

Set Rule Implementation Webinar Introduction

Mary Manners
Office of Transportation and Air Quality
April 12, 2024



About this Webinar

- Welcome
- Why we're here
- What to expect

About the presentations

- The presentations are being given to assist stakeholders in complying with the regulations regarding the Renewable Fuel Standard (RFS) Program: Standards for 2023-2025 and Other Changes Final Rule (Set Rule).
- The presentations will not discuss the merits of the regulatory requirements but are rather intended to assist stakeholders in implementing them.
- To the extent participants provide questions, advice, or materials during or after this meeting, they should do so in their individual capacity.
- These presentations do not supplant or otherwise amend the regulatory requirements. Parties must comply with the applicable regulatory requirements regardless of whether and how those requirements are discussed in these presentations.
- The discussion in these presentations does not represent present or future EPA decisions or actions in any particular circumstance and does not bind EPA to any particular decision or action.

Ground rules

- This workshop is about complying with the regulatory requirements, not to debate the merits of those requirements.
 - Attendees are muted.
 - Chat and reactions are turned off.
- Submit any questions to the Fuels Program Helpdesk at <u>FuelsProgramSupport@epa.gov.</u>
- Presentations will be posted at: https://www.epa.gov/renewable-fuel-standard-program/rfs-set-rule-implementation-webinars.

Set Rule Components

- Three main components of the Set Rule:
 - RFS Standards for 2023-2025
 - The Biogas Regulatory Reform Rule (BRRR)
 - Technical amendments to the RFS program
- Today's webinar focuses on BRRR.

Agenda

| Time (EDT) | Topic | Presenter |
|------------|---|-----------------|
| 11:00 am | Introduction | Mary Manners |
| 11:10 am | Set Rule Implementation Timeline Overview | Robert Anderson |
| 11:15 am | BRRR Implementation Overview | John Weihrauch |
| 12:15 pm | Break | |
| 12:30 pm | BRRR Registration: System Demonstration | John Weihrauch |
| 1:45 pm | BRRR Registration: Forms and Policies | Robert Anderson |
| 2:15 pm | Curated Question and Answer | Robert Anderson |
| 3:30 pm | Closing | Mary Manners |



Submit any questions to the Fuels Program Helpdesk at FuelsProgramSupport@epa.gov.



Set Rule Implementation Timeline Overview

Robert Anderson

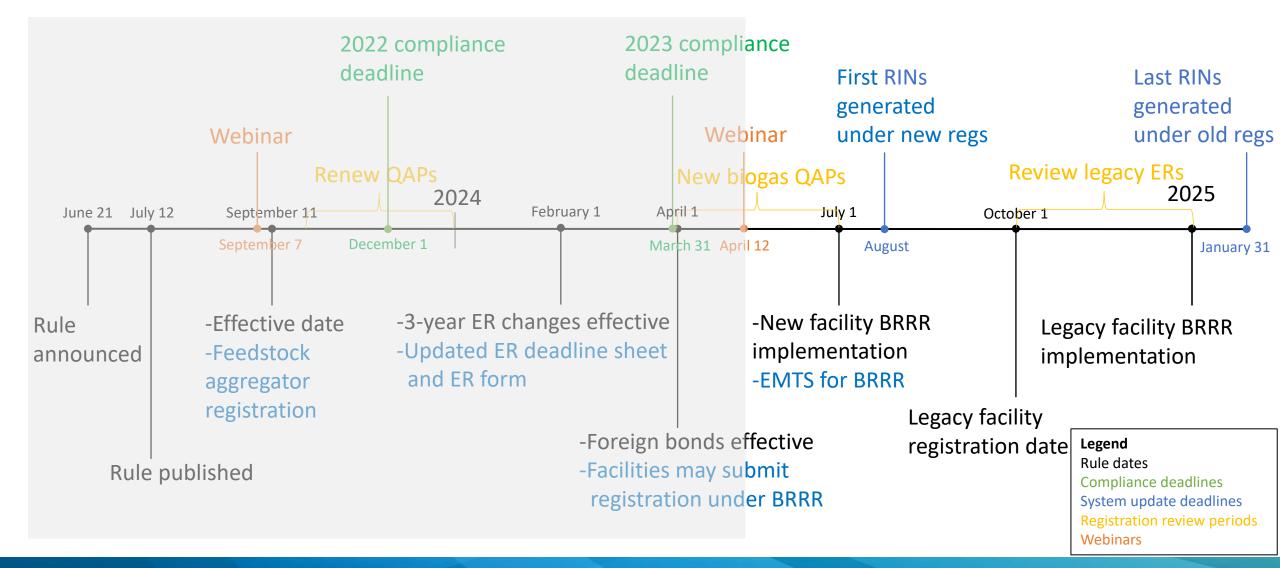
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April 12, 2024

Key implementation steps review

- BRRR
 - ✓ Update OTAQReg to allow for biogas producer, RNG producer, and RNG RIN separators to register under BRRR
 - ☐ Update EMTS to track biogas and RNG
 - ☐ Review new QAPs and registrations for BRRR
- Mixed Digesters
 - ✓ Update EMTS for mixed digester provisions
- Three-year registration updates (3YU)
 - ✓ Update calendar for 3-year ER due dates
 - ☐ Update ER webform for VRIN calculation compliance
- Third-party enhancements
 - ☐ Update ER webform to add independence requirement statement for PEs
 - ✓ Integrate new independence requirements into 2024 QAP plans
- SFW Records
 - ✓ Implement association between SFW aggregators and renewable fuel producers in OTAQReg
- Foreign Bonds
 - ✓ Directly work with affected foreign parties to update bonds

Timeline for Implementation





Submit any questions to the Fuels Program Helpdesk at FuelsProgramSupport@epa.gov.



BRRR Registration & Reporting Overview

John Weihrauch
Office of Transportation and Air Quality
April 12, 2024

Topics Covered

- 1. Goals of this Presentation
- 2. New Regulated Parties and Roles Under BRRR
- 3. Registration, Association, QAP, and Reporting by Party
- 4. Putting it All Together BRRR Information Flows
- 5. Summary of BRRR Impacts on RFS

Goals of this Presentation

- BRRR implementation overview
 - 30,000-foot level and try to avoid getting too deep in the weeds
 - Introduce new concepts and terms; highlight functional changes
 - Make a connection between BRRR regulations and EPA's IT approach to implementing registration and reporting requirements
 - Additional details will come with documentation (e.g., job aids)
- Submit questions to the helpdesk at: <u>FuelsProgramSupport@epa.gov</u>

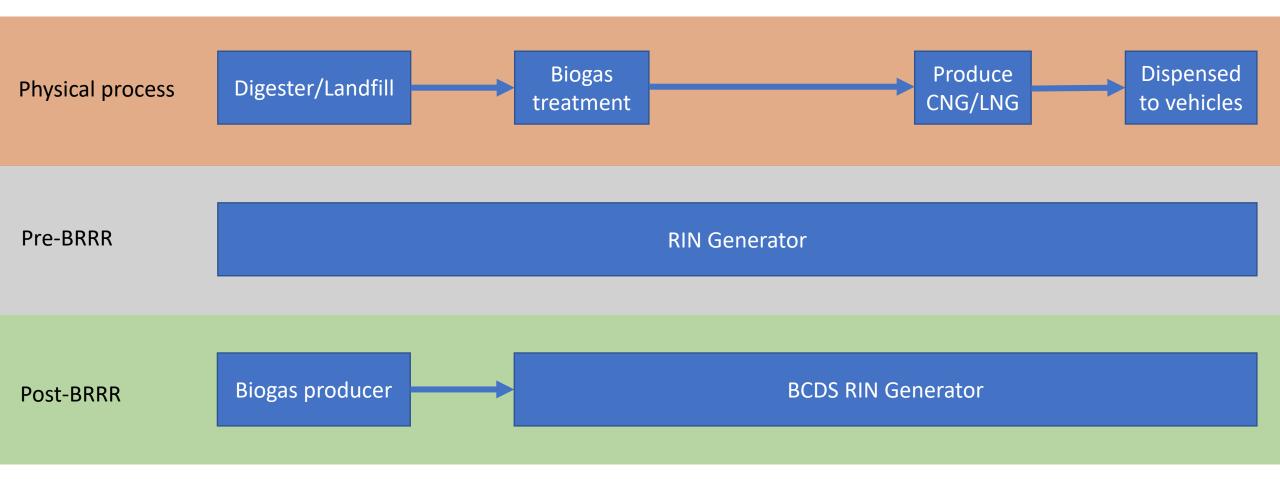
BRRR Biogas-derived Renewable Fuel Pathways

- Two types
 - Biogas is upgraded and used without being mixed with natural gas (Biogas Closed Distribution System, BCDS or "closed system")
 - CNG/LNG
 - Biogas is upgraded to renewable natural gas (RNG) and placed on a Natural Gas Commercial Pipeline System
 - Domestic RNG
 - Foreign Produced RIN-less RNG

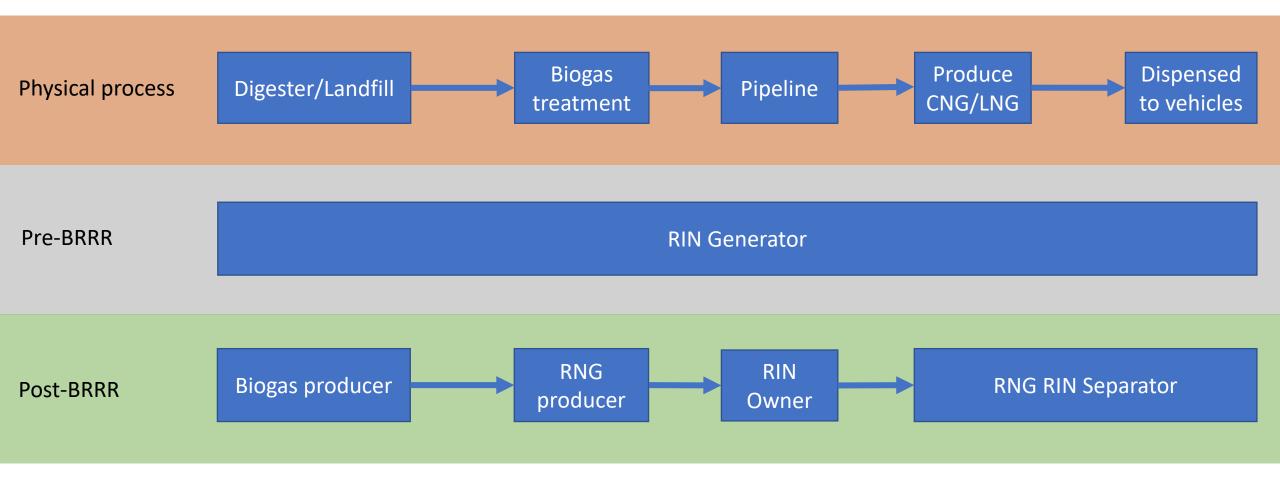
Regulated Parties and Roles Under BRRR

- Who are the regulated parties under BRRR and what are their roles?
 - Biogas Producers
 - Source of biogas for CNG/LNG/RNG
 - Includes landfills, wastewater treatment plants, agricultural digesters, etc.
 - RNG Producers
 - Domestic RNG Producers
 - Foreign RIN-less RNG Producers
 - Importers of RIN-less RNG; RNG RIN Generator
 - CNG/LNG Producers (updated under BRRR)
 - Closed system
 - RNG RIN Separators

Parties - Biogas Closed Distribution System (BCDS)



Parties - Commercial Pipeline



Registration, Association, QAP, and Reporting

- Parties covered
 - Biogas Producers (open and closed system)
 - RNG Producers (RIN generators)
 - Domestic
 - Foreign RIN-less RNG Producers & Importers RIN-less RNG
 - CNG/LNG RIN generators
 - Transitioning from legacy to BRRR-era
 - RNG RIN Separators
- We will highlight and demo registration and association processes later today in this webinar
- Annual attest engagements are required
- Reporting will leverage EMTS to the greatest extent possible

Biogas Producers

Registration

- Biogas producers are regulated parties under BRRR that supply qualifying biogas to renewable fuel producers
- Company, Facility(s) provide information and attributes about their production facility(s) such as location and process employed
- Pathways defined by updated/new Fuel Category Codes;
 - 195 Renewable Compressed Natural Gas (CNG)
 - 205 Renewable Liquefied Natural Gas (LNG)
 - 215 Renewable Natural Gas (RNG)

Association

- Biogas producers must identify their renewable fuel producing customers through association; this includes associating with CNG/LNG production in a BCDS
- May supply biogas to a single customer or multiple customers

QAP

- Biogas producers inherit QAP obligations based on their customer's QAP
- May need to work with multiple QAP providers and will need to associate with those QAP providers

Biogas Producers continued

Reporting

- Biogas batch production reporting will be incorporated into EMTS
 - EMTS is the application for generating and transacting renewable fuel credits
- A batch is up to a single calendar month's production; however, multiple batches may be produced –
- By source (facility)
 - By biogas source/type (cellulosic D-3 vs. advanced D-5 [mixed digester], manure type [ag digester], etc.)
 - By QAP status, and QAP provider
- Reporting of biogas batch production will be similar to the process for renewable fuel batches
 - Each biogas batch produced will result in the generation of Biogas "Tokens" (RINs are generated for renewable fuels)
 - One biogas token = 1 mmBtu HHV
- Quantities of biogas must be transferred to renewable fuel producers along with corresponding Tokens.
- Tokens must be transacted for all RNG/CNG/LNG including those used intra-company

RNG Producers

Registration

- Producers of RNG are RIN generators (except foreign RNG producers); all must register
- Company, Facility(s) provide information and attributes about their production facility(s) such as location, pathways, processes employed, pipeline interconnect, etc.

