#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8 1595 WYNKOOP STREET DENVER, COLORADO 80202-1129

#### AUTHORIZATION TO DISCHARGE UNDER THE NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

In compliance with the provisions of the Clean Water Act, as amended, (33 U.S.C. § 1251 et seq; "the Act"),

#### **United States Veterans Administration**

hereinafter "permittee", is authorized to discharge from all municipal separate storm sewer system outfalls

to receiving waters which include the South Platte River, and other associated waters of the United States within the exterior boundaries of the V.A. Hospital in the City of Denver, Colorado, latitude 39.7322°N and longitude 104.9355°W

in accordance with discharge point(s), effluent limitations, monitoring requirements and other conditions set forth herein. Authorization for discharge is limited to those outfalls specifically listed in the permit.

This permit shall become effective January 1, 2016

This permit and the authorization to discharge shall expire at midnight, December 31, 2020

Signed this 2nd day of December 2015

Authorized Permitting Official

Darcy O'Connor
Acting Assistant Regional Administrator
Office of Partnerships and Regulatory Assistance

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- 1.1. 1. COVERAGE UNDER THIS PERMIT Permit Area. This permit covers all areas of the Municipal Separate Storm Sewer System (MS4) within the exterior boundary of the Denver Veterans Administration Hospital.
- 1.2. Discharges Authorized Under This Permit.
- 1.2.1. During the Effective Dates of this permit, the permittee is authorized to discharge stormwater from all portions of the MS4 within the exterior boundaries of the Denver Veterans Administration Hospital.
- 1.2.2. This permit also authorizes the discharge of stormwater commingled with flows contributed by process wastewater, non-process wastewater, and stormwater associated with industrial activity, provided that the stormwater is commingled only with those discharges set forth in **Part 1.3** of this permit.
- 1.3. Limitations on Permit Coverage.
- 1.3.1. The permittee must prohibit all types of non-stormwater discharges into its MS4, except for allowable non-stormwater discharges described in **Part 1.3.2**.
- 1.3.2. Allowable Non-Stormwater Discharges. The following sources of non-stormwater discharges are allowed to be discharged into the MS4 unless the permittee determines they are significant contributors of pollutants. If the permittee identifies any of the following categories as a significant contributor of pollutants, the permittee must include the category as an illicit discharge (see **Part 2.4**).
  - Discharges authorized by a separate NPDES permit;
  - Discharges in compliance with instructions of an On-Scene-Coordinator pursuant to 40 CFR part 300 or 33 CFR 153.10(e);
  - Water line flushing;
  - Landscape irrigation;
  - Diverted stream flows;
  - Rising ground waters;
  - Uncontaminated ground water infiltration;
  - Uncontaminated pumped ground water;
  - Discharges from potable water sources;
  - Foundation drains;
  - Air conditioning condensate;
  - Irrigation water;
  - Springs;
  - Water from crawl space pumps;
  - Footing drains;
  - Lawn watering;
  - Individual residential car washing;
  - Flows from riparian habitats and wetlands;
  - Dechlorinated swimming pool discharges;

- Street wash water;
- Power washing where no chemicals are used;
- Roof drains;
- Fire hydrant flushings;
- Non-storm water discharges resulting from a spill which are the result of an unusual and severe weather event where reasonable and prudent measures have been taken to minimize the impact of such discharge;
- Emergency discharges required to prevent imminent threat to human health or severe property damage, provided that reasonable and prudent measures have been taken to minimize the impact of such discharges; and
- Discharges or flows from fire fighting activities.

1.3.3. Stormwater Discharges Associated with Industrial Activity. This permit does not authorize stormwater discharges associated with industrial activity as defined in 40 CFR § 122.26(b)(14)(i)-(ix) and (xi).

- 1.3.4. Stormwater Discharges Associated with Construction Activity. This permit does not authorize stormwater discharges associated with construction activity as defined in 40 CFR § 122.26(b)(14)(x) or 40 CFR § 122.26(b)(15).
- 1.4. <u>Changes to MS4 Area of Responsibility</u>. The permittee must implement the Effluent Limits and Monitoring Requirements in **Part 2** on all new areas added to the permittee's MS4 (or for which the permittee becomes responsible for implementation of storm water quality controls) as expeditiously as practicable, but not later than one year from addition of the new areas.

