OPPER & VARCO LLP

THE ENVIRONMENTAL LAW
GROUP

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### **OVERVIEW**

#### Three E's:

- Examine Site Conditions
- Evaluate Risk
- Employ Tools to Reduce Risk

### **EXAMINE SITE CONDITION**

- All Appropriate Inquiry!
- > Is there contamination?
- What's the source of the contamination?
- What's the cost to clean it up?
- > What's the long term O&M cost?

# EVALUATE RISK TO PURCHASE AND/OR DEVELOP

- Statutory Liability
  - CERCLA, RCRA
  - State Law (i.e. HSAA in Ca)
- Common Law Liability
  - Nuisance, trespass, waste, negligence, strict liability

# EXAMINE TOOLS TO REDUCE RISK

- The Buyer Entity
- Contractual Allocation of Risk
- Identification of Other Responsible Parties
- Federal and State Statutory Immunities
- > Environmental Insurance
- Fixed Price Remediation Contracts
- Reimbursement Funding, Grants and Loans
- Creative Transactions
- Eminent Domain
- Design to Minimize Costs

# STRUCTURE OF THE BUYER ENTITY

Stand-alone entity

> No cross-liabilities; no indemnities

### CONTRACTUAL ALLOCATION OF RISK

- > Release of liability from buyer to seller
- Indemnity from buyer to seller
- Price reduction
- Escrow holdback of a portion of the purchase price
- Allocation of costs between parties

## IDENTIFICATION OF OTHER RESPONSIBLE PARTIES

- > Find someone else to pay for it
- Use statutory bases to force contribution
  - ERAP
  - Polanco
  - CERCLA

### FEDERAL AND STATE STATUTORY IMMUNITIES

- The Small Business Liability Relief and Brownfields Revitalization Act of 2002 – bona fide prospective purchasers
- California Land Reuse and Revitalization Act of 2004 - bona fide purchaser/innocent landowner
- Polanco Redevelopment Act immunity at completion of cleanup

#### **ENVIRONMENTAL INSURANCE**

> Pollution Legal Liability Insurance

Cost Cap or Fixed Cost Remediation Insurance

### POLLUTION LEGAL LIABILITY INSURANCE

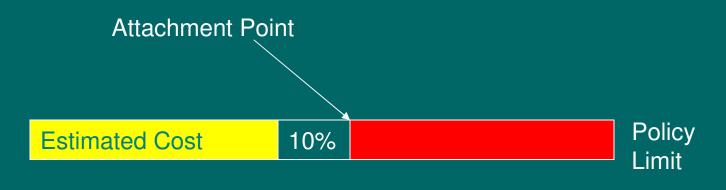
- Site Specific
- > Coverage:
  - Coverage for Unknowns (and for Knowns)
  - Cleanup Costs
  - Bodily Injury or Property Damage
  - Legal Defense
  - Regulatory Re-openers
  - Business Interruption
  - Non-Owned Disposal Locations

### COST CAP OR FIXED COST REMEDIATION INSURANCE

First Party Remediation Stop Loss Policy Project Specific Policy Which Insures Remedial Projects For:

- Changed Conditions
- Newly Discovered Contamination During Cleanup
- Change in Regulatory Standards
- Change in Scope/Remediation Method
- Cost Increases