Association

 Facility(s) identify biogas supplier(s) that source biogas consistent with the renewable fuel pathway(s) they have registered

QAP

 RNG producers using QAP must identify and associate with a QAP provider for each pathway QAP'ed.

RNG Producers continued

- Reporting (Domestic RNG Producer)
 - RNG batch production reporting will be incorporated into EMTS and result in RINs
 - A batch of RNG is up to a single calendar month's production; however, multiple batches may be produced –
 - By source (facility)
 - By biogas source and type (cellulosic vs. advanced [mixed digester], manure type [ag digester], etc.)
 - By pipeline interconnect location
 - By QAP status, and QAP provider
 - RNG RIN generation is dependent on retiring biogas Tokens
 - One mmBtu HHV biogas token retired will allow generation of about 11.6935 RNG RINs
 - Conversion of 1 mmBtu HHV to mmBtu LHV is about 0.9004 mmBtu LHV (quantity mmBtu LHV = y mmBtu HHV x 0.9004)
 - Conversion of 1 mmBtu LHV to RINs is about 12.987 RINs (quantity RINs = x mmBtu LHV / 0.077)
 - Biogas token fuel category must align with renewable fuel pathway
 - Biogas token QAP provider info must match renewable fuel QAP provider info; for non-QAP'ed renewable fuel, any biogas token QAP status may be used
 - RNG RINs will be distinguishable in EMTS from other RINs since they may only be separated by an RNG RIN separator

RNG Producers continued

- Reporting (Foreign RNG Producer; RIN-less RNG token generation)
 - Capability under development. [Initial implementation of foreign RNG batch production reporting will use existing imported renewable fuel workflow]
 - A batch of RNG is up to a single calendar month's production; however, multiple batches may be produced –
 - By source (facility)
 - By biogas source and type (cellulosic vs. advanced [mixed digester], manure type [ag digester], etc.)
 - By pipeline interconnect location
 - By QAP status, and QAP provider
 - RIN-less RNG production will result in generation of an RNG token.
 - RNG token generation is dependent on retiring biogas tokens; one biogas token mmBtu HHV retired will allow generation of about 0.9004 RNG tokens mmBtu LHV
 - Conversion of 1 mmBtu HHV to mmBtu LHV is about 0.9004 mmBtu LHV (quantity mmBtu LHV = y mmBtu HHV x 0.9004)
 - RNG tokens must be transferred with RNG to an RNG Importer

RNG Producers continued

- Reporting (RNG Importer; RIN generation)
 - Capability under development. [Initial implementation of foreign RNG batch production reporting will use existing imported renewable fuel workflow]
 - RNG is received with RNG Tokens from the foreign RIN-less RGG producer to the importer
 - RNG RIN generation is dependent on retiring RNG Tokens and quantity of RNG received
 - One RNG token retired will allow generation of one RNG RIN
 - Conversion of 1 mmBtu LHV to RNG RINs is about 12.987 RNG RINs (quantity RINs = x mmBtu LHV / 0.077)
 - RNG token fuel category must align with renewable fuel pathway
 - RNG token QAP status must be consistent with renewable fuel QAP status

CNG/LNG RIN Generators

- Transition Period
 - There will be some overlap as inventory of legacy pipeline gas winds down and inventories under BRRR are established
 - Legacy CNG/LNG available only until December 31, 2024
 - Registration accepted by EPA prior to July 1, 2024
 - Fuel Category Codes for CNG/LNG will be sunset
 - 190 Renewable Compressed Natural Gas
 - 200 Renewable Liquefied Natural Gas
 - BRRR CNG/LNG new/updated registrants beginning July 1, 2024
 - Registration no later than October 1, 2024, for legacy producers
 - New Fuel Category Codes -
 - 195 Renewable Compressed Natural Gas (CNG)
 - 205 Renewable Liquefied Natural Gas (LNG)

CNG/LNG RIN Generators continued

- Registration (under BRRR)
 - Beginning July 1, 2024, CNG/LNG new registrations must comply with BRRR requirements
 - Company, Facility(s) provide information and attributes about their production facility(s) such as location, production capacity, pathways, processes employed, etc.
 - New fuel category codes for BRRR
 - 195 Renewable Compressed Natural Gas (CNG)
 - 205 Renewable Liquefied Natural Gas (LNG)

Association

- Facility(s) identify biogas supplier(s) that source biogas consistent with the renewable fuel pathway(s) they have registered
- CNG/LNG producers with biogas production on-site, must also associate

• QAP

 CNG/LNG producers using QAP must identify and associate with a QAP provider for each pathway QAP'ed.

CNG/LNG RIN Generators continued

Reporting

- CNG/LNG batch production reporting will be incorporated into EMTS and result in RINs
- A batch of CNG/LNG is up to a single calendar month's production; however, multiple batches may be produced –
 - By source (facility)
 - By biogas source and type (cellulosic vs. advanced [mixed digester], manure type [ag digester], etc.)
 - By QAP status, and QAP provider
- CNG/LNG RIN generation is dependent on retiring biogas Tokens
 - One mmBtu HHV biogas token retired will allow generation of about 11.6935 CNG/LNG RINs
 - Conversion of 1 mmBtu HHV to mmBtu LHV is about 0.9004 mmBtu LHV (quantity mmBtu LHV = y mmBtu HHV x 0.9004)
 - Conversion of 1 mmBtu LHV to RINs is about 12.987 RINs (quantity RINs = x mmBtu LHV / 0.077)
 - Biogas token fuel category must align with renewable fuel pathway
 - Biogas token QAP provider info must match renewable fuel QAP provider info; for non-QAP'ed renewable fuel, any biogas token QAP status may be used
- CNG/LNG RIN separation requirements have not changed from legacy to BRRR

RNG RIN Separators

- Registration
 - RNG RINs may only be separated by a registered RNG RIN Separator
 - An RNG RIN Separator must include in their registration location(s) for:
 - Natural Gas pipeline withdrawal point(s) name and location information
 - CNG/LNG dispensing location(s) name and location information
- Association
 - None
 - RINs are fungible, but RNG RINs will be distinguishable from other RIN types.
- QAP
 - None

RNG RIN Separators

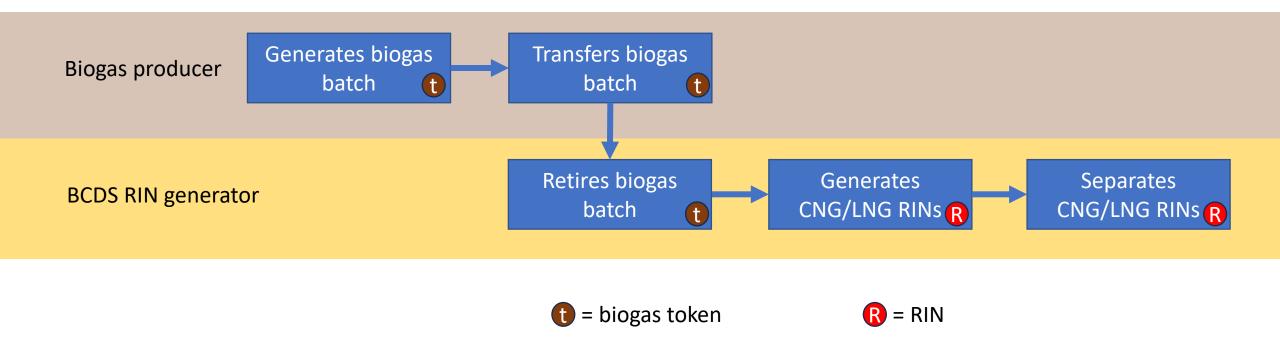
Reporting

- RNG RIN Separation will be reported using EMTS
 - Name and location of withdrawal point where RNG was taken from the natural gas pipeline
 - Quantity of RNG in mmBtu LHV and SCF withdrawn
 - Quantity of CNG/LNG (separately) dispensed
 - Dispensing location(s)
 - Volume of CNG/LNG (separately) in mmBtu LHV and SCF dispensed as transportation fuel.
 - A new RIN separation code for RNG RIN separation will be added to the list of separation codes.

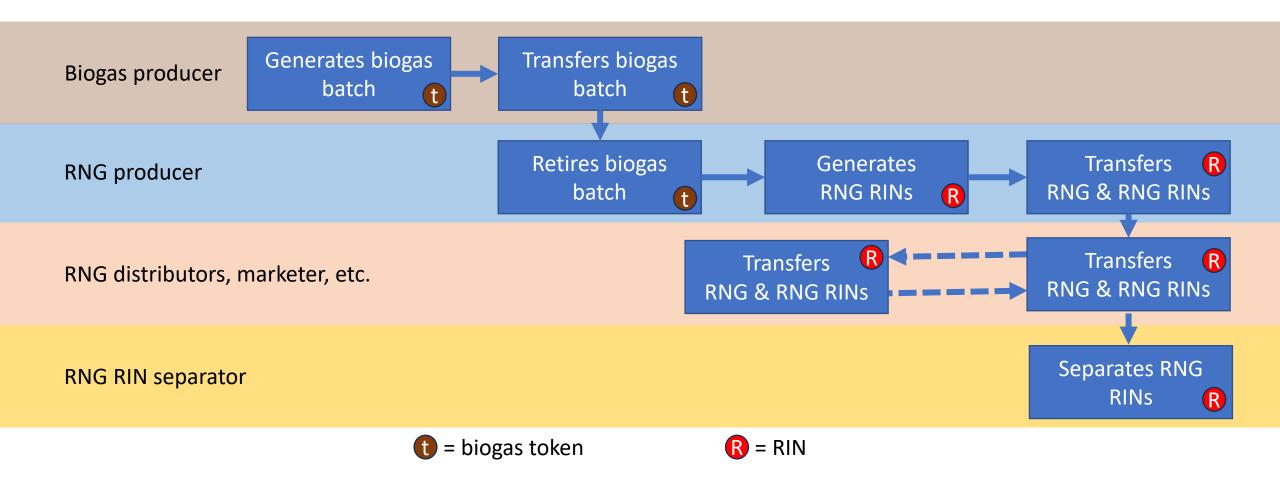
Putting it All Together

- Information Flows
 - Closed System (CNG/LNG)
 - Domestically produced RNG
 - Foreign produced RIN-less RNG Import

