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EXTERNAL PEER REVIEW OF EPA'S DRAFT REPORT ON DEVELOPMENT OF AN OVERARCHING BIOAVAILABILITY MODELING APPROACH TO SUPPORT US EPA'S AQUATIC LIFE WATER QUALITY CRITERIA FOR METALS

FINAL PEER REVIEW REPORT

August 26, 2021

Submitted to:

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1.0 INTRODUCTION

This report documents the results of an independent letter peer review of the U.S. Environmental Protection Agency's (EPA's) draft document: *Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals* (hereafter, Bioavailability Modeling report). Eastern Research Group, Inc. (ERG), a contractor to EPA, organized this external peer review for EPA's Office of Water (OW) and developed this report.

Section 2.0 of this report presents, for each charge question, the individual reviewer comments. Section 3.0 provides additional reviewer comments or recommendations, and Section 4.0 presents new information (e.g., references) provided by reviewers. Appendix A provides EPA's charge to reviewers and Appendix B presents the complete set of comments submitted by each reviewer.

1.1 Background

EPA's Office of Water is charged with protecting ecological integrity and human health from adverse anthropogenic, water-mediated effects, under the purview of the Clean Water Act (CWA). In support of this mission, OW updates water quality criteria to protect aquatic life and aquatic-dependent wildlife. EPA entered into a Cooperative Research and Development Agreement (CRADA) with eight metals associations (Aluminum Association, Aluminum REACH Consortium, Cobalt Institute, International Copper Association, Copper Development Association, International Lead Association, International Zinc Association, NiPERA Inc.) in December 2017 to leverage the knowledge and resources of scientists within and outside of the Agency to better protect aquatic life.

EPA's Office of Water/Office of Science and Technology serves as the technical lead for EPA on this CRADA, which proposes using an overarching, simplified modeling approach to predict the bioavailability of a variety of metals under the range of water chemistry conditions found in aquatic environments. This overarching modeling approach, reflecting the current state-of-the-science, is intended to facilitate expedient and efficient development and implementation of Aquatic Life Ambient Water Quality Criteria for a number of metals. The proposed modeling approach is expected to provide a framework for EPA to then work with individual metals associations to develop specific bioavailability models in support of EPA updating Aquatic Life Ambient Water Quality Criteria for metals. This activity is intended to better support states, territories, and tribes with criteria that reflect the best available science and are easier to implement than current approaches.

EPA's draft Bioavailability Modeling report provides an overview of the project; discussion of available bioavailability models (hardness corrected, biotic ligand model [BLM] and multiple linear regression [MLR]) and parameters required (e.g., pH, hardness, dissolved organic carbon [DOC], and temperature); model comparisons and case studies for aluminum, copper, lead, and nickel; and justification of the recommended modeling approach.

1.2 Peer Reviewers

ERG identified, screened, and selected the following five experts who met technical selection criteria provided by EPA and had no conflict of interest in performing this review:

- David Buchwalter, Ph.D.: Professor, Department of Biological Sciences, North Carolina State University
- Claude Fortin, Ph.D.: Professor, Institut National de la Recherche Scientifique (INRS), Canada
- Erin M. Leonard, Ph.D.: NSERC Post-Doctoral Fellow, Integrative Biology, University of Guelph
- Christopher A. Mebane: Water Quality Specialist, U.S. Geological Survey

• Wilhelmus Peijnenburg, Ph.D.: National Institute of Public Health and the Environment (RIVM), Centre for Safety of Substances and Products, The Netherlands

ERG provided reviewers with instructions, the draft Bioavailability Modeling document; appendices containing model comparison reports for aluminum, copper, lead, and nickel; supporting documents; eight models (BLM and MLR models for aluminum, copper, lead, and nickel); an example data set and an answer key for each metal; and the charge to reviewers (Appendix A of this report) prepared by EPA. Reviewers worked individually to develop written comments in response to the charge questions After receiving reviewer comments, ERG compiled responses by charge question (see Section 2.0) and included the responses organized by reviewer (Appendix B of this report).

2.0 REVIEWER COMMENTS ORGANIZED BY CHARGE QUESTION

This section organizes reviewer comments by charge question (see Appendix B for reviewer comments organized by reviewer).

2.1 Please provide your scientific feedback of the strengths and weaknesses of the MLR and BLM approaches for estimating the effects of water chemistry/toxicity modifying factors on the bioavailability and toxicity of metals as discussed in the Phase I document and appendices.

2.1 General	l comments on the strengths and weaknesses of the MLR and BLM approaches.
Reviewer	Comments
Reviewer 1	In general terms, the MLR and BLM approaches that are presented in the documents are clearly the state of the art. It is to be noted that a major part of the models have developed in close cooperation between scientists and industry, as assisted by regulatory institutions. This cooperation has been successful and resulted in a number of sophisticated models that are suited for the derivation of water quality criteria. A pragmatic question that arises is associated to the fact that the development of the key models has been performed by a relatively small cross section of the researchers active in the field of metal bioavailability. It is therefore essential to warrant sufficient academic support regarding the scientific foundations of the models and the justification for use in regulation.
	Strengths:
	The approaches represent the state-of-the-art with regard to the scientific aspects of metal bioavailability quantification.
	A proper combination of mechanism-based knowledge (as exemplified for instance by model development based on first principles) and pragmatic approaches (as exemplified by MLR approaches) is used and integrated in the broad spectrum of models available. The basic approaches supplement each other and the BLM approach can for instance be used to inform the correctness of the MLR approach.
	The overall concept is applicable to a multitude of metals and to an array of biological species of different trophic level: it is clear that the same basic principles apply across the universe of water chemistries and across the universe of biological species. This increases the credibility of the basic hypotheses related to variations in water chemistry modifying metal toxicity.

2.1 General comments on the strengths and weaknesses of the MLR and BLM approaches.	
Reviewer	Comments
	The validation efforts undertaken to show that the models are capable of properly predicting toxicity across different water chemistries.
	Weaknesses:
	A general weakness which is inherent to metal toxicity, is that the general concept of metal bioavailability is complex. It is complex in the sense that numerous processes are non-linear and as a consequence the overall impact of water chemistry on metal toxicity is non-linear. It is therefore important to make sure that the resulting non-linear relationships as well as the interactions between the factors modifying toxicity, are properly understood and properly incorporated in the models.
	Although a lot of research has been performed and although various key factors have been identified, it cannot be ruled out that for specific waters, factors come into play that have not yet been identified. It is important to keep an open eye for the possible need of accounting for additional factors in toxicity assessment. The impact of carbonate that is observed for a limited number of species is an example of such an additional factor.
	The mere fact that numerous models have been developed for various metals and various biological species make it difficult for non-experts to have an overview of the models available, their individual strengths and weakness, as well as their domain of applicability. In practical terms the key weakness is that overall, the models might be considered as a black box by for regulators with limited background knowledge on metal bioavailability. This implies that efforts with regard to communication and development of user-friendly software tools, need to be optimized.

2.1.a Do you see technical/scientific advantages of using one model over the other for deriving water quality criteria?

2.1.a Technic	cal/scientific advantages of using one model over the other for deriving water quality criteria.
Reviewer	Comments
Reviewer 1	No. The key issue in this respect is my observation that each model has its own merits and on forehand no model should be ruled out, or be classified as being better than another model. It is to be realized that each model also has its own amount of information embedded and this information is used best when using more than one model in deriving water quality criteria. Actually, a recommendation with regard to the overall set of models available and with regard to the overall knowledge available in this overall set of models, is to investigate whether transfer learning approaches can be applied to improve model performance.
Reviewer 2	There is validity of the chemical speciation modeling and modeling of competition between dissolved ions and complexes for binding to predict the relationship between water chemistry and metal accumulation and incipient toxicity. However, there are shortcomings in terms of neglecting that the kinetics of exposure change over time.

2.1.a reconical/scientific advantages of using one model over the other for deriving water quality crite	
Reviewer	Comments
	With the BLM, the performance of the model is dependent on the parameters that are available to predict speciation reactions as well as on those that define the critical concentration of metal-biotic ligand complex at which toxicity occurs. In many cases, some of these parameters are not determined or inaccurate which leads to either inputting estimates or leaving values at the default settings. Additionally, more input parameters increase the potential and impact of human error therefore affecting the accuracy of the models.
	In addition, in many cases, LA50 values across all species have not been measured directly, specifically with invertebrates which are the most sensitive taxa. This should be addressed. Additionally, within the documents, biotic ligands have been defined as either the gills of fish or the respiratory surface of invertebrates, however, whole body measurements are used for determination of LA50 values for these species. For fish, although the gills are most likely the primary biotic ligand and the one driving toxicity, it should be included that the gut, especially in seawater, may add to the complexity by also acting as a biotic ligand (Alsop et al., 2016 Aquatic Toxicology).
	There is strength in an approach that simplifies the BLM model and relies on extensive toxicity data sets covering wide ranges of water chemistry parameters and ecotoxicity endpoints. I see the benefits of a MLR over a BLM approach because of its simplicity, the three input parameters (pH, DOC, and hardness), and therefore less need to collect data (or estimate parameters) on multiple water chemistry parameters to successfully run the model. However, I do see the need to include temperature as a fourth parameter. Metal accumulation in fish, pond or river water is enhanced by upsurges in temperature; therefore, it is imperative to study the detrimental effects of metals in combination with temperature to formulate accurate predictive models (Kumar et al., 2018 Int. J. Environ. Sci. Technol.).
	Overall, although bioavailability models should be informed by mechanistic understanding of metal toxicity and of metal speciation, I think that the transparency and ease of use of the MLR outweighs the mechanistic complexity of the BLM.
Reviewer 3	As a scientist I philosophically favor the BLM approach to the MLR approach because it has the most mechanistic validity with reference to acutely sensitive taxa. At least for the earliest derivations of the BLM, the use of real experimental data was used to parameterize the model rather than the latter approaches where they were fitted (fudged) to fit the toxicity outcome data. However, I don't think either approach is particularly defensible for the derivation of chronic criteria because it neglects the possibility the dietary metal exposures are toxic.
Reviewer 4	I see several (dis)advantages to the use of either approach. Among the arguments presented, the decreased number of input parameters is cited as an advantage in favour of MLRs. I see a hidden disadvantage to that as this may introduce a bias (see response to Question 3a below).
	Another nuance I would like to bring forward about the "improved transparency" of the MLRs is that it may be easy to spot the driving parameters by simply looking at the equation, but it does not allow the user to understand why these parameters are important. BLM-based models are more complicated to use and require training but that results in having more

2.1.a Technical/scientific advantages of using one model over the other for deriving water quality criteria.	
Reviewer	Comments
	informed users. MLRs do not incite users to understand the science behind the equation and in the long run this may represent a loss. It may be a question of perspective but, from my point of view, MLRs are less transparent than BLMs because I know what the speciation of a metal should be by looking at water chemistry parameters and can thus expect an output. If this output is far from my expectation, I would make additional simulations to figure out why and possibly spot a mistake in data entry for example. On the other hand, using a long equation does not trigger any expectations in terms of output.
	It's not clear to me how easy/hard it is to recompile a new MLR upon the addition of new data but, intuitively, it seems to me that this requires starting from scratch. On the other hand, the addition of a binding constant into the BLM should not require redefining all other constants. Also, the derivation of an MLR may be different from one user to another and may depend on the software used. This thus requires a very thorough guideline document to ensure homogeneity in data treatment and statistical approaches. On this front, the complexity seems similar.
	To circle back to the question, I think there is a technical advantage to using MLRs (ease of use) but a scientific advantage to using BLMs (promotes knowledge of underlying cause-effects relationships). As a scientist, I see the use of MLRs as a step back, but I can understand the motivation of using MLRs over BLMs. To be fair, they seem to provide just as good results so in terms of quality of output, they are on the same level. For regulators and stakeholders, simplicity makes sense.
Reviewer 5	Both the BLM and MLR approach are appropriate tools for capturing important toxicity modifying factors for the metals commonly of concern in manufacturing, mining, effluents, and runoff. The BLM excels as a research tool in that it is flexible, not as constrained to the training data as are MLRs, can be modified to address mixtures, and has good application in ecological risk assessment and other applied issues. This review provided me the first view of some of the updates to the Windward BLM software in support of single metal EU REACH or this CRADA project, and they are impressive.
	However, in my view, for regulatory water quality criteria, the BLM approach has fundamental key disadvantages in terms of transparency and resiliency over time. The present BLM software implementations and in some cases, the speciation models (direct implementation of the WHAM submodel from its developers, for example) are the intellectual property of their developers. I am not aware of any open source or public domain version of contemporary BLMs. The code cannot be directly inspected, and the specific details of calculations can only be inferred from the narrative descriptions and the outputs. For EPA to rely on software based BLMs that would require a sustained commitment to maintaining and updating the software, with updates to make the software interoperable on different and evolving computer operating systems, with a software testing and help desk to ensure it is reliable on different configurations. The push in the corporate IT culture towards enterprise software, white lists, and off-site support can make the use of specialty software such as the BLM a hassle for many. For instance, I had to complete this review at home on personal computers because of such

2.1.a Technical/scientific advantages of using one model over the other for deriving water quality criteria.	
Reviewer	Comments
	constraints. While there may be single-shingle consultants free of such "support" most BLM users are probably in organizations with IT controls.
	Does EPA really want to be in the software business or have to support software as opposed to putting their finite resources into new criteria or criteria updates? Or is it fair and reliable to rely on the free services of the model developers and their employer (or indirectly, their employer's clients)? The MLRs sidestep all of these issues and perform fine for a wide range of water chemistries.

2.1.b Are the models robust in their ability to accurately predict toxicity as a function of water chemistry? If not, why?

2.1.b. Are the	models robust in their ability to accurately predict toxicity as a function of water chemistry?
Reviewer	Comments
Reviewer 1	In general, most models are indeed robust. This can amongst others be deduced from the statistical parameters provided with each of the models, and the validation efforts done for each of the models. These validation efforts include internal validation as well external validation, whereas in some cases additional field samples have been sampled and tested as part of the validation. It is also to be noted that in most cases the statistical performance of the models is well above the so-called Setubal-criteria for the acceptance of predictive models for regulatory application as derived within the OECD.
Reviewer 2	BLM One of the main concepts of the BLM is that there is a strong overall correlation between log K values for gill binding and acute toxicity to the extent that measurement of binding affinity based on gill metal binding is an acceptable alternative to measurement of toxicity and vice versa. I think more information needs to be obtained to determine whether this concept can be extended to Ni bioaccumulation in the whole body of invertebrates rather than bioaccumulation on a theoretical 'biotic ligand' (target site for toxicity) such as the gills in fish. Although some studies demonstrate relatively good agreement between the log KNiBL values derived from the ionic component of the LC50 value (toxicity) with those derived from the ionic component of the LC50 value (toxicity) bioaccumulation in the whole organism – invertebrates) suggesting that whole body bioaccumulation can serve as a surrogate for Ni binding to the theoretical 'biotic ligand' which causes toxicity, further validation of the modeling approach of the BLM because estimating the concentration of Ni theoretically bound to the biotic ligand using the ionic component of the LC50 value (the BLM approach) does not in all cases correlate with the observed Ni bound to the biotic ligand (Leonard and Wood, 2013 Comparative Biochemistry and Physiology, Part C).

2.1.b. Are the	e models robust in their ability to accurately predict toxicity as a function of water chemistry?
Reviewer	Comments
	MLR
	We know that invertebrates have greater diversity in ion transport physiology and differential responses to the TMFs laid out in the documents. Therefore, gaining more information for multiple invertebrate taxa (e.g., crustaceans, insects, mollusks) is critical. Additionally, much less data is available for algae and aquatic plants to TMFs and the data is currently limited to a few species and much like the invertebrates their responses to TMFs is quite variable and therefore substantial the importance of gaining more insight into these taxa.
	General comments:
	DOC
	Although Brix et al. (2020) briefly alludes to the chemical composition of DOC affecting the metal binding capabilities and thus its effect on toxicity, there is no discussion of these difference (e.g., humic acid (HA) vs. fulvic acid (FA)). Additionally, in the modelling, HA is set to a default of 10%. I think this needs further attention and should be included in the modelling platforms or at minimum there should be reference to what is currently known regarding the various forms of DOC and how they differentially affect toxicity. For example, dark, aromatic-rich compounds of allochthonous origin, with greater humic acid content, are more effective at protecting organisms against Cu, Ag, and Pb toxicity (Wood et al., 2011 Aquatic Toxicology). In addition, the specific absorption coefficient of the DOC in the 300–350 nm range (SAC300–350) is an effective index of its protective ability. PARAFAC, a multivariate statistical technique for analysis of excitation-emission fluorescence spectroscopy data, quantifies humic-like and fulvic-like fluorophores, which tend to be positively and negatively correlated with protective ability, respectively (Wood et al., 2011 Aquatic Toxicology).
	Temperature
	Field temperatures are much more variable than laboratory settings which may lead to significant under-or overestimation of toxicity. This is an important component which has been drastically overlooked in the history of metal toxicity (Kumar et al., 2018 Int. J. Environ. Sci. Technol.).
Reviewer 3	The models are good for predicting the acute toxicity of metals in the context of acutely sensitive laboratory models. However, these lab models do not adequately represent the taxa that typically dominate stream ecosystems – aquatic insects. If the goal is to predict toxicity in simple lab tests to a limited set of laboratory models, then models are fine for acute predictions. If the goal is to protect aquatic life in nature, the models have limited value.
	Copper: What is interesting is that there can be substantial differences in HC05 estimates depending on which type of model is employed. I looked at ratios of HC05 estimates generated by the BLM relative to MLR models. Globally (combining results from synthetic and natural waters, BLMs were more protective (mean BLM:MLR HC05 = 0.916). These differences were driven by the results of synthetic water tests (mean BLM:MLR HC05 = 0.569), whereas in natural waters, the MLR approach appeared more protective (BLM:MLR HC05 = 1.292). Since most data used in the generation of WOC will likely be from tests in synthetic waters, we can

2.1.b. Are the	e models robust in their ability to accurately predict toxicity as a function of water chemistry?
Reviewer	Comments
	conclude that for Copper, MLRs will be substantially less protective than BLMs. BLMs were at most 3.04X less protective (site 51), whereas MLR's were 2 orders of magnitude less protective at several sites relative to BLMs.
	Lead: There appears to be reasonable agreement between BLM and MLR approaches for HC05 estimates for lead. Globally the mean BLM:MLR HC05 = 1.198, with less protection afforded by the BLM in natural waters (BLM:MLR HC05 =1.42). In synthetic waters, there is general agreement with the mean BLM:MLR HC05 = 0.99.
	Aluminum: It is interesting that MLR results are slightly more protective than current EPA guidelines – and that it is shown in this table but not for the other metals. I think this comparison should be made for all of the metals so that it is transparent how adopting these models would change existing levels of protection.
	Nickel: For Nickel, BLM models were generally less protective than MLR models. Globally, the mean BLM:MLR HC05 = 1.391, with smaller differences in synthetic waters (mean BLM:MLR HC05 = 1.27), than in natural waters (mean BLM:MLR HC05 = 1.51). There were instances where HC05 estimates varied by 3-5 fold between BML and MLR approaches (e.g., sites 25, 26, 27, 29 and 36)
Reviewer 4	As far as I can tell from the document summarising the results (Table 3) as well as from the papers provided in the Appendices, they provide results that are similar in terms of both precision and accuracy for acute values while there seems to be an advantage for the MLR for chronic values except for Ni for which both models gave good results.
	I would expect an MLR to do better than a BLM since there are much less constraints for the former than the latter.
	Based on the documents of Appendix D, the MLR provides better estimates of Aluminium toxicity than the BLM. Figure 1 of Brix et al. 2020 shows much less scatter of the data for MLR compared to BLM.
	In the case of copper, overall, the BLM seems to be performing slightly better than MLR for acute tests. However, for chronic data, MLR is best. It seems that the quantity of data is important. When large data sets are available, both models perform well, while for smaller data sets, MLR provide much tighter relationships than BLM (see figures 7 and 8 of Brix et al., 2020; Appendix D). However, uncertainty increases with less populated data sets.
	As for Lead, figures 6 and 16 of DeForest et al., 2020 (Appendix E) indicate that both models, MLR and BLM, provide similar results and scatter.
	Similarly for Nickel, both models seem to perform equally well. Note that in Table 3 of Croteau et al., 2021 (Appendix F), the reactions are written as dissociation ($ML=M+L$) reactions, but the log K value suggest a complexation ($M+L=ML$) reaction. Note also that the log K values in the same Table 3 suggest that the BLM is more empirical than mechanistic. Indeed, it is counter intuitive that a hydroxo-complex (log K = 4.357) would bind more strongly than the free metal (log K = 4.00). The same applies to the binding of NiHCO ₃ ⁺ complexes. The decrease in net

2.1.b. Are the models robust in their ability to accurately predict toxicity as a function of water chemistry?	
Reviewer	Comments
	charge after complexation (+2 \rightarrow +1) should highly decrease affinity of the complex for the biotic ligand. The formation of these complexes depend on pH and Ni ²⁺ which are also variables within the BLM. Adding the binding of these complexes to the biotic ligand seems redundant (or circular); it's a way to add weight to pH in a manner that pulls away from a purely mechanistic approach. This being said, the final goal is to have a model that predicts adequately the effects of metals on aquatic organisms and the BLM does a great job. Although less empirical than MLRs, the BLM should also be considered an empirical model.
Reviewer 5	Yes. The performance of all of these model variations has been well described in the supporting documents, and all function well. I have had some minor quibbles with Cu BLM versions over the years, such as the handling of dissolved organic matter (DOM) has never been explained. The BLM describes implementing WHAM V within the model, which calculates organic complexation of Cu and other metals with DOM. But the BLM inputs ask for dissolved organic carbon (DOC), which is not the same as DOM. Since no adjustment is described, this implies that DOC is treated equal to DOM, which seems to make the model a little too sensitive to DOC changes (illustrated in Welsh et al (2008)). The Cu BLM also seems a little too twitchy with pH changes. By its empirical nature, the Cu MLR does not have these issues. But these are quibbles. On the whole, all of these models perform well across diverse taxa and diverse water types.

