



Tax Credits, Treasury Grants and Other Tax Incentives for Landfill Gas and Waste-to-Energy Projects 15<sup>th</sup> Annual LMOP Conference and Project Expo January 18, 2012

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# **Production Tax Credit**

- Production Tax Credit of 1.1 cents/kWh
  - Electricity production from landfill gas or municipal solid waste
  - Ten year credit period beginning on date facility is placed in service
    - → August 8, 2005
- → Facility must be placed in service prior to January 1, 2014
- → Electricity must be sold to an unrelated person
- Certain types of "bad" financing reduce the tax credit amount
  - → Four flavors
- Anti-double dip rule
- Phase-out

#### **Investment Tax Credit**

- → Investment Tax Credit (ITC) equal to 30% for specified energy property
  - Electricity production from landfill gas or municipal solid waste
- → Facility must be placed in service prior to January 1, 2014
- → No "bad" financing rules
  - → Non-taxable grants
- → Anti-double dip rule still applicable
- ➔ No phase-out
- → However, lots of other ITC rules (original use, recapture rules, tax exempt-use property rules, etc.)
- Compare PTC versus ITC numbers
  - → Must have tax appetite

#### **Brief Overview of Grant Program**

- → Enacted in Section 1603 of the American Recovery and Reinvestment Tax Act of 2009
- → 30% cash grant is provided for landfill gas or waste to energy facilities in lieu of PTC or ITC
  - → Facility must be placed in service in 2009, 2010 or 2011
  - → Facility can be placed in service prior to applicable placed in service deadline (January 1, 2014) if construction began in 2009, 2010 or 2011
  - Construction of facility must begin in 2009, 2010 or 2011
    - Only property placed in service after 2008 will qualify for cash grant
- Applicants who receive a cash grant cannot also claim PTC or ITC

# **Application Procedure**

- → On-line application process (https://treas1603.nrel.gov/)
- ➔ For projects placed in service in 2009, 2010 or 2011, application must be submitted <u>after</u> the project is placed in service
- → For projects on which construction starts in 2009, 2010 or 2011 but is placed in service after 2011, application must be filed after the project is under construction
  - → All applications must be received by October 1, 2012
- ➔ If the property has been placed in service at the time of application, payment will be made within 60 days of the date the completed application is received by Treasury
- If the property has not been placed in service at the time of application
  - Two-step application process (initial application and supplemental information provided within 90 days after the property is placed in service)

# **Eligible Applicants**

- → Certain tax-exempt entities are not eligible to receive cash grants
  - → Federal, state or local government
    - ➔ Including any political subdivision, agency or instrumentality thereof
  - → 501(c) organizations that are exempt from tax under Section 501(a) of the Code
  - → Entities referred to in Section 54(j)(4) of the Code (i.e., CREB lender, electric co-op, governmental body)
  - Partnership or other pass-thru entity with any of the entities above as a direct or indirect partner or holder of equity/profits interest
    - → <u>Unless</u> the person only owns an indirect interest in the applicant through a taxable C corporation

# **Eligible Property**

- → Generally, two broad categories:
  - → Certain property described in Section 45
    - No credit can have been allowed under Section 45 for the facility
    - → Generally tracks facility definition for purposes of Section 45
  - → Certain property described in Section 48
    - → Generally tracks facility definition for purposes of Section 48
    - → Opportunity?
      - Definition of eligible property is broader than Section 45

#### Eligible Property – Beginning of Construction

- → Construction begins when <u>physical work</u> of a <u>significant</u> <u>nature</u> begins
- Physical work does not include preliminary activities
  - Planning or designing
  - Securing financing
  - Exploring
  - → Researching
  - Clearing a site
  - Test drilling to determine soil condition
  - Excavation to change the contour of the land
    - However, excavation for footing and foundations is physical work

#### Eligible Property – Beginning of Construction

- → Physical work does include (provided as an example in the guidance in the context of a wind facility)
  - Excavation for the foundation
  - Setting of anchor bolts into the ground
  - Pouring of the concrete pads of the foundation
  - Physical work of a significant nature begins on the manufacture of modular units at an off-site location
- Continuous program of construction

#### Eligible Property – Beginning of Construction

- → Self construction by applicant:
  - Construction begins when physical work of a significant nature begins
- Construction for the applicant by another person under a written binding contract:
  - Construction begins when physical work of a significant nature begins under the contract
  - → Written binding contract is a tax term of art
- → Safe Harbor Physical work of a significant nature begins when:
  - Accrual basis applicant incurs cost for work, or
  - Cash basis applicant pays
  - More than 5% of the total cost of the property (excluding preliminary activities)
  - Safe harbor must be met by the applicant

# **Eligible Property**

- → Only "specific energy property" is eligible for a cash grant
  - → Tangible personal property
  - → "Other tangible property" that is an integral part of the facility
    - Look to Section 48 Treasury Regulations defining other tangible property and buildings
    - Property used directly in the qualified facility
    - Essential to the completeness of the activity performed in the facility, and
    - → Located <u>at the site</u> of the qualified facility
      - → Roadways and paved parking areas example
  - → Property for which depreciation (or amortization) is allowable
  - Does not include a building

# **Eligible Property**

- → Includes
  - → Storage devices
  - Power conditioning equipment
  - → Transfer equipment
  - → Parts relating to the functioning of those items
- → Excludes
  - → Electrical transmission equipment
  - → Equipment beyond the electrical transmission stage
    - → Transformers
    - Distribution lines

#### Eligible Property – Special Rules

- → Municipal solid waste facilities
  - → Includes property used at the plant site for unloading, transfer, storage, reclaiming from storage or preparation of material to be processed at the plant
    - → Landfill gas collection system?
    - → Geothermal facility example
      - Eligible property includes equipment that transports hot water from the geothermal deposit to a power plant
  - Excludes off-site equipment and equipment or vehicles for transportation to the site

#### Miscellaneous

- → Cash payments may be assigned
  - Submit Notice of Assignment with application
  - Comply with Federal Assignment of Claims Act
  - → Other requirements applicable
- → NEPA and Davis-Bacon Act requirements not applicable
- Payments not includable in gross income
  - → Generally, basis is reduced by 50% of cash payment
- → Applicants must provide certain reports to Treasury

#### State Incentives

- States offer various incentives for renewable energy projects and property:
  - Corporate tax credits
  - Sales tax exemptions
  - Property tax exemptions for increased value
  - Rebates
  - Grants
  - Loans
  - Bond programs
    - **Production incentives**

#### **State Tax Incentives (cont.)**

- Bad financing rules need to be considered in light of any state or local incentives
  - State tax incentives generally do not raise issues
  - Grants and rebates may raise issues under Section 45 and possibly under Section 48 (taxable versus nontaxable)
  - Nongovernmental incentives do not raise issues
- Run the numbers to determine the most economic package of incentives
- Excellent state tax incentives website:
  - Database of State Incentives for Renewables & Efficiency
    - http://www.dsireusa.org- See the Summary Tables section

#### **Questions?**

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