## 2. EFFLUENT LIMITS & MONITORING REQUIREMENTS

- 2.1. <u>Stormwater Management Plan</u>. The permittee must maintain a Stormwater Management Plan (SWMP). The SWMP must describe how the permittee will comply with each of the requirements in **Parts 2.2-2.8**. The SWMP can include citations of documents and electronic records (e.g., manuals, guidance, procedures, electronic management systems, intergovernmental agreements) used to comply with permit requirements. It is not required that the SWMP repeat information included in the cited documents or information systems, but the SWMP must include the names of the most recent versions of the cited documents or information is maintained.
- 2.1.1. SWMP Availability. The SWMP must be immediately available to EPA. It does not need to be stored or maintained in hardcopy format, but it must be available immediately for printout upon request. Alternatively, the SWMP can be maintained and available for printout as a summary of activities managed through an electronic data management system so long as the data management system can be made available for review sufficient to determine compliance with the terms of this permit.
- 2.1.2. Annual SWMP Review. The permittee must conduct an annual review of the SWMP in conjunction with preparation of the annual report required under **Part 3.2** and update the document with the most current information.

#### 2.2. Public Education and Outreach on Stormwater Impacts.

- 2.2.1. The permittee must implement a public education program to distribute educational materials to the community or conduct equivalent outreach activities about the impacts of storm water discharges on water bodies and the steps that the public can take to reduce pollutants in stormwater runoff.
- 2.2.2. The SWMP must document the following information related to public education and outreach:
- 2.2.2.1. A description of the public education program and outreach activities;
- 2.2.2.2. A description of the methods and frequency of disseminating information;
- 2.2.2.3. A description of the target audiences and target pollutants and sources that the permittee will address in the program and how they were selected;
- 2.2.2.4. An estimation of the number of people expected to be reached by the program over the permit term;
- 2.2.2.5. A list of measurable goals for the public education and outreach program;
- 2.2.2.6. Dates by which the permittee will achieve each of the measurable goals; and
- 2.2.2.7. The name or title of the person(s) responsible for coordination and implementation of the storm water public education and outreach program.

#### 2.3. Public Involvement and Participation.

- 2.3.1. The permittee must comply with applicable public notice requirements when implementing a public involvement and participation program.
- 2.3.2. The Stormwater Management Plan (See **Part 2.1**) must document any public notices and/or meetings held to meet the conditions in **Part 2.3.1**.
- 2.4. <u>Illicit Discharge Detection and Elimination</u>. An illicit discharge is any discharge to a municipal separate storm sewer system that is not composed entirely of stormwater, with the exception of the allowable non-stormwater discharges described in **Part 1.3.2**. The permittee must:
- 2.4.1. Implement and enforce a program to detect and eliminate illicit discharges into its MS4;
- 2.4.2. Maintain a completed storm sewer system map showing the location of all outfalls and the names and location of all waters of the United States that receive discharges from those outfalls;
- 2.4.3. Effectively prohibit, through ordinance or other regulatory mechanism available under the legal authorities of the V.A. Hospital, non-stormwater discharges into the storm sewer system and implement appropriate enforcement procedures and actions;

- 2.4.4. Implement a plan to detect and address non-stormwater discharges, including illegal dumping, to the system;
- 2.4.5. Inform public employees, businesses, and the general public of hazards associated with illegal discharges and improper disposal of waste; and
- 2.4.6. Address the categories of non-stormwater discharges or flows listed in **Part 1.3.2**. Only those discharges identified by the permittee as significant contributors of pollutants to the MS4 need to be addressed as illicit discharges. The permittee must document in the SWMP any local controls or conditions placed on the discharges.
- 2.4.7. The permittee may also develop a list of other similar occasional incidental non-storm water discharges (e.g., non-commercial or charity car washes, etc.) that will not be addressed as illicit discharges. These non-stormwater discharges must not be reasonably expected (based on information available to the permittee) to be significant sources of pollutants to the MS4 because of either the nature of the discharges or conditions the permittee has established for allowing these discharges to the MS4 (e.g., a charity car wash with appropriate controls on frequency, proximity to sensitive waterbodies, BMPs on the wash water, etc.). The permittee must document in the SWMP any local controls or conditions placed on the discharges.
- 2.4.8. The SWMP must document the following information related to illicit discharge detection and elimination:
- 2.4.8.1. A description of procedures to identify priority areas. This includes areas suspected of having illicit connections (e.g., areas with older sanitary sewer lines);
- 2.4.8.2. A description of procedures for identifying illicit discharges. The permittee must consider using dry weather field screening for non-storm water flows and field tests of selected chemical parameters as indicators of discharge sources; or ambient sampling to locate impacted reaches; or dye or smoke testing;
- 2.4.8.3. A description of procedures for locating and removing the source of the illicit discharge;
- 2.4.8.4. A description or citation of the established ordinance or other regulatory mechanism used to prohibit illicit discharges into the MS4. If the permittee needs to develop this mechanism, describe the plan and a schedule to do so;
- 2.4.8.5. A description of the enforcement procedures, authorities, and jurisdiction;
- 2.4.8.6. A description of the methods for informing/training public employees about illicit discharges;
- 2.4.8.7. A description of the methods for informing the public of hazards associated with illegal discharges and improper disposal of waste;
- 2.4.8.8. A list of measurable goals for the illicit discharge detection and elimination program;

