# Catawba Indian Nation Advance Program Path Forward June 2018



## Ozone and PM<sub>2.5</sub> Advance Program

The Advance Program is a collaborative effort between EPA, states, tribes and local governments. The program encourages emission reductions in ozone and fine particulate matter (PM<sub>2.5</sub>) attainment areas to continue to meet the National Ambient Air Quality Standards (NAAQS) and in order to participate in the programs, the respective jurisdiction must be in attainment for ozone and PM<sub>2.5</sub>.

The current NAAQS standard for ozone is 70 ppm, and for PM<sub>2.5</sub> the standard is 12.0  $\mu$ g/m<sup>3</sup> annual standard and a 35  $\mu$ g/m<sup>3</sup> 24-hour standard, which became effective on December 14, 2012. Currently the Catawba Indian Nation (CIN) is in attainment of NAAQS both ozone and PM<sub>2.5</sub>.

CIN initiated discussion with EPA and formally submitted a letter to participate in the Ozone and PM<sub>2.5</sub> Advance Program in 2016. Additional jurisdictions that participate in the program include Mecklenburg County NC and the State of South Carolina.

## **Background**

In 2012 the CIN participated in consultation with EPA to request that the area within the exterior boundaries of the Reservation be classified to attainment/unclassifiable. This request was made because initial designations of the eastern part of York County was designated as nonattainment for the 2008 ozone standard. EPA upheld the request by the CIN to have the area within the jurisdictional boundaries to be designated as attainment/unclassifiable. Some of the contributing factors included the fact that there are no emission sources located on Tribal Trust land and additionally the closest air monitoring station to the Reservation was approximately 16 to 18 miles away.

Recognizing the lack of air monitoring on the Reservation and in eastern York County the CIN initiated an Air Quality Program with strong support financially and technically through EPA Region 4. The CIN Air Program has monitored ozone since 2016 and will soon be collecting PM<sub>2.5</sub> data after approval of the required Quality Assurance Project Plan (QAPP). This development along with the commitment from the CIN Executive Committee for protection of air quality and human health and the environment initiated the participation in the Ozone and PM<sub>2.5</sub> Advance Program and the "Path Forward."

#### **Catawba Indian Nation Trust Lands**

The United States holds lands in trust for the Catawba Indian Nation and its members in Eastern York County, South Carolina. This area is comprised of two parcels totaling 1007 acres. However, the service area for the Catawba Indian Nation is recognized as all of South Carolina and six counties in North Carolina. The widespread service area location of these lands reflects the location of the historic Catawba's that comprise the contemporary Catawba Nation. These trust lands, which are collectively referred to herein as the Catawba Nation Trust Lands, total approximately

1007 acres. Approximately 560 of the Catawba's members live on CIN Trust Lands, and the Catawba's principal governmental, commercial, educational, health care and other communal facilities are located on those lands. Maps of the CIN Trust parcels are shown in Appendix A.

Federal enforcement of the ozone NAAQS is based on a 3-year monitor "design value." The design value is obtained by averaging the annual fourth highest daily maximum 8-hour ozone value over three consecutive years. If a monitor's design value exceeds the NAAQS (.070 ppm) the monitor is in violation of the standard and thus non-attainment.

# **Overview of Catawba Indian Nation Air Quality**

Table 1. Summary of Highest 8-Hour Ozone Values (ppm)

8-Hour Ozone Values	2016	2017
1 <sup>st</sup> Highest	.072	.069
2 <sup>nd</sup> Highest	.069	.064
3 <sup>rd</sup> Highest	.069	.062
4 <sup>th</sup> Highest	.066	.06

#### **Ozone Health Effects and Sources**

#### Overview of Ozone

Ozone (O<sub>3</sub>) in the stratosphere or upper atmosphere occurs naturally and protects the earth surface from ultraviolet radiation. Ozone in the lower atmosphere, often referred to as "ground level ozone" or ozone pollution to distinguish it from ozone in the upper atmosphere. There is naturally occurring levels of ozone in the lower atmosphere, however, levels are low usually in the range of .030 ppm, well below the NAAQS of .070 ppm.

On those hot summer days, we often notice "smog" which is a term for ozone pollution. Ozone is just one component of smog and generally there is also particulate matter in the smog.