Information Flow Between Parties - BCDS

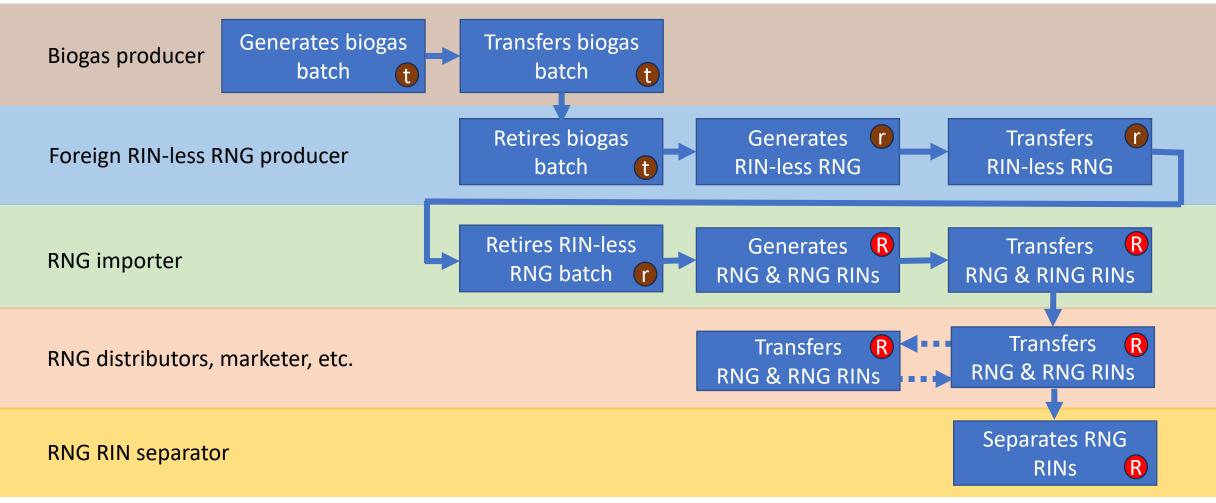


Information Flow Between Parties - Commercial Pipeline; Domestic



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Information Flow Between Parties – Commercial Pipeline; Foreign RIN-less RNG





Summary of BRRR Impacts on RFS

- Biogas production:
 - Reporting of biogas production will be done via EMTS
 - Transfers between biogas producer and RIN generator is being incorporated into EMTS.
- RNG RIN generation and CNG/LNG RIN generation is dependent on the quantity of qualifying biogas available (i.e., biogas tokens) to the renewable fuel producer at the time of RIN generation.
- RNG RINs have unique and specific separation requirements and will be tracked in EMTS while they are assigned.
 - RNG RINs cannot automatically be separated by an obligated party.
 - Only a registered RNG RIN Separator may separate RNG RINs.
- While RNG RINs are "Assigned RINs" they will be uniquely identifiable and distinct from other like D-code, Q-RIN status, etc., RINS.
- Once RNG RINs are Separated RINs, they will be completely fungible with other RINs of like D-code, Q-RIN status, etc.

Take a break and caffeinate!

Return at 12:30 pm EDT

Send questions to FuelsProgramSupport@epa.gov





BRRR Registration Demos

John Weihrauch
Office of Transportation and Air Quality
April 12, 2004

Useful Links

Fuels Programs Registration, Reporting and Compliance Help • https://www.epa.gov/fuels-registration-reporting-and-compliance-help How to Register a New Company, Facility, User • https://www.epa.gov/fuels-registration-reporting-and-compliance-help/how-register-new-company-facility-or-user-part-80 Job Aids for Fuels Programs Registration System (OTAQREG) • https://www.epa.gov/fuels-registration-reporting-and-compliance-help/job-aids-fuels-registration-system-otagreg EPA's Central Data Exchange (CDX) – the portal to access registration and reporting applications https://cdx.epa.gov Fuels Programs Helpdesk • FuelsProgramSupport@epa.gov

BRRR Job Aids Available

Available on our site

- How to Associate Your Biogas Producer w/ a QAP Provider
- How to Associate Your Biogas Producer w/ an RFP
- How to Register as an RNG RIN Separator
- How to Update Company Program Type to a Biogas Producer
- How to Update Company Program Type to an RNG Producer
- How to Update Facilities for RNG

New registration requirements highlighted today

- RNG RIN Separator
- Biogas producer
- RNG producer

Prerequisites

CDX User Account and Access

- User must have a Central Data Exchange (CDX) account
- User must be able to log into the CDX OTAQREG program service

Fuels Registration, Reporting, and Compliance Help Web Page

Website

 https://www.epa.gov/fuelsregistration-reporting-and-compliancehelp

Registration

 https://www.epa.gov/fuelsregistration-reporting-and-compliancehelp/registration-fuel-programs

Help

FuelsProgramSupport@epa.gov



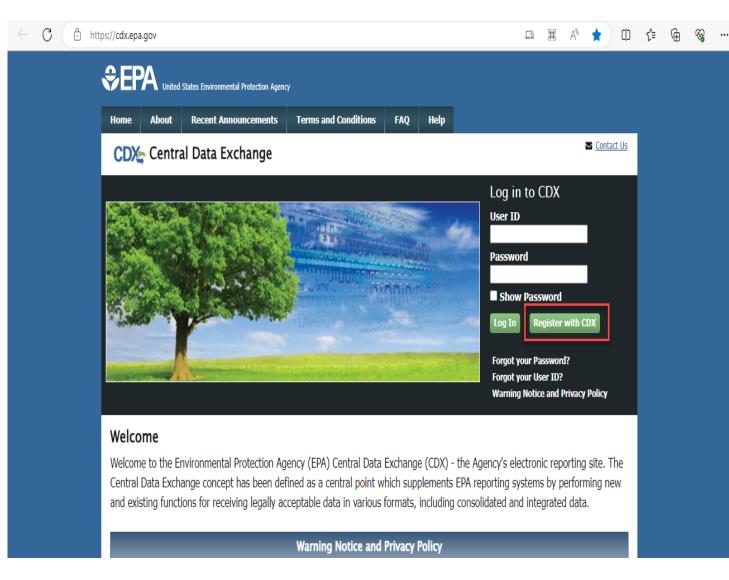
Renewable Fuel Standard
 Program

Establish a Central Data Exchange (CDX) User

Account

Prerequisite

- https://cdx.epa.gov
- Register with CDX
- Tutorial of CDX User
 Registration
 https://www.epa.gov/fuels-registration-reporting-and-compliance-help/tutorial-creating-cdx-account



Establish a Central Data Exchange (CDX) User Account

Notes on registering users:

- Each person accessing CDX must have their own user account
- User IDs and Passwords must never be shared
- Users are assigned <u>roles</u> that enable (or restrict) the user's ability to perform functions or to access certain areas in EPA's registration and reporting applications
- Each company must identify **one** user with the role Responsible Corporate Officer (RCO)
 - The RCO of the company must be an official officer (President, Vice President, CEO, etc.) or employee (with an appropriate title such as owner or operations manager) of the company registering who is legally liable for the information submitted by the company
 - The RCO may not be an agent or third party who is not directly employed by the company.
- The RCO may delegate roles to other registered users such as "Company Editor" or "Submitter"



Demonstration: RNG RIN Separator

RNG RIN Separator

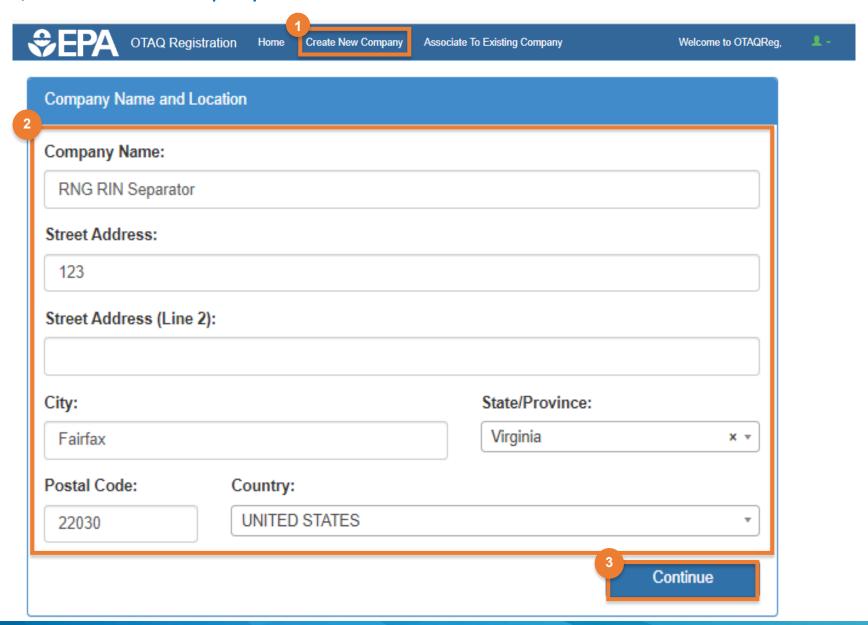


- User must have a Central Data Exchange (CDX) account
- User must be able to log into the CDX OTAQREG program service

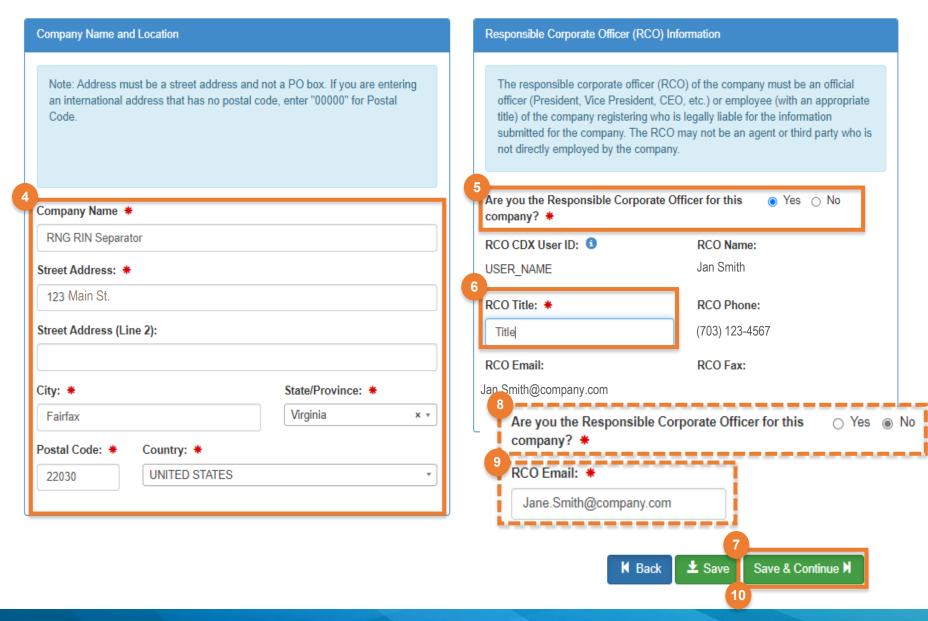
This demo will highlight a new company registration process

RNG RIN Separator may also be added to an existing company registration

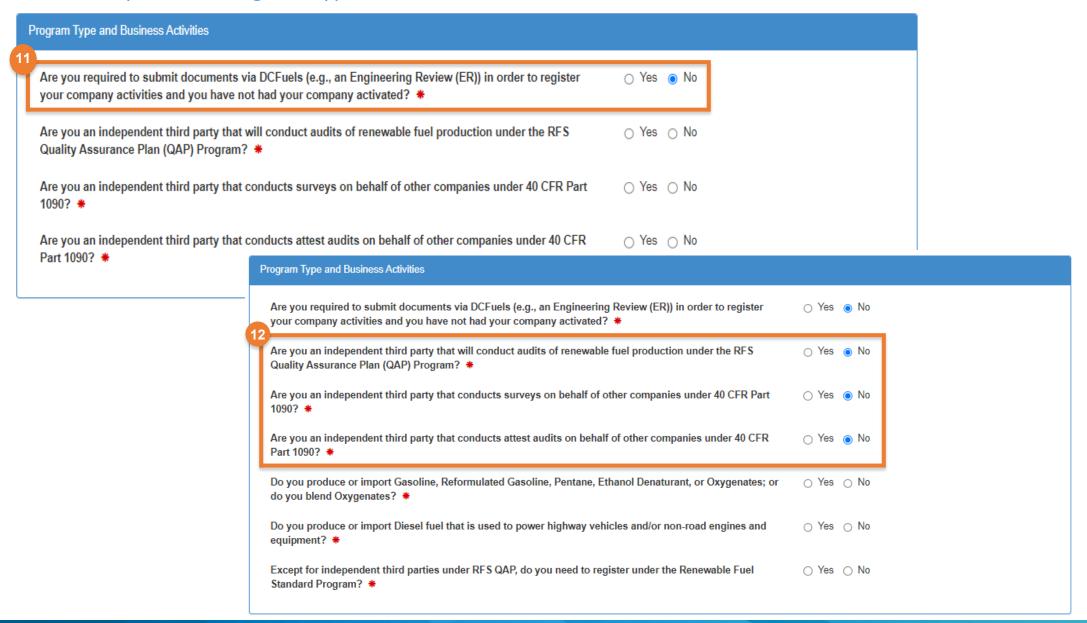
RNG RIN Separator; Create New Company



RNG RIN Separator; Review Company Information and Identify the Responsible Corporate Officer



