

# Brownfields in Vermont May 2015

"The term 'brownfield site' means real property, the expansion, redevelopment, or reuse of which may be complicated by the presence or potential presence of a hazardous substance, pollutant, or contaminant." (from the federal Brownfields Act of 2002)

## **SUMMARY OF BROWNFIELDS PROGRAM**

Originally begun as an EPA initiative in January 1995, the US EPA National Brownfields Program has since evolved into a collaborative effort involving many federal, state and local partners. In January 2002, the Small Business Liability Relief and Brownfields Revitalization Act ("the Brownfields law") was signed. This law expanded potential federal assistance for Brownfields revitalization, including grants for assessment, cleanup, and job training. The law also includes provisions to establish and enhance state and tribal response programs, which will continue to play a critical role in the successful cleanup and revitalization of brownfields. Below is a summary of the US EPA Region1 funding for each of the key Brownfields initiatives.

EPA Brownfields Funding in New England: Program Distribution by State (1994 2015)*							
Program	СТ	ME	MA	NH	RI	VT	Total
Assessment Grants	\$16,498,630	\$15,609,017	\$30,870,131	\$9,164,000	\$4,103,000	\$15,066,000	\$91,310,778
Revolving Loan Fund (RLF) Grants	\$19,447,473	\$16,618,355	\$22,543,000	\$9,626,790	\$6,390,000	\$7,000,000	\$81,625,618
Cleanup Grants	\$14,625,500	\$9,650,744	\$22,394,933	\$3,800,000	\$9,211,685	\$3,075,500	\$62,758,362
Job Training Grants	\$3,240,264	\$200,000	\$3,531,097	\$0	\$942,300	\$0	\$7,913,661
Area-Wide Planning Grants	\$0	\$375,000	\$925,000	\$0	\$0	\$200,000	\$1,500,000
EPA Targeted Assessments (TBA)	\$2,955,595	\$726,339	\$6,775,304	\$821,171	\$709,217	\$868,472	\$12,856,098
State & Tribal Funding	\$13,593,908	\$15,513,229	\$19,139,040	\$15,903,716	\$14,079,622	\$8,208,038	\$86,437,553
Showcase Communities	\$300,000	\$0	\$800,000	\$0	\$300,000	\$0	\$1,400,000
2009 Recovery Act	\$3,095,033	\$2,510,000	\$4,485,000	\$2,200,000	\$1,200,000	\$1,602,000	\$15,092,033
Total	\$73,756,403	\$61,202,684	\$111,463,505	\$41,515,677	\$36,935,824	\$36,020,010	\$360,894,103
Funding totals c	urrent as of May	2015					

#### **ASSESSMENT GRANT PROGRAM**

State, tribal, and local governments are eligible to apply for funding to inventory, characterize, assess, and conduct planning and community involvement related to brownfield sites. Applicants may apply for \$200,000 to address sites contaminated by hazardous substances, pollutants, or contaminants (including hazardous substances comingled with petroleum) and \$200,000 to address sites contaminated by petroleum. Coalitions of three or more eligible entities may apply for up to \$1,000,000 and must assess a minimum of five sites. A community-wide proposal is one in which sites are not specifically identified. The performance period of these grants is three years and recipients are selected through an annual national competition. The figures in the table that follows are cumulative totals for all Assessment Grants awarded in Vermont since 1994.

Assessment Grant Program			
Recipient	2009 Recovery Act Funding	Regular Funding	Total Funding
Addison County Regional Planning Commission		\$400,000	\$400,000
Bennington County Regional Commission		\$756,000	\$756,000
Brattleboro		\$400,000	\$400,000
Burlington		\$900,000	\$900,000
Central Vermont Regional Planning Commission		\$1,000,000	\$1,000,000
Chittenden County Regional Planning Commission		\$800,000	\$800,000
Lamoille County Planning Commission		\$1,000,000	\$1,000,000
Northeastern Vermont Development Association		\$400,000	\$400,000
Northwest Regional Planning Commission		\$1,800,000	\$1,800,000
Rutland		\$200,000	\$200,000
Rutland Regional Planning Commission		\$1,800,000	\$1,800,000
St. Johnsbury		\$200,000	\$200,000
Southern Windsor County Regional Planning Commission		\$1,660,000	\$1,660,000
Two Rivers Ottauquechee Regional Commission		\$1,600,000	\$1,600,000
Vermont Department of Environmental Conservation		\$400,000	\$400,000
Windham Regional Commission	\$400,000	\$1,750,000	\$2,150,000
Assessment Grant Program Totals:	\$400,000	\$15,066,000	\$15,466,000
Funding totals current as of May 2015.			

