

POWER SECTOR PROGRAMS PROGRESS REPORT

2018

- Program Basics
- Emission Controls & Monitoring
- Air Quality

- Affected Units
- Program Compliance
- Acid Deposition

- Emission Reductions
- Market Activity
- Ecosystem Response



Executive Summary

Under the Clean Air Act, EPA implements several regulations that affect power plants, including the Acid Rain Program (ARP), the Cross-State Air Pollution Rule (CSAPR) and the CSAPR Update, and the Mercury and Air Toxics Standards (MATS). These programs require fossil fuel-fired electric generating units to reduce emissions of sulfur dioxide (SO_2), nitrogen oxides (NO_x), and hazardous air pollutants including mercury (Hg) to protect human health and the environment. This reporting year marks the fourth year of CSAPR implementation, the second year of the CSAPR Update implementation, the twenty-third year of the ARP, and the second year of MATS implementation in which the majority of sources were required to report emissions for the full year. This report summarizes annual progress through 2018, highlighting data that EPA systematically collects on emissions for all four programs, on compliance, and environmental effects for the ARP and CSAPR. Transparency and data availability are a hallmark of these programs, and a cornerstone of their success.

Sulfur dioxide, nitrogen oxides, and hazardous air pollutants, including mercury, are fossil fuel combustion byproducts that affect public health and the environment. SO_2 and NO_x , and their sulfate and nitrate byproducts, are transported and deposited as acid rain at levels harmful to sensitive ecosystems in many areas of the country. These pollutants also contribute to the formation of fine particles (sulfates and nitrates) and ground level ozone that are associated with significant human health effects and regional haze. Atmospheric mercury deposition accumulates in fish to levels of concern for human health and the health of fish-eating wildlife.

The Acid Rain Program, CSAPR, CSAPR Update and MATS have delivered substantial reductions in power sector emissions of SO_2 , NO_x , and hazardous air pollutants, along with significant improvements in air quality and the environment. In addition to the demonstrated reductions achieved by the power sector emission control programs described in this report, SO_2 , NO_x , and hazardous air pollutant emissions have declined steadily in recent years due to a variety of power industry trends that are expected to continue.

2018 ARP, CSAPR and MATS at a Glance

- **Annual SO_2 emissions:**
CSAPR - 0.8 million tons (91 percent below 2005)
ARP - 1.2 million tons (92 percent below 1990)
- **Annual NO_x emissions:**
CSAPR - 0.6 million tons (73 percent below 2005)
ARP - 1.0 million tons (84 percent below 1990)
- **CSAPR ozone season NO_x emissions:** 297,000 tons (53 percent below 2005)
- **Compliance:** 100 percent compliance for power plants in the market-based ARP and CSAPR allowance-trading programs.
- **Emissions reported under MATS:**
Mercury - 3.7 tons (87 percent below 2010)



- **Ozone NAAQS attainment:** Based on 2016–2018 data, 88 of the 92 areas in the East originally designated as nonattainment for the 1997 ozone NAAQS are now meeting the standard, while the remaining 4 areas had incomplete data.
- **PM_{2.5} NAAQS attainment:** Based on 2016–2018 data, 35 of the 39 areas in the East originally designated as nonattainment for the 1997 PM_{2.5} NAAQS are now meeting the standard (one area has incomplete data).
- **Wet sulfate deposition:** All areas of the eastern United States have shown significant improvement with an overall 66 percent reduction in wet sulfate deposition from 2000–2002 to 2016–2018.
- **Levels of acid neutralizing capacity (ANC):** This indicator of recovery improved (i.e., increased) significantly from 1990 levels at lake and stream monitoring sites in the Adirondack region, New England and the Catskill mountains.



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Chapter 1: Program Basics

The Acid Rain Program (ARP), the Cross-State Air Pollution Rule (CSAPR), and the CSAPR Update are implemented through cap and trade programs designed to reduce emissions of sulfur dioxide (SO_2) and nitrogen oxides (NO_x) from covered power plants. Established under Title IV of the 1990 Clean Air Act Amendments, the Acid Rain Program was a landmark nationwide cap and trade program, with a goal of reducing the emissions that cause acid rain. The undisputed success of the program in achieving significant emission reductions in a cost-effective manner led to the application of the market-based cap and trade tool for other regional environmental problems, namely interstate air pollution transport, or pollution from upwind emission sources that impacts air quality in downwind areas. The interstate transport of pollution can make it difficult for downwind states to meet health-based air quality standards for regional pollutants, particularly $\text{PM}_{2.5}$ and ozone. EPA first employed trading to address regional criteria pollution in the NO_x Budget Trading Program (NBP), which helped northeastern states address the interstate transport of NO_x emissions causing ozone pollution in northeastern states. Next, the NBP was effectively replaced by the ozone season NO_x program under the [Clean Air Interstate Rule \(CAIR\)](#), which required further summertime NO_x emission reductions from the power sector, and also required annual reductions of NO_x and SO_2 to address $\text{PM}_{2.5}$ transport. In response to a court decision on CAIR, CSAPR replaced CAIR beginning in 2015 and continued to reduce annual SO_2 and NO_x emissions, as well as seasonal NO_x emissions, to facilitate attainment of the fine particle and ozone NAAQS. Most recently, implementation of the CSAPR Update began in 2017. The CSAPR Update further reduces seasonal NO_x emissions to help states attain and maintain a newer ozone National Ambient Air Quality Standard (NAAQS).

The Mercury and Air Toxics Standards (MATS) set limits on emissions of hazardous air pollutants from covered power plants. EPA published the final standards in February 2012, and the compliance requirements generally went into effect in April 2015, with extensions for some plants until April 2016 and a small number until April 2017. As such, 2018 is the second full year for which the vast majority of sources covered by MATS have reported emissions data to the EPA.

Highlights

Acid Rain Program (ARP): 1995 - present

- The ARP began in 1995 and covers fossil fuel-fired power plants across the contiguous United States. The ARP was established under Title IV of the 1990 Clean Air Act Amendments and is designed to reduce SO_2 and NO_x emissions, the primary precursors of acid rain.
- The ARP's market-based SO_2 cap and trade program sets an annual cap on the total amount of SO_2 that may be emitted by covered electricity generating units (EGUs) throughout the contiguous U.S. The final annual SO_2 emissions cap was set at 8.95 million tons in 2010, a level of about one-half of the emissions from the power sector in 1980.
- NO_x reductions under the ARP are achieved through a rate-based approach that applies to a subset of coal-fired EGUs.



Cross-State Air Pollution Rule (CSAPR): 2015 - present

- CSAPR addresses regional interstate transport of fine particle and ozone pollution for the 1997 ozone and PM_{2.5} NAAQS and the 2006 PM_{2.5} NAAQS. In 2015, CSAPR required a total of 28 eastern states to reduce SO₂ emissions, annual NO_x emissions and/or ozone season NO_x emissions. Specifically, CSAPR required reductions in annual emissions of SO₂ and NO_x from power plants in 23 eastern states and reductions of NO_x emissions during the ozone season from power plants in 25 eastern states.
- CSAPR includes four separate cap and trade programs to achieve these reductions: the CSAPR SO₂ Group 1 and Group 2 trading programs, the CSAPR NO_x Annual trading program, and the CSAPR NO_x Ozone Season Group 1 trading program.

Cross-State Air Pollution Rule Update (CSAPR Update): 2017 - present

- The CSAPR Update was developed to address regional interstate transport for the 2008 ozone NAAQS and to respond to the July 2015 court remand of certain CSAPR ozone season requirements.
- As of May 2017, the CSAPR Update began further reducing ozone season NO_x emissions from power plants in 22 states in the eastern U.S.
- The CSAPR Update achieves these reductions through the CSAPR NO_x Ozone Season Group 2 trading program. The total CSAPR Update budget equals the sum of the individual state budgets for those states included in the program. The CSAPR Update budget is set at 313,626 tons in 2018.

CSAPR and CSAPR Update Budgets

- The total CSAPR and CSAPR Update budget for each of the five trading programs equals the sum of the individual state budgets for those states affected by each program. In 2017, some original CSAPR budgets tightened, particularly in the SO₂ Group 1 program. Also, the CSAPR Update replaced the original CSAPR ozone season NO_x program for most states. The total budget for each program was set at the following level in 2018:
 - SO₂ Group 1 – 1,372,631 tons
 - SO₂ Group 2 – 597,579 tons
 - NO_x Annual – 1,069,256 tons
 - NO_x Ozone Season Group 1 – 24,041 tons¹
 - NO_x Ozone Season Group 2 – 313,626 tons

Mercury and Air Toxics Standards (MATS)

- EPA announced standards to limit mercury, acid gases, and other toxic pollution from power plants in December 2011 (published in February 2012). EPA provided the maximum 3-year compliance period, so sources were generally required to comply no later than April 16, 2015.

¹ The CSAPR NO_x Ozone Season Group 1 program applies only to sources in Georgia.



Some sources obtained a one-year extension from their state permitting authority, allowed under the CAA, and so, were required to comply with the final rule by April 16, 2016.

- Units subject to MATS must comply with emission rate limits for certain hazardous air pollutants (or surrogates). There are several ways to demonstrate compliance, including the use of continuous monitoring or through periodic measurement of emissions. Some units may choose to demonstrate compliance through periodic performance tests.
- This 2018 progress report only provides data from affected sources that submitted hourly emissions data in 2018. Units not reporting data (e.g., those monitoring using periodic testing) are not included in this report.

Background Information

Power Sector Trends

The widespread and dramatic emission reductions in the power sector over the last few decades have come about from several factors, including changes in markets for fuels and electricity as well as regulatory programs.¹ While most coal-fired electricity generation comes from sources with state-of-the-art emission controls, broad industry shifts from coal-fired generation to gas-fired generation, as well as increases in zero-emitting generation sources, also have reduced power sector emissions. Market factors, modest demand growth, and policy and regulatory efforts have resulted in a notable change in the last decade to the country's overall generation mix as natural gas and renewable energy generation increased while coal-fired generation decreased.

Looking ahead, the price of natural gas is expected to remain low for the foreseeable future as improvements in drilling technologies and techniques continue to reduce the cost of extraction. In addition, the existing fleet of coal-fired EGUs continues to age. With a continued (but reduced) tax credit and declining capital costs, solar capacity is projected to grow through 2050, while tax credits that phase out for plants entering service through 2023 provide incentives for new wind capacity in the near-term. Some power generators have announced that they expect to continue to change their generation mix away from coal-fired generation and toward natural-gas fired generation, renewables, and more deployment of energy efficiency measures. All these factors, in total, have resulted in declining power sector emissions in recent years, a trend that is expected to continue going forward.

Acid Rain Program

Title IV of the 1990 Clean Air Act Amendments established the ARP to address acid deposition nationwide by reducing annual SO₂ and NO_x emissions from fossil fuel-fired power plants. In contrast to traditional command and control regulatory methods that establish specific emissions limitations, the ARP SO₂ program introduced a landmark allowance trading system that harnessed the economic incentives of the market to reduce pollution. This market-based cap and trade program was implemented in two phases. Phase I began in 1995 and affected the most polluting coal-burning units in 21 eastern and midwestern states. Phase II began in 2000 and expanded the program to include other units fired by coal, oil, and gas in the contiguous U.S. Under Phase II, Congress also tightened the annual SO₂ emissions cap, with a permanent annual cap set at 8.95 million allowances starting in 2010. The NO_x

¹ EIA, Annual Energy Outlook 2019.



program has a similar results-oriented approach and ensures program integrity through measurement and reporting. However, it does not cap NO_x emissions, nor does it utilize an allowance trading system. Instead, the ARP NO_x program provisions apply boiler-specific NO_x emission limits – or rates – in pounds per million British thermal units (lb/mmBtu) on certain coal-fired boilers. There is a degree of flexibility, however. Units under common control can comply using emission rate averaging plans, subject to requirements ensuring that the total mass emissions from the units in an averaging plan do not exceed the total mass emissions the units would have emitted at their individual emission rate limits.

NO_x Budget Trading Program

The NBP was a market-based cap and trade program created to reduce NO_x emissions from power plants and other large stationary combustion sources during the summer ozone season to address regional air pollution transport that contributes to the formation of ozone in the eastern United States. The program, which operated during the ozone seasons from 2003 to 2008, was a central component of the NO_x State Implementation Plan (SIP) Call, promulgated in 1998, to help states attain the 1979 ozone NAAQS. All 21 jurisdictions (20 states plus Washington, D.C.) covered by the NO_x SIP Call opted to participate in the NBP. In 2009, the CAIR's NO_x ozone season program began, effectively replacing the NBP to continue achieving ozone season NO_x emission reductions from the power sector.

Clean Air Interstate Rule

CAIR required 25 eastern jurisdictions (24 states plus Washington, D.C.) to limit annual power sector emissions of SO₂ and NO_x to address regional interstate transport of air pollution that contributes to the formation of fine particulates. It also required 26 jurisdictions (25 states plus Washington, D.C.) to limit power sector ozone season NO_x emissions to address regional interstate transport of air pollution that contributes to the formation of ozone during the ozone season. CAIR used three separate market-based cap and trade programs to achieve emission reductions and to help states meet the 1997 ozone and fine particle NAAQS.

EPA issued CAIR on May 12, 2005 and the CAIR federal implementation plans (FIPs) on April 26, 2006. In 2008, the U.S. Court of Appeals for the DC Circuit remanded CAIR to the Agency, leaving the existing CAIR programs in place while directing EPA to replace them as rapidly as possible with a new rule consistent with the Clean Air Act. The CAIR NO_x ozone season and NO_x annual programs began in 2009, while the CAIR SO₂ program began in 2010. As discussed below, CAIR was replaced by CSAPR in 2015.

Cross-State Air Pollution Rule

EPA issued CSAPR in July 2011, requiring 28 states in the eastern half of the United States to significantly improve air quality by reducing power plant emissions that cross state lines and contribute to fine particle and summertime ozone pollution in downwind states. CSAPR required 23 states to reduce annual SO₂ and NO_x emissions to help downwind areas attain the 2006 and/or 1997 annual PM_{2.5} NAAQS. CSAPR also required 25 states to reduce ozone season NO_x emissions to help downwind areas attain the 1997 ozone NAAQS. CSAPR divides the states required to reduce SO₂ emissions into two groups (Group 1 and Group 2). Both groups were required to reduce their SO₂ emissions in Phase I. All Group 1 states, as well as some Group 2 states, were required to make additional reductions in SO₂ emissions in Phase II in order to eliminate their significant contribution to air quality problems in downwind areas.



CSAPR was scheduled to replace CAIR starting on January 1, 2012. However, the timing of CSAPR's implementation was affected by D.C. Circuit actions that stayed and then vacated CSAPR before implementation. On April 29, 2014, the U.S. Supreme Court reversed the D.C. Circuit's vacatur, and on October 23, 2014, the D.C. Circuit granted EPA's motion to lift the stay and shift the CSAPR compliance deadlines by three years. Accordingly, the CSAPR Phase I implementation began on January 1, 2015, replacing CAIR, and CSAPR Phase II began January 1, 2017.

Cross-State Air Pollution Rule Update

On September 7, 2016, EPA finalized an update to the CSAPR ozone season program by issuing the CSAPR Update. This rule addresses the summertime ozone pollution in the eastern U.S. that crosses state lines and will help downwind states and communities meet and maintain the 2008 ozone NAAQS. In May 2017, the CSAPR Update began further reducing ozone season NO_x emissions from power plants in 22 states in the eastern U.S. When issuing the CSAPR Update, EPA found that, while the rule would result in meaningful, near-term reductions in ozone pollution that crosses state lines, the rule may not be sufficient to fully address all covered states' good neighbor obligations with respect to the 2008 ozone NAAQS. In December 2018, based on additional analysis conducted after issuance of the rule, EPA published a determination that the emission reductions required by the CSAPR Update in fact would fully address all covered states' good neighbor obligations with respect to this NAAQS.

In September 2019, the D.C. Circuit upheld the CSAPR Update in most respects but remanded the rule to EPA to address the court's holding that the rule unlawfully allowed upwind states' significant contribution to downwind air quality problems to continue beyond downwind states' deadlines for attaining the NAAQS. Relatedly, in October 2019, the court vacated EPA's December 2018 determination that the CSAPR Update fully addressed covered states' good neighbor obligations with respect to the 2008 ozone NAAQS. As directed by the court, EPA will continue to implement the CSAPR Update while developing a response to the court's remand.

Mercury and Air Toxics Standards

On December 16, 2011, the EPA announced final standards to reduce emissions of toxic air pollutants from new and existing coal- and oil-fired electric utility steam generating units (EGUs) in all 50 states and U.S. territories. MATS established technology-based emission rate standards that reflect the level of hazardous air pollutant (HAP) emissions that had been achieved by the best-performing sources. These HAPs include mercury (Hg), non-mercury metals (such as arsenic (As), chromium (Cr), and nickel (Ni)), and acid gases, including hydrochloric acid (HCl) and hydrofluoric acid (HF). EPA provided the maximum 3-year compliance period, so sources were generally required to comply no later than April 16, 2015. Some sources obtained a one-year extension from their state permitting authority, allowed under the CAA, and so, were required to comply with the final rule by April 16, 2016.

More Information

- Acid Rain Program (ARP) <https://www.epa.gov/airmarkets/acid-rain-program>
- Interstate Air Pollution Transport <https://www.epa.gov/airmarkets/interstate-air-pollution-transport>
- Cross-State Air Pollution Rule (CSAPR) <https://www.epa.gov/csapr>

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_basics.html



- Cross-State Air Pollution Rule Update (CSAPR Update) <https://www.epa.gov/airmarkets/final-cross-state-air-pollution-rule-update>
- Clean Air Interstate Rule (CAIR)
<https://archive.epa.gov/airmarkets/programs/cair/web/html/index.html>
- NO_x Budget Trading Program (NBP) / NO_x SIP Call <https://www.epa.gov/airmarkets/nox-budget-trading-program>
- National Ambient Air Quality Standards (NAAQS) <https://www.epa.gov/criteria-air-pollutants>
- EPA's Clean Air Market Programs <https://www.epa.gov/airmarkets/programs>
- Emissions Trading <https://www.epa.gov/emissions-trading-resources>
- MATS <https://www.epa.gov/mats>



Figures

History of the ARP, NBP, CAIR, CSAPR and MATS

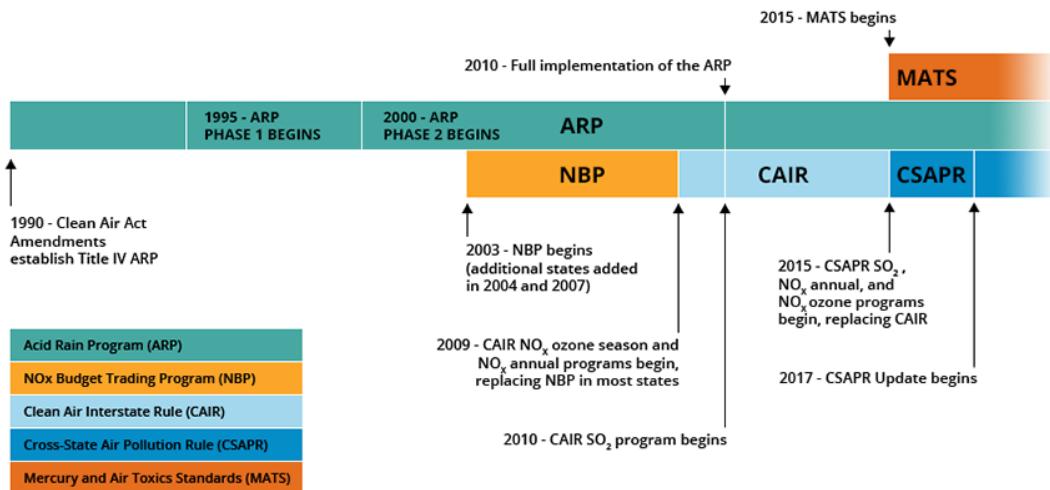


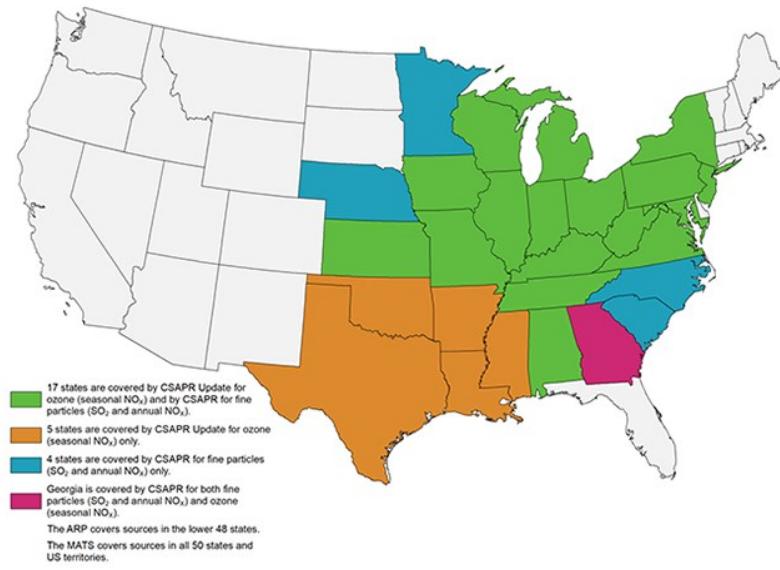
Figure 1. History of the ARP, NBP, CAIR, CSAPR and MATS

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_basics.html



Map of Cross-State Air Pollution Rule Implementation for 2018

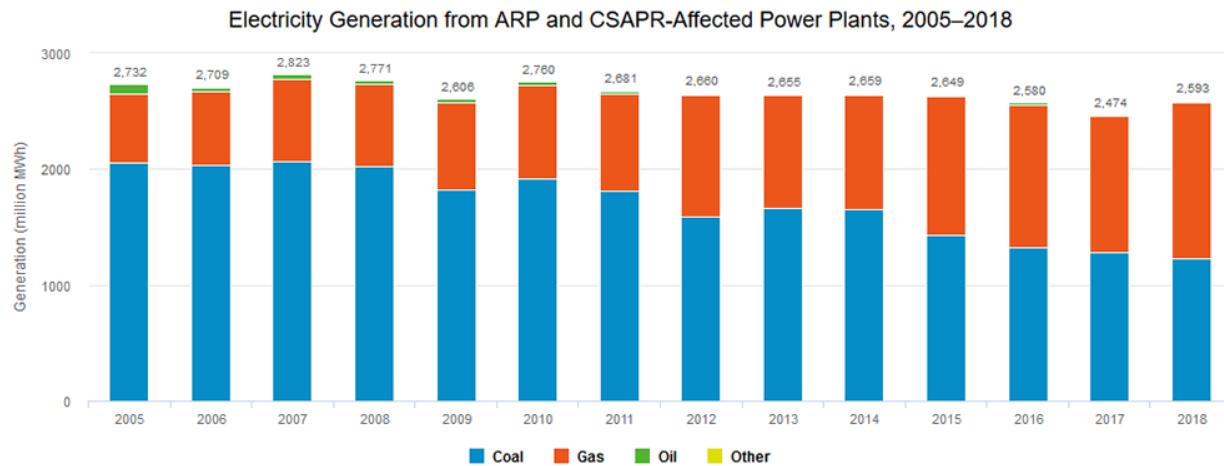


Source: EPA, 2019

Figure 2. Map of Cross-State Air Pollution Rule Implementation for 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_basics.html



Notes:

- There is a small amount of generation from "Oil" or "Other" fuels. The data for these fuels is not easily visible on the full chart. To more clearly see the generation data for these fuels, use the interactive features of the figure: click on the boxes in the legend to turn off the blue and orange categories of fuels (labeled "Coal" and "Gas") and turn on the green and yellow categories of fuels (labeled "Oil" and "Other").

