

# United States Environmental Protection Agency

# FISCAL YEAR 2020

# Justification of Appropriation Estimates for the Committee on Appropriations

**Tab 10: State and Tribal Assistance Grants** 

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# Environmental Protection Agency 2020 Annual Performance Plan and Congressional Justification

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# **Environmental Protection Agency FY 2020 Annual Performance Plan and Congressional Justification**

### **APPROPRIATION: State and Tribal Assistance Grants**

Resource Summary Table (Dollars in Thousands)

|                                       | 1                  |                             |                        |   |
|---------------------------------------|--------------------|-----------------------------|------------------------|---|
|                                       | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020<br>Pres Budget | FY 2020 Pres<br>Budget v.<br>FY 2019<br>Annualized CR |
| State and Tribal Assistance Grants    |                    |                             |                        |   |
| Budget Authority                      | \$4,067,093.9      | \$4,212,161.0               | \$2,774,602.0          | -\$1,437,559.0  |
| Cancellation of Funds                 | \$0.0              | -\$96,198.0                 | -\$142,000.0           | -\$45,802.0   |
| Budget Authority Post Cancellation of |                    |                             |                        |   |
| Funds                                 |                    | \$4,115,963.0               | \$2,632,603.0          | -\$1,483,360.0  |
| Total Workyears                       | 5.5                | 6.6                         | 0.4                    | -6.2  |

# **Bill Language: State and Tribal Assistance Grants**

For environmental programs and infrastructure assistance, including capitalization grants for State Revolving Funds and performance partnership grants \$2,774,602,000, to remain available until expended, of which—

(1) \$1,119,772,000 shall be for making capitalization grants for the Clean Water State Revolving Funds under title VI of the Federal Water Pollution Control Act; and of which \$863,233,000 shall be for making capitalization grants for the Drinking Water State Revolving Funds under section 1452 of the Safe Drinking Water Act: Provided, That notwithstanding section 603(d)(7) of the Federal Water Pollution Control Act, the limitation on the amounts in a State water pollution control revolving fund that may be used by a State to administer the fund shall not apply to amounts included as principal in loans made by such fund in fiscal year 2020 and prior years where such amounts represent costs of administering the fund to the extent that such amounts are or were deemed reasonable by the Administrator, accounted for separately from other assets in the fund, and used for eligible purposes of the fund, including administration:

Provided further, That for fiscal year 2020, notwithstanding the provisions of subsections (g)(1), (h), and (l) of section 201 of the Federal Water Pollution Control Act, grants made under title II of such Act for American Samoa, Guam, the commonwealth of the Northern Marianas, the United States Virgin Islands, and the District of Columbia may also be made for the purpose of providing assistance: (1) solely for facility plans, design activities, or plans, specifications, and estimates for any proposed project for the construction of treatment works; and (2) for the construction, repair, or replacement of privately owned treatment works serving one or more principal residences or small commercial establishments:

Provided further, That for fiscal year 2020, notwithstanding the provisions of such subsections (g)(1), (h), and (l) of section 201 and section 518(c) of the Federal Water Pollution Control Act, funds reserved by the Administrator for grants under section 518(c) of the Federal Water Pollution Control Act may also be used to provide assistance: (1) solely for facility plans, design activities, or plans, specifications, and estimates for any proposed project for the construction of treatment

works; and (2) for the construction, repair, or replacement of privately owned treatment works serving one or more principal residences or small commercial establishments:

Provided further, That for fiscal year 2020, notwithstanding any provision of the Federal Water Pollution Control Act and regulations issued pursuant thereof, up to a total of \$2,000,000 of the funds reserved by the Administrator for grants under section 518(c) of such Act may also be used for grants for training, technical assistance, and educational programs relating to the operation and management of the treatment works specified in section 518(c) of such Act:

Provided further, That for fiscal year 2020, funds reserved under section 518(c) of such Act shall be available for grants only to Indian tribes, as defined in section 518(h) of such Act, and former Indian reservations in Oklahoma (as determined by the Secretary of the Interior) and Native Villages as defined in Public Law 92–203:

Provided further, That for fiscal year 2020, notwithstanding the limitation on amounts in section 518(c) of the Federal Water Pollution Control Act, up to a total of 2 percent of the funds appropriated, or \$30,000,000, whichever is greater, and notwithstanding the limitation on amounts in section 1452(i) of the Safe Drinking Water Act, up to a total of 2 percent of the funds appropriated, or \$20,000,000, whichever is greater, for State Revolving Funds under such Acts may be reserved by the Administrator for grants under section 518(c) and section 1452(i) of such Acts:

Provided further, That for fiscal year 2020, notwithstanding the amounts specified in section 205(c) of the Federal Water Pollution Control Act, up to 1.5 percent of the aggregate funds appropriated for the Clean Water State Revolving Fund program under the Act less any sums reserved under section 518(c) of the Act, may be reserved by the Administrator for grants made under title II of the Federal Water Pollution Control Act for American Samoa, Guam, the Commonwealth of the Northern Marianas, and United States Virgin Islands:

Provided further, That for fiscal year 2020, notwithstanding the limitations on amounts specified in section 1452(j) of the Safe Drinking Water Act, up to 1.5 percent of the funds appropriated for the Drinking Water State Revolving Fund programs under the Safe Drinking Water Act may be reserved by the Administrator for grants made under section 1452(j) of the Safe Drinking Water Act:

Provided further, That notwithstanding 22 U.S.C. 1383(i)(3)(A), not less than 10 percent but not more than 20 percent of the funds made available under this title to each State for Clean Water State Revolving Fund capitalization grants and not less than 20 percent but not more than 30 percent of the funds made available under this title to each State for Drinking Water State Revolving Fund capitalization grants shall be used by the State to provide additional subsidy to eligible recipients in the form of forgiveness of principal, negative interest loans, or grants (or any combination of these), and shall be so used by the State only where such funds are provided as initial financing for an eligible recipient or to buy, refinance, or restructure the debt obligations of eligible recipients only where such debt was incurred on or after the date of enactment of this Act:

- (2) \$3,000,000 shall be for grants to the State of Alaska to address drinking water and wastewater infrastructure of rural and Alaska Native Villages: Provided, That of these funds: (A) the State of Alaska shall provide a match of 25 percent; (B) no more than 5 percent of the funds may be used for administrative and overhead expenses; and (C) the State of Alaska shall make awards consistent with the Statewide priority list established in conjunction with the Agency and the U.S. Department of Agriculture for all water, sewer, waste disposal, and similar projects carried out by the State of Alaska that are funded under section 221 of the Federal Water Pollution Control Act (33 U.S.C. 1301) or the Consolidated Farm and Rural Development Act (7 U.S.C. 1921 et seq.) which shall allocate not less than 25 percent of the funds provided for projects in regional hub communities;
- (3) \$62,000,000 shall be to carry out section 104(k) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), including grants, interagency agreements, and associated program support costs shall be for grants under title VII, subtitle G of the Energy Policy Act of 2005;
- (4) \$580,347,000 shall be for grants, including associated program support costs, to States, federally recognized tribes, interstate agencies, tribal consortia, and air pollution control agencies for multi-media or single media pollution prevention, control and abatement and related activities, including activities pursuant to the provisions set forth under this heading in Public Law 104–134, and for making grants under sections 103 and 105 of the Clean Air Act for particulate matter monitoring and data collection activities subject to terms and conditions specified by the Administrator, of which: \$31,791,000 shall be for carrying out section 128 of CERCLA; \$6,422,000 shall be for Environmental Information Exchange Network grants, including associated program support costs; \$11,884,000 of the funds available for grants under section 106 of the Federal Water Pollution Control Act shall be for State participation in national- and State-level statistical surveys of water resources and enhancements to State monitoring programs; and \$10,000,000 shall be for Multipurpose Grants to States and federally recognized Indian tribes for the implementation of mandatory statutory duties in delegated environmental programs;
- (6) \$50,000,000 shall be for grants to States, federally recognized Indian tribes, public preschools, local educational agencies as defined in 20 U.S.C. 7801(30), and non-profit organizations, for detection, assessment, prevention, control, or abatement of pollution and other environmental hazards in school buildings as defined in 20 U.S.C. 3610(6), and related activities: Provided, That the Federal share of the costs of such activities shall not exceed 75 percent: Provided further, That the Administrator may waive such cost share requirement in the case of schools located in economically distressed communities;
- (7) \$2,000,000 shall be for grants under section 1459A(l) of the Safe Drinking Water Act (42 U.S.C. 300j-19a(l)), as amended by section 2005 of the America's Water Infrastructure Act of 2018 (Public Law 115–270);
- (8) \$5,000,000 shall be for grants under section 1465 of the Safe Drinking Water Act (42 U.S.C. 300j-25), as added by section 2006(b) of the America's Water Infrastructure Act of 2018 (Public Law 115–270);

- (9) \$7,500,000 shall be for grants under section 104(b)(8) of the Federal Water Pollution Control Act (33 U.S.C. § 1254(b)(8)), as added by section 4103 of the America's Water Infrastructure Act of 2018 (Public Law 115–270);
- (10) \$61,450,000 shall be for grants under section 221 of the Federal Water Pollution Control Act (33 U.S.C. 1301), as amended by section 4106 of the America's Water Infrastructure Act of 2018 (Public Law 115–270);
- (11) \$300,000 shall be for grants authorized in section 4304 of the America's Water Infrastructure Act of 2018 (Public Law 115–270); and
- (12) \$10,000,000 shall be for grants under section 1464(d) of the Safe Drinking Water Act (42 U.S.C. 300j-24(d)), as amended by section 2107 of the Water Infrastructure Improvements for the Nation Act (Public Law 114–322) and section 2006(a) of the America's Water Infrastructure Act of 2018 (Public Law 115–270).

# **Program Projects in STAG**

(Dollars in Thousands)

|   | (Bollars in Thousands) |                             |                        | ,   |  |
|---|------------------------|-----------------------------|------------------------|---|--|
| Program Project   | FY 2018<br>Actuals     | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |  |
| State and Tribal Assistance Grants (STAG)                   |                        |                             |                        |   |  |
| Infrastructure Assistance: Alaska Native Villages           | \$19,543.0             | \$20,000.0                  | \$3,000.0              | -\$17,000.0   |  |
| Brownfields Projects  | \$84,310.3             | \$80,000.0                  | \$62,000.0             | -\$18,000.0   |  |
| Infrastructure Assistance: Clean Water SRF                  | \$1,657,428.2          | \$1,693,887.0               | \$1,119,772.0          | -\$574,115.0  |  |
| Infrastructure Assistance: Drinking Water SRF               | \$1,128,161.0          | \$1,163,233.0               | \$863,233.0            | -\$300,000.0  |  |
| Infrastructure Assistance: Mexico Border                    | \$11,524.6             | \$10,000.0                  | \$0.0                  | -\$10,000.0   |  |
| Diesel Emissions Reduction Grant Program                    | \$72,668.1             | \$75,000.0                  | \$10,000.0             | -\$65,000.0   |  |
| Targeted Airshed Grants                                     | \$29,479.0             | \$40,000.0                  | \$0.0                  | -\$40,000.0   |  |
| GKM Water Monitoring  | \$3,092.6              | \$4,000.0                   | \$0.0                  | -\$4,000.0  |  |
| Safe Water for Small & Disadvantaged<br>Communities         | \$0.0                  | \$20,000.0                  | \$0.0                  | -\$20,000.0   |  |
| Reducing Lead in Drinking Water                             | \$0.0                  | \$10,000.0                  | \$0.0                  | -\$10,000.0   |  |
| Lead Testing in Schools                                     | \$0.0                  | \$20,000.0                  | \$10,000.0             | -\$10,000.0   |  |
| Healthy Schools   | \$0.0                  | \$0.0                       | \$50,000.0             | \$50,000.0  |  |
| Drinking Water Infrastructure Resilience and Sustainability | \$0.0                  | \$0.0                       | \$2,000.0              | \$2,000.0   |  |
| Drinking Fountain Lead Testing                              | \$0.0                  | \$0.0                       | \$5,000.0              | \$5,000.0   |  |
| Technical Assistance for Treatment Works                    | \$0.0                  | \$0.0                       | \$7,500.0              | \$7,500.0   |  |
| Sewer Overflow Control Grants                               | \$0.0                  | \$0.0                       | \$61,450.0             | \$61,450.0  |  |
| Water Infrastructure and Workforce Investment               | \$0.0                  | \$0.0                       | \$300.0                | \$300.0   |  |
| Subtotal, State and Tribal Assistance Grants (STAG)         | \$3,006,206.8          | \$3,136,120.0               | \$2,194,255.0          | -\$941,865.0  |  |
| Categorical Grants  |                        |                             |                        |   |  |

| Program Project   | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|---|--------------------|-----------------------------|------------------------|---|
| Categorical Grant: Nonpoint Source (Sec. 319)                         | \$167,592.8        | \$170,915.0                 | \$0.0                  | -\$170,915.0  |
| Categorical Grant: Public Water System<br>Supervision (PWSS)          | \$98,978.8         | \$101,963.0                 | \$67,892.0             | -\$34,071.0   |
| Categorical Grant: State and Local Air Quality<br>Management          | \$229,030.4        | \$228,219.0                 | \$151,961.0            | -\$76,258.0   |
| Categorical Grant: Radon  | \$8,198.0          | \$8,051.0                   | \$0.0                  | -\$8,051.0  |
| Categorical Grant: Pollution Control (Sec. 106)                       |                    |                             |                        |   |
| Monitoring Grants   | \$17,766.8         | \$17,848.0                  | \$11,884.0             | -\$5,964.0  |
| Categorical Grant: Pollution Control<br>(Sec. 106) (other activities) | \$211,267.6        | \$212,958.0                 | \$141,799.0            | -\$71,159.0   |
| Subtotal, Categorical Grant: Pollution Control (Sec. 106)             | \$229,034.4        | \$230,806.0                 | \$153,683.0            | -\$77,123.0   |
| Categorical Grant: Wetlands Program<br>Development                    | \$15,111.2         | \$14,661.0                  | \$9,762.0              | -\$4,899.0  |
| Categorical Grant: Underground Injection<br>Control (UIC)             | \$10,130.3         | \$10,506.0                  | \$6,995.0              | -\$3,511.0  |
| Categorical Grant: Pesticides Program Implementation                  | \$12,728.1         | \$12,701.0                  | \$8,457.0              | -\$4,244.0  |
| Categorical Grant: Lead   | \$13,016.2         | \$14,049.0                  | \$0.0                  | -\$14,049.0   |
| Categorical Grant: Hazardous Waste Financial<br>Assistance            | \$97,994.5         | \$99,693.0                  | \$66,381.0             | -\$33,312.0   |
| Categorical Grant: Pesticides Enforcement                             | \$17,924.6         | \$18,050.0                  | \$10,531.0             | -\$7,519.0  |
| Categorical Grant: Pollution Prevention                               | \$4,115.9          | \$4,765.0                   | \$0.0                  | -\$4,765.0  |
| Categorical Grant: Toxics Substances<br>Compliance                    | \$4,685.5          | \$4,919.0                   | \$3,276.0              | -\$1,643.0  |
| Categorical Grant: Tribal General Assistance<br>Program               | \$65,266.1         | \$65,476.0                  | \$44,233.0             | -\$21,243.0   |
| Categorical Grant: Underground Storage Tanks                          | \$1,320.0          | \$1,498.0                   | \$0.0                  | -\$1,498.0  |
| Categorical Grant: Tribal Air Quality<br>Management                   | \$12,767.9         | \$12,829.0                  | \$8,963.0              | -\$3,866.0  |
| Categorical Grant: Environmental Information                          | \$9,550.3          | \$9,646.0                   | \$6,422.0              | -\$3,224.0  |
| Categorical Grant: Beaches Protection                                 | \$9,552.0          | \$9,549.0                   | \$0.0                  | -\$9,549.0  |
| Categorical Grant: Brownfields  | \$46,941.8         | \$47,745.0                  | \$31,791.0             | -\$15,954.0   |
| Categorical Grant: Multipurpose Grants                                | \$56.1             | \$10,000.0                  | \$10,000.0             | \$0.0   |
| Categorical Grant: Sector Program                                     | \$103.4            | \$0.0                       | \$0.0                  | \$0.0   |
| Subtotal, Categorical Grants  | \$1,054,098.3      | \$1,076,041.0               | \$580,347.0            | -\$495,694.0  |
| Congressional Priorities  |                    |                             |                        |   |
| Congressionally Mandated Projects                                     | \$6,788.8          | \$0.0                       | \$0.0                  | \$0.0   |
| Cancellation of Funds   | \$0.0              | -\$96,198.0                 | -\$142,000.0           | -\$45,802.0   |
| TOTAL STAG  | \$4,067,093.9      | \$4,115,963.0               | \$2,632,602.0          | -\$1,483,361.0  |

<sup>\*</sup>For ease of comparison, Superfund transfer resources for the audit and research functions are shown in the Superfund account.

<sup>\*\*\*</sup> Fact Sheet tables do not include applicable cancellation of funds \*\*\*

**Categorical Grants** 

# **Categorical Grant: Beaches Protection**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$9,552.0          | \$9,549.0                   | \$0.0                  | -\$9,549.0  |
| Total Budget Authority             | \$9,552.0          | \$9,549.0                   | \$0.0                  | -\$9,549.0  |

### **Program Project Description:**

EPA's Beaches Protection Program awards grants to eligible coastal states, territories, and tribes to monitor water quality at beaches and to notify the public, through beach advisories and closures, when water quality exceeds applicable standards.

### FY 2020 Activities and Performance Plan:

Resources are proposed for elimination for this program in FY 2020. EPA will encourage states to continue beach monitoring and notification programs.

### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$9,549.0) This program change eliminates the Beaches Protection Grant Program, which is a mature well-established program supporting state beach monitoring and notification programs that can continue to be implemented at the local level.

### **Statutory Authority:**

Clean Water Act § 406; Beach Act of 2000; Appropriation Act: FY 2018 (Public Law 115-141).

