NATIONAL ENVIRONMENTAL JUSTICE ADVISORY COUNCIL November 2012 Public Teleconference

Meeting Summary

Approved: Margaret May Victoria Robinson

rgaret May, Acting Chair Victoria Robinson

The Executive Council (Council) of the National Environmental Justice Advisory Council (NEJAC) convened for its 45th public meeting on Wednesday, November 14, 2012, by teleconference. This summary presents highlights of the NEJAC members' deliberations and the issues raised during the public comment period.

Exhibit 1 lists the members of the Council who were in attendance, as well as those who were unable to attend the meeting. Appendix A presents a list of teleconference meeting attendees. Appendix B contains written statements that were submitted for the public comment period.

Exhibit 1

NEJAC Executive Council

Members in Attendance

Andrea Guajardo, Conejos County Clean Water, Inc.

Stephanie Hall, Valero Energy Corporation

Monica Hedstrom, White Earth Nation

Effenus Henderson, Weverhaeuser

Savonala "Savi" Horne, Land Loss Prevention Project

J. Langdon Marsh, National Policy Consensus Center, Portland State University

Margaret May, Ivanhoe Neighborhood Council, and NEJAC Vice-chair

John Ridgway, Washington State Department of Ecology

Deidre Sanders, Pacific Gas & Electric

Nicky Sheats, Center for the Urban Environment, Thomas Edison State College

Paul Shoemaker, Boston Public Health Commission

Horace Strand, Chester Environmental Partnership

Nicholas Targ, American Bar Association

Javier Francisco Torres, Border Environment Cooperation Commission

Members Not in Attendance

Teri E. Blanton. Kentuckians for the Commonwealth

Peter Captain, Sr., Yukon River Intertribal Watershed Council

Vernice Miller-Travis, Maryland State Commission on Environmental Justice and Sustainable Communities

Paul Mohai, University of Michigan

Edith Pestana, Connecticut Department of Environmental Protection

Nia Robinson, SisterSong

Patricia Salkin, Albany Law School

Fatemeh Shafiei, Spelman College

Kenneth Smith, City of Kingsland, Georgia

Kimberly Wasserman, Little Village Environmental Justice Organization

Elizabeth Yeampierre, UPROSE, Inc., and NEJAC Chair

1.0 EPA Response to Superstorm Sandy

Ms. Judith Enck, U.S. Environmental Protection Agency (EPA) Region 2 Assistant Administrator, and Mathy Stanislaus, Assistant Administrator for EPA's Office of Solid Waste and Emergency Response, provided an overview of the Agency's role and progress in supporting the Federal Emergency Management Agency (FEMA) and other agencies in the emergency response to Superstorm Sandy. The following key points were raised during their remarks and the Council's discussion that followed:

- At the time of the teleconference, EPA was engaged in response efforts and recovery activities had not yet begun.
- EPA's response focused on dispatching field workers to check on facilities and sites where the Agency had a lead regulatory oversight role, including drinking water, wastewater, and sewage treatment facilities; and sites regulated under the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) and the Resource Conservation and Recovery Act (RCRA).
- The Agency was also working with county governments to establish household hazardous waste collection sites and coordinate transport of the materials to landfills.
- More information on the Agency's response to Superstorm Sandy is available online at http://www.epa.gov/sandy/.
- Mr. Nicky Sheats, Director, Center for the Urban Environment, expressed concern about the health effects of untreated sewage that was being discharged from the wastewater treatment plant in Newark, New Jersey, as a result of power loss. He also expressed concern about the potential spread of contamination into residential basements, as a result of floodwaters. Mr. Sheats informed participants of plans by the New Jersey Environmental Justice Alliance to initiate discussions with EPA and FEMA about the need to update floodplain maps and integrate waterfront concerns into federal emergency response efforts.

