

U.S. EPA Regulations Review Update: Subpart W NESHAPS (40 CFR 61)

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> National Tribal Air Association NTAA-EPA Air Policy Call June 26th, 2014

Review of 40 CFR 61 Subpart W

- National Emission Standard for Hazardous Air Pollutants (NESHAP) for radon emissions for operating mill tailings
- Review began after receiving Notice of Intent to Sue (NOI) by two Colorado environmental groups
 - Based on EPA's alleged failure to review & revise regulation within ten years after enactment of Clean Air Act Amendments of 1990 (11/15/2000)
 - Plaintiffs filed suit against EPA
 - Settlement agreement reached November 2009



Existing Subpart W Summary

- Applies to radon emissions from operating uranium mill tailings
 - Radon emissions flux standard: 20 pCi/m²/sec
- After 12/15/1989, new impoundments were required to meet one of two new work practices:
 - Phased disposal Impoundment size(2) < 40 acres
 - Continuous disposal dewatered tailings with no more than 10 acres uncovered
 - Both must meet design, construction, ground-water monitoring standards at 40 CFR 192.32(a)
- Work practices were designed to achieve at least equivalent risk reductions as obtained by the numerical standard



Existing Subpart W, continued

- Regulation originally written with emphasis on conventional impoundments
- In Situ Leach/Recovery (ISL/ISR) extraction has become more commonplace since original promulgation
 - Does not generate significant tailings
 - Wastes containing uranium byproduct material are placed in evaporation ponds/impoundments
- ISL/ISR, conventional mill, heap leach operations expected



Proposed Subpart W Revisions

- EPA is proposing several revisions (under authority of the Clean Air Act Amendments of 1990):
 - Clearly stating that the standards apply to all units that contain uranium byproduct material. These units include, but are not limited to:
 - conventional tailings impoundments
 - evaporation ponds or other nonconventional impoundments at uranium recovery facilities
 - heap leach piles



Proposed Subpart W Revisions, cont.

- Propose that all uranium recovery facilities comply with Generally Available Control Technology (GACT), or management practices
 - Management practices incorporate existing "work practices" for conventional impoundments
 - Management practices also specified for evaporation ponds and heap leach piles
 - This standard requires double liners and leak detection systems per 40 CFR 192.32(a)



Proposed Subpart W Revisions, cont.

- Proposed GACT removes the requirement for monitoring radon, but still limits the amount of byproduct material that can be exposed
 - For conventional impoundments, limit tailings exposure using either phased disposal or continuous disposal
 - For heap leach piles, limit tailings exposure using phased disposal and maintain a 30 % moisture content in the pile
 - For evaporation ponds, require at least one meter of liquid be constantly maintained in the pond



Proposed Subpart W Revisions, cont.

- Add definitions for:
 - ✓ uranium recovery facility
 - operation and standby
 - Conventional impoundment
 - non-conventional impoundment
 - heap leach pile
- Require the owner/operator of a uranium recovery facility to maintain records that confirm that impoundments have been constructed according to the requirements



Outreach

- Presentations made in Gallup, NM, Rapid City, SD, Denver, CO, Ute Mountain Ute Recreation Center (White Mesa)
- Dedicated website: (www.epa.gov/radiation/neshaps/subpartw/rule making-activity.html
- Quarterly stakeholder conference calls (July 3, 866-299-3188, code 2023439563#)
- Letters requesting consultation sent to 55 tribes
- Consultation requested by Ute Mountain Ute



Comments/Public Hearing

- The proposed rule was published in the Federal Register on May 2, 2014 (79 FR 25388)
- EPA will accept comment until July 31, 2014 (90 days after the proposed rule was published)
- EPA has received requests to extend comment period. Extension will be granted - time has not been decided
- Public hearing will be held during the comment period

