

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5 77 WEST JACKSON BOULEVARD CHICAGO, IL 60604-3590

APR 2 0 2018

REPLY TO THE ATTENTION OF:

<u>CERTIFIED MAIL</u> <u>RETURN RECEIPT REQUESTED</u>

Austin Zenere Chicago Rail and Port, LLC 3245 East 103rd Street Chicago, Illinois 60617

Re: Notice of Violation Chicago Rail and Port, LLC

Dear Mr. Zenere:

The U.S. Environmental Protection Agency is issuing the enclosed Notice of Violation (NOV) to Chicago Rail and Port, LLC (you) under Section 113(a)(1) of the Clean Air Act, 42 U.S.C. § 7413(a)(1). EPA finds that you are violating the Illinois State Implementation Plan at your Chicago, Illinois facility.

Section 113 of the Clean Air Act gives us several enforcement options. These options include issuing an administrative compliance order, issuing an administrative penalty order and bringing a judicial civil or criminal action.

We are offering you an opportunity to confer with us about the violations alleged in the NOV. The conference will give you an opportunity to present information on the specific findings of violation, any efforts you have taken to comply and the steps you will take to prevent future violations. In addition, in order to make the conference more productive, we encourage you to submit to us information responsive to the NOV prior to the conference date.

Please plan for your facility's technical and management personnel to attend the conference to discuss compliance measures and commitments. You may have an attorney represent you at this conference.

The EPA contact in this matter is Molly Smith, (312) 353-8773, or Patrick Miller, (312) 886-4044. You may call at either to request a conference. You should make the request within 10 calendar days following receipt of this letter. We should hold any conference within 30 calendar days following receipt of this letter.

Sincerely,

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Edward Nam Director Air and Radiation Division

Enclosure

cc: Julie Armitage, Chief, Bureau of Air, Illinois Environmental Protection Agency, Julie.Armitage@Illinois.gov

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

IN THE MATTER OF:
Chicago Rail and Port, LLC
Chicago, Illinois
Proceedings Pursuant to
Section $113(a)(1)$ of the
Clean Air Act, 42 U.S.C.
§ 7413(a)(1)

NOTICE OF VIOLATION

EPA-5-18-IL-10

NOTICE OF VIOLATION

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The U.S. Environmental Protection Agency is issuing this Notice of Violation under Section 113(a)(1) of the Clean Air Act (CAA), 42 U.S.C. § 7413(a)(1). EPA finds that Chicago Rail and Port, LLC (CRP) is violating the Illinois State Implementation Plan (SIP), as follows:

Statutory and Regulatory Background

- 1. Pursuant to Sections 108 and 109 of the CAA, 42 U.S.C. §§ 7408 and 7409, EPA reaffirmed the National Ambient Air Quality Standards (NAAQS) for particulate matter equal to or less than 10 microns in diameter (PM₁₀) on October 17, 2006. 71 *Fed. Reg.* 61224 (2006).
- 2. The revised national primary and secondary ambient air quality standard for PM_{10} is 150 micrograms per cubic meter ($\mu g/m^3$), 24-hour average concentration.
- 3. Appendix K to 40 C.F.R. Part 50 explains the computations necessary for analyzing particulate matter data to determine attainment of the 24-hour standards specified in 40 C.F.R. § 50.6.

Illinois SIP

- On May 31, 1972, EPA approved Illinois Pollution Control Board (IPCB) Rules 101 and 102 as part of the federally enforceable SIP for the State of Illinois. 37 Fed. Reg. 10842. IPCB Rule 101 has been recodified at 35 Illinois Administrative Code (Ill. Admin. Code) § 201.102. IPCB Rule 102 has been recodified at 35 Ill. Admin. Code § 201.141.
- 5. On February 21, 1980, EPA approved the IPCB Rule 203(f)(1) as part of the federally enforceable SIP for the State of Illinois. 45 *Fed. Reg.* 11493 (February 21, 1980). IPCB Rule 203(f)(1) has been recodified at 35. Ill. Admin. Code § 212.301.
- 6. The Illinois SIP at 35 Ill. Admin. Code § 201.141 provides, in pertinent part, that no person shall cause or threaten or allow the discharge or emission of any contaminant into the environment in any State so as, either alone or in combination with contaminants from

other sources, to cause or tend to cause air pollution in Illinois or so as to prevent the attainment or maintenance of any applicable ambient air quality standard.

