO AVG	MO AVG	WKLY AVG	WKLY AVG	MIN % RMV	MO MAX	INST MAX	INST MIN	INST MAX	MO GEOMN	MO AVG	MO AVG	WKLY AVG	WKLY AVG
Limit Units	MGD	mg/L	lb/d	mg/L	lb/d	%	mg/L	lb/d	mg/L	lb/d	%	mg/L	SU	SU	#/100mL	#/100mL	mg/L	lb/d	mg/L	lb/d
Current Limit	Report	30	19	45	28	85	30	19	45	28	85	Report	9	6.5	406	126	0.5	0.31	0.75	0.47
10/31/2017	0.019	1	0.158	1	0.158	99.3	10	1.58	10	1.58	87.5	0.23	7.2	6.6	687	21.1	0.341	0.038	0.4	0.043
11/30/2017	0.022	11.4	1.43	11.4	1.43	92.1	9	1.13	9	1.13	98.4	0.45	7.8	6.5	2420	86.4	0.173	0.023	0.28	0.04
12/31/2017	0.02	1	0.03	1	0.03	99.6	7	0.99	7	0.99	96.2	0.21	7.3	6.6	411	106.5	0.24	0.024	0.4	0.04
01/31/2018	0.022	1	0.133	1	0.133	99.7	12	2.05	12	2.05	93.6	0.21	7.4	6.6	2420	1114	0.17	0.018	0.2	0.021
02/28/2018	0.017	7	0.7	7	0.7	96.5	6	0.6	6	0.6	98.4	13.28	7.5	6.6	2419	41.08	0.267	0.03	0.36	0.041
03/31/2018	0.02	1	0.067	1	0.067	99.6	5	0.334	5	0.334	95.6	0.44	7.3	6.6	242	7.81	0.44	0.05	0.5	0.057
04/30/2018	0.021	5	0.626	5	0.626	98	1	0.125	1	0.125	99.4	0.34	7.2	6.6	54	10.9	0.379	0.047	0.46	0.057
05/31/2018	0.02	1	0.167	1	0.167	99.6	6	1	6	1	98.2	2.4	7.3	6.5	242	8.99	0.35	0.038	0.5	0.057
06/30/2018	0.019	1	0.142	1	0.142	99.6	57	8.08	57	8.08	56.8	0.019	7.1	6.5	4.1	1.32	0.157	0.018	0.22	0.026
07/31/2018	0.021	10.2	1.11	10.2	1.11	96.5	15	1.63	15	1.63	92.3	0.25	7.1	7	2419	471	0.155	0.02	0.26	0.028
08/31/2018	0.025	1	0.1	1	0.1	99.6	1	0.1	1	0.1	99.4	12.28	7.2	7	2419	250.8	0.1	0.0138	0.1	0.0138
09/30/2018	0.018	2	0.233	2	0.233	99.2	12	1.4	12	1.4	93.1	13.6	7.1	6.6	2420	1300	0.14	0.015	0.24	0.025
10/31/2018	0.022	1	0.125	1	0.125	99.5	7	0.876	7	0.876	98.9	0.22	7.2	6.7	2420	2263	0.165	0.019	0.34	0.036
11/30/2018	0.022	11.4	1.43	11.4	1.43	92.1	9	1.13	9	1.13	98.4	0.45	7.8	6.5	2420	86.4	0.173	0.023	0.28	0.04
12/31/2018	0.025	3	0.425	3	0.425	97.7	8	1.13	8	1.13	97	3.08	7.3	6.5	2420	634	0.176	0.031	0.24	0.038
01/31/2019	0.03	1	0.008	1	0.008	99.3	3	0.225	3	0.225	98.2	8.85	7.6	7	5	1.38	0.25	0.029	0.3	0.025
02/28/2019	0.021	7	0.876	7	0.876	96.9	1	0.125	1	0.125	99.3	2.54	7.6	6.7	54.7	4.76	0.3	0.034	0.39	0.038
03/31/2019	0.019	1	0.158	1	0.158	99.4	10	1.58	10	1.58	88.1	1.98	7.4	6.6	1	1	0.326	0.028	0.45	0.046
04/30/2019	0.022	8	0.8	8	0.8	92	3	0.3	3	0.3	98.4	0.31	7.3	6.5	5.2	2.12	0.213	0.023	0.252	0.025