- 2.4.8.9. Dates by which the permittee will achieve each of the measurable goals; and
- 2.4.8.10. The name or title of the person(s) responsible for coordination and implementation of the illicit discharge detection and elimination program.
- 2.5. <u>Construction Site Runoff Control</u>. The permittee must:
- 2.5.1. Implement, and enforce a program to reduce pollutants in any storm water runoff to the MS4 from construction activities that result in a land disturbance of greater than or equal to one acre. Reduction of storm water discharges from construction activity disturbing less than one acre must be included in the program if that construction activity is part of a larger common plan of development or sale that would disturb one acre or more. If EPA waives the permit requirements for storm water discharges associated with a specific small construction activity (i.e., a single project) in accordance with 40 CFR § 122.26(b)(15)(i)(A) or (B), the permittee is not required to develop, implement, and/or enforce a program to reduce pollutant discharges from that particular site;
- 2.5.2. Use an ordinance or other regulatory mechanism available under the legal authorities of the MS4 to require erosion and sediment controls and sanctions to ensure compliance;
- 2.5.3. Implement requirements for construction site operators to implement appropriate erosion and sediment control best management practices;
- 2.5.4. Implement requirements for construction site operators to control waste such as discarded building materials, concrete truck washout, chemicals, litter, and sanitary waste at the construction site that may cause adverse impacts to water quality;
- 2.5.5. Implement procedures for site plan review which incorporate consideration of potential water quality impacts;
- 2.5.6. Implement procedures for receipt and consideration of information submitted by the public; and
- 2.5.7. Implement procedures for site inspection and enforcement of control measures.
- 2.5.8. The SWMP must document the following information related to construction site runoff control:
- 2.5.8.1. A description or citation of the established ordinance or other regulatory mechanism used to require erosion and sediment controls at construction sites. If the permittee needs to develop the required regulatory mechanism, describe the plan and a schedule to do so;
- 2.5.8.2. A description of the sanctions and enforcement mechanisms the permittee will use to ensure compliance;
- 2.5.8.3. A description of the requirements for construction site operators to implement appropriate erosion and sediment control BMPs and control waste at construction sites

that may cause adverse impacts to water quality. Such waste includes discarded building materials, concrete truck washouts, chemicals, litter, and sanitary waste;

- 2.5.8.4. A description of the procedures for site plan review, including the review of preconstruction site plans, which incorporate consideration of potential water quality impacts. Describe the procedures and the rationale for how certain sites will be identified for site plan review. Describe the estimated number and percentage of sites that will have pre-construction site plans reviewed;
- 2.5.8.5. A description of the procedures for receipt and consideration of information submitted by the public;
- 2.5.8.6. A description of the procedures for site inspection, including how sites will be prioritized for inspection;
- 2.5.8.7. A list of measurable goals for the construction site runoff control program;
- 2.5.8.8. Dates by which the permittee will achieve each of the measurable goals; and
- 2.5.8.9. The name or title of the person(s) responsible for coordination and implementation of the construction site runoff control program.
- 2.6. <u>Post-Construction Stormwater Management for New Development and Redevelopment</u>. The permittee must:
- 2.6.1. Implement, and enforce a program to address stormwater runoff from new development and redevelopment projects that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale, that discharge into the small MS4. The program must ensure that controls are in place that would prevent or minimize water quality impacts;
- 2.6.2. Implement strategies which include a combination of structural and/or non-structural Best Management Practices (BMPs) appropriate for the community;
- 2.6.3. Use an ordinance or other regulatory mechanism available under the legal authorities of the permittee to address post construction runoff from new development and redevelopment projects; and
- 2.6.4. Ensure adequate long term operation and maintenance of BMPs.
- 2.6.5. The SWMP must document the following information related to post-construction storm water management:
- 2.6.5.1. A description of the structural and non-structural BMPs that will be used to manage postconstruction runoff from new development and redevelopment projects within the MS4. Also, list any specific priority areas for this program;