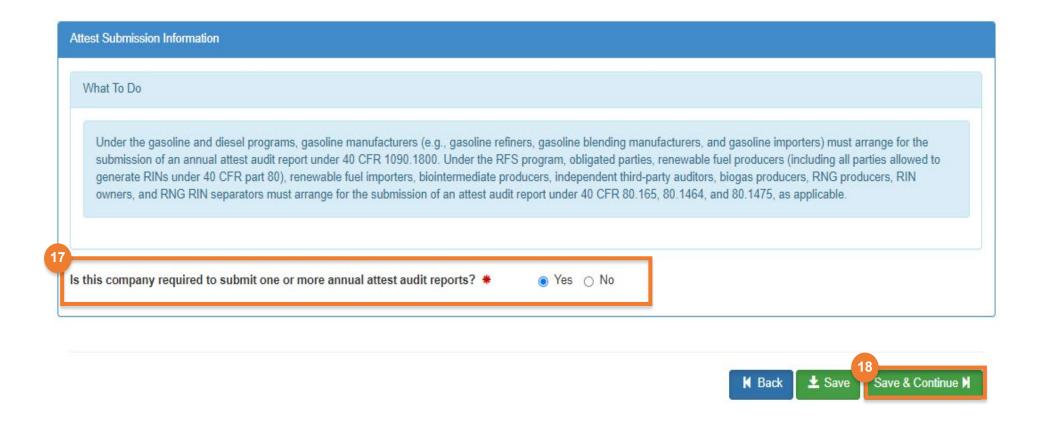
RNG RIN Separator; Program Type and Business Activities Information

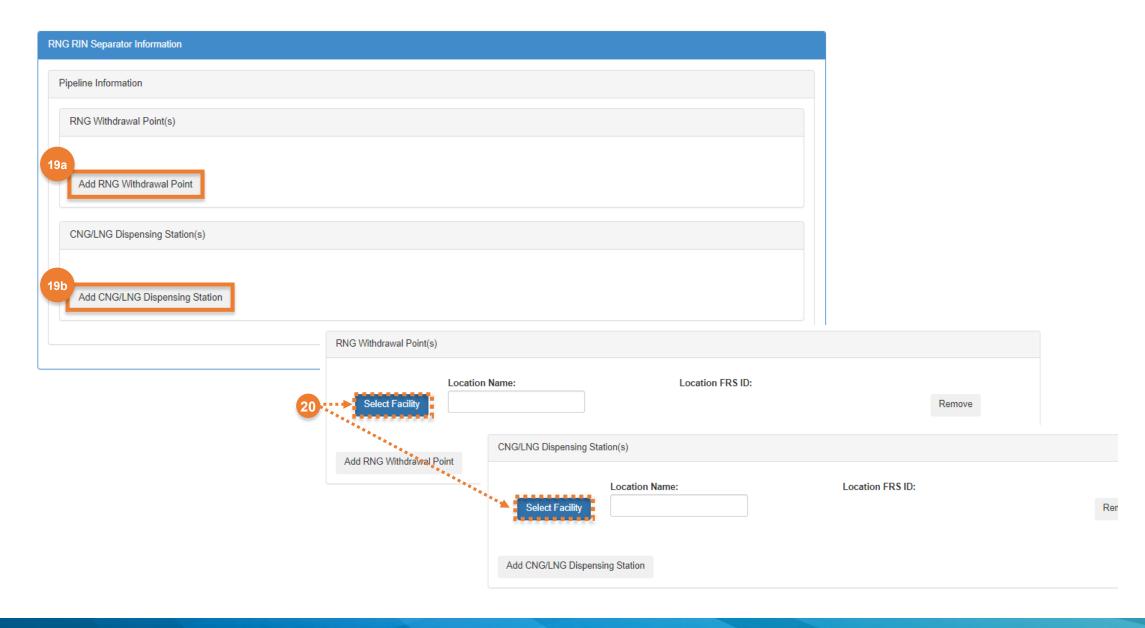


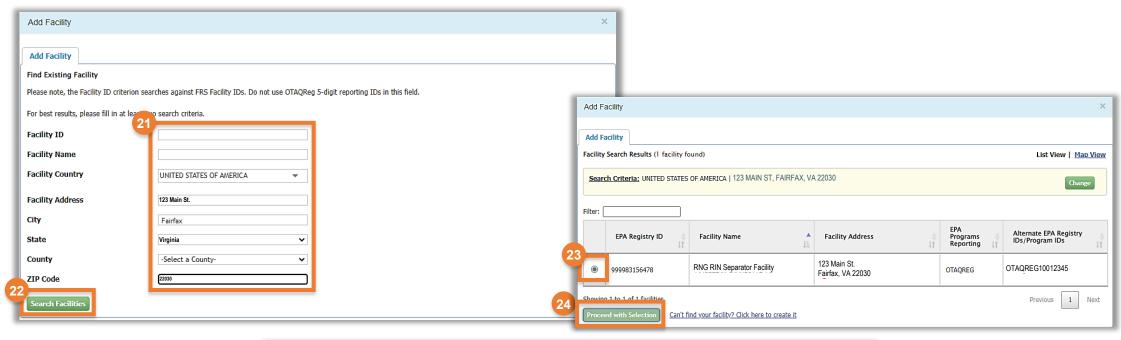
RNG RIN Separator; Program Type and Business Activities Information

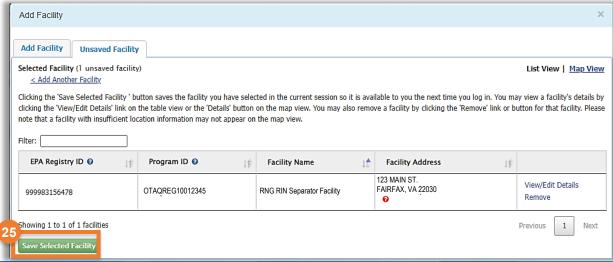
| Program Type and Business Activities | | |
|---|------------|--|
| Are you required to submit documents via DCFuels (e.g., an Engineering Review (ER)) in order to register your company activities and you have not had your company activated? | ○ Yes No | |
| Are you an independent third party that will conduct audits of renewable fuel production under the RFS Quality Assurance Plan (QAP) Program? | ○ Yes ● No | |
| Are you an independent third party that conducts surveys on behalf of other companies under 40 CFR Part 1090? | ○ Yes No | |
| Are you an independent third party that conducts attest audits on behalf of other companies under 40 CFR Part 1090? | ○ Yes No | |
| Do you produce or import Gasoline, Reformulated Gasoline, Pentane, Ethanol Denaturant, or Oxygenates; or do you blend Oxygenates? | ⊖ Yes No | |
| Do you produce or import Diesel fuel that is used to power highway vehicles and/or non-road engines and equipment? | ⊖ Yes 🌘 No | |
| 14. Except for independent third parties under RFS QAP, do you need to register under the Renewable Fuel Standard Program? | Yes ○ No | |
| Business Activities For Renewable Fuel Standard Program Type | | |
| Biogas Producer 3 | | |
| Biointermediate Producer 1 No | | |
| Feedstock Aggregator 1 No | | |
| Foreign Undenatured Ethanol Producer No | | |
| PADD Importer (Renewable Fuel Importer) No | | |
| Renewable Fuel Producer No | | |
| Renewable Fuels Exporter No | | |
| Renewable Fuels Importer No | | |
| RFS Pathway Petition Submitter (80.1416) 1 | | |
| RIN Owner Only (Blenders, Marketers, Traders) No | | |
| RNG RIN Separator 1 | | |
| Small Blender (Blenders in 40 CFR 80.1440) 1 | | |
| | | |