05/31/2019	0.02	6	0.851	6	0.851	91.1	1	0.142	1	0.142	99.2	0.22	7.2	6.6	272	26.5	0.292	0.033	0.36	0.043
06/30/2019	0.024	1.4	0.222	1.4	0.222	98.7	2	0.317	2	0.317	98.7	0.08	7.1	6.6	401.6	8.78	0.388	0.052	0.462	0.076
07/31/2019	0.027	1	0.133	1	0.133	98.7	3	0.4	3	0.4	97	0.14	7.4	6.6	89	2.45	0.44	0.062	0.472	0.075
08/31/2019	0.023	1	0.142	1	0.142	99.5	11	1.56	11	1.56	98.5	0.05	7.3	6.5	123	4.56	0.358	0.042	0.44	0.059
09/30/2019	0.021	1	0.142	1	0.142	99.2	10	1.42	10	1.42	89.1	0.16	7.4	6.6	1	1	0.243	0.03	0.278	0.039
10/31/2019	0.023	1	0.142	1	0.142	99.4	8	1.13	8	1.13	94.6	0.02	7.4	6.5	3	1.25	0.245	0.032	0.346	0.048
11/30/2019	0.026	1	0.142	1	0.142	99.3	3	0.425	3	0.425	97.7	0.22	7.6	6.6	261	6.01	0.297	0.044	0.42	0.052
12/31/2019	0.028	1	0.234	1	0.234	99.3	4	0.904	4	0.904	98	2.9	7.8	6.6	130	2.64	0.3	0.043	0.5	0.092
01/31/2020	0.029	1	0.225	1	0.225	99.3	10	2.25	10	2.25	91.6	0.22	7.1	6.7	67	2.31	0.2	0.032	0.28	0.047
02/29/2020	0.04	1	0.192	1	0.192	99	10	1.92	10	1.92	94.2	0.15	7.2	6.6	1	1	0.24	0.046	0.32	0.094
Average	0.022027	3.980405	0.692959	4.183108	0.831851	97.85	8.864865	1.4008784	9.0675676	1.525608	95.29324	2.702178	7.378378	6.636486	1128.897	256.0465	0.278108	0.040457	0.371689	0.059335
Minimum	0.015	1	0.008	1	0.008	85	1	0.1	1	0.1	56.8	0.019	6.9	6.5	1	0.808	0.1	0.013	0.1	0.0138
Maximum	0.065	30	19	45	28	99.8	57	19	57	28	99.8	16.95	9	7.2	2429	2263	0.5	0.349	0.75	0.47
Count	73	74	74	74	74	74	74	74	74	74	74	73	74	74	74	74	74	74	74	74
Std Dev	0.0067	4.690119	2.200026	5.97752	3.232227	2.860513	8.136379	2.4155279	8.8276202	3.356756	5.841991	4.437261	0.31979	0.170072	1107.405	461.9354	0.090589	0.049895	0.112402	0.071294
CV	0.30416	1.178302	3.174826	1.428966	3.885583	0.029234	0.917823	1.7242953	0.9735378	2.200274	0.061305	1.642105	0.043342	0.025627	0.980962	1.804108	0.325732	1.233301	0.302409	1.201554
95th Percentile	0.0294	11.4	1.43	11.4	1.43	99.6	22.1	3.0685	22.1	3.0685	99.4	13.28	7.835	7.035	2420	1179.1	0.44	0.05405	0.554	0.0927
5th Percentile	0.016	1	0.08325	1	0.08325	92.065	1	0.13605	1	0.13605	86.83	0.116	7.1	6.5	2.3	1	0.1563	0.017	0.213	0.02065
90th percentile	0.027	9.35	1.246	9.35	1.312	99.6	14.7	2.199	14.7	2.199	99.37	10.28	7.8	6.97	2420	810.2	0.4083	0.0514	0.5	0.0757