Source: EPA, 2019

Figure 3. Electricity Generation from ARP and CSAPR-Affected Power Plants, 2005–2018



Chapter 2: Affected Units

The Acid Rain Program (ARP) and the Cross-State Air Pollution Rule's (CSAPR) sulfur dioxide (SO_2) and nitrogen oxides (NO_x) emission reduction programs apply to large electricity generating units (EGUs) that burn fossil fuels to generate electricity for sale. The Mercury and Air Toxics Standards (MATS) only cover large EGUs that burn coal or oil to generate electricity for sale and excludes gas-fired units, resulting in fewer units in MATS than in the ARP and CSAPR. This section covers units affected in 2018.

Highlights

Acid Rain Program (ARP)

- In 2018, the ARP SO_2 requirements applied to 3,379 fossil fuel-fired combustion units at 1,193 facilities across the country; 612 units at 279 facilities were subject to the ARP NO_x program.

Cross-State Air Pollution Rule (CSAPR)

- In 2018, there were 2,275 affected EGUs at 707 facilities in the CSAPR SO_2 program. Of those, 1,807 (79 percent) were also covered by the ARP.
- In 2018, there were 2,275 affected EGUs at 707 facilities in the CSAPR NO_x annual program and 2,611 affected EGUs at 834 facilities in the CSAPR NO_x ozone season program. Of those, 1,807 (79 percent) and 2,116 (81 percent), respectively, were also covered by the ARP.

Mercury and Air Toxics (MATS)

- The Mercury and Air Toxics Standards (MATS) set limits on the emissions of hazardous air pollutants from coal- and oil-fired electric utility steam generating units (EGUs) in all 50 states and U.S. territories. MATS was issued under section 112 of the Clean Air Act and requires units to conduct testing and submit emissions data to EPA periodically. EPA is including a summary of the mercury data submitted by affected sources in this report.
- In 2018, 507 units at 227 facilities reported hourly mercury emissions to EPA under MATS.

Background Information

In general, the ARP and CSAPR programs apply to large EGUs – boilers, turbines, and combined cycle units – that burn fossil fuel, serve generators with nameplate capacity greater than 25 megawatts, and produce electricity for sale. MATS applies only to coal- and oil-fired steam generating EGUs (i.e., utility boilers). It does not apply to combustion turbines, combined cycle units, or to natural gas-fired utility boilers. These EGUs include a range of unit types, including units that operate year-round to provide baseload power to the electric grid, as well as units that provide power only on peak demand days. The ARP NO_x program applies to a subset of these units that are older and historically coal-fired.

More Information

- Acid Rain Program (ARP) <https://www.epa.gov/airmarkets/acid-rain-program>
- Cross-State Air Pollution Rule (CSAPR) <https://www.epa.gov/csapr>

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/affected_units.html



- Mercury and Air Toxics Standards (MATS) <https://www.epa.gov/mats>



Figures

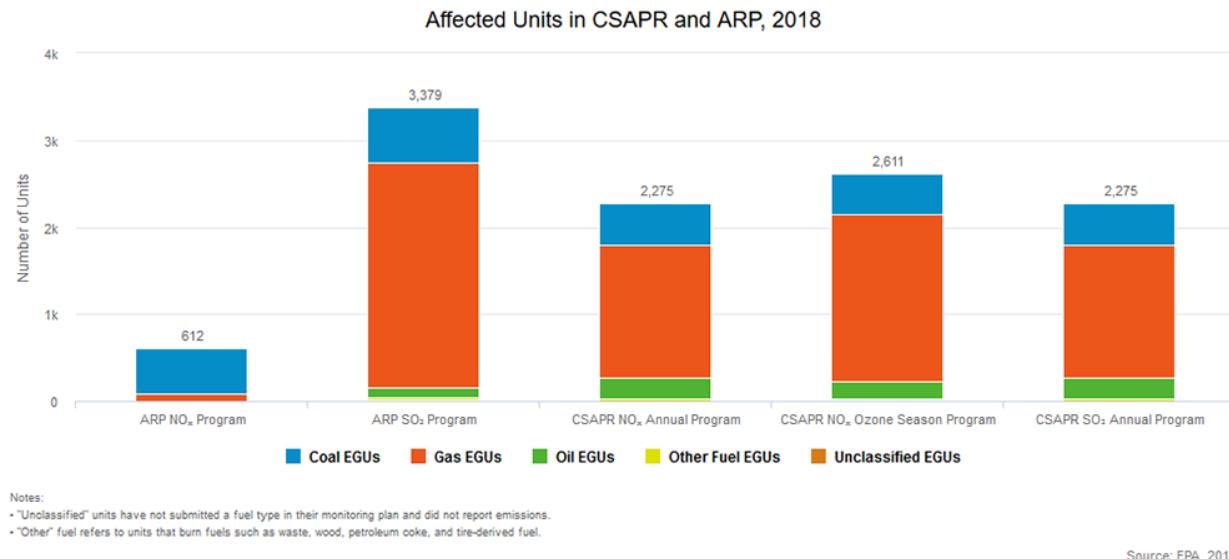


Figure 1. Affected Units in CSAPR and ARP, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/affected_units.html



Affected Units in CSAPR and ARP, 2018

Fuel	ARP NO _x	ARP SO ₂	CSAPR Annual NO _x	CSAPR Ozone Season NO _x	CSAPR Annual SO ₂
Coal EGUs	532	630	475	468	475
Gas EGUs	78	2,594	1,526	1,923	1,526
Oil EGUs	0	116	239	187	239
Other Fuel EGUs	2	29	35	25	35
Unclassified EGUs	0	10	0	8	0
Total Units	612	3,379	2,275	2,611	2,275

Notes:

- "Unclassified" units have not submitted a fuel type in their monitoring plan and did not report emissions.
- "Other" fuel refers to units that burn fuels such as waste, wood, petroleum coke, and tire-derived fuel.

Source: EPA, 2019

Figure 2. Affected Units in CSAPR and ARP, 2018



Chapter 3: Emission Reductions

The Acid Rain Program (ARP) and Cross-State Air Pollution Rule (CSAPR) programs significantly reduced sulfur dioxide (SO_2), annual nitrogen oxides (NO_x), and ozone season NO_x emissions from power plants. Most of the emission reductions since 2005 occurred in response to the Clean Air Interstate Rule (CAIR), which was replaced by the CSAPR in 2015. The Mercury and Air Toxics Standards (MATS) set limits on the emissions of hazardous air pollutants from coal- and oil-fired electric utility steam generating units (EGUs) and have been one of the reasons for reductions in those emissions since 2010. This section covers changes in emissions at units affected by CSAPR, ARP, and MATS between 2018 and previous years.

Sulfur Dioxide (SO_2)

Highlights

Overall Results

- Under the ARP, CAIR, and now CSAPR, power plants have significantly lowered SO_2 emissions while electricity generation has remained relatively stable since 2000.
- These emission reductions are a result of an overall increase in the environmental efficiency at affected sources as power generators installed controls, switched to lower emitting fuels, or otherwise reduced their SO_2 emissions. These trends are discussed further in Chapter 1.

SO_2 Emission Trends

- ARP:** Units in the ARP emitted 1.2 million tons of SO_2 in 2018, well below the ARP's statutory annual cap of 8.95 million tons. The ARP sources reduced emissions by 14.5 million tons (92 percent) from 1990 levels and 16.0 million tons (93 percent) from 1980 levels.
- CSAPR and ARP:** In 2018, the fourth year of operation of the CSAPR SO_2 program, sources in both the CSAPR SO_2 annual program and the ARP together reduced SO_2 emissions by 14.5 million tons (92 percent) from 1990 levels (before implementation of the ARP), 10.0 million tons (89 percent) from 2000 levels (ARP Phase II), and 9.0 million tons (88 percent) from 2005 levels (before implementation of the CAIR and the CSAPR). All ARP and CSAPR sources together emitted a total of 1.3 million tons of SO_2 in 2018.
- CSAPR:** Annual SO_2 emissions from sources in the CSAPR SO_2 program fell from 8.1 million tons in 2005 to 0.8 million tons in 2018, a 91 percent reduction. In 2018, SO_2 emissions were about 1.2 million tons below the regional CSAPR emission budgets (0.7 million in Group 1 and 0.5 million in Group 2); the CSAPR SO_2 annual program's 2018 regional budgets are 1,372,631 and 597,579 tons for Group 1 and Group 2, respectively.

SO_2 State-by-State Emissions

- CSAPR and ARP:** From 1990 to 2018, annual SO_2 emissions from sources in the ARP and the CSAPR SO_2 program dropped in 45 states plus Washington, D.C. by a total of 14.5 million tons. In



contrast, annual SO₂ emissions increased in three states (Idaho, Nebraska, and Vermont) by a combined total of 9 thousand tons from 1990 to 2018.

- **CSAPR:** All 22 states (16 states in Group 1 and 6 states in Group 2) had emissions below their CSAPR allowance budgets, collectively by about 1.2 million tons.

SO₂ Emission Rates

- The average SO₂ emission rate for units in the ARP or CSAPR SO₂ program fell to 0.11 pounds per million British thermal units (lb/mmBtu). This indicates an 85 percent reduction from 2005 rates, with most reductions coming from coal-fired units.
- Emissions have decreased dramatically since 2005, due in large part to greater use of control technology on coal-fired units and increased generation at natural gas-fired units that emit very little SO₂ emissions.

Background Information

SO₂ is a highly reactive gas that is generated primarily from coal-fired power plants. In addition to contributing to the formation of fine particle pollution (PM_{2.5}), SO₂ emissions are linked with a number of [adverse effects to human health](#) and [ecosystems](#).

The states with the highest emitting sources in 1990 have generally seen the greatest SO₂ emission reductions under the ARP, and this trend continued under CAIR and CSAPR. Most of these states are in the Ohio River Valley and are upwind of the areas the ARP and CSAPR were designed to protect. Reductions under these programs have provided important environmental and health benefits over a large region.

More Information

- Power Plant Emission Trends <https://www.epa.gov/airmarkets/power-plant-emission-trends>
- Air Markets Program Data (AMPD) <https://ampd.epa.gov/ampd/>
- Acid Rain Program (ARP) <https://www.epa.gov/airmarkets/acid-rain-program>
- Cross-State Air Pollution Rule (CSAPR) <https://www.epa.gov/csapr>
- Sulfur Dioxide (SO₂) Pollution <https://www.epa.gov/so2-pollution>
- Particulate Matter (PM) Pollution <https://www.epa.gov/pm-pollution>
- Power Profiler <https://www.epa.gov/energy/power-profiler>



Figures

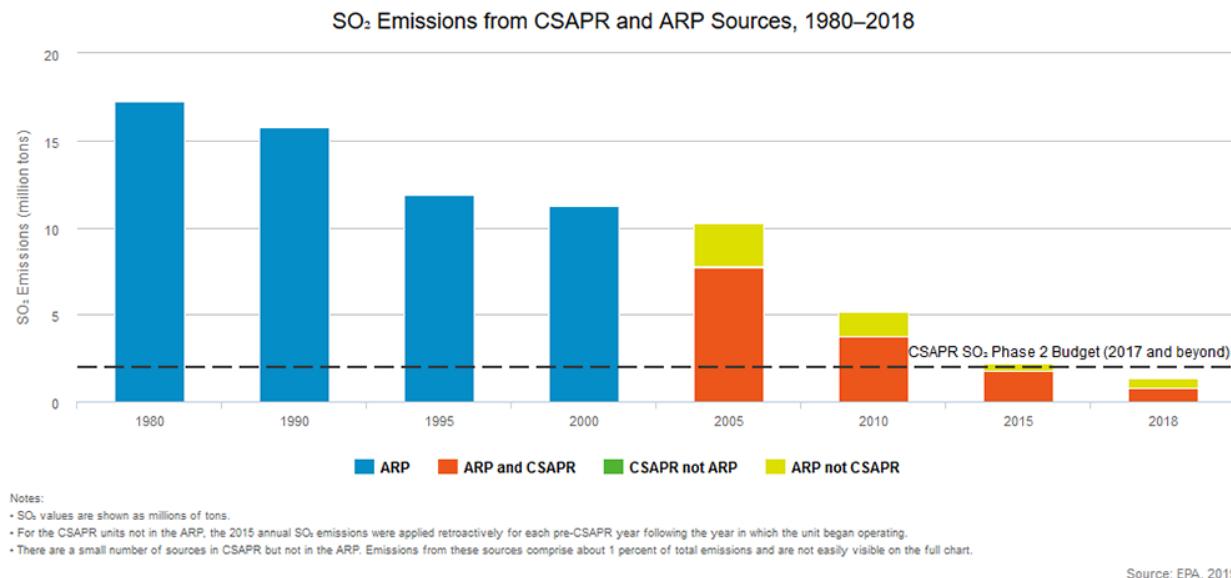


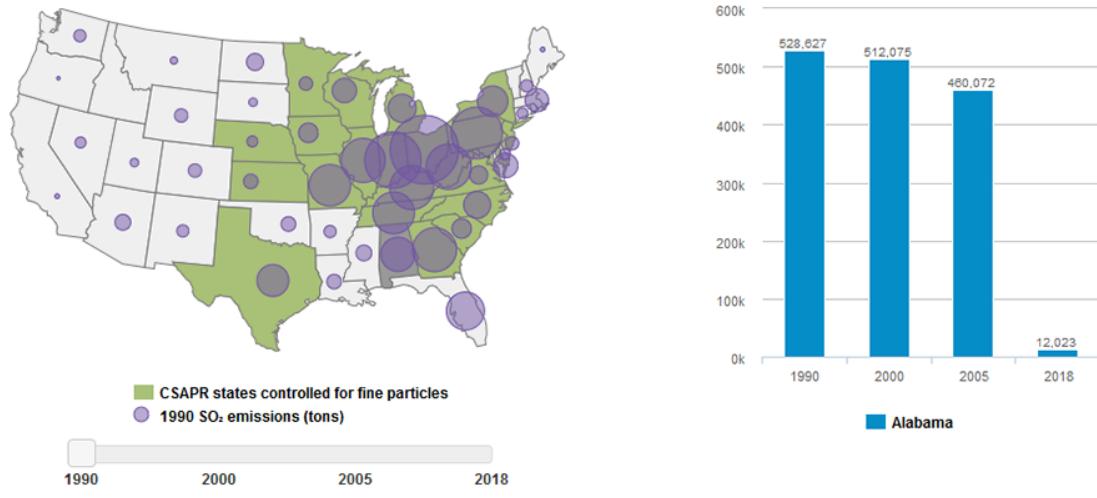
Figure 1. SO₂ Emissions from CSAPR and ARP Sources, 1980–2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



State-by-State SO₂ Emissions from CSAPR and ARP Sources, 1990–2018



Notes:

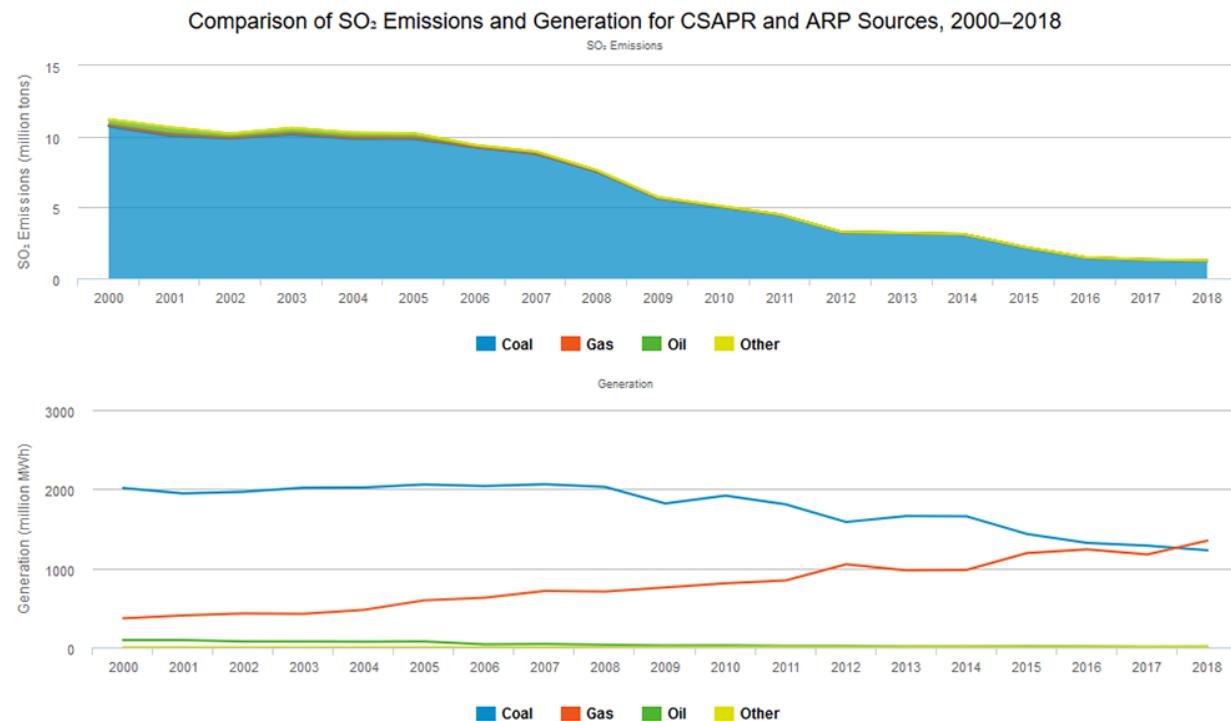
• SO₂ values are shown as tons.

Source: EPA, 2019

Figure 2. State-by-State SO₂ Emissions from CSAPR and ARP Sources, 1990–2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



Notes:

- The data shown here reflect totals for those facilities required to comply with each program in each respective year. This means that the CSAPR-only SO₂ program facilities are not included in the SO₂ data prior to 2015.
- Fuel type represents primary fuel type; units might combust more than one fuel.
- Unless otherwise noted, EPA data are current as of August 2019, and may differ from past or future reports as a result of resubmissions by sources and ongoing data quality assurance activities.

Source: EPA, 2019

Figure 3. Comparison of SO₂ Emissions and Generation for CSAPR and ARP Sources, 2000–2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



CSAPR and ARP SO₂ Emissions Trends, 2018

Primary Fuel	SO ₂ Emissions (thousand tons)				SO ₂ Rate (lb/mmBtu)			
	2000	2005	2010	2018	2000	2005	2010	2018
Coal	10,708	9,835	5,051	1,316	1.04	0.95	0.53	0.20
Gas	108	91	19	8	0.06	0.03	0.01	0.00
Oil	384	292	28	2	0.73	0.70	0.19	0.10
Other	1	4	22	12	0.20	0.27	0.57	0.16
Total / Average	11,201	10,222	5,120	1,338	0.88	0.75	0.39	0.11

Notes:

- The data shown here reflect totals for those facilities required to comply with each program in each respective year. This means that the CSAPR-only SO₂ program facilities are not included in the SO₂ emissions data prior to 2015.
- Fuel type represents primary fuel type; units might combust more than one fuel.
- Totals may not reflect the sum of individual rows due to rounding.
- The emission rate reflects the emissions (pounds) per unit of heat input (mmBtu) for each fuel category. The total SO₂ emission rate in each column of the table is not cumulative and does not equal the arithmetic mean of the four fuel-specific rates. The total for each year indicates the average rate across all units in the program because each facility influences the annual emission rate in proportion to its heat input, and heat input is unevenly distributed across the fuel categories.
- Unless otherwise noted, EPA data are current as of November 2019, and may differ from past or future reports as a result of resubmissions by sources and ongoing data quality assurance activities.

Source: EPA, 2019

Figure 4. CSAPR and ARP SO₂ Emissions Trends, 2018



Annual Nitrogen Oxides

Highlights

Overall Results

- Annual NO_x emissions have declined dramatically under the ARP, CAIR, and CSAPR programs, with the majority of reductions coming from coal-fired units. These reductions have occurred while electricity generation has remained relatively stable since 2000.
- These emission reductions are a result of an overall increase in the environmental efficiency at affected sources as power generators installed controls, ran their controls year-round, switched to lower emitting fuels, or otherwise reduced their NO_x emissions. These trends are discussed further in Chapter 1.
- Other programs – such as regional and state NO_x emission control programs – also contributed significantly to the annual NO_x emission reductions achieved by sources in 2018.