2.1.c Using the information provided in Appendix G (i.e., models and example water chemistries), please provide feedback on applying the models for the specific calculations of water quality criteria presented in terms of:

- i. Complexity and transparency: are the technical details pertaining to model development and functionality clear to the user?
- ii. Representativeness: do the models apply to a sufficient variety of taxa and range of water chemistry conditions?
- iii. Rigor: do the modeling approaches reflect the current state-of-the-science regarding robust and unbiased data selection and analysis?
- iv. Usability: are the models sufficiently easy to use?

2.1.c	L.c Appendix G - applying the models for the specific calculations of water quality criteria presented in terms of:	
	i.	Complexity and transparency
	ii.	Representativeness
	iii.	Rigor
	iv.	Usability
Revi	iewer	Comments
Review	ver 1	In my opinion, a lot of effort has been put in making the models as transparent as possible, including their application to specific sets of water chemistry. Any user with a feeling for the

2.1.c Apper terms	2.1.c Appendix G - applying the models for the specific calculations of water quality criteria presented in terms of:	
i. ii. iii. iv.	Complexity and transparency Representativeness Rigor Usability	
	kind of models as developed for the specific application for setting water quality criteria is likely to be able to work with the models in a technical sense as the model application in itself is fairly user-friendly. Hence, the models are sufficiently easy to use. The example water chemistries span a broad cross section of realistic water chemistries, but it is to be made sure that in all cases there is a warning when the applicability domain of the models is exceeded when a specific set of water chemistry is defined (like: extreme pH-values beyond which the bioavailability models are operational). ¹	
	The models are in general indeed applicable to a sufficient variety of taxa although the number of taxa for which models are available, is metal-dependent. Nevertheless, the models cover a broad array of species representative for most of the aquatic ecosystem. Thereupon, the most sensitive species are commonly considered.	
	With regard to the state of the art of the modelling approaches it is to be noted that the methods chosen (MLR), the models indeed reflect the current state of the art. Also, essential aspects of model development like model validation have been properly dealt with. On the other hand, it is to be noted that the developments within the field of informatics are progressing extremely fast nowadays and it is recommended to explore whether applications like Artificial Intelligence/Machine Learning or related techniques like Transfer Learning can be exploited to improve model accuracy and to warrant that the information present in the impressive datasets, it optimally exploited.	
Reviewer 2	i. Complexity and transparency	
	The information is clear and transparent. Inclusion of the R script significantly adds to the transparency and functionality of the models. Increasing the potential for these models to be used for jurisdictions other than the United States, it may be of interest to include what other endpoints (other than the FAVs for the U.S.) can be derived from these two models.	
	ii. Representativeness	
	The number of taxa included in most of the models (copper and nickel) is extensive and there is strength with the aluminum model including a wide range of invertebrates, specifically some of the more sensitive and threatened species such as <i>Lampsilis</i> . However, it is essential that the life stage assessed is disclosed because, for example, glochidia (larval stage) are much more sensitive to metals than juvenile or adult freshwater mussels (Gillis et al., 2010 Environmental Toxicology and Chemistry; Salerno et al., 2020 Environmental Pollution; Gillis et	

¹ In response to a request for clarification from ERG, this reviewer clarified that, by "...it is to be made sure that in all cases there is a warning when the applicability domain of the models is exceeded when a specific set of water chemistry is defined (like: extreme pH-values beyond which the bioavailability models are operational)," he meant "...it is my suggestion that the models be equipped with such a warning in order to make sure that the user is aware of the issue of predictions outside of the strict applicability domain of the model."

2.1.c Appendix G - applying the models for the specific calculations of water quality criteria presented in terms of:	
i. ii. iii. iv.	Complexity and transparency Representativeness Rigor Usability
	al., 2008 Aquatic Toxicology; Markich et al., 2017 Science of the Total Environment). The range of water chemistries nicely brackets environmentally relevant concentrations and combinations of TMFs.
	Although the models estimate the 5th percentile of the SSD (HC5) using a range of distribution models, one key issue which has not been addressed is Species at Risk (SARs) or Endangered Species. Have any of these species been included in the models? Where will they fit on the SSD? The documents should address limitations/lack of information regarding Endangered Species and their sensitivities towards metals. This issue needs to be addressed in the Phase I document and appendices.
	iii. Rigor
	Although, the modeling approaches do reflect most of the current state of science, there are two key areas that need to be addressed: life stage/age of the species included in the modeling and DOC characteristics which impact absorption and incipient toxicity. Both issues have been outlined above.
	Much of the data implemented into the two frameworks are conducted by a handful of scientists who also developed the programs. This leads to potential issues with biased data. Additionally, although this may be the "state-of-the-science", in terms of an Equity, Diversity, and Inclusion (EDI) standpoint, the first authors are not representative of the states, territories, and tribes which these models will be serving.
	iv. Usability
	There are significant issues downloading the programs and running them on my computer. Working out the issues took a few hours to manage/mitigate. The antivirus software (AVG) was triggered with every stage of the download as well as when the program was running. The program itself once opened and working is easy to use and well organized. The user guides for all four metals were well written and helpful, especially with the screen shots. I suggest that unzipping the files before use should be included in every user guide. If this is a common issue where installing software is onerous, I see this as a major hinderance of using these models to support states, territories, and tribes.
Reviewer 3	i. Complexity and transparency
	There is a lack of transparency in these models overall.
	ii. Representativeness
	This is a significant problem. If one samples a typical flowing water freshwater ecosystem, one can expect that >90% of the sampled animal life will be insects. There is a reason that other arms of the Clean Water Act that focus on ecological integrity rely extensively on aquatic insect

2.1.c Append terms of	2.1.c Appendix G - applying the models for the specific calculations of water quality criteria presented in terms of:	
i. ii. iii. iv.	Complexity and transparency Representativeness Rigor Usability	
	communities to make inferences about ecological conditions. In metals contaminated streams, alterations of aquatic insect communities are the most common and reliable source of evidence for metals associated ecological damage. Since these models likely are not applicable to insects (for reasons that science understands, but are willfully ignored by both EPA and the industry groups that generated this approach), the entire exercise is fatally flawed. Work from the Wood lab ¹⁰ demonstrated that aqueous Cd exposure resulted in the uptake of Cd but not at the expense of Ca uptake. Therefore, osmoregulatory disturbance was not associated with aqueous Cd exposure in this tolerant chironomid species. Work in my lab showed this to be generally true in other aquatic insect species ¹¹ . Exposure to metals known to be antagonistic to Ca transport in acutely sensitive aquatic models (Cd, and Zn) did not affect Ca transport in aquatic insects described as being highly sensitive to metals associated with Na transport disturbance (Ag, and Cu) ¹³ . Moreover, we showed a limited protective effect of hardness on metal uptake in aquatic insects ¹⁴ . Science knows that aquatic insects are generally tolerant to acute aqueous exposures and the reasons why ⁶ . This entire approach is only suitable for animals sensitive to acute aqueous exposures.	
	iii. Rigor	
	The modelling approach focuses on a very narrow set of possibilities: Taxa that are acutely sensitive to the surface binding of metals to respiratory surfaces. It does not consider bioaccumulated metals from ingestion or toxic modes of action that are not based on ionoregulatory disturbance. There are thousands of journal articles about the toxicity of metals to animal life. Relatively few of them focus on osmoregulatory disturbance as a mode of action. Metals are toxic for a host of reasons – and the biology of cells does not differ enough between different faunal groups to discount other modes of action and exposure routes as important.	
	iv. Usability	
	This question should be answered by potential end users in state agencies.	
Reviewer 4	i. Complexity and transparency	
	Aluminium – There were instructions for the use of the BLM but didn't find any for the MLR. It was not mentioned how hardness was calculated for the MLR from the raw data set which provided Ca and Mg. The actual equation for the MLR are not apparent and one has to refer to the Appendices to actually see it. Transparency could be improved.	
	I was able to reproduce the results of the "Answer Key" document. I then plotted the HC5 from both models against one another and it showed a slope of 1.33 which means that BLM HC5 values were 33% higher than MLR values. This suggests that models provide different results.	

2.1.c	2.1.c Appendix G - applying the models for the specific calculations of water quality criteria presented in terms of:	
	i. ii. iii. iv.	Complexity and transparency Representativeness Rigor Usability
		Copper – Could not find the executable file at first but was able to recover it from FTP after sending out a request to ERG. I was able to reproduce the results from the answer key without difficulties. A few other observations:
		The name of the model suggests that it's chronic only, but the output file contains headers referring to "acute values". This can be a source of confusion for users.
		Being able to switch from one language to another is a nice option. Thanks!
		Program executes smoothly and quickly compared to Al or Ni.
		MLR equation easy to spot compared to other metals.
		MLR provides higher values, especially in the lower range. Models seem to agree in the higher range.
		Lead – Program (BLM_UI.exe) won't load. I tried two different computers and using different folder locations. Error message:
		Impossible d'exécuter le code, car borIndmm.dll est introuvable. La réinstallation du programme peut corriger ce problème.
		OK
		Apparently, I am missing a DLL file.
		Nickel – the BLM model took about a minute to load, I was getting the impression the computer had crashed or that the program was not responding. I didn't have this problem with the AI model.
		I used default settings which specifies "BLM" and "Chronic". The output file was entitled "Ni test BLM_Chronic.output.xls". The headers of the last two columns were:
		HC5 (Lognormal Dist.) US EPA FAV
		There were two confusing elements here. First, this was a simulation for a chronic exposure so I assume that the last header should read "US EPA FCV". Second, when comparing with the "key" data file, the HC5 columns did not match those of the output file. But the values given in the output file under the header "US EPA FAV" had the exact same values as those of the "key"

2.1.c	2.1.c Appendix G - applying the models for the specific calculations of water quality criteria presented in terms of:	
	i. ii. iii. iv.	Complexity and transparency Representativeness Rigor Usability
		file under the header "BLM HC5". Either the header of the "key" file is wrong or the one from output file. Or perhaps I did something wrong. Same story for the MLR results.
		ii. Representativeness
		Taxa : Some models are based on the results of one alga, one invertebrate and one fish. There is thus lots of room for improvement of diversity.
		Chemistry: I saw a reasonable range of pH, DOC and Ca values that would encompass a large range of natural systems. Industrial effluents could be outside of validation range.
		iii. Rigor
		Regarding data analysis, the approaches are rigorous, and the authors of the papers have an outstanding reputation. As for the data selection, I can't answer that. Review of data selection would require weeks (more likely months) of analysis and backtracking values and literature review. This being said, the papers were published in reputable journals and there is no reason to think that there could be a bias in data selection.
		iv. Usability
		I had no experience with the end-user BLMs, and I found them somewhat easy to use with the instruction manuals. I did run into some problems. When copying and pasting data from Excel to the Al-BLM software, all values after the decimal disappeared. I only realised after running the program and comparing results to the Answer Key document. The problem came from the fact that my Excel program is in French and in French, the decimal mark is a comma instead of a period for the English format. I thus had to modify the default decimal marker in order to be able to paste values correctly. An error message would have been useful here. I had to investigate to find the source of the discrepancy. When using the Ni-BLM, this problem got worse. The comma/period confusion was not limited to the format in Excel. The data I copied from Excel was in "period" format but once pasted into the BLM model, it was changed to a "comma" format. To fix this, this time I had to change Windows settings to English and restart the computer. After that I could get the model to run. Not a huge problem but being forced to switch language of my operating system was irritating.
Reviev	wer 5	i. Complexity and transparency
		With Al, Cu, and Pb, the MLR models are transparent and reasonably simple to use. Not so for nickel. I could not find a spreadsheet or even the text description in the articles or SI files describing the complete equation. The pooled MLR calculates the FCV as a function of hardness and DOC plus an intercept, but nowhere in the documentation or in the numerous output files could I find a value that the intercept for the HC5 or FCV. For example, the output file "Ni-inputs.ssdnormalized.xls" in column AC has "MLR intercept" values but these vary by

2.1.c Appendix G - applying the models for the specific calculations of water quality criteria present terms of:		ndix G - applying the models for the specific calculations of water quality criteria presented in s of:
	i. ii. iii. iv.	Complexity and transparency Representativeness Rigor Usability
		each test and the intercept for the FCV should not vary. Obviously the intercept is in the model files somewhere since it works. This is a minor matter that likely would have quickly been cleared up in an email with the developers had the review not been explicitly sequestered by the peer review manager. The explanations of BLM development in the respective articles is reasonably detailed.
		ii. Representativeness
		They seem to. The draft report and most of these models may be a bit overstating the case in that they address "invertebrates" or for the MLRs, that they include "invertebrate models" when in fact, the invertebrates tested were mostly daphnids. The very different phylogeny of crustaceans from aquatic insects has led to strong criticisms of using crustaceans to represent freshwater "invertebrates" (Poteat and Buchwalter 2014). All the models are relatively rich in fish and daphnid data.
		To test if the models and associated EPA-style final chronic values (FCV) or 5 th percentile hazardous values (HC5) values calculated from the species sensitivity distributions (SSDs) compiled as part of the model development were protective of insects, I calculated the FCV/HC5 values from the models and compared them to Cu and Ni FCV/HC5 values that my colleagues and I had recently updated by added aquatic insect chronic values from community testing (Mebane et al. 2020b). With Ni, the model FCV/HC5s appeared to scale appropriately to the test conditions and appeared to be fully protective of the aquatic insects tested. For the conditions tested (hardness 17.5 mg/L, pH 7.67, DOC 3 mg/L), the Ni MLR produced a HC5 of 3.3 μ g/L Ni and the EPA FCV equation 1.3 μ g/L. The Ni BLM produced similar values (4.7 and 1.4 μ g/L) for the community test water conditions. The lowest NOEC (no observed effect concentration) with any insect species or insect community metric was 9.5 μ g/L. Algae was affected by nickel at the lowest concentration tested, but the practice in USA criteria, hazards to algae have not been given the same level of concern as have effects to aquatic animals
		With Cu, the model FCV/HC5s also appeared to scale appropriately, but the SSDs updated with insect values were lower than the model FCV/HC5s. This potential underprotectiveness is a function of the different SSDs, not the models. For the same conditions tested (hardness 17.5 mg/L, pH 7.67, DOC 3 mg/L), the Cu MLR produced a HC5 of 6.2 μ g/L Cu and the BLM produced a lower value (4.7 μ g/L). EC10s for reductions in overall taxa richness in the Cu tests were 2.6 to 3.4 μ g/L (the Cu test was repeated), with some mayfly taxa EC20 values below the BLM and MLR calculated HC5 values of 4.7 and 6.2 μ g/L (Baetis, Diphetor, Ephemerella). This suggests that the model criteria adjustments are appropriate but that the Cu criteria SSD should be updated to account for sensitive insect taxa.
		Other non-fish, non-daphnid datasets I was familiar with and compared with include acute mayfly (Baetis) tested in natural waters with a range of hardness and pH values (Mebane et al (2012), included in the DeForest Appendix E comparisons) and acute and chronic freshwater mussels with varying hardness, pH, and DOC (Wang et al. 2009; Wang et al. 2011). The models

2.1.c	.c Appendix G - applying the models for the specific calculations of water quality criteria presented in terms of:	
	i. ii.	Complexity and transparency Representativeness
	iii. iv	Rigor Usability
	10.	performed well with these "nonstandard" taxa. Note also that the Pb and Ni models included Lymnaea snails in their development.
		I just don't see any major animal taxa for which the model performance gives great pause, and the BLMs and MLRs have been tested with pretty diverse artificial and natural waters. While MLRs have been shown to work well with a wide variety of waters, the power of the BLM approach is that due to its mechanistic underpinnings, BLMs can often function well beyond their calibration datasets. This is one more reason BLMs should be kept in the quiver of potential tools that can be employed in risk assessment or site-specific criteria development. For instance, BLMs can handle strange Ca:Mg ratios and other uncommon chemistry reasonably well (<u>Van Genderen et al. 2007</u>). MLRs fall apart under such scenarios.
		iii. Rigor
		Yes. I think the CRADA crowd should be commended for their work with primary datasets from the literature and for generating necessary data. In particular, they avoided the trap that some prominent related efforts have fallen into – the incautious reliance on the EPA EcoTox database. Despite the EcoTox statement that it is "a comprehensive, publicly available Knowledgebase providing single chemical environmental toxicity data on aquatic life," updates have been ad hoc on a chemical-by-chemical basis and the database does not appear to have been updated for metals in more than 10 years.
		iv. Usability
		Yes, mostly. The (not yet public) Windward BLM updates included in this review were clearly explained and ran without hiccups. The Al, Cu, and Pb MLR models were straightforward. Rolling the Ni MLR into the BLM software is a nice comparative touch, but the Ni MLR obviously also needs to be available as a standalone spreadsheet.

2.2 Please provide your overall review of the approaches used to compare and evaluate the BLM and MLR models for the metals addressed in the Phase I document and appendices.

2.2 General comments for the approaches used to compare and evaluate the BLM and MLR models.	
Reviewer	Comments
Reviewer 4	This is difficult for me to say as I am not a specialist in model performance assessment but as far as I know, the approaches used were convincing and credible. I have no alternative approach to recommend.

2.2.a Are the approaches presented consistent with the state-of-the-science?

2.2.a Consistency with the state-of-the-science.		
Reviewer	Comments	
Reviewer 1	As far as I can judge, the approaches are indeed consistent with the state-of-the-science with regard to the type of modeling applied. As already indicated above, nowadays more advances informatics and bioinformatics tools are becoming increasingly available and most likely, these tools might be considered more advanced than for instance MLR models. Nevertheless, in my opinion the models developed are well suited for the purpose of quantifying metal bioavailability.	
Reviewer 2	Yes, generally the approaches presented are consistent with the state-of-the-science, however, I feel as though certain aspects were not addressed adequately. These have been previously addressed in sections 1 b. DOC and 1. C. ii. and include the various forms of DOC and how they differentially affect toxicity and disclosing the life stage/age of the species implemented into the modeling.	
Reviewer 3	The approaches are consistent with the state of the science for organisms acutely sensitive to aqueous metal exposures only. The models ignore a large body of science relating to dietary exposures because this science does suit the goal of relaxing environmental protection. It is remarkable that the possibility of dietary exposures is ignored in the main document when these industry groups have compiled a robust bibliography of references on the topic (see Appendix 1). Willfully ignoring science that does not meet set intentions will not make that science go away. It is incumbent on EPA scientists to appreciate that these models represent science with a set goal in mind, and that goal is not purely about protecting aquatic life. The fundamental underlying premise here is that if a water body can absorb more pollution, then more pollution should be permissible. This is dangerous from the perspective of persistent contaminants that are very expensive to clean up after the fact.	
Reviewer 5	Yes, the comparisons are consistent with those suggested in the 2017 SETAC experts meeting, and appear to be evenhanded, and statistically robust.	

2.2.b. Can you identify other approaches that could be used to compare the models?

2.2.b Other approaches that could be used to compare the models.	
Reviewer	Comments
Reviewer 1	No doubt, other advanced tools are available from within the field of (bio)informatics. I am, however, not aware of the details of such alternative tools and approaches. For now, the comparison made with regard to the performance of the BLM and MLR models, is sufficient to warrant confidence in the models and in the selection of the best model.

2.2.b Other approaches that could be used to compare the models.		
Reviewer	Comments	
Reviewer 2	It would be helpful to provide multiple data sets; some with common water chemistries and then highlight some more complex water chemistries for example wastewater effluent where different combinations of the TMFs are observed.	
Reviewer 3	I don't have any recommendations here but I think there could be more serious treatment about model differences in synthetic vs natural waters.	
Reviewer 5	Well yes, there is no end to ways the models <i>could</i> be compared, but I don't know of other approaches that <i>should</i> be used. The models essentially produce paired groups and there are all sorts of statistical methods for group comparisons. Likewise, there is no end of different species and waters and speciated vs. dissolved metals models, of combined food and water pathways. I think the present set of comparisons is at the point of diminishing returns. Time to move on to other metals.	

- 2.3 Please comment on the use of a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM approaches (i.e., compared to the full parameter set used to derive ambient water quality criteria for copper in EPA 2007).
 - a. Please provide feedback on limiting toxicity modifying factors to a set of *a priori* determined parameters (e.g., pH, hardness, dissolved organic carbon (DOC), and potentially temperature, as appropriate).

2.3 Use of a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM approaches.

Reviewer	Comments
Reviewer 1	There is a wealth of data showing that a limited set of toxicity modifying factors is capable of capturing most of the impacts of water chemistry on metal bioavailability. In general terms my estimate would be that over 90 % of the possible impacts of water chemistry on metal bioavailability, is properly considered. This implies that it can never be ruled out for 100 % that in specific cases not considered so far, additional toxicity modifying factors might be of importance – even apart from the full parameter set use in EPA 2007. This is inevitable, and there is no solution but to accept that models cannot be for 100 % accurate.
Reviewer 2	There is strength in an approach that simplifies the BLM model from ~10 parameters to 3-4 parameters. In many cases, these additional parameters are not determined or inaccurate which leads to either inputting estimates or leaving values at the default settings. Requiring more variables also increases the potential and impact of human error for derivation of accurate water quality criteria for the protection of aquatic life.