# **Categorical Grant: Brownfields**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Revitalize Land and Prevent Contamination

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$46,941.8         | \$47,745.0                  | \$31,791.0             | -\$15,954.0   |
| Total Budget Authority             | \$46,941.8         | \$47,745.0                  | \$31,791.0             | -\$15,954.0   |

### **Program Project Description:**

EPA's Brownfields Program is a successful model of the Agency working cooperatively with states, tribes, local governments, and other agencies to help communities oversee, plan, assess, and cleanup brownfield properties. State and Tribal Response Programs address contaminated sites that do not require federal action but need assessment and/or cleanup before they can be considered ready for reuse. This program allocates funding to states and tribes to establish core capabilities and enhance their response programs.

Approximately 129 million people (roughly 40 percent of the U.S. population) live within three miles of a brownfields site that received EPA funding. Since its inception, the Brownfields Program has fostered a community-driven approach to the reuse of contaminated sites. As of the end of 2017, the State and Tribal Response Programs have leveraged more than 9,916 jobs and \$790 million in other funding. In FY 2018, EPA provided funding to 165 states, tribes, territories, and the District of Columbia.<sup>2</sup>

This funding is a critical source for state and tribal partners to establish and grow their brownfields programs. Over 100 tribes have received Brownfields funding to build their programs, and cumulatively cleaned up over 1,515 properties and made over 38,168 acres ready for reuse. Addressing brownfields on tribal lands also has leveraged over 878 jobs and \$139 million. <sup>3</sup>

### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1 / Objective 1.3, Revitalize Land and Prevent Contamination in the FY 2018 - 2022 EPA Strategic Plan. In FY 2020, EPA will allocate funding support to approximately 170 state and tribal response programs to oversee the cleanup at approximately 24,817 properties. In FY 2018, the Brownfields Program participated in a *kaizen* event which led to increased reporting of sites made ready for reuse by brownfields cooperative

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<sup>&</sup>lt;sup>1</sup> U.S. EPA, Office of Land and Emergency Management Estimate 2017. Data collected includes: (1) site information as of the end of FY 2016; and (2) census data from the 2011-2015 American Community Survey.

<sup>&</sup>lt;sup>2</sup> Data from U.S. EPA Assessment, Cleanup and Redevelopment Exchange System (ACRES).

<sup>&</sup>lt;sup>3</sup> Data from U.S. EPA ACRES.

agreement recipients. In FY 2020, the Program will continue to use the results of the *kaizen* event to improve brownfields data reporting.

States and tribes may use categorical grant funding provided under this program in the following ways:

- Conducting site-specific activities, such as assessments and cleanups at brownfields sites;<sup>4</sup>
- Developing mechanisms and resources to provide meaningful opportunities for public participation;
- Developing mechanisms for approval of cleanup plans, and verification and certification that cleanup efforts are complete;
- Creating an inventory of brownfields sites;
- Capitalizing a Revolving Loan Fund for brownfields-related work;
- Developing a public record;
- Developing oversight and enforcement authorities, or other mechanisms and resources;
- Purchasing environmental insurance;
- Developing state and tribal tracking and management systems for land use, institutional and engineering controls; and
- Conducting public education and outreach efforts to ensure that tribal communities are informed and able to participate in environmental decision-making.

### **Performance Measure Targets:**

Work under this program supports performance results in the Brownfields Projects Program under the STAG appropriation.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$15,954.0) This program change reduces federal resources for cleanup oversight by states and tribes. EPA will work with states and tribes to prioritize funds to establish core capabilities, enhance their response programs, and identify program efficiencies.

### **Statutory Authority:**

Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) § 128(a).

<sup>&</sup>lt;sup>4</sup> For more information, please see <u>Brownfields State & Local Tribal Information</u>.

# **Categorical Grant: Environmental Information**

Program Area: Categorical Grants Goal: Rule of Law and Process Objective(s): Streamline and Modernize

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$9,550.3          | \$9,646.0                   | \$6,422.0              | -\$3,224.0  |
| Total Budget Authority             | \$9,550.3          | \$9,646.0                   | \$6,422.0              | -\$3,224.0  |

### **Program Project Description:**

Funds provided under this categorical grant support the Environmental Information Exchange Network (EN) which is a critical component of the Agency's data strategy. The EN is a standards-based, secure approach for EPA and its state, tribal and territorial partners to exchange and share environmental data over the Internet. Through its use of technology and data standards, open-source software, shared services and reusable tools and applications, the EN, in tandem with the Agency's E-Enterprise efforts, offers its partners tremendous potential for managing, accessing, and analyzing environmental data more effectively and efficiently.

The Exchange Network Grants Program provides funding to states, territories, federally recognized Indian tribes, and tribal consortia to support their participation in the EN. These grants help EN partners acquire and develop the hardware and software needed to: connect to the EN; use the EN to collect, report and access the data they need with greater efficiency; conduct mappings from one system to another with XML schemas; and integrate environmental data across programs. In collaboration with EPA, the Environmental Council of the States (ECOS) agreed upon the EN as the standard approach for EPA, state, tribe, and territorial data sharing. The Exchange Network Grant Program provides the funding to make this approach a reality.

### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 3 / Objective 3.4, Streamline and Modernize in the FY 2018 – 2022 EPA Strategic Plan. In FY 2020, the Environmental Information programs and activities will continue focus on state, local, and tribal partnerships in supporting government agencies' delivery of environmental protection. Under this strategy, the Agency will continue to advance its business processes and systems to reduce reporting burden on states and regulated facilities, as well as to improve the effectiveness and efficiency of environmental protection programs for EPA, states, and tribes. Currently a total of sixty-three state, tribal, and territorial partners administer qualified EN grants projects. Many will apply results of Lean efforts conducted by those agencies to implement these projects. EPA anticipates awarding fifteen EN grants in FY 2020 that will assist states, tribes, and territories to perform the following activities, which will be prioritized based on core requirements:

- Data Access and Availability: These activities create services and tools that make state, tribal, or territorial data available on demand to other partners. Providing data through web services and application programming interfaces (APIs) helps facilitate the sharing of information with the public, with private sector entities, and among state, tribal, and territorial agencies and EPA. The development of an API and web services approach, in collaboration with EN partners, advances the EN's goal of expanding access to environmental data and enhancing inter- and intra-partner data sharing. Grant activities may include mobile and desktop applications, executive and program dashboards, and publishing environmental information to public sites.
- New EPA Reporting Data Flows: Grant projects will support developing and implementing new EN data flows that enable automated reporting to EPA systems (e.g., NPDES).
- Partner Data Sharing: These activities support the partners' ability to share cross-state, cross-tribal or state-tribal data, such as institutional controls at contamination sites, data on cleanup sites, and datasets of national significance to tribes (e.g., open dumps).
- Virtual Exchange Services (VES) support for states, tribes, and territories: This program supports EN Partners transitioning from using individually-operated nodes to leveraging EPA-hosted VES. Moving to VES supports the transition to a cloud-based network infrastructure, which provides more cost-efficient ways for EN partners to manage nodes, thereby decreasing development and operational costs (including licensing, server, and administration costs). This cloud-based model provides a simplified and standardized development environment, creates greater economies of scale, and reduces the administration burden on partners.
- Sharing Cross-Media Electronic Reporting Rule (CROMERR) services and components: This supports state and tribal adoption and implementation of a suite of Central Data Exchange services that EPA has centrally developed for CROMERR functions. Specific Shared Services include electronic signature for submissions from regulated entities, Copy of Record management, and identity management within the registration process. States and tribes will use these services that are centrally hosted by EPA, replacing individually developed system functions. The use of shared services will reduce states and tribes' time to prepare and review applications and develop systems, and the cost to develop, operate, and maintain CROMERR-compliant e-reporting systems.
- Support for the EN and E-Enterprise business strategy through a cooperative agreement with ECOS under the associated program support cost authority (Public Law 113-76<sup>5</sup>). This includes direct support to both EN and E-Enterprise joint governance, each of which represents a cross-section of EPA, state, and tribal organizations.

The "National Environmental Information Exchange Network Grant Program Solicitation Notice" sets forth the process for awarding grant funding to states, tribes, and territories. 6 It is an annual

<sup>&</sup>lt;sup>5</sup> For additional information, please refer to: <a href="https://www.gpo.gov/fdsys/pkg/PLAW-113publ76/pdf/PLAW-113publ76.pdf">https://www.gpo.gov/fdsys/pkg/PLAW-113publ76/pdf/PLAW-113publ76.pdf</a>.

<sup>&</sup>lt;sup>6</sup> For additional information, please refer to: <a href="https://www.epa.gov/exchangenetwork/exchange-network-grant-program">https://www.epa.gov/exchangenetwork/exchange-network-grant-program</a>.

guidance document that describes eligibility requirements, the process for application preparation and submission, evaluation criteria, award administration information, and post-award monitoring procedures.

# **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$3,224.0) This focuses funding for states, tribes, and territories to develop tools, services, and core capabilities, to increase their ability to share data through the EN and to improve the effectiveness and efficiency of their environmental program management.

# **Statutory Authority:**

Reorganization Plan No. 3 of 1970, 84 Stat. 2086, as amended by Pub. L. 98–80, 97 Stat. 485 (codified at Title 5, App.) (EPA's organic statute); Appropriation Act: FY 2018 (Public Law 115-141).

### Categorical Grant: Hazardous Waste Financial Assistance

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Revitalize Land and Prevent Contamination

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$97,994.5         | \$99,693.0                  | \$66,381.0             | -\$33,312.0   |
| Total Budget Authority             | \$97,994.5         | \$99,693.0                  | \$66,381.0             | -\$33,312.0   |

### **Program Project Description:**

The Hazardous Waste Financial Assistance Grants help states<sup>7</sup> implement the Resource Conservation and Recovery Act (RCRA). Through RCRA, EPA and states protect human health and the environment by minimizing waste generation, preventing the release of millions of tons of hazardous wastes, and cleaning up land and water. Authorized states conduct the direct implementation of permitting, corrective action, and enforcement components of the RCRA Hazardous Waste Management Program.

This grant funding supports all 50 states and six territories. Currently, 48 states and two territories are authorized to implement the RCRA program. In addition, EPA directly implements the RCRA program in the states of Iowa and Alaska. To ensure statutory requirements are successful, EPA partners with state and local governments, as well as American businesses and non-governmental organizations, to significantly improve waste and material management practices. In FY 2019 EPA will begin revising the state allocation formula for Hazardous Waste Financial Assistance Grants that will take effect in FY 2021. The Agency will pursue appropriate updates, including using the most recent data, to better align cooperative agreement funding to state needs, maximizing the environmental benefits and program performance of this funding.

### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.3, Revitalize Land and Prevent Contamination in the *FY 2018 – 2022 EPA Strategic Plan*. In FY 2020, the Agency (and authorized states) will:

• Issue and renew permits to a portion of the 6,600 hazardous waste treatment, storage and disposal facilities. This includes working with industry, the public, and states to address issues related to management of hazardous waste through development and application of standards, permits, guidance, and training;

<sup>&</sup>lt;sup>7</sup> When appropriate, these grants also are used to support tribes in conducting hazardous waste work in Indian Country. For additional information, refer to: <a href="https://www.epa.gov/tribal/solid-and-hazardous-waste-indian-country-resource-conservation-and-recovery-act-rcra">https://www.epa.gov/tribal/solid-and-hazardous-waste-indian-country-resource-conservation-and-recovery-act-rcra</a>.

- Process permit modifications to keep pace with evolving business practices, technology, market conditions, and cleanup decisions;
- Update controls to encourage facilities to modernize technological systems, expand waste management capability, improve hazardous waste management practices, and make timely cleanup decisions;
- Inspect facilities to ensure compliance and safety;
- Oversee cleanups at hazardous waste management facilities, and focus on completing cleanup of the 3,779 priority 2020 Baseline facilities;
- Oversee cleanups at high priority contaminated hazardous waste management facilities and return cleaned up property to productive use. This includes working with state partners to ensure that responsible parties conduct effective and efficient cleanups that are protective of human health and the environment, and reduce the burden on federal taxpayers;
- Draft implementation documents such as permits and orders, review site assessment plans and results, review remedy selection documents, oversee remedy implementation, oversee public participation, and track progress of cleanups;
- Continue to improve cleanup approaches, share best practices and cleanup innovations, such as RCRA FIRST,<sup>8</sup> and address issues of emerging science; and
- Under EPA's Lean Management System, EPA will monitor progress in issuing permits more quickly without sacrificing permit integrity. This includes progress towards meeting the Agency's goal of reaching all permitting-related decisions in a timely manner.

### **Performance Measure Targets:**

Work under this program also supports performance results in the RCRA Corrective Action Program under the Environmental Programs and Management appropriation.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$33,312.0) This program change modifies timelines for reaching cleanup milestones and reviewing facility data, cleanup plans, and permit modifications. Assistance to tribal communities also is curtailed. EPA will work with states and tribes to target funds to core requirements while providing flexibility to address particular priorities.

### **Statutory Authority:**

Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act § 3011; Appropriation Act: FY 2018 (Public Law 115-141).

<sup>&</sup>lt;sup>8</sup> For more information, visit: <a href="https://www.epa.gov/hw/toolbox-corrective-action-resource-conservation-and-recovery-act-facilities-investigation-remedy">https://www.epa.gov/hw/toolbox-corrective-action-resource-conservation-and-recovery-act-facilities-investigation-remedy</a>.

# **Categorical Grant: Lead**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Ensure Safety of Chemicals in the Marketplace

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$13,016.2         | \$14,049.0                  | \$0.0                  | -\$14,049.0   |
| Total Budget Authority             | \$13,016.2         | \$14,049.0                  | \$0.0                  | -\$14,049.0   |

### **Program Project Description:**

EPA's Lead Paint Program is working to reduce the number of children with blood lead levels of five micrograms per deciliter or higher. The Program also works to reduce the disparities in blood lead levels between low-income children and non-low-income children,<sup>9</sup> and provides support to authorized states and tribal programs that administer training and certification programs for lead professionals and contractors.

### FY 2020 Activities and Performance Plan:

Resources are proposed for elimination for this program in FY 2020. Lead paint certification will continue under the Chemical Risk Review and Reduction Program.

### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$14,049.0) This program change eliminates the Categorical Grant: Lead Program.

### **Statutory Authority:**

Toxic Substances Control Act (TSCA) §§ 401-412.

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<sup>&</sup>lt;sup>9</sup> Centers for Disease Control and Prevention. Fourth Report on Human Exposure to Environmental Chemicals, Updated Tables, (September, 2012). Atlanta, GA: U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. <a href="http://www.cdc.gov/exposurereport/">http://www.cdc.gov/exposurereport/</a>.

### **Categorical Grant: Multipurpose Grants**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$56.1             | \$10,000.0                  | \$10,000.0             | \$0.0   |
| Total Budget Authority             | \$56.1             | \$10,000.0                  | \$10,000.0             | \$0.0   |

# **Program Project Description:**

EPA and its partners have made enormous progress in protecting air, water, and land resources. The recently created Multipurpose Grants Program will differ from prior iterations by supporting states, tribes, and territories in the implementation of mandatory statutory duties in environmental programs delegated by EPA. Recognizing that environmental challenges differ due to variations in geography, population density, and other factors, the Program provides EPA's partners with flexibility to target funds to their highest priority efforts to protect human health and the environment.

### FY 2020 Activities and Performance Plan:

Work in this program directly supports multiple objectives under Goal 1, Core Mission in the *FY 2018 - 2022 EPA Strategic Plan*. In FY 2020, these funds will support the implementation of mandatory statutory duties delegated by EPA under pertinent environmental laws. States, tribes, and territories will have the flexibility to apply the funds toward activities required in a broad array of environmental statutes, depending on local needs and priorities. Results will be tracked as required by the Environmental Results Order and could support critical work across multiple environmental programs.

### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• No change in program funding.

### **Statutory Authority:**

Appropriation Act: FY 2018 (Public Law 115-141); Indian Environmental General Assistance Program Act (GAP); Pollution Prevention Act (PPA); Federal Insecticide, Fungicide, and

Rodenticide Act (FIFRA); Clean Air Act (CAA); Toxic Substances Control Act (TSCA); National Environmental Policy Act (NEPA); Clean Water Act (CWA); Safe Drinking Water Act (SDWA); Resource Conservation and Recovery Act (RCRA); Comprehensive Environmental Response, and Compensation and Liability Act (CERCLA); Marine Protection Research and Sanctuaries Act (MPRSA); Indoor Radon Abatement Act.

Note: EPA is currently seeking appropriations language to support this program: "Provided further; That of the funds otherwise available under the heading State and Tribal Assistance Grants; \$27,000,000 shall be for multi-purpose grants for the implementation of mandatory statutory duties in delegated environmental programs."

# **Categorical Grant: Nonpoint Source (Sec. 319)**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | (= ==================================== |             |                     |                    |
|------------------------------------|---|-------------|---------------------|--------------------|
|                                    |   |             |                     | FY 2020 Pres       |
|                                    |   | FY 2019     |                     | Budget v.          |
|                                    | FY 2018                                 | Annualized  | <b>FY 2020 Pres</b> | FY 2019 Annualized |
|                                    | Actuals                                 | CR          | Budget              | CR                 |
| State and Tribal Assistance Grants | \$167,592.8                             | \$170,915.0 | \$0.0               | -\$170,915.0       |
| Total Budget Authority             | \$167,592.8                             | \$170,915.0 | \$0.0               | -\$170,915.0       |

# **Program Project Description:**

Section 319 of the Clean Water Act (CWA) authorizes states, territories, and tribes to use a range of tools to implement their Nonpoint Source Programs. <sup>10</sup> Grants under Section 319 are provided to states, territories, and tribes to help them implement their EPA approved Nonpoint Source Management Programs.

### FY 2020 Activities and Performance Plan:

Resources for this program are proposed for elimination in FY 2020. The Agency will continue to coordinate with the United States Department of Agriculture (USDA) on targeting funding where appropriate to address nonpoint sources.

### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$170,915.0) This program change eliminates the Nonpoint Source Grant Program. There are other sources of funding that support this type of work across government and the Agency will partner with USDA to target such efforts.

# **Statutory Authority:**

Clean Water Act § 319.

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<sup>&</sup>lt;sup>10</sup> For more information, see: <a href="https://www.cfda.gov">https://www.cfda.gov</a>.