#### REVOLVING LOAN FUND GRANT PROGRAM

State, tribal, and local governments are eligible to apply for funding to capitalize a revolving loan fund (RLF) and to provide subgrants to carry out cleanup activities at brownfields sites. Applicants may apply for \$1,000,000 to address sites contaminated by petroleum and hazardous substances. Two or more eligible entities may team together to form a coalition to pool their revolving loan funds. Revolving loan funds generally are used to provide no-interest or low-interest loans for brownfields cleanups. An RLF grant recipient may also use up to 50% of the funds to provide subgrants to other eligible entities, including nonprofit organizations, for brownfields cleanups on sites owned by

the subgrantee. A grant recipient cannot subgrant to itself. An RLF grant requires a 20% cost share. The performance period of these grants is five years and recipients are selected through an annual national competition. The figures in the table that follows are cumulative totals for all Revolving Loan Fund Grants awarded in Vermont since 1994.

Revolving Loan Fund Program			
Recipient	2009 Recovery Act Funding	Regular Funding	Total Funding
Northwest Regional Planning Commission		\$1,000,000	\$1,000,000
Southern Windsor County Regional Planning Commission	\$590,000	\$2,050,000	\$2,640,000
Vermont Agency of Commerce & Community Development	\$612,000	\$2,950,000	\$3,562,000
Windham Regional Commission		\$1,000,000	\$1,000,000
Revolving Loan Fund Program Totals: \$1,202,000 \$7,000,000 \$8,202,00			\$8,202,000
Funding totals current as of May 2015.			

#### **CLEANUP GRANT PROGRAM**

State, tribal, local governments and nonprofits are eligible to apply for funding to carry out cleanup activities at Brownfields sites that they own. Applicants may apply for \$200,000 per site to address sites contaminated by petroleum and/or hazardous substances. Cleanup grants require a 20% cost share. Eligible applicants must own the site for which it is requesting funding in order to qualify. The performance period of these grants is three years and recipients are selected through an annual national competition. The figures in the table that follows are cumulative totals for all Cleanup Grants awarded in Vermont since 2003.

	Cleanup Grant Program				
Recipient	Site	2009 Recovery Act Funding	Regular Funding	Total Funding	
Municipalities	Municipalities				
Barre	Howe Cleaners Site, 9 Depot Square		\$200,000	\$200,000	
	Enterprise Alley		\$200,000	\$200,000	
	Granite Museum Property, Off Depot Square		\$200,000	\$200,000	
Saxtons River	Sandri Property Park, 40 Main Street		\$75,500	\$75,500	
	River Mill Park Property, River Street		\$200,000	\$200,000	

Recipient	Site	2009 Recovery Act Funding	Regular Funding	Total Funding
Municipalities				
St. Albans	Former Fonda Container Company, 15 Lower Newton Street		\$200,000	\$200,000
	Former Fonda Container Company, 21 Lower Newton Street		\$200,000	\$200,000
Non-Profit Organ	nizations			
Bradford - Green Mountain Economic Development Corporation	Twin State Fertilizer Plant, 224 Waits River Road		\$200,000	\$200,000
Brattleboro – New England	Former Tri State Automotive, 64 Elm Street		\$200,000	\$200,000
Youth Theatre	56 Elm Street		\$200,000	\$200,000
	100 Flat Street		\$200,000	\$200,000
Rockingham - Bellows Falls	Historic Riverfront Park & Trail System, East of Mill Street		\$200,000	\$200,000
Historical Society	Historic Riverfront Park & Trail System, West of Mill Street		\$200,000	\$200,000
	Historic Riverfront Park & Trail System		\$200,000	\$200,000
Springfield - Springfield Regional Development Corporation	Jones & Lamson Plant #1, 160 Clinton Street		\$200,000	\$200,000
	Bryant Grinder, 257 Clinton Street		\$200,000	\$200,000
Cleanup Grant P	rogram Totals:	\$0	\$3,075,500	\$3,075,500
Funding totals cu	rrent as of May 2015.			

### **JOB TRAINING GRANT PROGRAM**

State, tribal, local governments and non-profits are eligible to apply for funding to assist residents of communities impacted by Brownfields take advantage of jobs created by the assessment and cleanup of brownfields. Applicants may apply for \$200,000 and must be located within or near a Brownfields Assessment Grant community. The Job Training Grant Program's goals are to prepare trainees for future employment in the environmental field and to facilitate cleanup of brownfields sites contaminated with hazardous substances. The performance period of these grants is two years and recipients are selected through an annual national competition.

