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8	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX
9	75 Hawthorne Street
10	San Francisco, California 94105
11	IN THE MATTER OF:) DOCKET NO. UIC-09-2017-0003
12	Maui Varieties Investments, Inc.
13	Respondent. CONSENT AGREEMENT
14	Proceedings under Sections 1423(c) of the Proceedings under Sections 142
15	Safe Drinking Water Act, 42 U.S.C. § 300h-2(c).
16)
17	
18	CONSENT AGREEMENT
19	I. <u>AUTHORITIES AND PARTIES</u>
20	1. The United States Environmental Protection Agency Region IX ("EPA") and
21	Maui Varieties Investments, Inc. ("Respondent") (collectively the "Parties") agree to settle this
22	matter and consent to the entry of this Consent Agreement and Final Order ("CA/FO"), which
23	commences this proceeding in accordance with 40 C.F.R. §§ 22.13(b), 22.18(b)(2) and 22.45(b)
24	Pursuant to 40 C.F.R. § 22.18(b)(3), this proceeding will conclude upon the issuance of a final
25	order by the Regional Judicial Officer.
	In re Maui Varieties Investments, Inc. PAGE 1 OF 17

- 2. This is a civil administrative action instituted by EPA against Respondent pursuant to Section 1423(c) of the Safe Drinking Water Act ("SDWA" or "the Act"), 42 U.S.C. § 300h-2(c), for violations of the SDWA and the Underground Injection Control ("UIC") requirements set forth at 40 C.F.R. Part 144.
- 3. Complainant is the Director of the Enforcement Division, EPA Region IX. The Administrator of the EPA has delegated to the Regional Administrator of EPA Region IX the authority to initiate and settle this action under the SDWA. The Regional Administrator of EPA Region IX has further delegated the authority to enter into a consent agreement settling this action under SDWA to the EPA Region IX Director of the Enforcement Division.
- 4. Respondent is a Hawaii corporation headquartered at 2810 Paa St., Building A, Honolulu, Hawaii 96819.

II. APPLICABLE STATUTES AND REGULATIONS

- 5. Pursuant to Part C of the SDWA, 42 U.S.C. §§ 300h to 300h-8, EPA has promulgated regulations establishing minimum requirements for UIC programs to prevent underground injection that endangers drinking water sources, codified at 40 C.F.R. Part 144.
- 6. Per Section 1422(c) of the SDWA, 42 U.S.C. § 300h-1(c), and 40 C.F.R. § 147.601, EPA administers the UIC program in the State of Hawaii. This UIC program consists of the program requirements of 40 C.F.R. Parts 124, 144, 146, 147 (Subpart M), and 148.
- 7. "Underground injection" means the subsurface emplacement of fluids by well injection. 42 U.S.C. § 300h(d)(1); 40 C.F.R. § 144.3.
- 8. "Well injection" means the subsurface emplacement of fluids through a well. 40 C.F.R. § 144.3.
- 9. "Well" means, in relevant part, a dug hole whose depth is greater than the largest surface dimension. 40 C.F.R. § 144.3.

- 10. A "cesspool" is a "drywell," which in turn is a "well," as those terms are defined in 40 C.F.R. § 144.3.
- 11. "Large capacity cesspools" ("LCCs") include "multiple dwelling, community or regional cesspools, or other devices that receive sanitary wastes containing human excreta, which have an open bottom and sometimes perforated sides." 40 C.F.R. § 144.81(2). LCCs do not include single-family residential cesspools or non-residential cesspools that receive solely sanitary waste and have the capacity to serve fewer than 20 persons per day. *Id*.
- 12. UIC program regulations classify LCCs as Class V UIC injection wells. 40 C.F.R. § 144.80(e).
- 13. Class V UIC injection wells are considered a "facility or activity" subject to regulation under the UIC program. 40 C.F.R. § 144.3.
- 14. "Owner or operator" means the owner or operator of any "facility or activity" subject to regulation under the UIC program. 40 C.F.R. § 144.3.
- 15. The "owner or operator" of a Class V UIC well "must comply with federal UIC requirements set forth at 40 C.F.R. Parts 144 through 147," and must also "comply with any other measures required by States or an EPA Regional Office UIC Program to protect [underground sources of drinking water]." 40 C.F.R. § 144.82.
- 16. Owners or operators of existing LCCs were required to close those LCCs no later than April 5, 2005. 40 C.F.R. §§ 144.84(b)(2) and 144.88.
- 17. Pursuant to Section 1423(c)(1) of the SDWA, 42 U.S.C. § 300h-2(c)(1), and 40 C.F.R. § 19.4, EPA may issue an administrative order either assessing a civil penalty of not more than \$21,916 per day per violation up to a maximum of \$273,945, or requiring compliance, or both, against any person who violates the SDWA or any requirement of an applicable UIC program.