2.0 Public Comment

Prior to the teleconference, written statements were submitted by Mr. Devawn Oberlender, Environmental Advocates of the New River Valley; Ms. Mari Eggers, Little Big Horn College; Mr. M. Kalani Souza, Olohana Foundation; and Mr. Felipe Franchini, concerned citizen from Joliet, Illinois. All submitted written statements are included in Appendix B.

The public comments expressed verbally during the teleconference are summarized below:

- Ms. Violet Yeaton, Native Village of Port Graham, asked NEJAC to clarify how the public can provide input to EPA on guiding principles for engaging with tribes and indigenous peoples. Ms. Robinson described the role of NEJAC and its work groups, as well as EPA's National Tribal Caucus, in advising the Agency on this issue. She also briefly explained the public comment process and how it works. She suggested that Ms. Yeaton follow up with Mr. Danny Goal, DFO of the NEJAC Indigenous Peoples Work Group, for more information on how to provide input.
- Mr. Edward Sarabia, Connecticut Department of Energy and Environmental Protection, made the following three points regarding the NEJAC Indigenous Peoples Work Group report:
 - o EPA should use fewer acronyms and jargon that can confuse readers.
 - o He supports the recommendation of greater cooperation between states and tribes.
 - o Tribal Elders need to be involved in outreach efforts because they understand the history and

tradition of the community.

• Ms. Mari Eggers, Little Big Horn College, reported that existing EPA regulations made it difficult for reservation communities to upgrade water and wastewater infrastructure. She recommended that the Agency revisit its policies and seek ways to allow tribes to be more proactive in improving their water infrastructure. Ms. Eggers also recommended that Mr. John Doyle, Apsaalooke Water and Wastewater Authority for the Crow Reservation, be appointed to the National Drinking Water Advisory Council, noting his substantial expertise in water issues in Indian country.

Action Item: Ms. Robinson will forward Ms. Egger's nomination to Mr. Roy Simon, DFO of the National Drinking Water Advisory Council.

3.0 Deliberations on NEJAC Indigenous Peoples Work Group Draft Report

NEJAC Indigenous Peoples Work Group co-chairs Ms. Monica Hedstrom, White Earth Nation, and Ms. Wahleah Johns, Black Mesa Water Coalition, led a discussion about revisions to the work group's September 2012 draft report .

- Council members recommended the following:
- Delete the word "meaningful" from the title of Chapter 4, Section D, Example of Ineffective Meaningful Public Involvement.
- Add stronger language to Recommendation 16 (in Chapter 5, Section B, Need for Effective EPA Coordination and Cooperation with Tribal Government to Provide for Environmental Justice).
- Stress that EPA should also coordinate with the appropriate federal and state agencies that have statutory responsibilities to protect tribal cultural and sacred objects, and sites.

The NEJAC members in attendance adopted the proposed recommendations.

Action Item: EPA will coordinate with the work group to finalize the report, which will include a cover letter from the NEJAC Chair to the EPA Administrator.

4.0 Deliberations on NEJAC Environmental Justice in Permitting Work Group Draft Report

NEJAC Environmental Justice in Permitting Work Group Chair Mr. John Ridgway, Washington State Department of Ecology, led a discussion about the work group's draft report.

- Council members discussed the definition of "overburdened communities," and the need to add language that calls for EPA to safeguard communities during the permitting process (to the extent that EPA's regulatory authority allows). The report should also acknowledge EPA's efforts to engage stakeholders in smaller communities.
- Council members recommended adding language to the report that:
 - o Emphasizes EPA's responsibility to protect communities.
 - o Describes efforts undertaken by the Agency to engage communities in this process.
 - o Establishes a clearer linkage between this report's recommendations to previous NEJAC recommendations.
- In addition, members suggested restructuring the report to ensure that the recommendations are clearly numbered.
- The NEJAC members agreed to the recommendations, with the understanding that language will be added to address the concerns stated.

Action Items: The work group will revise the report based on the Council's input. EPA will coordinate with the work group to finalize the report, which will include a cover letter from the NEJAC Chair to the EPA Administrator.

