EPA Seeks Pre-Proposal Comments on the Cleaner Trucks Initiative

The U.S. Environmental Protection Agency (EPA) is soliciting pre-proposal comments on a rulemaking effort known as the Cleaner Trucks Initiative (CTI). This Advance Notice of Proposed Rule (ANPR) describes EPA’s plans for a rulemaking that would establish new emission standards for oxides of nitrogen (NOx) for highway heavy-duty engines. It also describes opportunities to streamline and improve certification procedures to reduce costs for engine manufacturers. The EPA is seeking input on this effort from the public, including all interested stakeholders.

The purpose of the CTI is to update EPA emissions standards for NOx and potentially other criteria pollutants from highway heavy-duty vehicles and engines. In this ANPR, EPA provides stakeholders with our early thinking on CTI principles and program elements and solicits stakeholder input on preliminary plans for analyses and data to inform the upcoming notice of proposed rulemaking (NPRM).

• Providing Important NOx Emission Reductions to Lower Ambient Ozone and Particulate Matter Nationwide. The CTI is a critical opportunity to improve air quality in states and local areas across the country. Although NOx emissions in the U.S. have dropped by more than 40 percent over the past decade, we project that heavy-duty vehicles will continue to be one of the largest contributors to the mobile source NOx inventory in 2028. NOx emissions contribute to ambient pollution, such as ozone and particulate matter (PM$_{2.5}$), that adversely affects human health and the environment. Reducing NOx emissions will result in improved health outcomes attributable to lower ozone and PM2.5 concentrations in communities across the
United States. As of September 30, 2019, more than 128 million people lived in counties designated nonattainment for the ozone or PM2.5 National Ambient Air Quality Standards (NAAQS), and additional people live in areas with a risk of exceeding those NAAQS in the future. Reductions in NOx emissions will help areas attain and maintain the ozone and PM2.5 NAAQS and help prevent future nonattainment.

- **Streamlining and Modernizing Heavy-Duty Emissions Regulations.** EPA is actively exploring opportunities to streamline our requirements, while ensuring no loss in protection for public health and the environment. For instance, we are working with industry partners to develop a more cost-efficient path for manufacturers to demonstrate the durability of their emission control systems. The ANPR describes several other areas that EPA is evaluating for streamlining and modernization, and requests comment on additional opportunities we could consider.

- **Improving Real-World Emissions Testing.** Today’s in-use testing standards require manufacturers to collect emissions data from heavy-duty vehicles on the road in the real world. Our analysis suggests there may be great potential to improve in-use performance by considering a broader range of engine operation when we evaluate in-use compliance. The ANPR describes our current thinking on potential updates to the in-use testing program and requests comment and data on all aspects of this topic.

- **Updating Laboratory Test Cycles for Heavy-Duty Vehicles.** Based on our early analysis of heavy-duty diesel engine technologies, we expect today’s advanced diesel technologies are capable of substantial emission reductions on current laboratory test cycles. We are considering an additional laboratory-based test cycle that would evaluate an engine’s control of emissions during conditions not emphasized in today’s test cycles, such as low-speed, or low-load operation. The ANPR describes our current thinking and requests comment on this topic.

- **Providing Additional Assurance of Emissions Controls through Extended Useful Life and Emissions Warranty Provisions.** Our current analysis shows that heavy-duty engines operate well beyond EPA’s current definition of the engine’s regulatory full useful life. EPA’s current emission warranty provisions cover only a small fraction of an engine’s operational life. In order to ensure that emission controls continue to perform over a period more reflective of the real-world operational life of heavy-duty engines, we are evaluating longer mileage requirements for regulatory useful life and emissions warranty. The ANPR describes our early thinking on this topic and asks for stakeholder input.

- **Working Towards a 50-State Approach for Heavy-Duty Vehicles.** EPA is closely following the technical work initiated by the California Air Resources Board (CARB) to update their heavy-duty vehicle and engine programs under a Heavy-Duty NOx Omnibus proposal. The ANPR provides an opportunity for comment on the extent to which EPA should adopt provisions similar to those expected in the CARB Omnibus proposal.
**Public Participation Opportunities**

EPA welcomes your input on this Advance Notice. Comments will be accepted for 30 days following publication in the Federal Register. All comments should be identified by Docket ID No. EPA-HQ-OAR-2019-0055 and submitted at www.regulations.gov. For additional submission methods, please visit www.epa.gov/dockets/commenting-epa-dockets.

**For More Information**

You can access the ANPR and related documents on EPA’s Cleaner Trucks Initiative webpage at:

www.epa.gov/regulations-emissions-vehicles-and-engines/cleaner-trucks-initiative

You can also contact the National Vehicle and Fuel Emissions Laboratory (NVFEL) Library for document information by email at AALibrary@epa.gov or by phone at 734-214-4311.