



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION III  
1650 Arch Street  
Philadelphia, Pennsylvania 19103-2029

Mr. Richard Christopher, Chairman  
New Castle Sanitation Authority  
110 East Washington Street  
New Castle, Pennsylvania 16101

JUL 13 2011

Re: Acceptance of Oil and Gas Waste  
NPDES Permit No. PA0027511

Dear Mr. Christopher:

This letter concerns the procedures that must be followed and approvals that must be obtained prior to a POTW accepting a new waste for disposal or treatment. The United States Environmental Protection Agency (EPA) has consulted with Pennsylvania Department of the Environmental Protection (PADEP) on this subject.

Issuance of an NPDES permit authorizes a facility to discharge waste consistent with the permit, including the quantity and characteristics of the waste identified in the NPDES permit application. Where the quantity or characteristics of the waste changes, the discharger is required to notify the permitting authority, and obtain a revised NPDES permit and approval of revisions to its approved pretreatment program as necessary to prevent pass through and interference. For POTWs, 40 CFR 122.42(b) requires that the POTW provide adequate notification of:

- (1) Any new introduction of pollutants into the POTW from an indirect discharger which would be subject to section 301 or 306 of CWA if it were directly discharging those pollutants; and
- (2) Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the permit at the time of permit issuance.

“Adequate notice” is meant to provide the NPDES permitting authority with enough time to determine if the POTW’s NPDES permit needs to be modified in order to address possible effects due to the potential new indirect discharger, and therefore this notification must be provided and revision of the NPDES permit and approved pretreatment program obtained before the POTW may accept the wastewater.

Acceptance of hydrofracking or other drilling waste may be considered a new introduction of pollutants or a substantial change in the volume or character of pollutants being introduced into the POTW. Unless a POTW has previously identified all the parameters, concentrations and volumes of the hydrofracking and/or drilling wastes in their NPDES permit application and received authorization to accept and discharge the waste through its NPDES permit, the notification requirements apply.



40 CFR 122.42(b) also defines the information that must be included in this notification. This includes:

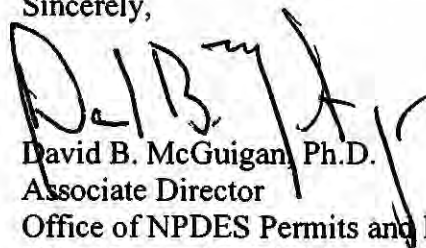
- (1) The quality and quantity of effluent introduced into the POTW, and
- (2) Any anticipated impact of the change on the quantity or quality of the effluent to be discharged from the POTW.

The POTW must submit the notification to both PADEP as the permitting authority and EPA as the pretreatment authority. When considering the acceptance of new or changed wastewater, a POTW needs to collect information from the industry on the quality and quantity of the wastewater proposed to be introduced to the POTW and assess the potential impact to the POTW and the receiving waters. For hydrofracking wastewater, that discharge characterization should include the concentrations of total dissolved solids, specific ions such as chlorides and sulfate, specific radionuclides, metals, biosides and other pollutants that could reasonably be expected to be present in wastewater from a well. In addition to the ions, radionuclides, and metals that can be expected to be present in wastewater produced from a well, the characterization should include all chemicals used in well drilling, completions, treatment, workover, or production that could reasonably be expected to be present in the wastewater. The assessment of the potential impacts of the new discharge would also need to include an evaluation of the potential for exceedance of narrative and numeric water quality requirements as well as the potential for inhibition of POTW treatment processes. EPA will work with PADEP to evaluate the new discharge to ensure that the effluent limits and other requirements of the NPDES permit are appropriately revised to address numeric and narrative water quality standards, pretreatment requirements, and protect the environment.

In addition to this notification, all industrial user discharges to a POTW must comply with the specific prohibitions of 40 CFR 403.5(b), any applicable categorical standards, and any state and local limits. 40 CFR 403.5(c)(1) also requires that the POTW develop local limits to prevent pass through and interference. In order to prevent pass through and interference, the local limits and any other necessary controls on the discharges into the POTW must be approved and in place prior to accepting the waste. Therefore, any POTW planning to accept hydrofracking drilling waste should provide the required local limits evaluation with the notification discussed above and obtain approval of the proposed limits prior to accepting the waste.

Additional information on hydrofracking is available at the following web address: <http://cfpub.epa.gov/npdes/hydrofracturing.cfm>. Information on development of local limits including EPA's *Local Limits Development Guidance* and a spreadsheet for calculation of local limits can be found at this web address: <http://www.epa.gov/reg3wapd/npdes/?tab1=3>. If you have any questions regarding this matter, please contact John Lovell at 215-814-5790.

Sincerely,



David B. McGuigan, Ph.D.  
Associate Director  
Office of NPDES Permits and Enforcement  
Water Protection Division



Water Protection Division

cc: John Holden, PADEP Northwest Region  
Ron Furlan, PADEP Central Office  
Kelly Hefner, PADEP Central Office  
Joseph McIlvenny, New Castle Sanitation Authority