### **Categorical Grant: Pesticides Enforcement**

Program Area: Categorical Grants Goal: Cooperative Federalism Objective(s): Enhance Shared Accountability

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$17,924.6         | \$18,050.0                  | \$10,531.0             | -\$7,519.0  |
| Total Budget Authority             | \$17,924.6         | \$18,050.0                  | \$10,531.0             | -\$7,519.0  |

# **Program Project Description:**

The Pesticides Compliance Monitoring and Enforcement Cooperative Agreement Program supports pesticide product and user compliance with provisions of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) through cooperative agreements<sup>11</sup> with states and tribes.

The cooperative agreements support state and tribal compliance and enforcement activities under FIFRA. Enforcement and pesticides program cooperative agreement guidance is issued to focus regional, state, and tribal efforts on the highest priorities. EPA's support to state and tribal pesticide programs <sup>12</sup> emphasizes reducing chemical risks by ensuring compliance with: worker protection standards, pesticide applicator certification and training requirements, pesticide use requirements designed to protect water quality, pesticide product integrity, and border compliance.

### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 2/Objective 2.1, Enhance Shared Accountability in the *FY 2018 - 2022 EPA Strategic Plan*. In FY 2020, EPA will prioritize and award state and tribal pesticides cooperative agreements for implementing the compliance monitoring and enforcement provisions of FIFRA within our resource levels.

### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$7,519.0) This change reflects EPA's efforts to work with states and tribes to target funds to core requirements while providing flexibility to address particular priorities.

 $<sup>{}^{11}\</sup> For\ additional\ information,\ please\ refer\ to:\ \underline{http://www2.epa.gov/compliance/federal-insecticide-fungicide-and-rodenticide-act-state-and-tribal-assistance-grant}.$ 

<sup>&</sup>lt;sup>12</sup> For additional information, please refer to: <a href="http://www2.epa.gov/pesticide-advisory-committees-and-regulatory-partners/tribal-pesticide-programs">http://www2.epa.gov/pesticide-advisory-committees-and-regulatory-partners/tribal-pesticide-programs</a>.

# **Statutory Authority:**

Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) §23(a)(1); Appropriation Act: FY 2018 (Public Law 115-141).

# **Categorical Grant: Pesticides Program Implementation**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Ensure Safety of Chemicals in the Marketplace

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$12,728.1         | \$12,701.0                  | \$8,457.0              | -\$4,244.0  |
| Total Budget Authority             | \$12,728.1         | \$12,701.0                  | \$8,457.0              | -\$4,244.0  |

# **Program Project Description:**

The purpose of the pesticide program implementation grants is to translate pesticide regulatory decisions made at the national level into results at the local level. Under the pesticide statutes, responsibility for ensuring proper pesticide use is in large part delegated to states and tribes. Grant resources allow states and tribes to be more effective regulatory partners.

EPA's mission, as related to pesticides, is to protect human health and the environment from pesticide risk and to realize the value of pesticide availability by considering the economic, social, and environmental costs and benefits of the use of pesticides. The Agency provides grants to states, tribes, and other partners, including universities, non-profit organizations, other federal agencies, pesticide users, environmental groups, and other entities, as necessary, to assist in strengthening and implementing EPA's pesticide programs. This STAG program focuses on areas such as worker safety activities (including worker protection and certification and training of pesticide applicators), protection of endangered species, <sup>14</sup> protection of water resources from pesticides, protection of pollinators, and promotion of environmental stewardship and Integrated Pest Management related activities. These Agency activities are achieved through implementation of EPA statutes and regulatory actions by states and tribes.

EPA supports implementation of Tribal Pesticide Programs through grants. Tribal Program outreach activities support tribal capacity to protect human health by reducing risks from pesticides in Indian Country. This task is challenging given that certain aspects of Native Americans' lifestyles, such as subsistence fishing or consumption of plants that were not grown as food and possibly exposed to pesticides, may increase exposure to some chemicals or create unique chemical exposure scenarios.<sup>15</sup>

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<sup>&</sup>lt;sup>13</sup> Federal Insecticide, Fungicide and Rodenticide Act, as amended. Section 3(a), Requirement of Registration (7 U.S.C. 136a). Available online at <a href="https://www.epa.gov/laws-regulations/summary-federal-insecticide-fungicide-and-rodenticide-act">https://www.epa.gov/laws-regulations/summary-federal-insecticide-fungicide-and-rodenticide-act</a>.

<sup>&</sup>lt;sup>14</sup> The Endangered Species Act of 1973 sections 7(a)1 and 7 (a)2; Federal Agency Actions and Consultations, as amended (16 U.S.C. 1536(a)). Available at U.S. Fish and Wildlife Service, Endangered Species Act of 1973 internet site: http://www.fws.gov/endangered/laws-policies/section-7.html

<sup>&</sup>lt;sup>15</sup> For additional information, please see <a href="http://www.epa.gov/pesticide-advisory-committees-and-regulatory-partners/tribal-pesticide-programs">http://www.epa.gov/pesticide-advisory-committees-and-regulatory-partners/tribal-pesticide-programs</a>.

The Agency also funds a multi-year grant in support of the State Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) Issues Research and Evaluation Group. The grant ensures the close coordination of states and EPA on pesticide issues.

### FY 2020 Activities and Performance Plan:

Work in this program supports Goal 1/Objective 1.4, Ensure Safety of Chemicals in the Marketplace in the FY 2018 - 2022 EPA Strategic Plan.

### Worker Protection Standard and Certification and Training Program

Through the Certification and Training Program and the Worker Protection Standard, EPA protects workers, pesticide applicators and handlers, employers, and the public from the potential risks posed by pesticides in their work environments. In FY 2020, EPA will continue to provide assistance and grants to implement the Certification and Training Program and Worker Protection Standard, and to address changes to the federal regulations for these programs. In FY 2020, states, territories, and tribes will have submitted their revised Certification and Training plans to address the new regulations and will begin planning for implementation to their certification programs that may be needed to comply with the 2017 final rule. For worker protection, the states, territories, and tribes also will train their program and inspection staff on the 2017 final revisions to the Worker Protection Standard, conduct outreach and training programs, and plan for inspections under the new rule. <sup>16</sup>

# **Endangered Species Protection Program**

The Endangered Species Protection Program protects federally listed, threatened or endangered animals and plants whose populations are threatened by risks associated with pesticide use. <sup>17</sup> EPA complies with Endangered Species Act requirements to ensure that its regulatory decisions will not likely jeopardize the continued existence of species listed as endangered and threatened, or destroy or adversely modify habitat designated as critical to those species' survival. EPA will provide grants to states and tribes, as described above, for projects supporting endangered species protection. Program implementation includes outreach, communication, education related to use limitations, review and distribution of endangered species protection bulletins, and mapping and development of endangered species protection plans. In FY 2020, these activities will continue to support the Agency's mission to protect the environment from pesticide risk.

### Protection of Water Sources from Pesticide Exposure

Protecting the nation's water sources from possible pesticide contamination is another component of EPA's environmental protection efforts. In FY 2020, EPA will provide funding, through cooperative agreements, to states, tribes, and other partners to investigate and respond, as needed, to address water resources contaminated by pesticides. Stakeholders and partners, including states and tribes, are expected to evaluate local pesticide uses that have the potential to contaminate water

<sup>&</sup>lt;sup>16</sup> For more information, please see: <a href="https://www.epa.gov/pesticide-worker-safety/how-epa-protects-workers-pesticide-risk">https://www.epa.gov/pesticide-worker-safety/how-epa-protects-workers-pesticide-risk</a>.

<sup>&</sup>lt;sup>17</sup> For more information, please see: <a href="http://www.epa.gov/oppfead1/endanger/species-info.htm">http://www.epa.gov/oppfead1/endanger/species-info.htm</a>.

resources and take steps to prevent or reduce contamination where pesticide concentrations approach or exceed levels of concern.

# **Integrated Pest Management**

In FY 2020, EPA will continue to support risk reduction by providing assistance to promote the use of safer alternatives to traditional chemical pest control methods including Integrated Pest Management techniques. <sup>18</sup> EPA supports the development and evaluation of new pest management technologies that contribute to reducing both health and environmental risks from pesticide use.

### Pollinator Health

In FY 2020, EPA will continue to work with state and tribal agencies to promote the development of locally-based plans to help improve pollinator health. State pollinator protection plans in place in several states have been an effective communication and collaboration mechanism between stakeholders at the local level that can lead to reduced pesticide exposure and protection of honey bees, while maintaining the flexibility needed by growers. EPA believes that these plans, developed through a robust stakeholder engagement process at the local level, serve as good models for enhanced local communication and can help accomplish EPA's overall goal of mitigating exposure of bees to acutely toxic pesticides.

### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$4,244.0) This program change will streamline core activities, find efficiencies, and leverage available resources. EPA will work with states and tribes to target funds to core requirements while providing flexibility to address particular priorities.

### **Statutory Authority:**

Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) § 23(a)(1); Federal Food, Drug and Cosmetic Act (FFDCA); Food Quality Protection Act (FQPA) of 1996; Endangered Species Act (ESA).

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<sup>&</sup>lt;sup>18</sup> For additional information, please see <a href="http://www.epa.gov/pesp/">http://www.epa.gov/pesp/</a>.

### Categorical Grant: Pollution Control (Sec. 106)

Program Area: Categorical Grants Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

# (Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$229,034.4        | \$230,806.0                 | \$153,683.0            | -\$77,123.0   |
| Total Budget Authority             | \$229,034.4        | \$230,806.0                 | \$153,683.0            | -\$77,123.0   |

# **Program Project Description:**

Section 106 of the Clean Water Act (CWA) authorizes EPA to provide federal assistance to states (including territories and the District of Columbia), tribes qualified under CWA section 518(e), and interstate agencies to establish and maintain adequate programs for the prevention and control of surface and groundwater pollution from point and nonpoint sources. Prevention and control activities supported through these grants include: providing National Pollutant Discharge Elimination System (NPDES) permits, conducting ambient water quality monitoring, assessing and listing impaired waters, developing water quality standards and Total Maximum Daily Loads (TMDLs), surveillance, and enforcement.

### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the FY 2018 - 2022 EPA Strategic Plan. The Section 106 Grant Program supports prevention and control measures that improve water quality. In FY 2020, EPA will focus on core statutory requirements while continuing to provide states and tribes with flexibility to best address their specific priorities.

### Monitoring and Assessment

EPA is working with states and tribes to provide monitoring and assessment information to support multiple CWA programs in a cost-efficient and effective manner. The intent is to have scientifically defensible monitoring data that is needed to address priority problems at state, tribal, national, and local levels and to track national water quality improvements over time.

In FY 2020, EPA will continue working with states and tribes to support their water quality monitoring programs. Monitoring Initiative funds for states and tribes will support the National Aquatic Resource Surveys (NARS) and the enhancement of state and tribal monitoring programs. <sup>19</sup> In FY 2020, the Monitoring Initiative will be funded at \$11.9 million for participation in the NARS and for monitoring program priority enhancements. EPA is implementing

<sup>&</sup>lt;sup>19</sup> For more information, please refer to: <a href="https://www.epa.gov/water-pollution-control-section-106-grants/monitoring-initiative-grants-under-section-106-clean">https://www.epa.gov/water-pollution-control-section-106-grants/monitoring-initiative-grants-under-section-106-clean</a>.

recommendations from a Lean exercise to improve the timeliness of monitoring data processed for NARS partnerships. Through the Monitoring and Assessment Partnership, EPA will work with states to develop and apply innovative and efficient monitoring tools and techniques to optimize availability of high-quality data to support priority CWA program needs.

### Reviewing and Updating Water Quality Standards

States and authorized tribes will review and update their water quality standards as required by the CWA and EPA regulations at 40 CFR part 131. EPA also will work with tribes that want to establish water quality standards. Through EPA's Lean Management System, the Agency will continue to monitor the number of backlogged water quality standards actions. The Agency is working to decrease the number of state and tribal standards revisions that EPA neither approved nor disapproved within the first 60 days after submittal and that have yet to be so acted upon. The Agency also is tracking progress by states in completing the triennial reviews of applicable standards on time as required by the CWA.

### Developing Total Maximum Daily Loads

EPA will work with states, territories, and authorized tribes to develop and implement TMDLs for CWA section 303(d) listed impaired waterbodies as a tool for meeting water quality restoration goals. TMDLs focus on achieving clearly defined environmental standards and establishing a pollutant budget, which is then implemented via permit requirements and through local, state, and federal watershed plans and programs to restore waters. EPA will continue to track state progress in completing TMDLs, alternative restoration approaches or projection plans with a goal of 100 percent of priority plans in place at state identified priority waters under the State-EPA 303(d) Program Vision by 2022. 20 As of the end of FY 2018, 33,135 square miles, or 33 percent of state priority waters, were addressed by a priority TMDL, other restoration plan or protection approach.

### **Issuing Permits**

The NPDES Program requires point source dischargers to be permitted and pretreatment programs to control discharges from industrial and other facilities to the nation's wastewater treatment plants. Through EPA's Lean Management System, this program is working with the states<sup>21</sup> to balance competing opportunities; identify opportunities to enhance the integrity and effectiveness of NPDES permits, set schedules to address significant action items, and map out programmatic permitting reforms and revisions. After Lean Management improvements, the FY 2018 backlog of EPA-issued new NPDES permits decreased from 106 to 62.

### Conducting Compliance Monitoring and Enforcement

EPA will work with NPDES-authorized states to implement the 2014 CWA Act NPDES Compliance Monitoring Strategy (CMS).<sup>22</sup> The NPDES CMS establishes national standards for

<sup>&</sup>lt;sup>20</sup> Read more on the 303(d) Program Vision at: https://www.epa.gov/tmdl/new-vision-implementing-cwa-section-303d-impairedwaters-program-responsibilities.
<sup>21</sup> Currently there are no tribes having authority to implement the NPDES Program.

<sup>&</sup>lt;sup>22</sup> For more information, please refer to: https://www.epa.gov/compliance/clean-water-act-national-pollutant-dischargeelimination-system-compliance-monitoring.

allocation of inspection resources across all NPDES regulated entities in order to best protect water quality.

EPA works with states on advanced technologies, such as remote water monitoring sensors to collect discharge data, to more efficiently identify problem areas. The Agency expects that these technologies will improve the analytical capabilities of both EPA and states and enhance the public's knowledge about the quality of their environment.

Currently, EPA and states are implementing the NPDES Electronic Reporting Rule through the Integrated Compliance Information System. <sup>23</sup> Phase 1 of the rule was implemented in FY 2017 for NPDES Discharge Monitoring Reports, and Phase 2 began cooperatively with our state partners in FY 2018. In FY 2020, EPA will continue to work with states in the development of electronic reporting tools and data sharing. For example, approximately 22 states currently use EPA's electronic reporting tool to collect Discharge Monitoring Reports. This saves a significant amount of resources in development, and operations and maintenance costs for state programs.

### Working with Tribal Water Pollution Control Programs

In FY 2020, EPA will work with tribal programs on activities that address water quality and pollution problems on tribal lands. Tribes will continue to implement and expand their Water Pollution Control Programs pursuant to section 518(e) of the CWA.

### **Performance Measure Targets:**

(PM SWP-01) Reduction in the number of square miles of watershed with surface water not meeting standards (cumulative).

| beariage (care | 141441 (0) |         |         |         |         |                          |         |         |              |
|----------------|------------|---------|---------|---------|---------|--------------------------|---------|---------|--------------|
|                | FY 2013    | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018                  | FY 2019 | FY 2020 | Units        |
| Target         |            |         |         |         |         | No Target<br>Established | 9,000   | 18,000  | Square Miles |
| Actual         |            |         |         |         |         | N/A                      |         |         |              |

(PM TMDL-02) Progress in putting priority TMDLs, Alternative Restoration plans, and protection approaches in place.

|             | FY 2013 | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | Units        |
|-------------|---------|---------|---------|---------|---------|---------|---------|---------|--------------|
| Target      |         |         |         |         |         |         | 50      | 67      |              |
| Actual      |         |         |         |         |         |         |         |         | Percent      |
| Numerator   |         |         |         |         |         |         |         |         | C            |
| Denominator |         |         |         |         |         |         |         |         | Square Miles |

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$77,123.0) This program change reduces the Section 106 grants. EPA will work with states and tribes to target funds to core requirements while providing flexibility to address particular priorities.

### **Statutory Authority:**

Clean Water Act § 106.

<sup>23</sup> For more information, please refer to: <a href="https://www.epa.gov/compliance/npdes-ereporting">https://www.epa.gov/compliance/npdes-ereporting</a>.

# **Categorical Grant: Pollution Prevention**

Program Area: Categorical Grants Goal: Cooperative Federalism Objective(s): Enhance Shared Accountability

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$4,115.9          | \$4,765.0                   | \$0.0                  | -\$4,765.0  |
| Total Budget Authority             | \$4,115.9          | \$4,765.0                   | \$0.0                  | -\$4,765.0  |

# **Program Project Description:**

The Pollution Prevention (P2) Categorical Grants Program augments the counterpart P2 Program under the Environmental Programs and Management (EPM) account.

### FY 2020 Activities and Performance Plan:

Resources are proposed for elimination for this program in FY 2020. Based on previous investments in P2 solutions made under this program project, partners are expected to be able to continue to share best practices and pursue additional pollution prevention solutions.

### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$4,765.0) This program change eliminates the Categorical Grant: Pollution Prevention Program.

### **Statutory Authority:**

Pollution Prevention Act of 1990 (PPA) § 6605; Appropriation Act: FY 2018 (Public Law 115-141).

# **Categorical Grant: Public Water System Supervision (PWSS)**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$98,978.8         | \$101,963.0                 | \$67,892.0             | -\$34,071.0   |
| Total Budget Authority             | \$98,978.8         | \$101,963.0                 | \$67,892.0             | -\$34,071.0   |

### **Program Project Description:**

The Public Water System Supervision (PWSS) Program provides grants to states and tribes with primary enforcement authority (primacy) to implement and enforce the National Primary Drinking Water Regulations under the Safe Drinking Water Act. These grants support the safety of the Nation's drinking water resources. EPA works closely with states and tribes to implement the Safe Drinking Water Act and to protect public health and the environment. Under the Safe Drinking Water Act, EPA grants the states with primary enforcement responsibility of their drinking water program.