5.0 Deliberations on Revised NEJAC Model Guidelines for Public Participation

NEJAC Model Guidelines for Public Participation Work Group members Ms. Andrea Guajardo, Conejos County Clean Water, Inc., and Mr. Javier Francisco Torres, Border Environment Cooperation Commission, led a discussion about the work group's effort to update the NEJAC Model Plan for Public Participation, created in 1996. To facilitate the discussion, Ms. Guajardo and Mr. Torres turned the Council's attention to a PowerPoint presentation that was distributed prior to the call.

- Council members discussed situations in which site-specific public participation plans should be
 developed, the need to clarify in the report that existing outreach mechanisms should be retained
 if proven effective, and the importance of emphasizing early community involvement in the
 permitting process.
- Council members recommended adding language to the report that:
 - o Conveys flexibility, particularly in recognition of existing efforts that have proven effective.
 - o Emphasizes the need to engage communities earlier in the process (specifically in Recommendation 4).
 - o Incorporates specific examples of "best practices" from New York, Connecticut, and Pennsylvania.
- The NEJAC members reached consensus to adopt the work group's proposed recommendations, with the noted language changes.

Action Items: The work group will revise the report based on the Council's input, and EPA will submit the final draft to the Council for a ballot vote. EPA will coordinate with the work group to finalize the report, which will include a cover letter from the NEJAC Chair to the EPA Administrator.

6.0 Closing Discussion

Several Council members suggested submitting the three work group reports under a single cover letter from the NEJAC chair, noting a natural overlap among the reports, particularly as they relate to community engagement. After some discussion, however, members agreed to submit separate cover letters to allow each report to "stand alone" while cross-referencing the overlapping themes in the two other reports.

Ms. Robinson announced that the next NEJAC meeting would be a public teleconference in late January 2013. Proposed agenda topics would include a farewell to members retiring from the Council.

Appendix A: List of Attendees

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Sierra Club Atlantic Chapter Gas Drilling Task Force New York, NY

Abena Ajanaku

Georgia Department of Natural Resources Atlanta, GA

Gina Allery

U.S. Department of Justice Washington, DC

Sarah Amick

Rubber Manufacturers Association Washington, DC

Israel Anderson

U.S. EPA Dallas, TX

Thomas Atkinson

Western Area Power Administration Bismarck, ND

Melissa Barbanell

Barrick Gold of North America Salt Lake City, UT

Aaron L. Bell

U.S. EPA Washington, DC

Kent Benjamin

U.S. EPA Washington, DC

Matthew Bilsbarrow

Western Area Power Administration Phoenix, AZ

Christina Bonanni

U.S. EPA Arlington, VA

Amy Braz

U.S. EPA Region 1 Boston, MA

Kristen Budden

ERM Cranberry Township, PA

Holly Cairns

Pennsylvania Department of Environmental Protection Pittsburgh, PA

Candace Carraway

U.S. EPA Research Triangle Park, NC

Kristen Carre

U.S. EPA Portland, OR

Eileen Carroll

U.S. Department of Housing and Urban Development Atlanta, GA

Christine Chaisson

The LifeLine Group Annandale, VA

Appendix A: List of Attendees

Kathleen Clancy

New York State Department of Health Albany, NY

Brandi Colander

Council on Environmental Quality Washington, DC

Hannah Connor

The Humane Society of the United States Washington, DC

Brendan Corrazin

U.S. EPA Washington, DC **Chase Crawford**

Southern Company Birmingham, AL

Matthew Cross Guillen

Bernalillo County Albuquerque, NM

Diana Csank

Council on Environmental Quality Washington, DC

Corbin Darling

U.S. EPA Region 8 Denver, CO **Catherine Davis**

U.S. EPA Washington, DC

Shantray Dickens

North Carolina Department of Transportation - Civil Rights Raleigh, NC

April Dixon

Elmo Dowd

Illinois EPA Springfield, IL

Roberta Duhaime

U.S. Department of Agriculture San Juan, TX Sara Dunlap

Minnesota Department of Health St. Paul, MN Mari Eggers

Little Big Horn College Bozeman, MT

Judith Enck

U.S. EPA Region 2 New York, NY Sara Everitt

Chevron San Ramon, CA Rebecca Fabunmi

Minnesota Department of Transportation St. Paul, MN

Appendix A: List of Attendees

Gabrielle Fekete

U.S. EPA

Research Triangle Park, NC

Jim Fernandez

Texas Commission on **Environmental Quality**

Austin, TX

Timothy Fields

MDB, Inc.

