EPA’s Air Rules for the Oil & Natural Gas Industry

SUMMARY OF REQUIREMENTS FOR PROCESSES AND EQUIPMENT
AT NATURAL GAS GATHERING & BOOSTING STATIONS

A gathering and boosting station collects gas from multiples wells and moves it toward the natural gas processing plant. Equipment and processes at gathering and boosting stations may be covered by requirements under the New Source Performance Standards (NSPS) for volatile organic compounds, and the National Emissions Standard for Hazardous Air Pollutants (NESHAP) for oil and natural gas production. EPA has made a number of changes to these final rules based on public comments.

REQUIREMENTS TO REDUCE VOCs

NSPS Requirements for New and Modified Compressors

- Compression is necessary to move natural gas along a pipeline. EPA’s final rules will reduce VOC emissions from two types of compressors used at gathering and boosting stations: centrifugal compressors and reciprocating compressors.

- **Centrifugal compressors** - Centrifugal compressors are equipped with either wet seal systems, or dry seal systems.
  - Compressors with wet seals use oil as a barrier to keep gas from escaping. The gas that becomes absorbed in the oil is continuously vented, along with the VOCs and air toxics it contains. The final rule requires a 95 percent reduction in VOC emissions from compressors with wet seal systems. This can be accomplished through flaring, or by routing captured gas back to a compressor suction or fuel system.
  - EPA sought comments on the proposed requirements for compressors using dry seal systems, which have low VOC emissions. As a result of those comments, today’s final rule does not apply to compressors using dry seals, meaning these compressors are not “affected facilities.” EPA encourages owners/operators to use compressors with dry seal systems where possible.

- **Requirements for reciprocating compressors** – Today’s final rule requires the replacement of replace rod packing systems in reciprocating compressors. Over time, these packing systems can wear, leaking gas and VOCs.
  - The rule provides two options for replacing rod packing:
    - Every 26,000 hours of operation (operating hours must be monitored and documented); or
    - Every 36 months (monitoring and documentation of operating hours not required).

- Today’s rule also includes requirements for initial performance testing, recordkeeping and annual reporting.
- The compliance date for compressors is at initial startup, or 60 days after the final rule is published in the Federal Register, whichever is later.

**NSPS Requirements for New and Modified Pneumatic Controllers**
- Pneumatic controllers are automated instruments used for maintaining liquid levels, pressure, and temperature at wells and gas processing plants, among other locations in the oil and gas industry. These controllers often are powered by high-pressure natural gas and may release gas (including VOCs and methane) with every valve movement, or continuously in many cases as part of their normal operations.

- The final rule affects high-bleed, gas-driven controllers (with a gas bleed rate greater than 6 standard cubic feet per hour) that are located between the wellhead and the point where gas enters the transmission pipeline.
  - Today’s rule sets limits for controllers based on location. For controllers used at gathering and boosting stations, the gas bleed limit is 6 standard cubic feet of gas per hour at an individual controller.
  - The final rule phases in this requirement over one year, to give manufacturers of pneumatic controllers time to test and document that the gas bleed rate of their pneumatic controllers is below 6 cubic feet per hour.
  - Low-bleed controllers used at gathering and boosting stations (with a gas bleed rate less than 6 standard cubic feet per hour) are not subject to this rule.

- The final rule includes exceptions for applications requiring high-bleed controllers for certain purposes, including operational requirements and safety. The rule also includes requirements for initial performance testing, recordkeeping and annual reporting.

**Requirements for Storage Vessels at Gathering & Boosting Stations**
- Storage tanks at gathering and boosting stations generally are used to store condensate. These tanks may be subject to two standards: the NSPS for VOCs, and the major source air toxics standards (NESHAP) for Oil and Natural Gas Production.

- **NSPS requirements:** Storage tanks with VOC emissions of 6 tons a year or more must reduce VOC emissions by at least 95 percent. EPA expects this will generally be accomplished by routing emissions to a combustion device.
  - To ensure enough combustion devices are available to meet this requirement, the final rule provides a one-year phase-in for this requirement.

- **Air toxics requirements:** In response to public comments, EPA did not finalize proposed air toxics standards for storage vessels without the potential for flash emissions, which currently are not regulated under the NESHAP for Oil and Natural Gas Production. The agency determined that it needs additional data in order to establish emission standards for this type of storage vessel. The previous standards for storage tanks with the potential for
flash emissions remain in place.

- The final rule amends the definition of “associated equipment,” meaning that emissions from all storage vessels now will be counted toward determining whether a production field facility is a major source under the NESHAP for Oil and Natural Gas Production.

**Air Toxics Requirements for Glycol Dehydrators**

- Glycol dehydrators, used to remove water vapor from gas, are subject to one of two air toxics standards, depending on their location. Dehydrators located at gathering & boosting stations are subject to the NESHAP for Oil & Natural Gas Production.

- Today’s rule retains the existing standards for large glycol dehydrators and sets new standards for small glycol dehydrators. A glycol dehydrator is used to remove excess water vapor from natural gas.
  - **Large dehydrators:** The final rule also retains the existing the 1-ton-per year benzene compliance option for large glycol dehydrators, meaning operators may reduce benzene emissions from large dehydrators to less than 1 ton per year as an alternative to reducing total air toxics emissions by 95 percent.

  - **Small dehydrators:** A dehydrator is considered small if it has an annual average natural gas throughput of less than 85,000 standard cubic meters per day, or actual annual average benzene emissions of less than 1 ton per year.
    - Both existing and new small glycol dehydrators must meet a unit-specific limit for emissions of BTEX (benzene, toluene, ethylbenzene and xylene) that is based on the unit’s natural gas throughput and gas composition. The limit is determined by applying a formula set out in the final rule.

- New small glycol dehydrators must comply with the air toxics requirements immediately upon startup or within 60 days after the final rule is published in the Federal Register, whichever is later. Existing small glycol dehydrators must comply within three years after the effective date of the rule. A small glycol dehydrator is considered existing if construction or reconstruction began before Aug. 23, 2011.

- Today’s rule applies only to sources that are considered “major sources” of air toxics. A major source emits 10 or more tons of a single air toxic or 25 tons or more of a combination of toxics in a year.

**MORE INFORMATION**

- For summary information on requirements for other types of facilities, or to read the final rules, visit [www.epa.gov/airquality/oilandgas](http://www.epa.gov/airquality/oilandgas)