2.3 Use of a approa	2.3 Use of a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM approaches.					
Reviewer	Comments					
	However, as mentioned above, there is a need to include temperature as a fourth parameter. Metal accumulation in fish, pond or river water is enhanced by upsurges in temperature; therefore, it is imperative to study the detrimental effects of metals in combination with temperature to formulate accurate predictive models (Kumar et al., 2018 Int. J. Environ. Sci. Technol.). This is an area which has been grossly overlooked in metal toxicology.					
Reviewer 3	There is no doubt that each of these TMFs are important. There should be balance between TMFs that relax protection with TMFs that potentially would require additional protections. It would be great if the influence of temperature was well understood in metal toxicity, but unfortunately it is not. At this time of writing the Pacific Northwest is experiencing an unprecedented heat wave. Does anyone think the effects of pollutants are not exacerbated under these extreme conditions? It is progress that temperature is recognized is a potentially important TMF, but we are nowhere close to being able to address it at the level of criteria development.					
	When science emerges that highlight the potential risks of metals from dietary exposures for example, it is largely ignored by the metals industry groups that are promoting this modeling approach. It is remarkable that this work is being sold as state-of-the-science when there is no recognition of the contributions of Luoma, Cain, Hare, Fisher, Rainbow and others that do not fit this aqueous exposure paradigm. This is partially the fault of the antiquated 1985 guidelines for excluding dietary exposures and partially a function that considering things that could argue for strengthening environmental protection is not in the interest of these metals groups. This effort is all about reducing overprotection – not protection.					
Reviewer 4	When building an empirical model, one must be cautious about the domain of validity of the model and no extrapolation can be made. It follows that extensive documentation must be provided to guide the users for the applicability of the MLR within the conditions that were used to build the model, even for parameters that were <u>not</u> considered significant. If a parameter is not measured and is well outside of the range of values used for model calibration, the model may be off without the user being aware of it. For example, if the MLR for Ni does not require pH as input, it is still an important parameter as some organisms may not tolerate this pH. The same applies for any parameter that would be outside of the range of values present in the calibration data set. In other words, less input data may be convenient, but it increases the probability of a wrong conclusion. Range of applicability of water chemistries should not be limited to the parameters used in the MLR but perhaps this is already specified, and I missed it in my review of the numerous documents provided.					
	Temperature – I think temperature is only pertinent for Al which may often exceed solubility. Adequate prediction of the dissolved concentration is key. I don't see any other elements in the given list of metals for which temperature would be critical.					
	I would point out, as an example, that Pb is poorly soluble in the presence of phosphate. Phosphate has never been mentioned in the documents (my apologies if I missed it) but it is a required nutrient for plants and usually present at high concentrations in standard tests for					

2.3 Use of approx	a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM aches.				
Reviewer	Comments				
	plants and algae. Growth inhibition can be wrongly interpreted as an effect of Pb while in reality it could be the lack of available phosphorus that would decrease growth. Speciation calculations would flag this while an MLR wouldn't.				
Reviewer 5	Hardness, pH, and DOC have been shown able to capture the majority of metals toxicity variability in laboratory settings. I have never seen a quantitative analysis of why hardness is better than Ca. No BLM uses hardness. Yes, there is some evidence that Mg offers some protection to daphnids, but there is lots of evidence of Ca giving greater protection (Welsh et al. 2000; Naddy et al. 2002). I suspect that the real reason for relying on hardness rather than Ca is the policy desire to keep a lineage to the old hardness-based criteria. I also suspect that the empirical performance of MLRs with Ca or hardness would be similar for most waters. If this is the case, some quantitative comparison and a statement of policy heredity might be appropriate.				
	In regard to temperature, there is evidence that animals may be more sensitive to metals when tested either well below or well above their temperature optimums (I can dig out references upon request). However, I question whether this is a metals toxicity modifying factor or a multiple stressor, or if this fine distinction even matters. Adding more factors really complicates implementation, for temperatures can swing >10°C over the course of the day, and we already have an underappreciated problem with daily pH cycles that commonly swing over 0.5 units in waters and up to at least 2 units. A 0.5 pH swing is a big deal in any of these models, and diurnal variability in pH has not been considered in any of these approaches. It should be.				

2.4 Please provide recommendations on potential software platforms/tools (e.g., Excel, R, or other freestanding programs) that could/should be used to perform MLR and BLM calculations.

a. Please discuss advantages and disadvantages of any software platforms/tools.

2.4 Recommendations on potential software platforms/tools that could/should be used to perform MLR and BLM calculations.				
Reviewer	Comments			
Reviewer 1	What I experience is that the number of data and the number of models for individual metals (and hence the overall set of data and models) is increasing. In my experience this means that tools like Excel cannot be used anymore given their limitations when dealing with large amounts of (complex) data. Instead, the number of R-applications as well as the number of advanced modelling platforms is quickly increasing. Also, modelling platforms are in development which allow the user to systematically store data and models, and to use this information to develop and integrate models and data according to the wish of the users. It is			

2.4 Recomi and BLI	2.4 Recommendations on potential software platforms/tools that could/should be used to perform MLR and BLM calculations.				
Reviewer	Comments				
	recommended to explore the new generation of software platforms and tools which are quickly becoming increasingly user-friendly.				
Reviewer 2	There are many advantages of using R over Excel. R can handle very large datasets and automate and calculate much faster than Excel. The reproducibility of R source code is much more advanced and easier to use than Excel and there are community libraries of R source code which are available to all. R has more complex and advanced data visualization. Lastly, which may have the most significance with broad demographics of people who will be using these models, R is free and Excel is not.				
	However, Excel is still a powerful tool for smaller datasets, basic data entry, simpler functions and formulas, and viewing raw data. I tend to think that more of the general population is familiar with Excel and will more readily use Excel. R is overwhelming and may cause more mental barriers in using the models.				
	I cannot comment on programs such as Python, Matlab, SAS, and SQL which may be arguably better.				
Reviewer 3	I have no comments or recommendations about which platforms should be used to make these calculations.				
Reviewer 4	Ideally, online tools should be provided to prevent misuse of user-owned platforms. This could also prevent issues related to regional settings (see answer to Question 1c above).				
Reviewer 5	A major feature of MLRs is that they don't need a specific software platform. An equation yields the same answer for given inputs no matter whether it is calculated in an xlsx spreadsheet, Google Sheets, Open Office, R script, Python, C code, hand calculator or longhand. It doesn't matter. Imagine if EPA had provided software to calculate the 1984 Pb criterion. I think the Mac debuted that year, some precursor to MS-DOS was going, Certainly, when it comes time to publish MLR based criteria, certainly providing some calculation tools such as in xlsx spreadsheet format and R would be helpful. At present, I think spreadsheet format as long as some care to structure tables in lightly formatted forms that are easily exported to csv and R. Note that "Excel" and "xlsx" are not the same thing. "Excel" is a proprietary Microsoft application; "xlsx" is a non-proprietary spreadsheet open standad, part of the <u>Open Office XML standard</u> . At the present, I would say that the "xlsx" Open XML spreadsheet format would be most widely accessible and transparent to most users, but that R users are closing the gap. It would not be a big lift for R aficionados to pull information in from spreadsheets to work with.				

2.5 Additio	nal suggestions that would improve the report.
Reviewer	Comments
Reviewer 1	My key suggestion is that one overarching approach is chosen for deriving water quality criteria for metals that take account of the most important toxicity modifying factors. What is important, if only to gain sufficient confidence of non-experts, is to not only indicate the merits of the overarching approach, but to also mention the limitations and the 'domain of applicability' of the models underlying the overarching approach. These domains may be metal-dependent, and do not include extreme water chemistries (the more as physiological limitations of most biota limit the applicability of the models in extreme environments). A final suggestion is to take count of interactions between toxicity modifying factors as such interactions are likely to affect toxicity.
Reviewer 2	p.3 section a. pH – bioavailability should be changed to bioavailability (remove extra "i"). In Canada, the government has a duty to consult (<u>https://www.rcaanc-cirnac.gc.ca/eng/1331832510888/1609421255810</u>), and where appropriate, accommodate Indigenous groups when it considers conduct that might adversely impact potential or established Aboriginal or treaty rights. The goal is to listen to the views and concerns of affected Indigenous groups and, where necessary and possible, modify the action or decision to avoid unlawful infringement of those rights. This may be an important consideration when using these models to support states, territories, and tribes.
Reviewer 3	The report should provide a table showing what the WQC would be under different water chemistry conditions for the different metals with columns for the current criteria, what a BLM based criteria would be, and that the MLR based criteria would be. There should be transparency about how WQC would be altered from the current values under a wide range of water chemistry conditions. I have never seen any proof or analysis that demonstrate that current criteria are egregiously over protective. I think this is important to show. This exercise is using taxpayers' dollars to revisit metals criteria yet again, when the agency is woefully behind in establishing criteria for thousands of relevant pesticides, industrial pollutants and personal care products. On p. 3, section II, there is a statement that toxicity is dependent on route of exposure, however the entire modeling approach is only based on direct aqueous exposures. This is a regrettable byproduct of the 1985 Guidelines document's focus on aqueous exposures only. This issue should be fixed immediately. In Mebane et al, 2020 ⁸ , there is the recommendation that "for best practice in the future, that during chronic tests combined waterborne and dietary matched exposures should be performed. These should be based on natural live diets that have undergone full biological equilibration with the waterborne metal through pre- exposure." These authors comment that very few data of this type exist. The reason more of these data don't exist is because there is no market for this information. EPA should require these data ather than excluding them in the criteria process. My laboratory has shown a path

2.5 Please provide any additional suggestions that you feel would improve the report.

2.5 Additio	.5 Additional suggestions that would improve the report.				
Reviewer	Comments				
	forward for these type of experiments with a relevant aquatic insect model ^{4,15–20} as both an end receptor and as a food source, but WQC constructed with the antiquated 1985 guidelines would exclude these data from consideration for having dietary exposures associated with them. It is remarkable that a scientific flaw as egregious as this is allowed to persist in criteria derivation.				
	There is little attention given to the differences between BLM and MLR approaches in natural waters vs synthetic waters (e.g., see copper results above). It is not clear to me what the relative proportions of toxicity data exist for synthetic vs natural waters, but this should probably be addressed quantitatively in more detail in a final report.				
	Finally, there needs to be more attention given to the extrapolation of TMFs based on 2 taxa to represent thousands of other species. The distinction between fish and invertebrates is a nice start, but I don't know how people could be comfortable with these extrapolations. I have similar discomfort with the application of Acute to Chronic Ratios (ACRs) in situations where chronic data are limited. Some of Chris Mebane's work on this area ²¹ needs to be studied by EPA scientists.				
Reviewer 4	The document refers to "binding sites on the gill surface or respiratory surface" on two occasions. This is a too narrow description of the biotic ligands that only applies to animals. A more generic description would be "surface binding sites leading to internalization and effect".				
	On page 2,simple linear regression models, runnik several of these are not linear. On page 3: "The effect of a number of metals on aquatic organisms is not well predicted by the total metal concentration (or total dissolved concentration), but rather the bioavailable forms (e.g., the free metal ion) which is a function of many modifying factors that affect the speciation, bioavailability, and toxicity of metals." This is an incorrect wording. Although widely used in the literature, I would like to (at least try to) convince the authors to refrain from using these terms. Bioavailability is a relative concept, not an absolute one. A metal can be more or less bioavailable depending on ambient conditions, but one cannot identify a "bioavailable form" or "fraction". In fact, I would argue that <u>all forms</u> are bioavailable because all forms can dissociate. Overall, there is a mathematical relationship between the free metal ion concentration and uptake / toxicity, but this does not mean that only the free species is bioavailable. A metal complex can also react with a binding site and, by a ligand-exchange reaction, release the original ligand prior to internalisation. In such a case, the mathematical relationship between the binding surface and the free ion remains the same even though the complex was the reacting species. I refer the authors to page 55 of Campbell (1995) for a development of this point:				

2.5 Additio	Additional suggestions that would improve the report.					
Reviewer	Comments					
	Putting aside this possible complication for the time being, let us now consider the implications of assumption (3) (fast transport and adsorption/ desorption kinetics). There are frequent references in the literature to the free-metal ion as the 'toxic' or 'bioavailable' species. ^{20,25–27} However, if it is assumed that the cell surface is in equilibrium with the various metal species in the bulk solution, and that this equilibrium precedes the expression of the biological response, it follows that the identity of the metal form(s) reacting with the cell surface is of no biological significance—no single species in solution can be considered more (or less) available than another. Though this point was made quite explicitly by Morel, ^{18,28} who referred to the 'profound and widespread misconception that hydrated metal species is the active one', it has often been overlooked. In a system at equilibrium, the free-metal ion activity reflects the chemical reactivity of the metal. It is this reactivity that determines the extent of the metal's reactions with surface cellular sites, and hence its 'bioavailability'.					
	Another good paper on this topic is that of Meyer (2002). An easy fix to this would be to replace "bioavailable form / fraction" by "metal bioavailability". In other words, one can say that the bioavailability is greater / lower in experiment A vs B, but one cannot say that there are more or less bioavailable forms in A vs B.					
	Suggested rewording: "The effect of a number of metals on aquatic organisms is not well predicted by the total metal concentration (or total dissolved concentration). Metal bioavailability is a function of many modifying factors that affect the speciation and toxicity of metals."					
	Page 3: "In addition, the BLM also accommodates temperature as a modifying factor for some metals, such as for aluminum (Santore et al. 2018)". It's not clear how temperature influences bioavailability of Aluminium without reading Santore. This is related to Al solubility which is sensitive to T in a range pertinent to a natural exposure scenario. Role of T should be clarified as the reader may think this is a physiological parameter.					
	Page 3: "The second way is by competing with metal ions for binding sites on organisms (e.g., competition from H ⁺ , Ca ²⁺ , and Mg ²⁺) which interferes with essential ions (Na ⁺ , K ⁺ , and Cl ⁻) needed by organisms for osmoregulation". Somewhat confusing here. Interference with an essential ion can be a toxicity mechanism but the beginning of the sentence is about competition between two cations for a binding site; the sentence is thus deviating from its original purpose. Also, why focus on H, Ca and Mg if Na and K are the essential ions that are affected? Deleting this part of the sentence would make the sentence much clearer.					
	Page 4: ". In addition, higher Ca:Mg ratios have a greater protective effect by modifying toxicity than waters with similar hardness that had lower Ca:Mg ratios (Welsh et al. 2000)". I would delete this sentence. This repeats the observation about fish being sensitive to Ca and is in contradiction with the observation about invertebrates.					

2.5 Additio	2.5 Additional suggestions that would improve the report.					
Reviewer	Comments					
	Page 4: "An increase in sodium (Na ⁺) cations generally decreases toxicity by competition at metal binding sites, however Na ⁺ provides less protection than Ca ²⁺ and Mg ²⁺ ". For fish and silver, sodium is a better protecting parameter than calcium. Add "usually" before "provides".					
	Table 1: First mention of humic acid. This may need an explanatory sentence perhaps in the DOC section. I understand what is meant by the 10% default, but the average reader won't.					
	Page 5: "The approaches used by these models fall within a continuum between empirical (e.g., Water Effects Ratio [WER] and hardness equations) and mainly mechanistic (e.g., biokinetic BLM) (see Textbox 3 in Adams et al. 2020 and Figure 1 in Brix et al. 2020). In the middle of the continuum are the empirically-based MLR and mechanistically-based BLM". I would argue that MLR are very close to entirely empirical models and not in the middle of the continuum. It's however reasonable for the BLM. Although the BLM was initially a purely mechanistic conceptual model based on the Free-Ion Activity Model, it has evolved into a more empirical model over time (see also response to Question 1b above).					
	Table 2.					
	4 in SO ₄ , should be in subscript (also in the main text)					
	Alkalinity and hardness sometimes have a capital letter, sometimes not					
	Page 15: "It is important to note that, the Cu BLM is not optimized for toxicity observations (neither chronic nor acute)". What is it optimised for? Accumulation?					
	Page 15: What does "without interactions" mean? I found out by reading the paper in the Appendices, but this should be understandable for people who read the report only.					
	Page 16: About bicarbonate toxicity, from reading Santore 2021, this conclusion lacks nuance. Bicarbonate toxicity is one possible explanation for the poor reproduction of C. dubia at high pH. It would be preferable to say that C. dubia does not tolerate pH > 8 and that other factors are at play and that Santore speculated that this could be due to bicarbonate toxicity. The reader needs to be guided here.					
Reviewer 5	Specific comments on the draft CRADA report					
	These comments refer to the draft report entitled "Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals" (21 pp) hereafter "bioavailability report." Appendixes B and C are integral to the report, and I also have some comments on those.					
	Overall, I thought the "bioavailability report" and Appendix B were very good. They will doubtlessly be influential for years, and so should get more vetting with attention to referencing and supporting all statements before final publication. There are some unreferenced statements that seem like overstatements in Section II.					

2.5 Additio	Additional suggestions that would improve the report.					
Reviewer	Comments					
	p. 2, paragraph b, under "Overview of EPA's metals criteria," consider adding a sentence or so on why some metals have criteria but most do not. Cobalt is prominent by its absence. Maybe something along these lines?					
	'Of the 56 elements commonly classified as metals on the periodic table, currently EPA has developed recommended AWQC for 9 metals (aluminum, cadmium, chromium (III and IV), copper, iron, lead, nickel, silver, and zinc). This list of metals requiring criteria dates to a 1976 negotiation among parties to a settlement agreement (<u>NRDC et al. vs Train, 6 ELR 20588,</u> <u>D.D.C. June 9, 1976</u>). In setting priorities for establishing new or revised criteria EPA may consider the changing societal uses of metals that could affect potential prevalence in aquatic environments. For example, cobalt has come into wide use in rechargeable lithium-ion batteries which are ubiquitous in consumer electronics, electric vehicles, and in other uses that did not exist in 1976. These demands might increase the prevalence of cobalt mining and processing, and potential exposure to aquatic life. Likewise, silver uses have changed. In the 1970s silver was widely used in the photographic film industry, which has been supplanted by digital imagery. Another current use of silver, manufactured nanoparticles, did not exist in the 1970s.'					
	Btw, arsenic (and selenium) are not metals in any periodic table I've consulted.					
	Section II. "Metal Toxicity Modifying Factors (TMFs) and their relative importance", starting on p. 3					
	p. 3 <i>"These factors include pH, hardness ions (primarily Ca and Mg), alkalinity, temperature, sodium, chloride, fluoride,"</i> This statement is attributed to Adams et al 2020. I don't believe that is entirely accurate. I did not see the term "hardness ions" in Adams. As noted in my response to questions, I recommend adding some explanation how hardness got into recent MLRs instead of Ca. I have never seen a quantitative analysis of why hardness is better than Ca. No BLM uses "hardness ions." I suspect that the real reason for relying on hardness rather than Ca is the policy desire to keep a lineage to the old hardness-based criteria. Brix et al (2017) started this and subsequent MLRs have followed suit. I don't question the approach, but if this is the case, I would mention this policy heredity.					
	p.3 "Meyer et al. (2007) described two ways in which these factors can affect the bioavailability and toxicity of metals" I don't follow attributing this to Meyer et al, as they discuss more than two ways. In particular, the factors themselves, particularly pH and major ions, affect the vigor of aquatic organisms. See Meyer et al, (2007), their chapter 6. My impression of this body of work is that the energy requirements of osmoregulation is the biggest factor. Fish become leaky in low ionic strength water requiring much energy to counteract this and maintain internal mineral balance and metals seem to compound this problem. The much greater resistance of fish to metals in marine waters vs. freshwaters cannot solely be attributed to competition and complexation, but that the increased Na marine environment adds physiological protections. As a practical matter, it matters not to the organism whether they get killed or not by metals toxicity or whether they get killed by increased susceptibility to ionic disruption secondary to metals. People like Chris Wood, Mike Wilkie, Martin Grosell, and Kevin Brix have published much on this. Most research on this has been with fish. Meyer et al. (2007)					

2.5 Additio	Additional suggestions that would improve the report.				
Reviewer	Comments				
	overview with fish and we briefly touched on it in our introduction to BLM mechanisms (<u>Mebane et al. 2020a</u>). Buchwalter touches on this with aquatic insects (<u>Buchwalter et al.</u> 2008).				
	p. 3 "Specifically, the effects of the most commonly studied TMFs are described below (see Meyer et al. 2007 for more information)" If this entire section is attributed to Meyer et al (Meyer et al. 2007), then the end of each paragraph should include "(Meyer et al. 2007)." There are some sweeping statements that presently are either unattributed or ambiguously attributed to Meyer et al. While the authors may have considered this an "overview" of metal toxicity modifying factors, uncluttered by references, rather than a "review" I think more precision on the basis of some of these statements would be helpful				
	p. 3 " <i>a. pH</i> " The discussion only addressed speciation changes and not the role of proton competition. It makes a difference. Al and Cu toxicity often increase (lower ECx values) at lower pH (but see Cusimano et al (<u>1986</u>) for an opposite result with Cu) but almost all studies I've seen show Cd and Zn toxicity increasing at increasing pH, at least within the range commonly encountered in natural waters, 5.5 to 9 or so (<u>Bradley and Sprague 1985</u> ; <u>Cusimano et al. 1986</u> ; <u>Schubauer-Berigan et al. 1993</u> ; <u>Bervoets and Blust 2000</u> ; <u>Hansen et al. 2002</u> ; <u>Heijerick et al. 2003</u> ; <u>De Schamphelaere and Janssen 2004a</u> ; <u>Tan and Wang 2011</u>). Some studies showed no consistent effect at all of pH on toxicity, which might be the two factors (speciation and competition) cancelling each other out (<u>Niyogi et al. 2008</u> ; <u>Clifford and McGeer</u> <u>2009</u> , <u>2010</u>). These sorts of details might better go into Appendix B, but if so the paragraph attribution should be to Appendix B, and not solely to Meyer et al. 2007.				
	p. 4 Hardness: "however Mg ²⁺ is generally as or more protective than Ca ²⁺ in invertebrates." Generally? That's generally too sweeping. I do not believe there are enough data on this point to say "generally." I would remove this statement, or explicitly support it. From my readings, I do not believe it is supportable. If this refers to Naddy et al. (2002) it overstates their results. Yes, they found hardness with a 1:1 Ca:Mg ratio was more protective to Ceriodaphnia and Daphnia compared to the same hardness with a 4:1 Ca:Mg ratio, but they also tested Gammarus and found it was better protected at the higher Ca:Mg ratios same as fish. Gammarus are just as much invertebrates as daphnids. (Heijerick et al. 2002; Heijerick et al. 2005) found Ca and Mg were approximately equal in protectiveness to Daphnia magna from acute Zn toxicity, and <u>De Schamphelaere and Janssen (2002)</u> found the same for protection from acute Cu toxicity.				
	p. 4, Dissolved Organic Carbon – Paragraph is good, but citation needed. Suggest Wood et al. (<u>2011</u>).				
	p. 4. d. Other – " however Na ⁺ provides less protection than Ca ²⁺ and Mg ²⁺ ." Citation needed. I doubt anyone would challenge that for Ca, but it's not obvious to me that Na provides less protection than Mg. Certainly some Na log(K) values in BLMs are lower than Mg, and that arguments could be invoked if direct evidence is less obvious. I looked through Meyer et al, as that was the implied source. It might be in there, but I did not quickly find it.				

