The American Innovation and Manufacturing (AIM) Act

Sector Workshops MARCH 11-12, 2021

Agenda

- Welcome & Introductions
- ► The AIM Act and First Actions
- ► HFC Application
- Open Dialogue
- Closing

Hydrofluorocarbons (HFCs)

- HFCs are used as replacements for ozone-depleting substances (ODS) in sectors including refrigeration, air conditioning, foam blowing, and fire suppression
- HFCs are potent greenhouse gases with global warming potentials (GWPs) hundreds to thousands of times higher than carbon dioxide (CO₂)
- HFC use is growing rapidly worldwide

Global Warming Potentials and Ozone Depleting Potentials of CFCs, HCFCs, and HFCs



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A global HFC phasedown is expected to avoid up to 0.5°C of global warming by 2100



WMO 2018: Executive Summary: Scientific Assessment of Ozone Depletion

The American Innovation & Manufacturing (AIM) Act

The AIM Act establishes three main types of regulatory programs:

- Phase down HFC production and consumption
- ► Facilitate transition to next-generation technologies
- Management of HFCs
- Certain provisions are similar to provisions in CAA Title VI, but there are clear differences, including:
 - Includes a limited state pre-emption clause
 - Provides targeted small business technology grants

HFC Phasedown Schedule

Important 2021 statutory deadlines:

- 270 days after enactment EPA to issue phasedown regulations = September 23
 - Less than 200 days to go
- By October 1st allocate allowances for 2022

Date	Caps: Consumption & Production
2022–2023	90 percent
2024–2028	60 percent
2029–2033	30 percent
2034–2035	20 percent
2036 & after	15 percent

HFC Phasedown Allocation Rulemaking

- Rule will stand up allocation program
- Provide the methodology for distributing allowances
- Account for application-specific allowances listed in the Act:
 - metered dose inhalers
 - defense sprays
 - structural composite preformed polyurethane foam for marine & trailer use
 - etching of semiconductor material or wafers & cleaning of chemical vapor deposition chambers
 - mission-critical military needs
 - onboard aerospace fire suppression

Next Generation Technologies

- EPA authorized to restrict use of HFCs on a sector or subsector basis to support transition to next-generation technologies
- ► EPA must consider using negotiated rulemakings
 - ▶ If not using negotiated rulemaking, EPA must publish explanation
- Specified timelines:
 - grant or deny petitions within 180 days
 - ▶ promulgate final rules within 2 years from granting a petition

Management of HFCs

- EPA will establish a program for maximizing reclamation and minimizing releases of HFCs and their substitutes from equipment, and ensuring safety of technicians and consumers
 - Establish regulations to control, where appropriate, practices, processes, or activities regarding the servicing, repair, disposal, or installation of equipment
 - Consider using authority to increase opportunities for reclaiming HFC refrigerants
- EPA may coordinate with any other similar regulations (e.g., CAA 608 regulations)
- Subject to appropriations, EPA shall establish a grant program for small businesses for purchase of recycling, recovery, or reclamation equipment for HFC substitutes (e.g., HFO-1234yf), including for servicing motor vehicle air conditioners

First Actions: Notice of Data Availability (NODA)

- ▶ NODA published 2/11/21; comment period closed 2/25/21
- Provided information on HFC production and consumption between 2011 and 2013 as reported to the GHGRP
- Identified potential data gaps and requested comments on areas of additional information
- Provided preliminary information on HFCs for some of the specific applications allowed under the AIM Act for allocations
- Data will inform the establishment of U.S. HFC baselines for production and consumption

First Actions: HFC Phasedown Allocation Rulemaking

- NPRM allocation rule
- Fast-tracked, planned signature late April/early May
 - Planning for a 45-day comment period
- Rule will stand up allocation program, list entities receiving allowances, and set up methodology for distributing allowances

Amounts of application-specific allocations to be issued

EPA will issue a benefits-costs analysis and other technical support documents

Semiconductors

Historical and Projected HFC Use

- Semiconductor manufacture uses three HFCs—HFC-23, HFC-32, and HFC-41 primarily in etching processes, but also minimally in CVD chamber cleaning processes
- In 2019, EPA estimates 43 metric tons (MT) were used in semiconductor fabrication facilities in the U.S.
- In 2025, EPA estimates that, absent transition to alternatives, 68 MT of HFCs will be used in semiconductor manufacturing
 - Reclaimed HFCs could offset need for newly produced/imported HFCs

Historical Estimated Use of HFCs for US Semiconductor Manufacturing, 2015-2019 (MT)



Source: GHGRP (2020), WFF (2020)

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Reminders

▶ Unless called to speak, please keep your speaker on **MUTE**

- If joining by phone, unmute by entering *6
- During Q&A session:
 - Raise your HAND to ask to speak
 - Open CHAT to submit questions or ask to speak
 - Please indicate your NAME and AFFILIATION
 - Please be mindful of time to allow others opportunity to ask questions or speak
- If your internet connection is unstable, turning off your VIDEO might help

Questions for Discussion

- Is the estimate of consumption of HFCs by semiconductor manufacturing reasonable? What has been the trend in the past (e.g., last five years)?
- What trends do you foresee in the future use of HFCs or alternatives for semiconductor manufacturing (e.g., next five years)?
 - What growth rate do you anticipate for semiconductor manufacturing generally? For use of HFCs in semiconductor manufacturing? Do you expect different growth rates for different HFCs?
- What alternatives and/or alternative technologies do you see in the future for semiconductor manufacturing? What challenges remain in finding and implementing alternatives to HFCs in this application?
- ► Have you investigated the possibility of using recovered/reclaimed HFCs?
- What relevant data is EPA seeking for this application?
- How can information be submitted to EPA?

Closing