RNG RIN Separator; Attest Submission Information

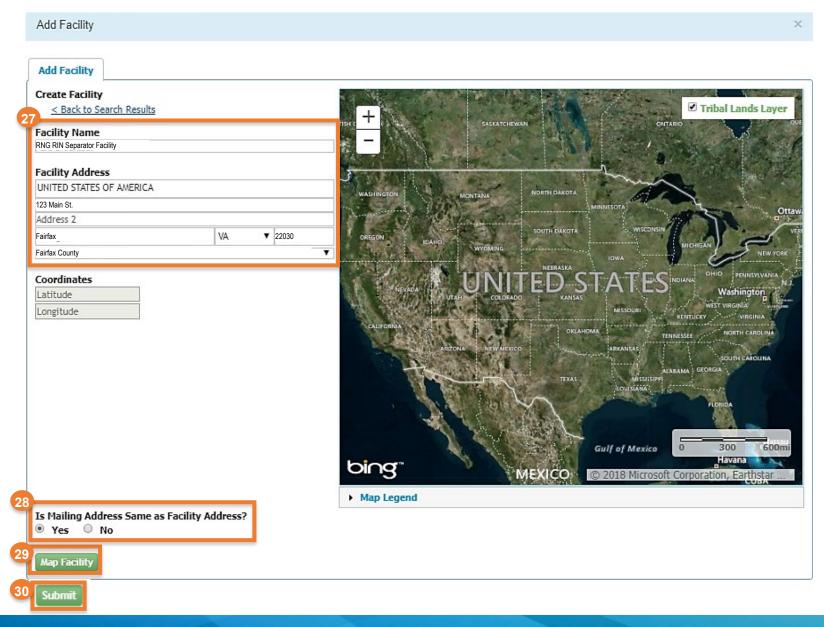


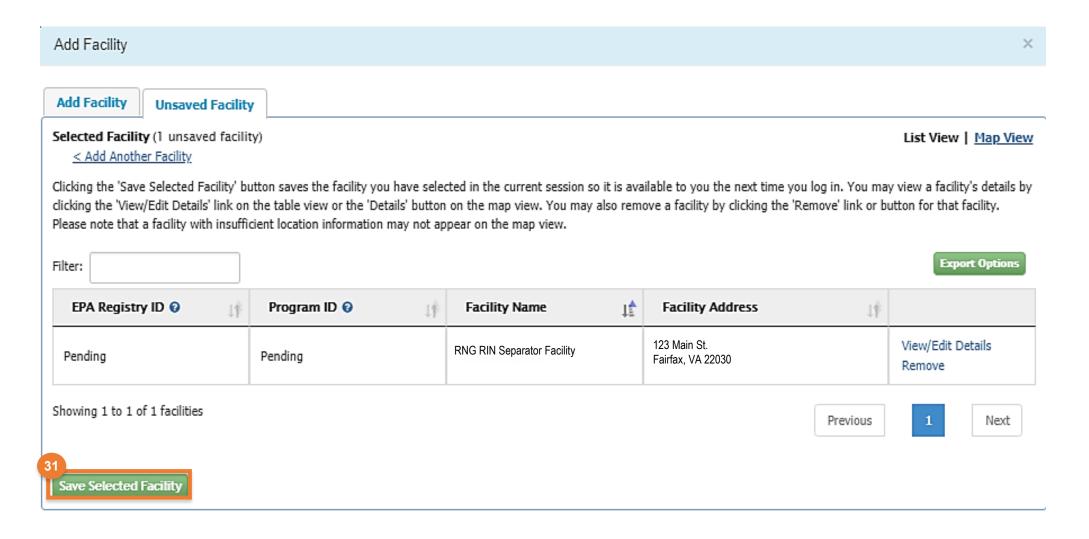


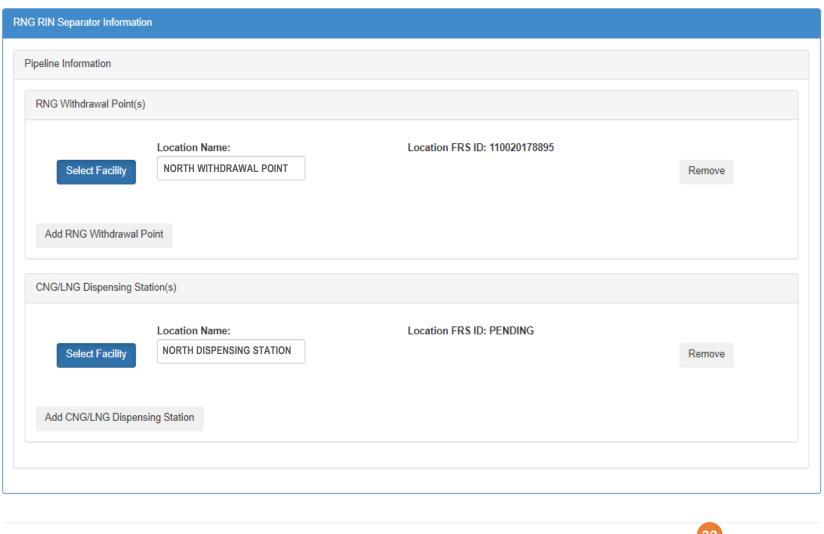




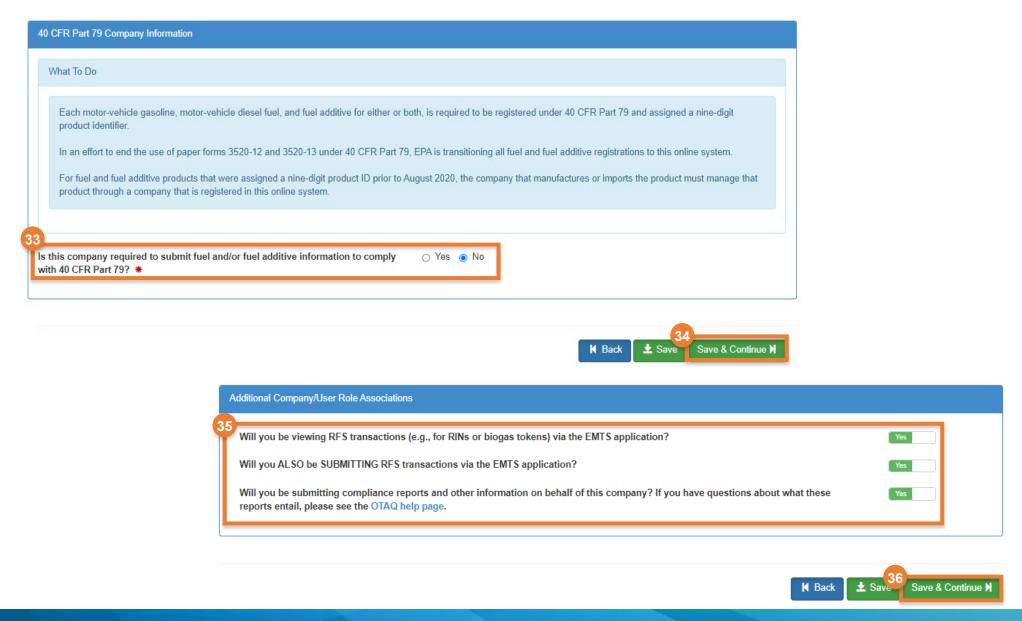




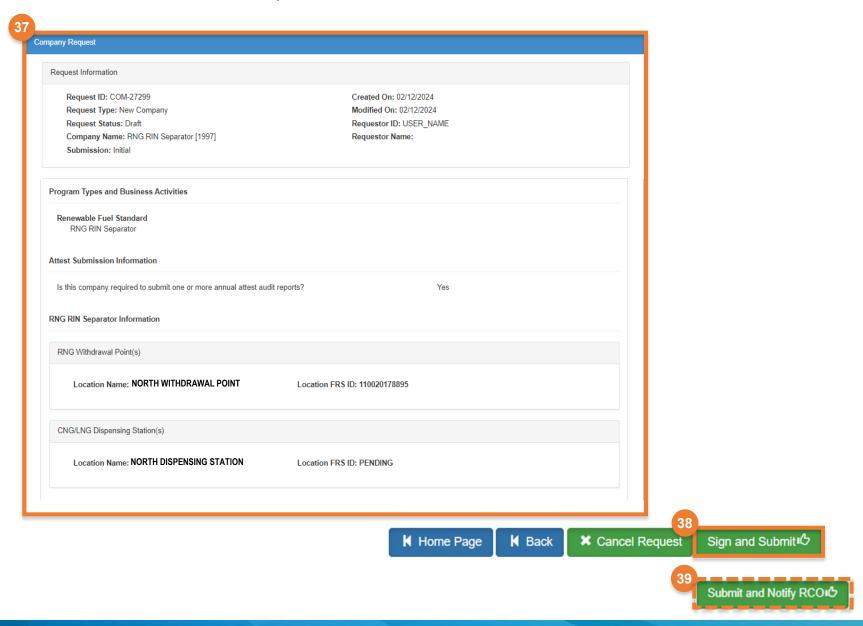




RNG RIN Separator; Part 79 Company Information and User Role Associations

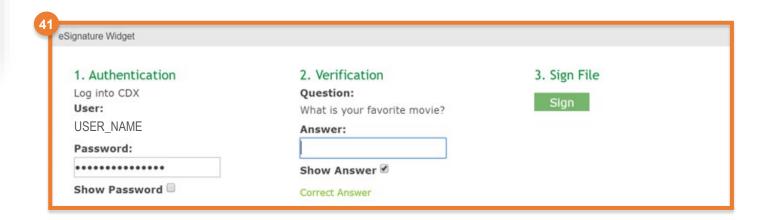


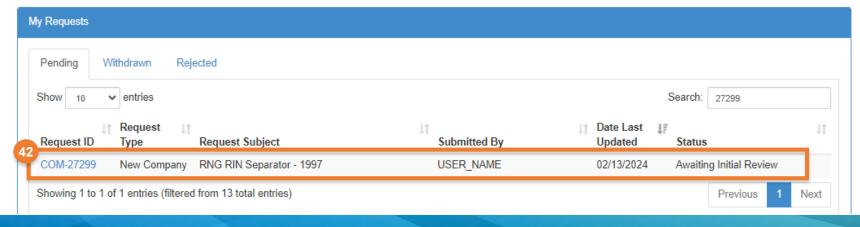
RNG RIN Separator; Review and Submit Request



I certify, under penalty of law that the information provided in this document is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fines and imprisonment for knowing violations.

Accept Decline







Demonstration: Biogas Producer

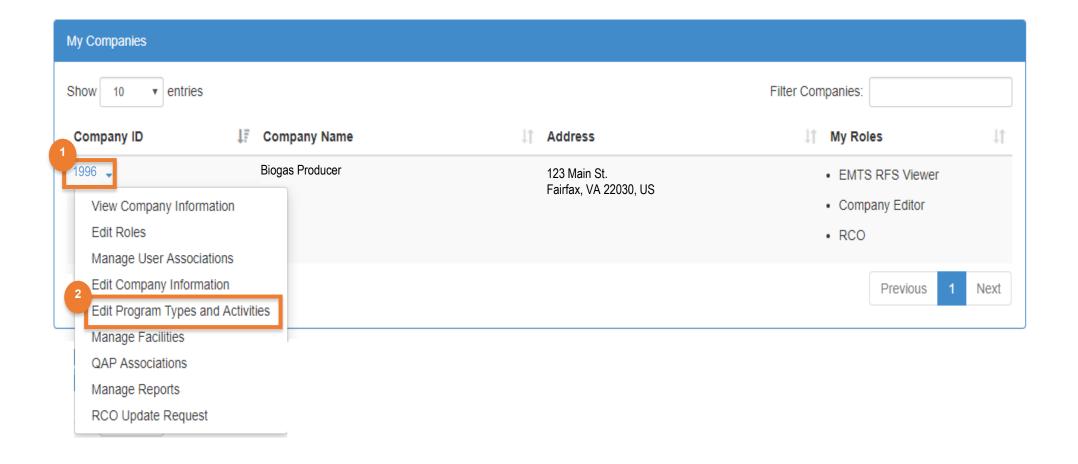
Update Company and Add Facility

Biogas Producer Prerequisites

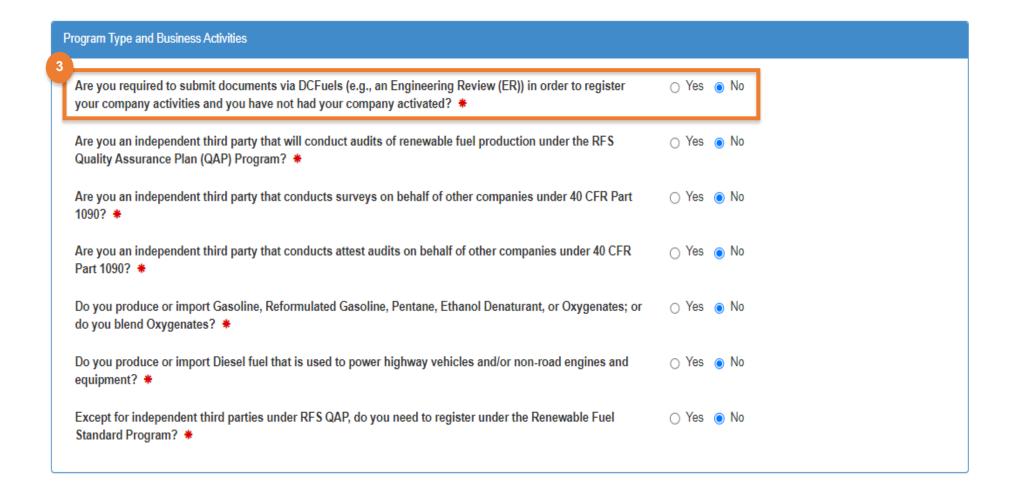
Prerequisites; User Account and Access

- User must have a Central Data Exchange (CDX) account
- User must be able to log into the CDX OTAQREG program service
- User must have a registered company in OTAQREG with the Initial Registration Submissions business activity
- User must have the following role in OTAQREG on behalf of the registered company
 - Company Editor or RCO

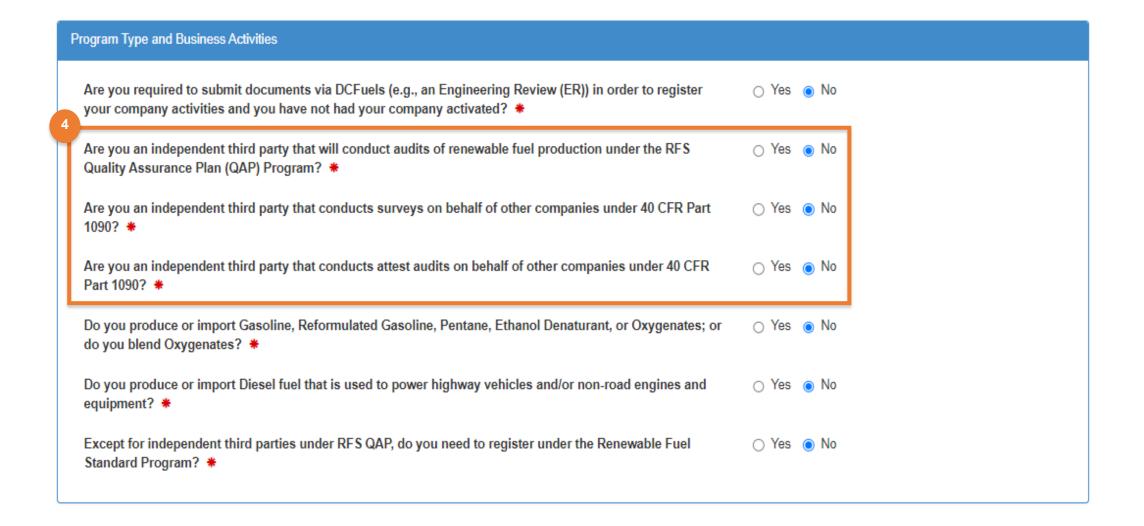
Biogas Producer; Update Company Program Type



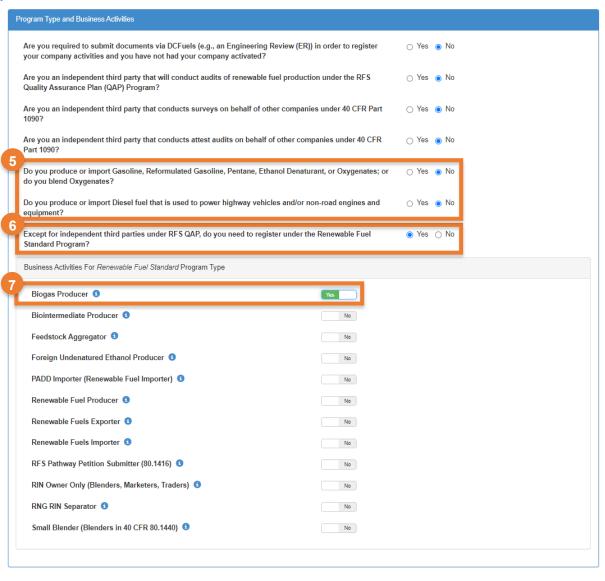
Biogas Producer; Program Type and Business Activities Information