2.5 Additi	5 Additional suggestions that would improve the report.						
Reviewer		Comments					
	Ta me Ta an ch pa dic rel	Table 1, p4-5. "Table 1 illustrates the relative importance of the most studied TMFs for several metals."Table 1 doesn't really do that - capture the relative importance of TMFs. Most are the same, and since nothing's cited it's hard to evaluate the evidence behind this interpretation. I would change the table as follows: put it on a three part qualitative scale, instead of the present two parts (that is, change to +, ++, +++ scale). Shading indicates where I removed a mark that I didn't think had strong support in the literature, red marks are my additions. To show more relative importances, I suggest change the scoring as follows:					
		Matal	Turne	Most Impor	rtant Para	meters ¹	
		weta	гуре	Hardness	рН	DOC	Other
		Aluminum	Freshwater	+	++	++	temperature
		Cadmium	Freshwater	+++	+	+	
		Cobalt	Freshwater	++	+	+	
		Copper	Freshwater	+	++	+++	sodium
		Copper	Marine		+	+	salinity
		Lead	Freshwater	+	+	+++	
		Nickel	Freshwater	+		+	
		Silver	Freshwater			+	chromium reducible sulfur, sodium, chloride
		Zinc	Freshwater	+++	++	+	
	l si ma	uggest adding any readers wo	a short rationale on't delve into A	for the differ	ent qualit	ative rankin	igs below the table, since

2.5 Additio	Additional suggestions that would improve the report.					
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	Aluminum: Hardness has a moderate role in modifying Al toxicity; pH has a strong role but the direction of effect can change with different organisms, and DOC consistently reduced Al toxicity (DeForest et al. 2018).					
	Cadmium: Hardness regressions predict acute and chronic toxicity well in natural waters (Mebane 2006; USEPA 2016a). pH effect appears weak and ambiguous (Niyogi et al. 2008; Clifford and McGeer 2010). The threshold for a DOC effect appears to be >5 mg/L (Niyogi et al. 2008).					
	Cobalt: Hardness is clearly important <u>(Diamond et al. 1992; Borgmann et al. 2005)</u> . pH at least affected gill uptake, with uptake increasing with increasing pH up to 8.7. DOM reduced Co gill binding, but Co-DOM affinity was much lower than that of Cd, Cu, or Ag <u>(Richards and Playle 1998)</u> .					
	Copper, freshwater: DOC has a strong binding affinity to Cu and predictably reduces Cu toxicity, even at low concentrations (Erickson et al. 1996; Welsh et al. 2008). pH has a strong effect on Cu toxicity, with toxicity tending to decrease with increasing pH in alkaline conditions, but toxicity decreasing with decreasing pH in acidic conditions (Cusimano et al. 1986; Erickson et al. 1996). Hardness is a comparatively minor factor in natural waters (Markich et al. 2005).					
	Copper, marine: DOC and salinity tend to reduce Cu toxicity in marine and estuarine waters (Grosell et al. 2007; Hall et al. 2008).					
	Pb: Similar to Cu, DOC and pH have strong effects on the bioavailability and toxicity of Pb (DeForest et al. 2017) Hardness may be an important factor in natural waters, especially when DOC is low (Mebane et al. 2012).					
	Ni: Ni toxicity tends to decrease as hardness increased and decrease with increasing DOC. pH has inconsistent influence on toxicity (Croteau et al. 2021; Santore et al. 2021).					
	Silver: DOC reduces toxicity but pH and hardness influences may be inconsistent (Naddy et al. 2018).					
	Zinc: Similar to Cd, hardness has a strong influence on Zn toxicity, with decreasing toxicity with increasing hardness <u>(Clifford and McGeer 2009; Mebane et al. 2012; CCME 2018);</u> with fish, toxicity generally increases with increasing pH but relations may be inconsistent in other taxa <u>(De Schamphelaere and Janssen 2004a)</u> . DOC reduces Zn toxicity but influence may be nonlinear, with a threshold of >≈10 mg/L DOC required to reduce toxicity (<u>Bringolf et al. 2006; Ivey et al. 2019</u>).					
	Footnote to Table 1. "Additionally, the bioavailability of metals such as cadmium, copper, nickel, and silver has been shown to be sensitive to humic acid and scientific advances are beginning to shed light on options that may be more representative than using the default of 10% generally recommended for BLM applications <u>(Glover et al. 2005; Nadella et al. 2009; Al-Reasi et al. 2012; Blewett et al. 2016)."</u>					

2.5	Additio	nal suggestions that would improve the report.
Revie	ewer	Comments
		I recommend deleting this part of the footnote. First, I would argue that if a footnote caution/caveat is warranted, it should first be about pH which can change by more than a unit depending on the time of day sampled. A 1-unit change in any of these BLMs or MLR based criteria is huge – I appended an example showing that the BLM Cu chronic criteria would swing from about 8 to 26 µg/L, just from the time of day that pH was measured. Regarding DOC, there are lots of practical issues with DOC in BLMs that might be at least as important as the humic/fulvic – the DOM/DOC conversion & active fraction, contamination from capsule filters or tubing. I appended an example of likely filter artifacts in USGS data toward the end of these comments. Further, I don't think the footnote is fully accurate. Three of the 4 references cited studied DOM with Cu and 1 studied DOM with Ni, so Cd and Ag? True, Nadella found that NOMs with high humic acid offered less protection to Cu toxicity than those dominated by fulvic acid, but that is the <i>opposite</i> of the effect of the humic acid selection in the Windward BLMs. In the Windward BLMs, higher humic acid fraction adds a slightly greater protective effect. Plus, it's hard to generalize Nadella's results - testing a marine species in saltwater with NOMs from different freshwaters.
		<i>Table 2:</i> Very nice compilation.
		p. 13 "Multiple Linear Regression Models"
		Somewhere in this first paragraph I would mention that EPA put out its first MLR-type criteria in 1984 with ammonia, in which the criteria varied with a relatively complicated nonlinear equation as a function of temperature and pH. At least some states (Idaho and Colorado come to mind) dealt with the calculation complexity by publishing table values of criteria values for every tenth of a pH unit or degree that could be used in permitting in lieu of calculating the values directly. While it's a lot easier now than it was in the 1980s when PCs and spreadsheets were scarcer, this MLR level of complexity did not seem a big deal with ammonia.
		p. 17 " as EPA moves forward with updating the metals AWQC, it is desirable to have a single software platform." Some people prefer R scripts, some prefer spreadsheets, over time something else might become widely used. At the present, I'd say the "xlsx" format would be most accessible and it isn't that hard for R users to export carefully assembled xlsx to a R friendly format. A core, common syntax would be helpful, but it's easy enough to put out criteria datasets and equations in say both xlsx and R
		Appendix B comments
		Appendix B reflects a big effort and is a very helpful, concise guide to much relevant information for the subset of metals supported through the CRADA efforts. While hardness is hard to screw up, I do suggest adding a bit on the importance of data quality in pH and DOC data. pH probes are notoriously finicky. More importantly, in some waters the daily cycles of production and respiration can cause pH swings high enough to skew criteria a lot. Even ~0.2 units can make noticeable differences in criteria calculations and natural swings of >1 unit aren't unheard of. Figure 1 gives an example calculation where the criteria would swing 3-fold from 8 to 25 μ g/L over the course of a day. So when should waters be sampled? Depending on the desired answer? Most likely, whenever it's most convenient for the person doing the

2.5 Additio	onal suggestions that would improve the report.	
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	sampling which might not give the most representative results. In a stream contaminated Zn (primarily) and subject to daily Zn and pH swings, the observed toxicity to trout corresponded best to the daily average conditions, not the daily maximum (worst case) concentrations (<u>Balistrieri et al. 2012</u>). I recommend saying something about the uncertain daily pH cycles and the need to resolve the most representative time of day (or daily average for sampling.	with nty of age)
	With DOC, there has been lots of research and debate on different characteristics that affer metal binding and bioavailability, such as that terrestrial sources with high fulvic/humic ac content reduce Cu bioavailability more than autochthonous sources such as algae senesce. However, I have seen much less in the BLM and metals bioavailability literature about the importance of basic QC in collecting and analyzing DOC. In particular, filtration and tubing be a real bugaboo that introduces DOC at biologically and BLM-relevant concentrations. Is a few examples of the issue in <u>figure 2</u> and <u>figure 3</u> . In my group, while we think we are reasonably careful and attuned to the issue, we still sometimes see DOC in filter blanks at to 0.3 mg/L, even though the manufacturer of the organic blank water that we purchase certifies that the water contains <0.05 mg/L TOC. We're probably picking up some DOC through the filters and tubing during filtering. Yoro et al. (<u>1999</u>) is a good citable citation of this point.	ect :id ence. can show 0.2
	9.0 Stalker Creek, Idaho	
	8.5 8.5 15 000 0 15 000 0 10 10 10 10 10 10 10 10 10 10 10 10 10 1	
	An example of how natural, daily swings in pH can cause wild swings in criteria that rely or as a modifying factor. If the discharger wants a high criteria value that's easy to comply wi they should sample in late afternoon (pH 8.7, Cu CCC 26 μg/L). If zealous regulators want a	n pH ith, a low


2.5 Additio	nal suggestions that would improve the report.
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	Another example of how filtration and cleaning practices can create bad DOC data, which can be hard to catch on a sample by sample basis. In this case, DOC contamination was suspected to have been caused surfactants residual to the capsule filter manufacturing process and inadequate flushing before the sample was taken.
	My point in all this is that either in the main document or in appendix B it would be prudent to say something about the importance of good sampling and measurement practices with the inputs to these models, and in particular pH and DOC. I suggest it could be a lot shorter than my examples and cite on the pH issue studies like Balistrieri et al (2012) and maybe Nimick et al (2011), and Yoro et al. (1999) on the DOC issue. As these models move towards criteria, it would be good to include some recommended practices on these mundane but important issues of data representativeness and quality.
	<u>Copper</u>
	Cu and Hardness. <i>"There is a consistent protective effect of water hardness on Cu toxicity in acute and chronic exposures to fish and invertebrates with equivocal results or no protection in only a few studies."</i> That seems a little overstated and I would reword it to be more even handed. Something like 'Many studies reviewed have shown some protective effect of water hardness on Cu toxicity in acute and chronic exposures to fish and invertebrates (for example, cite; cite; cite;). However, inconsistent results or no protection were reported in some studies, for example (Chapman et al. 1980; Richards and Playle 1999; De Schamphelaere and Janssen 2004b; Hyne et al. 2005; Markich et al. 2005; Wang et al. 2009)
	Zinc
	Zn and Hardness – I can't help but chime in with a "us too." In Mebane et al. (2012), we reported 4 tests with rainbow trout, each with fish from the same cohort in different natural waters. Hardness explained between 90% to 99% of the variability in EC50s in these natural waters where pH was allowed to covary.
	Zn and DOC . I think the story with DOC protecting against Zn toxicity is more nuanced and equivocal than this paragraph would lead readers to believe. In particular the sentence "In freshwaters, dissolved organic matter (DOM) – quantified as dissolved organic carbon (DOC) – generally decreases Zn bioavailability (e.g., Hyne et al. 2005; Clifford and McGeer 2009; Heijerick et al. 2003)." First, that is not what Hyne et al (2005) reported. Rather, they reported that the addition of 10 mg/L DOC only resulted in a very small (1.3-fold) reduction in the toxicity of zinc to Ceriodaphnia, whereas the same DOC addition resulted in a 45-fold reduction in Cu toxicity. I have seen no reports of DOC having an important role in reducing Zn toxicity until DOC concentrations are fairly high (greater than at least 5 mg/L DOC and probably greater than 10 mg/L DOC). The minimum DOC tested by Heijerick et al was 9 mg/L. Clifford and McGeer (2009) tested a base condition with 0.6 mg/L DOC, 6-7 mg/L DOC additions, and 10-11 mg/L DOC added. Only the pair of high DOC additions (10-11 mg/L) reduced toxicity beyond the range of the base conditions with 0.6 mg/L DOC. In tests of the acute toxicity of Zn to sturgeon, DOC in the range of 1 to 5 mg/L had no effect (lvey et al. 2019). In tests with fathead minnow and Zn under different organic carbon conditions.

2.5 Additio	nal suggestions that would improve the report.
Reviewer	Comments
	mg/L DOC was required to reduce acute toxicity to (<u>Bringolf et al. 2006</u>). The take home on Zn- DOC toxicity relations from published research is that DOC concentrations <10 mg/L are sparse, and from what I can find indicates little protective effect for Zn toxicity.
	The significance of this to the MLR approach is that if there is a threshold effect for DOC reductions at around 10 mg/L, a linear regression that predicts a linear response may be misleading and underprotective in the low range between say 0.5 and 10 mg/L. A regression that fits a straight line from controls with say 0.5 mg/L to 40 mg/L, will show a strong response, and give the same slope in the 0.5 to 10 mg/L DOC range of the regression as in the higher DOC range, even though no data were in the low range. It's just fitting a straight line. For instance, in the Heijerick et al. (2003) study mentioned above, they have a very clean plot predicting a linear response between DOC and Daphnia toxicity (their figure 3). However, the underlying data included test pairs with huge ranges. One test pair had pH 7.25, hardness 240 and DOC of 2 vs DOC 40 mg/L; one test pair had pH 6, hardness 110 and DOC of 9.7 vs 32 mg/L; and the third test pair was with pH 8, hardness 370 and DOC 9.7 vs 32 mg/L. None of those tests tell us anything about what is going on at the low 1-5 mg/L DOC values, although one wouldn't immediately realize that from the pretty model plot in their Figure 5.
	The reason for this concern with the potential overextrapolation of DOC-Zn toxicity relations to the range of \approx 0 to 10 mg/L, is that that is the range where the vast majority of flowing waters in the US fall. USEPA (2016b) included a summary of DOC values collected from 1,392 sites sampled across the 84 ecoregions of the United States using a probability-based sample design from the EMAP Wadable Stream Assessment (WSA). The median values for each of the 84 ecoregions were reported. The 90 th percentile of the 84 ecoregions was 8.4 mg/L, the 75 th percentile was 5.2 mg/L, and the national ecoregional median was 2.7 mg/L DOC (calculated from table 17 of USEPA (2016a)). Thus >90% of the streams in the United States would be expected to have DOC values in the range of questionable Zn-DOC relations.
	Thus, the usual MLR straight line approach may not be the most appropriate for Zn and DOC and a nonlinear function or a piecewise 'nonlinear' function may need to be explored.
	Appendix C comments
	I just glanced through "Appendix C, Table 2: Supporting Information for Bioavailability Model Comaprison Table" First, I think "comaprison" is a fine new word that should be added to the spell checker and kept in the report, applicable to the state of mind in many an office cube. Well, maybe it should be hyphenated, coma-prison. A couple other items that caught my eye
	First row, Aluminum BLM: No reference is given, but the version "3.18.2.42" looks like a Windward numbering version. Santore et al (2018) describe using CHESS and WHAM V, not WHAM 7. To my knowledge, no Windward BLM version has incorporated WHAM 7.
	Cobalt BLM says it is "complete" but to my knowledge no Co BLM has been formally published or publicly released online. The version "3.15.2.41" also looks like Windward numbering, which makes me wonder whether it actually used "WHAM 6" for speciation, since as with WHAM 7, that would have been a big coding project. I would check this.

3.0 ADDITIONAL COMMENTS PROVIDED

3.0 Additio	onal comments.
Reviewer	Comments
Reviewer 1	General considerations
	With much interest I have read the documentation that was send as part of the assignment on the evaluation of EPA's draft report on the development of an overarching bioavailability modeling approach to support US EPA's aquatic life water quality criteria for metals. This brief draft report properly describes the information available as the basis for the overarching bioavailability modeling approach.
	It is to be noted that the report and the underlying documentation are a reflections of decades of work by scientists across the globe on bioavailability modeling. Nevertheless it is clear from the draft report that proper care needs to be taken with regard to actual implementation of the various complex models (independent of them being BLM- or MRL-based) in derivation of water quality criteria and it is especially clear that it is essential to make sure that the complexities and the interactions of the various toxicity modifying factors are properly incorporated in the software platform that is likely to be the future means of user-friendly implementation of the decades of metal bioavailability research.
Reviewer 3	Preface:
	There is scientific consensus that water chemistry profoundly affects the bioavailability and toxicity of trace metals in freshwaters. My own research career started with studies of the effects of dissolved organic carbon and pH on the speciation and acute toxicity of Cu to developing amphibian eggs and larvae ¹ . I am predisposed to appreciate the development of mechanistic understanding of how trace metal toxicity occurs from a purely scientific perspective, and I also feel strongly that regulatory approaches to protecting aquatic life should be based on defensible science.
	I recognize the scientific achievements and conceptual advancements embodied by Biotic Ligand Models, and understand how their complexity contributed to their limited adoption by regulatory end users. I can appreciate the frustration of the metal industry groups who put substantial efforts into these scientific developments and not have them widely adopted. Indeed, the science has progressed considerably and regulatory approaches for protecting the environment need to be modernized (see ²). That said, I think it is important to articulate that BLM and MLR models primarily have the shared goal of accounting for Toxicity Modifying Factors (TMFs) such that "overprotection" is avoided. As more TMFs are considered, protection levels will generally be more relaxed. The goal of these approaches is not protection – it is the avoidance of overprotection.
	The models at the heart of this review are driven by the perspective that metals are problematic or toxic in freshwater environments as surface-active, aqueous toxicants. While this perspective is largely accurate and scientifically supported for acute exposures to many aquatic animals, it is unfortunately not complete. Dietary exposures are extremely important to aquatic insects ^{2–7} – the faunal groups that largely drives the ecology of the ecosystems that

3.0 Additio	3.0 Additional comments.	
Reviewer	Comments	
	EPA is charged with protecting. Aquatic insects were recognized by Workgroup 2 of the 2017 SETAC Metal Bioavailability Workshop as a faunal groups that might not be adequately covered by the models under consideration ⁸ – likely because dietary exposure pathways predominate from a toxicity perspective. Thus, the models which are the focus of this review are likely not applicable to the most ecologically important faunal group in freshwater ecosystems.	
	required for scientifically defensible Water Quality Criteria. This fact is extremely problematic in the context of Water Quality Criteria development because the 1985 Guidance document ⁹ requires the exclusion of data that deviate from strict aqueous exposures. Until this changes, even the best aqueous based models will represent an incomplete understanding of metal toxicity in aquatic ecosystems.	
Reviewer 5	The End	
	I realize these comments are longer than I intended. I hope they are useful and that they did not come across as giving a negative perspective on the project. Quite the opposite was intended. These models in appendices D-F are remarkable and this project has taken a huge step towards the goal of updating and expanding metals criteria in the US. I look forward to seeing good progress with Co and Zn as well. The summary report and appendices B and C will be influential and valuable. Well done to all.	

4.0 NEW INFORMATION PROVIDED BY REVIEWERS

This section presents all new information that reviewers provided in addition to or within their specific responses (presented in Section 2, above) to the charge questions.

4.0 New Information.	
Reviewer	Comments
Reviewer 3	As noted in comments above:
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APPENDIX A

CHARGE TO REVIEWERS

Technical Charge to External Peer Reviewers Contract No. EP-C-17-017 Task Order 68HERH21F0154 (ERG Task 52) May 2021

External Peer Review of EPA's Draft Report on Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals

BACKGROUND

The U.S. Environmental Protection Agency (EPA) Office of Water is charged with protecting ecological integrity and human health from adverse anthropogenic, water-mediated effects, under the purview of the Clean Water Act (CWA). In support of this mission, EPA is working to update water quality criteria to protect aquatic life and aquatic-dependent wildlife. EPA entered into a Cooperative Research and Development Agreement (CRADA) with eight metals associations (Aluminum Association, Aluminum REACH Consortium, Cobalt Institute, International Copper Association, Copper Development Association, International Lead Association, International Zinc Association, NiPERA Inc.) in December 2017 in order to leverage the knowledge and resources of scientists inside and outside of the agency to better protect aquatic life. EPA's Office of Water/Office of Science and Technology is the technical lead for the EPA on this CRADA which proposes using an overarching, simplified modeling approach to predict the bioavailability of a variety of metals under the range of water chemistry conditions found in aquatic environments. This overarching modeling approach, reflecting the current state of the science, is intended to facilitate expedient and efficient development and implementation of Aquatic Life Ambient Water Quality Criteria for a number of metals. The proposed modeling approach is expected to provide a framework for EPA to then work with individual metals associations to develop specific bioavailability models in support of EPA updating Aquatic Life Ambient Water Quality Criteria for metals. This activity is intended to better support states, territories and tribes with criteria that reflect the best available science and are easier to implement than current approaches.