- 7. The Illinois SIP at 35 Ill. Admin. Code § 201.102 defines "Ambient Air Quality Standard" as those standards promulgated from time to time by the IPCB pursuant to authority contained in the Illinois Environmental Protection Act and found at 35 Ill. Adm. Code § 243, or by the EPA pursuant to authority contained in 42 U.S.C. § 7401 et seq. as amended.
- 8. The Illinois SIP at 35 Ill. Admin. Code § 201.102 defines "Air Pollution" as the presence in the atmosphere of one or more air contaminants in sufficient quantities, characteristics and duration so as to be injurious to human, plant, or animal life, to health, or to property, or to unreasonably interfere with the enjoyment of life or property.
- 9. The Illinois SIP at 35 Ill. Admin. Code § 243.120 incorporated the 24-hour NAAQS for PM₁₀ as 150 μg/m³, 24-hour average concentration. The primary and secondary NAAQS for PM₁₀ are attained when the expected number of days per calendar year with a 24-hour average concentration above 150 μg/m³ is equal to or less than one.
- 10. The Illinois SIP at 35 Ill. Admin. Code § 243.102 defines " PM_{10} " as particulate matter that has an aerodynamic diameter less than or equal to a nominal 10 micrometers (μ m).
- 11. The Illinois SIP at 35 Ill. Admin. Code § 243.120 incorporates by reference Appendix K to 40 C.F.R. Part 50 (2013) (Interpretation of the Primary and Secondary National Ambient Air Quality Standards for Particulate Matter).

Factual Background

- 12. CRP owns and operates a bulk solid storage and handling facility 3245 East 103rd Street, Chicago, Illinois. The facility operates storage piles, roadways, material handling operations, and loading and unloading operations that emit particulate matter, including PM₁₀.
- 13. On March 1, 2017, S.H. Bell Company, Chicago, Illinois (S.H. Bell), began operating a meteorological station and a PM₁₀ ambient air monitoring network at 10218 South Avenue O, Chicago, Illinois (Monitoring Network). The Monitoring Network includes four continuous Federal Equivalence Method (FEM) PM₁₀ monitors and one filter-based Federal Reference Method (FRM) monitor. The monitors are located at the following locations:
 - a. FEM, S1, 41.708239, -87.544058;
 - b. FEM, S2, 41.710553, -87.539204;
 - c. FEM, S3, 41.710552, -87.542043;
 - d. FEM and FRM, S4, 41.711541, -87.539607; and
 - e. Meteorological station, 41.709841, -873540376.

- 14. On January 16, 2018, S.H. Bell submitted meteorological data and Monitoring Network data for the month of December 2017 from the four FEM monitors. The data submissions included the southernmost monitor, S1.
- The December 2017 Monitoring Network data showed that on December 4, 2017, the 24hour PM₁₀ average concentration was 179 μg/m³ at monitor S1.
- 16. The December 4, 2017, Monitoring Network meteorological data shows the wind was from the south and averaged over 15 miles per hour (mph).
- 17. EPA inspected the CRP facility on February 1, 2018, and confirmed bulk solid limestone storage piles in the northern portion of the CRP site, near S1 of the Monitoring Network.
- During the February 1, 2018, inspection, CRP provided copies of the Reference Method 22 Daily Observation Checklist. The checklist for December 4, 2017, indicated 25 loads of limestone were shipped during wind gusts of 20 – 38 mph.

Violations

 CRP caused the emission of PM₁₀ into the air, so as, either alone or in combination with contaminants from other sources, to cause or tend to cause, air pollution in Illinois and/or to prevent the maintenance of the revised NAAQS for PM₁₀ in violation of the Illinois SIP at 35 Ill. Admin. Code § 201.141

Environmental Impact of Violations

- 20. These violations have caused or can cause excess emissions of particulate matter: Particulate matter, especially fine particulates contains microscopic solids or liquid droplets, which can get deep into the lungs and cause serious health problems. Particulate matter exposure contributes to:
 - irritation of the airways, coughing, and difficulty breathing;
 - decreased lung function;
 - aggravated asthma;
 - chronic bronchitis;
 - irregular heartbeat;
 - nonfatal heart attacks; and
 - premature death in people with heart or lung disease.