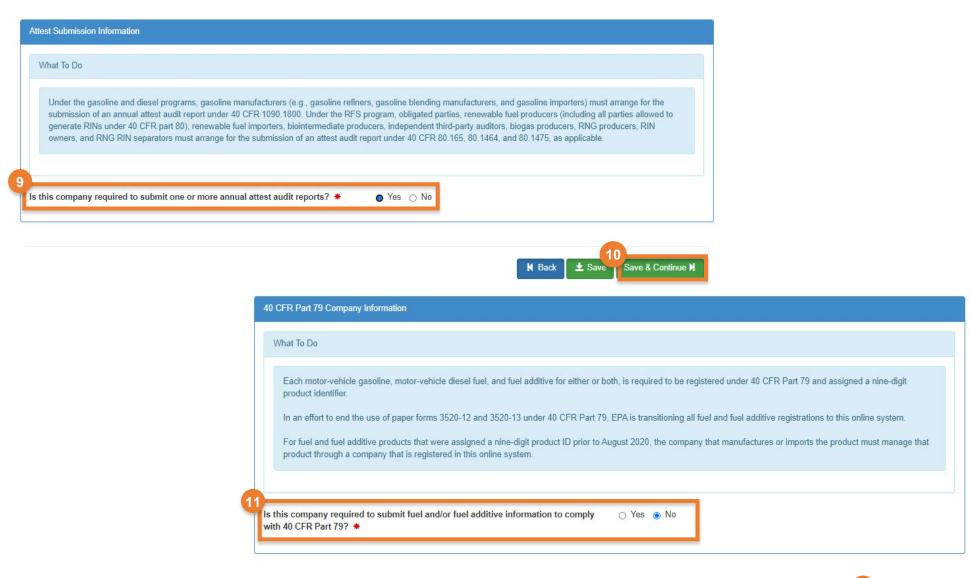
Biogas Producer; Program Type and Business Activities Information

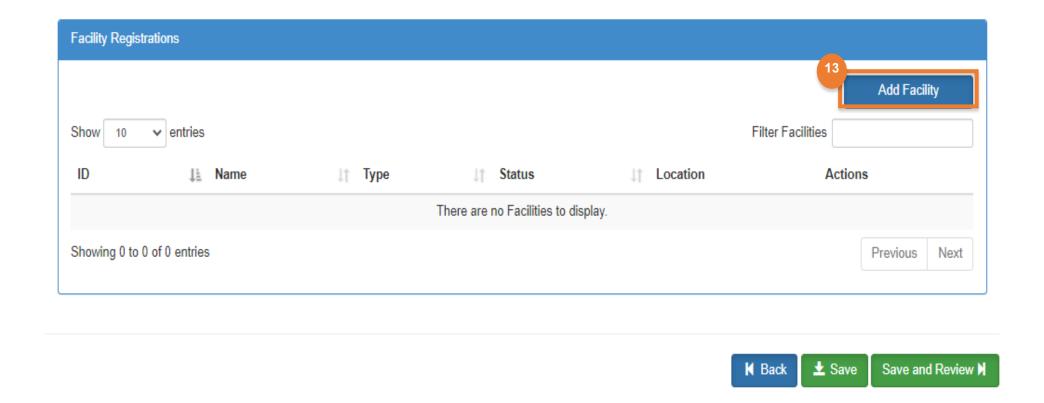


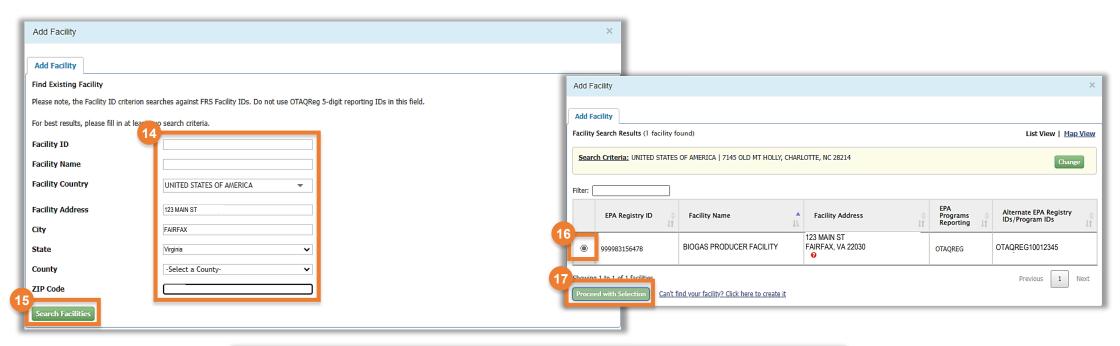
Biogas Producer; Program Type and Business Activities Information

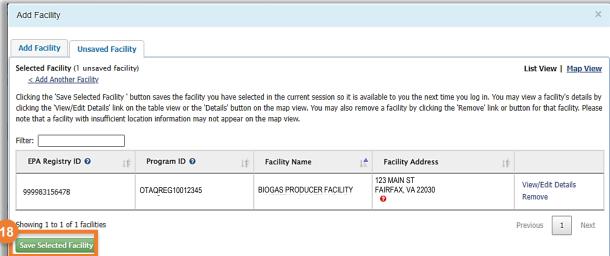


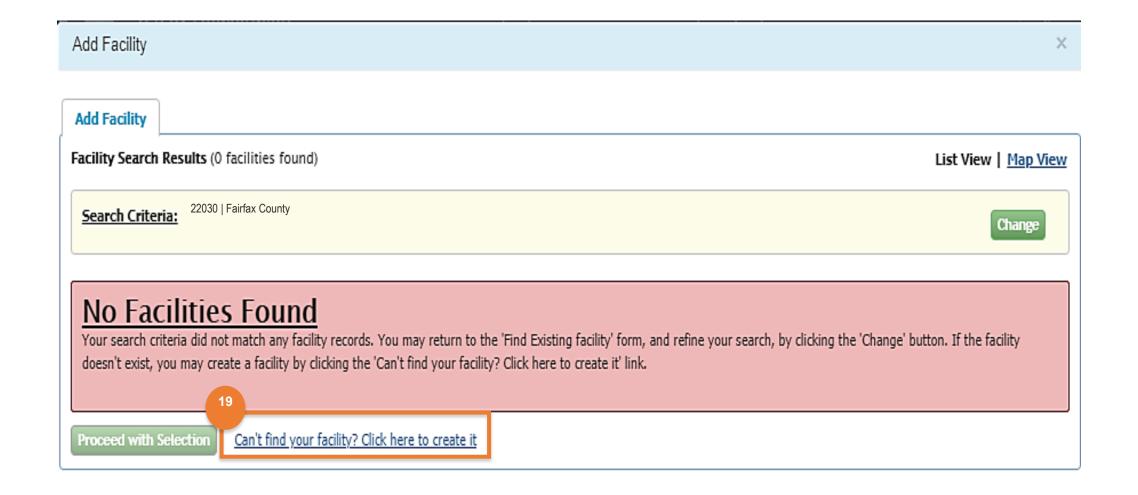
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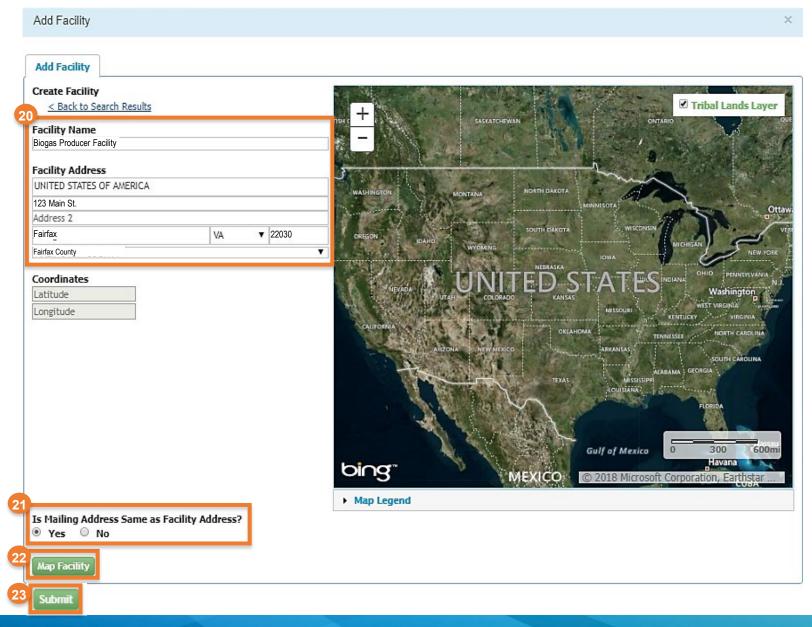