The National Primary Drinking Water Regulations set forth health-based standards, monitoring, reporting and record keeping, sanitary surveys, compliance tracking, and enforcement elements to ensure that the Nation's drinking water supplies do not pose adverse health risks. The PWSS Program supports state and tribal roles in partnering with EPA to ensure safe drinking water supplies to the public. States and tribes with primary enforcement authority use these grant funds to fund drinking water program personnel who:

- Provide training and technical assistance to owners and operators of public water systems;
- Conduct sanitary surveys (*i.e.*, on-site reviews conducted to determine and support a facility's capacity to deliver safe drinking water) and address significant deficiencies that may compromise the quality of the finished water;
- Train and certify public water system operators;
- Manage public water system data, facilitate electronic reporting of compliance monitoring data, and submit compliance data to the database of record, the Safe Drinking Water Information System (SDWIS);
- Ensure that public water systems conduct the required public notifications to consumers, so they are aware of problems with their drinking water;
- Respond to violations and issue enforcement actions;
- Certify laboratories;
- Conduct laboratory analyses; and
- Provide training and technical assistance to public water system operators and managers to build water system technical, managerial, and financial capacity.

Some states and tribes do not have primary enforcement authority. Funds allocated to the State of Wyoming, the District of Columbia, and Indian tribes without primacy are used to support direct implementation activities by EPA or for developmental grants to Indian tribes to develop capacity for primacy.<sup>24</sup>

### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the FY 2018 - 2022 EPA Strategic Plan. In FY 2020, EPA will work with states and tribes to target funds to core statutory requirements while providing states and tribes with flexibility to best address their priorities. In addition, EPA will provide funds to support state and tribal efforts to assist the most vulnerable water systems in meeting drinking water regulations and in developing financial and managerial capacity needed to protect federal investments that remedy aging or inadequate infrastructure (e.g., pipe replacement to prevent failures in distribution systems, installation of treatment to remove drinking water contaminants). Through these activities, EPA will encourage states and tribes to use funds to focus, to the extent possible, on the most immediate challenges public water systems are currently facing.

EPA also is seeking efficiencies within the PWSS Program by working with states to pursue a reduction of the number systems that have health-based non-compliance events. This includes striving to decrease the number of community water systems out of compliance with health-based standards. Over the 5-year period of the *FY 2018- 2022 EPA Strategic Plan*, EPA is pursuing a 25 percent reduction in the number systems that have health-based violations from 3,508 in FY 2017 to 2,700 by FY 2022. At the end of FY 2018, 3,480 community water systems were out of compliance with health-based standards. The PWSS Program helps to facilitate this effort by supporting state drinking water programs, tribal drinking water officials, and technical assistance providers in achieving and maintaining compliance at drinking water systems, developing best practices, strengthening state capacity, and certifying drinking water operators.

Finally, EPA is partnering with states to increase the number of community water systems that had a sanitary survey within the last three years. SDWA requires that primacy agencies conduct a sanitary survey for each drinking water system every three years (five years for outstanding performance). The Agency is working toward the goal of improving the proportion of community water systems that had a sanitary survey within the last three years to 98 percent by FY 2022 from the 3-year rolling average of 92 percent in FY 2017. Information gained during on-site sanitary surveys comprise the backbone of state understanding of performance challenges that drinking water systems face and potential public health risks.

http://www.epa.gov/dwreginfo/public-water-system-supervision-pwss-grant-program and https://www.cfda.gov/index?s=program&mode=form&tab=step1&id=cca066b833c552bdf3c9ff011e576c7f.

<sup>&</sup>lt;sup>24</sup> For more information, please see:

# **Performance Measure Targets:**

(PM DW-01) Number of community water systems out of compliance with health-based standards.

|        | FY 2013 | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | Units |
|--------|---------|---------|---------|---------|---------|---------|---------|---------|-------|
| Target |         |         |         |         |         | 3,510   | 3,380   | 3,280   | CWSs  |
| Actual |         |         |         |         |         | 3,480   |         |         | CWSS  |

# FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$34,071.0) This program change reflects a reduction in the PWSS Grants Program. EPA will work with states and tribes to target funds to core requirements while providing flexibility to address particular priorities.

# **Statutory Authority:**

Safe Drinking Water Act § 1443.

# Categorical Grant: Radon

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Improve Air Quality

### (Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$8,198.0          | \$8,051.0                   | \$0.0                  | -\$8,051.0  |
| Total Budget Authority             | \$8,198.0          | \$8,051.0                   | \$0.0                  | -\$8,051.0  |

# **Program Project Description:**

Title III of the Toxic Substances Control Act (TSCA) authorizes EPA to undertake a variety of activities to address the public health risks posed by exposures to indoor radon. Under the statute, EPA has assisted states and tribes through technical support and the State Indoor Radon Grants (SIRG) Program, which provided categorical grants to develop, implement, and enhance programs that assess and mitigate radon risk. For over 30 years, EPA's Radon Program has provided important guidance, technical assistance, and funding to help states establish and support their own programs. EPA also provided technical support to transfer "best practices" among states that promote effective program implementation across the nation.

### FY 2020 Activities and Performance Plan:

Resources are proposed for elimination for this program in FY 2020.

# **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$8,051.0) Resources for this program are proposed for elimination in FY 2020.

### **Statutory Authority:**

Toxic Substances Control Act (TSCA) § 306; Clean Air Act (CAA); Radon Gas and Indoor Air Quality Research Act; Title IV of the Superfund Amendments and Reauthorization Act (SARA).

# **Categorical Grant: State and Local Air Quality Management**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Improve Air Quality

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$229,030.4        | \$228,219.0                 | \$151,961.0            | -\$76,258.0   |
| Total Budget Authority             | \$229,030.4        | \$228,219.0                 | \$151,961.0            | -\$76,258.0   |

### **Program Project Description:**

This program provides funding for state air programs, as implemented by state, multi-state, and local air pollution control agencies. Section 103 of the Clean Air Act (CAA) provides EPA with the authority to award grants to air pollution control agencies, other public or nonprofit private agencies, institutions, and organizations, to conduct and promote certain types of research, investigations, experiments, demonstrations, surveys, studies, and training related to air pollution. Section 105 of the CAA provides EPA with the authority to award grants to state and local air pollution control agencies to develop and implement continuing environmental and public health programs, such as: prevention and control of air pollution, implementation of National Ambient Air Quality Standards (NAAQS) set to protect public health and the environment, and improving visibility in our national parks and wilderness areas (Class I areas). The continuing activities funded under Section 105 include: development and implementation of preconstruction permit programs; emission reduction measures; development and operation of air quality monitoring networks, and other air program activities, including training. Section 106 of the CAA provides EPA with the authority to fund interstate air pollution transport commissions to develop or carry out plans for designated air quality control regions.

#### **FY 2020 Activities and Performance Plan:**

Work in this program directly supports Goal 1/Objective 1.1, Improve Air Quality in the *FY 2018* – *2022 EPA Strategic Plan*. This program also supports the Agency Priority Goal, "Improve Air Quality by Implementing Pollution Control Measures to Reduce the Number of Nonattainment Areas," and the long-term performance goal, "By September 30, 2022, reduce the number of nonattainment areas to 101."[1] In FY 2020, at least \$5 million in state and local air quality management grant funding will support efforts to improve children's health through state, local, and tribal efforts to attain and maintain the NAAQS.

States will continue to be responsible for State Implementation Plans (SIPs), which provide a blueprint for the programs and activities that states carry out to attain and maintain the NAAQS and comply with visibility improvement obligations. In FY 2020, EPA anticipates submission of SIPs addressing the Northeast States' Ozone Transport Region requirements for the 2015 ozone NAAQS. Also, affected states will be completing development or revision of attainment SIPs for

areas classified "Moderate" or higher for the 2015 ozone NAAQS, and reclassified to "Serious" for the 2008 ozone NAAQS; and areas designated nonattainment effective April 2018 for the 2010 sulfur dioxide (SO<sub>2</sub>) NAAQS. States also have SIP obligations associated with visibility improvement requirements, among other requirements identified in the CAA. In FY 2020, EPA will work with states to prioritize activities needed to meet obligations for SIP development and in implementing their plans for attaining and maintaining the NAAQS and achieving regional haze goals, adjusting schedules, and identifying streamlining options. In FY 2020, states will work collaboratively to support SIP submissions associated with the second planning period of the regional haze program under the visibility improvement requirements of the CAA. Comprehensive regional haze SIP revisions are due in FY 2021. In addition, states will be implementing control measures required from their first planning period SIPs.

States also will continue implementing the 2008 8-hour ozone NAAQS, the 2008 lead NAAQS, the 2010 1-hour nitrogen dioxide (NO<sub>2</sub>) NAAQS, and the 2010 1-hour SO<sub>2</sub> NAAQS. As appropriate, states also will continue implementing the previous PM<sub>2.5</sub> and ozone NAAQS, including the 1997 annual and 24-hour PM<sub>2.5</sub> NAAQS, the 2006 24-hour PM<sub>2.5</sub> NAAQS, the 2012 annual PM<sub>2.5</sub> NAAQS, and the 1-hour and 1997 8-hour ozone NAAQS (through anti-backsliding requirements).

States, as part of their continuing environmental programs, will operate and maintain their air monitoring networks to the extent possible, balancing competing priorities. Air monitoring is typically the largest part of a state's overall air program, and includes the collection, quality assurance, and submittal of ambient air quality data. In FY 2020, for purposes of implementing the 2010 1-hour SO<sub>2</sub> NAAQS, states will continue operating monitoring networks in accordance with the requirements of the SO<sub>2</sub> NAAQS Data Requirements Rule in certain locations.

The multi-pollutant monitoring site network (NCore) serves multiple objectives such as measuring long-term trends of air pollution, validating models, and providing input to health and atmospheric science studies. EPA will provide assistance to states to operate this network of approximately 80 stations across the nation that provides measurements for particles, including filter-based and continuous mass for PM<sub>2.5</sub>; chemical speciation for PM<sub>2.5</sub>; and PM<sub>10</sub> - PM<sub>2.5</sub> mass. Stations also measure gases, such as carbon monoxide (CO), SO<sub>2</sub>, NO<sub>2</sub>, and ozone, and record basic meteorology.

In FY 2020, EPA will continue to work with states to support the operation of monitoring sites in the near-road environment – a source of concentrated mobile source emissions. Data collected from these monitoring sites implemented under phases 1 and 2 of the near-road monitoring network requirements will be used to assess compliance with the NAAQS, support public information based on the Air Quality Index (AQI), and support short- and long-term studies of health impacts of near-road exposure. EPA also proposes to transition the funding of the PM<sub>2.5</sub> monitoring network from Section 103 authority of the CAA, which provides 100 percent federal funding, to Section 105 authority of the CAA, which provides a maximum federal share of 60 percent.

In FY 2020, states will continue to implement approved or delegated air permitting programs. EPA will continue to undertake actions, as necessary, in accordance with the Supreme Court's 2014

decision on EPA's Tailoring Rule, as well as the April 2015 D.C. Circuit Amended Judgment implementing the Supreme Court's decision.

In FY 2020, states will continue to develop emission inventories and submit data to EPA under an adjusted schedule for the next release of the National Emission Inventory (NEI). EPA plans to release the 2017 NEI in calendar year 2020. The development of a complete emission inventory is an important step in an air quality management process. These inventories are used to help determine significant sources of air pollutants and establish emission trends over time, target regulatory actions, and estimate air quality through dispersion and photo-chemical modeling. An emission inventory includes estimates of the emissions from various pollution sources in a specific geographical area.

State and local agencies also will use federal funding to support capabilities to provide air quality forecasts for ozone and  $PM_{2.5}$  that provide the public with information they can use to make daily lifestyle decisions to protect their health. This information allows people to take precautionary measures to avoid or limit their exposure to unhealthy levels of air quality. In addition, many communities use forecasts for initiating air quality "action" or "awareness" days that allow for public action to reduce pollution and improve local air quality. EPA will update data on an adjusted schedule to allow for state and local agencies to provide important public health information to the public.

This program also supports state and local efforts to characterize air toxics problems and take measures to reduce health risks to children and to the population at large from air toxics. This funding also supports characterization work that includes collection and analysis of emissions data and monitoring of ambient air toxics. In FY 2020, funds also will support the National Air Toxics Trends Stations, consisting of 27 air toxics monitoring sites operated and maintained by state and local air pollution control agencies across the country, including the associated quality assurance, data analysis, and methods support.

In FY 2020, states and multi-jurisdictional organizations will continue to use this funding to establish and maintain training priorities for air quality-related subjects; develop new and update existing air quality-related training materials; and, provide classroom and other types of training for air quality professionals.

## **Performance Measure Targets:**

Work under this program supports performance results in the Federal Support for Air Quality Management Program under the Environmental Programs and Management appropriation.

# FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$76,258.0) This program change is a reduction to state environmental programs responsible for carrying out air quality implementation activities. EPA will work with states to target funds to core requirements while providing flexibility to address particular state priorities.

# **Statutory Authority:**

Clean Air Act, §§ 103, 105, 106.

## **Categorical Grant: Toxics Substances Compliance**

Program Area: Categorical Grants Goal: Cooperative Federalism Objective(s): Enhance Shared Accountability

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$4,685.5          | \$4,919.0                   | \$3,276.0              | -\$1,643.0  |
| Total Budget Authority             | \$4,685.5          | \$4,919.0                   | \$3,276.0              | -\$1,643.0  |

## **Program Project Description:**

The Toxic Substances Control Act (TSCA) Compliance Monitoring Program builds environmental partnerships <sup>25</sup> with states, tribes, and territories to strengthen their ability to address environmental and public health threats from toxic substances. This assistance is used to prevent or eliminate unreasonable risks to health or the environment and to ensure compliance with toxic substance regulations. The grants support inspection programs associated with lead-based paint (§402(a), §406(b), and the Renovation, Repair, and Painting rule), the Asbestos Hazard Emergency Response Act, and Polychlorinated biphenyls (PCBs).

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 2/Objective 2.1, Enhanced Shared Accountability in the *FY 2018 - 2022 EPA Strategic Plan*. In FY 2020, EPA will continue to award state and tribal assistance grants to assist in the implementation of compliance and enforcement provisions of TSCA.

Over the past two years, the Agency has consulted with its state partners in the development of a new allocation formula for the TSCA State and Tribal Assistance Grants. EPA will begin implementing the new formula in FY 2019, using a phased approach over three fiscal years (FY 2019 - FY 2021). This approach establishes a new weighted formula that better aligns the distribution of funding with the national program priorities including reducing risks from: (1) lead poisoning or elevated blood-lead levels; (2) exposure to asbestos, and (3) exposure to PCBs.

#### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

 $<sup>^{25}</sup>$  For additional information, please refer to:  $\underline{\text{https://www.epa.gov/compliance/toxic-substances-compliance-monitoring-grant-guidance-fiscal-year-2018}.$ 

# FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$1,643.0) This change reflects a focus on reducing risks from lead-based paint and maximizing environmental benefits and program performance. EPA will work with states and tribes to target funds to core requirements while providing flexibility to address particular priorities.

# **Statutory Authority:**

Toxic Substances Control Act.

## **Categorical Grant: Tribal Air Quality Management**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Improve Air Quality

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$12,767.9         | \$12,829.0                  | \$8,963.0              | -\$3,866.0  |
| Total Budget Authority             | \$12,767.9         | \$12,829.0                  | \$8,963.0              | -\$3,866.0  |

## **Program Project Description:**

This program includes funding for tribal air pollution control agencies and/or tribes implementing projects and programs to address air pollution issues in Indian Country. Using section 105 authority of the CAA, tribal air pollution control agencies and tribes may develop and implement programs for the prevention and control of air pollution and implementation of national primary and secondary National Ambient Air Quality Standards (NAAQS). Using section 103 authority of the CAA, tribal air pollution control agencies or tribes, colleges, universities, and multi-tribe jurisdictional air pollution control agencies may conduct and promote research, investigations, experiments, demonstrations, surveys, studies, and training related to ambient or indoor air pollution in Indian Country. EPA provides technical assistance and resources to help tribes build their program capacity and ensure successful project completion.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.1, Improve Air Quality in the *FY 2018* – 2022 EPA Strategic Plan. Tribes will assess environmental and public health conditions in Indian Country by developing emission inventories and, where appropriate, siting and operating air quality monitors. Tribes will continue to develop and implement air pollution control programs for Indian Country to prevent and address air quality concerns. EPA will continue to fund organizations for the purpose of providing technical support, tools, and training for tribes to build capacity to develop and implement programs at reduced levels. Currently, there are 573 federally recognized tribes. Of those, 53 tribes have treatment in a manner similar to a state status or Treatment as a State (TAS) with regard to implementing functions pertaining to the management and protection of air resources within reservation boundaries or other areas under the tribe's jurisdiction and have the capability to implement the CAA program(s) for which they have received approval. In addition, EPA awards financial support under Sections 103 and 105 of the Clean Air Act to help build tribal knowledge and increase tribes' capacity to manage air quality issues and encourages tribes to partner with EPA to carry out Clean Air Act protections within reservations and tribal communities.

In FY 2020, a key activity is to work to reduce the number of days in violation of the NAAQS. This program supports the Agency's priority of building strong partnerships with individual tribes

and with the National Tribal Air Association (NTAA), whose priorities include tribes' ability to collect and provide monitoring data and to protect the health of their tribal members.

In FY 2020, EPA will continue to implement the Tribal New Source Review rule. Under this rule, tribes may opt to take an active role in implementation by developing a Tribal Implementation Plan, managing the Program under EPA's authority, or by actively participating in the permit review and outreach process.

# **Performance Measure Targets:**

Work under this program supports performance results in the Federal Support for Air Quality Management Program under the Environmental Programs and Management appropriation.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$3,866.0) This program change is a reduction in federal support for CAA grants to tribal air pollution control agencies and/or tribes. EPA will work with tribes to target funds to core requirements, while providing flexibility to best address tribal priorities.

## **Statutory Authority:**

Clean Air Act §§ 103, 105.