Annual NO_x Emissions Trends

- **ARP:** Units in the ARP NO_x program emitted 1.0 million tons of NO_x emissions in 2018. Sources reduced emissions by 7.1 million tons from the projected level in 2000 without the ARP, over three times the program's NO_x emission reduction objective.
- **CSAPR and ARP:** In 2018, the fourth year of operation of the CSAPR NO_x annual program, sources in both the CSAPR NO_x annual program and the ARP together emitted 1.0 million tons, a reduction of 5.4 million tons (84 percent reduction) from 1990 levels, 4.1 million tons (80 percent reduction) from 2000, and 2.6 million tons (72 percent reduction) from 2005 levels.
- **CSAPR:** Emissions from the CSAPR NO_x annual program sources were 590,000 tons in 2018. This is about 1.6 million tons (73 percent) lower than in 2005 and 479,000 tons (45 percent) below the CSAPR NO_x annual program's 2018 regional budget of 1,069,256 tons.

Annual NO_x State-by-State Emissions

- **CSAPR and ARP:** From 1990 to 2018, annual NO_x emissions in the ARP and the CSAPR NO_x program dropped in 47 states plus Washington, D.C. by a total of approximately 5.4 million tons. In contrast, annual emissions increased in one state (Idaho) by 200 tons from 1990 to 2018.
- **CSAPR:** Twenty-one states had emissions below their CSAPR 2018 allowance budgets, collectively by 481,000 tons. A single state (Missouri) exceeded its 2018 budget by 1,650 tons.

Annual NO_x Emission Rates

- In 2018, the ARP and CSAPR average annual NO_x emission rate was 0.09 lb/mmBtu, a 67 percent reduction from 2005.
- Emissions have decreased dramatically since 2005, due in large part to greater use of control technology, primarily on coal-fired units, and increased generation at natural gas-fired units that emit less NO_x emissions than coal-fired units.



Background Information

Nitrogen oxides (NO_x) are made up of a group of highly reactive gases that are emitted from power plants and motor vehicles, as well as other sources. NO_x emissions contribute to the formation of ground-level ozone and fine particle pollution, which cause a variety of adverse health effects.

More Information

- Power Plant Emission Trends <https://www.epa.gov/airmarkets/power-plant-emission-trends>
- Air Markets Program Data (AMPD) <https://ampd.epa.gov/ampd/>
- Acid Rain Program (ARP) <https://www.epa.gov/airmarkets/acid-rain-program>
- Cross-State Air Pollution Rule (CSAPR) <https://www.epa.gov/csapr>
- Nitrogen Oxides (NO_x) Pollution <https://www.epa.gov/no2-pollution>
- Particulate Matter (PM) Pollution <https://www.epa.gov/pm-pollution>
- Power Profiler <https://www.epa.gov/energy/power-profiler>



Figures

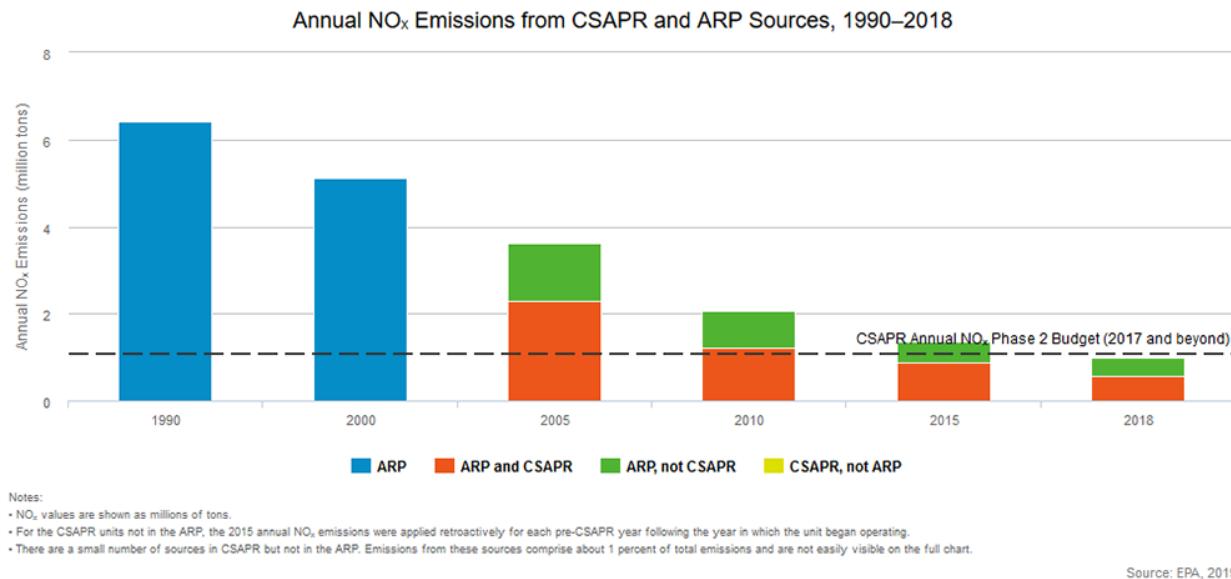


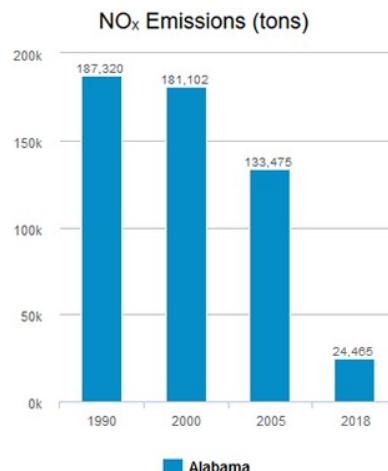
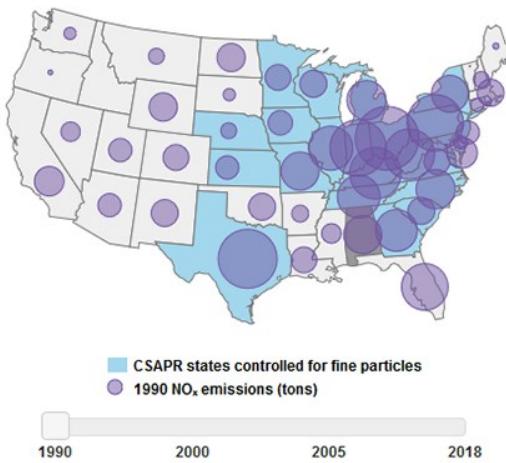
Figure 1. Annual NO_x Emissions from CSAPR and ARP Sources, 1990–2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



State-by-State Annual NO_x Emissions from CSAPR and ARP Sources,
1990–2018

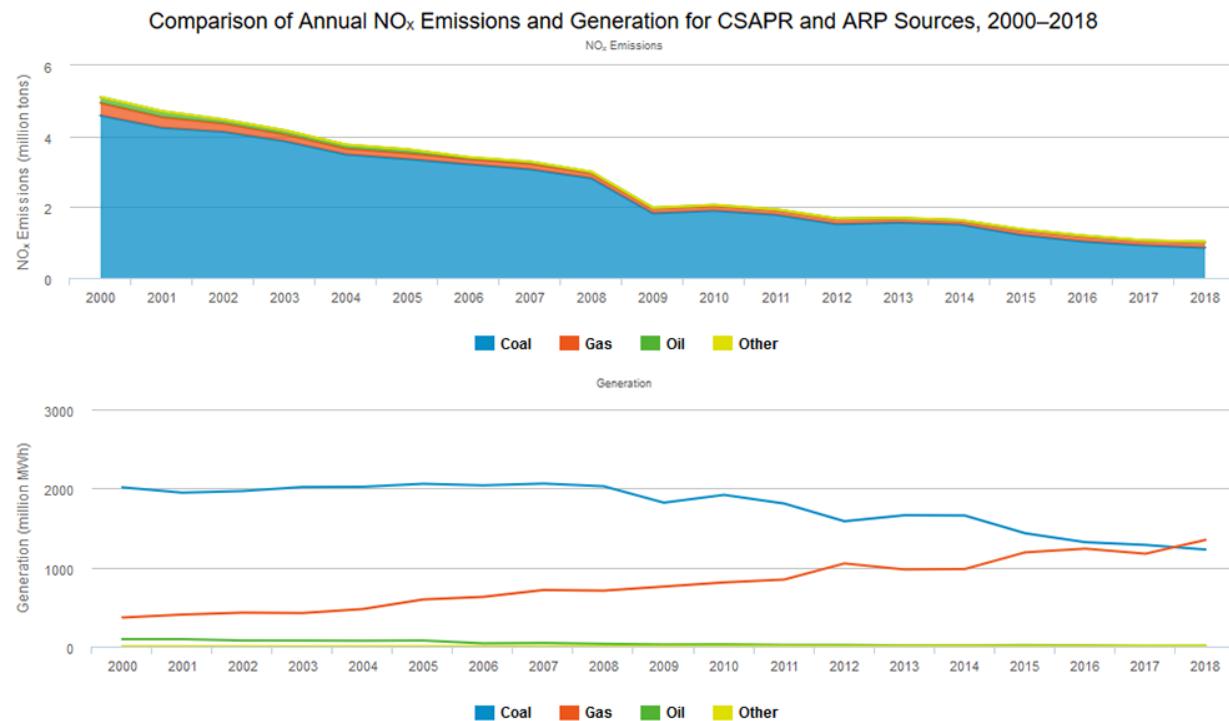


Source: EPA, 2019

**Figure 2. State-by-State Annual NO_x Emissions from CSAPR and ARP Sources,
1990–2018**

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



Source: EPA, 2019

Figure 3. Comparison of Annual NO_x Emissions and Generation for CSAPR and ARP Sources, 2000–2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



CSAPR and ARP Annual NO_x Emissions Trends, 2018

Primary Fuel	NO _x Emissions (thousand tons)				NO _x Rate (lb/mmBtu)			
	2000	2005	2010	2018	2000	2005	2010	2018
Coal	4,587	3,356	1,896	853	0.44	0.32	0.20	0.14
Gas	355	167	142	158	0.18	0.06	0.04	0.03
Oil	162	104	20	6	0.31	0.25	0.13	0.13
Other	2	6	5	7	0.24	0.42	0.13	0.10
Total / Average	5,104	3,633	2,063	1,024	0.40	0.27	0.16	0.09

Notes:

- The data shown here reflect totals for those facilities required to comply with each program in each respective year. This means that the CSAPR-only annual NO_x program facilities are not included in the NO_x emissions data prior to 2015.
- Fuel type represents primary fuel type; units might combust more than one fuel.
- Totals may not reflect the sum of individual rows due to rounding.
- The emission rate reflects the emissions (pounds) per unit of heat input (mmBtu) for each fuel category. The total annual NO_x emission rate in each column of the table is not cumulative and does not equal the arithmetic mean of the four fuel-specific rates. The total for each year indicates the average rate across all units in the program because each facility influences the annual emission rate in proportion to its heat input, and heat input is unevenly distributed across the fuel categories.
- Unless otherwise noted, EPA data are current as of November 2019, and may differ from past or future reports as a result of resubmissions by sources and ongoing data quality assurance activities.

Source: EPA, 2019

Figure 4. CSAPR and ARP Annual NO_x Emissions Trends, 2018



Ozone Season Nitrogen Oxides

Highlights

Overall Results

- Ozone season NO_x emissions have declined dramatically under the ARP, NBP, CAIR, and CSAPR programs.¹
- States with the highest emitting sources of ozone season NO_x emissions in 2000 have seen the greatest reductions under the CSAPR NO_x ozone season program. Most of these states are in the Ohio River Valley and are upwind of the areas CSAPR was designed to protect. Reductions by sources in these states have resulted in important [environmental and human health benefits over a large region](#).
- These reductions have occurred while electricity generation has remained relatively stable since 2000. These trends are discussed further in Chapter 1.
- Other programs—such as regional and state NO_x emission control programs—also contributed significantly to the ozone season NO_x emission reductions achieved by sources in 2018.

Ozone Season NO_x Emissions Trends

- Units in the CSAPR NO_x ozone season program emitted 297,000 tons in 2018
 - A reduction of 1.7 million tons (85 percent) from 1990,
 - 1.0 million tons lower (76 percent reduction) than in 2000 (before implementation of the NBP),
 - 350,000 tons lower (53 percent reduction) than in 2005 (before implementation of CAIR), and
 - 92,000 tons lower (24 percent reduction) than in 2015.
- In 2018, the CSAPR NO_x ozone season program emissions were 12 percent below the regional emission budget of 337,667 tons (24,041 tons for Group 1 and 313,626 tons for Group 2).

Ozone Season NO_x State-by-State Emissions

- Between 2005 and 2018, ozone season NO_x emissions from the CSAPR sources fell in every state participating in the CSAPR NO_x ozone season program.
- Eighteen states had emissions below their CSAPR 2018 allowance budgets, collectively by about 36,000 tons. Five states (Arkansas, Illinois, Michigan, Mississippi, and Oklahoma) exceeded their 2018 budgets by about 4,200 tons combined.

Ozone Season NO_x Emission Rates

- In 2018, the average NO_x ozone season emission rate fell to 0.08 lb/mmBtu for the CSAPR ozone season program states and 0.08 lb/mmBtu nationally. This represents a 53 and 60 percent

¹ Use of the word CSAPR refers to both the CSAPR and the CSAPR Update program since 2017.



reduction, respectively, from 2005 emission rates, with the majority of reductions coming from coal-fired units.

- Emissions have decreased dramatically since 2005, due in large part to greater use of control technology, primarily on coal-fired units, and increased generation at natural gas-fired units, which emit less NO_x emissions than coal-fired units.

Background Information

Nitrogen oxides (NO_x) are made up of a group of highly reactive gases that are emitted from power plants and motor vehicles, as well as other sources. NO_x emissions contribute to the formation of ground-level ozone and fine particle pollution, which cause a variety of adverse human health effects.

The CSAPR NO_x ozone season program was established to reduce interstate transport during the ozone season (May 1 – September 30), the warm summer months when ozone formation is highest, and to help eastern U.S. counties attain the 1997 ozone standard. The CSAPR Update NO_x ozone season program was similarly established to help eastern U.S. counties attain the 2008 ozone standard.

More Information

- Power Plant Emission Trends <https://www.epa.gov/airmarkets/power-plant-emission-trends>
- Air Markets Program Data (AMPD) <https://ampd.epa.gov/ampd/>
- Cross-State Air Pollution Rule (CSAPR) <https://www.epa.gov/csapr>
- Pollution from Nitrogen Oxides (NO_x) <https://www.epa.gov/no2-pollution>
- Pollution from Ozone <https://www.epa.gov/ozone-pollution>



Figures

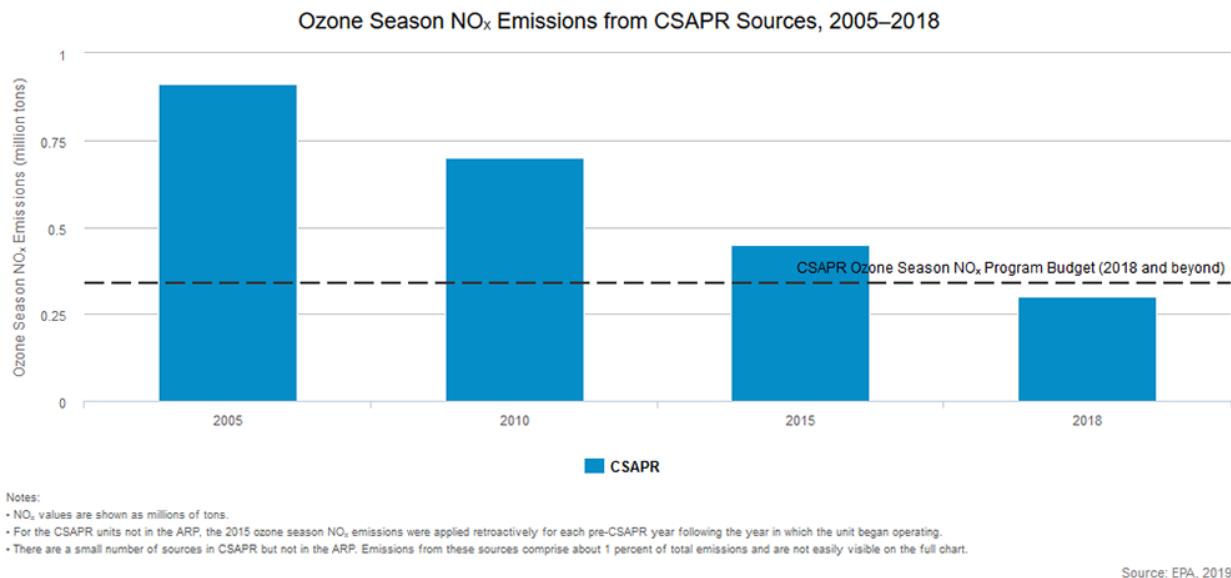


Figure 1. Ozone Season NO_x Emissions from CSAPR Sources, 2005–2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



State-by-State Ozone Season NO_x Emissions from CSAPR Sources,
2000–2018

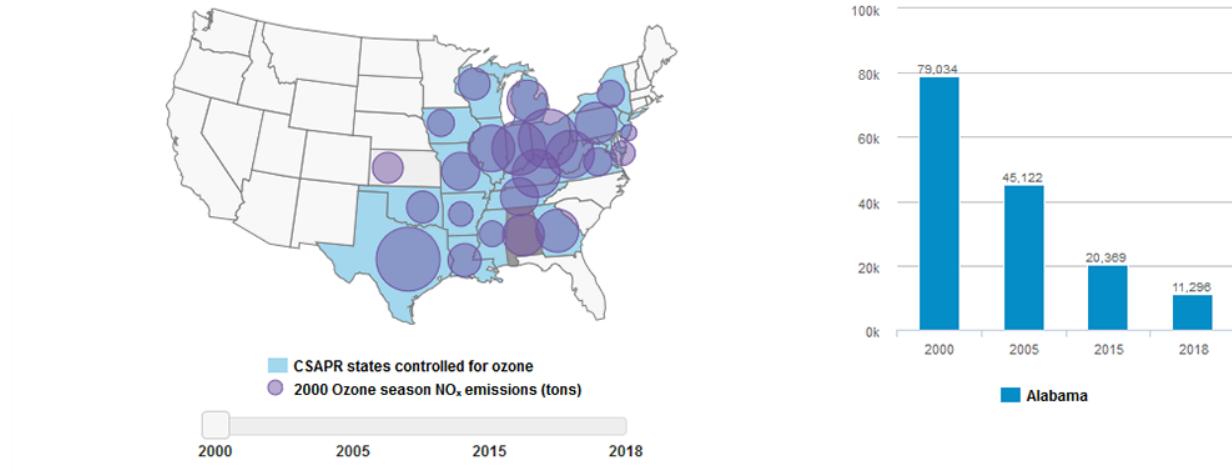
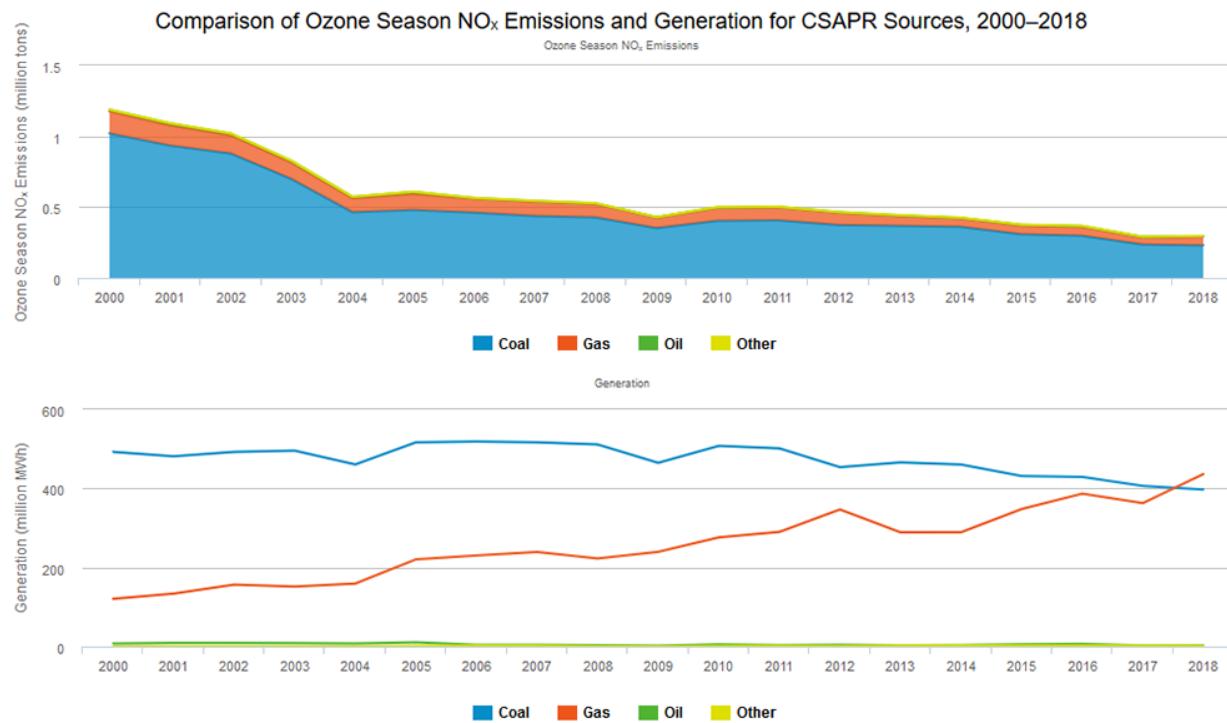


Figure 2. State-by-State Ozone Season NO_x Emissions from CSAPR Sources, 2000–2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



Notes:

- The data shown here for the ozone season program reflect totals for those facilities required to comply with each program in each respective year. This means that the CSAPR NO_x ozone season only program facilities are not included in the ozone season NO_x emissions data prior to 2015.
- Fuel type represents primary fuel type; units might combust more than one fuel.
- Unless otherwise noted, EPA data are current as of August 2019, and may differ from past or future reports as a result of resubmissions by sources and ongoing data quality assurance activities.