III. ALLEGATIONS

- 18. Respondent is a corporation and thus qualifies as a "person" within the meaning of Section 1401(12) of the SDWA, 42 U.S.C. § 300f(12), and 40 C.F.R. § 144.3.
- 19. Since at least April 5, 2005, Respondent has owned and operated the HouseMart Ace Hardware store in Na'alehu Hawaii ("Na'alehu Store"), located at 95-5656 Mamalahoa Highway, at the intersection of Mamalahoa Highway and Ka'alaiki Road. Respondent also owns several buildings located on an adjacent lot, including a multi-tenant office building, three small single-tenant buildings, and two residential buildings.
- 20. Since at least April 5, 2005, there have been two cesspools at this location receiving sanitary waste from the Na'alehu Store and adjacent buildings.
- 21. Since at least April 5, 2005, Respondent has owned and operated the HouseMart Ace Hardware Store located at 67-1149 Mamalahoa Highway at the intersection of Mamalahoa Highway and Pukalani Road in Kamuela, Hawaii ("Kamuela Store").
- 22. Since at least April 5, 2005, there has been one cesspool at this location receiving sanitary waste from the Kamuela Store.
- 23. Since at least April 5, 2005, Respondent has owned the site located at 199 Kalanikoa Street in Hilo, Hawaii, and has leased the site to its tenant, Del's Feed and Farm Supply Store.
- 24. Since at least April 5, 2005, there has been one cesspool at this location receiving sanitary waste from the Del's Feed and Farm Supply Store.
- 25. Since at least April 5, 2005, Respondent has been the "owner or operator" of each of the four cesspools referred to in Paragraphs 20, 22, and 24, within the meaning of 40 C.F.R. § 144.3.

- 26. Since at least April 5, 2005, each of the four cesspools referred to in Paragraphs 20, 22, and 24 has had the capacity to serve 20 or more persons per day, and thus is considered an LCC pursuant to 40 C.F.R. § 144.81(2).
- 27. Since April 5, 2005, notwithstanding its current and ongoing efforts to do so, Respondent has failed to close the four LCCs referred to in Paragraphs 20, 22, and 24 in violation of the requirement for owners and operators to close all LCCs by that date, as set forth at 40 C.F.R. §§ 144.84(b)(2) and 144.88.

IV. SETTLEMENT TERMS

- A. <u>General Provisions</u>
- 28. Consistent with the requirements of 40 C.F.R. § 22.18(b)(2), for the purposes of this proceeding, Respondent (1) admits the jurisdictional allegations contained in this CA/FO, (2) neither admits nor denies the specific factual allegations contained in this CA/FO, (3) consents to the assessment of the penalty and to the specified compliance obligations contained in this CA/FO, and (4) waives any right to contest the allegations or to appeal the Final Order accompanying this CA/FO.
- 29. Respondent expressly waives any right to contest the allegations contained in the Consent Agreement and to appeal the Final Order under the SDWA or the Administrative Procedures Act, 5 U.S.C. §§ 701-706, including any right to confer with the EPA Administrator under SDWA § 1447(b)(3), 42 U.S.C. § 300j-6(b)(3).
- 30. This CA/FO, inclusive of all exhibits, appendices, and attachments, is the entire agreement between the Parties to resolve EPA's civil claims against Respondent for the specific SDWA violations identified in this CA/FO. Full compliance with this CA/FO, which includes (1) bringing the four LCCs referenced in Paragraphs 20, 22, and 24 into compliance with the UIC requirements in accordance with 40 C.F.R. §§ 144.84(b)(2), 144.88(a), and 144.89(a), and In re Maui Varieties Investments, Inc.

Section IV.B of this CA/FO; and (2) payment of an administrative civil penalty of \$134,000 in accordance with Section IV.C of this CA/FO, shall constitute full settlement of Respondent's liability for federal civil claims for the SDWA violations specifically identified in this CA/FO.