## Appendix C. Reasonable Potential and Water Quality-Based Effluent Limit Formulae

### A. Reasonable Potential Analysis

EPA uses the process described in the *Technical Support Document for Water Quality-based Toxics Control* (EPA, 1991) to determine reasonable potential. To determine if there is reasonable potential for the discharge to cause or contribute to an exceedance of water quality criteria for a given pollutant, EPA compares the maximum projected receiving water concentration to the water quality criteria for that pollutant. If the projected receiving water concentration exceeds the criteria, there is reasonable potential, and a water quality-based effluent limit must be included in the permit.

#### *Mass Balance*

For discharges to flowing water bodies, the maximum projected receiving water concentration is determined using the following mass balance equation:

$$C_d Q_d = C_e Q_e + C_u Q_u \quad \text{Equation 1}$$

where,

- $C_d$  = Receiving water concentration downstream of the effluent discharge (that is, the concentration at the edge of the mixing zone)
- $C_e$  = Maximum projected effluent concentration
- $C_u$  = 95th percentile measured receiving water upstream concentration
- $Q_d$  = Receiving water flow rate downstream of the effluent discharge =  $Q_e + Q_u$
- $Q_e$  = Effluent flow rate (set equal to the design flow of the WWTP)
- $Q_u$  = Receiving water low flow rate upstream of the discharge (1Q10, 7Q10 or 30B3)

When the mass balance equation is solved for  $C_d$ , it becomes:

$$C_d = \frac{C_e \times Q_e + C_u \times Q_u}{Q_e + Q_u} \quad \text{Equation 2}$$

The above form of the equation is based on the assumption that the discharge is rapidly and completely mixed with 100% of the receiving stream.

If the mixing zone is based on less than complete mixing with the receiving water, the equation becomes:

$$C_d = \frac{C_e \times Q_e + C_u \times (Q_u \times \%MZ)}{Q_e + (Q_u \times \%MZ)} \quad \text{Equation 3}$$

Where:

% MZ = the percentage of the receiving water flow available for mixing.

If a mixing zone is not allowed, dilution is not considered when projecting the receiving water concentration and,

$$C_d = C_e \quad \text{Equation 4}$$

A dilution factor (D) can be introduced to describe the allowable mixing. Where the dilution factor is expressed as:



$$D = \frac{Q_e + Q_u \times \%MZ}{Q_e} \quad \text{Equation 5}$$

After the dilution factor simplification, the mass balance equation becomes:

$$C_d = \frac{C_e - C_u}{D} + C_u \quad \text{Equation 6}$$

If the criterion is expressed as dissolved metal, the effluent concentrations are measured in total recoverable metal and must be converted to dissolved metal as follows:

$$C_d = \frac{CF \times C_e - C_u}{D} + C_u \quad \text{Equation 7}$$

Where  $C_e$  is expressed as total recoverable metal,  $C_u$  and  $C_d$  are expressed as dissolved metal, and CF is a conversion factor used to convert between dissolved and total recoverable metal.

The above equations for  $C_d$  are the forms of the mass balance equation which were used to determine reasonable potential and calculate wasteload allocations.