4/20/18

Date

Edward Nam Director Air and Radiation Division



U.S. EPA Small Business Resources Information Sheet

The United States Environmental Protection Agency provides an array of resources to help small businesses understand and comply with federal and state environmental laws. In addition to helping small businesses understand their environmental obligations and improve compliance, these resources will also help such businesses find cost-effective ways to comply through pollution prevention techniques and innovative technologies.

Office of Small and Disadvantaged Business Utilization (OSDBU) www.epa.gov/aboutepa/about-officesmall-and-disadvantaged-businessutilization-osdbu

EPA's OSBBU advocates and advances business, regulatory, and environmental compliance concerns of small and socio-economically disadvantaged businesses.

EPA's Asbestos Small Business Ombudsman (ASBO) www.epa.gov/resources-smallbusinesses/asbestos-small-businessombudsman or 1-800-368-5888

The EPA ASBO serves as a conduit for small businesses to access EPA and facilitates communications between the small business community and the Agency.

Small Business Environmental Assistance Program https://nationalsbeap.org

This program provides a "one-stop shop" for small businesses and assistance providers seeking information on a wide range of environmental topics and statespecific environmental compliance assistance resources.

EPA's Compliance Assistance Homepage www.epa.gov/compliance

This page is a gateway to industry and statute-specific environmental resources, from extensive web-based information to hotlines and compliance assistance specialists. Compliance Assistance Centers www.complianceassistance.net

EPA sponsored Compliance Assistance Centers provide information targeted to industries with many small businesses. They were developed in partnership with industry, universities and other federal and state agencies.

Agriculture www.epa.gov/agriculture

Automotive Recycling www.ecarcenter.org

Automotive Service and Repair www.ccar-greenlink.org or 1-888-GRN-LINK

Chemical Manufacturing www.chemalliance.org

Construction www.cicacenter.org

Education www.campuserc.org

Food Processing www.fpeac.org

Healthcare www.hercenter.org

Local Government www.lgean.org

Surface Finishing http://www.sterc.org

Paints and Coatings www.paintcenter.org

Printing www.pneac.org

Ports www.portcompliance.org

Office of Enforcement and Compliance Assurance

Transportation www.tercenter.org

U.S. Border Compliance and Import/Export Issues www.bordercenter.org

EPA Hotlines and Clearinghouses www.epa.gov/home/epa-hotlines

EPA sponsors many free hotlines and clearinghouses that provide convenient assistance regarding environmental requirements. Examples include:

Clean Air Technology Center (CATC) Info-line www.epa.gov/catc or 1-919-541-0800

Superfund, TRI, EPCRA, RMP, and Oil Information Center 1-800-424-9346

EPA Imported Vehicles and Engines Public Helpline www.epa.gov/otaq/imports or 1-734-214-4100

National Pesticide Information Center www.npic.orst.edu or 1-800-858-7378

National Response Center Hotline to report oil and hazardous substance spills http://nrc.uscg.mil or 1-800-424-8802

Pollution Prevention Information Clearinghouse (PPIC) www.epa.gov/p2/pollution-preventionresources#ppic or 1-202-566-0799

Safe Drinking Water Hotline www.epa.gov/ground-water-and-drinkingwater/safe-drinking-water-hotline or 1-800-426-4791

Toxic Substances Control Act (TSCA) Hotline tsca-hotline@epa.gov or 1-202-554-1404

Small Entity Compliance Guides

https://www.epa.gov/reg-flex/small-entity-complianceguides

EPA publishes a Small Entity Compliance Guide (SECG) for every rule for which the Agency has prepared a final regulatory flexibility analysis, in accordance with Section 604 of the Regulatory Flexibility Act (RFA).