- 31. The provisions of this CA/FO shall apply to and be binding upon Respondent, its officers, directors, agents, servants, authorized representatives, employees, and successors or assigns. Action or inaction of any persons, firms, contractors, employees, agents, or corporations acting under, through or for Respondent shall not excuse any failure of Respondent to fully perform its obligations under this CA/FO.
- 32. Issuance of this CA/FO does not in any manner affect the right of EPA to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law, except with respect to those claims that have been specifically identified pursuant to Paragraph 27 above.
- 33. This CA/FO is not a permit or modification of a permit, and does not affect Respondent's obligation to comply with all federal, state, local laws, ordinances, regulations, permits, and orders. Issuance of, or compliance with, this CA/FO does not waive, extinguish, satisfy, or otherwise affect Respondent's obligation to comply with all applicable requirements of the SDWA, regulations promulgated thereunder, and any order or permit issued thereunder, except as specifically set forth herein.
- 34. EPA reserves any and all legal and equitable remedies available to enforce this CA/FO, as well as the right to seek recovery of any costs and attorneys' fees incurred by EPA in any actions against Respondent for noncompliance with this CA/FO. Violation of this CA/FO shall be deemed a violation of applicable provisions of the SDWA.
- 35. Unless otherwise specified, the Parties shall each bear their own costs and attorneys' fees incurred in this proceeding.

- 36. This CA/FO may be executed and transmitted by facsimile, email or other electronic means, and in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute an instrument. If any portion of this CA/FO is determined to be unenforceable by a competent court or tribunal, the Parties agree that the remaining portions shall remain in full force and effect.
- 37. The undersigned representative of each party certifies that he or she is duly and fully authorized to enter into and ratify this CA/FO.
 - B. Compliance Requirements
- 38. As required by Section 1423(c)(1) of the Act, 42 U.S.C. § 300h-2(c)(1), and consistent with the timeframes set forth below, Respondent shall:
 - a. Within six (6) months of the Effective Date of this CA/FO, close the two
 LCCs located at the Na'alehu Store in accordance with 40 C.F.R.
 §§ 144.84(b)(2), 144.88(a), and 144.89(a), and all other applicable
 requirements, including all Hawaii Department of Health ("HDOH") closure,
 conversion, and/or replacement requirements. Respondent shall install one or
 more new Individual Wastewater Systems ("IWSs") at this location.
 Installation and operation of the IWS(s) shall comply with all applicable
 HDOH requirements.
 - b. Within twelve (12) months of the Effective Date of this CA/FO, close the LCC located at the Del's Feed and Farm Supply Store by connecting to the County of Hawaii sewer system. Respondent shall diligently pursue any approvals necessary to effect closure of the LCC. Respondent shall close the LCC in accordance with 40 C.F.R. §§ 144.84(b)(2), 144.88(a), and 144.89(a), and all other applicable requirements, including all Hawaii Department of

Health ("HDOH") closure, conversion, and/or replacement requirements.

- c. Close the LCC located at the Kamuela Store by connecting to the local wastewater utility known as the Waimea Wastewater Company, Inc.

 ("WWCI"). Closure shall be completed within six (6) months of receiving notice of approval from the Hawaii Public Utilities Commission

 ("Commission") to extend the service territory of WWCI to include the Kamuela Store property. Respondent represents that a complete application to thus extend the service territory is currently before the Commission and that Respondent shall diligently pursue any additional approvals necessary to effect closure of the LCC. Notwithstanding the foregoing, Respondent shall ensure closure of the LCC at the Kamuela Store no later than eighteen (18) months after the Effective Date of this CA/FO. Respondent shall close the LCC in accordance with 40 C.F.R. §§ 144.84(b)(2), 144.88(a), and 144.89(a), and all other applicable requirements, including all HDOH closure, conversion, and/or replacement requirements.
- d. Within forty-five (45) days of closure of each LCC, Respondent shall submit to EPA a copy of the Backfill Closure Report(s) for the cesspool(s). For the Na'alehu Store, Respondent shall also submit a copy of HDOH's approval to operate any IWSs that are installed at that location. For the Kamuela Store and Del's Feed and Farm Supply Store, in addition to the Backfill Closure Report, Respondent shall submit documentation confirming that the property has been successfully connected to a wastewater utility system.