## Categorical Grant: Tribal General Assistance Program

Program Area: Categorical Grants Goal: Cooperative Federalism Objective(s): Enhance Shared Accountability

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$65,266.1         | \$65,476.0                  | \$44,233.0             | -\$21,243.0   |
| Total Budget Authority             | \$65,266.1         | \$65,476.0                  | \$44,233.0             | -\$21,243.0   |

## **Program Project Description:**

In 1992, Congress established the Indian Environmental General Assistance Program (GAP) that provides grants and technical assistance to tribes to plan, develop, and establish tribal environmental protection programs consistent with other applicable provisions of law administered by EPA. The Agency works collaboratively with tribal partners on mutually identified environmental and health priorities to achieve these aims. Funding provided under GAP is for the administrative, technical, legal, enforcement, communication, and outreach capacities tribes need to effectively administer environmental regulatory programs that EPA may delegate to tribes. Please see <a href="https://www.epa.gov/tribal/indian-environmental-general-assistance-program-gap">https://www.epa.gov/tribal/indian-environmental-general-assistance-program-gap</a> for more information.

#### Some uses of GAP funds include:

- Assessing the status of a tribe's environmental conditions;
- Developing appropriate environmental programs, codes and ordinances;
- Developing the capacity to administer environmental regulatory programs that EPA may delegate to a tribe;
- Conducting public education and outreach efforts to ensure that tribal communities (including non-members residing in Indian Country) are informed and able to participate in environmental decision-making; and
- Establishing tribal program capacity to communicate and coordinate with federal, tribal, state, and local government officials on environmental and public health actions and issues.

GAP supports tribal capacity development through financial assistance to approximately 525 tribal governments and inter-tribal consortia. GAP has helped tribes receive 78 program delegations to administer a variety of programs across a number of statutes, including the Clean Water Act, Safe Drinking Water Act, and the Clean Air Act. Tribes also have developed their capacity to assist EPA in implementing federal environmental programs in the absence of an EPA-approved tribal program through Direct Implementation Tribal Cooperative Agreements (DITCAs). In FY 2018 there were 22 active DITCAs supporting EPA's direct implementation activities. Furthermore, GAP funds have helped to train tribal government inspectors who are able to conduct compliance monitoring activities under tribal laws and also may have EPA federal inspector credentials. In

addition, GAP also supports tribes with the development of their waste management programs with over 241 tribes having Integrated Waste Management Plans.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 2/Objective 2.1, Enhance Shared Accountability, in the *FY 2018 – 2022 EPA Strategic Plan*. In FY 2020, GAP grants will continue to assist tribal governments in developing environmental protection program capacity to assess environmental conditions, use relevant environmental information to improve long-range strategic environmental program development planning, and develop programs tailored to tribal government needs consistent with those long-range strategic plans.

The Agency's Guidance on the Award and Management of General Assistance Agreements for Tribes and Intertribal Consortia<sup>26</sup> establishes an overall framework for tribes and EPA to follow in developing tribal environmental program capacity under GAP. Specifically, the guidance strengthens joint strategic planning through development and implementation of EPA-Tribal Environmental Plans (ETEPs) to document intermediate and long-range tribal environmental program development priorities. These tribe-specific strategic planning documents inform funding decisions by linking annual GAP assistance agreement work plans to ETEP goals and provide a mechanism to measure tribal progress in meeting their program development goals.

In FY 2018 and 2019, EPA is evaluating implementation of the Program under the current GAP guidance to identify improvements. The evaluation involves gathering evidence from EPA project officers and tribal recipients of GAP funding based on their experience using the current guidance. This evidence will inform EPA's understanding of how the program guidance and implementation approaches are contributing to intended results of tribal capacity development related to EPA-administered programs. The evidence will ultimately be used to inform decisions on whether and how to revise the GAP guidance and make improvements to national program implementation activities. During the evaluation, EPA is specifically requesting input related to using the guidance to develop work plans, connecting GAP funding to tribal environmental program goals, and approaches for national program performance measurement and reporting.

In FY 2020, EPA will continue to implement GAP under a national framework set forth in program guidance, as modified during FY 2019, and maintain an emphasis on training (internal and external) to support nationally consistent GAP guidance interpretation and implementation. In supporting a strong GAP management framework (as referenced under Tribal Capacity Program [EPM Appropriation]), EPA will continue to establish and refine tools to track the progress tribes achieve toward developing and implementing environmental protection programs in Indian Country.

## **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

<sup>&</sup>lt;sup>26</sup> The GAP Guidance is available at <a href="https://www.epa.gov/tribal/2013-guidance-award-and-management-general-assistance-agreements-tribes-and-intertribal">https://www.epa.gov/tribal/2013-guidance-award-and-management-general-assistance-agreements-tribes-and-intertribal</a>.

# FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$21,243.0) This reduces funding for tribes to develop the capacity to implement environmental protection programs in Indian Country. EPA will work with states and tribes to target funds to core requirements while providing flexibility to address particular priorities.

# **Statutory Authority:**

Indian Environmental General Assistance Program Act.

## **Categorical Grant: Underground Injection Control (UIC)**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$10,130.3         | \$10,506.0                  | \$6,995.0              | -\$3,511.0  |
| Total Budget Authority             | \$10,130.3         | \$10,506.0                  | \$6,995.0              | -\$3,511.0  |

### **Program Project Description:**

EPA's Underground Injection Control (UIC) Grant Program funds federal, state, and tribal government agencies that oversee underground injection activities to prevent contamination of underground sources of drinking water from fluid injection practices, as established by the Safe Drinking Water Act.

EPA regulates the permitting, construction, operation, and closure of injection wells used to place fluids underground for storage, disposal, enhanced recovery of oil and gas, and mineral recovery. In FY 2020, EPA will provide financial assistance in the form of grants to states and tribes that have primary enforcement authority (primacy) to implement and manage UIC programs and ensure safe injection well operations that prevent contamination of underground source of drinking water. Eligible Indian tribes that demonstrate an intent to achieve primacy also may receive grants for the initial development of UIC programs and be designated for "Treatment as a State" if their programs are approved. Where a jurisdiction does not have primacy, EPA uses these funds for direct implementation of federal UIC requirements.

### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the *FY 2018 - 2022 EPA Strategic Plan*. The requested funding supports implementation of the UIC Program, which manages approximately 740,000 injection wells<sup>27</sup> across six well types to protect our groundwater resources. EPA directly implements UIC programs in eight states and two territories and shares responsibility in eight states and two tribes. EPA also administers the UIC programs for all other tribes and for Class VI wells in all states but North Dakota.<sup>28</sup> EPA will continue its support of state oil and gas programs as they implement or assume responsibility for UIC Class II programs.

The UIC Program is improving efficiency by reducing the UIC permit application processing time to 180 days or fewer. The Program will continue implementing the UIC Class II well permit review

<sup>&</sup>lt;sup>27</sup>As represented in calendar year 2017 annual inventory.

<sup>&</sup>lt;sup>28</sup> For more information, please visit: <a href="https://www.epa.gov/uic/primary-enforcement-authority-underground-injection-control-program">https://www.epa.gov/uic/primary-enforcement-authority-underground-injection-control-program</a>.

process developed as part of the Agency's 2018 *kaizen* process in both its headquarters and regional offices. EPA's *kaizen*, or rapid improvement process, is the fundamental step of all Lean Management/production activities that focuses on eliminating waste, improving productivity, and achieving sustained continual improvement in targeted activities and processes. For the UIC Program, this includes applying identified permit review and processing efficiencies from the Class II effort to all other well classes, modifying common definitions, as appropriate, to provide greater clarity for all well classes so that improvements in processing permit applications can be attained. In FY 2018, the backlog of EPA-issued new UIC permits decreased from 44 to 36.

## **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$3,511.0) This program change reduces UIC grants. EPA will work with states and tribes to target funds to core statutory requirements while providing flexibility to address particular priorities.

## **Statutory Authority:**

Safe Drinking Water Act § 1443.

## **Categorical Grant: Underground Storage Tanks**

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Revitalize Land and Prevent Contamination

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$1,320.0          | \$1,498.0                   | \$0.0                  | -\$1,498.0  |
| Total Budget Authority             | \$1,320.0          | \$1,498.0                   | \$0.0                  | -\$1,498.0  |

## **Program Project Description:**

Releases of petroleum from underground storage tanks (UST) can contaminate groundwater, the drinking water source for many Americans. The State and Tribal Assistance Grant (STAG) program provides funding to states<sup>29</sup> to bring UST systems into compliance with release prevention and release detection requirements.

STAG funds are used by states to fund such activities as: seeking state program approval to operate the UST program in lieu of the federal program; approving specific technologies to detect leaks from tanks; ensuring that tank owners and operators are complying with notification and other requirements; ensuring equipment compatibility; conducting inspections; and implementing operator training.

#### FY 2020 Activities and Performance Plan:

Resources and FTE are proposed for elimination for this program in FY 2020. States could elect to maintain core program work with state resources rather than federal.

#### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$1,498.0) This funding change proposes to eliminate the Categorical Grant: Underground Storage Tanks Program.

#### **Statutory Authority:**

Solid Waste Disposal Act § 2007(f); Appropriation Act: FY 2018 (Public Law 115-141).

<sup>&</sup>lt;sup>29</sup> States as referenced here also include the District of Columbia and five territories as described in the definition of state in the Solid Waste Disposal Act.

### Categorical Grant: Wetlands Program Development

Program Area: Categorical Grants

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$15,111.2         | \$14,661.0                  | \$9,762.0              | -\$4,899.0  |
| Total Budget Authority             | \$15,111.2         | \$14,661.0                  | \$9,762.0              | -\$4,899.0  |

## **Program Project Description:**

The Wetland Program Development Grants Program assists states, tribes, and local governments with building or enhancing their wetland protection and restoration programs. The Program's grants are used to develop new or refine existing state and tribal wetland programs in one or more of the following areas: (1) monitoring and assessment; (2) voluntary restoration and protection; (3) regulatory programs, including Section 401 certification and Section 404 assumption;<sup>30</sup> and (4) wetland water quality standards.

States and tribes develop program elements based on their goals and resources. The grants support development of state and tribal wetland programs that further the goals of the Clean Water Act (CWA) and improve water quality in watersheds throughout the country. The grants are awarded on a competitive basis under the authority of Section 104(b)(3) of the Clean Water Act. The grant funding is split among EPA's ten Regional Offices according to the number of states and territories per region. Each region is required, by regulation, to compete the award of these funds to states, tribes, local governments, interstate agencies, and inter-tribal consortia. In addition, EPA sets aside 10 percent of the appropriation for a grant competition specifically for tribes and inter-tribal consortia.

#### **FY 2020 Activities and Performance Plan:**

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the FY 2018 - 2022 EPA Strategic Plan. EPA will continue to assist states and tribes in their efforts to protect and manage wetlands through documenting stresses or improvements to wetland condition, developing tools for wetland restoration and the use of natural infrastructure to mitigate flooding hazards, and developing regulatory controls to avoid, minimize, and compensate for

<sup>&</sup>lt;sup>30</sup> State and tribal assumption of Section 404 is an approach that can be useful in streamlining 404 permitting in coordination with other environmental regulations. When states or tribes assume administration of the federal regulatory program, Section 404 permit applicants seek permits from the state or tribe rather than the federal government. States and tribes are in many cases located closer to the proposed activities and are often more familiar with local resources, issues, and needs. Even when a state assumes permitting under Section 404, the U.S. Army Corps of Engineers retains jurisdiction for a certain portion of waters under the CWA as well as those waters subject to Section 10 of the River and Harbors Act for permits.

<sup>&</sup>lt;sup>31</sup> For more information, please see: <a href="http://water.epa.gov/grants\_funding/wetlands/estp.cfm">http://water.epa.gov/grants\_funding/wetlands/estp.cfm</a>.

wetland impacts. EPA also will work with interested states and tribes to develop and improve their wetland program capacity and will track progress on an annual basis at the program level.

## **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$4,899.0) This program change reduces the Wetland Program Development Grants Program. EPA will work with states and tribes to target funds to core requirements while providing flexibility to address particular priorities.

## **Statutory Authority:**

Clean Water Act § 104(b)(3).

**State and Tribal Assistance Grants (STAG)** 

### **Diesel Emissions Reduction Grant Program**

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission

Objective(s): Improve Air Quality

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$72,668.1         | \$75,000.0                  | \$10,000.0             | -\$65,000.0   |
| Total Budget Authority             | \$72,668.1         | \$75,000.0                  | \$10,000.0             | -\$65,000.0   |

## **Program Project Description:**

The Diesel Emissions Reduction Act (DERA) Grant Program provides support for emission reductions from existing diesel engines through engine retrofits, rebuilds, and replacements; switching to cleaner fuels; idling reduction; and other clean diesel strategies. The DERA Program was initially authorized in Sections 791-797 of the Energy Policy Act of 2005 and reauthorized by the Diesel Emission Reduction Act of 2010.

Diesel engines are the modern-day workhorse of the American economy (e.g., goods movement, construction, public transportation). Diesel engines are extremely efficient and power nearly every major piece of equipment on farms, construction sites, in ports, and on highways. As the Agency's heavy-duty highway and nonroad diesel engines emissions standards came into effect in 2007 and 2008 respectively, new cleaner diesel engines started to enter the nation's fleet. However, there are still more than 10 million older engines in use that will continue to emit large amounts of nitrogen oxides and particulate matter. EPA's DERA Program promotes strategies to reduce these emissions and protect public health by working with manufacturers, fleet operators, air quality professionals, environmental and community organizations, and state and local officials. While the DERA grants accelerate the pace at which dirty engines are retired or retrofitted, pollution emissions from the legacy fleet also will be reduced over time as portions of the fleet are replaced with new engines that meet modern emission standards. However, even with attrition through fleet turnover, the Agency estimates that more than one million old diesel engines will remain in use in 2030.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.1, Improve Air Quality in the *FY 2018* – 2022 *EPA Strategic Plan*. In FY 2020, EPA will continue to target its discretionary funding to direct DERA grants and rebates to reduce diesel emissions in priority areas and areas of highly concentrated diesel pollution with a primary focus on ports and school buses. Specifically, the Agency is prioritizing at least \$5 million to be used for clean school bus retrofits and rebates to support improved children's health by reducing harmful emissions from older school buses.

EPA estimates that about 39 million people in the U.S. currently live close to ports. These people can be exposed to air pollution associated with emissions from diesel engines at ports including particulate matter, nitrogen oxides, ozone, and air toxics, which can contribute to significant health problems—including premature mortality, increased hospital admissions for heart and lung disease, increased cancer risk, and increased respiratory symptoms – especially for children, the elderly, outdoor workers, and other sensitive populations.<sup>32</sup> School buses provide the safest transportation to and from school for more than 25 million American children every day. However, diesel exhaust from these buses has a negative impact on human health, especially for children, whose lungs are not yet fully developed and who have a faster breathing rate than adults.<sup>33</sup>

Using the formula outlined in the Energy Policy Act of 2005, eligible states and territories receive 30 percent of the annual DERA appropriation for the establishment of clean diesel grant, rebate and loan programs. The remaining DERA funding is split into two categories. The first category allocates funds to a rebate program that was first established under DERA's 2010 reauthorization. Through the rebate mechanism, the Agency will more efficiently and precisely target the awards toward improving children's health and turning over the nation's school bus fleet. In addition, this rebate mechanism can be used to provide funding directly to private fleets. The second category allocates funds toward national grants focusing on areas with poor air quality, especially those impacted most severely by ports and goods movement. EPA also will continue to track, assess, and report the results of DERA grants, such as numbers of engines, emissions benefits, and cost-benefit information.<sup>34</sup> Finally, EPA will continue to provide diesel emission reduction technology verification and evaluation and provide that information to the public.<sup>35</sup>

## **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$65,000.0) This program change is a reduction in the overall amount of DERA grant funding, directing DERA grants and rebates to reduce diesel emissions in priority areas, such as clean school bus retrofits and rebates.

## **Statutory Authority:**

Diesel Emissions Reduction Act; Energy Policy Act of 2005, Title VII, Subtitle G.

<sup>&</sup>lt;sup>32</sup> EPA's National Port Strategy Assessment report of 2016, found at: <a href="https://www.epa.gov/ports-initiative/national-port-strategy-assessment">https://www.epa.gov/ports-initiative/national-port-strategy-assessment</a>.

<sup>&</sup>lt;sup>33</sup> For more information, please visit: <a href="https://www.epa.gov/cleandiesel/clean-school-bus">https://www.epa.gov/cleandiesel/clean-school-bus</a>.

<sup>34</sup> List of all grant awards under DERA can be found at: https://www.epa.gov/cleandiesel/clean-diesel-national-grants.

<sup>&</sup>lt;sup>35</sup> For more information, please visit: <a href="https://www.epa.gov/cleandiesel">https://www.epa.gov/cleandiesel</a>.

### **Brownfields Projects**

Program Area: State and Tribal Assistance Grants (STAG)

Goal: Core Mission

Objective(s): Revitalize Land and Prevent Contamination

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$84,310.3         | \$80,000.0                  | \$62,000.0             | -\$18,000.0   |
| Total Budget Authority             | \$84,310.3         | \$80,000.0                  | \$62,000.0             | -\$18,000.0   |

## **Program Project Description:**

The Brownfields Program awards grants and provides technical assistance to help states, tribes, local communities, and other stakeholders involved in environmental revitalization and economic redevelopment to work together to plan, inventory, assess, safely cleanup, and reuse brownfields. Approximately 129 million people (roughly 40 percent of the U.S. population) live within three miles of a brownfields site that received EPA funding. This idle land drags down property values and can slow down a local economy. Brownfields redevelopment is a key to revitalizing main streets, neighborhoods, and rural communities; increasing property values and creating jobs. Since its inception, the Brownfields Program has fostered a community-driven approach to the reuse of contaminated sites. As of November 2018, grants awarded by the Program have led to over 77,000 acres of idle land made ready for productive use and over 141,300 jobs and \$26.8 billion leveraged. By awarding brownfields grants, EPA makes investments in communities so that they can realize their own visions for land reuse, infrastructure development, economic growth, and job creation.

Under this program, EPA will focus on core activities, providing funding for: 1) assessment cooperative agreements and Targeted Brownfields Assessments (TBAs); 2) cleanup and Revolving Loan Fund (RLF) cooperative agreements; and 3) research, training, and technical assistance to communities for brownfields-related activities, including land revitalization.