**Maximum Projected Effluent Concentration**

When determining the projected receiving water concentration downstream of the effluent discharge, EPA’s Technical Support Document for Water Quality-based Toxics Controls (TSD, 1991) recommends using the maximum projected effluent concentration ( $C_e$ ) in the mass balance calculation (see equation 3, page C-5). To determine the maximum projected effluent concentration ( $C_e$ ) EPA has developed a statistical approach to better characterize the effects of effluent variability. The approach combines knowledge of effluent variability as estimated by a coefficient of variation (CV) with the uncertainty due to a limited number of data to project an estimated maximum concentration for the effluent. Once the CV for each pollutant parameter has been calculated, the reasonable potential multiplier (RPM) used to derive the maximum projected effluent concentration ( $C_e$ ) can be calculated using the following equations:

First, the percentile represented by the highest reported concentration is calculated.

$$p_n = (1 - \text{confidence level})^{1/n} \quad \text{Equation 8}$$

where,

$p_n$  = the percentile represented by the highest reported concentration

$n$  = the number of samples

confidence level = 99% = 0.99

and

$$RPM = \frac{C_{99}}{C_{P_n}} = \frac{e^{Z_{99} \times \sigma - 0.5 \times \sigma^2}}{e^{Z_{P_n} \times \sigma - 0.5 \times \sigma^2}} \quad \text{Equation 9}$$

Where,

$\sigma^2$  =  $\ln(CV^2 + 1)$

$Z_{99}$  = 2.326 (z-score for the 99<sup>th</sup> percentile)

$Z_{P_n}$  = z-score for the  $P_n$  percentile (inverse of the normal cumulative distribution function at a given percentile)

CV = coefficient of variation (standard deviation ÷ mean)

The maximum projected effluent concentration is determined by simply multiplying the maximum reported effluent concentration by the RPM:

$$C_e = (\text{RPM})(\text{MRC}) \quad \text{Equation 10}$$

where MRC = Maximum Reported Concentration

**Maximum Projected Effluent Concentration at the Edge of the Mixing Zone**

Once the maximum projected effluent concentration is calculated, the maximum projected effluent concentration at the edge of the acute and chronic mixing zones is calculated using the mass balance equations presented previously.

**Reasonable Potential**

The discharge has reasonable potential to cause or contribute to an exceedance of water quality criteria if the maximum projected concentration of the pollutant at the edge of the mixing zone exceeds the most stringent criterion for that pollutant.

**B. WQBEL Calculations**

**Calculate the Wasteload Allocations (WLAs)**

Wasteload allocations (WLAs) are calculated using the same mass balance equations used to calculate the concentration of the pollutant at the edge of the mixing zone in the reasonable potential analysis. To calculate the wasteload allocations,  $C_d$  is set equal to the acute or chronic criterion and the equation is solved for  $C_e$ . The calculated  $C_e$  is the acute or chronic WLA. Equation 6 is rearranged to solve for the WLA, becoming:

$$C_e = \text{WLA} = D \times (C_d - C_u) + C_u \quad \text{Equation 11}$$

Idaho’s water quality criteria for some metals are expressed as the dissolved fraction, but the Federal regulation at 40 CFR 122.45(c) requires that effluent limits be expressed as total recoverable metal. Therefore, EPA must calculate a wasteload allocation in total recoverable metal that will be protective of the dissolved criterion. This is accomplished by dividing the WLA expressed as dissolved by the criteria translator, as shown in equation \_\_\_. As discussed in Appendix \_\_\_, the criteria translator (CT) is equal to the conversion factor, because site-specific translators are not available for this discharge.

$$C_e = \text{WLA} = \frac{D \times (C_d - C_u) + C_u}{\text{CT}} \quad \text{Equation 12}$$

The next step is to compute the “long term average” concentrations which will be protective of the WLAs. This is done using the following equations from EPA’s *Technical Support Document for Water Quality-based Toxics Control* (TSD):

$$\text{LTA}_a = \text{WLA}_a \times e^{(0.5\sigma^2 - z\sigma)} \quad \text{Equation 13}$$

$$\text{LTA}_c = \text{WLA}_c \times e^{(0.5\sigma_4^2 - z\sigma_4)} \quad \text{Equation 14}$$

where,

$$\sigma^2 = \ln(\text{CV}^2 + 1)$$

$Z_{99} = 2.326$  (z-score for the 99<sup>th</sup> percentile probability basis)  
 $CV =$  coefficient of variation (standard deviation ÷ mean)  
 $\sigma_4^2 = \ln(CV^2/4 + 1)$