- 2.6.5.2. An explanation of the design features of the chosen BMPs that are intended to minimize water quality impacts;
- 2.6.5.3. A description or citation of the established ordinance or other regulatory mechanism used to address post-construction runoff control. If the permittee needs to develop the required regulatory mechanism, describe the plan and a schedule to do so;
- 2.6.5.4. A description of how long-term operation and maintenance of the selected BMPs will be performed;
- 2.6.5.5. A list of measurable goals for the post-construction runoff control program;
- 2.6.5.6. Dates by which the permittee will achieve each of the measurable goals; and
- 2.6.5.7. The name or title of the person(s) responsible for coordination and implementation of the post-construction storm water management program.
- 2.7. <u>Pollution Prevention and Good Housekeeping</u>. The permittee must:
- 2.7.1. Implement an operation and maintenance program with the ultimate goal of preventing or reducing pollutant runoff from municipal operations. The program must include an employee training component;
- 2.7.2. As part of maintenance activities and employee training, address the following activities at a minimum: vegetative and open space maintenance, fleet and building maintenance, new construction and land disturbances, storm water system maintenance, and snow disposal.
- 2.7.3. The SWMP must document the following information related to pollution prevention/good housekeeping:
- 2.7.3.1. A description of the operation and maintenance program to prevent or reduce pollutant runoff from the municipal operations. The description must include:
- 2.7.3.1.1. Maintenance activities, maintenance schedules, and long-term inspection procedures for controls to reduce floatables and other pollutants to the MS4;
- 2.7.3.1.2. Employee training program used to prevent and reduce storm water pollution;
- 2.7.3.1.3. Controls for reducing or eliminating the discharge of pollutants from streets, roads, highways, municipal parking lots, maintenance and storage yards, waste transfer stations, fleet or maintenance shops with outdoor storage areas, and salt/sand storage locations, and snow disposal areas operated by the MS4;
- 2.7.3.1.4. Procedures for the proper disposal of waste removed from the MS4 and MS4's operations including dredge spoil, accumulated sediments, floatables, and other debris;

- 2.7.3.1.5. Procedures to ensure that new flood management projects are assessed for impacts on water quality and existing projects are assessed for incorporation of additional water quality protection devices or practices;
- 2.7.3.1.6. A list of the municipal operations that are impacted by this operation and maintenance program;
- 2.7.3.1.7. A list of measurable goals for the pollution prevention and good housekeeping program;
- 2.7.3.1.9. Dates by which the permittee will achieve each of the measurable goals; and
- 2.7.3.1.10. The name or title of the person(s) responsible for coordination and implementation of the pollution prevention and good housekeeping program.

2.8. <u>Transition Plan</u>. A transition plan is required to be created prior to the expiration of this permit. This permit does not cover stormwater discharges from the new V.A. Hospital location in Aurora, Colorado. Prior to moving from the Denver location to the Aurora location, a new permit application will be required and a new permit will need to be issued. The transition plan must be completed by the end of year four of this permit or 180 days prior to moving the facility to the Aurora location, whichever is sooner. The permittee must:

- 2.8.1. Retain construction as-built designs and maintenance requirements for all post-construction stormwater controls and dewatering systems at the V.A. Hospital location in Aurora. This includes all vegetative and soil management requirements for controls specifically designed to reduce runoff and infiltrate water onsite;
- 2.8.2. Retain an updated stormwater drainage map which includes the location of stormwater outfalls, dewatering facilities, loading and unloading areas, locations of industrial activities proposed to be conducted outdoors, and post-construction stormwater controls at the Aurora location;
- 2.8.3. Retain a list of existing and proposed industrial facilities at the V.A. Hospital location in Aurora that are either completed or are currently being constructed and are owned or operated by the permittee that ultimately discharge to the small MS4. The list must include industrial facilities that are subject to EPA's Multi-Sector General Permit (MSGP) or individual NPDES permits for discharges of storm water associated with industrial activity.
- 2.8.4. Create maintenance schedules and protocols for inspection of newly constructed postconstruction stormwater controls at the Aurora location;
- 2.8.5. Document receiving waters which will receive stormwater discharges from the Aurora location; and
- 2.8.6. Document maintenance intervals and procedures for clean out of storm drains. If it is necessary to work with the City of Aurora to clean out storm drains, the transition plan shall include any agreements with the City of Aurora and shall document how payment, if

necessary, is transferred for those services.

# 3. RECORDKEEPING AND ANNUAL REPORTS

### 3.1. <u>Recordkeeping</u>.

- 3.1.1. The permittee must retain records of all monitoring information, including, all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, a copy of the NPDES permit, and records of all data used to complete the application for this permit for a period of at least three years from the date of the sample, measurement, report or application, or for the term of this permit, whichever is longer. This period may be extended by request of the EPA at any time.
- 3.1.2. The permittee must submit the records referred to in **Part 3.1.1** to EPA only when specifically asked to do so. The permittee must retain a description of the SWMP required by this permit (including a copy of the permit language) at a location accessible to the EPA. The permittee must make records, including the application and the description of the SWMP, available to the public if requested to do so in writing.

### 3.2. Annual Report.

3.2.1. The permittee must submit an annual report to EPA for each year of the permit term. The first report is due April 1, 2017, and must cover the activities during the period beginning on the effective date of the permit through December 31, 2016. Each subsequent annual report is due on April 1 of each year following 2017 for the remainder of the permit term. Reports must be signed in accordance with the signatory requirements in **Part 5.7**. Reports may be posted on the EPA Region 8 web site. Therefore, parts of the annual report which cannot be publicly available should be marked as "confidential" or "for official use only." Reports must be submitted to EPA at the following address:

U.S. EPA, Region 8 Policy, Information Management & Environmental Justice Program (8ENF-PJ) Attention: Director 1595 Wynkoop Street Denver, Colorado 80202-1129

- 3.2.2 The annual reports must, at a minimum, include:
  - Dates that trainings were provided and number of attendees for Parts 2.2-2.7;
  - Documentation of any public notices and/or meetings held to meet the conditions in **Part 2.3**;
  - A description of any changes to the illicit discharge detection and elimination program including description of illicit discharges which were either addressed or eliminated in the past year;

- A general description of efforts made to meet the requirements in **Parts 2.1-2.8**; and
- A short summary of the progress towards meeting the goal of reducing pollutant discharges from the V.A. Hospital MS4. This should include any successes made during the reporting period, concerns with permit compliance moving forward, and if applicable, input on how the MS4 permitting process could be made more effective in meeting the goals of protecting water quality.

## 4. COMPLIANCE RESPONSIBILITIES

- 4.1. <u>Duty to Comply</u>. The permittee must comply with all conditions of this permit. Any failure to comply with the permit may constitute a violation of the Clean Water Act and may be grounds for enforcement action, including, but not limited to permit termination, revocation and reissuance, modification, or denial of a permit renewal application. The permittee shall give the director advance notice of any planned changes at the permitted facility that will change any discharge from the facility, or of any activity that may result in failure to comply with permit conditions.
- 4.2. <u>Penalties for Violations of Permit Conditions</u>. The Clean Water Act provides for specified civil and criminal monetary penalties for violations of its provisions. However, the Federal Civil Penalties Inflation Adjustment Act of 1990, as amended by the Debt Collection Improvement Act of 1996, requires EPA to adjust the civil monetary penalties for inflation on a periodic basis. EPA previously adjusted its civil monetary penalties on December 31, 1996 (61 Fed. Reg. 69359-69365), with technical corrections and additions published on March 20, 1997 (62 Fed. Reg. 13514-13517), June 27, 1997 (62 Fed. Reg. 35037-35041), February 13, 2004 (69 Fed. Reg. 7121-7127) and December 11, 2008 (73 Fed. Reg. 75340-75346). On November 6, 2013 (78 Fed. Reg. 66643-66648) EPA once again adjusted its civil monetary penalties. The civil and criminal penalties, as of December 6, 2013, for violations of the Act (including permit conditions) are given below:
- 4.2.1. Any person who violates Section 301, 302, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any such sections in a permit issued under Section 402, or any requirement imposed in a pretreatment program approved under Section 402(a) (3) or 402(b)(8) of the Act, is subject to a civil penalty not to exceed \$37,500 per day for each violation.
- 4.2.2. Any person who <u>negligently</u> violates Sections 301, 302, 306, 307, 308, 318, or 405 of the Act, or any condition or limitation implementing any of such sections in a permit issued under Section 402 of the Act, or any requirement imposed in a pretreatment program approved under Section 402(a)(3) or 402(b)(8) of the Act, is subject to criminal penalties of \$2,500 to \$25,000 per day of violation, or imprisonment for not more than 1 year, or both. In the case of a second or subsequent conviction for a negligent violation, a person shall be subject to criminal penalties of not more than \$50,000 per day of violation, or by imprisonment for not more than 2 years, or both.