Washington, DC

Larry Figgs

Douglas County Health Department

Omaha, NE

Catharine Fitzsimmons

Iowa Department of Natural

Resources Windsor, IA **Stephanie Flaharty**

U.S. EPA

Washington, DC

L. Vannessa Frazier

Howardville Community

Betterment Howardville, MO Tamara Y. Freeman

U.S. EPA Region 7

Lenexa, KS

Brad Frost

Illinois EPA Springfield, IL

Cynthia Garcia

California Air Resources

Board

Sacramento, CA

Daniel Reuben Gedlinske,

Sr.

Western Area Power Administration

Phoenix, AZ

Daniel Gogal

U.S. EPA

Washington, DC

Steve Gold

U.S. EPA

Washington, DC

Beth Graves

ECOS

Washington, DC

Gregory Green

U.S. EPA

Research Triangle Park, NC

Chris Griffin

U.S. EPA

Washington, DC

Andrea T. Guajardo

Conejos County Clean

Water, Inc. Antonito, CO **Allison Guerette**

NESCAUM

Boston, MA

Appendix A: List of Attendees

Maureen Gwinn U.S. EPA Washington, DC

Stephanie Hall Valero Energy Corporation San Antonio, TX

Kevin Hamilton Clinica Sierra Vista, Inc. Fresno, CA

Monica Hedstrom White Earth Nation White Earth, MN

Effenus Henderson Weyerhaeuser Federal Way, WA

Katherine Heumann Alaska Department of **Environmental Conservation** Juno, AL

Kimberly Hill U.S. EPA Region 7 Lenexa, KS

Anhthu Hoang U.S. EPA Region 2 New York, NY

Eric Hollins Oxford, OH

Savonala "Savi" Horne Land Loss Prevention Project ATSDR Durham, NC

Candis Hunter Atlanta, GA

Allan Illinger New Jersey Department of **Environmental Protection** Trenton, NJ

Sangamithra lyer New York City Department of **Environmental Protection** New York, NY

Lesley Jantarasami U.S. EPA Washington, DC

Wahleah Johns Black Mesa Water Coalition Flagstaff, NM

DuShawn King Greenceed LLC Washington, DC

Tashina King U.S. EPA Washington, DC Jessica Koski New Warriors for the Earth L'Anse, MI

Appendix A: List of Attendees

Jessica Laabs

Kimley-Horn and Associated,

Inc.

St. Paul, MN

Kim Lambert

U.S Fish & Wildlife Service

Arlington, VA

Lara Lasky

U.S. EPA Region 5

Chicago, IL

Caroline Lee

Council on Environmental

Quality

Washington, DC

Suzette Tay Lee

APEX Direct, Inc.