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24 25 Tessa Berman, Assistant Regional Counsel U.S. Environmental Protection Agency Region IX – Office of Regional Counsel 75 Hawthorne Street (ORC-3-4) San Francisco, CA 94105

- 43. In accordance with the Debt Collection Act of 1982 and 40 C.F.R. Part 13, interest, penalty charges, and administrative costs will be assessed against the outstanding amount that Respondent owes to EPA for Respondent's failure to pay the civil administrative penalty by the deadline specified in Paragraph 40.
 - a. Interest on delinquent penalties will be assessed per 40 C.F.R. § 13.11(a)(1) at an annual rate that is equal to the rate of current value of funds to the United States Treasury (i.e., the Treasury tax and loan account rate) as prescribed and published by the Secretary of the Treasury in the Federal Register and the Treasury Fiscal Requirements Manual Bulletins.
 - b. A penalty charge will be assessed on all debts delinquent beyond ninety days. The penalty charge will be at a rate of 6% per annum and will be assessed monthly per 40 C.F.R. § 13.11(c).
 - c. In addition, administrative costs for handling and collecting Respondent's overdue debt will be based on either actual or average cost incurred, and will include both direct and indirect costs, as provided in 40 C.F.R. § 13.11(b).
- 44. Failure to pay any civil administrative penalty by the deadline may also lead to any or all of the following actions:
 - a. The debt being referred to a credit reporting agency, a collection agency, or to the Department of Justice for filing of a collection action in the appropriate United

States District Court. 40 C.F.R. §§ 13.13, 13.14, and 13.33. In any such collection action, the validity, amount, and appropriateness of the assessed penalty and of this CA/FO shall not be subject to review.

- b. The department or agency to which this matter is referred (e.g., the Department of Justice, the Internal Revenue Service) may assess administrative costs for handling and collecting Respondent's overdue debt in addition to EPA's administrative costs.
- c. EPA may (i) suspend or revoke Respondent's licenses or other privileges; or (ii) suspend or disqualify Respondent from doing business with EPA or engaging in programs EPA sponsors or funds. 40 C.F.R. § 13.17.
- 45. Respondent shall tender any interest, handling charges, late penalty payments, and stipulated penalties in the same manner as described in Paragraphs 41 and 42.

D. Stipulated Penalties

- 46. Respondent shall pay stipulated penalties in accordance with this Section for any violations of this CA/FO.
- 47. If Respondent fails to meet the LCC closure requirements set forth in Paragraph 38, Respondent agrees to pay the following amounts for each cesspool that it fails to properly close on time:
 - a. \$50 for each and every day for the first 90 days that Respondent fails to properly close the cesspool;
 - \$100 for each and every day from days 91 through 365 that Respondent fails to properly close the cesspool; and
 - c. \$200 for each and every day from day 366 and afterwards that Respondent fails to properly close the cesspool.

- 48. If Respondent fails to pay the assessed civil administrative penalty specified in Paragraph 39 by the deadline specified in Paragraph 40, Respondent agrees to pay a stipulated penalty of \$250 per day for each day the assessed penalty is late, in addition to the assessed penalty.
- 49. If Respondent fails to timely submit any reports in accordance with the timelines set forth in this CA/FO, Respondent agrees to pay a stipulated penalty of \$50 for each day after the report was due until it submits the report in its entirety.
- 50. Respondent agrees to pay any stipulated penalties within thirty (30) days of receipt of EPA's written demand for such penalties. All penalties shall begin to accrue on the first date of noncompliance, and shall continue to accrue through the date of completion of the delinquent CA/FO requirement. Respondent will use the method of payment specified in Paragraphs 41-42, and agrees to pay interest, handling charges and penalties that accrue for late payment of the stipulated penalty in the same manner as set forth in Paragraphs 43 through 45.
- 51. Neither the demand for, nor payment of, a stipulated penalty relieves Respondent of its obligation to comply with any requirement of this CA/FO or modifies or waives any deadlines set forth in this CA/FO.
- 52. EPA may, in the unreviewable exercise of its discretion, elect to pursue any other administrative or judicial remedies in addition to or in lieu of assessing stipulated penalties and/or reduce or waive stipulated penalties due under this CA/FO.
- 53. Respondent shall exercise its best efforts to avoid or minimize any delay and any effects of a delay. If any event occurs which causes or may cause delays meeting the deadlines set forth in this CA/FO, Respondent or its attorney shall, within forty-eight (48) hours of the delay or within forty-eight (48) hours of Respondent's knowledge of the anticipated delay, whichever is earlier, notify EPA in writing, by email or overnight mail. Within fifteen (15) days *In re Maui Varieties Investments, Inc.*

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thereafter, Respondent shall provide in writing the reasons for the delay, the anticipated duration of the delay, the measures taken or to be taken to prevent or minimize the delay, and a timetable by which those measures will be implemented. Failure to comply with the notice requirement of this paragraph shall preclude Respondent from asserting any claim of force majeure.