For ammonia, because the chronic criterion is based on a 30-day averaging period, the Chronic Long Term Average (LTAc) is calculated as follows:

$LTA_c = WLA_c \times e^{(0.5\sigma_{30}^2 - z\sigma_{30})}$  Equation 15

where,

$\sigma_{30}^2 = \ln(CV^2/30 + 1)$

The LTAs are compared and the more stringent is used to develop the daily maximum and monthly average permit limits as shown below.

**Derive the maximum daily and average monthly effluent limits**

Using the TSD equations, the MDL and AML effluent limits are calculated as follows:

$MDL = LTA \times e^{(z_m\sigma - 0.5\sigma^2)}$  Equation 16

$AML = LTA \times e^{(z_a\sigma_n - 0.5\sigma_n^2)}$  Equation 17

where  $\sigma$ , and  $\sigma^2$  are defined as they are for the LTA equations above, and,

$\sigma_n^2 = \ln(CV^2/n + 1)$

$z_a = 1.645$  (z-score for the 95<sup>th</sup> percentile probability basis)

$z_m = 2.326$  (z-score for the 99<sup>th</sup> percentile probability basis)

$n =$  number of sampling events required per month. With the exception of ammonia, if the AML is based on the LTAc, i.e.,  $LTA_{\text{minimum}} = LTA_c$ , the value of “n” should be set at a minimum of 4. For ammonia, In the case of ammonia, if the AML is based on the LTAc, i.e.,  $LTA_{\text{minimum}} = LTA_c$ , the value of “n” should be set at a minimum of 30.

**C. Critical Low Flow Conditions**

The low flow conditions of a water body are used to determine water quality-based effluent limits. In general, Idaho’s water quality standards require criteria be evaluated at the following low flow receiving water conditions (See IDAPA 58.01.02.210.03) as defined below:

Acute aquatic life	1Q10 or 1B3
Chronic aquatic life	7Q10 or 4B3
Non-carcinogenic human health criteria	30Q5
Carcinogenic human health criteria	harmonic mean flow
Ammonia	30B3 or 30Q10
1. The 1Q10 represents the lowest one day flow with an average recurrence frequency of once in 10 years. 2. The 1B3 is biologically based and indicates an allowable exceedance of once every 3 years. 3. The 7Q10 represents lowest average 7 consecutive day flow with an average recurrence frequency of once in 10 years. 4. The 4B3 is biologically based and indicates an allowable exceedance for 4 consecutive days once every 3 years. 5. The 30Q5 represents the lowest average 30 consecutive day flow with an average recurrence frequency of once in 5 years.	

6. The 30Q10 represents the lowest average 30 consecutive day flow with an average recurrence frequency of once in 10 years.
7. The harmonic mean is a long-term mean flow value calculated by dividing the number of daily flow measurements by the sum of the reciprocals of the flows.

## Appendix D. Reasonable Potential and Water Quality-Based Effluent Limit Calculations

### Reasonable Potential Analysis (RPA) and Water Quality Effluent Limit (WQBEL) Calculations

Facility Name	Ahsahka
Facility Flow (mgd)	0.08
Facility Flow (cfs)	0.12

**Critical River Flows (CFS)**

	(IDAPA 58.01.02 03. b)	Annual Crit. Flows	Annual Crit. Flows
Aquatic Life - Acute Criteria - Criterion Max. Concentration (CMC)	<b>1Q10</b>	665	665.0
Aquatic Life - Chronic Criteria - Criterion Continuous Concentration (CCC)	<b>7Q10 or 4B3</b>	834	834.0
Ammonia	<b>30B3/30Q10 (seasonal)</b>	1149	1,149.0
Human Health - Non-Carcinogen	<b>30Q5</b>	1086	1,086.0
Human Health - carcinogen	<b>Harmonic Mean Flow</b>	3116	3,116.0