#### **AREA-WIDE PLANNING GRANTS**

State, tribal, local governments and nonprofits are eligible to apply for funding to develop Brownfields Area-Wide Plans and specific implementation strategies for integrating the cleanup and reuse of brownfield sites into neighborhood revitalization

efforts. Applicants may apply for up to \$200,000 to conduct research, technical assistance and training that will result in an area-wide plan and implementation strategy for key brownfield sites, which will help inform the assessment, cleanup and reuse of these properties and promote area-wide revitalization. Funding is directed to specific areas, such as a neighborhood, downtown district, local commercial corridor, or city block, affected by a single large or multiple brownfield sites. The performance period of these grants is two years and recipients were selected through a national competition in 2010 & 2013. The figures in the table that follows are cumulative totals for all Brownfields Area-Wide Planning Grants awarded in Vermont in 2010, 2013 & 2015.

Area Wide Planning Grant Program			
Recipient	Regular Funding	Total Funding	
Burlington	\$200,000	\$200,000	
Area-Wide Planning Grant Program Totals: \$200,000 \$200,000			
Funding totals current as of May 2015.			

### TARGETED BROWNFIELDS ASSESSMENTS (TBA)

One of EPA's non-grant programs is the Targeted Brownfields Assessment (TBA) Program. TBAs are conducted by an EPA contractor on behalf of municipalities or non-profits. This is a "grant of services" where an EPA contractor performs the site assessment. The purpose of a TBA is to minimize the uncertainties associated with actual or perceived contamination that complicates the redevelopment of vacant or underutilized properties. The average value of these assessments is \$100,000. There is usually one round of selections per year and applications are accepted at any time. The Brownfields Law expanded the TBA program's eligible sites to also include those contaminated solely by petroleum products. Call Alan Peterson at (617) 918-1022 for more information. Below is a summary of the sites and amount of TBA funding received in Vermont since 1997.

EPA Targeted Brownfield Assessments				
Recipient	Site	2009 Recovery Act Funding	Regular Funding	Total Funding
Barre	Merchants Row, 9 Depot Square		\$256,851	\$256,851
Burlington	Street Department Site		\$115,000	\$115,000
Montpelier	Carr Lot, 1 Taylor Street		\$110,317	\$110,317
Rockingham	Bellows Falls Historical Society Property, 20-79 Mill Street		\$100,000	\$100,000
	TLR Complex, Mill Street		\$56,304	\$56,304

Recipient	Site	2009 Recovery Act Funding	Regular Funding	Total Funding
Rockingham - Bellows Falls Area Development Corporation	Robertson Paper Mill, 21 Island Street		\$130,000	\$130,000
Windsor	Goodyear Industrial Campus, 28 River Street		\$100,000	\$100,000
<b>EPA Targeted Brownfields Assessments Totals:</b>		\$0.00	\$868,472	\$868,472
Funding totals current as of May 2015.				

## **STATE & TRIBAL BROWNFIELDS FUNDING**

States and tribes play a significant role in identifying, cleaning up and redeveloping brownfield properties. EPA provides up to \$50 million annually in grants to states and tribes to establish or enhance their response programs that address the assessment, cleanup, and redevelopment of brownfields. States and tribes can use this funding to establish or expand voluntary cleanup programs, perform environmental assessments and cleanups, capitalize a cleanup revolving loan fund, purchase environmental insurance, establish or maintain a public record of sites, oversee cleanups, and to conduct site specific activities. Below is a summary of the amount of funding received in Vermont since 1994.

State & Tribal Brownfields Funding			
State Funding			
Recipient	Year	Funding	
Vermont Department of Environmental Conservation	Pre-Law	\$326,600	
	2003	\$397,030	
	2004	\$434,975	
	2005	\$345,794	
	2006	\$732,144	
	2007	\$739,565	
	2008	\$742,144	
	2009	\$807,500	
	2010	\$783,275	
	2011	\$590,000	
	2012	\$561,656	
	2013	\$526,381	
	2014	\$615,487	
	2015	\$605,487	
State Program Total:			
Funding total current as of May 2015.			

State Cleanups			
Recipient	Site		
Brattleboro	Estey Organ Playground, 108-130 Birge Street		
	Brattleboro Waterfront Gas Works, 26 Depot Street		
Brattleboro Waterfront Scale House, 26 Depot Street Brattleboro Waterfront Archery Building, 26 Depot Street			
			Brattleboro Waterfront Bob's Auto, 26 Depot Street
Burlington	Moran Plant, 475 Lake Street		
Enosburg	Diesel #1 Building, 18 Duffy Hill Road		
Newbury	Adams Paper Mill, 15 Mill Street Route 302		
Springfield	PVDC Property, 100 River Street		

#### **SHOWCASE COMMUNITIES**

Showcase Communities were selected as national models demonstrating the benefits of collaborative activity on brownfields. These communities are distributed across the country and vary by size, resources, and community type. A wide range of support from federal agencies including tax incentives were leveraged, depending on the needs of each Showcase Community. An important goal of this program was to develop national models that demonstrate the positive results of public and private collaboration to address brownfields challenges. Showcase Communities were selected through a national competition in 1998 & 2000.

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