San Francisco, CA

Roseanne M. Lorenzana

American Board of Toxicology

Seattle, WA

Tai Lung

U.S. EPA Washington, DC Michael J. Lythcott

Skeo Solutions Marlboro, NJ

Deborah R. MacKenzie-

Taylor

Michigan Department of **Environmental Quality**

Lansing, MI

J. Langdon Marsh

National Policy Consensus

Center

Portland, OR

Saima Masud

SEMCOG

Detroit, MI

Margaret J. May

Ivanhoe Neighborhood

Council

Kansas City, MO

Mary McCarron

Ohio EPA

Columbus, OH

Jennifer L. McCorkle

U.S. Air Force Academy

Colorado Springs, CO

Susan Montgomery

Montgomery & Interpreter,

PLC

Scottsdale, AZ

Susan Moore

Federal Aviation Administration

Orlando, FL

Kelly Morgan

Colorado Department of Public Health and

Environment

Denver, CO

Jasmin Muriel

U.S. EPA

Washington, DC

Appendix A: List of Attendees

Mariel Murray

U.S. Forest Service Washington, DC

Stephanie Nash

U.S. Fish and Wildlife Service Arlington, VA

U.S. Department of Housing and Urban Development

Milwaukee, WI

Thomas Nelson

Leanne Nurse

U.S. EPA Washington, DC Joyce Olin

U.S. EPA Region 2 New York, NY

Brian Paddock

SOCM

Cookeville, TN

Janice Pare

U.S. EPA Boston, MA **Gracie Pendleton**

U.S. EPA Washington, DC Richelle Perez

Washington State Department of Ecology

Olympia, WA

Yvonne Peterson

Beyond Visions Foundation Christiansted, VI

Charles Redoor

U.S. EPA Washington, DC Veda Reed

U.S. EPA Washington, DC

Dawn Reeves

Inside EPA Washington, DC Rebecca Rehr

U.S. EPA Washington, DC **Deldi Reyes**

U.S. EPA Region 9 San Francisco, CA

John Ridgway

Washington State Department of Ecology Olympia, WA

Gaylord Robb

Paiute Indian Tribe of Utah Cedar City, UT

U.S. Department of Agriculture

Nancy Roberts

Oklahoma City, OK

Appendix A: List of Attendees

Victoria Robinson U.S. EPA

Washington, DC

Freddie Romero SYBCI Elders Council

Santa Ynez, CA

Estela Rosas

APEX Direct, Inc. Bartlett, IL

Bennett Ross

APEX Direct, Inc. Bartlett, IL

Charla Rudisill

NESCAUM Boston, MA **MaKara Rumley**

Greenlaw Atlanta, AZ

Dusty Russell

MDB, Inc. Washington, DC **Natalie Sampson**

University of Michigan Ann Harbor, MI

Deidre Sanders

Pacific Gas & Electric San Francisco, CA

Felicia M. Sanders

Consultant Rocky Mount, NC **Edward Sarabia**

Connecticut Department of Energy and Environmental Protection

Hartford, CT

Daniel Savery

Maryland Department of Labor

Baltimore, MD

Nicky Sheats

Center for the Urban Environment Trenton, NJ

Jacqueline Shirley

Alaska Tribal Governments

Anchorage, AK

Paul Shoemaker

Boston Public Health Commission

Boston, MA

Jim Smalls

U.S. Forest Service Washington, DC

Mathy Stanislaus

U.S. EPA

Washington, DC

Horace Strand

Chester Environmental Partnership

Chester, PA

Appendix A: List of Attendees

Amber Swain

The Solution Group, LLC Lexington, KY

Jody TallBear

U.S. Department of Energy Washington, DC

Nicholas Targ

American Bar Association San Francisco, CA

Tami Thomas-Burton

U.S. EPA Region 4 Atlanta, GA **Elizabeth Titus**

Davis Graham and Stubbs Denver, CO

Javier Francisco Torres

Border Environment
Cooperation Commission

El Paso, TX

Arati Tripathi

U.S. EPA Washington, DC **Steve Tromly**

Western Area Power Administration Lakewood, CO Miriah Twitchell

Alaska Department of Environmental Conservation Juneau, AK

Cathleen Van Osten

U.S. EPA Region 3 Philadelphia, PA John Waffenschmidt

U.S. EPA Washington, DC Rita Ware

U.S. EPA Region 6 Dallas, TX

Peter Weaver

ILTA Arlington, VA **Robert Webber**

U.S. EPA Region 7 Lenexa, KS **Mattie Webster**

Washington Metropolitan Area Transit Authority Washington, DC

Kimi Wei

The Wei Fair Lawn, NJ Michael Wenstrom U.S. EPA Region 8

Denver, CO

Terry M. Wesley

U.S. EPA Region 2 New York, NY

Appendix A: List of Attendees

LaToria Whitehead

Centers for Disease Control Atlanta, GA

Janet Whittick

CCEEB

San Francisco, CA

James A. Williams, II

Environmental Toxicology

Council

Washington, DC

Marcia Wilson

U.S. Department of Justice Washington, DC

Rachel Wilson-Roussel

Colorado Department of Public Health and Environment Denver, CO Cindy Wolken

Missouri Department of Natural Resources Jefferson City, MO