A 2017 study found that housing property values increased 5 to 15.2 percent near brownfield sites when cleanup was completed.<sup>38</sup> Analysis of the data near 48 brownfields sites shows that an estimated \$29 to \$97 million in additional tax revenue was generated for local governments in a single year after cleanup. This is 2 to 7 times more than the \$12.4 million EPA contributed to the cleanup of those brownfields.<sup>39</sup> In addition, based on historical data provided by the Assessment

<sup>&</sup>lt;sup>36</sup> U.S. EPA, Office of Land and Emergency Management Estimate 2017. Data collected includes: (1) site information as of the end of FY 2016; and (2) census data from the 2011-2015 American Community Survey.

<sup>37</sup> EPA's ACRES database.

<sup>&</sup>lt;sup>38</sup> Haninger, K., L. Ma, and C. Timmins. 2017. The Value of Brownfield Remediation. *Journal of the Association of Environmental and Resource Economists*, 4(1): 197-241, https://www.journals.uchicago.edu/doi/pdfplus/10.1086/689743.

<sup>&</sup>lt;sup>39</sup> Sullivan, K. A. 2017. Brownfields Remediation: Impact on Local Residential Property Tax Revenue. *Journal of Environmental Assessment Policy and Management, 19(3),* <a href="http://dx.doi.org/10.1142/S1464333217500132">http://dx.doi.org/10.1142/S1464333217500132</a>.

Cleanup and Redevelopment Exchange System (ACRES) database, \$1 of EPA's Brownfields funding leverages between \$16 and \$17 in other public and private funding.<sup>40</sup>

## FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.3, Revitalize Land and Prevent Contamination, in the *FY 2018 – 2022 EPA Strategic Plan*. For example, EPA made 861 additional brownfields sites ready for anticipated use in FY 2018 toward a two-year FY 2018-2019 Agency Priority Goal of 1,368 sites. In FY 2020, EPA will build on current work to revitalize communities across the country by providing financial and technical assistance to assess, cleanup, and plan reuse at brownfields sites. The Brownfields Program will continue to foster federal, state, tribal, local, and public-private partnerships to return properties to productive economic use. The activities described below will leverage approximately 5,500 jobs and \$1 billion in other funding sources.<sup>41</sup>

- Funding will support at least 71 assessment cooperative agreements that recipients may use to inventory, assess, and conduct cleanup and reuse planning at brownfields sites. Approximately 420 site assessments will be completed under these agreements.
- EPA will provide funding for TBAs in up to 40 communities without access to other assessment resources or those that lack the capacity to manage a brownfields assessment grant. There is special emphasis for small and rural communities to submit requests for this funding to ensure equal access to brownfields assessment resources. These assessments will be performed through contracts and interagency agreements.
- Funding will support 20 direct cleanup cooperative agreements to enable eligible entities to clean up recipient owned properties.
- The Agency will provide funding for 10 new RLF cooperative agreements. The funding enables recipients to make loans and subgrants for the cleanup of brownfield sites and establishes a sustainable RLF program. Additionally, the Agency will provide supplemental funding to approximately 13 existing high performing RLF recipients. These awards will lead to approximately 20 and 26 additional sites cleaned up, respectively.
- Funding will support 20 Environmental Workforce Development & Job Training cooperative agreements. This funding will provide environmental job training for citizens to take advantage of new jobs created as a result of brownfield assessment, cleanup, and revitalization in their communities. The request will lead to approximately 980 people trained and 680 placed in jobs.
- Funding also will support assessment and cleanup of abandoned underground storage tanks and other petroleum contamination found on brownfields properties for up to 66 brownfields assessment cooperative agreements and two cleanup cooperative agreements, as authorized under CERCLA 104(k)(2) and (3).

<sup>&</sup>lt;sup>40</sup> For more information, please visit: <u>www.epa.gov/brownfields</u>.

<sup>&</sup>lt;sup>41</sup> U.S. EPA, Office of Land and Emergency Management Estimate. All estimates of outputs and outcomes are supported by the data that is entered by cooperative agreement recipients via EPA's ACRES database.

- Funding also will support training, research, technical assistance cooperative agreements, interagency agreements, and contracts to support states, tribes, and communities for both the Brownfields and Land Revitalization programs and other assistance mechanisms, as authorized under CERCLA 104(k)(7).
- Funding will be provided for technical assistance to an estimated 75 small and disadvantaged communities as defined in the recently passed BUILD Act and as authorized in Section 128(a)(B)(III).

In FY 2018, the Brownfields Program participated in a *kaizen* performance improvement event which led to increased reporting of sites made ready for reuse by cooperative agreement recipients. In FY 2020, the Program will continue to use the results of the *kaizen* event to improve brownfields data reporting. All estimates of outputs and outcomes are supported by the data that is entered by cooperative agreement recipients via the ACRES database and analyzed by EPA. Maintenance of ACRES, focus on the input of high quality data, and robust analysis regarding program outcomes and performance will continue to be priorities during FY 2020.

## **Performance Measure Targets:**

(PM B30) Number of brownfields sites made ready for anticipated use.

|        | FY 2013 | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | Units |
|--------|---------|---------|---------|---------|---------|---------|---------|---------|-------|
| Target |         |         |         |         |         | 684     | 684     | 684     | C:4   |
| Actual |         |         |         |         |         | 861     |         |         | Sites |

(PM B37) Billions of dollars of cleanup and redevelopment funds leveraged at brownfields sites.

|        | FY 2013 | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | Units       |
|--------|---------|---------|---------|---------|---------|---------|---------|---------|-------------|
| Target | 1.2     | 1.2     | 1.1     | 1.1     | 1.1     | 1.1     | 1.3     | 1.3     | Billions of |
| Actual | 1.2     | 1.54    | 1.71    | 1.47    | 1.7     | 2.2     |         |         | Dollars     |

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$18,000.0) This program change reflects a focus on assessment and direct cleanup grants, while reducing TBAs and other program activities.

#### **Statutory Authority:**

Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) §§ 101(39), 104(k), and 128(a)(1)(B)(ii)(III).

## **Infrastructure Assistance: Alaska Native Villages**

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission
Objective(a): Provide for Clear and Safe Water

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$19,543.0         | \$20,000.0                  | \$3,000.0              | -\$17,000.0   |
| Total Budget Authority             | \$19,543.0         | \$20,000.0                  | \$3,000.0              | -\$17,000.0   |

## **Program Project Description:**

A priority for this administration is modernizing the outdated water infrastructure on which the American public depends. The Alaska Rural and Native Village (ANV) Program reduces disease and health care costs by providing critical basic drinking water and sanitation infrastructure (*i.e.*, flushing toilets and running water) in vulnerable rural and Native Alaska communities that lack such services disproportionately when compared to the rest of the country. Alaskan rural and native water and sewer systems face not only the typical challenges associated with small system size, but also the challenging climactic and geographic conditions, such as permafrost, shortened construction seasons, and extremely remote locations.

EPA's grant to the State of Alaska funds improvements and construction of drinking water and wastewater treatment facilities for these underserved communities. Investments in wastewater and drinking water infrastructure in rural Alaskan communities contributed to an increase of access to water and sewer service from 60 percent in the late 1990s to 97 percent more recently. While the gains in the Program have been significant, ANV communities continue to trail behind the non-tribal/non-native population in the U.S. in access to water and sanitation. In Alaska, approximately 3 percent of native and rural serviceable households are without complete indoor plumbing, a much higher figure than the national average of 0.4 percent of occupied homes that lack complete indoor plumbing.

ANV communities are often looking to EPA as a last-resort funding source when they or the State of Alaska are not able to fully finance the needed water infrastructure improvements. The Program serves communities that often lack the debt capacity to apply for other funding sources, including EPA State Revolving Loan Funds. The results from the Indian Health Service's (IHS) November 2018 analysis exemplify the need to assist these communities – the IHS identified \$248 million of need for water and wastewater infrastructure in Alaska in FY 2018. Many communities on the prioritized list have not been able to advance their projects due to lack of funding.

In addition to funding system upgrades and construction to address the aforementioned challenges Alaskans face, the ANV Program, uniquely supports training, technical assistance, and educational

<sup>&</sup>lt;sup>42</sup> Based on data from IHS and the State of Alaska (2018).

<sup>&</sup>lt;sup>43</sup> See, U.S. Census Survey, 2012.

programs to improve the financial management and operation and maintenance of sanitation systems. This is done through leveraging prioritization and implementation expertise from the State of Alaska<sup>44</sup> with ANV program funds.

The ANV technical assistance program helps to improve the long-term sustainability of the rural utilities, creating transferable job skills in construction, operation and maintenance activities. The Program also has helped to nearly double the number of properly certified drinking water treatment plant operators in Alaskan rural villages since FY 1992, and the number of non-compliant systems has decreased by close to 80 percent since FY 2006. Since 2005, the Program, in collaboration and combination with other federal agencies, has shown significant progress documenting the number of projects and ANV homes with increased access to safe water and sanitation. Over this period, the ANV Program contributed about 35 percent of all available funding from federal agencies.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the FY 2018 - 2022 EPA Strategic Plan. The FY 2020 request of \$3 million will provide water services for additional homes and maintain the existing level of wastewater and drinking water infrastructure that meets public health standards. Based on data from the past three years of funding to the ANV Program, it is expected that \$3 million in ANV funds in FY 2020 would improve the drinking water and/or wastewater services to about 350 homes in rural Alaska and continue to support training, technical assistance, and educational programs that protect existing federal investments in infrastructure by improving operation and maintenance of the systems.

In FY 2020, the Agency will continue to work with the State of Alaska to address sanitation conditions and maximize the value of the federal investment in rural Alaska. EPA will continue to implement the Alaska Rural and Native Village "Management Controls Policy," adopted in June 2007, to ensure efficient use of funds by allocating them to projects that are ready to proceed or progressing satisfactorily. The Agency has made great strides in implementing more focused and intensive oversight of the ANV grant program through cost analyses, post-award monitoring, and timely closeout of projects.

#### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

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<sup>&</sup>lt;sup>44</sup> The State of Alaska uses a risk-based prioritization process to fund projects that will have the greatest public health and environmental benefit. Further, the State delivers these services to ANV communities by coordinating across federal agencies and programs to achieve a holistic series of solutions.

<sup>&</sup>lt;sup>45</sup> As reported by the State of Alaska Department of Environmental Conservation Remote Maintenance Worker program outcome reports (November 2018).

<sup>&</sup>lt;sup>46</sup> Including the required state match.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$17,000.0) This program change reduces support for the Alaska Rural and Native Villages Program. EPA estimates that the remaining request level (\$3 million) will improve the drinking water and/or wastewater services to approximately 350 homes in rural Alaska. The State Revolving Funds are an additional source of infrastructure funding that can continue to fund water system improvements in Alaska.

## **Statutory Authority:**

Safe Drinking Water Act Amendments of 1996 § 303; Clean Water Act § 1263a.

#### **Infrastructure Assistance: Clean Water SRF**

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$1,657,428.2      | \$1,693,887.0               | \$1,119,772.0          | -\$574,115.0  |
| Total Budget Authority             | \$1,657,428.2      | \$1,693,887.0               | \$1,119,772.0          | -\$574,115.0  |
| Total Workyears                    | 3.8                | 3.9                         | 0.0                    | -3.9  |

# **Program Project Description:**

The Clean Water State Revolving Fund (CWSRF) Program capitalizes state revolving loan funds in all 50 states and Puerto Rico to finance infrastructure improvements for public wastewater systems and projects to improve water quality. These funds directly support the Agency's goal to ensure waters are clean through improved water infrastructure and sustainable management.

The CWSRF is the largest source of federal funds for states to provide loans and other forms of assistance for water quality projects including construction of wastewater treatment facilities, water and energy efficiency projects, green infrastructure projects, and agricultural best management practices. The Program also includes a provision for set-aside funding for tribes to address serious wastewater infrastructure needs and associated health impacts. It also provides direct grant funding for the District of Columbia and for territories. This federal investment is designed to be used in concert with other sources of funds to address water quality needs.<sup>47</sup> Additional tools, such as additional subsidization, are available to assist small and disadvantaged communities. The CWSRF Program is a key component of EPA's efforts to achieve innovative solutions to wastewater infrastructure needs and realize economic and environmental benefits that will continue to accrue for years in the future.

The revolving nature of the funds and substantial state contributions have greatly multiplied the federal investment. EPA estimates that for every federal dollar contributed thus far the nation has received approximately three dollars of investment in water infrastructure. As of June 2018, the state CWSRFs have provided nearly \$133 billion in affordable financing for a wide variety of wastewater infrastructure and other water quality projects. In the past year alone, over 1,500 assistance agreements went to communities of all sizes, funding nearly \$6.8 billion in projects aimed at treating wastewater, addressing stormwater runoff, tackling non-point source pollution, and addressing a myriad of other environmental issues.

<sup>&</sup>lt;sup>47</sup> For additional information, please see: <a href="http://www.epa.gov/cwsrf">http://www.epa.gov/cwsrf</a>.

<sup>&</sup>lt;sup>48</sup> Clean Water State Revolving Fund National Information Management System. U.S. EPA, Office of Water, National Information Management System Reports: Clean Water State Revolving Fund (CWSRF). Washington, DC (As of June 30, 2018).

<sup>&</sup>lt;sup>49</sup> Clean Water State Revolving Fund National Information Management System. U.S. EPA, Office of Water, National Information Management System Reports: Clean Water State Revolving Fund (CWSRF). Washington, DC (As of June 30, 2018).

#### **FY 2020 Activities and Performance Plan:**

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the FY 2018 - 2022 EPA Strategic Plan. This federal investment will continue to enable progress toward the Nation's clean water needs and infrastructure priorities and will contribute to the long-term environmental goal in the reduction in the number of square miles of watershed with surface water not meeting standards. EPA continues to work with states to meet several key objectives, such as:

- Linking projects to environmental results;
- Targeting assistance to small and underserved communities with limited ability to repay loans; and
- Ensuring the CWSRFs remain reliable sources of affordable funding.

The Agency is requesting over \$1.119 billion in the FY 2020 President's Budget to provide funding for critical wastewater infrastructure. In FY 2020, EPA requests nearly \$2.0 billion for the Clean Water and Drinking Water State Revolving Funds (SRFs), combined. These funding levels further infrastructure repair and replacement and would allow states, municipalities, and private entities to continue to finance high-priority infrastructure investments that protect human health.

EPA requests that 10-20 percent of the total CWSRF funds made available to each state be used to provide additional subsidization to eligible recipients in the form of forgiveness of principal, negative interest loans, or grants (or any combination of these). The CWSRF Program also implements American Iron and Steel requirements, as required by law.

In addition to capitalizing the CWSRF, a portion of the appropriation also will provide direct grants to communities within the tribes and territories. These communities are in great need of assistance given that their sanitation infrastructure lags behind the rest of the country, causing significant public health concerns. To ensure that sufficient resources are directed toward these communities that face additional challenges, EPA continues to request a tribal set-aside of 2 percent, or \$30 million, whichever is greatest, of the funds appropriated in FY 2020. EPA also continues to request a territories set-aside of 1.5 percent of the funds appropriated from the CWSRF for American Samoa, Guam, the Commonwealth of Northern Marianas, and the United States Virgin Islands.

EPA requests that up to \$2 million of the tribal set-aside be used for training and technical assistance related to the operation and management of tribal wastewater treatment works. EPA also requests the ability to use the tribal and territorial set-asides to support planning and design of treatment works and for the construction, repair, or replacement of privately owned decentralized wastewater treatment systems serving one or more principal residences or small commercial establishments (e.g., septic systems), authority similar to that already available to states. Expanded support for planning and design will protect the federal investment in wastewater infrastructure and ensure access to safe wastewater treatment for tribes and territories that face significant challenges with sanitation infrastructure. The ability for both the tribes and territories to construct, repair, or replace decentralized wastewater treatment systems will allow the flexibility that these communities require to provide wastewater infrastructure that is appropriate for the unique circumstances of each community.

EPA will partner with states to ensure that the CWSRF continues to play an important role in promoting efficient system-wide planning; improvements in technical, financial and managerial capacity; and the design, construction and ongoing management of sustainable water infrastructure. To streamline data collection and reduce reporting burden, EPA is working to redesign the databases currently used to collect performance information about the CWSRF and the DWSRF Programs. The aim is for this effort to reduce reporting burden by eliminating redundancy and providing a more user-friendly interface for states to submit data.

Elsewhere in the FY 2020 budget, EPA requests \$25 million for the Water Infrastructure Finance and Innovation Act (WIFIA) Program. Through WIFIA, EPA will make direct loans to regionally or nationally significant water infrastructure projects. These combined investments, the SRFs and WIFIA, further the Agency's ongoing commitment to infrastructure repair and replacement. These investments also will complement infrastructure funding requested through the President's Infrastructure Initiative.

### **Performance Measure Targets:**

(PM INFRA-01) Billions of non-federal dollars leveraged by EPA water infrastructure finance programs (CWSRF, DWSRF and WIFIA).

|        | FY 2013 | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | Units       |
|--------|---------|---------|---------|---------|---------|---------|---------|---------|-------------|
| Target |         |         |         |         |         | 8.0     | 8.0     | 8.0     | Billions of |
| Actual |         |         |         |         |         | 9.7     |         |         | Dollars     |

# FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

The FY 2020 capitalization of the SRFs would supplement more than \$171.2 billion in assistance provided over the life of the programs. The assistance provided in 2018 from capitalization and the state's current revolving levels was \$9.6 billion. Changes from levels included in the FY 2019 Annualized Continuing Resolution include:

- (-\$129,434.0) This reflects a shift in resources from the Clean Water SRF Program to priority infrastructure activities authorized under the new AWIA legislation and a targeted initiative to support healthy schools.
- (-\$444,681.0 / -3.9 FTE) This program change reflects a decrease to the Clean Water SRF Program, in large part from the additional infrastructure funding provided by the budget addendum in FY 2018 and carried forward in the FY 2019 Annualized CR, which EPA will apply based on the Clean Water Act formula. Investments in the two SRFs, combined with the WIFIA Program, promote water and wastewater infrastructure improvements.

## **Statutory Authority:**

Title VI of the Clean Water Act; Title V of the Water Resources Reform and Development Act of 2014.