Source: EPA, 2019

Figure 3. Comparison of Ozone Season NO_x Emissions and Generation for CSAPR Sources, 2000–2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



CSAPR Ozone Season NO_x Emissions Trends, 2018

Primary Fuel	Ozone Season NO _x Emissions (thousand tons)				Ozone Season NO _x Rate (lb/mmBtu)			
	2000	2005	2010	2018	2000	2005	2010	2018
Coal	1,020	480	403	230	0.41	0.19	0.16	0.11
Gas	158	115	90	63	0.24	0.11	0.07	0.04
Oil	9	12	4	2	0.22	0.22	0.14	0.11
Other	1	2	2	2	0.40	0.21	0.12	0.07
Total / Average	1,188	609	499	297	0.37	0.16	0.13	0.08

Notes:

- The data shown here reflect totals for those facilities required to comply with each program in each respective year. This means that the CSAPR NO_x ozone season only program facilities are not included in the ozone season NO_x emissions data prior to 2015.
- Fuel type represents primary fuel type; units might combust more than one fuel.
- Totals may not reflect the sum of individual rows due to rounding.
- The emission rate reflects the emissions (pounds) per unit of heat input (mmBtu) for each fuel category. The total NO_x ozone season emission rate in each column of the table is not cumulative and does not equal the arithmetic mean of the four fuel-specific rates. The total for each year indicates the average rate across all units in the program because each facility influences the annual emission rate in proportion to its heat input, and heat input is unevenly distributed across the fuel categories.
- Unless otherwise noted, EPA data are current as of November 2019, and may differ from past or future reports as a result of resubmissions by sources and ongoing data quality assurance activities.
- These data are combined for both CSAPR and the CSAPR Update units.

Source: EPA, 2019

Figure 4. CSAPR Ozone Season NO_x Emissions Trends, 2018



Mercury

Highlights

Overall Results

- Mercury and other hazardous air pollutant (HAP) emissions have declined significantly since 2010 estimates. These emission reductions were driven by the installation of new pollution controls and enhancements of existing pollution controls that reduce multiple pollutants. Emissions have also decreased due to operational changes, such as fuel switching and increased generation at natural gas-fired units that emit very little mercury and HAP. These trends are discussed in Chapter 1.
- Other programs – such as regional and state SO₂ and NO_x emission control programs – also contributed to the mercury and other HAP emission reductions achieved by covered sources in 2018.

Mercury and Hazardous Air Pollutant Emission Trends

- Compared to 2010¹, units covered under MATS in 2018 emitted 25 fewer tons of mercury (87% reduction).

Background Information

Hazardous air pollutants (HAPs) emitted by power plants include mercury, acid gases (e.g., HCl, HF), non-mercury metallic toxics (e.g., arsenic, nickel, and chromium) and organic HAPs (e.g., formaldehyde, dioxin/furan). Exposure to these pollutants at certain concentrations and durations can increase chances of cancer and immune system damage, along with neurological, reproductive, developmental, respiratory, and other health problems.

In 2011, EPA issued MATS, establishing national emission standards for mercury and other hazardous air pollutants for new and existing coal- and oil-fired power plants. The standards were finalized under section 112 of the Clean Air Act. The MATS emission standards were established using data from a 2010 information collection request (ICR) that was sent to selected coal- and oil- fired EGUs.

More Information

- Air Markets Program Data (AMPD) <https://ampd.epa.gov/ampd/>
- MATS <https://www.epa.gov/mats>
- HAPs <https://www.epa.gov/haps>

¹ Emissions from 2010 are estimated as described in *Memorandum: Emissions Overview: Hazardous Air Pollutants in Support of the Final Mercury and Air Toxics Standard*. EPA-454/R-11-014. November 2011; Docket ID No. EPA-HQ-OAR-2009-0234-19914.

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



Figures

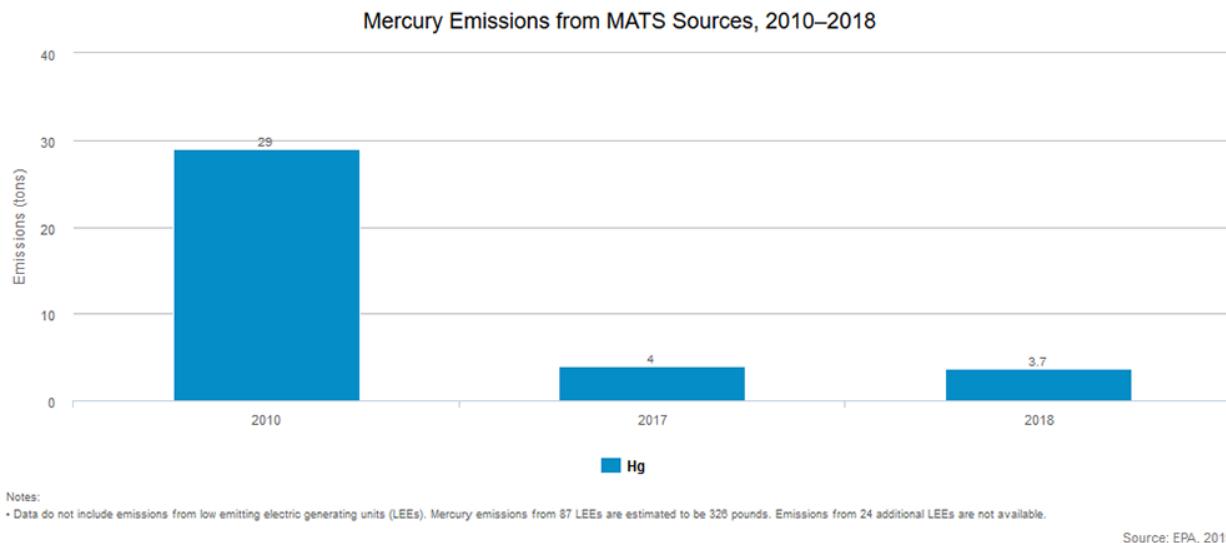


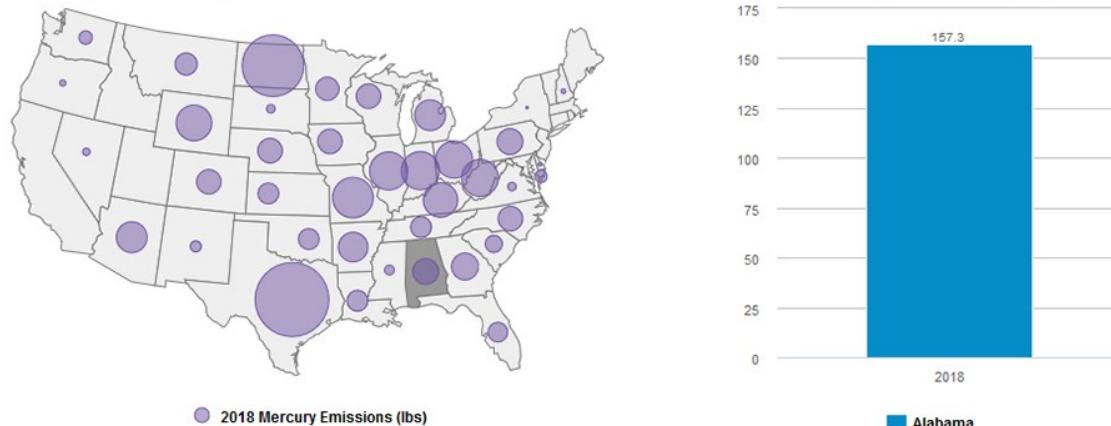
Figure 1. Mercury Emissions from MATS Sources, 2010–2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emissions_reductions.html



State-by-State Mercury Emissions from MATS Sources, 2018



Source: EPA, 2019

Figure 2. State-by-State Mercury Emissions from MATS Sources, 2018



Chapter 4: Emission Controls and Monitoring

Many sources opted to install control technologies to meet the Acid Rain Program (ARP) and Cross-State Air Pollution Rule (CSAPR) emission reduction targets. A wide range of controls is available to help reduce emissions. Affected units under the Mercury and Air Toxics Standards (MATS) also have several options for reducing hazardous air pollutants and have some flexibility in how they monitor emissions. These programs hold sources to high standards of accountability for emissions. Accurate and consistent emissions monitoring data is critical to ensure program results. Most emissions from affected sources are measured by continuous emission monitoring systems (CEMS).

Highlights

ARP and CSAPR SO₂ Program Controls and Monitoring

- Units with advanced flue gas desulfurization (FGD) controls (also known as scrubbers) accounted for 77 percent of coal-fired units and 84 percent of coal-fired electricity generation, measured in megawatt hours, or MWh, in 2018.
- In 2018, 24 percent of the CSAPR units (including 100 percent of coal-fired units) monitored SO₂ emissions using CEMS. Ninety-nine percent of SO₂ emissions were measured by CEMS.

CSAPR NO_x Annual Program Controls and Monitoring

- Seventy-eight percent of fossil fuel-fired generation (as measured in megawatt hours, or MWh) was produced by units with advanced pollution controls (either selective catalytic reduction [SCR] or selective non-catalytic reduction [SNCR]).
- In 2018, the 289 coal-fired units with advanced add-on controls (either SCR or SNCRs) generated 76 percent of coal-fired electricity. At oil- and natural gas-fired units, SCR- and SNCR-controlled units produced 80 percent of generation.
- In 2018, 69 percent of the CSAPR units (including 100 percent of coal-fired units) monitored NO_x emissions using CEMS. Ninety-eight percent of NO_x emissions were measured by CEMS.

CSAPR NO_x Ozone Season Program Controls and Monitoring

- Sixty-nine percent of all the fossil fuel-fired generation (as measured in megawatt hours, or MWh) was produced by units with advanced pollution controls (either SCR or SNCRs).
- In 2018, 258 units with advanced add-on controls (either SCR or SNCR) accounted for 69 percent of coal-fired generation. At oil- and natural gas-fired units, SCR- and SNCR-controlled units produced 69 percent of generation.
- In 2018, 74 percent of the CSAPR units (including 100 percent of coal-fired units) monitored ozone season NO_x emissions using CEMS. Ninety-eight percent of ozone season NO_x emissions were measured by CEMS.

MATS Controls and Monitoring

- In 2018, 507 units at 227 facilities reported continuous mercury emissions data to EPA under MATS. Forty-three percent of the MATS units reporting mercury emissions and 50 percent of the



electricity generation at the MATS reporting units used activated carbon injection (ACI), a mercury-specific pollution control method to reduce mercury emissions and SO₂.

- About 79 percent of units that reported continuous mercury emissions data (or 81 percent of the total electricity generation from units that reported data) reported the use of advanced controls, such as wet scrubbers, dry scrubbers, or ACI, to reduce hazardous air pollutant emissions in 2018. These controls also reduce other pollutants, including SO₂. Some oil-fired units can meet the MATS emission limits through the use of particulate matter (PM) controls such as electrostatic precipitators (ESPs) or fabric filters (FFs).

Background Information

Continuous Emission Monitoring Systems (CEMS)

EPA has developed detailed procedures codified in federal regulations (40 CFR Part 75) to ensure that sources monitor and report emissions with a high degree of precision, reliability, accuracy, and timeliness. Sources are required to use CEMS or other approved methods to record and report pollutant emissions data. Sources conduct stringent quality assurance tests of their monitoring systems to ensure the accuracy of emissions data and to provide assurance to market participants that a quantity of emissions measured at one facility is equivalent to a quantity measured at a different facility. EPA conducts comprehensive electronic and field data audits to validate the reported data. While some units with low levels of SO₂ and NO_x emissions are allowed to use other approved monitoring methods, the vast majority of SO₂ and NO_x emissions are measured by CEMS.

Under the MATS measurement regulations (40 CFR part 63), affected units can continuously measure emissions using CEMS for mercury, SO₂, HCl, PM, and HF, or sorbent traps for Hg. Some qualifying units with low emissions can conduct periodic stack tests in lieu of continuous monitoring.

SO₂ Emission Controls

Sources in the ARP and the CSAPR SO₂ program have a number of SO₂ emission control options available. These include switching to low sulfur coal or natural gas, employing various types of FGDs, or, in the case of fluidized bed boilers, injecting limestone into the furnace. FGDs – also known as scrubbers – on coal-fired electricity generating units are the principal means of controlling SO₂ emissions and tend to be present on the highest generating coal-fired units.

NO_x Emission Controls

Sources in the ARP and the CSAPR NO_x annual and ozone season programs have a variety of options by which to reduce NO_x emissions, including advanced post-combustion controls such as SCR or SNCR, and combustion controls, such as low NO_x burners.

Hazardous Air Pollutant Controls

Sources in MATS have a number of options available to reduce hazardous air pollutants (HAPs), including mercury, PM (a surrogate for toxic non-mercury metals), HCl, HF, and other acid gases. Sources can improve operation of existing controls, add pollution controls, and switch fuels (including coal blending). Specific pollution control devices that reduce mercury and HCl include wet FGDs (scrubbers), activated carbon injection (ACI), dry sorbent injection (DSI), and fabric filters.

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emission_controls_and_monitoring.html



More Information

- Power Plant Emission Trends <https://www.epa.gov/airmarkets/power-plant-emission-trends>
- Air Markets Program Data (AMPD) <https://ampd.epa.gov/ampd/>
- Emissions Monitoring <https://www.epa.gov/airmarkets/emissions-monitoring>
- Plain English guide to 40 CFR Part 75 <https://www.epa.gov/airmarkets/plain-english-guide-part-75-rule>
- Continuous Emission Monitoring Systems (CEMS) <https://www.epa.gov/emc/emc-continuous-emission-monitoring-systems>

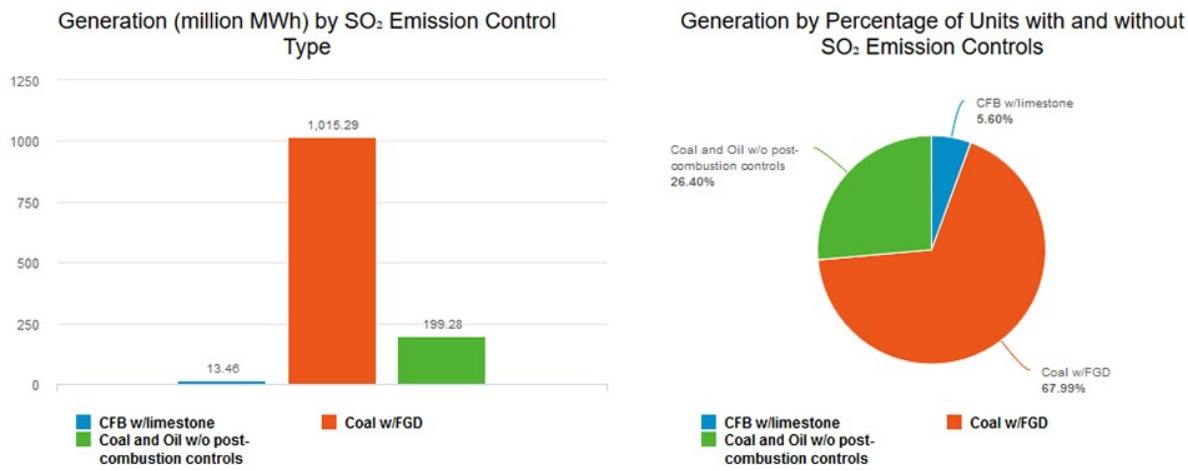
2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emission_controls_and_monitoring.html



Figures

SO₂ Emissions Controls in the ARP and CSAPR SO₂ Program, 2018



Notes:

- Due to rounding, percentages shown may not add up to 100%.
- Emissions data collected and reported using CEMS.
- EPA data in this figure are current as of October 2019 and may differ from past or future reports as a result of resubmissions by sources and ongoing data quality assurance activities.
- The acronyms represent the two control types. FGD is flue-gas desulfurization, and CFB is circulating fluidized bed.

Source: EPA, 2019

Figure 1. SO₂ Emissions Controls in the ARP and CSAPR SO₂ Program, 2018

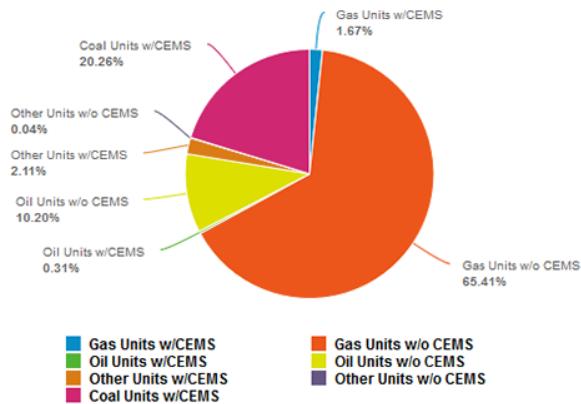
2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emission_controls_and_monitoring.html

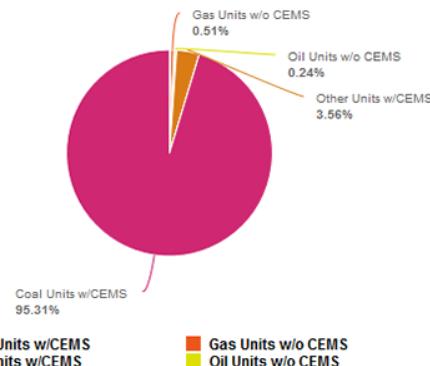


CSAPR SO₂ Program Monitoring Methodology, 2018

Monitoring Methodology by Number of Units, 2018



Monitoring Methodology by SO₂ Emissions, 2018



Notes:

- Percent totals may not add up to 100 percent due to rounding.
- "Other fuel units" include units that combusted primarily wood, waste, or other non-fossil fuel (which also boost mercury and HCl removal by ACI and DSI).

Source: EPA, 2019

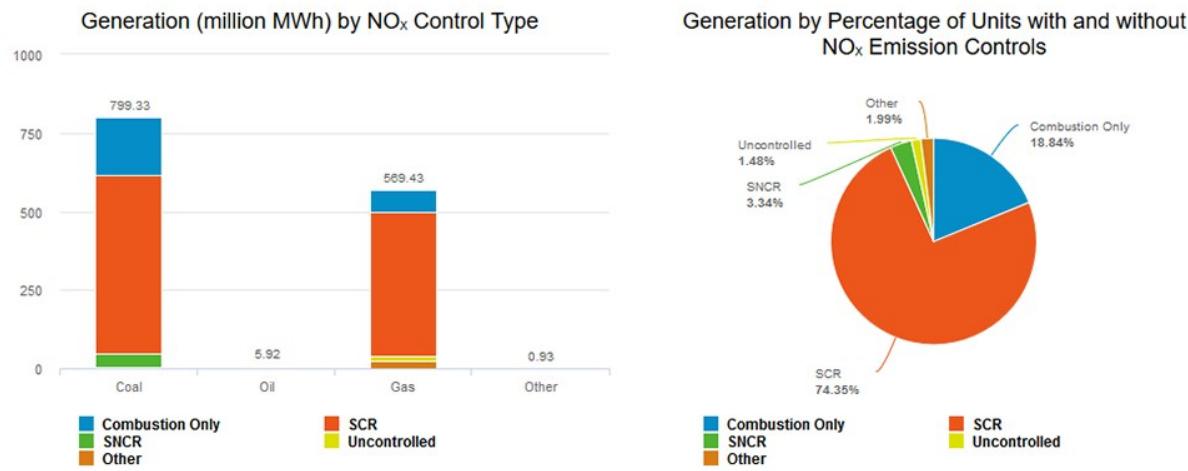
Figure 2. CSAPR SO₂ Program Monitoring Methodology, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emission_controls_and_monitoring.html



NO_x Emissions Controls in CSAPR NO_x Annual Program, 2018



Notes:

- Due to rounding, percentages shown may not add up to 100%.
- "SCR" refers to selective catalytic reduction; "SNCR" fuel refers to selective non-catalytic reduction; "Combustion Only" refers to low NO_x burners, combustion modification/fuel reburning, or overfire air; and "Other" fuel refers to units that burn fuels such as waste, wood, petroleum coke, or tire-derived fuel.
- Emissions data collected and reported using CEMS.
- EPA data in this figure are current as of October 2019.