EPA's document presents an overview of the project, discussion of available bioavailability models (hardness corrected, BLM and MLR) and parameters required (e.g., pH, hardness, DOC, and temperature), model comparisons and case studies for aluminum, copper, lead, and nickel and justification of the recommended modeling approach.

REVIEW MATERIALS PROVIDED

- Critically read and technically evaluate
 - Draft Report on Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals
 - Model comparison reports for aluminum, copper, lead, and nickel comprising Appendices D, E, and F
- Provided for background and/or supporting information only (technical review not requested)
 - Appendix A: Six publications resulting from the SETAC Technical Workshop, *Bioavailability-Based Aquatic Toxicity Models for Metals*, December 2017
 - o Appendix B: Explanation of How Toxicity Modifying Factors (TMFs) Affect Individual Metals

- Appendix C: Tables comparing available bioavailability models, supporting information, and references
- Perform model runs and evaluate model performance (see question 1, particularly 1c)
 - Appendix G consists of 8 models (BLM and MLR models for aluminum, copper, lead, and nickel) and an example data set and an answer key for each metal
 - Models will need to be downloaded, run using example data set, output compared to the answer key, and model performance evaluated between the different models and among the different metals. See documentation in Appendix G for installation files.

CHARGE QUESTIONS

- 1. Please provide your scientific feedback of the strengths and weaknesses of the MLR and BLM approaches for estimating the effects of water chemistry/toxicity modifying factors on the bioavailability and toxicity of metals as discussed in the Phase I document and appendices.
 - a. Do you see technical/scientific advantages of using one model over the other for deriving water quality criteria?
 - b. Are the models robust in their ability to accurately predict toxicity as a function of water chemistry? If not, why?
 - c. Using the information provided in Appendix G (i.e., models and example water chemistries), please provide feedback on applying the models for the specific calculations of water quality criteria presented in terms of:
 - i. Complexity and transparency: are the technical details pertaining to model development and functionality clear to the user?
 - ii. Representativeness: do the models apply to a sufficient variety of taxa and range of water chemistry conditions?
 - iii. Rigor: do the modeling approaches reflect the current state-of-the-science regarding robust and unbiased data selection and analysis?
 - iv. Usability: are the models sufficiently easy to use?
- 2. Please provide your overall review of the approaches used to compare and evaluate the BLM and MLR models for the metals addressed in the Phase I document and appendices.
 - a. Are the approaches presented consistent with the state-of-the-science?
 - b. Can you identify other approaches that could be used to compare the models?
- 3. Please comment on the use of a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM approaches (i.e., compared to the full parameter set used to derive ambient water quality criteria for copper in EPA 2007).
 - a. Please provide feedback on limiting toxicity modifying factors to a set of *a priori* determined parameters (e.g., pH, hardness, dissolved organic carbon (DOC), and potentially temperature, as appropriate).

- 4. Please provide recommendations on potential software platforms/tools (e.g., Excel, R, or other freestanding programs) that could/should be used to perform MLR and BLM calculations.
 - a. Please discuss advantages and disadvantages of any software platforms/tools.
- 5. Please provide any additional suggestions that you feel would improve the report. If making editorial type comments, please do so only for the report itself and not the appendices.

APPENDIX B

INDIVIDUAL REVIEWER COMMENTS

COMMENTS SUBMITTED BY

REVIEWER 1
External Peer Review of EPA's Draft Report on Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals

General considerations

With much interest I have read the documentation that was send as part of the assignment on the evaluation of EPA's draft report on the development of an overarching bioavailability modeling approach to support US EPA's aquatic life water quality criteria for metals. This brief draft report properly describes the information available as the basis for the overarching bioavailability modeling approach.

It is to be noted that the report and the underlying documentation are a reflections of decades of work by scientists across the globe on bioavailability modeling. Nevertheless it is clear from the draft report that proper care needs to be taken with regard to actual implementation of the various complex models (independent of them being BLM- or MRL-based) in derivation of water quality criteria and it is especially clear that it is essential to make sure that the complexities and the interactions of the various toxicity modifying factors are properly incorporated in the software platform that is likely to be the future means of user-friendly implementation of the decades of metal bioavailability research.

Response to charge questions

1. Please provide your scientific feedback of the strengths and weaknesses of the MLR and BLM approaches for estimating the effects of water chemistry/toxicity modifying factors on the bioavailability and toxicity of metals as discussed in the Phase I document and appendices.

In general terms, the MLR and BLM approaches that are presented in the documents are clearly the state of the art. It is to be noted that a major part of the models have developed in close cooperation between scientists and industry, as assisted by regulatory institutions. This cooperation has been successful and resulted in a number of sophisticated models that are suited for the derivation of water quality criteria. A pragmatic question that arises is associated to the fact that the development of the key models has been performed by a relatively small cross section of the researchers active in the field of metal bioavailability. It is therefore essential to warrant sufficient academic support regarding the scientific foundations of the models and the justification for use in regulation.

Strengths:

- The approaches represent the state-of-the-art with regard to the scientific aspects of metal bioavailability quantification.
- A proper combination of mechanism-based knowledge (as exemplified for instance by model development based on first principles) and pragmatic approaches (as exemplified by MLR approaches) is used and integrated in the broad spectrum of models available. The basic approaches supplement each other and the BLM approach can for instance be used to inform the correctness of the MLR approach.
- The overall concept is applicable to a multitude of metals and to an array of biological species of different trophic level: it is clear that the same basic principles apply across the universe of water

chemistries and across the universe of biological species. This increases the credibility of the basic hypotheses related to variations in water chemistry modifying metal toxicity.

• The validation efforts undertaken to show that the models are capable of properly predicting toxicity across different water chemistries.

Weaknesses:

- A general weakness which is inherent to metal toxicity, is that the general concept of metal bioavailability is complex. It is complex in the sense that numerous processes are non-linear and as a consequence the overall impact of water chemistry on metal toxicity is non-linear. It is therefore important to make sure that the resulting non-linear relationships as well as the interactions between the factors modifying toxicity, are properly understood and properly incorporated in the models.
- Although a lot of research has been performed and although various key factors have been identified, it cannot be ruled out that for specific waters, factors come into play that have not yet been identified. It is important to keep an open eye for the possible need of accounting for additional factors in toxicity assessment. The impact of carbonate that is observed for a limited number of species is an example of such an additional factor.
- The mere fact that numerous models have been developed for various metals and various biological species make it difficult for non-experts to have an overview of the models available, their individual strengths and weakness, as well as their domain of applicability. In practical terms the key weakness is that overall, the models might be considered as a black box by for regulators with limited background knowledge on metal bioavailability. This implies that efforts with regard to communication and development of user-friendly software tools, need to be optimized.

1a. Do you see technical/scientific advantages of using one model over the other for deriving water quality criteria?

No. The key issue in this respect is my observation that each model has its own merits and on forehand no model should be ruled out, or be classified as being better than another model. It is to be realized that each model also has its own amount of information embedded and this information is used best when using more than one model in deriving water quality criteria. Actually, a recommendation with regard to the overall set of models available and with regard to the overall knowledge available in this overall set of models, is to investigate whether transfer learning approaches can be applied to improve model performance.

1b. Are the models robust in their ability to accurately predict toxicity as a function of water chemistry? If not, why?

In general, most models are indeed robust. This can amongst others be deduced from the statistical parameters provided with each of the models, and the validation efforts done for each of the models. These validation efforts include internal validation as well external validation, whereas in some cases additional field samples have been sampled and tested as part of the validation. It is also to be noted that in most cases the statistical performance of the models is well above the so-called Setubal-criteria for the acceptance of predictive models for regulatory application as derived within the OECD.

- 1c. Using the information provided in Appendix G (i.e., models and example water chemistries), please provide feedback on applying the models for the specific calculations of water quality criteria presented in terms of:
 - i. Complexity and transparency: are the technical details pertaining to model development and functionality clear to the user?
 - ii. Representativeness: do the models apply to a sufficient variety of taxa and range of water chemistry conditions?
 - iii. Rigor: do the modeling approaches reflect the current state-of-the-science regarding robust and unbiased data selection and analysis?
 - iv. Usability: are the models sufficiently easy to use?

In my opinion, a lot of effort has been put in making the models as transparent as possible, including their application to specific sets of water chemistry. Any user with a feeling for the kind of models as developed for the specific application for setting water quality criteria is likely to be able to work with the models in a technical sense as the model application in itself is fairly user-friendly. Hence, the models are sufficiently easy to use. The example water chemistries span a broad cross section of realistic water chemistries, but it is to be made sure that in all cases there is a warning when the applicability domain of the models is exceeded when a specific set of water chemistry is defined (like: extreme pH-values beyond which the bioavailability models are operational)¹.

The models are in general indeed applicable to a sufficient variety of taxa although the number of taxa for which models are available, is metal-dependent. Nevertheless, the models cover a broad array of species representative for most of the aquatic ecosystem. Thereupon, the most sensitive species are commonly considered.

With regard to the state of the art of the modelling approaches it is to be noted that the methods chosen (MLR), the models indeed reflect the current state of the art. Also, essential aspects of model development like model validation have been properly dealt with. On the other hand, it is to be noted that the developments within the field of informatics are progressing extremely fast nowadays and it is recommended to explore whether applications like Artificial Intelligence/Machine Learning or related techniques like Transfer Learning can be exploited to improve model accuracy and to warrant that the information present in the impressive datasets, it optimally exploited.

2. Please provide your overall review of the approaches used to compare and evaluate the BLM and MLR models for the metals addressed in the Phase I document and appendices.

2a. Are the approaches presented consistent with the state-of-the-science?

As far as I can judge, the approaches are indeed consistent with the state-of-the-science with regard to the type of modeling applied. As already indicated above, nowadays more advances informatics and

¹ In response to a request for clarification from ERG, this reviewer clarified that, by "it is to be made sure that in all cases there is a warning when the applicability domain of the models is exceeded when a specific set of water chemistry is defined (like: extreme pH-values beyond which the bioavailability models are operational)," he meant "it is my suggestion that the models be equipped with such a warning in order to make sure that the user is aware of the issue of Predictions outside of the strict applicability domain of the model."

bioinformatics tools are becoming increasingly available and most likely, these tools might be considered more advanced than for instance MLR models. Nevertheless, in my opinion the models developed are well suited for the purpose of quantifying metal bioavailability.

2b. Can you identify other approaches that could be used to compare the models?

No doubt, other advanced tools are available from within the field of (bio)informatics. I am, however, not aware of the details of such alternative tools and approaches. For now, the comparison made with regard to the performance of the BLM and MLR models, is sufficient to warrant confidence in the models and in the selection of the best model.

- 3. Please comment on the use of a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM approaches (i.e., compared to the full parameter set used to derive ambient water quality criteria for copper in EPA 2007).
 - 3a. Please provide feedback on limiting toxicity modifying factors to a set of a priori determined parameters (e.g., pH, hardness, dissolved organic carbon (DOC), and potentially temperature, as appropriate).

There is a wealth of data showing that a limited set of toxicity modifying factors is capable of capturing most of the impacts of water chemistry on metal bioavailability. In general terms my estimate would be that over 90 % of the possible impacts of water chemistry on metal bioavailability, is properly considered. This implies that it can never be ruled out for 100 % that in specific cases not considered so far, additional toxicity modifying factors might be of importance – even apart from the full parameter set use in EPA 2007. This is inevitable, and there is no solution but to accept that models cannot be for 100 % accurate.

4. Please provide recommendations on potential software platforms/tools (e.g., Excel, R, or other freestanding programs) that could/should be used to perform MLR and BLM calculations.

4a. Please discuss advantages and disadvantages of any software platforms/tools.

What I experience is that the number of data and the number of models for individual metals (and hence the overall set of data and models) is increasing. In my experience this means that tools like Excel cannot be used anymore given their limitations when dealing with large amounts of (complex) data. Instead, the number of R-applications as well as the number of advanced modelling platforms is quickly increasing. Also, modelling platforms are in development which allow the user to systematically store data and models, and to use this information to develop and integrate models and data according to the wish of the users. It is recommended to explore the new generation of software platforms and tools which are quickly becoming increasingly user-friendly.

5. Please provide any additional suggestions that you feel would improve the report. If making editorial type comments, please do so only for the report itself and not the appendices.

My key suggestion is that one overarching approach is chosen for deriving water quality criteria for metals that take account of the most important toxicity modifying factors. What is important, if only to gain sufficient confidence of non-experts, is to not only indicate the merits of the overarching approach, but to also mention the limitations and the 'domain of applicability' of the models underlying the overarching

approach. These domains may be metal-dependent, and do not include extreme water chemistries (the more as physiological limitations of most biota limit the applicability of the models in extreme environments).

A final suggestion is to take count of interactions between toxicity modifying factors as such interactions are likely to affect toxicity.

COMMENTS SUBMITTED BY

REVIEWER 2

External Peer Review of EPA's Draft Report on Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals

- 1. Please provide your scientific feedback of the strengths and weaknesses of the MLR and BLM approaches for estimating the effects of water chemistry/toxicity modifying factors on the bioavailability and toxicity of metals as discussed in the Phase I document and appendices.
 - 1a. Do you see technical/scientific advantages of using one model over the other for deriving water quality criteria?

There is validity of the chemical speciation modeling and modeling of competition between dissolved ions and complexes for binding to predict the relationship between water chemistry and metal accumulation and incipient toxicity. However, there are shortcomings in terms of neglecting that the kinetics of exposure change over time.

With the BLM, the performance of the model is dependent on the parameters that are available to predict speciation reactions as well as on those that define the critical concentration of metal-biotic ligand complex at which toxicity occurs. In many cases, some of these parameters are not determined or inaccurate which leads to either inputting estimates or leaving values at the default settings. Additionally, more input parameters increase the potential and impact of human error therefore affecting the accuracy of the models.

In addition, in many cases, LA50 values across all species have not been measured directly, specifically with invertebrates which are the most sensitive taxa. This should be addressed. Additionally, within the documents, biotic ligands have been defined as either the gills of fish or the respiratory surface of invertebrates, however, whole body measurements are used for determination of LA50 values for these species. For fish, although the gills are most likely the primary biotic ligand and the one driving toxicity, it should be included that the gut, especially in seawater, may add to the complexity by also acting as a biotic ligand (Alsop et al., 2016 Aquatic Toxicology).

There is strength in an approach that simplifies the BLM model and relies on extensive toxicity data sets covering wide ranges of water chemistry parameters and ecotoxicity endpoints. I see the benefits of a MLR over a BLM approach because of its simplicity, the three input parameters (pH, DOC, and hardness), and therefore less need to collect data (or estimate parameters) on multiple water chemistry parameters to successfully run the model. However, I do see the need to include temperature as a fourth parameter. Metal accumulation in fish, pond or river water is enhanced by upsurges in temperature; therefore, it is imperative to study the detrimental effects of metals in combination with temperature to formulate accurate predictive models (Kumar et al., 2018 Int. J. Environ. Sci. Technol.).

Overall, although bioavailability models should be informed by mechanistic understanding of metal toxicity and of metal speciation, I think that the transparency and ease of use of the MLR outweighs the mechanistic complexity of the BLM.

1b. Are the models robust in their ability to accurately predict toxicity as <u>a function of water</u> <u>chemistry</u>? If not, why?

BLM

One of the main concepts of the BLM is that there is a strong overall correlation between log K values for gill binding and acute toxicity to the extent that measurement of binding affinity based on gill metal binding is an acceptable alternative to measurement of toxicity and vice versa. I think more information needs to be obtained to determine whether this concept can be extended to Ni bioaccumulation in the whole body of invertebrates rather than bioaccumulation on a theoretical 'biotic ligand' (target site for toxicity) such as the gills in fish. Although some studies demonstrate relatively good agreement between the log KNiBL values derived from the ionic component of the LC50 value (toxicity) with those derived from the ionic component of the LC50 value (toxicity) with those derived from the ionic component of the Kd (ionic Ni concentration causing half saturation of Ni bioaccumulation in the whole organism – invertebrates) suggesting that whole body bioaccumulation can serve as a surrogate for Ni binding to the theoretical 'biotic ligand' which causes toxicity, further validation of the modeling approach of the BLM because estimating the concentration of Ni theoretically bound to the biotic ligand using the ionic component of the LC50 value (the BLM approach) does not in all cases correlate with the observed Ni bound to the biotic ligand (Leonard and Wood, 2013 Comparative Biochemistry and Physiology, Part C).

MLR

We know that invertebrates have greater diversity in ion transport physiology and differential responses to the TMFs laid out in the documents. Therefore, gaining more information for multiple invertebrate taxa (e.g., crustaceans, insects, mollusks) is critical. Additionally, much less data is available for algae and aquatic plants to TMFs and the data is currently limited to a few species and much like the invertebrates their responses to TMFs is quite variable and therefore substantial the importance of gaining more insight into these taxa.

General comments:

DOC

Although Brix et al. (2020) briefly alludes to the chemical composition of DOC affecting the metal binding capabilities and thus its effect on toxicity, there is no discussion of these difference (e.g., humic acid (HA) vs. fulvic acid (FA)). Additionally, in the modelling, HA is set to a default of 10%. I think this needs further attention and should be included in the modelling platforms or at minimum there should be reference to what is currently known regarding the various forms of DOC and how they differentially affect toxicity. For example, dark, aromatic-rich compounds of allochthonous origin, with greater humic acid content, are more effective at protecting organisms against Cu, Ag, and Pb toxicity (Wood et al., 2011 Aquatic Toxicology). In addition, the specific absorption coefficient of the DOC in the 300–350 nm range (SAC300–350) is an effective index of its protective ability. PARAFAC, a multivariate statistical technique for analysis of excitation-emission fluorescence spectroscopy data, quantifies humic-like and fulvic-like fluorophores, which tend to be positively and negatively correlated with protective ability, respectively (Wood et al., 2011 Aquatic Toxicology).

Temperature

Field temperatures are much more variable than laboratory settings which may lead to significant under-or overestimation of toxicity. This is an important component which has been drastically overlooked in the history of metal toxicity (Kumar et al., 2018 Int. J. Environ. Sci. Technol.).

- 1c. Using the information provided in Appendix G (i.e., models and example water chemistries), please provide feedback on applying the models for the specific calculations of water quality criteria presented in terms of:
 - i. Complexity and transparency: are the technical details pertaining to model development and functionality clear to the user?

The information is clear and transparent. Inclusion of the R script significantly adds to the transparency and functionality of the models. Increasing the potential for these models to be used for jurisdictions other than the United States, it may be of interest to include what other endpoints (other than the FAVs for the U.S.) can be derived from these two models.

ii. Representativeness: do the models apply to a sufficient variety of taxa and range of water chemistry conditions?

The number of taxa included in most of the models (copper and nickel) is extensive and there is strength with the aluminum model including a wide range of invertebrates, specifically some of the more sensitive and threatened species such as *Lampsilis*. However, it is essential that the life stage assessed is disclosed because, for example, glochidia (larval stage) are much more sensitive to metals than juvenile or adult freshwater mussels (Gillis et al., 2010 Environmental Toxicology and Chemistry; Salerno et al., 2020 Environmental Pollution; Gillis et al., 2008 Aquatic Toxicology; Markich et al., 2017 Science of the Total Environment). The range of water chemistries nicely brackets environmentally relevant concentrations and combinations of TMFs.

Although the models estimate the 5th percentile of the SSD (HC5) using a range of distribution models, one key issue which has not been addressed is Species at Risk (SARs) or Endangered Species. Have any of these species been included in the models? Where will they fit on the SSD? The documents should address limitations/lack of information regarding Endangered Species and their sensitivities towards metals. This issue needs to be addressed in the Phase I document and appendices.

iii. Rigor: do the modeling approaches reflect the current state-of-the-science regarding robust and unbiased data selection and analysis?

Although, the modeling approaches do reflect most of the current state of science, there are two key areas that need to be addressed: life stage/age of the species included in the modeling and DOC characteristics which impact absorption and incipient toxicity. Both issues have been outlined above.

Much of the data implemented into the two frameworks are conducted by a handful of scientists who also developed the programs. This leads to potential issues with biased data. Additionally, although this may be the "state-of-the-science", in terms of an Equity, Diversity, and Inclusion (EDI) standpoint, the first authors are not representative of the states, territories, and tribes which these models will be serving.

iv. Usability: are the models sufficiently easy to use?

There are significant issues downloading the programs and running them on my computer. Working out the issues took a few hours to manage/mitigate. The antivirus software (AVG) was triggered with every stage of the download as well as when the program was running. The program itself once opened and working is easy to use and well organized. The user guides for all four metals were well written and helpful, especially with the screen shots. I suggest that unzipping the files before use should be included in every user guide. If this is a common issue where installing software is onerous, I see this as a major hinderance of using these models to support states, territories, and tribes.

2. Please provide your overall review of the approaches used to compare and evaluate the BLM and MLR models for the metals addressed in the Phase I document and appendices.

2a. Are the approaches presented consistent with the state-of-the-science?

Yes, generally the approaches presented are consistent with the state-of-the-science, however, I feel as though certain aspects were not addressed adequately. These have been previously addressed in sections 1 b. DOC and 1. C. ii. and include the various forms of DOC and how they differentially affect toxicity and disclosing the life stage/age of the species implemented into the modeling.

2b. Can you identify other approaches that could be used to compare the models?

It would be helpful to provide multiple data sets; some with common water chemistries and then highlight some more complex water chemistries for example wastewater effluent where different combinations of the TMFs are observed.

- 3. Please comment on the use of a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM approaches (i.e., compared to the full parameter set used to derive ambient water quality criteria for copper in EPA 2007).
 - 3a. Please provide feedback on limiting toxicity modifying factors to a set of a priori determined parameters (e.g., pH, hardness, dissolved organic carbon (DOC), and potentially temperature, as appropriate).