- 4.2.3. Any person who <u>knowingly</u> violates Section 301, 302, 306, 307, 308, 318, or 405 of the Act, or any condition or limitation implementing any of such sections in a permit issued under Section 402 of the Act, or any requirement imposed in a pretreatment program approved under section 402(a)(3) or 402(b)(8) of the Act, is subject to criminal penalties of \$5,000 to \$50,000 per day of violation, or imprisonment for not more than 3 years, or both. In the case of a second or subsequent conviction for a knowing violation, a person shall be subject to criminal penalties of not more than \$100,000 per day of violation, or imprisonment for not more than 6 years, or both.
- 4.2.4. Any person who <u>knowingly</u> violates Section 301, 302, 303, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any of such sections in a permit issued under Section 402 of the Act, and who knows at that time that he thereby places another person in imminent danger of death or serious bodily injury, shall, upon conviction, be subject to a fine of not more than \$250,000 or imprisonment for not more than 15 years, or both. In the case of a second or subsequent conviction for a knowing endangerment violation, a person shall be subject to a fine of not more than \$500,000 or by imprisonment for not more than 30 years, or both. An organization, as defined in Section 309(c)(3)(B)(iii) of the CWA, shall, upon conviction of violating the imminent danger provision, be subject to a fine of not more than \$1,000,000 and can be fined up to \$2,000,000 for second or subsequent convictions.
- 4.2.5. Any person may be assessed an administrative penalty by the Administrator for violating Section 301, 302, 306, 307, 308, 318 or 405 of this Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of this Act. Where an administrative enforcement action is brought for a Class I civil penalty, the assessed penalty may not exceed \$16,000 per violation, with a maximum amount not to exceed \$37,500. Where an administrative enforcement action is brought for a Class II civil penalty, the assessed penalty may not exceed \$16,000 per day for each day during which the violation continues, with the maximum amount not to exceed \$187,500.
- 4.3. <u>Need to Halt or Reduce Activity not a Defense</u>. It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.
- 4.4. <u>Duty to Mitigate</u>. The permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.
- 4.5. <u>Proper Operation and Maintenance</u>. The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit. However, the permittee shall operate, at a minimum, one complete set of each main line unit treatment process whether or not this process is needed to achieve permit effluent compliance.

## 5. GENERAL REQUIREMENTS

- 5.1. <u>Planned Changes</u>. The permittee shall give notice to the Director as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required only when:
- 5.1.1. The alteration or addition could significantly change the nature or increase the quantity of pollutant discharged. This notification applies to pollutants which are not subject to effluent limitations in the permit; or,
- 5.1.2. There are any planned substantial changes to the existing sewage sludge facilities, the manner of its operation, or to current sewage sludge management practices of storage and disposal. The permittee shall give the Director notice of any planned changes at least 30 days prior to their implementation.
- 5.1.3. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source.
- 5.2. <u>Anticipated Noncompliance</u>. The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.
- 5.3. <u>Permit Actions</u>. This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.
- 5.4. <u>Duty to Reapply</u>. If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit. The application should be submitted at least 180 days before the expiration date of this permit.
- 5.5. <u>Duty to Provide Information</u>. The permittee shall furnish to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Director, upon request, copies of records required to be kept by this permit.
- 5.6. <u>Other Information</u>. When the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or any report to the Director, it shall promptly submit such facts or information.
- 5.7. <u>Signatory Requirements</u>. All applications, reports or information submitted to the Director shall be signed and certified.
- 5.7.1. All permit applications shall be signed by either a principal executive officer or ranking elected official.