Source: EPA, 2019

Figure 3. NO_x Emissions Controls in CSAPR NO_x Annual Program, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emission_controls_and_monitoring.html



CSAPR NO_x Annual Program Monitoring Methodology, 2018

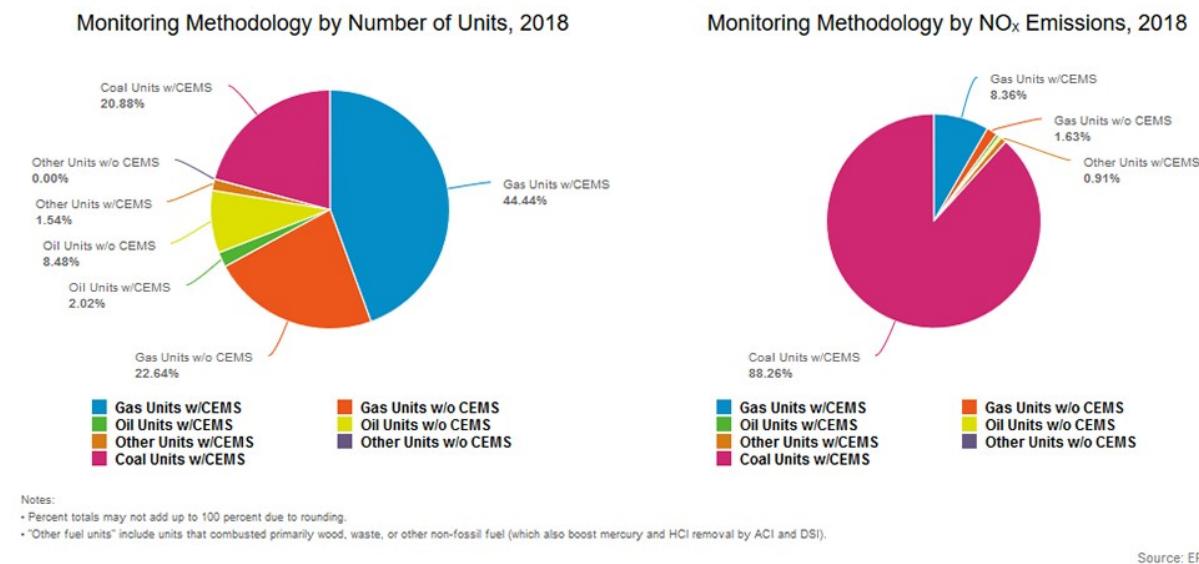


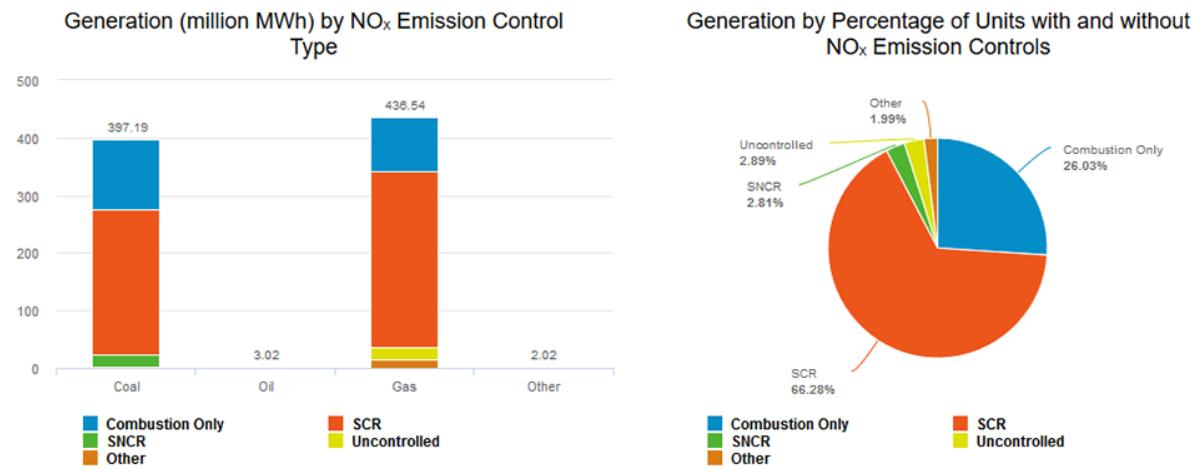
Figure 4. CSAPR NO_x Annual Program Monitoring Methodology, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emission_controls_and_monitoring.html



NO_x Emissions Controls in CSAPR NO_x Ozone Season Program, 2018



Notes:

- Due to rounding, percentages shown may not add up to 100%.
- "SCR" refers to selective catalytic reduction; "SNCR" fuel refers to selective non-catalytic reduction; "Combustion Only" refers to low NO_x burners, combustion modification/fuel reburning, or overfire air; and "Other" fuel refers to units that burn fuels such as waste, wood, petroleum coke, and tire-derived fuel.
- Emissions data collected and reported using CEMS.
- EPA data in this figure are current as of October 2019 and may differ from past or future reports as a result of resubmissions by sources and ongoing data quality assurance activities.
- There is a small amount of generation from units with "Other" controls and from "Uncontrolled" units. The data for these units is not easily visible on the full chart. To more clearly see the generation data for these units, especially for Uncontrolled and Other fuel types, use the interactive features of the figure: click on the boxes in the legend to turn off the blue, dark orange, and green categories of control types (labeled "Combustion Only," "SCR," and "SNCR") and turn on the yellow and light orange categories of control types (labeled "Uncontrolled" "Other").

Source: EPA, 2019

Figure 5. NO_x Emissions Controls in the CSAPR NO_x Ozone Season Program, 2018

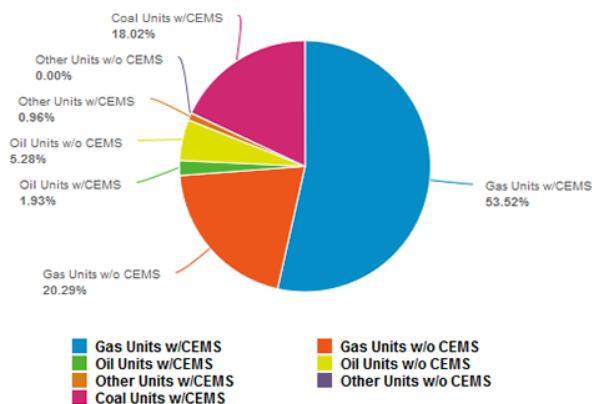
2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emission_controls_and_monitoring.html

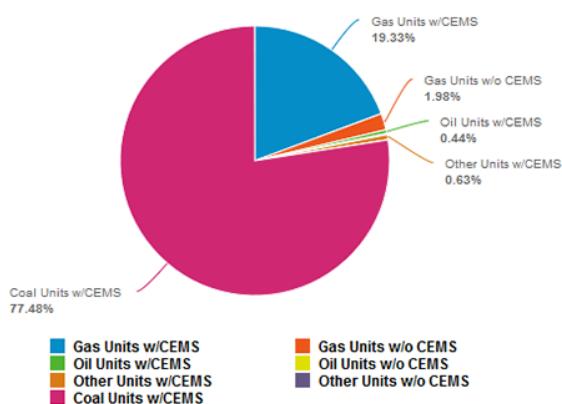


CSAPR NO_x Ozone Season Program Monitoring Methodology, 2018

Monitoring Methodology by Number of Units, 2018



Monitoring Methodology by Ozone Emissions, 2018



Notes:

• Percent totals may not add up to 100 percent due to rounding.

• "Other fuel units" include units that combusted primarily wood, waste, or other non-fossil fuel (which also boost mercury and HCl removal by ACI and DSI).

Source: EPA, 2019

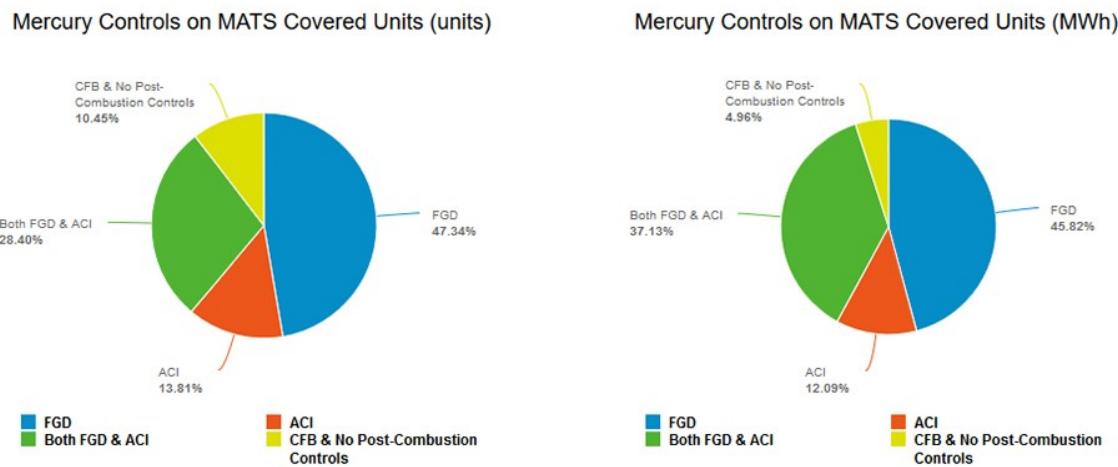
Figure 6. CSAPR NO_x Ozone Season Program Monitoring Methodology, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emission_controls_and_monitoring.html



Mercury Controls at MATS-Affected Sources, 2018



Notes:

- Emissions data collected and reported using CEMS.
- EPA data in this figure are current as of October 2019.
- This data is from the MATS-affected sources that submitted hourly emissions data to EPA. Units not reporting data (e.g., those monitoring using periodic testing) are not included in this report.

Source: EPA, 2019

Figure 7. Mercury Controls at MATS-Affected Sources, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/emission_controls_and_monitoring.html



Mercury Compliance and Monitoring Methods used by Units Reporting Hourly Data under MATS, 2018

Reporting Hourly Data		Compliance Method (# of Units)		Monitoring Method		
Number of reporting units	Number of reporting facilities	Electrical Output	Heat Input	Sorbent Trap	CEMS	CEMS and Sorbent Trap
507	227	154	353	219	232	56

Notes:

- Emissions data collected and reported using CEMS.
- EPA data in this figure are current as of October 2019.
- This data is from the MATS-affected sources that submitted hourly emissions data to EPA and does not show complete data from all the MATS-affected sources because many sources received compliance extensions or chose to demonstrate compliance through methods other than continuously monitored emissions.

Source: EPA, 2019

Figure 8. Mercury Compliance and Monitoring Methods used by Units Reporting Hourly Data under MATS, 2018



Chapter 5: Program Compliance

This section shows how the Acid Rain Program (ARP) and Cross-State Air Pollution Rule (CSAPR) allowances were used for compliance under the allowance trading programs in 2018. In contrast to the ARP and CSAPR, MATS is issued under section 112 of the Clean Air Act and is not an allowance trading program.

Highlights

ARP SO₂ Program

- The reported 2018 SO₂ emissions by the ARP sources totaled 1,245,696 tons.
- Over 53 million SO₂ allowances were available for compliance (9 million vintage 2018 and nearly 44 million banked from prior years).
- EPA deducted about 1.2 million allowances for the ARP compliance. After reconciliation, over 52 million ARP SO₂ allowances were banked and carried forward to the 2019 ARP compliance year.
- All ARP SO₂ facilities were in compliance in 2018 (holding sufficient allowances to cover their SO₂ emissions).

CSAPR SO₂ Group 1 Program

- The reported 2018 SO₂ emissions by the CSAPR Group 1 sources totaled 652,789 tons.
- Over 4.9 million SO₂ Group 1 allowances were available for compliance.
- EPA deducted almost 653,000 allowances for the CSAPR SO₂ Group 1 compliance. After reconciliation, almost 4.3 million CSAPR SO₂ Group 1 allowances were banked and carried forward to the 2019 compliance year.
- All CSAPR SO₂ Group 1 facilities were in compliance in 2018 (holding sufficient allowances to cover their SO₂ emissions).

CSAPR SO₂ Group 2 Program

- The reported 2018 SO₂ emissions by the CSAPR Group 2 sources totaled 113,752 tons.
- Over 2 million SO₂ Group 2 allowances were available for compliance.
- EPA deducted almost 114,000 allowances for the CSAPR SO₂ Group 2 compliance. After reconciliation, over 1.9 million CSAPR SO₂ Group 2 allowances were banked and carried forward to the 2019 compliance year.
- All CSAPR SO₂ Group 2 facilities were in compliance in 2018 (holding sufficient allowances to cover their SO₂ emissions).

CSAPR NO_x Annual Program

- The reported 2018 annual NO_x emissions by the CSAPR sources totaled 589,935 tons.
- Over 2.3 million NO_x Annual allowances were available for compliance.



- EPA deducted almost 590,000 allowances for the CSAPR NO_x Annual compliance. After reconciliation over 1.7 million CSAPR NO_x Annual allowances were banked and carried forward to the 2019 compliance year.
- All CSAPR NO_x Annual facilities were in compliance in 2018 (holding sufficient allowances to cover their NO_x emissions).

CSAPR NO_x Ozone Season Group 1 Program

- The reported 2018 ozone season NO_x emissions by the CSAPR sources totaled 7,077 tons.
- Over 59,000 NO_x Ozone Season Group 1 allowances were available for compliance.
- EPA deducted over 7,000 allowances for the CSAPR NO_x Ozone Season Group 1 compliance. After reconciliation, over 52,000 CSAPR NO_x Ozone Season Group 1 allowances were banked.
- All CSAPR NO_x Ozone Season Group 1 facilities were in compliance (holding sufficient allowances to cover their NO_x emissions).

CSAPR NO_x Ozone Season Group 2 Program

- The reported 2018 ozone season NO_x emissions by the CSAPR sources totaled 289,900 tons.
- Almost 426,000 NO_x Ozone Season Group 2 allowances were available for compliance.
- EPA deducted almost 290,000 allowances for the CSAPR NO_x Ozone Season Group 2 compliance. After reconciliation, over 136,000 CSAPR NO_x Ozone Season Group 2 allowances were banked.
- All CSAPR NO_x Ozone Season Group 2 facilities were in compliance (holding sufficient allowances to cover their NO_x emissions).

Background Information

The year 2018 was the fourth year of compliance for the CSAPR SO₂ (Group 1 and Group 2), NO_x Annual and NO_x Ozone Season Group 1 programs, while it was the second year of compliance for the CSAPR NO_x Ozone Season Group 2 program. Each program has its own distinct set of allowances, which cannot be used for compliance with the other programs (e.g., CSAPR SO₂ Group 1 allowances cannot be used to comply with the CSAPR SO₂ Group 2 Program).

The compliance summary emissions number cited in “Highlights” may differ slightly from the sums of emissions used for reconciliation purposes shown in the “Allowance Reconciliation Summary” figures because of variation in rounding conventions, changes due to resubmissions by sources, and compliance issues at certain units. Therefore, the allowance totals deducted for actual emissions in those figures differ slightly from the number of emissions shown elsewhere in this report.

More Information

- Allowance Markets <https://www.epa.gov/airmarkets/allowance-markets>
- Air Markets Business Center <https://www.epa.gov/airmarkets/business-center>
- Air Markets Program Data (AMPD) <https://ampd.epa.gov/ampd/>

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_compliance.html



- Emissions Trading <https://www.epa.gov/emissions-trading-resources>

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_compliance.html



Figures

Acid Rain Program SO₂ Program Allowance Reconciliation Summary, 2018

Total Allowances Held (1995 - 2018 Vintage)	53,451,159	Held by Affected Facility Accounts	34,991,787
		Held by Other Accounts (General and Non-Affected Facility Accounts)	18,459,372
Allowances Deducted for Acid Rain Compliance*	1,275,351		
Penalty Allowance Deductions	0		
Banked Allowances	52,175,808	Held by Affected Facility Accounts	33,716,436
		Held by Other Accounts (General and Non-Affected Facility Accounts)	18,459,372

* Allowances deducted for ARP Compliance Includes 29,696 allowances deducted from opt-ins for reduced utilization.

ARP SO₂ Program Compliance Results

Reported Emissions (tons)	1,245,696
Compliance issues, rounding, and report resubmission adjustments (tons)	-41
Emissions not covered by allowances (tons)	0
Total allowances deducted for emissions	1,245,655

Notes:

- Compliance emissions data may vary from other report sections as a result of variation in rounding conventions, changes due to resubmissions by sources, or allowance compliance issues at certain units.
- Reconciliation and compliance data are current as of August 2019 and subsequent allowance deduction adjustments and penalties are not reflected.

Source: EPA, 2019

Figure 1. Acid Rain Program SO₂ Program Allowance Reconciliation Summary, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_compliance.html



Cross-State Air Pollution Rule SO₂ Group 1 Program Allowance Reconciliation Summary, 2018

Total Allowances Held (2015 - 2018 Vintage)	4,944,464	Held by Affected Facility Accounts	4,167,510
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	776,954
Allowances Deducted for Cross-State Air Pollution Rule SO ₂ Group 1 Program	652,855		
Penalty Allowance Deductions	0		
Banked Allowances	4,291,609	Held by Affected Facility Accounts	3,514,655
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	776,954

CSAPR SO₂ Group 1 Program Compliance Results

Reported Emissions (tons)	652,789
Compliance issues, rounding, and report resubmission adjustments (tons)	66
Emissions not covered by allowances (tons)	0
Total allowances deducted for emissions	652,855

Notes:

- Compliance emissions data may vary from other report sections as a result of variation in rounding conventions, changes due to resubmissions by sources, or allowance compliance issues at certain units.
- Reconciliation and compliance data are current as of August 2019 and subsequent allowance deduction adjustments and penalties are not reflected.

Source: EPA, 2019

Figure 2. Cross-State Air Pollution Rule SO₂ Group 1 Program Allowance Reconciliation Summary, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_compliance.html



Cross-State Air Pollution Rule SO₂ Group 2 Program Allowance Reconciliation Summary, 2018

Total Allowances Held (2015 - 2018 Vintage)	2,048,483	Held by Affected Facility Accounts	1,599,383
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	449,100
Allowances Deducted for Cross-State Air Pollution Rule SO ₂ Group 2 Program	113,750		
Penalty Allowance Deductions	0		
Banked Allowances	1,934,733	Held by Affected Facility Accounts	1,485,633
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	449,100

CSAPR SO₂ Group 2 Program Compliance Results

Reported Emissions (tons)	113,752
Compliance issues, rounding, and report resubmission adjustments (tons)	-2
Emissions not covered by allowances (tons)	0
Total allowances deducted for emissions	113,750

Notes:

- Compliance emissions data may vary from other report sections as a result of variation in rounding conventions, changes due to resubmissions by sources, or allowance compliance issues at certain units.
- Reconciliation and compliance data are current as of August 2019 and subsequent allowance deduction adjustments and penalties are not reflected.

Source: EPA, 2019

Figure 3. Cross-State Air Pollution Rule SO₂ Group 2 Program Allowance Reconciliation Summary, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_compliance.html



Cross-State Air Pollution Rule NO_x Annual Program Allowance Reconciliation Summary, 2018

Total Allowances Held (2015 - 2018 Vintage)	2,312,772	Held by Affected Facility Accounts	1,939,657
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	373,115
Allowances Deducted for Cross-State Air Pollution Rule NO _x Annual Program	589,640		
Penalty Allowance Deductions	0		
Banked Allowances	1,723,132	Held by Affected Facility Accounts	1,350,017
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	373,115

CSAPR NO_x Annual Program Compliance Results

Reported Emissions (tons)	589,935
Compliance issues, rounding, and report resubmission adjustments (tons)	-295
Emissions not covered by allowances (tons)	0
Total allowances deducted for emissions	589,640

Notes:

- Compliance emissions data may vary from other report sections as a result of variation in rounding conventions, changes due to resubmissions by sources, or allowance compliance issues at certain units.
- Reconciliation and compliance data are current as of August 2019 and subsequent allowance deduction adjustments and penalties are not reflected.

Source: EPA, 2019

Figure 4. Cross-State Air Pollution Rule NO_x Annual Program Allowance Reconciliation Summary, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_compliance.html



Cross-State Air Pollution Rule NO_x Ozone Season Program Group 1 Allowance Reconciliation Summary, 2018

Total Allowances Held (2015 - 2018 Vintage)	59,502	Held by Affected Facility Accounts	36,579
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	22,923
Allowances Deducted for Cross-State Air Pollution Rule NO _x Ozone Season Program Group 1	7,084		
Penalty Allowance Deductions	0		
Banked Allowances	52,418	Held by Affected Facility Accounts	29,495
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	22,923

CSAPR NO_x Ozone Season Program Group 1 Compliance Results

Reported Emissions (tons)	7,077
Compliance issues, rounding, and report resubmission adjustments (tons)	7
Emissions not covered by allowances (tons)	0
Total allowances deducted for emissions	7,084

Notes:

- Compliance emissions data may vary from other report sections as a result of variation in rounding conventions, changes due to resubmissions by sources, or allowance compliance issues at certain units.
- Reconciliation and compliance data are current as of August 2019 and subsequent allowance deduction adjustments and penalties are not reflected.

Source: EPA, 2019

Figure 5. Cross-State Air Pollution Rule NO_x Ozone Season Program Group 1 Allowance Reconciliation Summary, 2018

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/program_compliance.html



Cross-State Air Pollution Rule NO_x Ozone Season Program Group 2 Allowance Reconciliation Summary, 2018

Total Allowances Held (2017-2018 Vintage)	425,757	Held by Affected Facility Accounts	395,325
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	30,432
Allowances Deducted for Cross-State Air Pollution Rule NO _x Ozone Season Program Group 2	289,692		
Penalty Allowance Deductions	0		
Banked Allowances	136,065	Held by Affected Facility Accounts	105,633
		Held by Other Accounts (General, State Holding and Non-Affected Facility Accounts)	30,432

CSAPR NO_x Ozone Season Program Group 2 Compliance Results

Reported Emissions (tons)	289,900
Compliance issues, rounding, and report resubmission adjustments (tons)	-208
Emissions not covered by allowances (tons)	0
Total allowances deducted for emissions	289,692

Notes:

- Compliance emissions data may vary from other report sections as a result of variation in rounding conventions, changes due to resubmissions by sources, or allowance compliance issues at certain units.
- Reconciliation and compliance data are current as of August 2019 and subsequent allowance deduction adjustments and penalties are not reflected.

Source: EPA, 2019

Figure 6. Cross-State Air Pollution Rule NO_x Ozone Season Program Group 2 Allowance Reconciliation Summary, 2018



Chapter 6: Market Activity

Cap and trade programs allow participants to independently determine their best compliance strategy. Participants that reduce their emissions below the number of allowances they hold may trade allowances, sell them, or bank them for use in future years. While the ARP and CSAPR are cap and trade programs, MATS is not a market-based program; therefore, this section does not discuss MATS.

Highlights

Transaction Types and Volumes

- In 2018, more than 600,000 allowances were traded across all five of the CSAPR trading programs.
- Just over one-quarter of the transactions within the CSAPR programs were between distinct organizations.
- In 2018, over 9 million ARP allowances were traded, the majority (89 percent) between related organizations.