In the lower atmosphere, ozone is formed when airborne chemicals, primarily nitrogen oxides (NO<sub>x</sub>) and volatile organic compounds (VOCs), combine in a chemical reaction driven by heat and sunlight. Man-made NO<sub>x</sub> and VOC precursors contribute to ozone contributions above the natural background levels. For the CIN Air Program ozone monitoring begins March 1<sup>st</sup> and runs through October 31<sup>st</sup> of each year in an effort to quantitate the ozone levels through the hottest and brightest summer days.

#### **Ozone Health Effects**

When we breath in ozone, it can act as an irritant to our lungs. Short term, infrequent exposure to ozone can result in throat and eye irritation, difficulty drawing a deep breath and coughing. Long

term exposure and repeated exposure above the NAAQS (.070 ppm) can lead result in reduction of lung function as the cells lining the lungs are damaged. Repeated exposures can also aggravate chronic lung diseases such as COPD, bronchitis and asthma. Children and elders can be most at risk and adults who frequently exercise outdoors are vulnerable to ozone's negative health effects.

#### PM<sub>2.5</sub> Health Effects

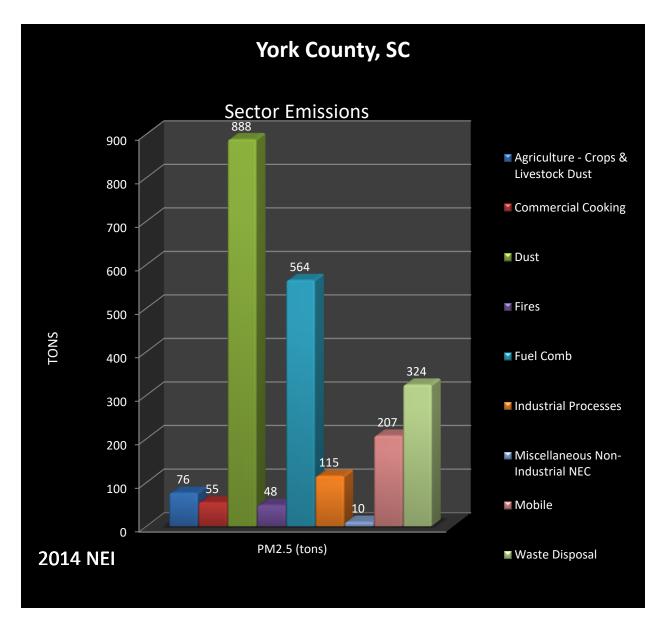
Particle pollution is a complex mixture of extremely small particles. This type of pollution is generally referred to as particulate matter or PM. Components of PM include particles or liquids such as dust, fly ash, soot, smoke, aerosols, fumes, and mists as well as condensed vapors that can be suspended in the air. EPA groups particle pollution into two categories: Inhalable coarse particles (PM<sub>10</sub>) and fine particles (PM<sub>2.5</sub>). The size of particles is directly linked to their potential for causing health problems. Particles that are smaller than 10 micrometers in diameter (PM<sub>10</sub> and PM<sub>2.5</sub>) are able to pass through the throat and deep into the lungs where they can cause serious health effects. Fine particulate matter (PM<sub>2.5</sub>) generally consists of soot, which is generally made up of elemental organic carbon from sources including soil and sources of sulfates, nitrates as well as other ionic species formed in the atmosphere.

#### PM<sub>2.5</sub> Emission Sources

#### **Emission Sources in York County, South Carolina**

In York County, PM<sub>2.5</sub> emission sources consist of:

- 1. Agriculture Crops and Livestock dust
- 2. Commercial Cooking
- 3. Dust
- 4. Fires
- 5. Fuel Combustion
- 6. Industrial Processes
- 7. Miscellaneous Non-Industrial NEC
- 8. Mobile
- 9. Waste Disposal



PM<sub>2.5</sub> Emission Sources (Tons per year)

#### **Ozone Sources**

Ozone-forming pollutants, or precursors, are volatile organic compounds (VOCs) and nitrogen oxides ( $NO_x$ ).

## **VOC**

In South Carolina and certainly within the forested lands of the Catawba Nation a large portion of the VOC's are produced by natural, or biogenic sources which are primarily trees. Sources of man-made VOC's that we really try to manage through regulation or voluntarily include

unburned gasoline fumes evaporating from gas stations and cars, industrial emissions and consumer products such as paints, solvents, and fragrances in personal care products.