- 5.7.2. All reports required by the permit and other information requested by the Director shall be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:
- 5.7.2.1. The authorization is made in writing by a person described above and submitted to the Director; and,
- 5.7.2.2. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility, such as the position of plant manager, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.)
- 5.7.3. Changes to authorization. If an authorization under **Part 5.7.2** is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of **Part 5.7.2** must be submitted to the Director prior to or together with any reports, information, or applications to be signed by an authorized representative.
- 5.7.4. Certification. Any person signing a document under this section shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

- 5.8. <u>Penalties for Falsification of Reports</u>. The Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six months per violation, or by both.
- 5.9. <u>Availability of Reports</u>. Except for data determined to be confidential under 40 CFR Part 2, Subpart B, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the Director. As required by the Act, permit applications, permits and effluent data shall not be considered confidential.
- 5.10. <u>Oil and Hazardous Substance Liability</u>. Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties to which the permittee is or may be subject under Section 311 of the Act.

- 5.11. <u>Property Rights</u>. The issuance of this permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, state, tribal or local laws or regulations.
- 5.12. <u>Severability</u>. The provisions of this permit are severable, and if any provision of this permit, or the application of any provision of this permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.
- 5.13. <u>Transfers</u>. This permit may be automatically transferred to a new permittee if:
- 5.13.1. The current permittee notifies the Director at least 30 days in advance of the proposed transfer date;
- 5.13.2. The notice includes a written agreement between the existing and new permittees containing a specific date for transfer of permit responsibility, coverage, and liability between them; and,
- 5.13.3. The Director does not notify the existing permittee and the proposed new permittee of his or her intent to modify, or revoke and reissue the permit. If this notice is not received, the transfer is effective on the date specified in the agreement mentioned in **Part 5.13.2**.
- 5.14. <u>State Laws</u>. Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable state law or regulation under authority preserved by Section 510 of the Act.
- 5.15. <u>Reopener Provision</u>. This permit may be reopened and modified (following proper administrative procedures) to include the appropriate effluent limitations (and compliance schedule, if necessary), or other appropriate requirements if one or more of the following events occurs:
- 5.15.1. <u>Water Quality Standards</u>: The water quality standards of the receiving water(s) to which the permittee discharges are modified in such a manner as to require different effluent limits than contained in this permit.
- 5.15.2. <u>Wasteload Allocation</u>: A wasteload allocation is developed and approved by the State of Colorado and/or EPA for incorporation in this permit.
- 5.15.3. <u>Water Quality Management Plan</u>: A revision to the current water quality management plan is approved and adopted which calls for different effluent limitations than contained in this permit.

## 6. DEFINTIONS

All definitions contained in Section 502 of the Act and 40 CFR 122 shall apply to this permit and are incorporated herein by reference. For convenience, simplified explanations of some

regulatory/statutory definitions have been provided but, in the event of a conflict, the definition found in the Statute or Regulation takes precedence.

*Best Management Practices (BMPs)* means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution of waters of the United States. BMPs also include treatment requirements, operating procedures, and practices to control runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage.

Bypass means the intentional diversion of waste streams from any portion of a treatment facility.

*Construction Activity* refers to ground surface disturbing and associated activities, which include, but are not limited to, clearing, grading, excavation, demolition, installation of new or improved haul roads and access roads, staging areas, stockpiling of rill materials, and borrow areas. Construction does not include routine maintenance to maintain original line and grade, hydraulic capacity, or original purpose of the facility.

*Control Measure* as used in this permit, refers to any Best Management Practice or other method used to prevent or reduce the discharge of pollutants to waters of the United States.

*CWA* or *The Act* means the Clean Water Act (formerly referred to as the Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972) Pub.L. 92-500, as amended Pub. L. 95-217, Pub. L. 95-576, Pub. L. 96-483 and Pub. L. 97-117, 33 U.S.C. 1251 et.seq.

Director means the Regional Administrator of EPA Region 8 or an authorized representative.

*Discharge*, when used without a qualifier, refers to "discharge of a pollutant" as defined at 40 CFR 122.2.