There is strength in an approach that simplifies the BLM model from ~10 parameters to 3-4 parameters. In many cases, these additional parameters are not determined or inaccurate which leads to either inputting estimates or leaving values at the default settings. Requiring more variables also increases the potential and impact of human error for derivation of accurate water quality criteria for the protection of aquatic life.

However, as mentioned above, there is a need to include temperature as a fourth parameter. Metal accumulation in fish, pond or river water is enhanced by upsurges in temperature; therefore, it is imperative to study the detrimental effects of metals in combination with temperature to formulate accurate predictive models (Kumar et al., 2018 Int. J. Environ. Sci. Technol.). This is an area which has been grossly overlooked in metal toxicology.

4. Please provide recommendations on potential software platforms/tools (e.g., Excel, R, or other freestanding programs) that could/should be used to perform MLR and BLM calculations.

4a. Please discuss advantages and disadvantages of any software platforms/tools.

There are many advantages of using R over Excel. R can handle very large datasets and automate and calculate much faster than Excel. The reproducibility of R source code is much more advanced and easier to use than Excel and there are community libraries of R source code which are available to all. R has more complex and advanced data visualization. Lastly, which may have the most significance with broad demographics of people who will be using these models, R is free, and Excel is not.

However, Excel is still a powerful tool for smaller datasets, basic data entry, simpler functions and formulas, and viewing raw data. I tend to think that more of the general population is familiar with Excel and will more readily use Excel. R is overwhelming and may cause more mental barriers in using the models.

I cannot comment on programs such as Python, Matlab, SAS, and SQL which may be arguably better.

5. Please provide any additional suggestions that you feel would improve the report. If making editorial type comments, please do so only for the report itself and not the appendices.

p.3 section a. pH – bioavailability should be changed to bioavailability (remove extra "i").

In Canada, the government has a duty to consult (https://www.rcaanc-

<u>cirnac.gc.ca/eng/1331832510888/1609421255810</u>), and where appropriate, accommodate Indigenous groups when it considers conduct that might adversely impact potential or established Aboriginal or treaty rights. The goal is to listen to the views and concerns of affected Indigenous groups and, where necessary and possible, modify the action or decision to avoid unlawful infringement of those rights. This may be an important consideration when using these models to support states, territories, and tribes.

COMMENTS SUBMITTED BY

REVIEWER 3

External Peer Review of EPA's Draft Report on Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals

Preface:

There is scientific consensus that water chemistry profoundly affects the bioavailability and toxicity of trace metals in freshwaters. My own research career started with studies of the effects of dissolved organic carbon and pH on the speciation and acute toxicity of Cu to developing amphibian eggs and larvae¹. I am predisposed to appreciate the development of mechanistic understanding of how trace metal toxicity occurs from a purely scientific perspective, and I also feel strongly that regulatory approaches to protecting aquatic life should be based on defensible science.

I recognize the scientific achievements and conceptual advancements embodied by Biotic Ligand Models, and understand how their complexity contributed to their limited adoption by regulatory end users. I can appreciate the frustration of the metal industry groups who put substantial efforts into these scientific developments and not have them widely adopted. Indeed, the science has progressed considerably and regulatory approaches for protecting the environment need to be modernized (see ²). That said, I think it is important to articulate that BLM and MLR models primarily have the shared goal of accounting for Toxicity Modifying Factors (TMFs) such that "overprotection" is avoided. As more TMFs are considered, protection levels will generally be more relaxed. The goal of these approaches is not protection – it is the avoidance of overprotection.

The models at the heart of this review are driven by the perspective that metals are problematic or toxic in freshwater environments as surface-active, aqueous toxicants. While this perspective is largely accurate and scientifically supported for acute exposures to many aquatic animals, it is unfortunately not complete. Dietary exposures are extremely important to aquatic insects^{2–7} – the faunal groups that largely drives the ecology of the ecosystems that EPA is charged with protecting. Aquatic insects were recognized by Workgroup 2 of the 2017 SETAC Metal Bioavailability Workshop as a faunal groups that might not be adequately covered by the models under consideration⁸ – likely because dietary exposure pathways predominate from a toxicity perspective. Thus, the models which are the focus of this review are likely not applicable to the most ecologically important faunal group in freshwater ecosystems.

A complete exposure perspective that includes aqueous and dietary exposure pathways is required for scientifically defensible Water Quality Criteria. This fact is extremely problematic in the context of Water Quality Criteria development because the 1985 Guidance document⁹ requires the exclusion of data that deviate from strict aqueous exposures. Until this changes, even the best aqueous based models will represent an incomplete understanding of metal toxicity in aquatic ecosystems.

CHARGE QUESTIONS

- 1. Please provide your scientific feedback of the strengths and weaknesses of the MLR and BLM approaches for estimating the effects of water chemistry/toxicity modifying factors on the bioavailability and toxicity of metals as discussed in the Phase I document and appendices.
 - 1a. Do you see technical/scientific advantages of using one model over the other for deriving water quality criteria?

As a scientist I philosophically favor the BLM approach to the MLR approach because it has the most mechanistic validity with reference to acutely sensitive taxa. At least for the earliest derivations of the BLM, the use of real experimental data was used to parameterize the model rather than the latter approaches where they were fitted (fudged) to fit the toxicity outcome data. However, I don't think either approach is particularly defensible for the derivation of chronic criteria because it neglects the possibility the dietary metal exposures are toxic.

1b. Are the models robust in their ability to accurately predict toxicity as a function of water chemistry? If not, why?

The models are good for predicting the acute toxicity of metals in the context of acutely sensitive laboratory models. However, these lab models do not adequately represent the taxa that typically dominate stream ecosystems – aquatic insects. If the goal is to predict toxicity in simple lab tests to a limited set of laboratory models, then models are fine for acute predictions. If the goal is to protect aquatic life in nature, the models have limited value.

Copper: What is interesting is that there can be substantial differences in HC05 estimates depending on which type of model is employed. I looked at ratios of HC05 estimates generated by the BLM relative to MLR models. Globally (combining results from synthetic and natural waters, BLMs were more protective (mean BLM:MLR HC05 = 0.916). These differences were driven by the results of synthetic water tests (mean BLM:MLR HC05 = 0.569), whereas in natural waters, the MLR approach appeared more protective (BLM:MLR HC05 = 1.292). Since most data used in the generation of WQC will likely be from tests in synthetic waters, we can conclude that for Copper, MLRs will be substantially less protective than BLMs. BLMs were at most 3.04X less protective (site 51), whereas MLR's were 2 orders of magnitude less protective at several sites relative to BLMs.

Lead: There appears to be reasonable agreement between BLM and MLR approaches for HC05 estimates for lead. Globally the mean BLM:MLR HC05 = 1.198, with less protection afforded by the BLM in natural waters (BLM:MLR HC05 =1.42). In synthetic waters, there is general agreement with the mean BLM:MLR HC05 = 0.99.

Aluminum: It is interesting that MLR results are slightly more protective than current EPA guidelines – and that it is shown in this table but not for the other metals. I think this comparison should be made for all of the metals so that it is transparent how adopting these models would change existing levels of protection.

Nickel: For Nickel, BLM models were generally less protective than MLR models. Globally, the mean BLM:MLR HC05 = 1.391, with smaller differences in synthetic waters (mean BLM:MLR HC05 = 1.27), than in natural waters (mean BLM:MLR HC05 = 1.51). There were instances where HC05 estimates varied by 3-5 fold between BML and MLR approaches (e.g. sites 25, 26, 27, 29 and 36)

1c. Using the information provided in Appendix G (i.e., models and example water chemistries), please provide feedback on applying the models for the specific calculations of water quality criteria presented in terms of:

i. Complexity and transparency: are the technical details pertaining to model development and functionality clear to the user?

There is a lack of transparency in these models overall.

ii. Representativeness: do the models apply to a sufficient variety of taxa and range of water chemistry conditions?

This is a significant problem. If one samples a typical flowing water freshwater ecosystem, one can expect that >90% of the sampled animal life will be insects. There is a reason that other arms of the Clean Water Act that focus on ecological integrity rely extensively on aquatic insect communities to make inferences about ecological conditions. In metals contaminated streams, alterations of aquatic insect communities are the most common and reliable source of evidence for metals associated ecological damage. Since these models likely are not applicable to insects (for reasons that science understands, but are willfully ignored by both EPA and the industry groups that generated this approach), the entire exercise is fatally flawed. Work from the Wood lab¹⁰ demonstrated that aqueous Cd exposure resulted in the uptake of Cd but not at the expense of Ca uptake. Therefore, osmoregulatory disturbance was not associated with aqueous Cd exposure in this tolerant chironomid species. Work in my lab showed this to be generally true in other aquatic insect species¹¹. Exposure to metals known to be antagonistic to Ca transport in acutely sensitive aquatic models (Cd, and Zn) did not affect Ca transport in aquatic insects described as being highly sensitive to metals exposures in nature (ephemerellids)¹². Similar results were shown for metals associated with Na transport disturbance (Ag, and Cu)¹³. Moreover, we showed a limited protective effect of hardness on metal uptake in aquatic insects¹⁴. Science knows that aquatic insects are generally tolerant to acute aqueous exposures and the reasons why⁶. This entire approach is only suitable for animals sensitive to acute aqueous exposures.

iii. Rigor: do the modeling approaches reflect the current state-of-the-science regarding robust and unbiased data selection and analysis?

The modelling approach focuses on a very narrow set of possibilities: Taxa that are acutely sensitive to the surface binding of metals to respiratory surfaces. It does not consider bioaccumulated metals from ingestion or toxic modes of action that are not based on ionoregulatory disturbance. There are thousands of journal articles about the toxicity of metals to animal life. Relatively few of them focus on osmoregulatory disturbance as a mode of action. Metals are toxic for a host of reasons – and the biology of cells does not differ enough between different faunal groups to discount other modes of action and exposure routes as important.

iv. Usability: are the models sufficiently easy to use?

This question should be answered by potential end users in state agencies.

2. Please provide your overall review of the approaches used to compare and evaluate the BLM and MLR models for the metals addressed in the Phase I document and appendices.

2a. Are the approaches presented consistent with the state-of-the-science?

The approaches are consistent with the state of the science for organisms acutely sensitive to aqueous metal exposures only. The models ignore a large body of science relating to dietary exposures because this science does suit the goal of relaxing environmental protection. It is remarkable that the possibility of dietary exposures is ignored in the main document when these industry groups have compiled a robust

bibliography of references on the topic (see Appendix 1). Willfully ignoring science that does not meet set intentions will not make that science go away. It is incumbent on EPA scientists to appreciate that these models represent science with a set goal in mind, and that goal is not purely about protecting aquatic life. The fundamental underlying premise here is that if a water body can absorb more pollution, then more pollution should be permissible. This is dangerous from the perspective of persistent contaminants that are very expensive to clean up after the fact.

2b. Can you identify other approaches that could be used to compare the models?

I don't have any recommendations here but I think there could be more serious treatment about model differences in synthetic vs natural waters.

- 3. Please comment on the use of a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM approaches (i.e., compared to the full parameter set used to derive ambient water quality criteria for copper in EPA 2007).
 - 3a. Please provide feedback on limiting toxicity modifying factors to a set of a priori determined parameters (e.g., pH, hardness, dissolved organic carbon (DOC), and potentially temperature, as appropriate).

There is no doubt that each of these TMFs are important. There should be balance between TMFs that relax protection with TMFs that potentially would require additional protections. It would be great if the influence of temperature was well understood in metal toxicity, but unfortunately it is not. At this time of writing the Pacific Northwest is experiencing an unprecedented heat wave. Does anyone think the effects of pollutants are not exacerbated under these extreme conditions? It is progress that temperature is recognized is a potentially important TMF, but we are nowhere close to being able to address it at the level of criteria development.

When science emerges that highlight the potential risks of metals from dietary exposures for example, it is largely ignored by the metals industry groups that are promoting this modeling approach. It is remarkable that this work is being sold as state-of-the-science when there is no recognition of the contributions of Luoma, Cain, Hare, Fisher, Rainbow and others that do not fit this aqueous exposure paradigm. This is partially the fault of the antiquated 1985 guidelines for excluding dietary exposures and partially a function that considering things that could argue for strengthening environmental protection is not in the interest of these metals groups. This effort is all about reducing overprotection – not protection.

4. Please provide recommendations on potential software platforms/tools (e.g., Excel, R, or other freestanding programs) that could/should be used to perform MLR and BLM calculations.

4a. Please discuss advantages and disadvantages of any software platforms/tools.

I have no comments or recommendations about which platforms should be used to make these calculations.

5. Please provide any additional suggestions that you feel would improve the report. If making editorial type comments, please do so only for the report itself and not the appendices.

The report should provide a table showing what the WQC would be under different water chemistry conditions for the different metals with columns for the current criteria, what a BLM based criteria would be, and that the MLR based criteria would be. There should be transparency about how WQC would be altered from the current values under a wide range of water chemistry conditions.

I have never seen any proof or analysis that demonstrate that current criteria are egregiously over protective. I think this is important to show. This exercise is using taxpayers dollars to revisit metals criteria yet again, when the agency is woefully behind in establishing criteria for thousands of relevant pesticides, industrial pollutants and personal care products.

On p. 3, section II, there is a statement that toxicity is dependent on route of exposure, however the entire modeling approach is only based on direct aqueous exposures. This is a regrettable byproduct of the 1985 Guldelines document's focus on aqueous exposures only. This issue should be fixed immediately. In Mebane et al, 2020⁸, there is the recommendation that "for best practice in the future, that during chronic tests combined waterborne and dietary matched exposures should be performed. These should be based on natural live diets that have undergone full biological equilibration with the waterborne metal through pre-exposure." These authors comment that very few data of this type exist. The reason more of these data don't exist is because there is no market for this information. EPA should require these data rather than excluding them in the criteria process. My laboratory has shown a path forward for these type of experiments with a relevant aquatic insect model^{4,15–20} as both an end receptor and as a food source, but WQC constructed with the antiquated 1985 guidelines would exclude these data from consideration for having dietary exposures associated with them. It is remarkable that a scientific flaw as egregious as this is allowed to persist in criteria derivation.

There is little attention given to the differences between BLM and MLR approaches in natural waters vs synthetic waters (e.g. see copper results above). It is not clear to me what the relative proportions of toxicity data exist for synthetic vs natural waters, but this should probably be addressed quantitatively in more detail in a final report.

Finally, there needs to be more attention given to the extrapolation of TMFs based on 2 taxa to represent thousands of other species. The distinction between fish and invertebrates is a nice start, but I don't know how people could be comfortable with these extrapolations. I have similar discomfort with the application of Acute to Chronic Ratios (ACRs) in situations where chronic data are limited. Some of Chris Mebane's work on this area²¹ needs to be studied by EPA scientists.

As noted in comments above:

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Appendix 1. Diet relevant metals citations compiled by ETAP

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COMMENTS SUBMITTED BY

REVIEWER 4
External Peer Review of EPA's Draft Report on Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals

- 1. Please provide your scientific feedback of the strengths and weaknesses of the MLR and BLM approaches for estimating the effects of water chemistry/toxicity modifying factors on the bioavailability and toxicity of metals as discussed in the Phase I document and appendices.
 - 1a. Do you see technical/scientific advantages of using one model over the other for deriving water quality criteria?

I see several (dis)advantages to the use of either approaches. Among the arguments presented, the decreased number of input parameters is cited as an advantage in favour of MLRs. I see a hidden disadvantage to that as this may introduce a bias (see response to Question 3a below).

Another nuance I would like to bring forward about the "improved transparency" of the MLRs is that it may be easy to spot the driving parameters by simply looking at the equation but it does not allow the user to understand why these parameters are important. BLM-based models are more complicated to use and require training but that results in having more informed users. MLRs do not incite users to understand the science behind the equation and in the long run this may represent a loss. It may be a question of perspective but, from my point of view, MLRs are less transparent than BLMs because I know what the speciation of a metal should be by looking at water chemistry parameters and can thus expect an output. If this output is far from my expectation, I would make additional simulations to figure out why and possibly spot a mistake in data entry for example. On the other hand, using a long equation does not trigger any expectations in terms of output.

It's not clear to me how easy/hard it is to recompile a new MLR upon the addition of new data but, intuitively, it seems to me that this requires starting from scratch. On the other hand, the addition of a binding constant into the BLM should not require redefining all other constants. Also, the derivation of an MLR may be different from one user to another, and may depend on the software used. This thus requires a very thorough guideline document to ensure homogeneity in data treatment and statistical approaches. On this front, the complexity seems similar.

To circle back to the question, I think there is a technical advantage to using MLRs (ease of use) but a scientific advantage to using BLMs (promotes knowledge of underlying cause-effects relationships). As a scientist, I see the use of MLRs as a step back but I can understand the motivation of using MLRs over BLMs. To be fair, they seem to provide just as good results so in terms of quality of output, they are on the same level. For regulators and stakeholders, simplicity makes sense.

1b. Are the models robust in their ability to accurately predict toxicity as a function of water chemistry? If not, why?

As far as I can tell from the document summarising the results (Table 3) as well as from the papers provided in the Appendices, they provide results that are similar in terms of both precision and accuracy for acute values while there seems to be an advantage for the MLR for chronic values except for Ni for which both models gave good results. I would expect an MLR to do better than a BLM since there are much less constraints for the former than the latter.

Based on the documents of Appendix D, the MLR provides better estimates of Aluminium toxicity than the BLM. Figure 1 of Brix et al. 2020 shows much less scatter of the data for MLR compared to BLM.

In the case of Copper, overall, the BLM seems to be performing slightly better than MLR for acute tests. However, for chronic data, MLR is best. It seems that the quantity of data is important. When large data sets are available, both models perform well, while for smaller data sets, MLR provide much tighter relationships than BLM (see figures 7 and 8 of Brix et al., 2020; Appendix D). However, uncertainty increases with less populated data sets.

As for Lead, figures 6 and 16 of DeForest et al., 2020 (Appendix E) indicate that both models, MLR and BLM, provide similar results and scatter.

Similarly for Nickel, both models seem to perform equally well. Note that in Table 3 of Croteau et al., 2021 (Appendix F), the reactions are written as dissociation (ML=M+L) reactions but the log K value suggest a complexation (M+L=ML) reaction. Note also that the log K values in the same Table 3 suggest that the BLM is more empirical than mechanistic. Indeed, it is counter intuitive that a hydroxo-complex (log K = 4.357) would bind more strongly than the free metal (log K = 4.00). The same applies to the binding of NiHCO₃⁺ complexes. The decrease in net charge after complexation ($+2 \rightarrow +1$) should highly decrease affinity of the complex for the biotic ligand. The formation of these complexes depend on pH and Ni²⁺ which are also variables within the BLM. Adding the binding of these complexes to the biotic ligand seems redundant (or circular); it's a way to add weight to pH in a manner that pulls away from a purely mechanistic approach. This being said, the final goal is to have a model that predicts adequately the effects of metals on aquatic organisms and the BLM does a great job. Although less empirical than MLRs, the BLM should also be considered an empirical model.

- 1c. Using the information provided in Appendix G (i.e., models and example water chemistries), please provide feedback on applying the models for the specific calculations of water quality criteria presented in terms of:
 - i. Complexity and transparency: are the technical details pertaining to model development and functionality clear to the user?

Aluminium – There were instructions for the use of the BLM but didn't find any for the MLR. It was not mentioned how hardness was calculated for the MLR from the raw data set which provided Ca and Mg. The actual equation for the MLR are not apparent and one has to refer to the Appendices to actually see it. Transparency could be improved.

I was able to reproduce the results of the "Answer Key" document. I then plotted the HC5 from both models against one another and it showed a slope of 1.33 which means that BLM HC5 values were 33% higher than MLR values. This suggests that models provide different results.

Copper – Could not find the executable file at first but was able to recover it from FTP after sending out a request to ERG. I was able to reproduce the results from the answer key without difficulties. A few other observations:

- The name of the model suggests that it's chronic only but the output file contains headers referring to "acute values". This is can be a source of confusion for users.
- Being able to switch from one language to another is a nice option. Thanks!
- Program executes smoothly and quickly compared to Al or Ni.
- MLR equation easy to spot compared to other metals.
- MLR provides higher values, especially in the lower range. Models seem to agree in the higher range.

Lead – Program (BLM_UI.exe) won't load. I tried two different computers and using different folder locations. Error message:



2

Apparently, I am missing a DLL file.

Nickel – the BLM model took about a minute to load, I was getting the impression the computer had crashed or that the program was not responding. I didn't have this problem with the Al model.

OK

I used default settings which specifies "BLM" and "Chronic". The output file was entitled "Ni test BLM_Chronic.output.xls". The headers of the last two columns were:

HC5 (Lognormal Dist.) US EPA FAV

There were two confusing elements here. First, this was a simulation for a chronic exposure so I assume that the last header should read "US EPA FCV". Second, when comparing with the "key" data file, the HC5 columns did not match those of the output file. But, the values given in the output file under the header "US EPA FAV" had the exact same values as those of the "key" file under the header "BLM HC5". Either the header of the "key" file is wrong or the one from output file. Or perhaps I did something wrong. Same story for the MLR results.

ii. Representativeness: do the models apply to a sufficient variety of taxa and range of water chemistry conditions?

Taxa: Some models are based on the results of one alga, one invertebrate and one fish. There is thus lots of room for improvement of diversity.

Chemistry: I saw a reasonable range of pH, DOC and Ca values that would encompass a large range of natural systems. Industrial effluents could be outside of validation range.

iii. Rigor: do the modeling approaches reflect the current state-of-the-science regarding robust and unbiased data selection and analysis?