### HOW FIXED COST REMEDIATION WORKS



Self Insured Retention

# FIXED PRICE REMEDIATION CONTRACTS

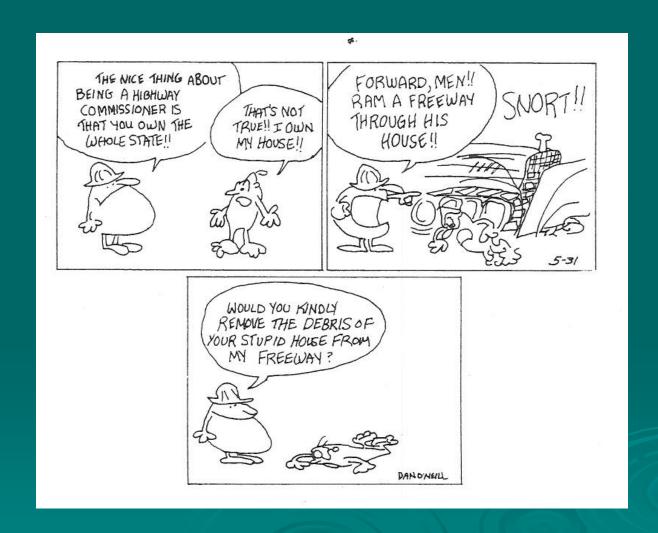
- Contract away the liability for environmental contamination
- Contract cost is high

#### REMEDIATION FUNDING

- Grants (TBA, Assessment Grants, Cleanup Grants, State Grant Programs, ARRA Funds)
- Loans (RLF)
- Reimbursement Programs (USTCF)
- Orphan Funding (ERAP)

# CREATIVE TRANSACTION STRUCTURES

- Vertical Parceling
- Double Escrow
- Assignment of Contract Rights
- Assignment of Rights to Grants, Reimbursement Funding, Contribution from RPs
- Partnerships between Municipality and Developer (PDA)

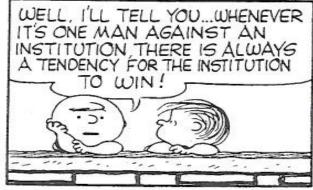


- The Power of Eminent Domain is an inherent attribute of sovereignty.
- This sovereign power has been described as universally recognized and necessary to the very existence of government.
- > TWO LIMITATIONS
  - (1) Taking must be for a Public Use.
  - (2) Just Compensation must be paid.

- Defenses to Eminent Domain Action
  - (1) No Public Use
  - (2) Not Necessary
  - (3) Procedural



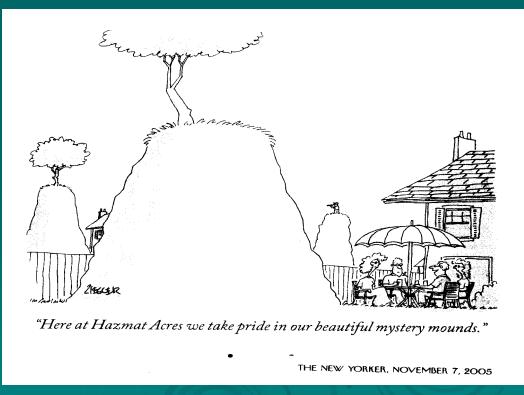






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# DESIGN AND BUILD THE PROJECT SO AS TO MINIMIZE THE ENVIRONMENTAL COST



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- Project 1: (San Diego, CA)
  - Site contaminated total cost to remediate:
     \$2.8 million
  - Developer partnered with redevelopment agency (PDA)
  - Agency used Polanco to bring RPs to table
  - Developer applied and obtained grants totaling \$1.5million
  - Developer recovered from RPs (\$1.15 million)
  - Out of pocket: \$150,000

- Project 1:
  - Polanco immunity provided to agency and developers
  - Property sold from D1 to D2; parties allocated cost recovery, liability in contract
  - Escrow hold back used to pay for cleanup

- Project 2: (Santa Cruz, CA)
  - Municipality used eminent domain to facilitate acquisition
  - Purchase contract negotiated between private owner and municipality
  - Purchase contract capped exposure for environmental liabilities
  - Clean up funded through establishment of escrow account for holdback of some purchase funds
  - Pursued cleanup through ERAP program
  - Obtained DTSC allocation of liability against other RPs
  - Obtained determination that site was an "orphan" making it eligible to receive orphan funding for remediation

- Project 3: (San Diego and San Francisco, CA)
  - Vertical Parceling to limit liability to Buyer
  - Surface and air ownership sold to Buyer
  - Subsurface ownership retained by Seller until cleanup was completed