*Discharge-related Activities* include: activities which cause, contribute to, or result in storm water point source pollutant discharges and measures to control storm water discharges, including the siting, construction, and operation of best management practices to control, reduce or prevent storm water pollution.

EPA means the EPA Regional Administrator or an authorized representative.

*Green Infrastructure* is an approach that communities can choose to maintain healthy waters, and provide other benefits such as stormwater management, flood mitigation, air quality management, by weaving natural processes into the built environment. "Green Infrastructure" generally refers to systems and practices that use or mimic natural processes to infiltrate, evapotranspirate (the return of water to the atmosphere either through evaporation or by plants), or reuse stormwater or runoff on the site when it is generated.

*Low Impact Development (LID)* is an approach to land development (or re-development) that works with nature to manage stormwater as close to its source as possible. LID employs principles such as preserving and recreating natural landscape features, minimizing effective imperviousness to create functional and appealing site drainage that treat stormwater as a resource rather than a waste product. There are many practices that have been used to adhere to these principles such as bioretention facilities, rain gardens, vegetated rooftops, rain barrels, and permeable pavements.

*MS4* means "*municipal separate storm sewer system*" and is used to refer to either a Large, Medium, or Small Municipal Separate Storm Sewer System. The term, as used within the context of this permit, refers to small MS4s (see definition below) and includes systems operated by a variety of public entities (e.g., military facilities, prisons, and systems operated by other levels of government).

*Municipal Separate Storm Sewer* means a conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man made channels, or storm drains): (i) Owned or operated by a State, city, town, borough, county, parish, district, association, or other public body (created by or pursuant to State law) having jurisdiction over disposal of sewage, industrial wastes, storm water, or other wastes, including special districts under State law such as a sewer district, flood control district or drainage district, or similar entity, or an Indian tribe or an authorized Indian tribal organization, or a designated and approved management agency under section 208 of the CWA that discharges to waters of the United States; (ii) Designed or used for collecting or conveying storm water; (iii) Which is not a combined sewer; and (iv) Which is not part of a Publicly Owned Treatment Works (POTW) as defined at 40 CFR 122.2.

NOT means Notice of Termination to be covered under EPA's Construction General Permit.

*Outfall* means a point source (defined below) at the point where a municipal separate storm sewer discharges to waters of the United States and does not include open conveyances connecting two municipal separate storm sewers or pipes, tunnels, or other conveyances which connect segments of the same stream or other waters of the United States and are used to convey waters of the United States.

*Point Source* means any discernible, confined, and discrete conveyance, including but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, landfill leachate collection system, vessel or other floating craft from which pollutants are or may be discharged. This term does not include return flows from irrigated agriculture or agricultural storm water runoff.

*Post-construction stormwater control measures* are permanent control measures designed to retain, detain, infiltrate, or treat stormwater discharges from newly developed impervious surfaces.

*Severe property damage* means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.

*Small Municipal Separate Storm Sewer System* is defined at 40 CFR 122.26(b)(16) and refers to all separate storm sewers that are owned or operated by the United States, a State, city, town, borough, county, parish, district, association, or other public body (created by or pursuant to State law) having jurisdiction over disposal of sewage, industrial wastes, storm water, or other wastes, including special districts under State law such as a sewer district, flood control district or drainage district, or similar entity, or an Indian tribe or an authorized Indian tribal organization, or a designated and approved management agency under section 208 of the CWA that discharges to waters of the United States, but is not defined as "large" or "medium" municipal separate storm sewer system. This term includes systems similar to separate storm sewer systems in municipalities such as systems at military bases,

large hospital or prison complexes, and highways and other thoroughfares. The term does not include separate storm sewers in very discrete areas such as individual buildings.

*Stormwater* is defined at 40 CFR 122.26(b)(13) and means storm water runoff, snow melt runoff, and surface runoff and drainage.

*Storm Water Management Plan (SWMP)* refers to a comprehensive plan which describes how the permittee manages the quality of storm water discharged from the municipal separate storm sewer system.

*Upset* means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.

*Water Quality Standards* are provisions of State or Federal law that consist of a designated use or uses for the waters of the United States, water quality criteria for such waters based upon such uses, and an antidegradation policy to protect high-quality waters. Water quality standards protect the public health or welfare, enhance the quality of water and serve the purposes of the Act.