2018 Allowance Prices¹

- The ARP SO₂ allowance prices averaged less than \$1 per ton in 2018.
- The CSAPR SO₂ Group 1 allowance prices started 2018 at \$2.13 per ton and remained at the level at the end of the year.
- The CSAPR SO₂ Group 2 allowance prices started 2018 at \$2.63 per ton and ended 2018 at \$2.56 per ton.
- The CSAPR NO_x annual program allowances started 2018 at \$2 per ton and ended 2018 at \$2.88 per ton.
- The CSAPR NO_x ozone season program allowances started 2018 at \$175 per ton and ended 2018 at \$180 per ton.²

Background Information

Transaction Types and Volumes

Allowance transfer activity includes two types of transfers: EPA transfers to accounts and private transactions. EPA transfers to accounts include the initial allocation of allowances by states or EPA, as well as transfers into accounts related to set-asides. This category does not include transfers due to allowance retirements. Private transactions include all transfers initiated by authorized account representatives for any compliance or general account purposes.

¹ Allowance prices as reported by S&P Global Market Intelligence, 2019.

² These prices reflect the CSAPR Update ozone season NO_x allowances. In October 2016, EPA published an update to the CSAPR ozone season allowance trading programs. On October 26th, 2016, most CSAPR ozone season NO_x allowances were converted to the CSAPR Update ozone season NO_x allowances.

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/market_activity.html



To better understand the trends in market performance and transfer history, EPA classifies private transfers of allowance transactions into two categories:

- Transfers between separate and unrelated parties (distinct organizations), which may include companies with contractual relationships (such as power purchase agreements) but excludes parent-subsidiary types of relationships.
- Transfers within a company or between related entities (e.g., holding company transfers between a facility compliance account and any account held by a company with an ownership interest in the facility).

While all transactions are important to proper market operation, EPA follows trends in transactions between distinct economic entities with particular interest. These transactions represent an actual exchange of assets between unaffiliated participants, which reflect companies making the most of the cost-minimizing flexibility of emission trading programs. Companies accomplish this by finding the cheapest emission reductions not only among their own generating assets, but across the entire marketplace of power generators.

Allowance Markets

The 2018 emissions were below emission budgets for the Acid Rain Program (ARP) and for all five Cross-State Air Pollution Rule (CSAPR) programs. As a result, the CSAPR allowance prices were well below the marginal cost for reductions projected at the time of the final rule, and are subject, in part, to downward pressure from the [available banks of allowances](#).

More Information

- Allowance Markets <https://www.epa.gov/airmarkets/allowance-markets>
- Air Markets Business Center <https://www.epa.gov/airmarkets/business-center>
- Air Markets Program Data (AMPD) <https://ampd.epa.gov/ampd/>
- Emissions Trading <https://www.epa.gov/emissions-trading-resources>

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/market_activity.html



Figures

2018 Allowance Transfers under CSAPR and ARP

	Transactions Conducted	Allowances Transferred	Share of Program's Allowances Transferred	
			Related (%)	Distinct (%)
ARP SO ₂	754	9,433,556	89%	11%
CSAPR SO ₂ Group 1	254	350,962	80%	20%
CSAPR SO ₂ Group 2	65	48,995	48%	52%
CSAPR NO _x Annual	572	105,855	71%	29%
CSAPR NO _x Ozone Season Group 1	20	1,463	98%	2%
CSAPR NO _x Ozone Season Group 2	708	94,622	60%	40%

Notes:

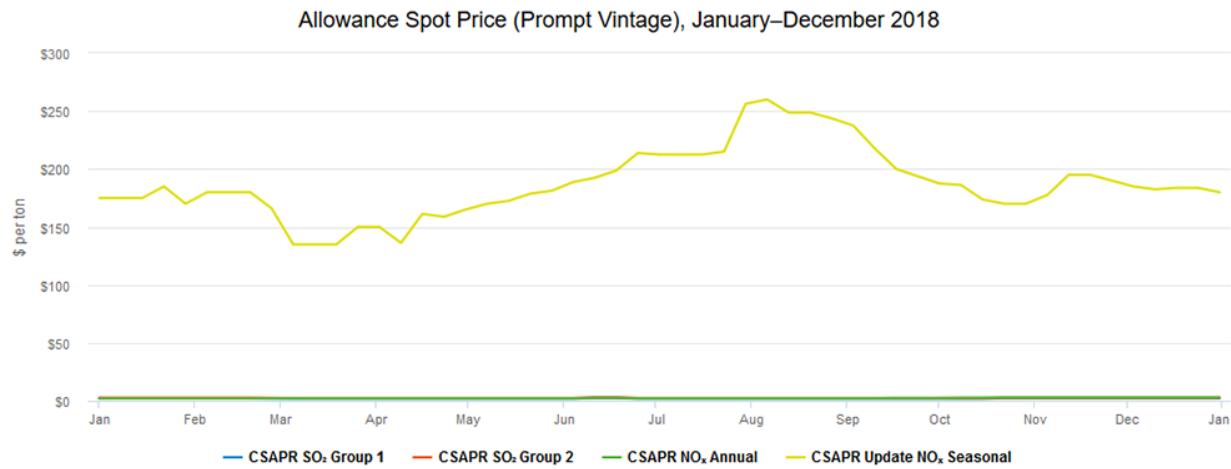
- The breakout between distinct and related organizations is not an exact value as relationships are often difficult to categorize in a simple bifurcated manner. EPA's analysis is conservative and the "Distinct Organizations" percentage is likely higher.
- Percentages may not add up to 100% due to rounding.

Source: EPA, 2019

Figure 1. 2018 Allowance Transfers under CSAPR and ARP

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/market_activity.html



Notes:

- Prompt vintage is the vintage for the “current” compliance year.
- The CSAPR Update Rule, published October 2016, created two geographically distinct state trading groups: Group 1, comprised only of Georgia, and Group 2, comprised of 22 states. The allowance price shown as the CSAPR Update NO_x Seasonal represents the allowance price for Group 2.
- There is a small value for the allowance price for “CSAPR SO₂ Group 1”, “CSAPR SO₂ Group 2”, and “CSAPR NO_x Annual”. The data for these items is not easily visible on the full chart. To more clearly see the allowance price for these items, use the interactive features of the figure: click on the lines in the legend to turn off the yellow category (labeled “CSAPR Update NO_x Seasonal”) and keep all of the other legend items on.

Source: S&P Global Market Intelligence, 2019

Figure 2. Allowance Spot Price (Prompt Vintage), January–December 2018



Chapter 7: Air Quality

The Acid Rain Program (ARP), Cross-State Air Pollution Rule (CSAPR), and CSAPR Update were designed to reduce sulfur dioxide (SO_2) and nitrogen oxides (NO_x) emissions from power plants. These pollutants contribute to the formation of ground-level ozone and particulate matter, which cause a range of serious health effects and degrade visibility in many American cities and scenic areas, including National Parks. The dramatic emission reductions achieved under these programs have improved air quality and delivered significant human health and ecological benefits across the United States.

To evaluate the impact of emission reductions on air quality, scientists and policymakers use data collected from long-term national air quality monitoring networks. These networks provide information on a variety of indicators useful for tracking and understanding temporal trends in regional air quality.

Sulfur Dioxide and Nitrogen Oxides Trends

Highlights

National SO_2 Air Quality

- Based on EPA's air trends data, the national average of SO_2 annual mean ambient concentrations decreased from 12.0 parts per billion (ppb) to 0.8 ppb (93 percent) between 1980 and 2018.
- The two largest single-year reductions (over 20 percent) occurred in the first year of the ARP, between 1994 and 1995, and between 2008 and 2009, just prior to the start of the CAIR SO_2 program.

Regional Changes in Air Quality

- Average ambient SO_2 concentrations declined in the eastern United States following implementation of the ARP and other emission reduction programs. Regional average concentrations declined 93 percent from the 1989–1991 to the 2016–2018 observation periods.
- Ambient particulate sulfate concentrations have decreased since the ARP and other emission reduction programs were implemented, with average concentrations decreasing by 47 to 81 percent in observed regions from 1989–1991 to 2016–2018.
- Average annual ambient total nitrate concentrations declined 56 percent from 1989–1991 to 2016–2018 in the eastern United States, with the most significant decreases occurring after 2002 coinciding with the implementation of the NO_x Budget Trading Program, CAIR, CSAPR, and CSAPR Update.

Background Information

Sulfur Dioxide

Sulfur oxides are a group of highly reactive gases that can travel long distances in the upper atmosphere and predominantly exist as sulfur dioxide (SO_2). The primary source of SO_2 emissions is fossil fuel



combustion at power plants. Smaller sources of SO₂ emissions include industrial processes, such as extracting metal from ore, as well as the burning of high sulfur-containing fuels by locomotives, large ships, and non-road equipment. SO₂ emissions contribute to the formation of fine particle pollution (PM_{2.5}) and are linked with adverse effects on the respiratory system.¹ In addition, particulate sulfate degrades visibility and, because sulfur compounds are typically acidic, can harm ecosystems when deposited.

Nitrogen Oxides

Nitrogen oxides are a group of highly reactive gases including nitric oxide (NO) and nitrogen dioxide (NO₂). In addition to contributing to the formation of ground-level ozone and PM_{2.5}, NO_x emissions are linked with adverse effects on the respiratory system.^{2,3} NO_x also reacts in the atmosphere to form nitric acid (HNO₃) and particulate ammonium nitrate (NH₄NO₃). HNO₃ and nitrate (NO₃), reported as total nitrate, can also lead to adverse health effects and, when deposited, cause damage to sensitive ecosystems.

Although the ARP and CSAPR programs have significantly reduced NO_x emissions (primarily from power plants) and improved air quality, emissions from other sources (such as motor vehicles and agriculture) contribute to total nitrate concentrations in many areas. Ambient nitrate levels can also be affected by emissions transported via air currents over wide regions.

More Information

- Clean Air Status and Trends Network (CASTNET) <https://www.epa.gov/castnet>
- Air Quality System (AQS) <https://www.epa.gov/aqs>
- National Ambient Air Quality Standards (NAAQS) <https://www.epa.gov/criteria-air-pollutants>
- Sulfur Dioxide (SO₂) Pollution <https://www.epa.gov/so2-pollution>
- Nitrogen Oxides (NO_x) Pollution <https://www.epa.gov/no2-pollution>
- EPA's Clean Air Market Programs <https://www.epa.gov/airmarkets/programs>
- EPA's 2019 National Air Quality Trends Report <https://www.epa.gov/air-trends>

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Figures

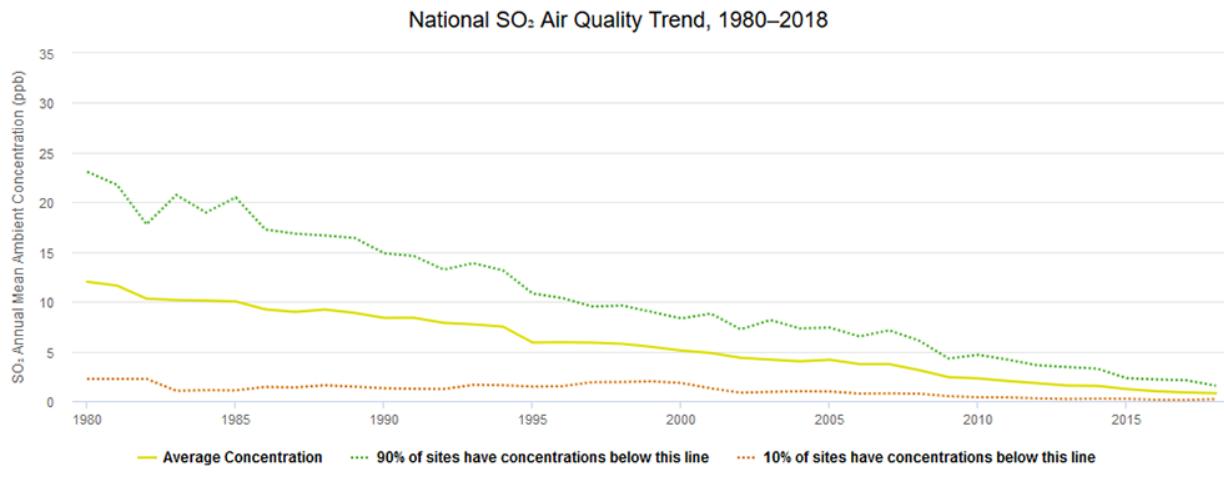


Figure 1. National SO₂ Air Quality Trend, 1980–2018

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Regional Changes in Air Quality

Measurement	Region	Annual Average, 2000–2002	Annual Average, 2016–2018	Percent Change	Number of Sites
Ambient Particulate Sulfate Concentration ($\mu\text{g}/\text{m}^3$)	Mid-Atlantic	4.8	1.2	-75	13
	Midwest	4.3	1.3	-40	16
	North Central	1.3	0.70	-46	2.0
	Northeast	2.6	0.70	-73	6.0
	Pacific	0.80	0.50	-35	5.0
	Rocky Mountain	0.70	0.40	-44	10
	South Central	2.9	1.4	-52	2.0
	Southeast	4.2	1.2	-71	12
Ambient Sulfur Dioxide Concentration ($\mu\text{g}/\text{m}^3$)	Mid-Atlantic	8.0	1.0	-88	13
	Midwest	6.8	0.80	-88	16
	North Central	1.0	0.50	-50	2.0
	Northeast	3.4	0.50	-85	6.0
	Pacific	0.40	0.30	-16	5.0
	Rocky Mountain	0.50	0.30	-48	10
	South Central	1.1	0.50	-55	2.0
	Southeast	3.4	0.50	-85	12
Ambient Total Nitrate Concentration ($\mu\text{g}/\text{m}^3$)	Mid-Atlantic	3.0	1.4	-53	13
	Midwest	4.1	2.0	-51	16
	North Central	1.2	0.80	-33	2.0
	Northeast	1.9	0.80	-58	6.0
	Pacific	1.8	1.0	-44	5.0
	Rocky Mountain	0.80	0.50	-38	10
	South Central	1.5	0.90	-40	2.0
	Southeast	2.3	1.1	-52	12

Notes:

- Averages are the arithmetic mean of all sites in a region that were present and met the completeness criteria in both averaging periods. Thus, average concentrations for 2000 to 2002 may differ from past reports.
- Data are from CASTNET monitoring sites which are typically located away from stationary emissions sources. Percent change is calculated from the base period of 2000–2002 to coincide with the deposition changes in Chapter 8.

Source: EPA, 2019

Figure 2. Regional Changes in Air Quality



Ozone

Highlights

Changes in 1-Hour Ozone during Ozone Season

- There was an overall regional reduction in ozone levels between 2000–2002 and 2016–2018, with a 19 percent reduction in the highest (99th percentile) ozone concentrations in CSAPR and CSAPR Update states.
- Results demonstrate how NO_x emission reduction policies have affected 1-hour ozone concentrations in the eastern United States – the region that the policies were designed to target.

Trends in Rural 8-Hour Ozone

- From 2016 to 2018, rural ozone concentrations averaged 66 ppb in CSAPR states, a decrease of 24 ppb (27 percent) from the 1990 to 2002 period.
- The Autoregressive Integrated Moving Average (ARIMA) model shows how the reductions in rural ozone concentrations correlate with the implementation of the NBP in 2003 (two-year 15 ppb reduction from 2002) and the start of the CAIR NO_x Ozone Season program in 2009 (two-year 7 ppb reduction from 2007).
- Six of the seven lowest observed annual ozone concentrations were between 2013 and 2018. Ozone season NO_x emissions fell steadily under CAIR and continued to drop after implementation of CSAPR in 2015 and CSAPR Update in 2017. In addition, implementation of the mercury and air toxics standards (MATS), which began in 2015, achieves co-benefit reductions of NO_x emissions.

Changes in 8-Hour Ozone Concentrations

- The average reduction in both urban and rural ozone concentrations (not adjusted for weather) in the CSAPR NO_x Ozone Season program and CSAPR Update regions from 2000–2002 to 2016–2018 was about 10 ppb (19 percent).
- The average reduction in the meteorologically-adjusted ozone concentrations in the CSAPR NO_x Ozone Season program and CSAPR Update regions from 2000–2002 to 2016–2018 was about 12 ppb (21 percent).

Changes in Ozone Nonattainment Areas

- Ninety-two of the 113 areas originally designated as nonattainment for the 1997 8-hour ozone National Ambient Air Quality Standard (NAAQS) (0.08 ppm) are in the eastern United States and are home to about 122 million people.¹ These nonattainment areas were designated in 2004 using air quality data from 2001 to 2003.²
 - Based on data from 2016 to 2018, 88 of the eastern ozone nonattainment areas now show concentrations below the level of the 1997 standard, while the remaining 4 areas had incomplete data.



- Twenty-two of the 46 areas originally designated as nonattainment for the 2008 8-hour ozone NAAQS (0.075 ppm) are in the eastern United States and are home to about 80 million people. These nonattainment areas were designated in 2012 using air quality data from 2008 to 2010 or 2009 to 2011.
 - Based on data from 2016–2018, 73 percent (16 areas) of the eastern ozone nonattainment areas now show concentrations below the level of the 2008 standard. While six areas continue to show concentrations above the 2008 standard, four of those areas made progress toward meeting the standard in the 2016–2018 period. It is reasonable to conclude that ozone season NO_x emission reductions from the NBP, CAIR, CSAPR, and CSAPR Update have significantly contributed to these improvements in ozone air quality.
- Effective August 3, 2018, EPA designated 52 areas nonattainment for the 2015 8-hour ozone standard based on air quality data from 2014–2016 or 2015–2017. Twenty-two of the 52 areas are in the eastern United States and are home to 76 million people.
 - Based on data from 2016–2018, one of the 22 eastern ozone nonattainment areas (Columbus, OH) now shows concentrations below the level of the 2015 standard.

Background Information

Ozone pollution – also known as smog – forms when NO_x and volatile organic compounds (VOCs) react in the presence of sunlight. Major anthropogenic sources of NO_x and VOC emissions include electric power plants, motor vehicles, solvents, and industrial facilities. Meteorology plays a significant role in ozone formation and hot, sunny days are most favorable for ozone production. For ozone, EPA and states typically regulate NO_x emissions during the summer when sunlight intensity and temperatures are highest.

Ozone Standards

In 1979, EPA established NAAQS for 1-hour ozone at 0.12 parts per million (ppm), or 124 parts per billion (ppb). In 1997, a more stringent 8-hour ozone standard of 0.08 ppm (84 ppb) was finalized, revising the 1979 standard. CSAPR was designed to help downwind states in the eastern United States achieve the 1997 ozone NAAQS. Based on extensive scientific evidence about ozone's effects on public health and welfare, EPA strengthened the 8-hour ozone standard to 0.075 ppm (75 ppb) in 2008. Finalized in 2016, the CSAPR Update was designed to help downwind states meet and maintain the 2008 ozone NAAQS. EPA further strengthened the 8-hour NAAQS for ground-level ozone to 0.070 ppm (70 ppb) in 2015. EPA revoked the 1-hour ozone standard in 2005 and more recently revoked the 1997 8-hour ozone standard in 2015.

Regional Trends in Ozone

EPA investigated trends in daily maximum 8-hour ozone concentrations measured at rural Clean Air Status and Trends Network (CASTNET) monitoring sites within the CSAPR NO_x ozone season program and CSAPR Update regions and in adjacent states. Rural ozone measurements are useful in assessing the impacts on air quality resulting from regional NO_x emission reductions because they are typically less affected by local sources of NO_x emissions (e.g., industrial and mobile) than urban measurements.



Reductions in rural ozone concentrations are largely attributed to reductions in regional NO_x emissions and transported ozone.

The Autoregressive Integrated Moving Average (ARIMA) model is an advanced statistical analysis tool used to visualize the trend in regional ozone concentrations following implementation of various programs geared toward reducing ozone season NO_x emissions. To show the shift in the highest daily ozone levels, EPA modeled the average of the 99th percentile of the daily maximum 8-hour ozone concentrations measured at CASTNET sites (as described above).

Meteorologically-Adjusted Daily Maximum 8-Hour Ozone Concentrations

Meteorologically-adjusted ozone trends provide additional insight on the influence of CSAPR NO_x Ozone Season program and CSAPR Update emission reductions on regional air quality. EPA retrieved daily maximum 8-hour ozone concentration data from CASTNET and daily meteorology data from the National Weather Service for 78 urban areas and 35 rural CASTNET monitoring sites located in the CSAPR NO_x Ozone Season program and CSAPR Update regions. EPA uses these data in a statistical model to account for the influence of weather on seasonal average ozone concentrations at each monitoring site.^{3, 4}

Changes in Ozone Nonattainment Areas

The majority of ozone season NO_x emission reductions in the power sector after 2003 are attributable to the NBP, CAIR, CSAPR, and CSAPR Update. As power sector emissions are an important component of the NO_x emission inventory, it is reasonable to conclude that the reduction in ozone season NO_x emissions from these programs have significantly contributed to improvements in ozone concentrations and attainment of the 1997 ozone health-based air quality standard.

Emission reductions under these power sector programs have helped many areas in the eastern United States reach attainment for the 2008 ozone NAAQS. However, several areas continue to be out of attainment with the 2008 ozone NAAQS, and additional ozone season NO_x emission reductions are needed to attain that standard as well as the strengthened ozone standard that was finalized in 2015.

In order to help downwind states and communities meet and maintain the 2008 ozone standard, EPA finalized the CSAPR Update in September 2016 to address the transport of ozone pollution that crosses state lines in the eastern United States. Implementation began in May 2017 to further reduce ozone season NO_x emissions from power plants in 22 states in the eastern US.