Alice Wright

Pennsylvania Department of Environmental Protection Norristown, PA **Tina Wurth**

Lincoln University Kansas City, MO **Violet Yeaton**

Native Village of Port Graham Port Graham, AK

APPENDIX B

Written Public Comments

Name: Devawn Oberlender

Organization: Environmental Advocates of the New River Valley

City, State: Blacksburg, Virginia

Devawn Oberlender will be in attendance to speak during the public comment period. He also submitted the following written statement for the public record.

Why is EPA Region 3 allowing the DoD to operate an Open Burning Ground under RCRA Subpart X in a valley of Appalachia? The OBG is within 1.5 miles of an elementary school, adjacent to the New River, a source of drinking water and a Karst aquifer. The permit allows for open burning of 8,000 pounds of Munitions Constituents (MC) per day. The facility received a warning letter from VA DEQ in April of 2012 for exceeding the amount of chromium permitted in at least one "skid burn."

Why is EPA allowing this Army Ammunition Plant (RAAP) to operate the OBG, clearly endangering human health and the environment in addition to violating the CAA, CWA & EPCRA in this part of Appalachia?

 $\frac{https://docs.google.com/file/d/1sQEljOiUVfpMAotqueVQ5X4k2UJ0miegd8DK7VCrgzpN5HoqWvsxJFZWIJsV/edit}{}$

Name: Felipe Franchini Organization: not specified City, State: Joliet, Illinois

Felipe Franchini will not be in attendance, but he submitted the following written statement for the public record.

I respectfully request that all State and federal EPA agencies be held accountable for their duties as employees of the tax payers, that all EPA and State agencies that receive Federal funding be asked to perform their jobs as it is expected of any employee in the private sector. That complainants be treated with dignity and respect by State and Federal EPA.

Name: Mari Eggers

Organization: Little Big Horn College City, State: Bozeman, Montana

Mari Eggers will be in attendance but will not speak during the public comment period. She submitted the following written statement for the public record.

We have been conducting a community-based risk assessment of exposure to water-borne contaminants on the Crow Reservation since 2006.

We have learned that water quality is an EJ issue for Reservation communities. Upgrading and replacing failing water and wastewater infrastructure is much more challenging on Reservations not only due to limited funding, but especially because of jurisdictional conflicts and regulatory gaps. Addressing these legal and policy issues would make it far easier for Tribes to be proactive in improving their water and wastewater infrastructure. John Doyle and Larry Kindness of the Apsaalooke Water and Wastewater Authority for the Crow Reservation could provide the EPA with

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substantial insight into these issues, how they have managed to overcome or work around them, and what policy changes would be helpful across Indian country.

Name: M. Kalani Souza

Organization: Olohana Foundation/UH NDPTC

City, State: Paauilo, Hawaii

M. Kalani Souza will be in attendance but will not speak during the public comment period. He submitted the following written statement for the public record.

Native and traditional sensibilities can complicate processes regarding possession, ownership, relations versus resources, etc.; in particular the granting of personage status to corporations making the playing field in the eyes of many imbalanced. Keeping the issue of relationship forefront in our discussions; conversations currently are exploring the means of bestowing no less a human face, voice and rights to "nature" or "mother earth" in the course of seeking social, political and economical parody and equality. This identity or personage status of "nature" may give indigenous peoples a way to bring a more "whole community" shared existence perspective into planning, capacity building and legal or judicial proceedings; perhaps aligned more closely with shared, physical, mental and spiritual perspectives.