DF at defined percent of river flow allow	25%	1344.3
DF at defined percent of river flow allow	25%	1685.7

**Receiving Water Data**

Hardness, as mg/L CaCO <sub>3</sub>	= 100 mg/L	Notes:	Annual Crit. Flows
Temperature, °C		5 <sup>th</sup> % at critical flows	21.5
pH, S.U.		95 <sup>th</sup> percentile	7.89
		95 <sup>th</sup> percentile	7.89

Pollutants of Concern			AMMONIA, default: cold water, fish early life stages present	CHLORINE (Total Residual)
Effluent Data	Number of Samples in Data Set (n)		73	73
	Coefficient of Variation (CV) = Std. Dev./Mean (default CV = 0.6)		1.64	0.32
	Effluent Concentration, µg/L (Max. or 95th Percentile) - (C <sub>e</sub> )		10,280	440
Receiving Water Data	Calculated 50 <sup>th</sup> % Effluent Conc. (when n>10), Human Health Only			
	90 <sup>th</sup> Percentile Conc., µg/L - (C <sub>u</sub> )			
Applicable Water Quality Criteria	Geometric Mean, µg/L, Human Health Criteria Only			
	Aquatic Life Criteria, µg/L	Acute	6,891	19.
	Aquatic Life Criteria, µg/L	Chronic	1,808	11.
	Human Health Water and Organism, µg/L		--	--
	Human Health, Organism Only, µg/L		--	--
	Metals Criteria Translator, decimal (or default use Conversion Factor)	Acute		--
		Chronic		--
Percent River Flow Default Value = 25%	Carcinogen (Y/N), Human Health Criteria Only		--	--
	Aquatic Life - Acute	<b>1Q10</b>	25%	25%
	Aquatic Life - Chronic	7Q10 or 4B3		25%
		30B3 or 30Q10		25%
	Human Health - Non-Carcinogen and Chronic Ammonia	30Q5	25%	25%
	Human Health - Carcinogen	Harmonic Mean		25%
Calculated Dilution Factors (DF) (or enter Modeled DFs)	Aquatic Life - Acute	1Q10	1,344.3	1,344.3
	Aquatic Life - Chronic	7Q10 or 4B3		1,685.7
		30B3 or 30Q10		2,322.0
	Human Health - Non-Carcinogen and Chronic Ammonia	30Q5	2,194.8	2,194.8
	Human Health - Carcinogen	Harmonic Mean		6,295.4

**Aquatic Life Reasonable Potential Analysis**

σ	σ <sup>2</sup> =ln(CV <sup>2</sup> +1)		1.143	0.312
P <sub>n</sub>	=(1-confidence level) <sup>1/n</sup> , where confidence level =	99%	0.939	0.939
Multiplier (TSD p. 57)	=exp(zσ-0.5σ <sup>2</sup> )/exp[normsinv(P <sub>n</sub> )σ-0.5σ <sup>2</sup> ], where	99%	2.4	1.3
Statistically projected critical discharge concentration (C <sub>e</sub> )			25094	561.52
Predicted max. conc.(ug/L) at Edge-of-Mixing Zone (note: for metals, concentration as dissolved using conversion factor as translator)	Acute		19	0.42
	Chronic		11	0.33
Reasonable Potential to exceed Aquatic Life Criteria			<b>NO</b>	<b>NO</b>

## Appendix E. 401 Certification



**UNITED STATES ENVIRONMENTAL PROTECTION  
AGENCY  
REGION 10**

1200 Sixth Avenue, Suite 155  
Seattle, WA 98101-3188

WATER DIVISION

### **Clean Water Act (CWA) Section 401 Certification for Discharger Located within Tribal Boundaries**

Facility:	Ahsahka Water and Sewer District
NPDES Permit Number:	ID0025224
Location:	Nez Perce Tribe
Receiving Water:	Clearwater River
Facility Location:	Dworshak Fisheries Complex Ahsahka, ID 83520