## **Infrastructure Assistance: Drinking Water SRF**

Program Area: State and Tribal Assistance Grants (STAG) Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$1,128,161.0      | \$1,163,233.0               | \$863,233.0            | -\$300,000.0  |
| Total Budget Authority             | \$1,128,161.0      | \$1,163,233.0               | \$863,233.0            | -\$300,000.0  |
| Total Workyears                    | 0.7                | 0.9                         | 0.4                    | -0.5  |

### **Program Project Description:**

EPA's Drinking Water State Revolving Fund (DWSRF) is designed to assist public water systems to finance the costs of drinking water infrastructure improvements needed to achieve or maintain compliance with Safe Drinking Water Act (SDWA) requirements, to protect public health, and to support state and local efforts to protect drinking water. The 2015 Drinking Water Infrastructure Needs Survey and Assessment (DWINSA), conducted every four years, indicated a 20-year capital investment need of \$472.6 billion for public water systems that are eligible to receive funding from state DWSRF programs. The capital investment need covers 49,250 community water systems (CWSs), 21,400 not-for-profit non-community water systems (NPNCWSs), American Indian water systems, and Alaska Native Village (ANV) water systems. The 2015 DWINSA was primarily a statistical survey of public water systems with a response rate of 99.7 percent, the highest response rate in the history of the assessment, providing a high degree of confidence in the statistical precision of the assessment's findings.<sup>50</sup> The need reflects costs for repairs and replacement of leaking transmission pipes and deteriorated storage and treatment equipment, as well as new infrastructure and other projects required to protect public health and to ensure compliance with the SDWA. The DWSRF can help communities replace lead service lines by providing principal forgiveness and low interest loans, and the DWSRF set-asides could be used to fund corrosion control studies for water systems when an action level exceedance is triggered.

To reduce public health risks and to help ensure safe and reliable delivery of drinking water nationwide, EPA makes capitalization grants to states so that they can provide low-cost loans and other assistance to eligible public water systems and maintain robust drinking water protection programs. The Program emphasizes that, in addition to maintaining the statutory focus on addressing the greatest public health risks first, states can utilize set-asides to assist small systems and those most in need on a per household basis according to state affordability criteria.

The DWSRF Program provides communities access to critical low-cost financing and offers a limited subsidy to help utilities address long-term needs associated with water infrastructure. Most DWSRF assistance is offered in the form of loans which water utilities repay from the revenues

<sup>&</sup>lt;sup>50</sup> For more information, please see: <a href="https://www.epa.gov/drinkingwatersrf/epas-6th-drinking-water-infrastructure-needs-survey-and-assessment">https://www.epa.gov/drinkingwatersrf/epas-6th-drinking-water-infrastructure-needs-survey-and-assessment</a>.

they generate through the rates they charge their customers for service. Water utilities in many communities may need to evaluate the rate at which they invest in drinking water infrastructure repair and replacement to keep pace with their aging infrastructure, much of which may be approaching the end of its useful life.

To protect public health and wellbeing, utilities must provide continuous access to safe drinking water. The delivery of safe drinking water is often taken for granted and is frequently undervalued, which presents considerable challenges to the completion of infrastructure upgrades that are necessary to protect public health. More than 149 thousand public water systems provide drinking water to the approximately 320 million persons in the U.S. More than 97 percent of these public water systems serve fewer than ten thousand persons. <sup>51</sup> While most small systems consistently provide safe, reliable drinking water to their customers, many small systems face a few significant challenges in their ability to achieve and maintain system sustainability. EPA is focusing on the needs of these small community systems, while retaining state flexibility in the management of their funds. EPA continues its small systems emphasis by working closely with state programs to improve public water system sustainability and public health protection for persons served by small water systems.

## **State Set-Asides**

States have considerable flexibility to tailor their DWSRF Program to their unique circumstances. This flexibility ensures that each state can carefully and strategically consider how best to achieve the maximum public health protection. To achieve this, states may set aside and award funds for targeted activities that can help them implement and expand their drinking water programs. The four DWSRF set-asides<sup>52</sup> are: Small System Technical Assistance (up to 2 percent), Administrative and Technical Assistance<sup>53</sup> (up to 4 percent, \$400,000 or 1/5<sup>th</sup> percent of the current valuation of the fund, whichever is greater), State Program Management (up to 10 percent), and Local Assistance and Other State Programs (up to 15 percent). Taken together, approximately 31 percent of a state's DWSRF capitalization grant may be set aside for activities other than infrastructure construction. These set asides enable states to improve water system operation and management, emphasizing institutional capacity as a means of achieving sustainable water system operations. Historically, the states have set aside an annual average of 16 percent of the funds awarded to them for program development, of which approximately 4 percent is used to administer the program; however, over the past three years, states have increased their set-asides taken to around 20 percent.

The federal investment is designed to be used in concert with other sources of funds to address drinking water infrastructure needs. States are required to provide a 20 percent match for their capitalization grant. Some states elect to leverage their capitalization grants through the public debt markets to enable the state to provide more assistance. These features, including state match leveraging, and the revolving fund design of the Program, have enabled the states to provide assistance equal to 195 percent of the federal capitalization invested in the Program since its

https://obipublic11.epa.gov/analytics/saw.dll?PortalPages&PortalPath=/shared/SFDW/\_portal/Public&Page=Summary.

<sup>&</sup>lt;sup>51</sup> For more information, please see:

<sup>&</sup>lt;sup>52</sup> For more information, please see: https://www.epa.gov/drinkingwatersrf/how-drinking-water-state-revolving-fund-works#tab-

<sup>5.</sup> For more information, please see: <a href="https://www.congress.gov/bill/114th-congress/senate-bill/612/text">https://www.congress.gov/bill/114th-congress/senate-bill/612/text</a>.

inception in 1997. In other words, for every one dollar the federal government invests in this program, the states, in total, have been able to deliver \$1.95 in assistance to water systems. In addition, the DWSRF's rate of funds utilized<sup>54</sup> was 96 percent in 2018, meeting its target of 96 percent.

#### National Set-Asides

Prior to allotting funds to the states, EPA is required to reserve certain national level set-asides.<sup>55</sup> Two million dollars must, by statute, be allocated to small systems monitoring for unregulated contaminants to facilitate small water system compliance with the monitoring and reporting requirements of the Unregulated Contaminant Monitoring Regulation (UCMR). Historically, a three-year sampling period occurs within each five-year monitoring cycle. During the sampling period, fund utilization exceeds the annual appropriation of \$2 million and the carry-over reserve funds from non-sampling years become essential to complete the small system monitoring efforts.

EPA will reserve up to 2 percent, or \$20 million, whichever is greater, of appropriated funds for tribes and ANVs. These funds are awarded either directly to tribes or, on behalf of tribes, to the Indian Health Service through interagency agreements. Additionally, EPA will continue to set aside up to 1.5 percent for territories.

In addition, the Law requires that none of the funds made available by a state DWSRF as authorized by SDWA Section 1452 (42 U.S.C. 300j-12) shall be used for a project for the construction, alteration, maintenance, or repair of a public water system unless all of the iron and steel products used in the project are produced in the United States. The Administrator may retain up to 0.25 percent of the funds appropriated in this Act for the Clean Water and Drinking Water State Revolving Funds for carrying out the provisions for management and oversight of the requirements of this section.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the FY 2018 - 2022 EPA Strategic Plan. For FY 2020, EPA requests \$863 million for the DWSRF to help finance critical infrastructure improvement projects to public drinking water systems. In FY 2020, EPA requests over \$2.1 billion for the Drinking Water and Clean Water State Revolving Funds (SRFs), combined. The budget provides robust funding for critical drinking and wastewater infrastructure. These funding levels further the President's ongoing commitment to infrastructure repair and replacement and would allow states, municipalities, and private entities to continue to finance high priority infrastructure investments that protect human health. In addition, these funds directly support the Agency's goal to ensure waters are clean through improved drinking water infrastructure and sustainable drinking water infrastructure management.

The requested funding level reflects the documented needs for drinking water infrastructure and the need to improve infrastructure in small communities, and will help the programs reach more communities due to the revolving nature of the funds. EPA will continue to foster its strong

<sup>&</sup>lt;sup>54</sup> The cumulative dollar amount of loan agreements divided by cumulative funds available for projects.

<sup>&</sup>lt;sup>55</sup> Safe Drinking Water Act Sections 1452(i)(1), 1452(i)(2), 1452(j), and 1452(o), as amended.

partnership with the states to provide small system technical assistance, with a focus on compliance with rules, operational efficiencies, and system sustainability to ensure clean and safe water. In FY 2020, EPA also will continue its effort to build the capacity of local utilities and existing state programs to expand their knowledge of the wide array of funding options available to meet future infrastructure needs. The requested funding for this program will support critical infrastructure investments to rebuild and enhance America's drinking water infrastructure.

In FY 2020, appropriated DWSRF funds will be allocated to the states in accordance with each state's proportion of total drinking water infrastructure need based on the latest DWINSA. EPA also has published data concerning the drinking water infrastructure needs of water systems serving tribes and ANVs. The statutory requirement that each state and the District of Columbia receive no less than one percent of the allotment will be met.

EPA will continue to work to target a significant portion of assistance from SRFs to small and underserved communities with limited ability to repay loans. In FY 2020, EPA will work with states to ensure not less than 20 and not more than 30 percent of a state's capitalization grant is provided as additional subsidization. EPA encourages states to utilize subsidization to assist disadvantaged communities and sustainability efforts. In addition, the America's Water Infrastructure Act of 2018 requires that states provide subsidization to assist disadvantaged communities of 6 percent to 35 percent of the state's capitalization grant.

EPA's efforts with state governments to fully utilize available DWSRF funds, resulted in unliquidated obligations (ULOs) decreasing by 80 percent, or approximately \$1.6 billion, from FY 2012 to FY 2018. EPA will continue to work with states with higher ULOs to address institutional obstacles to eliminate or minimize their ULO amounts on an ongoing basis.

In FY 2020, the DWSRF Program will continue to: implement the Clean Water and Drinking Water Infrastructure Sustainability Policy. This policy focuses on promoting system-wide planning that helps align water infrastructure system goals, analyzing a range of infrastructure alternatives, including energy efficient alternatives, and ensuring that systems have the financial capacity and rate structures to construct, operate, maintain, and replace infrastructure over time. As part of that strategy, the federal dollars provided through the SRFs also will act as a catalyst for efficient system-wide planning, improvements in technical, financial and managerial capacity; and the design, construction and ongoing management of sustainable water infrastructure.

In FY 2020, EPA is continuing emphasis on strengthening small system technical, managerial and financial capability through the implementation of the Capacity Development Program, the Operator Certification Program, the Public Water System Supervision state grant program, and the DWSRF. The Capacity Development Program establishes a framework within which states and water systems can work together to help these small systems achieve the SDWA's public health protection objectives. The state Capacity Development Programs are supported federally by the Public Water System Supervision state grant funds and the set-asides established in the DWSRF. Since the 1996 Amendments, states have implemented a variety of activities to assist small systems with their compliance challenges and enhance their technical, managerial, and financial capacity.

In addition to the robust funding for critical drinking and wastewater infrastructure, EPA requests \$25 million for the Water Infrastructure Finance and Innovation Act (WIFIA) Program in the FY 2020 budget request. Through WIFIA, EPA will make direct loans to regionally or nationally significant water infrastructure projects. These combined investments, the SRFs and WIFIA, further the Agency's ongoing commitment to infrastructure repair and replacement.

EPA also is seeking more efficient use of federal infrastructure funds by empowering communities to increase water infrastructure investments and non-federal dollars leveraged by water infrastructure finance programs (Clean Water and Drinking Water SRF and WIFIA) to repair and modernize the outdated American water infrastructure. In addition, EPA is working to increase the fund utilization rate for the DWSRF. The rate of funds utilization is calculated as funds in executed loans as a percent of funds available. The measure is indicative of states maximizing application of grant dollars to infrastructure projects that support the public health of the nation's drinking water consumers. At the end of FY 2018, DWSRF programs had executed loans accounting for 96 percent of all funds available nationally.

## **Performance Measure Targets:**

(PM INFRA-01) Billions of non-federal dollars leveraged by EPA water infrastructure finance programs (CWSRF, DWSRF and WIFIA).

|        | FY 2013 | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | Units       |
|--------|---------|---------|---------|---------|---------|---------|---------|---------|-------------|
| Target |         |         |         |         |         | 8.0     | 8.0     | 8.0     | Billions of |
| Actual |         |         |         |         |         | 9.7     |         |         | Dollars     |

(PM DW-01) Number of community water systems out of compliance with health-based standards

|        | FY 2013 | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | Units |
|--------|---------|---------|---------|---------|---------|---------|---------|---------|-------|
| Target |         |         |         |         |         | 3,510   | 3,380   | 3,280   | CWC   |
| Actual |         |         |         |         |         | 3,480   |         |         | CWSs  |

### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

The FY 2020 capitalization of the SRFs would supplement more than \$171.2 billion in assistance provided over the life of the programs. The assistance provided in 2018 from capitalization and the state's current revolving levels was \$9.6 billion. Changes from levels included in the FY 2019 Annualized Continuing Resolution include:

- (+\$64.0 / +0.4 FTE) This change provides FTE and funds to implement American Iron and Steel requirements.
- (-\$300,064.0 / -0.9 FTE) This program change is a decrease to the Drinking Water SRF Program, in large part from the additional infrastructure funding provided by the budget addendum in FY 2018. Investments in the two SRFs, combined with the WIFIA Program, promote water and wastewater infrastructure improvements.

#### **Statutory Authority:**

Safe Drinking Water Act § 1452.

## **GKM Water Monitoring**

Program Area: State and Tribal Assistance Grants (STAG)

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$3,092.6          | \$4,000.0                   | \$0.0                  | -\$4,000.0  |
| Total Budget Authority             | \$3,092.6          | \$4,000.0                   | \$0.0                  | -\$4,000.0  |
| Total Workyears                    | 1.0                | 0.6                         | 0.0                    | -0.6  |

## **Program Project Description:**

The Gold King Mine Water Monitoring Program supports the development and implementation of a monitoring program for rivers contaminated by the Gold King Mine Spill.

#### FY 2020 Activities and Performance Plan:

Resources are proposed for elimination for this program in FY 2020.

## **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$4,000.0 / -0.6 FTE) This program change eliminates the Gold King Mine Water Monitoring Program. There are other sources of funding that support water monitoring activities, including the Pollution Control (Section 106) Grants Program.

### **Statutory Authority:**

Water Infrastructure Improvements for the Nation Act, Title IV, § 5004(d); Clean Water Act § 106.

## **Infrastructure Assistance: Mexico Border**

Program Area: State and Tribal Assistance Grants (STAG)

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$11,524.6         | \$10,000.0                  | \$0.0                  | -\$10,000.0   |
| Total Budget Authority             | \$11,524.6         | \$10,000.0                  | \$0.0                  | -\$10,000.0   |

## **Program Project Description:**

The U.S.-Mexico Border Water Infrastructure Program supports the planning, design, and construction of water and wastewater treatment facilities along the border with all projects benefiting communities on the U.S. side of the border.

#### FY 2020 Activities and Performance Plan:

Resources are proposed for elimination for this program in FY 2020. The State Revolving Funds are a source of infrastructure funding that can continue to fund water system improvements in U.S. communities along the border.

#### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$10,000.0) This program change proposes to eliminate the U.S.-Mexico Border Water Infrastructure Program. Other sources of funding are available to support these efforts in U.S. communities along the border, most notably the Clean Water and Drinking Water State Revolving Funds.

#### **Statutory Authority:**

Treaty entitled "Agreement between the United States of America and the United Mexican States on Cooperation for the Protection and Improvement of the Environment in the Border Area, August 14, 1983."

## **Targeted Airshed Grants**

Program Area: State and Tribal Assistance Grants (STAG)

Goal: Core Mission

Objective(s): Improve Air Quality

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$29,479.0         | \$40,000.0                  | \$0.0                  | -\$40,000.0   |
| Total Budget Authority             | \$29,479.0         | \$40,000.0                  | \$0.0                  | -\$40,000.0   |

## **Program Project Description:**

In FY 2017, this program awarded approximately \$30 million in competitive grant funding to reduce air pollution in nonattainment areas that were ranked as the top five most polluted areas relative to annual ozone or PM<sub>2.5</sub> National Ambient Air Quality Standards (NAAQS); as well as the top five areas relative to the 24-hour PM<sub>2.5</sub> NAAQS. In FY 2018, an additional \$40 million in competitive grant funds was allocated for this program for the same purpose. This program assists air control agencies in developing plans, conducting demonstrations, and implementing projects to reduce air pollution in these nonattainment areas.

#### FY 2020 Activities and Performance Plan:

Resources are proposed for elimination for this program in FY 2020.

#### **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$40,000.0) This funding change eliminates the Targeted Airshed Grants program.

#### **Statutory Authority:**

Clean Air Act § 105; Appropriation Act: FY 2018 (Public Law 115-141).

## Safe Water for Small & Disadvantaged Communities

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$0.0              | \$20,000.0                  | \$0.0                  | -\$20,000.0   |
| Total Budget Authority             | \$0.0              | \$20,000.0                  | \$0.0                  | -\$20,000.0   |
| Total Workyears                    | 0.0                | 0.4                         | 0.0                    | -0.4  |

## **Program Project Description:**

The Safe Water for Small and Disadvantaged Communities Program provides grants to eligible entities for use in carrying out projects and activities to assist public water systems.

#### **FY 2020 Activities and Performance Plan:**

Resources are proposed for elimination for this program in FY 2020.

## **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$20,000.0 / -0.4 FTE) EPA will continue to work on awarding funds appropriated by Congress in FY 2018 and FY 2019; however, in FY 2020, EPA will continue to request flexible subsidization funding to target small and disadvantaged communities through the State Revolving Funds.

## **Statutory Authority:**

Water Infrastructure Improvements for the Nation Act, Title IV, Section 2104; Consolidated Appropriations Act, 2018, P. L. 115-141.

## **Reducing Lead in Drinking Water**

Program Area: State and Tribal Assistance Grants (STAG)

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$0.0              | \$10,000.0                  | \$0.0                  | -\$10,000.0   |
| Total Budget Authority             | \$0.0              | \$10,000.0                  | \$0.0                  | -\$10,000.0   |
| Total Workyears                    | 0.0                | 0.4                         | 0.0                    | -0.4  |

## **Program Project Description:**

The Reducing Lead in Drinking Water Program provides grants to eligible entities for lead reduction projects in the United States.

#### **FY 2020 Activities and Performance Plan:**

Resources are proposed for elimination for this program in FY 2020.