Regarding data analysis, the approaches are rigorous and the authors of the papers have an outstanding reputation. As for the data selection, I can't answer that. Review of data selection would require weeks (more likely months) of analysis and backtracking values and literature review. This being said, the papers were published in reputable journals and there is no reason to think that there could be a bias in data selection.

iv. Usability: are the models sufficiently easy to use?

I had no experience with the end-user BLMs and I found them somewhat easy to use with the instruction manuals. I did run into some problems. When copying and pasting data from Excel to the Al-BLM software, all values after the decimal disappeared. I only realised after running the program and comparing results to the Answer Key document. The problem came from the fact that my Excel program is in French and in French, the decimal mark is a comma instead of a period for the English format. I thus had to modify the default decimal marker in order to be able to paste values correctly. An error message would have been useful here. I had to investigate to find the source of the discrepancy. When using the Ni-BLM, this problem got worse. The comma/period confusion was not limited to the format in Excel. The data I copied from Excel was in "period" format but once pasted into the BLM model, it was changed to a "comma" format. To fix this, this time I had to change Windows settings to English and restart the computer. After that I could get the model to run. Not a huge problem but being forced to switch language of my operating system was irritating.

- 2. Please provide your overall review of the approaches used to compare and evaluate the BLM and MLR models for the metals addressed in the Phase I document and appendices.
 - 2a. Are the approaches presented consistent with the state-of-the-science?
 - 2b. Can you identify other approaches that could be used to compare the models?

This is difficult for me to say as I am not a specialist in model performance assessment but as far as I know, the approaches used were convincing and credible. I have no alternative approach to recommend.

- 3. Please comment on the use of a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM approaches (i.e., compared to the full parameter set used to derive ambient water quality criteria for copper in EPA 2007).
 - 3a. Please provide feedback on limiting toxicity modifying factors to a set of a priori determined parameters (e.g., pH, hardness, dissolved organic carbon (DOC), and potentially temperature, as appropriate).

When building an empirical model, one must be cautious about the domain of validity of the model and no extrapolation can be made. It follows that extensive documentation must be provided to guide the users for the applicability of the MLR within the conditions that were used to build the model, even for parameters that were <u>not</u> considered significant. If a parameter is not measured and is well outside of the range of values used for model calibration, the model may be off without the user being aware of it. For example, if the MLR for Ni does not require pH as input, it is still an important parameter as some organisms may not tolerate this pH. The same applies for any parameter that would be outside of the range of values present in the calibration data set. In other words, less input data may be convenient but it increases the probability of

a wrong conclusion. Range of applicability of water chemistries should not be limited to the parameters used in the MLR but perhaps this is already specified and I missed it in my review of the numerous documents provided.

Temperature – I think temperature is only pertinent for AI which may often exceed solubility. Adequate prediction of the dissolved concentration is key. I don't see any other elements in the given list of metals for which temperature would be critical.

I would point out, as an example, that Pb is poorly soluble in the presence of phosphate. Phosphate has never been mentioned in the documents (my apologies if I missed it) but it is a required nutrient for plants and usually present at high concentrations in standard tests for plants and algae. Growth inhibition can be wrongly interpreted as an effect of Pb while in reality it could be the lack of available phosphorus that would decrease growth. Speciation calculations would flag this while an MLR wouldn't.

4. Please provide recommendations on potential software platforms/tools (e.g., Excel, R, or other freestanding programs) that could/should be used to perform MLR and BLM calculations.

4a. Please discuss advantages and disadvantages of any software platforms/tools.

Ideally, online tools should be provided to prevent misuse of user-owned platforms. This could also prevent issues related to regional settings (see answer to Question 1c above).

5. Please provide any additional suggestions that you feel would improve the report. If making editorial type comments, please do so only for the report itself and not the appendices.

The document refers to "binding sites on the gill surface or respiratory surface" on two occasions. This is a too narrow description of the biotic ligands that only applies to animals. A more generic description would be "surface binding sites leading to internalization and effect".

On page 2, "...simple linear regression models...", I think several of these are not linear.

On page 3: "The effect of a number of metals on aquatic organisms is not well predicted by the total metal concentration (or total dissolved concentration), but rather the bioavailable forms (e.g., the free metal ion) which is a function of many modifying factors that affect the speciation, bioavailability, and toxicity of metals." This is an incorrect wording. Although widely used in the literature, I would like to (at least try to) convince the authors to refrain from using these terms. Bioavailability is a relative concept, not an absolute one. A metal can be more or less bioavailable depending on ambient conditions but one cannot identify a "bioavailable form" or "fraction". In fact, I would argue that <u>all forms</u> are bioavailable because all forms can dissociate. Overall, there is a mathematical relationship between the free metal ion concentration and uptake / toxicity but this does not mean that only the free species is bioavailable. A metal complex can also react with a binding site and, by a ligand-exchange reaction, release the original ligand prior to internalisation. In such a case, the mathematical relationship between the binding surface and the free ion remains the same even though the complex was the reacting species. I refer the authors to page 55 of Campbell (1995) for a development of this point:

Putting aside this possible complication for the time being, let us now consider the implications of assumption (3) (fast transport and adsorption/ desorption kinetics). There are frequent references in the literature to the free-metal ion as the 'toxic' or 'bioavailable' species.^{20,25–27} However, if it is assumed that the cell surface is in equilibrium with the various metal species in the bulk solution, and that this equilibrium precedes the expression of the biological response, it follows that the identity of the metal form(s) reacting with the cell surface is of no biological significance — no single species in solution can be considered more (or less) available than another. Though this point was made quite explicitly by Morel,^{18,28} who referred to the 'profound and widespread misconception that hydrated metal species is the active one', it has often been overlooked. In a system at equilibrium, the free-metal ion activity reflects the chemical reactivity of the metal. It is this reactivity that determines the extent of the metal's reactions with surface cellular sites, and hence its 'bioavailability'.

Another good paper on this topic is that of Meyer (2002). An easy fix to this would be to replace "bioavailable form / fraction" by "metal bioavailability". In other words, one can say that the bioavailability is greater / lower in experiment A vs B but one cannot say that there are more or less bioavailable forms in A vs B.

Suggested rewording: "The effect of a number of metals on aquatic organisms is not well predicted by the total metal concentration (or total dissolved concentration). Metal bioavailability is a function of many modifying factors that affect the speciation and toxicity of metals."

Page 3: "In addition, the BLM also accommodates temperature as a modifying factor for some metals, such as for aluminum (Santore et al. 2018)". It's not clear how temperature influences bioavailability of Aluminium without reading Santore. This is related to Al solubility which is sensitive to T in a range pertinent to a natural exposure scenario. Role of T should be clarified as the reader may think this is a physiological parameter.

Page 3: "The second way is by competing with metal ions for binding sites on organisms (e.g., competition from H⁺, Ca²⁺, and Mg²⁺) which interferes with essential ions (Na⁺, K⁺, and Cl⁻) needed by organisms for osmoregulation". Somewhat confusing here. Interference with an essential ion can be a toxicity mechanism but the beginning of the sentence is about competition between two cations for a binding site; the sentence is thus deviating from its original purpose. Also why focus on H, Ca and Mg if Na and K are the essential ions that are affected? Deleting this part of the sentence would make the sentence much clearer.

Page 4: ". In addition, higher Ca:Mg ratios have a greater protective effect by modifying toxicity than waters with similar hardness that had lower Ca:Mg ratios (Welsh et al. 2000)". I would delete this sentence. This repeats the observation about fish being sensitive to Ca and is in contradiction with the observation about invertebrates.

Page 4: "An increase in sodium (Na⁺) cations generally decreases toxicity by competition at metal binding sites, however Na⁺ provides less protection than Ca²⁺ and Mg²⁺". For fish and silver, sodium is a better protecting parameter than calcium. Add "usually" before "provides".

Table 1: First mention of humic acid. This may need an explanatory sentence perhaps in the DOC section. I understand what is meant by the 10% default, but the average reader won't.

Page 5: "The approaches used by these models fall within a continuum between empirical (e.g., Water Effects Ratio [WER] and hardness equations) and mainly mechanistic (e.g., biokinetic BLM) (see Textbox 3 in Adams et al. 2020 and Figure 1 in Brix et al. 2020). In the middle of the continuum are the empirically-based MLR and mechanistically-based BLM". I would argue that MLR are very close to entirely empirical models and not in the middle of the continuum. It's however reasonable for the BLM. Although the BLM was initially a purely mechanistic conceptual model based on the Free-Ion Activity Model, it has evolved into a more empirical model over time (see also response to Question 1b above).

Table 2:

- 4 in SO₄, should be in subscript (also in the main text)
- Alkalinity and hardness sometimes have a capital letter, sometimes not

Page 15: "It is important to note that, the Cu BLM is not optimized for toxicity observations (neither chronic nor acute)". What is it optimised for? Accumulation?

Page 15: What does "without interactions" mean? I found out by reading the paper in the Appendices but this should be understandable for people who read the report only.

Page 16: About bicarbonate toxicity, from reading Santore 2021, this conclusion lacks nuance. Bicarbonate toxicity is one possible explanation for the poor reproduction of C. dubia at high pH. It would be preferable to say that C. dubia does not tolerate pH > 8 and that other factors are at play and that Santore speculated that this could be due to bicarbonate toxicity. The reader needs to be guided here.

References cited:

- Campbell PGC. 1995. Interactions between trace metals and aquatic organisms: A critique of the free-ion activity model. In: Metal speciation and bioavailability in aquatic systems, (Tessier A, Turner DR, eds). New York, NY, USA: John Wiley & Sons, 45-102.
- Meyer JS. 2002. The utility of the terms "bioavailability" and "bioavailable fraction" for metals. Marine Environmental Research 53:417-423.

COMMENTS SUBMITTED BY

REVIEWER 5

External Peer Review of EPA's Draft Report on Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals

My review consists of responses to the specific charge questions followed by comments on the report and some aspects of the supporting appendices B and C.

Response to charge questions

- 1. Please provide your scientific feedback of the strengths and weaknesses of the MLR and BLM approaches for estimating the effects of water chemistry/toxicity modifying factors on the bioavailability and toxicity of metals as discussed in the Phase I document and appendices.
 - 1a. Do you see technical/scientific advantages of using one model over the other for deriving water quality criteria?

Both the BLM and MLR approach are appropriate tools for capturing important toxicity modifying factors for the metals commonly of concern in manufacturing, mining, effluents, and runoff. The BLM excels as a research tool in that it is flexible, not as constrained to the training data as are MLRs, can be modified to address mixtures, and has good application in ecological risk assessment and other applied issues. This review provided me the first view of some of the updates to the Windward BLM software in support of single metal EU REACH or this CRADA project, and they are impressive.

However, in my view, for regulatory water quality criteria, the BLM approach has fundamental key disadvantages in terms of transparency and resiliency over time. The present BLM software implementations and in some cases, the speciation models (direct implementation of the WHAM submodel from its developers, for example) are the intellectual property of their developers. I am not aware of any open source or public domain version of contemporary BLMs. The code cannot be directly inspected, and the specific details of calculations can only be inferred from the narrative descriptions and the outputs. For EPA to rely on software based BLMs that would require a sustained commitment to maintaining and updating the software, with updates to make the software interoperable on different and evolving computer operating systems, with a software testing and help desk to ensure it is reliable on different configurations. The push in the corporate IT culture towards enterprise software, centralized corporate control of whether individuals can load or modify software, software white lists, and off-site support can make the use of specialty software such as the BLM a hassle for many. For instance, I had to complete this review at home on personal computers because of such constraints. While there may be single-shingle consultants free of such "support" most BLM users are probably in organizations with IT controls.

Does EPA really want to be in the software business or have to support software as opposed to putting their finite resources into new criteria or criteria updates? Or is it fair and reliable to rely on the free services of the model developers and their employer (or indirectly, their employer's clients)? The MLRs sidestep all of these issues and perform fine for a wide range of water chemistries.

1b. Are the models robust in their ability to accurately predict toxicity as a function of water chemistry? If not, why?

Yes. The performance of all of these model variations has been well described in the supporting documents, and all function well. I have had some minor quibbles with Cu BLM versions over the years, such as the

handling of dissolved organic matter (DOM) has never been explained. The BLM describes implementing WHAM V within the model, which calculates organic complexation of Cu and other metals with DOM. But the BLM inputs ask for dissolved organic carbon (DOC), which is not the same as DOM. Since no adjustment is described, this implies that DOC is treated equal to DOM, which seems to make the model a little too sensitive to DOC changes (illustrated in Welsh et al (2008)). The Cu BLM also seems a little too twitchy with pH changes. By its empirical nature, the Cu MLR does not have these issues. But these are quibbles. On the whole, all of these models perform well across diverse taxa and diverse water types.

- 1c. Using the information provided in Appendix G (i.e., models and example water chemistries), please provide feedback on applying the models for the specific calculations of water quality criteria presented in terms of:
 - i. Complexity and transparency: are the technical details pertaining to model development and functionality clear to the user?

With Al, Cu, and Pb, the MLR models are transparent and reasonably simple to use. Not so for nickel. I could not find a spreadsheet or even the text description in the articles or SI files describing the complete equation. The pooled MLR calculates the FCV as a function of hardness and DOC plus an intercept, but nowhere in the documentation or in the numerous output files could I find a value that the intercept for the HC5 or FCV. For example, the output file "Ni-inputs.ssdnormalized.xls" in column AC has "MLR intercept" values but these vary by each test and the intercept for the FCV should not vary. Obviously the intercept is in the model files somewhere, since it works. This is a minor matter that likely would have quickly been cleared up in an email with the developers had the review not been explicitly sequestered by the peer review manager. The explanations of BLM development in the respective articles is reasonably detailed.

ii. Representativeness: do the models apply to a sufficient variety of taxa and range of water chemistry conditions?

They seem to. The draft report and most of these models may be a bit overstating the case in that they address "invertebrates" or for the MLRs, that they include "invertebrate models" when in fact, the invertebrates tested were mostly daphnids. The very different phylogeny of crustaceans from aquatic insects has led to strong criticisms of using crustaceans to represent freshwater "invertebrates" (<u>Poteat and Buchwalter 2014</u>). All the models are relatively rich in fish and daphnid data.

To test if the models and associated EPA-style final chronic values (FCV) or 5th percentile hazardous values (HC5) values calculated from the species sensitivity distributions (SSDs) compiled as part of the model development were protective of insects, I calculated the FCV/HC5 values from the models and compared them to Cu and Ni FCV/HC5 values that my colleagues and I had recently updated by added aquatic insect chronic values from community testing (Mebane et al. 2020b). With Ni, the model FCV/HC5s appeared to scale appropriately to the test conditions and appeared to be fully protective of the aquatic insects tested. For the conditions tested (hardness 17.5 mg/L, pH 7.67, DOC 3 mg/L), the Ni MLR produced a HC5 of 3.3 μ g/L Ni and the EPA FCV equation 1.3 μ g/L. The Ni BLM produced similar values (4.7 and 1.4 μ g/L) for the community test water conditions. The lowest NOEC (no observed effect concentration) with any insect species or insect community metric was 9.5 μ g/L. Algae was affected by nickel at the lowest concentration tested, but the practice in USA criteria, hazards to algae have not been given the same level of concern as have effects to aquatic animals.

With Cu, the model FCV/HC5s also appeared to scale appropriately, but the SSDs updated with insect values were lower than the model FCV/HC5s. This potential underprotectiveness is a function of the different SSDs, not the models. For the same conditions tested (hardness 17.5 mg/L, pH 7.67, DOC 3 mg/L), the Cu MLR produced a HC5 of 6.2 μ g/L Cu and the BLM produced a lower value (4.7 μ g/L). EC10s for reductions in overall taxa richness in the Cu tests were 2.6 to 3.4 μ g/L (the Cu test was repeated), with some mayfly taxa EC20 values below the BLM and MLR calculated HC5 values of 4.7 and 6.2 μ g/L (Baetis, Diphetor, Ephemerella). This suggests that the model criteria adjustments are appropriate but that the Cu criteria SSD should be updated to account for sensitive insect taxa.

Other non-fish, non-daphnid datasets I was familiar with and compared with include acute mayfly (Baetis) tested in natural waters with a range of hardness and pH values (Mebane et al (2012), included in the DeForest Appendix E comparisons) and acute and chronic freshwater mussels with varying hardness, pH, and DOC (Wang et al. 2009; Wang et al. 2011). The models performed well with these "nonstandard" taxa. Note also that the Pb and Ni models included Lymnaea snails in their development.

I just don't see any major animal taxa for which the model performance gives great pause, and the BLMs and MLRs have been tested with pretty diverse artificial and natural waters. While MLRs have been shown to work well with a wide variety of waters, the power of the BLM approach is that due to its mechanistic underpinnings, BLMs can often function well beyond their calibration datasets. This is one more reason BLMs should be kept in the quiver of potential tools that can be employed in risk assessment or site-specific criteria development. For instance, BLMs can handle strange Ca:Mg ratios and other uncommon chemistry reasonably well (<u>Van Genderen et al. 2007</u>). MLRs fall apart under such scenarios.

iii. Rigor: do the modeling approaches reflect the current state-of-the-science regarding robust and unbiased data selection and analysis?

Yes. I think the CRADA crowd should be commended for their work with primary datasets from the literature and for generating necessary data. In particular, they avoided the trap that some prominent related efforts have fallen into – the incautious reliance on the EPA EcoTox database. Despite the EcoTox statement that it is *"a comprehensive, publicly available Knowledgebase providing single chemical environmental toxicity data on aquatic life,.."* updates have been ad hoc on a chemical-by-chemical basis and the database does not appear to have been updated for metals in more than 10 years.

iv. Usability: are the models sufficiently easy to use?

Yes, mostly. The (not yet public) Windward BLM updates included in this review were clearly explained and ran without hiccups. The Al, Cu, and Pb MLR models were straightforward. Rolling the Ni MLR into the BLM software is a nice comparative touch, but the Ni MLR obviously also needs to be available as a standalone spreadsheet.

2. Please provide your overall review of the approaches used to compare and evaluate the BLM and MLR models for the metals addressed in the Phase I document and appendices.

2a. Are the approaches presented consistent with the state-of-the-science?

Yes, the comparisons are consistent with those suggested in the 2017 SETAC experts meeting, and appear to be evenhanded, and statistically robust.

2b. Can you identify other approaches that could be used to compare the models?

Well yes, there is no end to ways the models *could* be compared, but I don't know of other approaches that *should* be used. The models essentially produce paired groups and there are all sorts of statistical methods for group comparisons. Likewise, there is no end of different species and waters and speciated vs. dissolved metals models, of combined food and water pathways. I think the present set of comparisons is at the point of diminishing returns. Time to move on to other metals.

- 3. Please comment on the use of a limited set of toxicity modifying factors to estimate toxicity using both the MLR and BLM approaches (i.e., compared to the full parameter set used to derive ambient water quality criteria for copper in EPA 2007).
 - 3a. Please provide feedback on limiting toxicity modifying factors to a set of a priori determined parameters (e.g., pH, hardness, dissolved organic carbon (DOC), and potentially temperature, as appropriate).

Hardness, pH, and DOC have been shown able to capture the majority of metals toxicity variability in laboratory settings. I have never seen a quantitative analysis of why hardness is better than Ca. No BLM uses hardness. Yes, there is some evidence that Mg offers some protection to daphnids, but there is lots of evidence of Ca giving greater protection (Welsh et al. 2000; Naddy et al. 2002). I suspect that the real reason for relying on hardness rather than Ca is the policy desire to keep a lineage to the old hardness-based criteria. I also suspect that the empirical performance of MLRs with Ca or hardness would be similar for most waters. If this is the case, some quantitative comparison and a statement of policy heredity might be appropriate.

In regard to temperature, there is evidence that animals may be more sensitive to metals when tested either well below or well above their temperature optimums (I can dig out references upon request). However, I question whether this is a metals toxicity modifying factor or a multiple stressor, or if this fine distinction even matters. Adding more factors really complicates implementation, for temperatures can swing >10°C over the course of the day, and we already have an underappreciated problem with daily pH cycles that commonly swing over 0.5 units in waters and up to at least 2 units. A 0.5 pH swing is a big deal in any of these models, and diurnal variability in pH has not been considered in any of these approaches. It should be.

4. Please provide recommendations on potential software platforms/tools (e.g., Excel, R, or other freestanding programs) that could/should be used to perform MLR and BLM calculations.

4a. Please discuss advantages and disadvantages of any software platforms/tools.

A major feature of MLRs is that they don't need a specific software platform. An equation yields the same answer for given inputs no matter whether it is calculated in an xlsx spreadsheet, Google Sheets, Open Office, R script, Python, C code, hand calculator or longhand. It doesn't matter. Imagine if EPA had provided software to calculate the 1984 Pb criterion. I think the Mac debuted that year, some precursor to MS-DOS was going, Certainly, when it comes time to publish MLR based criteria, certainly providing some calculation tools such as in xlsx spreadsheet format and R would be helpful. At present, I think spreadsheet formats have the advantage since they can readily hold data in most a human-readable format as long as some care to structure tables in lightly formatted forms that are easily exported to csv and R. Note that "Excel" and "xlsx" are not the same thing. "Excel" is a proprietary Microsoft application; "xlsx" is a non-proprietary spreadsheet open standad, part of the <u>Open Office XML standard</u>. At the present, I would say that the "xlsx" Open XML spreadsheet format would be most widely accessible and transparent to most users, but that R users are closing the gap. It would not be a big lift for R aficionados to pull information in from spreadsheets to work with.

5. Please provide any additional suggestions that you feel would improve the report. If making editorial type comments, please do so only for the report itself and not the appendices.

Specific comments on the draft CRADA report

These comments refer to the draft report entitled "*Development of an Overarching Bioavailability Modeling Approach to Support US EPA's Aquatic Life Water Quality Criteria for Metals*" (21 pp) hereafter "bioavailability report." Appendixes B and C are integral to the report, and I also have some comments on those.