- 54. If EPA agrees in writing that the delay or anticipated delay in compliance with this CA/FO has been or will be caused by circumstances entirely beyond the control of Respondent, the time for performance may be extended for a period of no longer than the delay resulting from the circumstances causing the delay. In such event, EPA will grant in writing an extension of time. Respondent may seek relief under the provisions of this paragraph for any delay in performance resulting from a failure to obtain, or a delay in obtaining, any permit, approval, or easement required to fulfill Respondent's obligations under this CA/FO, provided that Respondent has submitted a timely and complete application and has taken all other actions necessary to obtain such permit or approval. This provision shall apply to regulatory approvals by the Hawaii Public Utilities Commission concerning the expansion of a wastewater utility's service area, and to the granting of easements or other interests in property, both as may be necessary for Respondent to connect to the wastewater utility's system. An extension of the time for performing an obligation granted by EPA pursuant to this paragraph shall not, of itself, extend the time for performing a subsequent obligation.
- 55. Any time period covered by an extension of time granted by EPA pursuant to Paragraph 54 to complete any tasks or items required by this CA/FO shall be excluded by EPA in its determination of whether to assess stipulated penalties or how much in stipulated penalties to assess.

V. EFFECTIVE DATE 1 59. Pursuant to 40 C.F.R. § 22.45, the proposed CA/FO will be subject to public 2 notice and comment at least 40 days prior to it becoming effective through the issuance of the 3 final order by the Regional Judicial Officer. 4 60. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), this CA/FO shall be 5 6 effective on the date that the final order contained in this CA/FO, having been approved and 7 issued by either the Regional Judicial Officer or Regional Administrator, is filed with the 8 Regional Hearing Clerk. 9 61. This CA/FO shall terminate only after Respondent has complied with all 10 requirements of the CA/FO, including payment of any interest and late fees, and after EPA has 11 issued a written notice of termination. 12 FOR THE CONSENTING PARTIES: 13 MAUI VARIETIES INVESTMENTS, INC.: 14 15 Guy Kaitaki "/s/" Date: August 11, 2017 16 Guy Kamitaki, President 17 Maui Varieties Investments, Inc. 2810 Paa St., Building A 18 Honolulu, HI 96819. 19 20 UNITED STATES ENVIRONMENTAL PROTECTION AGENCY: 21 22 Kathleen H. Johnson "/s/" Date: <u>August 16, 2017</u> 23 Kathleen H. Johnson, Director Enforcement Division, Region IX 24 U.S. Environmental Protection Agency 75 Hawthorne Street 25 San Francisco, CA 94105

1 UNITED STATES ENVIRONMENTAL PROTECTION AGENCY **REGION IX** 2 75 Hawthorne Street San Francisco, California 94105 3 4 IN THE MATTER OF: DOCKET NO. UIC-09-2017-0003 5 Maui Varieties Investments, Inc. 6 CONSENT AGREEMENT Respondent. 7 AND [PROPOSED] FINAL ORDER Proceedings under Sections 1423(c) of the 8 Safe Drinking Water Act, 42 U.S.C. § 300h-2(c). 10 11 **FINAL ORDER** 12 The United States Environmental Protection Agency Region IX ("EPA"), and 13 Respondent Maui Varieties Investments, Inc. ("Respondent"), having entered into the foregoing 14 Consent Agreement, and EPA having duly publicly noticed the Stipulations and Findings and 15 proposed Final Order regarding the matters alleged therein, 16 IT IS HEREBY ORDERED THAT: 17 1. The foregoing Consent Agreement and this Final Order (Docket No. UIC-09-18 19 2017-0003) be entered; 20 2. Respondent pay an administrative civil penalty of \$134,000 dollars to the 21 Treasurer of the United States of America in accordance with the terms set forth in the Consent 22 Agreement; 23 3. Respondent close four LCCs in accordance with the terms set forth in Paragraph 24 25 38 of the Consent Agreement;

1	5. Respondent comply with all other requirements of the Consent Agreement.
2	This Final Order is effective on the date that it is filed. This Final Order constitutes full
3	adjudication of the allegations in the Consent Agreement entered into by the Parties in this
4	proceeding.
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7	Date:
8	Regional Judicial Officer, Region IX U.S. Environmental Protection Agency
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