Regional Small Business Liaisons

www.epa.gov/resources-small-businesses/epa-regionaloffice-small-business-liaisons

The U.S. Environmental Protection Agency (EPA) Regional Small Business Liaison (RSBL) is the primary regional contact and often the expert on small business assistance, advocacy, and outreach. The RSBL is the regional voice for the EPA Asbestos and Small Business Ombudsman (ASBO).

State Resource Locators

www.envcap.org/statetools

The Locators provide state-specific contacts, regulations and resources covering the major environmental laws.

State Small Business Environmental Assistance Programs (SBEAPs) https://nationalsbeap.org/states/list

State SBEAPs help small businesses and assistance providers understand environmental requirements and sustainable business practices through workshops, trainings and site visits.

EPA's Tribal Portal

www.epa.gov/tribalportal

The Portal helps users locate tribal-related information within EPA and other federal agencies.

EPA Compliance Incentives

EPA provides incentives for environmental compliance. By participating in compliance assistance programs or voluntarily disclosing and promptly correcting violations before an enforcement action has been initiated, businesses may be eligible for penalty waivers or reductions. EPA has two such policies that may apply to small businesses:

EPA's Small Business Compliance Policy

www.epa.gov/enforcement/small-businesses-andenforcement

EPA's Audit Policy

www.epa.gov/compliance/epas-audit-policy

Commenting on Federal Enforcement Actions and Compliance Activities

The Small Business Regulatory Enforcement Fairness Act (SBREFA) established a SBREFA Ombudsman and 10 Regional Fairness Boards to receive comments from small businesses about federal agency enforcement actions. If you believe that you fall within the Small Business Administration's definition of a small business (based on your North American Industry Classification System designation, number of employees or annual receipts, as defined at 13 C.F.R. 121.201; in most cases, this means a business with 500 or fewer employees), and wish to comment on federal enforcement and compliance activities, call the SBREFA Ombudsman's toll-free number at 1-888-REG-FAIR (1-888-734-3247).

Every small business that is the subject of an enforcement or compliance action is entitled to comment on the Agency's actions without fear of retaliation. EPA employees are prohibited from using enforcement or any other means of retaliation against any member of the regulated community in response to comments made under SBREFA.

Your Duty to Comply

If you receive compliance assistance or submit a comment to the SBREFA Ombudsman or Regional Fairness Boards, you still have the duty to comply with the law, including providing timely responses to EPA information requests, administrative or civil complaints, other enforcement actions or communications. The assistance information and comment processes do not give you any new rights or defenses in any enforcement action. These processes also do not affect EPA's obligation to protect public health or the environment under any of the environmental statutes it enforces, including the right to take emergency remedial or emergency response actions when appropriate. Those decisions will be based on the facts in each situation. The SBREFA Ombudsman and Fairness Boards do not participate in resolving EPA's enforcement actions. Also, remember that to preserve your rights, you need to comply with all rules governing the enforcement process.

EPA is disseminating this information to you without making a determination that your business or organization is a small business as defined by Section 222 of the Small Business Regulatory Enforcement Fairness Act or related provisions.

CERTIFICATE OF MAILING

I certify that I sent a Notice of Violation, No. EPA-5-18-IL-10 by Certified Mail, Return

Receipt Requested, to:

Austin Zenere Chicago Rail and Port, LLC 3245 East 103rd Street Chicago, Illinois 60617

I also certify that I sent copies of the Notice of Violation to:

Julie Armitage Chief Bureau of Air Illinois Environmental Protection Agency 1021 North Grand Avenue East Springfield, Illinois 62794 Julie.Armitage@Illinois.gov

Mort Ames City of Chicago Law Department Assistant Corporation Counsel Supervisor 30 N. La Salle Street, Suite 1400 Chicago, Illinois 60602 Mort.Ames@cityofchicago.org

Dave Graham Chicago Department of Public Health Assistant Commissioner 333 S. State Street, Room 200 Chicago, Illinois 60604 Dave.Graham@cityofchicago.org

On the 23cd day of APRIL 2018.

oith us

Kathy Jones Program Technician AECAB, PAS

CERTIFIED MAIL RECEIPT NUMBER:

7009 1680 0000 7641 3428