Overall, I thought the "bioavailability report" and Appendix B were very good. They will doubtlessly be influential for years, and so should get more vetting with attention to referencing and supporting all statements before final publication. There are some unreferenced statements that seem like overstatements in Section II.

p. 2, paragraph b, under "Overview of EPA's metals criteria," consider adding a sentence or so on why some metals have criteria but most do not. Cobalt is prominent by its absence. Maybe something along these lines?

'Of the 56 elements commonly classified as metals on the periodic table, currently EPA has developed recommended AWQC for 9 metals (aluminum, cadmium, chromium (III and IV), copper, iron, lead, nickel, silver, and zinc). This list of metals requiring criteria dates to a 1976 negotiation among parties to a settlement agreement (<u>NRDC et al. vs Train, 6 ELR 20588, D.D.C. June 9, 1976</u>). In setting priorities for establishing new or revised criteria EPA may consider the changing societal uses of metals that could affect potential prevalence in aquatic environments. For example, cobalt has come into wide use in rechargeable lithium-ion batteries which are ubiquitous in consumer electronics, electric vehicles, and in other uses that did not exist in 1976. These demands might increase the prevalence of cobalt mining and processing, and potential exposure to aquatic life. Likewise, silver uses have changed. In the 1970s silver was widely used in the photographic film industry, which has been supplanted by digital imagery. Another current use of silver, manufactured nanoparticles, did not exist in the 1970s.'

Btw, arsenic (and selenium) are not metals in any periodic table I've consulted.

Section II. "Metal Toxicity Modifying Factors (TMFs) and their relative importance", starting on p. 3

p. 3 *"These factors include pH, hardness ions (primarily Ca and Mg), alkalinity, temperature, sodium, chloride, fluoride,..."* This statement is attributed to Adams et al 2020. I don't believe that is entirely

accurate. I did not see the term "hardness ions" in Adams. As noted in my response to questions, I recommend adding some explanation how hardness got into recent MLRs instead of Ca. I have never seen a quantitative analysis of why hardness is better than Ca. No BLM uses "hardness ions." I suspect that the real reason for relying on hardness rather than Ca is the policy desire to keep a lineage to the old hardness-based criteria. Brix et al (2017) started this and subsequent MLRs have followed suit. I don't question the approach, but if this is the case, I would mention this policy heredity.

p.3 "Meyer et al. (2007) described two ways in which these factors can affect the bioavailability and toxicity of metals" I don't follow attributing this to Meyer et al, as they discuss more than two ways. In particular, the factors themselves, particularly pH and major ions, affect the vigor of aquatic organisms. See Meyer et al, (2007), their chapter 6. My impression of this body of work is that the energy requirements of osmoregulation is the biggest factor. Fish become leaky in low ionic strength water requiring much energy to counteract this and maintain internal mineral balance and metals seem to compound this problem. The much greater resistance of fish to metals in marine waters vs. freshwaters cannot solely be attributed to competition and complexation, but that the increased Na marine environment adds physiological protections. As a practical matter, it matters not to the organism whether they get killed or not by metals toxicity or whether they get killed by increased susceptibility to ionic disruption secondary to metals. People like Chris Wood, Mike Wilkie, Martin Grosell, and Kevin Brix have published much on this. Most research on this has been with fish. Meyer et al. (2007) have a good discussion of these issues in their ch. 6. Wood (2012) gives a more recent overview with fish and we briefly touched on it in our introduction to BLM mechanisms (Mebane et al. 2020a). Buchwalter touches on this with aquatic insects (Buchwalter et al. 2008).

p. 3 "Specifically, the effects of the most commonly studied TMFs are described below (see Meyer et al. 2007 for more information)" If this entire section is attributed to Meyer et al (Meyer et al. 2007), then the end of each paragraph should include "(Meyer et al. 2007)." There are some sweeping statements that presently are either unattributed or ambiguously attributed to Meyer et al. While the authors may have considered this an "overview" of metal toxicity modifying factors, uncluttered by references, rather than a "review" I think more precision on the basis of some of these statements would be helpful.

p. 3 "*a. pH*" The discussion only addressed speciation changes and not the role of proton competition. It makes a difference. Al and Cu toxicity often increase (lower ECx values) at lower pH (but see Cusimano et al (1986) for an opposite result with Cu) but almost all studies I've seen show Cd and Zn toxicity increasing at increasing pH, at least within the range commonly encountered in natural waters, 5.5 to 9 or so (Bradley and Sprague 1985; Cusimano et al. 1986; Schubauer-Berigan et al. 1993; Bervoets and Blust 2000; Hansen et al. 2002; Heijerick et al. 2003; De Schamphelaere and Janssen 2004a; Tan and Wang 2011). Some studies showed no consistent effect at all of pH on toxicity, which might be the two factors (speciation and competition) cancelling each other out (Niyogi et al. 2008; Clifford and McGeer 2009, 2010). These sorts of details might better go into Appendix B, but if so the paragraph attribution should be to Appendix B, and not solely to Meyer et al. 2007.

p. 4 Hardness: "...however Mg^{2+} is generally as or more protective than Ca^{2+} in invertebrates." Generally? That's generally too sweeping. I do not believe there are enough data on this point to say "generally." I would remove this statement, or explicitly support it. From my readings, I do not believe it is supportable. If this refers to Naddy et al. (2002) it overstates their results. Yes, they found hardness with a 1:1 Ca:Mg ratio was more protective to Ceriodaphnia and Daphnia compared to the same hardness with a 4:1 Ca:Mg ratio, but they also tested Gammarus and found it was *better protected* at the higher Ca:Mg ratios same as fish. Gammarus are just as much invertebrates as daphnids. (<u>Heijerick et al. 2002</u>; <u>Heijerick et al. 2005</u>) found Ca and Mg were approximately equal in protectiveness to Daphnia magna from acute Zn toxicity, and <u>De</u> <u>Schamphelaere and Janssen (2002</u>) found the same for protection from acute Cu toxicity.

p. 4, Dissolved Organic Carbon – Paragraph is good, but citation needed. Suggest Wood et al. (2011).

p. 4. d. Other – "... however Na⁺ provides less protection than Ca²⁺ and Mg²⁺." Citation needed. I doubt anyone would challenge that for Ca, but it's not obvious to me that Na provides less protection than Mg. Certainly some Na log(K) values in BLMs are lower than Mg, and that arguments could be invoked if direct evidence is less obvious. I looked through Meyer et al, as that was the implied source. It might be in there, but I did not quickly find it.

Table 1, p4-5. "Table 1 illustrates the relative importance of the most studied TMFs for several metals."

Table 1 doesn't really do that - capture the relative importance of TMFs. Most are the same, and since nothing's cited it's hard to evaluate the evidence behind this interpretation. I would change the table as follows: put it on a three part qualitative scale, instead of the present two parts (that is, change to +, ++, +++ scale). Shading indicates where I removed a mark that I didn't think had strong support in the literature, red marks are my additions. To show more relative importances, I suggest change the scoring as follows:

Metal	Туре	Most Important Parameters ¹				
		Hardness	рН	DOC	Other	
Aluminum	Freshwater	+	++	++	temperature	
Cadmium	Freshwater	+++	+	+		
Cobalt	Freshwater	++	+	+		
Copper	Freshwater	+	++	+++	sodium	
Copper	Marine		+	+	salinity	
Lead	Freshwater	+	+	+++		
Nickel	Freshwater	+		+		
Silver	Freshwater			+	chromium reducible sulfur, sodium, chloride	
Zinc	Freshwater	+++	++	+		

I suggest adding a short rationale for the different qualitative rankings below the table, since many readers won't delve into Appendix B

Aluminum: Hardness has a moderate role in modifying Al toxicity; pH has a strong role but the direction of effect can change with different organisms, and DOC consistently reduced Al toxicity (DeForest et al. 2018).

Cadmium: Hardness regressions predict acute and chronic toxicity well in natural waters <u>(Mebane 2006;</u> <u>USEPA 2016a)</u>. pH effect appears weak and ambiguous <u>(Niyogi et al. 2008; Clifford and McGeer 2010)</u>. The threshold for a DOC effect appears to be >5 mg/L (<u>Niyogi et al. 2008</u>).

Cobalt: Hardness is clearly important <u>(Diamond et al. 1992; Borgmann et al. 2005)</u>. pH at least affected gill uptake, with uptake increasing with increasing pH up to 8.7. DOM reduced Co gill binding, but Co-DOM affinity was much lower than that of Cd, Cu, or Ag <u>(Richards and Playle 1998)</u>.

Copper, freshwater: DOC has a strong binding affinity to Cu and predictably reduces Cu toxicity, even at low concentrations <u>(Erickson et al. 1996; Welsh et al. 2008)</u>. pH has a strong effect on Cu toxicity, with toxicity tending to decrease with increasing pH in alkaline conditions, but toxicity decreasing with decreasing pH in acidic conditions <u>(Cusimano et al. 1986; Erickson et al. 1996)</u>. Hardness is a comparatively minor factor in natural waters <u>(Markich et al. 2005)</u>.

Copper, marine: DOC and salinity tend to reduce Cu toxicity in marine and estuarine waters (Grosell et al. 2007; Hall et al. 2008).

Pb: Similar to Cu, DOC and pH have strong effects on the bioavailability and toxicity of Pb (DeForest et al. 2017) Hardness may be an important factor in natural waters, especially when DOC is low (Mebane et al. 2012).

Ni: Ni toxicity tends to decrease as hardness increased and decrease with increasing DOC. pH has inconsistent influence on toxicity (Croteau et al. 2021; Santore et al. 2021).

Silver: DOC reduces toxicity but pH and hardness influences may be inconsistent (Naddy et al. 2018).

Zinc: Similar to Cd, hardness has a strong influence on Zn toxicity, with decreasing toxicity with increasing hardness (Clifford and McGeer 2009; Mebane et al. 2012; CCME 2018); with fish, toxicity generally increases with increasing pH but relations may be inconsistent in other taxa (De Schamphelaere and Janssen 2004a). DOC reduces Zn toxicity but influence may be nonlinear, with a threshold of $>\approx 10$ mg/L DOC required to reduce toxicity (Bringolf et al. 2006; Ivey et al. 2019).

Footnote to Table 1. "Additionally, the bioavailability of metals such as cadmium, copper, nickel, and silver has been shown to be sensitive to humic acid and scientific advances are beginning to shed light on options that may be more representative than using the default of 10% generally recommended for BLM applications (Glover et al. 2005; Nadella et al. 2009; Al-Reasi et al. 2012; Blewett et al. 2016)."

I recommend deleting this part of the footnote. First, I would argue that if a footnote caution/caveat is warranted, it should first be about pH which can change by more than a unit depending on the time of day sampled. A 1-unit change in any of these BLMs or MLR based criteria is huge – I appended an example showing that the BLM Cu chronic criteria would swing from about 8 to 26 μ g/L, just from the time of day that pH was measured. Regarding DOC, there are lots of practical issues with DOC in BLMs that might be at least as important as the humic/fulvic – the DOM/DOC conversion & active fraction, contamination from capsule filters or tubing. I appended an example of likely filter artifacts in USGS data toward the end of these

comments. Further, I don't think the footnote is fully accurate. Three of the 4 references cited studied DOM with Cu and 1 studied DOM with Ni, so Cd and Ag? True, Nadella found that NOMs with high humic acid offered less protection to Cu toxicity than those dominated by fulvic acid, but that is the *opposite* of the effect of the humic acid selection in the Windward BLMs. In the Windward BLMs, higher humic acid fraction adds a slightly greater protective effect. Plus, it's hard to generalize Nadella's results - testing a marine species in saltwater with NOMs from different freshwaters.

Table 2: Very nice compilation.

p. 13 "Multiple Linear Regression Models"

Somewhere in this first paragraph I would mention that EPA put out its first MLR-type criteria in 1984 with ammonia, in which the criteria varied with a relatively complicated nonlinear equation as a function of temperature and pH. At least some states (Idaho and Colorado come to mind) dealt with the calculation complexity by publishing table values of criteria values for every tenth of a pH unit or degree that could be used in permitting in lieu of calculating the values directly. While it's a lot easier now than it was in the 1980s when PCs and spreadsheets were scarcer, this MLR level of complexity did not seem a big deal with ammonia.

p. 17 "... as EPA moves forward with updating the metals AWQC, it is desirable to have a single software platform." Some people prefer R scripts, some prefer spreadsheets, over time something else might become widely used. At the present, I'd say the "xlsx" format would be most accessible and it isn't that hard for R users to export carefully assembled xlsx to a R friendly format. A core, common syntax would be helpful, but it's easy enough to put out criteria datasets and equations in say both xlsx and R

Appendix B comments

Appendix B reflects a big effort and is a very helpful, concise guide to much relevant information for the subset of metals supported through the CRADA efforts. While hardness is hard to screw up, I do suggest adding a bit on the importance of data quality in pH and DOC data. pH probes are notoriously finicky. More importantly, in some waters the daily cycles of production and respiration can cause pH swings high enough to skew criteria a lot. Even ~0.2 units can make noticeable differences in criteria calculations and natural swings of >1 unit aren't unheard of. Figure 1 gives an example calculation where the criteria would swing 3-fold from 8 to 25 μ g/L over the course of a day. So when should waters be sampled? Depending on the desired answer? Most likely, whenever it's most convenient for the person doing the sampling which might not give the most representative results. In a stream contaminated with Zn (primarily) and subject to daily Zn and pH swings, the observed toxicity to trout corresponded best to the daily average conditions, not the daily maximum (worst case) concentrations (Balistrieri et al. 2012). I recommend saying something about the uncertainty of daily pH cycles and the need to resolve the most representative time of day (or daily average) for sampling.

With DOC, there has been lots of research and debate on different characteristics that affect metal binding and bioavailability, such as that terrestrial sources with high fulvic/humic acid content reduce Cu bioavailability more than autochthonous sources such as algae senescence. However, I have seen much less in the BLM and metals bioavailability literature about the importance of basic QC in collecting and analyzing DOC. In particular, filtration and tubing can be a real bugaboo that introduces DOC at biologically and BLM-relevant concentrations. I show a few examples of the issue in figure 2 and figure 3. In my group, while we think we are reasonably careful and attuned to the issue, we still sometimes see DOC in filter blanks at 0.2 to 0.3 mg/L, even though the manufacturer of the organic blank water that we purchase certifies that the water contains <0.05 mg/L TOC. We're probably picking up some DOC through the filters and tubing during filtering. Yoro et al. (1999) is a good citable citation on this point.



Figure 1. An example of how natural, daily swings in pH can cause wild swings in criteria that rely on pH as a modifying factor. If the discharger wants a high criteria value that's easy to comply with, they should sample in late afternoon (pH 8.7, Cu CCC 26 μg/L). If zealous regulators want a low criterion value, they should sample late at night or early in the morning when pH is low (pH 7.5, BLM based CCC 8 μg/L). So what to do? Take the average?



Figure 2. A couple of examples of differences in DOC concentrations likely influenced by sampling contamination through filters and bottles, one from a low DOC river (Columbia River by the US/Canada border) and one from a high DOC stream (the piedmont Neuse River). In 1993, the USGS began pushing so-called "clean sampling" methods for trace metals and this hygiene emphasis seemed to carry over to DOC. We still see occasional DOC filter blank contamination from modern capsule filters a biologically and BLM-relevant concentrations.



Figure 3. Another example of how filtration and cleaning practices can create bad DOC data, which can be hard to catch on a sample by sample basis. In this case, DOC contamination was suspected to have been

caused surfactants residual to the capsule filter manufacturing process and inadequate flushing before the sample was taken.

My point in all this is that either in the main document or in appendix B it would be prudent to say something about the importance of good sampling and measurement practices with the inputs to these models, and in particular pH and DOC. I suggest it could be a lot shorter than my examples and cite on the pH issue studies like Balistrieri et al (2012) and maybe Nimick et al (2011), and Yoro et al. (1999) on the DOC issue. As these models move towards criteria, it would be good to include some recommended practices on these mundane but important issues of data representativeness and quality.

<u>Copper</u>

Cu and Hardness. "There is a consistent protective effect of water hardness on Cu toxicity in acute and chronic exposures to fish and invertebrates ... with equivocal results or no protection in only a few studies." That seems a little overstated and I would reword it to be more even handed. Something like 'Many studies reviewed have shown some protective effect of water hardness on Cu toxicity in acute and chronic exposures to fish and invertebrates (for example, cite; cite; cite; cite;...). However, inconsistent results or no protection were reported in some studies, for example (<u>Chapman et al. 1980; Richards and Playle 1999; De Schamphelaere and Janssen 2004b; Hyne et al. 2005; Markich et al. 2005; Wang et al. 2009</u>)

<u>Zinc</u>

Zn and Hardness – I can't help but chime in with a "us too." In Mebane et al. (2012), we reported 4 tests with rainbow trout, each with fish from the same cohort in different natural waters. Hardness explained between 90% to 99% of the variability in EC50s in these natural waters where pH was allowed to covary.

Zn and DOC. I think the story with DOC protecting against Zn toxicity is more nuanced and equivocal than this paragraph would lead readers to believe. In particular the sentence"In freshwaters, dissolved organic matter (DOM) – quantified as dissolved organic carbon (DOC) – generally decreases Zn bioavailability (e.g., Hyne et al. 2005; Clifford and McGeer 2009; Heijerick et al. 2003)." First, that is not what Hyne et al (2005) reported. Rather, they reported that the addition of 10 mg/L DOC only resulted in a very small (1.3-fold) reduction in the toxicity of zinc to Ceriodaphnia, whereas the same DOC addition resulted in a 45-fold reduction in Cu toxicity. I have seen no reports of DOC having an important role in reducing Zn toxicity until DOC concentrations are fairly high (greater than at least 5 mg/L DOC and probably greater than 10 mg/L DOC). The minimum DOC tested by Heijerick et al was 9 mg/L. Clifford and McGeer (2009) tested a base condition with 0.6 mg/L DOC, 6-7 mg/L DOC additions, and 10-11 mg/L DOC added. Only the pair of high DOC additions (10-11 mg/L) reduced toxicity beyond the range of the base conditions with 0.6 mg/L DOC. In tests of the acute toxicity of Zn to sturgeon, DOC in the range of 1 to 5 mg/L had no effect (lvey et al. 2019). In tests with fathead minnow and Zn under different organic carbon conditions, a threshold concentration of 11 mg/L DOC was required to reduce acute toxicity to (Bringolf et al. 2006). The take home on Zn-DOC toxicity relations from published research is that DOC concentrations <10 mg/L are sparse, and from what I can find indicates little protective effect for Zn toxicity.

The significance of this to the MLR approach is that if there is a threshold effect for DOC reductions at around 10 mg/L, a linear regression that predicts a linear response may be misleading and underprotective

in the low range between say 0.5 and 10 mg/L. A regression that fits a straight line from controls with say 0.5 mg/L to 40 mg/L, will show a strong response, and give the same slope in the 0.5 to 10 mg/L DOC range of the regression as in the higher DOC range, even though no data were in the low range. It's just fitting a straight line. For instance, in the Heijerick et al. (2003) study mentioned above, they have a very clean plot predicting a linear response between DOC and Daphnia toxicity (their figure 3). However, the underlying data included test pairs with huge ranges. One test pair had pH 7.25, hardness 240 and DOC of 2 vs DOC 40 mg/L; one test pair had pH 6, hardness 110 and DOC of 9.7 vs 32 mg/L; and the third test pair was with pH 8, hardness 370 and DOC 9.7 vs 32 mg/L. None of those tests tell us anything about what is going on at the low 1-5 mg/L DOC values, although one wouldn't immediately realize that from the pretty model plot in their Figure 5.

The reason for this concern with the potential overextrapolation of DOC-Zn toxicity relations to the range of ≈ 0 to 10 mg/L, is that that is the range where the vast majority of flowing waters in the US fall. USEPA (2016b) included a summary of DOC values collected from 1,392 sites sampled across the 84 ecoregions of the United States using a probability-based sample design from the EMAP Wadable Stream Assessment (WSA). The median values for each of the 84 ecoregions were reported. The 90th percentile of the 84 ecoregions was 8.4 mg/L, the 75th percentile was 5.2 mg/L, and the national ecoregional median was 2.7 mg/L DOC (calculated from table 17 of USEPA (2016a)). Thus >90% of the streams in the United States would be expected to have DOC values in the range of questionable Zn-DOC relations.

Thus, the usual MLR straight line approach may not be the most appropriate for Zn and DOC and a nonlinear function or a piecewise 'nonlinear' function may need to be explored.

Appendix C comments

I just glanced through "Appendix C, Table 2: Supporting Information for Bioavailability Model Comaprison Table" First, I think "comaprison" is a fine new word that should be added to the spell checker and kept in the report, applicable to the state of mind in many an office cube. Well, maybe it should be hyphenated, coma-prison. A couple other items that caught my eye...

First row, Aluminum BLM: No reference is given, but the version "3.18.2.42" looks like a Windward numbering version. Santore et al (2018) describe using CHESS and WHAM V, not WHAM 7. To my knowledge, no Windward BLM version has incorporated WHAM 7.

Cobalt BLM says it is "complete" but to my knowledge no Co BLM has been formally published or publicly released online. The version "3.15.2.41" also looks like Windward numbering, which makes me wonder whether it actually used "WHAM 6" for speciation, since as with WHAM 7, that would have been a big coding project. I would check this.

The End

I realize these comments are longer than I intended. I hope they are useful and that they did not come across as giving a negative perspective on the project. Quite the opposite was intended. These models in appendices D-F are remarkable and this project has taken a huge step towards the goal of updating and expanding metals criteria in the US. I look forward to seeing good progress with Co and Zn as well. The summary report and appendices B and C will be influential and valuable. Well done to all.

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