## **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$10,000.0 / -0.4 FTE) EPA will continue to work on awarding the funds appropriated by Congress in FY 2018 and FY 2019. In FY 2020, lead reduction efforts may continue through the State Revolving Fund mechanisms, WIFIA, and the newly proposed America's Water Infrastructure Act of 2018 programs.

#### **Statutory Authority:**

Water Infrastructure Improvements for the Nation Act, Title IV, Section 2105; Consolidated Appropriations Act, 2018, P. L. 115-141.

## **Lead Testing in Schools**

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$0.0              | \$20,000.0                  | \$10,000.0             | -\$10,000.0   |
| Total Budget Authority             | \$0.0              | \$20,000.0                  | \$10,000.0             | -\$10,000.0   |
| Total Workyears                    | 0.0                | 0.4                         | 0.0                    | -0.4  |

#### **Program Project Description:**

The Nation must rebuild portions of its aging water infrastructure, and a priority for this administration is modernizing the outdated water infrastructure on which the American public depends. The Water Infrastructure Improvements for the Nation Act of 2016 (WIIN) was enacted to help communities address numerous drinking water and wastewater infrastructure issues. WIIN includes the Water Resource Development Act of 2016, which includes provisions to improve water infrastructure around the country. The Act specifically authorizes \$100 million for communities facing drinking water emergencies, including helping communities recover from lead contamination. In addition, WIIN amended several parts of the Safe Drinking Water Act including provisions regarding the Drinking Water State Revolving Fund Program, the Tribal Drinking Water Infrastructure Grants funds, and aspects of public notification. The America's Water Infrastructure Act (AWIA) also strengthened many existing programs within EPA and various sections of WIIN while creating new programs to tackle significant public health concerns and environmental needs.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the FY 2018 - 2022 EPA Strategic Plan. The FY 2020 President's Budget requests \$10 million for the Voluntary School and Child Care Lead Testing grant program established in Section 2107 of WIIN and amended by Section 2006 of AWIA. Funding will be used to provide grants to assist local educational agencies in voluntary testing of lead contamination in drinking water at schools and child care programs. Objectives of the grant program are to reduce childhood exposure to lead in drinking water, help states target funding to schools unable to pay for testing, establish best practices for preventing lead in drinking water, and foster sustainable relationships at the state and local level to allow for efficient use of existing resources and information sharing among educational and health care experts.

States had until mid-February 2019 to respond to EPA's invitation to participate in the Program. EPA plans to award the grant(s) for this new program in FY 2020.

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (-\$10,000.0 / -0.4 FTE) This program change reflects a decrease to the Lead Testing in Schools Program. Investments in the two SRFs, combined with the WIFIA Program, are expected to promote water and wastewater infrastructure improvements in ways that will allow this program to refocus on schools with the greatest lead testing needs.

# **Statutory Authority:**

Water Infrastructure Improvements for the Nation Act, Title IV, § 5004(d); Clean Water Act § 106.

### **Healthy Schools**

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission

Objective(s): Ensure Safety of Chemicals in the Marketplace

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$0.0              | \$0.0                       | \$50,000.0             | \$50,000.0  |
| Total Budget Authority             | \$0.0              | \$0.0                       | \$50,000.0             | \$50,000.0  |

## **Program Project Description:**

EPA is committed to protecting children where they live, learn, and play. The Agency understands that to be protective of children's health, as highlighted by the President's Task Force on Environmental Health Risks and Safety Risks to Children, it is essential that children be safe from environmental hazards. Although EPA provides grant funding to a wide range of initiatives focused on addressing risks to children's health, the Agency has no comprehensive environmental health management program to support school administrators and others in identifying and addressing some of the most common areas of environmental health concerns found in schools.

The newly proposed Healthy Schools Grant Program is intended to address potential gaps in school environmental health information by supporting states, federally recognized Indian tribes, public pre-schools, local educational agencies as defined in 20 U.S.C. 7801(30), and non-profit organizations, in the identification and mitigation of potential environmental health issues. Recognizing that school environmental health challenges differ due to variations in geography, age of school infrastructure, population density, and other factors, the Program would provide EPA and its partners with flexibility to target funds to their highest priority efforts to protect human health and the environment in school settings. Under this program, funding would be available to identify and help prevent, reduce and/or resolve environmental hazards and/or prevent childhood lead exposure, reduce asthma triggers, promote integrated pest management, and reduce or eliminate childhood exposure to one or more toxics in schools across all environmental media.

#### FY 2020 Activities and Performance Plan:

Work in this program supports Goal 1/Objective 1.4, Ensure Safety of Chemicals in the Marketplace in the *FY 2018 – 2022 EPA Strategic Plan*. In FY 2020, funds would support the implementation of mandatory statutory duties delegated by EPA under pertinent environmental laws in relation to comprehensive school environmental health programs. States, federally recognized Indian tribes, public pre-schools, local educational agencies as defined in 20 U.S.C. 7801(30), and non-profit organizations would have the flexibility to apply the funds toward school environmental health activities required in a broad array of environmental statutes, depending on local needs and priorities. Results would be tracked as required by the Environmental Results

Order and could support critical children's health work across multiple environmental programs in school settings.

## **Performance Measure Targets:**

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

#### FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (+\$50,000.0) This provides grant funding focused on addressing risks to children's health across multiple environmental programs to identify and help prevent, reduce, and/or resolve environmental hazards in schools in ways responsive to local needs and priorities.

### **Statutory Authority:**

Annual Appropriation Acts; Indian Environmental General Assistance Program Act (GAP); Pollution Prevention Act (PPA); Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) (1972), Section 20; Toxic Substances Control Act (TSCA), Section 10; the Safe Drinking Water Act (SDWA), as amended by section 2104, 2105 and 2107 of the Water Infrastructure Improvements for the Nation Act (WIIN); Resource Conservation and Recovery Act (RCRA) of 1976, enacted as amendments to SWDA, the Comprehensive Environmental Response, and Compensation and Liability Act (CERCLA).

Note: EPA is currently seeking appropriations language to support this program: "\$50,000,000 shall be for grants to States, federally recognized Indian tribes, public pre-schools, local educational agencies as defined in 20 U.S.C. 7801(30), and non-profit organizations, for detection, assessment, prevention, control, or abatement of pollution and other environmental hazards in school buildings as defined in 20 U.S.C. 3610(6), and related activities; Provided, that the Federal share of the costs of such activities shall not exceed 75 percent; Provided further, that the Administrator may waive such cost share requirement in the case of schools located in economically distressed communities."

## **Drinking Water Infrastructure Resilience and Sustainability**

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission
Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$0.0              | \$0.0                       | \$2,000.0              | \$2,000.0   |
| Total Budget Authority             | \$0.0              | \$0.0                       | \$2,000.0              | \$2,000.0   |

### **Program Project Description:**

The America's Water Infrastructure Act of 2018 (AWIA) was enacted to help address numerous drinking water and wastewater issues at large projects and small rural communities. EPA looks forward to implementing the Act, which strengthens the federal government's ability to invest in water infrastructure in communities in every state, so that all Americans can continue to have access to safe drinking water and our nation's waterways can remain clean and free from pollution. AWIA strengthens many existing programs within EPA while creating new programs to tackle significant public health concerns and environmental needs. These programs are vital to protecting public health, continuing to grow the American economy and ensuring that rural and urban communities from coast-to-coast can thrive. New mandates range from the creation of grant programs to promoting water quality workforce development. The FY 2020 President's Budget requests \$2 million to create the new Drinking Water Infrastructure Resilience and Sustainability competitive grant program. Section 2005 of AWIA requires EPA to establish a competitive grant program to assist eligible entities in the planning, design, construction, implementation, operation, or maintenance of a program or project that increases resilience to natural hazards. AWIA mandates will be critical to achieving the Administrator's agenda by increasing water infrastructure investment and improving drinking water and water quality across the country.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the *FY 2018 - 2022 EPA Strategic Plan*. Authorized activities in FY 2020 include the conservation of water or the enhancement of water use efficiency; the modification or relocation of existing drinking water system infrastructure made, or that is at risk of being, significantly impaired by natural hazards, including risks to drinking water from flooding; the design or construction of desalination facilities to serve existing communities; the enhancement of water supply through the use of watershed management and source water protection; the enhancement of energy efficiency or the use and generation of renewable energy in the conveyance or treatment of drinking water; or the development and implementation of activities to increase the resilience of the eligible entity to natural hazards. EPA plans to award the grant(s) for this new program in FY 2020.

(PM DW-01) Number of community water systems out of compliance with health-based standards.

|        | FY 2013 | FY 2014 | FY 2015 | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | Units |
|--------|---------|---------|---------|---------|---------|---------|---------|---------|-------|
| Target |         |         |         |         |         | 3,510   | 3,380   | 3,280   | CWC   |
| Actual |         |         |         |         |         | 3,480   |         |         | CWSs  |

# FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (+\$2,000.0) This funds the creation of the new Drinking Water Infrastructure Resilience and Sustainability Program under AWIA in support of section 2005 of the Law.

# **Statutory Authority:**

America's Water Infrastructure Act (AWIA), P.L. 115-270, Section 2005.

## **Drinking Fountain Lead Testing**

Program Area: State and Tribal Assistance Grants (STAG)

Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$0.0              | \$0.0                       | \$5,000.0              | \$5,000.0   |
| Total Budget Authority             | \$0.0              | \$0.0                       | \$5,000.0              | \$5,000.0   |

### **Program Project Description:**

The Nation must rebuild portions of its aging water infrastructure and a priority for EPA is modernizing the outdated water infrastructure on which the American public depends. The America's Water Infrastructure Act of 2018 (AWIA) was enacted to help address numerous drinking water and wastewater issues at large projects and small rural communities. EPA looks forward to implementing the Act, which strengthens the federal government's ability to invest in water infrastructure in communities in every state, so that all Americans can continue to have access to safe drinking water and our nation's waterways can remain clean and free from pollution. AWIA strengthened many existing programs within EPA while creating new programs to tackle significant public health concerns and environmental needs. These programs are vital to protecting public health, continuing to grow the American economy and ensuring that rural and urban communities from coast-to-coast can thrive. New mandates range from the creation of grant programs to promoting water quality workforce development. The FY 2020 President's Budget requests \$5 million to create the new Drinking Water Fountain Replacement and Lead Testing grant program. Section 2006 of AWIA requires EPA to establish a grant program to provide assistance to local educational agencies for the replacement of drinking water fountains manufactured prior to 1988. AWIA mandates will be critical to achieving the Administrator's agenda by increasing water infrastructure investment and improving drinking water and water quality across the country, while also supporting the Administrator's commitment to protecting children where they live, learn, and play.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the *FY 2018 - 2022 EPA Strategic Plan*. In FY 2020, priority will be given to local educational agencies based on economic need. Funds awarded under this grant program will be used to pay the costs of replacement of drinking water fountains in schools. In addition, the funds may be used to pay the costs of monitoring and reporting of lead levels in the drinking water of schools and local educational agencies receiving the funding. EPA plans to award the grant(s) for this new program in FY 2020.

EPA's FY 2020 Annual Performance Plan does not include annual performance goals specific to this program.

# FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (+\$5,000.0) This funds the creation of the new Drinking Water Fountain Lead Testing Program under AWIA in support of section 2006 of the Law.

# **Statutory Authority:**

America's Water Infrastructure Act (AWIA), P.L. 115-270, Section 2006.

### **Technical Assistance for Treatment Works**

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$0.0              | \$0.0                       | \$7,500.0              | \$7,500.0   |
| Total Budget Authority             | \$0.0              | \$0.0                       | \$7,500.0              | \$7,500.0   |

### **Program Project Description:**

The America's Water Infrastructure Act of 2018 (AWIA) was enacted to help address numerous drinking water and wastewater issues at large projects and small rural communities. EPA looks forward to implementing the Act, which strengthens the federal government's ability to invest in water infrastructure in communities in every state, so that all Americans can continue to have access to safe drinking water and our nation's waterways can remain clean and free from pollution. AWIA strengthens many existing programs within EPA while creating new programs to tackle significant public health concerns and environmental needs. These programs are vital to protecting public health, continuing to grow the American economy and ensuring that rural and urban communities from coast-to-coast can thrive. New mandates range from the creation of grant programs to promoting water quality workforce development. AWIA mandates will be critical to achieving the Administrator's agenda by increasing water infrastructure investment and improving drinking water and water quality across the country.

The FY 2020 President's Budget requests \$7.5 million to create the new Technical Assistance for Treatment Works Grant Program. Section 4103 of AWIA authorizes EPA to provide grants to nonprofit organizations to help rural, small, and tribal municipalities obtain Clean Water State Revolving Fund (CWSRF) financing, protect water quality and ensure Clean Water Act compliance, and share information on planning, design, construction, and operation of wastewater systems.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the *FY 2018 - 2022 EPA Strategic Plan*. In FY 2020, the Program will provide grants to nonprofit organizations to help rural, small, and tribal municipalities obtain CWSRF financing, protect water quality and ensure Clean Water Act compliance, and share information on planning, design, construction, and operation of wastewater systems. EPA plans to issue grant awards for this new program in FY 2020.

Work under this program supports performance results in the Drinking Water State Revolving Fund and Clean Water State Revolving Fund under the STAG appropriation and the Water Infrastructure Finance and Innovation Program under the WIFIA appropriation.

## FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (+\$7,500.0) This funds the creation of the new Technical Assistance for Treatment Works Program created by AWIA Section 4103.

## **Statutory Authority:**

America's Water Infrastructure Act (AWIA), P.L. 115-270, Section 4103.

## **Sewer Overflow Control Grants**

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$0.0              | \$0.0                       | \$61,450.0             | \$61,450.0  |
| Total Budget Authority             | \$0.0              | \$0.0                       | \$61,450.0             | \$61,450.0  |

### **Program Project Description:**

The America's Water Infrastructure Act of 2018 (AWIA) was enacted to help address numerous drinking water and wastewater issues at large projects and small rural communities. EPA looks forward to implementing the Act, which strengthens the federal government's ability to invest in water infrastructure in communities in every state, so that all Americans can continue to have access to safe drinking water and our nation's waterways can remain clean and free from pollution. AWIA strengthened many existing programs within EPA while creating new programs to tackle significant public health concerns and environmental needs. These programs are vital to protecting public health, continuing to grow the American economy and ensuring that rural and urban communities from coast-to-coast can thrive. New mandates range from the creation of grant programs to promoting water quality workforce development. AWIA mandates will be critical to achieving the Administrator's agenda by increasing water infrastructure investment and improving drinking water and water quality across the country.

The FY 2020 President's Budget requests \$61.45 million to create the Sewer Overflow Control Grants Program. This program will support grants to fund projects at treatment works that will reduce the incidence of combined sewer overflows, sanitary sewer overflows, and stormwater problems.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the FY 2018 - 2022 EPA Strategic Plan. Section 4106 of AWIA re-authorizes and amends the Clean Water Act grant program components for addressing sewer overflows and stormwater management. EPA would award grants with a to-be-developed formula that captures stormwater needs. To the extent eligible projects exist, 20 percent of the appropriated funds must be for projects utilizing green infrastructure, water and energy efficiency improvements, or other innovative activities. EPA plans to issue grant awards for this new program in FY 2020.

Work under this program supports performance results in the Drinking Water State Revolving Fund and Clean Water State Revolving Fund programs under the STAG appropriation and the Water Infrastructure Finance and Innovation Program under the WIFIA appropriation.

# FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (+\$61,450.0) This change reflects the creation of the new Sewer Overflow Control Grants program.

# **Statutory Authority:**

America's Water Infrastructure Act (AWIA), P.L. 115-270, Section 4106.

### **Water Infrastructure and Workforce Investment**

Program Area: State and Tribal Assistance Grants (STAG)
Goal: Core Mission

Objective(s): Provide for Clean and Safe Water

(Dollars in Thousands)

|                                    | FY 2018<br>Actuals | FY 2019<br>Annualized<br>CR | FY 2020 Pres<br>Budget | FY 2020 Pres<br>Budget v.<br>FY 2019 Annualized<br>CR |
|------------------------------------|--------------------|-----------------------------|------------------------|---|
| State and Tribal Assistance Grants | \$0.0              | \$0.0                       | \$300.0                | \$300.0   |
| Total Budget Authority             | \$0.0              | \$0.0                       | \$300.0                | \$300.0   |

### **Program Project Description:**

The America's Water Infrastructure Act of 2018 (AWIA) was enacted to help address numerous drinking water and wastewater issues at large projects and small rural communities. EPA looks forward to implementing the Act, which strengthens the federal government's ability to invest in water infrastructure in communities in every state, so that all Americans can continue to have access to safe drinking water and our Nation's waterways can remain clean and free from pollution. AWIA strengthens many existing programs within EPA while creating new programs to tackle significant public health concerns and environmental needs. These programs are vital to protecting public health, continuing to grow the American economy and ensuring that rural and urban communities from coast-to-coast can thrive. New mandates range from the creation of grant programs to promoting water quality workforce development. AWIA mandates will be critical to achieving the Administrator's agenda through increasing water infrastructure investment and improving drinking water and water quality across the country. The FY 2020 President's Budget requests \$300 thousand to create the new Water Infrastructure and Workforce Investment Grant Program.

#### FY 2020 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 1.2, Provide for Clean and Safe Water in the *FY 2018 - 2022 EPA Strategic Plan*. Section 4304 of AWIA requires EPA, in consultation with the United States Department of Agriculture, to establish a competitive grant program to promote water utility workforce development and increase public awareness of water utilities and careers. AWIA authorizes EPA to select non-profit, labor, or educational institutions that are experienced and qualified and that will address diverse types of water utilities. EPA plans to issue the grant awards for this new program in FY 2020.

#### **Performance Measure Targets:**

Work under this program supports performance results in the Drinking Water State Revolving Fund and Clean Water State Revolving Fund Programs under the STAG appropriation and the Water Infrastructure Finance and Innovation Program under the WIFIA appropriation.

# FY 2020 Change from FY 2019 Annualized Continuing Resolution (Dollars in Thousands):

• (+\$300.0) This funds the creation of the new Water Infrastructure and Workforce Investment Program under AWIA in support of Section 4304 of the Law.

# **Statutory Authority:**

America's Water Infrastructure Act (AWIA), P.L. 115-270, Section 4304.