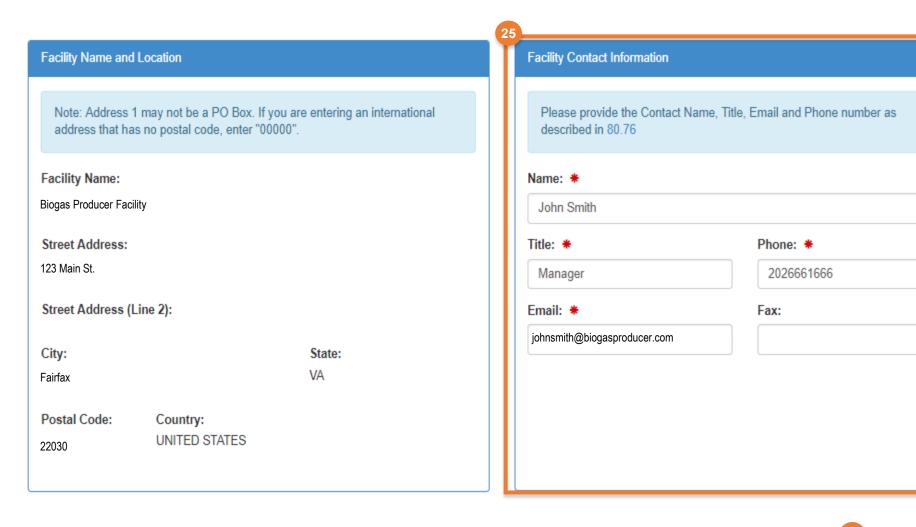


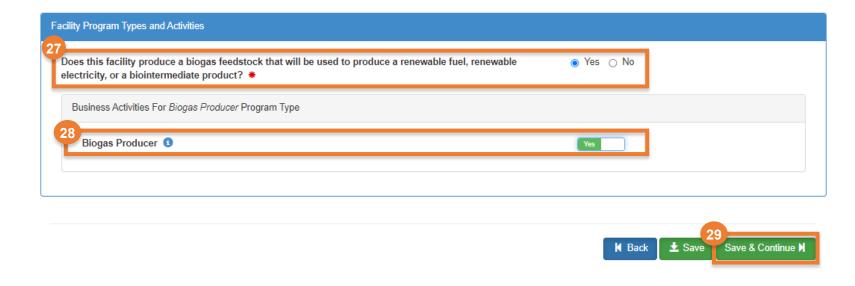


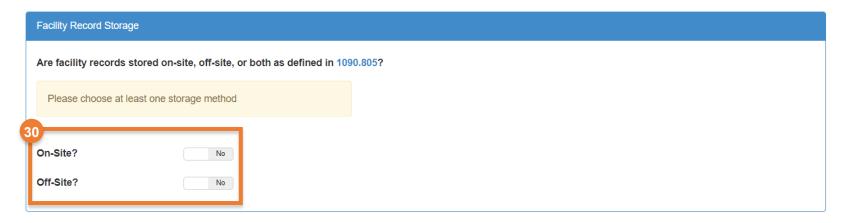


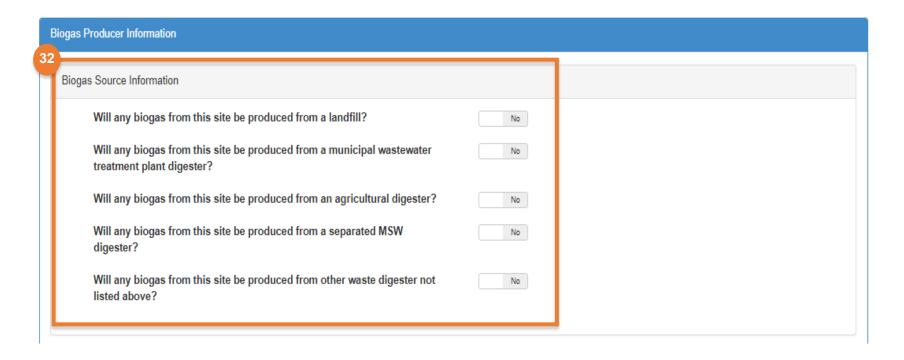




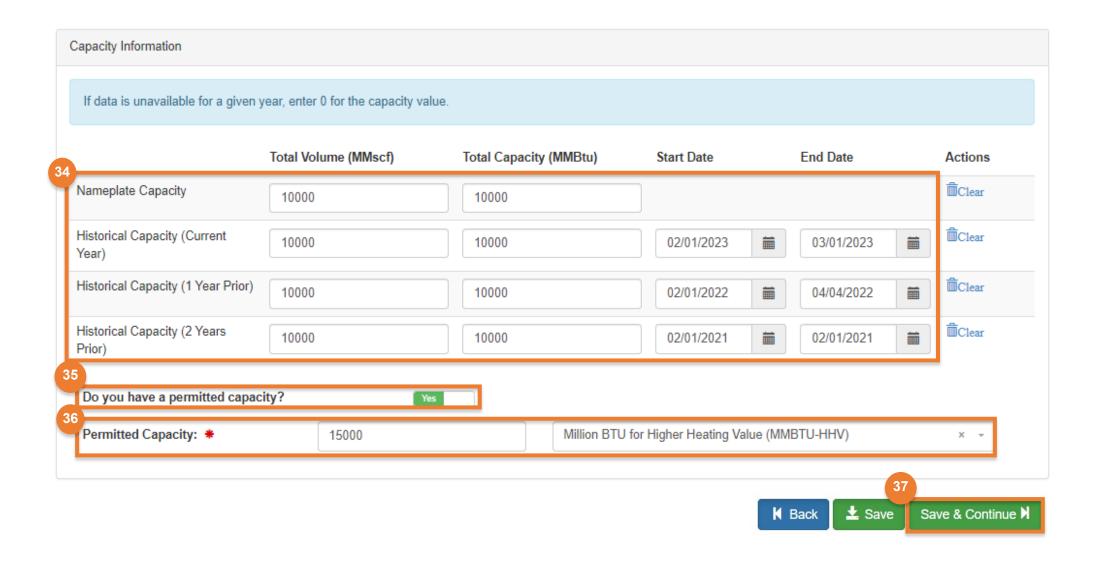


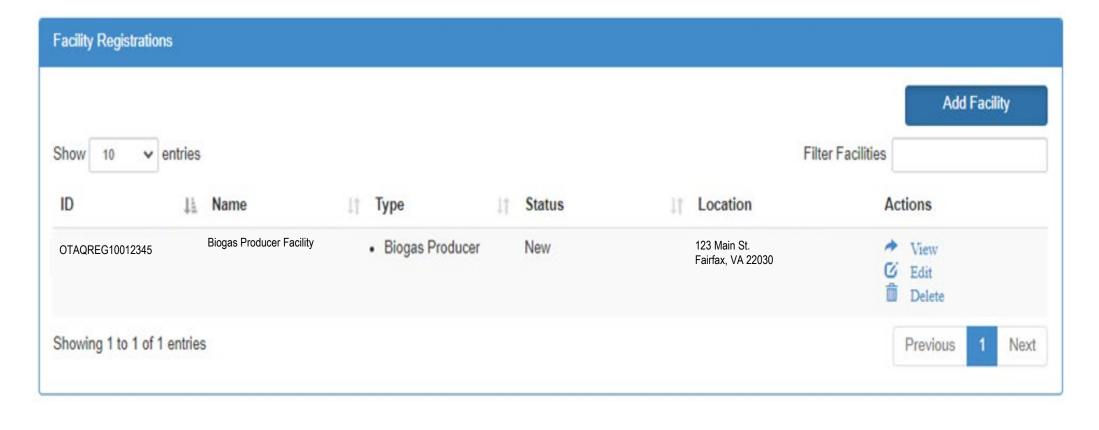






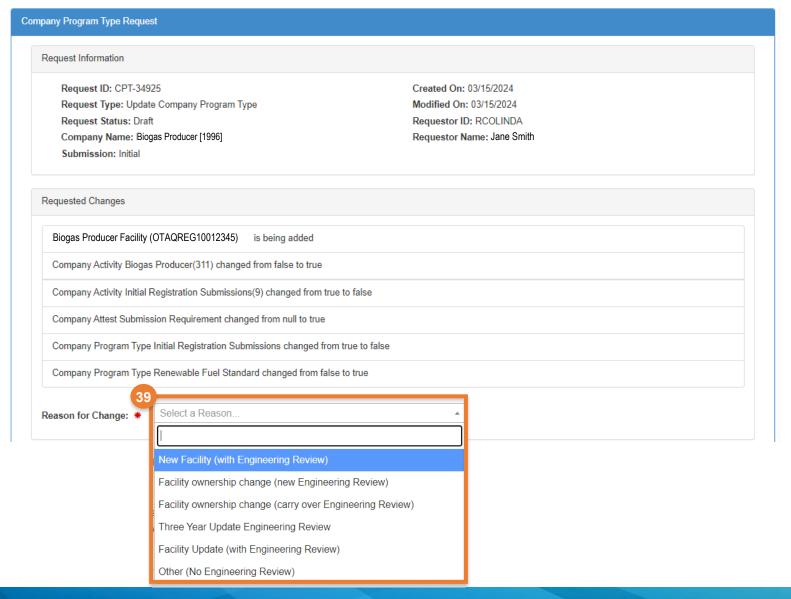




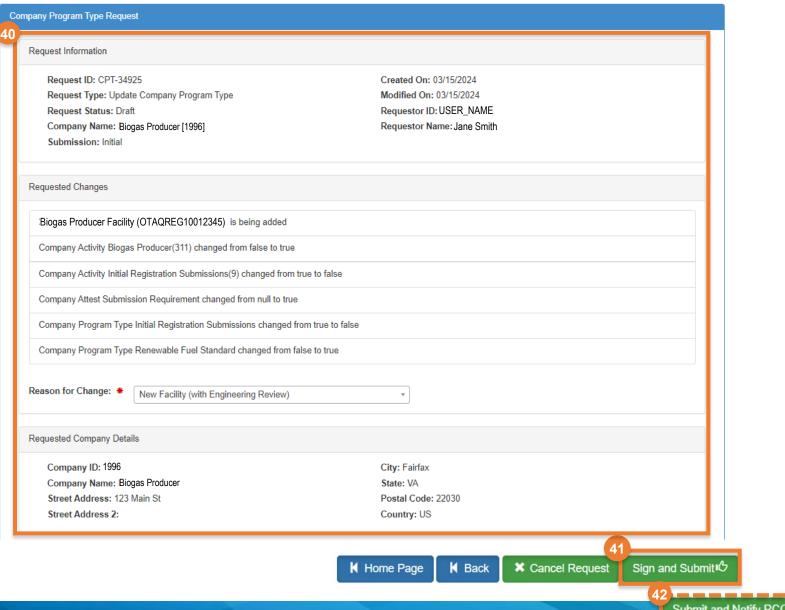




Biogas Producer; Review and Submit Request



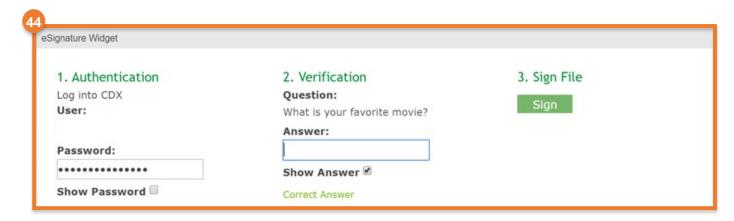
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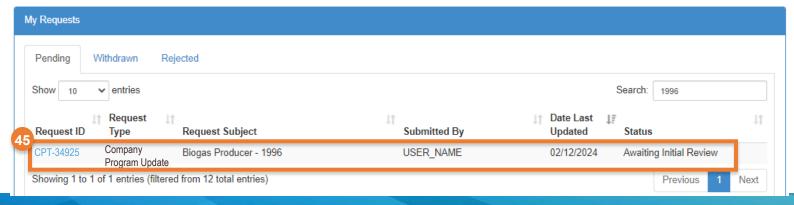


Biogas Producer; Review and Submit Request

I certify, under penalty of law that the information provided in this document is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fines and imprisonment for knowing violations.