More Information

- Clean Air Status and Trends Network (CASTNET) <https://www.epa.gov/castnet>
- Air Quality System (AQS) <https://www.epa.gov/aqs>
- National Ambient Air Quality Standards (NAAQS) <https://www.epa.gov/criteria-air-pollutants>
- Ozone Pollution <https://www.epa.gov/ozone-pollution>
- Nitrogen Oxides (NO_x) Pollution <https://www.epa.gov/no2-pollution>
- Nonattainment Areas <https://www.epa.gov/green-book>

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- EPA's Clean Air Market Programs <https://www.epa.gov/airmarkets/programs>
- EPA's 2019 National Air Quality Trends Report <https://www.epa.gov/air-trends>

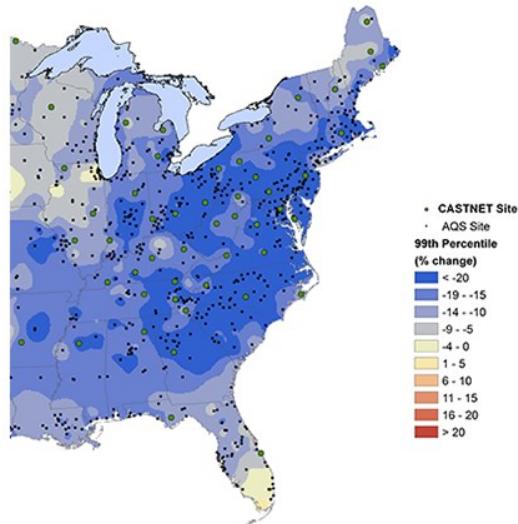
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2. 40 CFR Part 81. Designation of Areas for Air Quality Planning Purposes.
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4. Camalier, L., Cox, W.M., & Dolwick, P. 2007. The effects of meteorology on ozone in urban areas and their use in assessing ozone trends. *Atmospheric Environment*, 41(33): 7127–7137.



Figures

Percent Change in the Highest Values (99th percentile) of 1-hour Ozone Concentrations during the Ozone Season, 2000–2002 versus 2016–2018



Notes:

- Data are from State and Local Air Monitoring Stations (SLAMS) AQS and CASTNET monitoring sites with two or more years of data within each three-year monitoring period.
- The 99th percentile represents the highest 1% of hourly ozone measurements at a given monitor.

Source: EPA, 2019

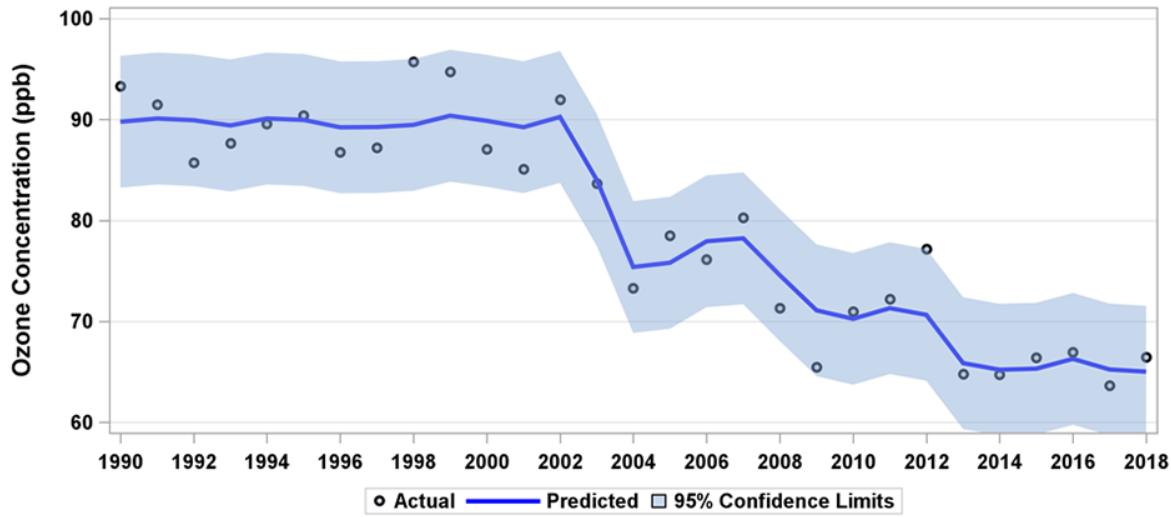
Figure 1. Percent Change in the Highest Values (99th percentile) of 1-hour Ozone Concentrations during the Ozone Season, 2000–2002 versus 2016–2018

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Shifts in 8-Hour Seasonal Rural Ozone Concentrations in CSAPR NO_x Ozone Season and CSAPR Update Regions, 1990–2018



Notes:

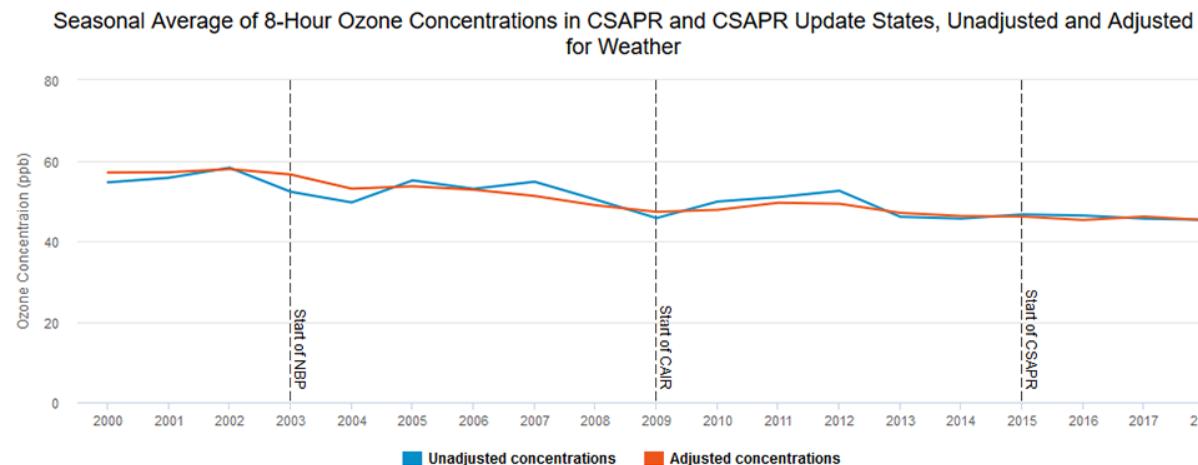
- Ozone concentration data are an average of the 99th percentile of the 8-hour daily maximum ozone concentrations measured at rural CASTNET sites that meet completeness criteria and are located in and adjacent to the CSAPR NO_x Ozone Season and CSAPR Update regions.

Source: EPA, 2019

Figure 2. Shifts in 8-Hour Seasonal Rural Ozone Concentrations in CSAPR NO_x Ozone Season and CSAPR Update Regions, 1990–2018

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Notes:

- 8-Hour daily maximum ozone concentration data from EPA's AQS and daily meteorology data from the National Weather Service were retrieved for 78 urban areas and 37 rural CASTNET monitoring sites located in the CSAPR NO₂ Ozone Season and CSAPR Update regions.
- For a monitor to be included in this trends analysis, it had to provide complete and valid data for 75 percent of the days in the May to September period, for each of the years from 2000 to 2015. In urban areas with more than one monitoring site, the highest observed ozone concentration in the area was used for each day.

Source: EPA, 2019

Figure 3. Seasonal Average of 8-Hour Ozone Concentrations in CSAPR and CSAPR Update States, Unadjusted and Adjusted for Weather

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Changes in 1997 Ozone NAAQS Nonattainment Areas in CSAPR Region, 2001–2003 (Original Designations) versus 2016–2018



Source: EPA, 2019

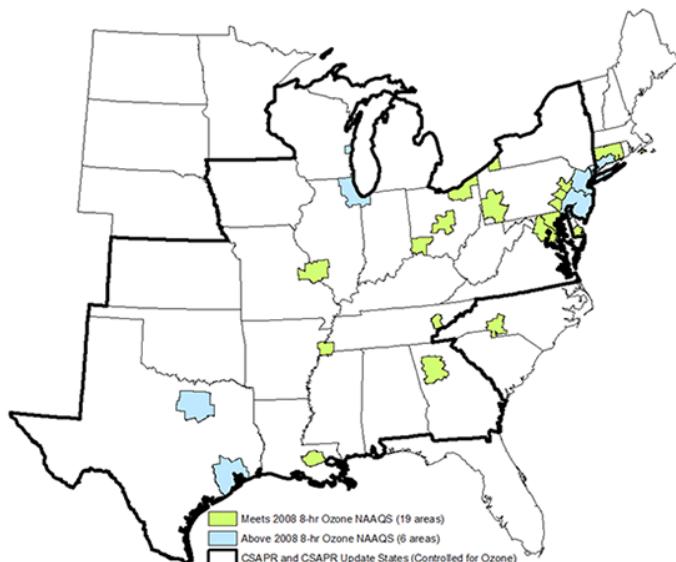
Figure 4. Changes in 1997 Ozone NAAQS Nonattainment Areas in CSAPR Region, 2001–2003 (Original Designations) versus 2016–2018

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Changes in 2008 Ozone NAAQS Nonattainment Areas, 2008–2010 (Original Designations) versus 2016–2018



Source: EPA, 2019

Figure 5. Changes in 2008 Ozone NAAQS Nonattainment Areas, 2008–2010 (Original Designations) versus 2016–2018



Particulate Matter

Highlights

PM Seasonal Trends

- The Air Quality System (AQS) includes average PM_{2.5} concentration data for 230 sites located in the CSAPR SO₂ and annual NO_x program region. Trend lines in PM_{2.5} concentrations show decreasing trends in both the warm months (April to September) and cool months (October to March) unadjusted for the influence of weather.
- The seasonal average PM_{2.5} concentrations have decreased by about 43 and 49 percent in the warm and cool season months, respectively, between 2000 and 2018.

Changes in PM_{2.5} Nonattainment

- 36 of the 39 designated nonattainment areas for the 1997 annual average PM_{2.5} NAAQS are in the eastern United States and are home to about 75 million people.^{1,2} The nonattainment areas were designated in January 2005 using 2001 to 2003 data.
 - Based on data gathered from 2016 to 2018, 35 of these eastern areas originally designated nonattainment have concentrations below the level of the 1997 PM_{2.5} standard (15 µg/m³), indicating improvements in PM_{2.5} air quality. One area has incomplete data.
- Given that power sector emissions are an important component of the SO₂ and annual NO_x emission inventory and that the majority of power sector SO₂ and annual NO_x emission reductions occurring after 2003 are attributable in part to the ARP, NBP, CAIR, and CSAPR, it is reasonable to conclude that these emission reduction programs have significantly contributed to these improvements in PM_{2.5} air quality.

Background Information

Particulate matter—also known as soot, particle pollution, or PM—is a complex mixture of extremely small particles and liquid droplets. Particle pollution is made up of several components, including acid-forming nitrate and sulfate compounds, organic compounds, metals, and soil or dust particles. Fine particles (defined as particulate matter with aerodynamic diameter < 2.5 µm, and abbreviated as PM_{2.5}) can be directly emitted or can form when gases emitted from power plants, industrial sources, automobiles, and other sources react in the air.

Particle pollution—especially fine particles—contains microscopic solids or liquid droplets so small that they can get deep into the lungs and cause serious health problems. Numerous scientific studies have linked particle pollution exposure to a variety of problems, including the following: premature death; increased respiratory symptoms, such as irritation of the airways, coughing, or difficulty breathing; decreased lung function; aggravated asthma; development of chronic bronchitis; irregular heartbeat; and nonfatal heart attacks.^{3,4,5}



Particulate Matter Standards

The CAA requires EPA to set NAAQS for particle pollution. In 1997, EPA set the first standards for fine particles at 65 micrograms per cubic meter ($\mu\text{g}/\text{m}^3$) measured as the three-year average of the 98th percentile for 24-hour exposure, and at 15.0 $\mu\text{g}/\text{m}^3$ for annual exposure measured as the three-year annual mean. EPA revised the air quality standards for particle pollution in 2006, tightening the 24-hour fine particle standard to 35 $\mu\text{g}/\text{m}^3$ and retaining the annual fine particle standard at 15.0 $\mu\text{g}/\text{m}^3$. In December 2012, EPA strengthened the annual fine particle standard to 12.0 $\mu\text{g}/\text{m}^3$.

CSAPR was promulgated to help downwind states in the eastern United States achieve the 1997 annual average PM_{2.5} NAAQS and the 2006 24-hour PM_{2.5} NAAQS; therefore, analyses in this report focus on those standards.

Changes in PM_{2.5} Nonattainment Areas

In the eastern US, recent data indicate that no areas are violating the 1997 or 2006 PM_{2.5} NAAQS. One area in the eastern US (Allegheny County, PA) is violating the 2012 annual PM_{2.5} NAAQS. The majority of SO₂ and annual NO_x emission reductions in the power sector that occurred after 2003 are attributable to the ARP, NBP, CAIR, and CSAPR. As power sector emissions are an important component of the SO₂ and annual NO_x emission inventory, it is reasonable to conclude that these emission reduction programs have significantly contributed to these improvements in PM_{2.5} air quality.

More Information

- Air Quality System (AQS) <https://www.epa.gov/aqs>
- National Ambient Air Quality Standards <https://www.epa.gov/criteria-air-pollutants>
- Particulate Matter (PM) Pollution <https://www.epa.gov/pm-pollution>
- Sulfur Dioxide (SO₂) Pollution <https://www.epa.gov/so2-pollution>
- Nitrogen Oxides (NO_x) Pollution <https://www.epa.gov/no2-pollution>
- Nonattainment Areas <https://www.epa.gov/green-book>
- EPA's Clean Air Market Programs <https://www.epa.gov/airmarkets/programs>
- EPA's 2019 National Air Quality Trends Report <https://www.epa.gov/air-trends>

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Figures

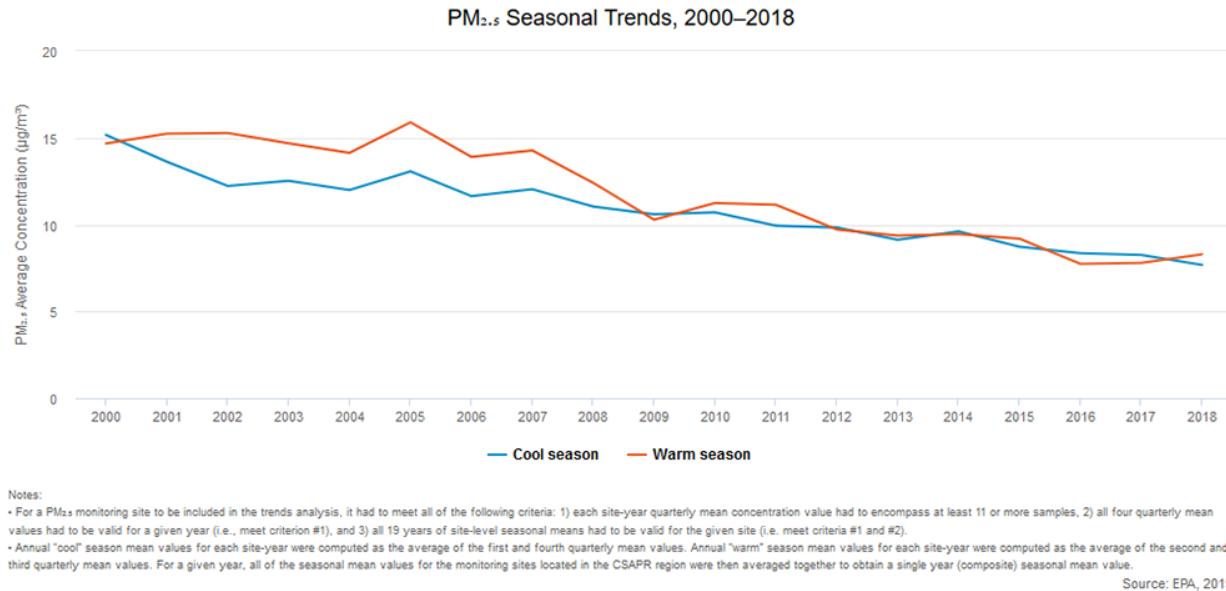


Figure 1. PM_{2.5} Seasonal Trends, 2000–2018

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Changes in the 1997 Annual PM_{2.5} NAAQS Nonattainment Areas in CSAPR States, 2001–2003 (Original Designations) versus 2016–2018



Source: EPA, 2019

Figure 2. Changes in the 1997 Annual PM_{2.5} NAAQS Nonattainment Areas in CSAPR States, 2001–2003 (Original Designations) versus 2016–2018



Chapter 8: Acid Deposition

Acid deposition, commonly known as “acid rain,” is a broad term referring to the mixture of wet and dry deposition from the atmosphere containing higher than normal amounts of sulfur and nitrogen-containing acidic pollutants. The precursors of acid deposition are primarily the result of emissions of sulfur dioxide (SO_2) and nitrogen oxides (NO_x) from fossil fuel combustion; however, natural sources, such as volcanoes and decaying vegetation, also contribute a small amount.

Highlights

Wet Sulfate Deposition

- All areas of the eastern United States have shown significant improvement, with an overall 66 percent reduction in wet sulfate deposition from 2000–2002 to 2016–2018.
- Between 2000–2002 and 2016–2018, the Northeast and Mid-Atlantic experienced the largest reductions in wet sulfate deposition of 73 percent and 70 percent, respectively.
- A reduction in SO_2 emissions and consequent decrease in the formation of sulfates that are transported long distances have resulted in reduced sulfate deposition in the Northeast. The sulfate reductions documented in the region, particularly across New England and portions of New York, were also affected by lowered SO_2 emissions in eastern Canada.¹

Wet Inorganic Nitrogen Deposition

- Wet deposition of inorganic nitrogen decreased an average of 17 percent in the Mid-Atlantic and 31 percent in the Northeast but increased in the western regions from 2000–2002 to 2016–2018. Increases in wet deposition of inorganic nitrogen in the Rocky Mountain, North Central, and Pacific regions are attributed to 57, 42, and 40 percent increases in wet deposition of reduced nitrogen (NH_4^+), respectively, between 2000 and 2018.
- Reductions in nitrogen deposition recorded since the early 1990s have been less pronounced than those for sulfur. Emissions from other source categories (e.g., mobile sources, agriculture, and manufacturing) contribute to air concentrations and deposition of nitrogen.

Regional Trends in Total Deposition

- The reduction in total sulfur deposition (wet plus dry) in the eastern U.S. has been of similar magnitude to that of wet deposition with an overall average reduction of 76 percent from 2000–2002 to 2016–2018.
- Decreases in dry and total inorganic nitrogen deposition have generally been greater than that of wet deposition, with average reductions of 36 percent and 29 percent, respectively, in the east. In contrast, wet deposition from inorganic nitrogen decreased by an average of 17 percent in the east from 2000–2002 to 2016–2018.



Background Information

Acid Deposition

As SO₂ and NO_x gases react in the atmosphere with water, oxygen, and other pollutants, they form acidic compounds that are deposited to the earth's surface in the form of wet and dry deposition.

Long-term monitoring network data show significant improvements in the primary indicators of acid deposition. For example, wet sulfate deposition (sulfate that falls to the earth through rain, snow, and other forms of precipitation) has decreased in much of the eastern United States due to SO₂ emission reductions achieved through implementation of the Acid Rain Program (ARP), the Clean Air Interstate Rule (CAIR) and the Cross-State Air Pollution Rule (CSAPR). Some of the most dramatic reductions have occurred in the mid-Appalachian region, including Maryland, New York, West Virginia, Virginia, and most of Pennsylvania. Along with wet sulfate deposition, precipitation acidity, expressed as hydrogen ion (H⁺) or pH concentration, has also decreased by similar percentages.

Reductions in nitrogen deposition compared to the early 1990s have been less pronounced than those for sulfur. As noted earlier, emissions from source categories other than ARP and CSAPR regulated sources contribute to changes in [air concentrations](#) and deposition of nitrogen.

Monitoring Networks

The Clean Air Status and Trends Network (CASTNET) provides long-term monitoring of regional air quality to determine trends in atmospheric concentrations and deposition of nitrogen, sulfur, and ozone in order to evaluate the effectiveness of national and regional air pollution control programs. CASTNET now operates more than 90 regional sites throughout the contiguous United States, Alaska, and Canada. Sites are located in areas where urban influences are minimal.

The National Atmospheric Deposition Program/National Trends Network (NADP/NTN) is a nationwide, long-term network tracking the chemistry of precipitation. The NADP/NTN provides concentration and wet deposition data on hydrogen ion (acidity as pH), sulfate, nitrate, ammonium, chloride, and base cations. The NADP/NTN has grown to more than 250 sites spanning the United States, Canada, Puerto Rico, and the Virgin Islands.

Together, these complementary networks provide long-term data needed to estimate spatial patterns and temporal trends in total deposition.² Maps and regional trends provided in this chapter were produced using the measurement-model fusion method developed by NADP's Total Deposition Science Committee. Briefly, CASTNET and NADP/NTN data are combined with modeled deposition results from EPA's Community Multiscale Air Quality Model (CMAQ) to produce gridded estimates of total deposition.