#### **NO**x

Nitrogen oxides  $(NO_x)$  are produced when fuels are burned, and result from the reaction of atmospheric nitrogen at high temperatures produced by burning fuels. Power plants, highway motor vehicles are the major contributors in urban areas and off-road mobile source equipment, such as construction equipment, lawn care equipment, trains, boats etc. are major sources. Other  $NO_x$  "area" sources such as fires (forest fires, backyard burning, house fires) and natural gas hot water heaters.

# **Emission Sources in York County, South Carolina**

Generally, York County including the Catawba Nation is considered "NO<sub>x</sub>-limited" because an abundance of VOC emissions from natural sources such as trees. Therefore, current ozone strategies focus on reducing NO<sub>x</sub>. However, VOC reduction strategies, such as control of evaporative emissions from gas stations and vehicles, could reduce ozone in urban areas where natural VOC emissions are high.

Listed below are emission sources for York County, which give us a good picture of the sources potentially that could impact the Catawba Nation airshed. General categories of NO<sub>x</sub> sources include:

- 1. Fuel Combustion
- 2. Industrial Precursors
- 3. Mobile
- 4. Waste Disposal

#### Sources for VOCs include:

- 1. Bulk Gasoline Terminals
- 2. Fires
- 3. Fuel Combustion
- 4. Gas Stations
- 5. Miscellaneous Non-Industrial NEC
- 6. Mobile

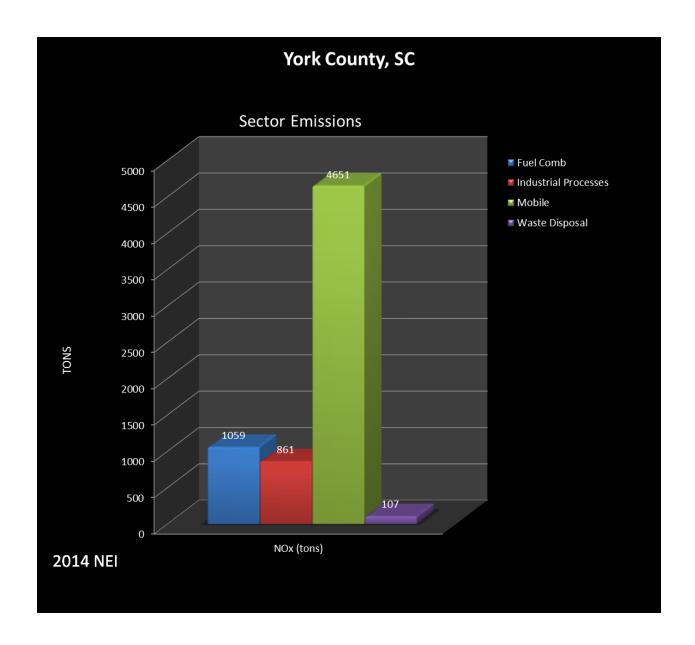


Table 2 NO<sub>x</sub> Emission Sources

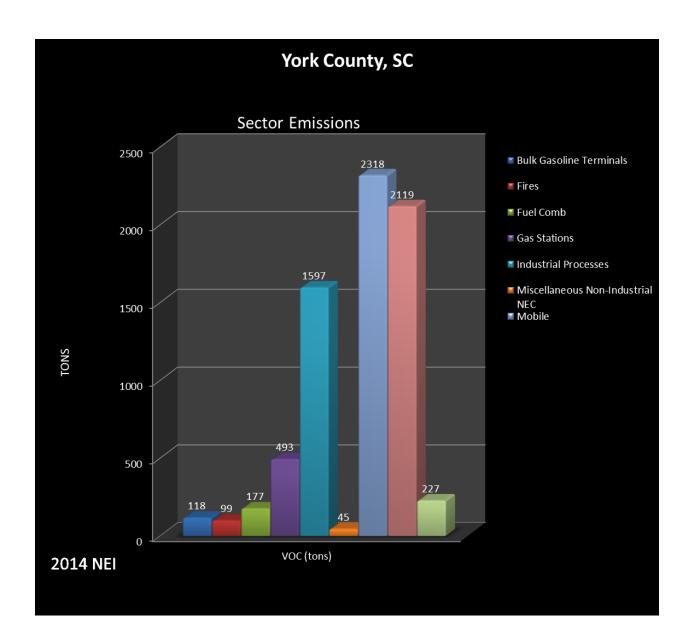


Table 3 VOC Emission Sources

## **Catawba Indian Nation Control Measures**

Some control measures are in place and being implemented by the Tribal members and governmental departments. Examples of those include: newer diesel-powered equipment in the Roads Department, Catawba Transit system, recycling efforts (residential and tribal government) and an energy efficient upgrade of the Senior Center building.