EPA hereby certifies that the conditions in the National Pollutant Discharge Elimination System (NPDES) permit for the Ahsahka Water and Sewer District wastewater treatment plant, are necessary to assure compliance with the applicable provisions of Sections 301, 302, 303, 306, and 307 of the CWA. See CWA Section 401(a)(1), 33 U.S.C. 1341(a)(1); 40 CFR 124.53(e).

The State in which the discharge originates is responsible for issuing the CWA Section 401 certification pursuant to CWA Section 401(a)(1). When a NPDES permit is issued on Tribal Land, the Tribe is the certifying authority where the Tribe has been approved by EPA for Treatment as a State (TAS) pursuant to CWA Section 518(e) and 40 CFR § 131.8. Where a Tribe does not have TAS, EPA is the certifying authority. The Nez Perce Tribe does not have TAS for the Ahsahka Water and Sewer District discharging into the Clearwater River. Therefore, EPA is responsible for issuing the CWA Section 401 Certification for this permit.

Daniel D. Opalski  
Director

## Appendix F. Antidegradation Analysis

The WQS contain an antidegradation policy providing Tier 1, Tier 2 and Tier 3 levels of protection to water bodies in Idaho (IDAPA 58.01.02.051).

- Tier 1 Protection. The first level of protection applies to all water bodies subject to Clean Water Act jurisdiction and ensures that existing uses of a water body and the level of water quality necessary to protect those existing uses will be maintained and protected (IDAPA 58.01.02.051.01; 58.01.02.052.01). Additionally, a Tier 1 review is performed for all new or reissued permits or licenses (IDAPA 58.01.02.052.07).
- Tier 2 Protection. The second level of protection applies to those water bodies considered high quality and ensures that no lowering of water quality will be allowed unless deemed necessary to accommodate important economic or social development (IDAPA 58.01.02.051.02; 58.01.02.052.08).
- Tier 3 Protection. The third level of protection applies to those water bodies where an outstanding resource water has been designated by the legislature, that water quality shall be maintained and protected from the impacts of point and nonpoint source activities (IDAPA 58.01.02.051.03).

EPA is employing a water body by water body approach in conducting the antidegradation analysis. This approach means that any water body fully supporting its beneficial uses will be considered high quality (IDAPA 58.01.02.052.05.a). Any water body not fully supporting its beneficial uses will be provided Tier 1 protection for that use, unless specific circumstances warranting Tier 2 protection are met (IDAPA 58.01.02.052.05.c). The most recent federally approved Integrated Report and supporting data was used to determine support status and the Tier protection. (IDAPA 58.01.02.052.05).

According to the 2016 Integrated Report the Clearwater River in the vicinity of the discharge is fully supporting beneficial uses. Therefore, EPA will provide a Tier 2 antidegradation analysis.

### *Pollutants with Limits in the Current and Proposed Permit*

For pollutants that are currently limited and will have limits under the reissued permit, the current discharge quality is based on the limits in the current permit or license (IDAPA 58.01.02.052.06.a.i), and the future discharge quality is based on the proposed permit limits (IDAPA 58.01.02.052.06.a.ii). For the Ahsahka permit, this means determining the permit's effect on water quality based upon the limits for BOD<sub>5</sub>, TSS, *E. coli*, total ammonia as nitrogen, total residual chlorine and pH in the current and proposed permits.

The proposed permit limits in Table 7 for these pollutants are the same as those in the existing permit shown in Table 6. Therefore, EPA concludes that the permit complies with the Tier 2 provisions of Idaho's WQS (IDAPA 58.01.02.051.02 and IDAPA 58.01.02.052.06).