More Information

- Acid Rain <https://www.epa.gov/acidrain>
- Clean Air Status and Trends Network (CASTNET) <https://epa.gov/castnet>
- National Atmospheric Deposition Program (NADP) <http://nadp.slh.wisc.edu/>



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Figures

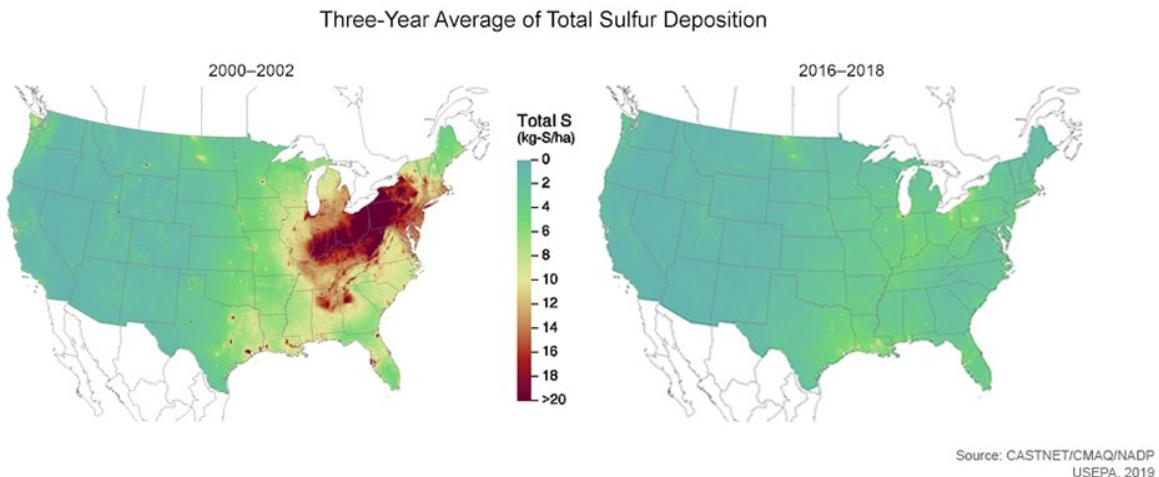


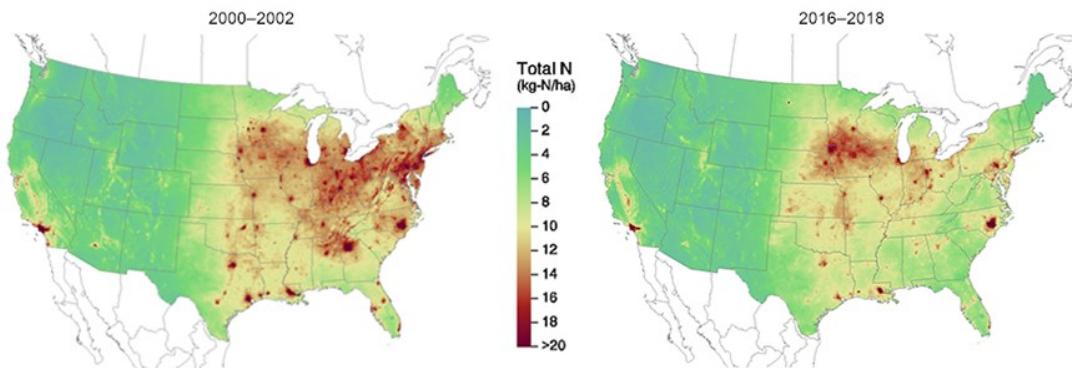
Figure 1. Three-Year Average of Total Sulfur Deposition

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https://www3.epa.gov/airmarkets/progress/reports/acid_deposition.html



Three-Year Average of Total Nitrogen Deposition



Source: CASTNET/CMAQ/NADP
USEPA, 2019

Figure 2. Three-Year Average of Total Nitrogen Deposition

2018 Power Sector Programs – Progress Report

https://www3.epa.gov/airmarkets/progress/reports/acid_deposition.html



Regional Trends in Deposition - Nitrogen

Measurement	Region	Annual Average, 2000–2002	Annual Average, 2016–2018	Percent Change
Dry Nitrogen Deposition (kg-N/ha)	Mid-Atlantic	9.9	6.1	-38
	Midwest	7.0	5.0	-29
	North Central	4.7	4.7	0
	Northeast	6.1	3.4	-44
	Pacific	2.7	2.2	-19
	Rocky Mountain	2.3	2.0	-13
	South Central	5.8	4.9	-16
	Southeast	6.7	4.5	-33
Wet Nitrogen Deposition (kg-N/ha)	Mid-Atlantic	4.8	4.0	-17
	Midwest	5.9	5.4	-8.0
	North Central	4.5	5.1	13
	Northeast	4.8	3.3	-31
	Pacific	1.0	1.1	10
	Rocky Mountain	1.5	1.6	7.0
	South Central	4.0	4.0	0
	Southeast	4.0	3.5	-13
Total Deposition of Nitrogen (kg-N/ha)	Mid-Atlantic	14.7	10	-32
	Midwest	12.9	10.4	-19
	North Central	9.2	9.8	7.0
	Northeast	10.9	6.7	-39
	Pacific	3.7	3.3	-11
	Rocky Mountain	3.8	3.6	-5.0
	South Central	9.8	9.0	-8.0
	Southeast	10.7	8.0	-25
Total Deposition of Oxidized Nitrogen (kg-N/ha)	Mid-Atlantic	11.4	6.0	-47
	Midwest	8.8	5.0	-43
	North Central	4.6	3.5	-24
	Northeast	8.4	4.2	-50
	Pacific	2.7	1.7	-37
	Rocky Mountain	2.6	1.9	-27
	South Central	6.6	4.9	-26
	Southeast	8.1	4.6	-43
Total Deposition of Reduced Nitrogen (kg-N/ha)	Mid-Atlantic	3.3	4.0	21
	Midwest	4.2	5.4	29
	North Central	4.5	6.3	40
	Northeast	2.5	2.5	0
	Pacific	1.1	1.5	36
	Rocky Mountain	1.2	1.7	42
	South Central	3.2	4.1	28
	Southeast	2.7	3.4	26

Regional Trends in Deposition - Sulfur

Measurement	Region	Annual Average, 2000–2002	Annual Average, 2016–2018	Percent Change
Dry Sulfur Deposition (kg-S/ha)	Mid-Atlantic	10.5	1.4	-87
	Midwest	8.2	1.6	-80
	North Central	1.8	0.70	-61
	Northeast	5.6	1.1	-80
	Pacific	0.60	0.30	-50
	Rocky Mountain	0.60	0.40	-33
	South Central	2.0	0.90	-55
	Southeast	4.6	0.90	-80
Wet Sulfur Deposition (kg-S/ha)	Mid-Atlantic	6.0	1.8	-70
	Midwest	5.5	2.0	-64
	North Central	2.3	1.3	-43
	Northeast	5.1	1.4	-73
	Pacific	0.60	0.40	-33
	Rocky Mountain	0.70	0.50	-29
	South Central	3.8	2.5	-34
	Southeast	4.8	2.0	-58
Total Deposition of Sulfur (kg-S/ha)	Mid-Atlantic	16.6	3.2	-81
	Midwest	13.7	3.8	-74
	North Central	4.1	2.1	-49
	Northeast	10.7	2.6	-76
	Pacific	1.2	0.70	-42
	Rocky Mountain	1.5	0.90	-31
	South Central	5.8	3.3	-43
	Southeast	9.4	2.9	-69

Notes:

*Averages are the arithmetic mean of all spatial grids in a region for each time period.

Source: EPA, 2019

Figure 3. Regional Trends in Deposition



Chapter 9: Ecosystem Response

Acidic deposition resulting from sulfur dioxide (SO_2) and nitrogen oxides (NO_x) emissions may negatively affect the biological health of lakes, streams, forests, grasslands, and other ecosystems in the United States. Trends in measured chemical indicators allow scientists to determine whether water bodies are improving and heading towards recovery or if they are still acidifying. Assessment tools, such as critical loads analysis, provide a quantitative estimate of whether decreases in acidic deposition levels of sulfur and nitrogen resulting from SO_2 and NO_x emission reductions are sufficient to protect aquatic resources.

Ground-level ozone is an air pollutant that can impact ecological systems like forests, altering a plant's health and leading to changes in individual tree growth (e.g., biomass loss) and to the biological community. Analyzing the biomass loss of certain trees before and after implementation of NO_x emission reduction programs provides information about the effect of reduced NO_x emissions and ozone concentrations on forested areas.

Ecosystem Health

Highlights

Regional Trends in Water Quality

- Between 1990 and 2018, improved lake and stream health was demonstrated by significant decreasing trends in sulfate concentrations in water at all long-term monitoring (LTM) program lake and stream monitoring sites in New England, the Adirondacks, and the Catskill mountains.
- On the other hand, between 1990 and 2018, streams in the central Appalachian region have experienced mixed results due in part to their soils and geology. Only 52 percent of monitored streams show lower sulfate concentrations (and statistically significant trends), while 8 percent show increased sulfate concentrations.
- Nitrate concentrations and trends are highly variable and many sites do not show consistent improving trends between 1990 and 2018, despite reductions in [NO_x emissions](#) and [inorganic nitrogen deposition](#).
- In 2018, levels of acid neutralizing capacity (ANC), a key indicator of aquatic ecosystem recovery, have increased significantly from 1990 in lake and stream sites in the Adirondack Mountains, New England, and the Catskill mountains. In the Appalachians, sites with increasing ANC remain low at 6 percent (down from 21 percent in 2017). Excessive precipitation in 2018 potentially contributed to the smaller number of streams with increasing ANC in the region.

Ozone Impacts on Forests

- Between 2000–2002 and 2016–2018, the area in the eastern United States with significant forest biomass loss (> 2 % biomass loss) decreased from 34 percent to 6.4 percent for seven tree species combined – black cherry, yellow poplar, sugar maple, eastern white pine, Virginia pine, red maple, and quaking aspen.



- For black cherry and yellow poplar individually (the tree species most sensitive to ground-level ozone), the total land area in the eastern United States with significant biomass loss decreased from 15 percent to 5.8 percent for black cherry, and from 3 percent to 0 percent for yellow poplar between 2000–2002 and 2016–2018.
- For the period 2016–2018, total land area in the eastern United States with significant biomass loss for the remaining five species combined (red maple, sugar maple, quaking aspen, Virginia pine, and eastern white pine) is now zero. This is in contrast to 3.4% for the period of 2000–2002.
- While this change in biomass loss cannot be exclusively attributed to the implementation of the NBP, CAIR, CSAPR and CSAPR Update, it is likely that NO_x ozone season emission reductions achieved under these programs, and the corresponding decreases in ozone concentration, contributed to this environmental improvement.

Background Information

Acidified Surface Water Trends

Acidified precipitation can impact lakes and streams by mobilizing toxic forms of aluminum from soils, (particularly in clay rich soils) and/or by lowering the pH of the water, harming fish and other aquatic wildlife. In a healthy well-buffered lake or stream, decreased acid deposition would be reflected by decreasing trends in surface water acidity. Four chemical indicators of aquatic ecosystem response to emission changes are presented here: trends in sulfate and nitrate anions, acid neutralizing capacity (ANC), and sum of base cations. Improvement in surface water status is generally indicated by decreasing concentration of sulfate and nitrate anions and increasing base cations and ANC. The following is a description of each indicator:

- **Sulfate** is the primary anion in most acid-sensitive waters and has the potential to acidify surface waters (lower the pH) and leach base cations and toxic forms of aluminum from soils, leaving soils depleted of their ability to neutralize acidic inputs.
- **Nitrate** has the potential to acidify surface waters. However, nitrogen is an important nutrient for plant and algae growth, and most of the nitrogen inputs from deposition are quickly taken up by plants and algae, leaving less in surface waters.
- **ANC** is a key indicator of ecosystem recovery and is a measure of overall buffering capacity of surface waters against acidification; it indicates the ability to neutralize strong acids that enter aquatic systems from deposition and other sources.
- **Base cations** neutralize both sulfate and nitrate anions, thereby preventing surface water acidification. Base cation availability is largely a function of underlying geology, soil type, and the vegetation community. Surface waters with fewer base cations are more susceptible to acidification.

In the central Appalachian region, some watersheds have depleted, base cation-poor soils which have also accumulated and stored sulfate over the past decades of high sulfate deposition. As a result, the substantial decrease in acidic deposition has not yet resulted in comparably lower sulfate concentrations in many of the monitored Appalachian streams. A combination of low base cation



availability and stored sulfate in the soils means that stream sulfate concentrations in some areas are not changing, or may be increasing, as the stored sulfate slowly bleeds out without adequate base cation concentrations to neutralize sulfate anions.¹

Surface Water Monitoring Networks

In collaboration with other federal and state agencies and universities, EPA administers a monitoring program that provides information on the impacts of acidic deposition on otherwise pristine lakes and streams: the Long-term Monitoring (LTM) program. This program is designed to track changes in surface water chemistry in the four regions sensitive to acid rain in the eastern United States: New England, the Adirondack Mountains, the Northern Appalachian Plateau, and the central Appalachians (the Valley, Ridge, and Blue Ridge geologic provinces).

Forest Health

Ground-level ozone is one of many air pollutants that can alter a plant's health and ability to reproduce and can make the plant more susceptible to disease, insects, fungus, harsh weather, etc. These impacts can lead to changes in the biological community, both in the diversity of species and in the health, vigor, and growth of individual species. As an example, many studies have shown that ground-level ozone reduces the health of many commercial and ecologically important forest tree species throughout the United States.^{2,3} By looking at the distribution and abundance of seven sensitive tree species and the level of ozone at particular locations, it is possible to estimate reduction in growth – or biomass loss – for each species. The EPA evaluated biomass loss for seven common tree species in the eastern United States that have a higher sensitivity to ozone (black cherry, yellow poplar, sugar maple, eastern white pine, Virginia pine, red maple, and quaking aspen) to determine whether decreasing ozone concentrations are reducing biomass loss in forest ecosystems.

More Information

- Surface water monitoring at EPA <https://www.epa.gov/airmarkets/clean-air-markets-monitoring-surface-water-chemistry>
- Acid Rain <https://www.epa.gov/acidrain/>

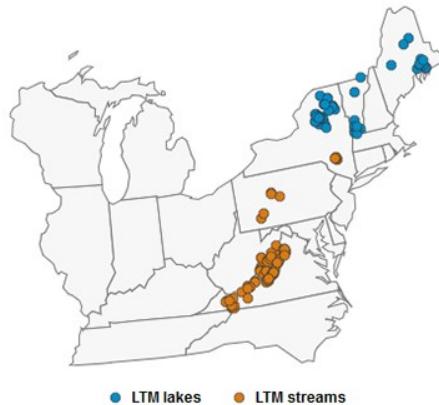
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2. Chappelka, A.H. & Samuelson, L.J. (1998). Ambient ozone effects on forest trees of the eastern United States: A review. *New Phytologist* 139: 91–108.
3. Ollinger, S.V., Aber, J.D., & Reich, P.B. (1997). Simulating ozone effects on forest productivity: interactions among leaf-canopy and stand-level processes. *Ecological Applications* 7(4), 1237–1251.



Figures

Long-term Monitoring Program Sites and Trends, 1990–2018



● LTM lakes ● LTM streams

Notes:

- Trends are significant at the 95 percent confidence interval ($p < 0.05$).
- Base cations are calculated as the sum of calcium, magnesium, potassium, and sodium ions.
- Trends are determined by multivariate Mann-Kendall tests.

Source: EPA, 2019

Figure 1. Long-term Monitoring Program Sites and Trends, 1990–2018

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Regional Trends in Sulfate, Nitrate, ANC, and Base Cations at Long-term Monitoring Sites, 1990–2018

Region	Water Bodies Covered	% of Sites with Improving Sulfate Trend	% of Sites with Improving Nitrate Trend	% of Sites with Improving ANC Trend	% of Sites with Improving Base Cations Trend
Adirondack Mountains	38 lakes in NY*	100%	81%	86%	92%
New England	26 lakes in ME and VT	100%	32%	82%	67%
Catskills/ N. Appalachian Plateau	9 streams in NY and PA**	80%	78%	70%	90%
Central Appalachians	66 streams in VA	52%	59%	6%	41%

Notes:

- Trends are determined by multivariate Mann-Kendall tests
- Trends are significant at the 95 percent confidence interval ($p < 0.05$)
- DOC is not routinely measured in Central Appalachian streams
- Sum of Base Cations calculated as (Ca+Mg+K+Na)
- * Data for Adirondack lakes from 1992
- ** Data for PA streams in N. Appalachian Plateau is only through 2015

Source: EPA, 2019

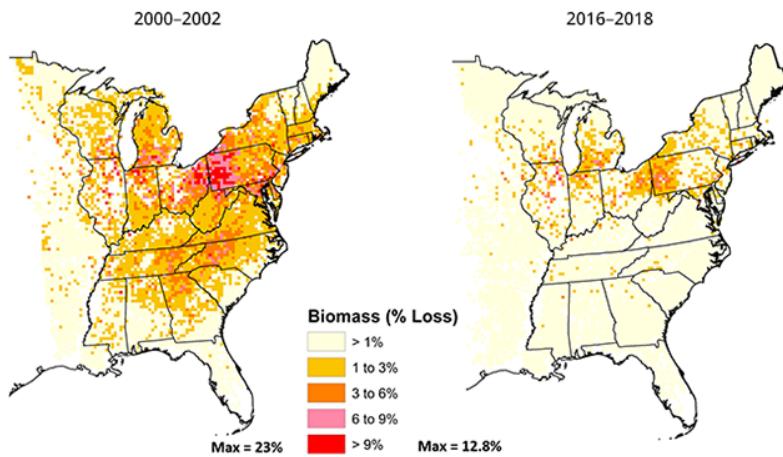
Figure 2. Regional Trends in Sulfate, Nitrate, ANC, and Base Cations at Long-term Monitoring Sites, 1990–2018

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Estimated Black Cherry, Yellow Poplar, Sugar Maple, Eastern White Pine, Virginia Pine, Red Maple, and Quaking Aspen Biomass Loss Due to Ozone Exposure, 2000-2002 versus 2016-2018



Notes:

- Biomass loss was calculated by incorporating each tree's C-R functions with the three-month, 12-hour W126 exposure metric.
- The W126 exposure metric is a cumulative exposure index that is biologically based and emphasizes hourly ozone concentrations taken from 2000-2018 data.

Source: EPA, 2019

Figure 3. Estimated Black Cherry, Yellow Poplar, Sugar Maple, Eastern White Pine, Virginia Pine, Red Maple, and Quaking Aspen Biomass Loss Due to Ozone Exposure, 2000–2002 versus 2016–2018



Critical Loads Analysis

Highlights

Critical Loads and Exceedances

- For the period from 2016 to 2018, seven percent of all studied lakes and streams still received levels of combined total sulfur and nitrogen deposition exceeding their calculated critical load. This is an 81 percent improvement over the period from 2000 to 2002 when 37 percent of all studied lakes and streams exceeded their calculated critical load.
- Emission reductions achieved between 2000 and 2018 have contributed and will continue to contribute to broad surface water improvements and increased aquatic ecosystem protection across the five LTM regions along the Appalachian Mountains.
- Based on this analysis, current sulfur and nitrogen deposition loadings in 2018 still exceed levels required for recovery of some lakes and streams, indicating that some additional emission reductions are necessary for some acid-sensitive aquatic ecosystems along the Appalachian Mountains to recover and be protected from acid deposition.

Background Information

A critical loads analysis is an assessment used to provide a quantitative estimate of whether acid deposition levels resulting from SO₂ and NO_x emissions are sufficient to protect ecosystem health. The analysis here focuses on aquatic biological resources. If acidic deposition is less than the calculated critical load, harmful ecological effects (e.g., reduced reproductive success, stunted growth, loss of biological diversity) are not expected to occur, and ecosystems damaged by past exposure are expected to eventually recover.¹

Lake and stream waters having an ANC value greater than 50 µeq/L are classified as having a moderately healthy aquatic biological community; therefore, this ANC concentration is often used as a goal for ecological protection of surface waters affected by acidic deposition. In this analysis, the critical load represents the amount of sulfur and nitrogen that could be deposited annually to a lake or stream and its watershed and still support a moderately healthy aquatic ecosystem (i.e., having an ANC greater than 50 µeq/L). Surface water samples from 6,275 lakes and streams along acid-sensitive regions of the Appalachian Mountains and some adjoining northern coastal plain regions were collected through a number of water quality monitoring programs. Critical load exceedances were calculated using the Steady-State Water Chemistry model.^{2,3}

More Information

- Surface water monitoring at EPA <https://www.epa.gov/airmarkets/monitoring-surface-water-chemistry>
- National Acid Precipitation Assessment Program (NAPAP) Report to Congress <https://ny.water.usgs.gov/projects/NAPAP/>



References

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3. Nilsson, J. & Grennfelt, P. (Eds) (1988). Critical loads for sulphur and nitrogen. UNECE/Nordic Council workshop report, Skokloster, Sweden. Nordic Council of Ministers: Copenhagen.



Figures

Lake and Stream Exceedances of Estimated Critical Loads for Total Nitrogen and Sulfur Deposition,
2000–2002 versus 2016–2018



- Sites that now do not exceed the critical load compared to 2000–2002
- Sites that exceed the critical load
- Sites that never exceeded the critical load

Notes:

- Surface water samples from the represented lakes and streams compiled from surface monitoring programs, such as National Surface Water Survey (NSWS), Environmental Monitoring and Assessment Program (EMAP), Wadeable Stream Assessment (WSA), National Lake Assessment (NLA), Temporally Integrated Monitoring of Ecosystems (TIME), Long Term Monitoring (LTM), and other water quality monitoring programs.
- Steady state exceedances calculated in units of meq/m²/yr.

Source: EPA, 2019

Figure 1. Lake and Stream Exceedances of Estimated Critical Loads for Total Nitrogen and Sulfur Deposition, 2000–2002 versus 2016–2018

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Critical Load Exceedances by Region, 2000–2002 versus 2016–2018

Region	Number of Water Bodies Modeled	Water Bodies in Exceedance of Critical Load				Percent Reduction	
		2000–2002		2016–2018			
		Number of Sites	Percent of Sites	Number of Sites	Percent of Sites		
New England (CT, MA, ME, NH, RI, VT)	2,195	580	26%	116	5%	80%	
Adirondack (NY)	312	163	52%	36	12%	78%	
Northern Mid-Atlantic (NY, NJ, PA)	1,146	301	26%	36	3%	88%	
Southern Mid-Atlantic (KY, MD, VA, WV)	1,740	968	56%	179	10%	82%	
Southern Appalachian Mountains (AL, GA, SC, TN)	882	298	34%	62	7%	79%	
Total Units	6,275	2,310	37%	429	7%	81%	

Notes:

- Surface water samples from the represented lakes and streams compiled from surface monitoring programs, such as National Surface Water Survey (NSWS), Environmental Monitoring and Assessment Program (EMAP), Wadeable Stream Assessment (WSA), National Lake Assessment (NLA), Temporally Integrated Monitoring of Ecosystems (TIME), Long Term Monitoring (LTM), and other water quality monitoring programs.
- Steady state exceedances calculated in units of meq/m²/yr.

Source: EPA, 2019

Figure 2. Critical Load Exceedances by Region, 2000–2002 versus 2016–2018