# **Proposed Control Measures**

# Selected ozone and PM<sub>2.5</sub> control strategies and implementation schedule

# **Outreach**

Strategy	Strategy	Implementation Date	Lead Department
	Description/Impact		
Promote Transit	Implement outreach	June 2018	CIN Transit Dept.+
Ridership (Catawba	campaign. This strategy		
Transit)	impacts tribal and		
	nontribal residents in		
	the service area		
Air Quality Poster	Promote art contest	Earth Day Annual	Headstart and Catawba
Contest	with air quality theme		Boys and Girls Club
	at CIN Headstart (80		
	students)		
Direct Community	Display Air Quality	Ongoing	CIN Environmental
Outreach	Information in		Services
	Newsletter and Health		
	Fair		
Tree Power	Implement program to	Ongoing (focused on	CIN Environmental
	inform and promote	spring plant date)	Services
	the benefit of trees to		
	the environment, air		
	quality. 200		
	(estimated) seedlings		
	will be provided		
	community events.		
	Trees reduce/absorb		
	air pollution and help		
	reduce energy		
	consumption		
Utility Consumption	Monthly energy	Ongoing	CIN Environmental
Report	consumption will be		Services
	posted in each building		
	that participates to		

	create awareness of energy use in the building		
Air Quality Flag Program	Three Tribal facilities participate: Head start, Little Peoples and Catawba Health Clinic. Promote awareness to air quality (specifically ozone and PM <sub>2.5</sub> ) forecasts and human health protection.	Ozone season (March through October) and year-round for PM <sub>2.5</sub>	Head start, Little People Academy and Catawba Health Clinic
CIN Earth Day	Promote air quality outreach and protection, appreciation strategies	Earth Day	Primarily Head start and Tribal Community

# Selected ozone and $PM_{2.5}$ control strategies and implementation schedule

# **Energy Reduction**

Strategy	Strategy	Implementation Date	Lead Department
	Description/Impact		
Develop alternative	Photovoltaic solar	Ongoing	Economic
energy production	farms, biomass to		Development/
opportunities that are	energy and others;		Environmental Services
financially viable for	Clean energy sources		
CIN	reduce the volume of		
	fossil fuel burning		
	required for power		
	generation		
Green Building Review	Evaluate and	Ongoing	CIN Environmental
	recommend feasible		Services and other
	opportunities for		Tribal Departments
	energy, water and solid		
	waste consumption in		
	new and retrofit of		
	tribal buildings. This		
	activity reduces		
	electricity		
	consumption, water		
	usage and solid waste		
	production		
Local Food Access	Inform community on	Ongoing	Wellness Program
Program	benefit of sourcing		
	food locally, reducing		

	miles traveled by food		
	and consumers		
Purchase ENERGY STAR	Energy efficient	Ongoing	All Departments
Equipment	products are procured and installed. This		
	strategy reduces		
	energy consumption.		
Green and energy	Evaluate CIN	Annually	All Departments
efficiency initiatives	government		
	departmental recycling		
	practices in place and		
	evaluate opportunities		
	to improve/expand.		
	This strategy reduces		
	solid waste and		
	operating costs.		

# Selected ozone and $PM_{2.5}$ control strategies and implementation schedule

# **Transportation**

Strategy	Strategy Description/Impact	Implementation Date	Lead Department
Fleet Management	Implement efforts to minimize unnecessary idling of vehicles. This strategy reduces NO <sub>x</sub> emissions	On going	All Departments
Alternate Fuel/Hybrid Vehicle Equipment	When feasible and decisions for vehicle replacement are considered. Evaluate alternate fuel/hybrid vehicle replacement. This strategy reduces NO <sub>x</sub> emissions.	On going	All Departments