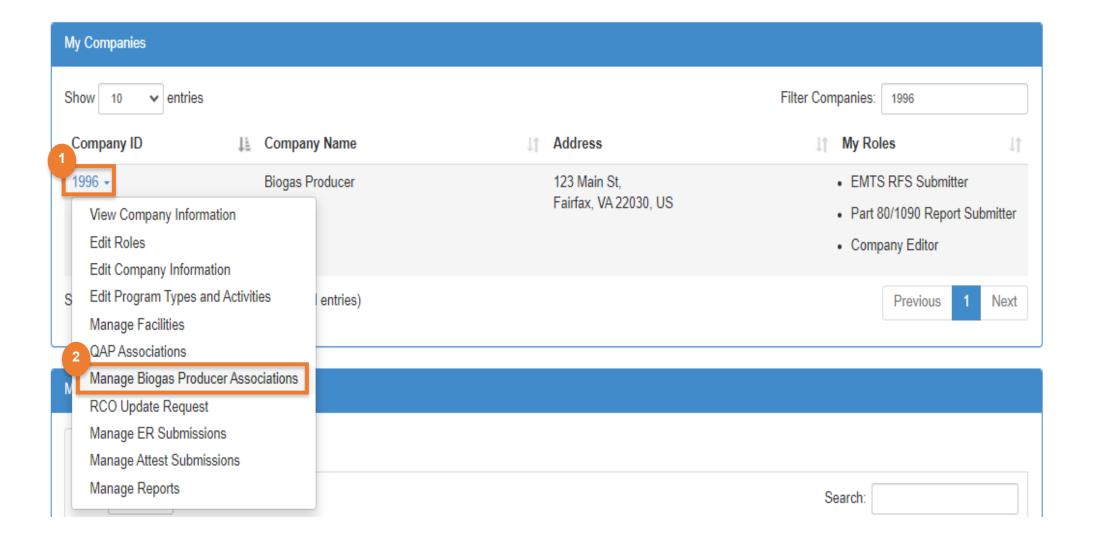


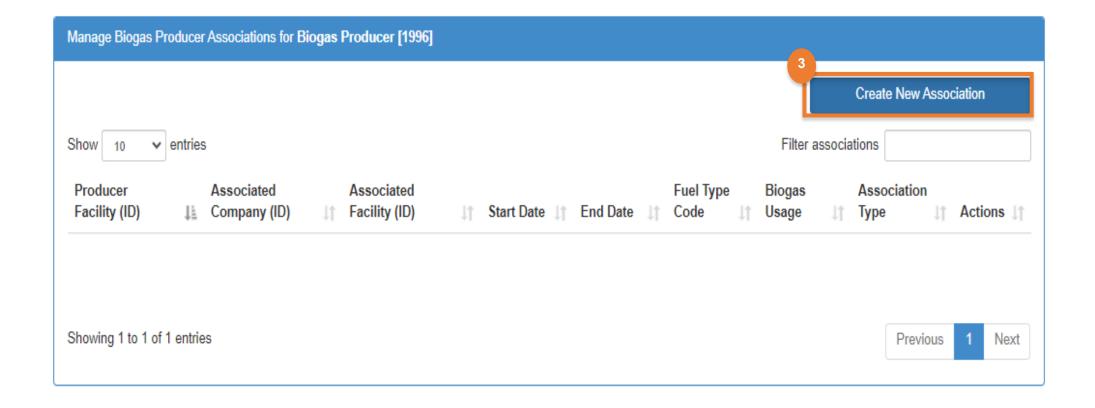


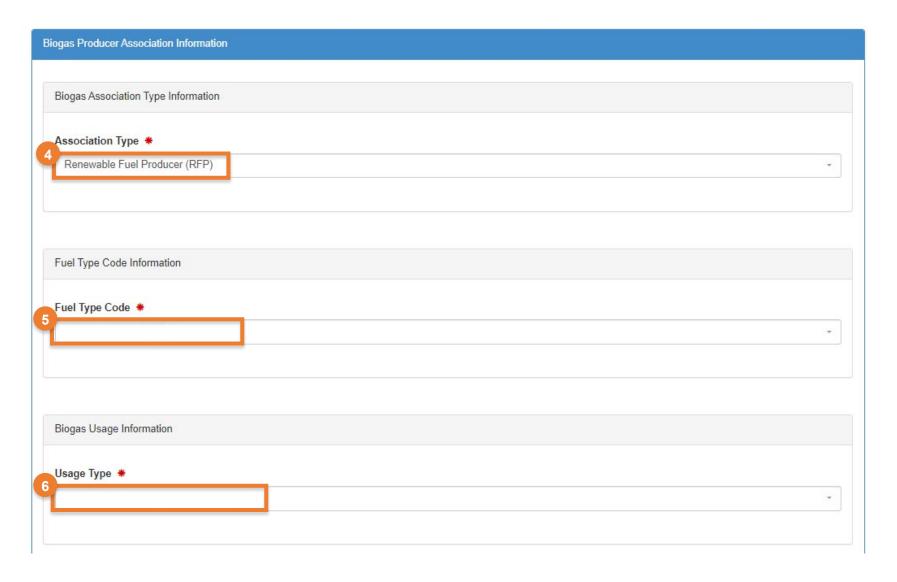


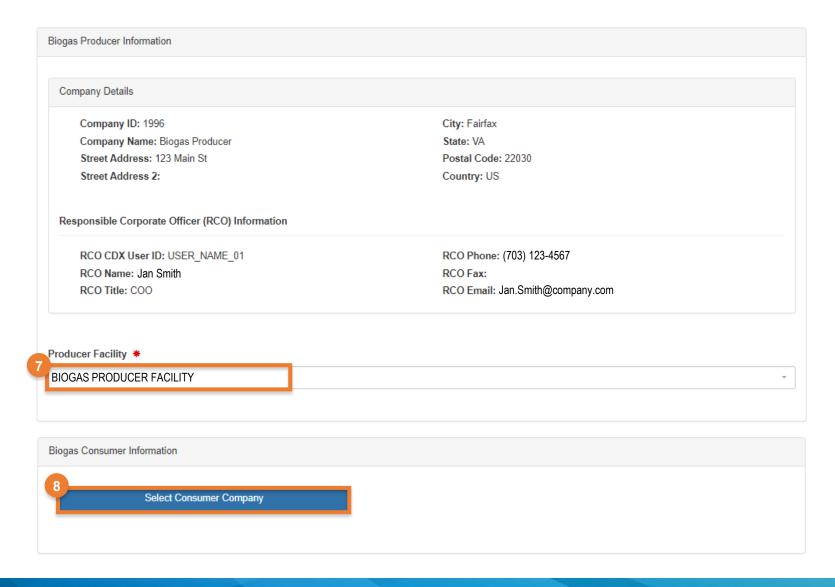
Demonstration: Biogas Producer

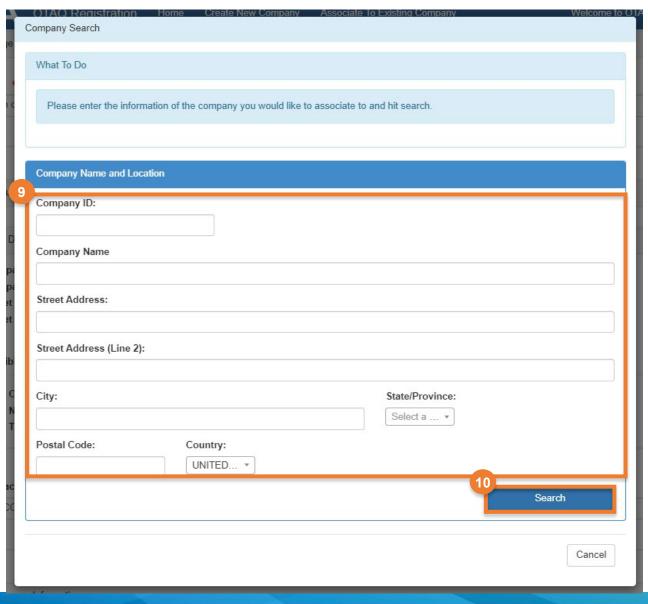
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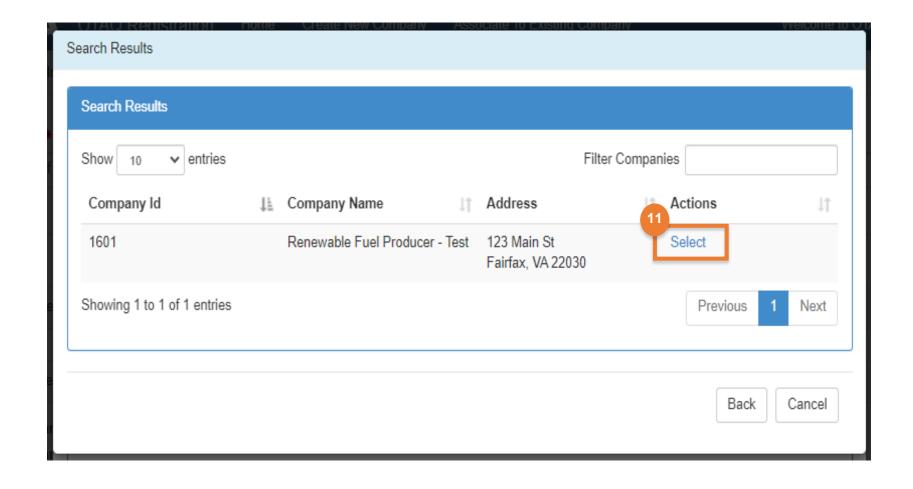


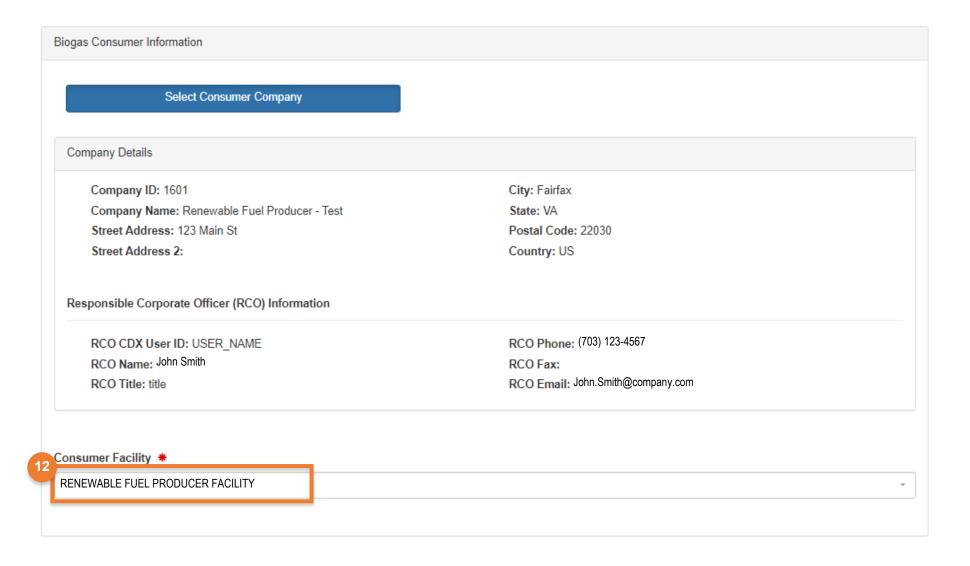


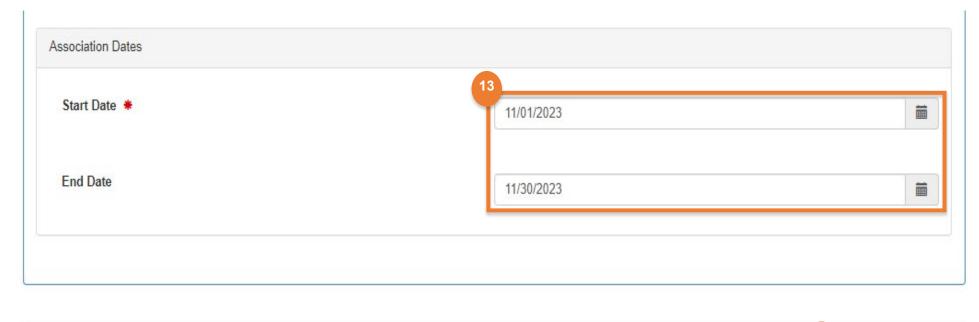




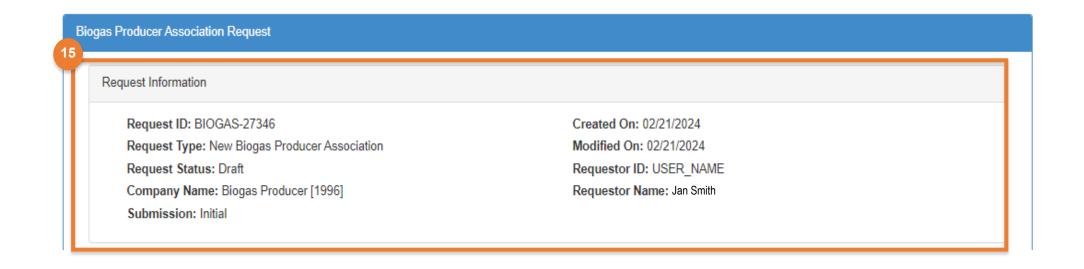










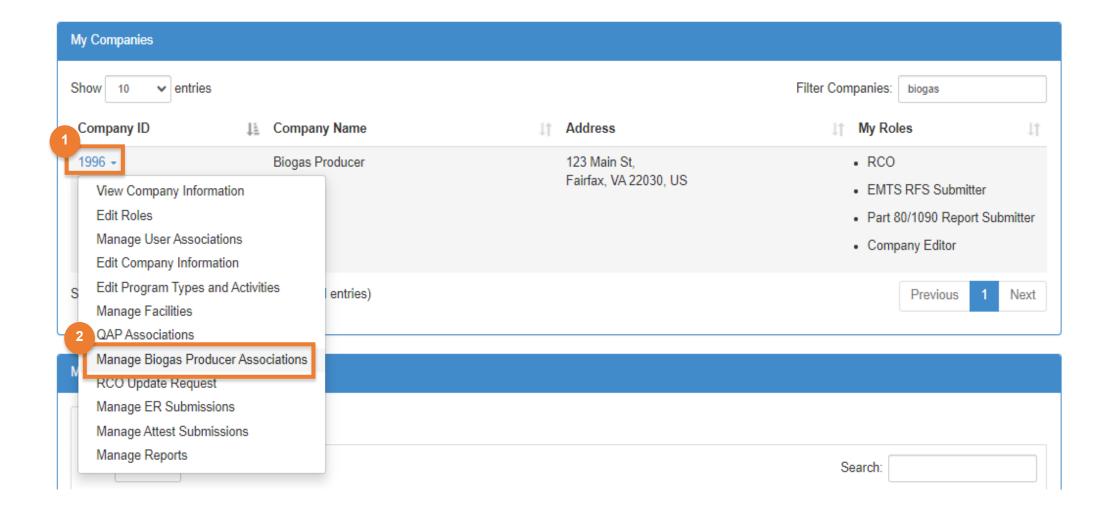




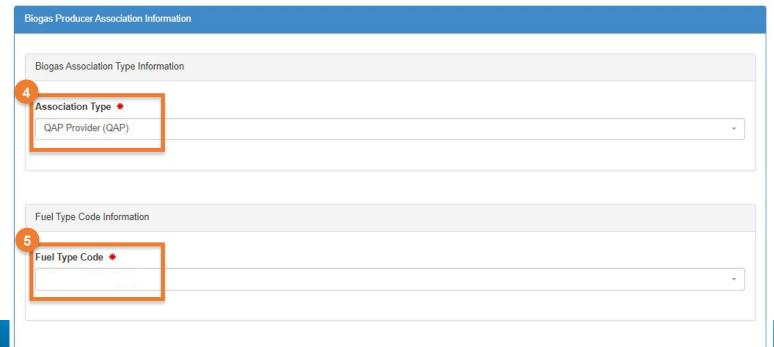


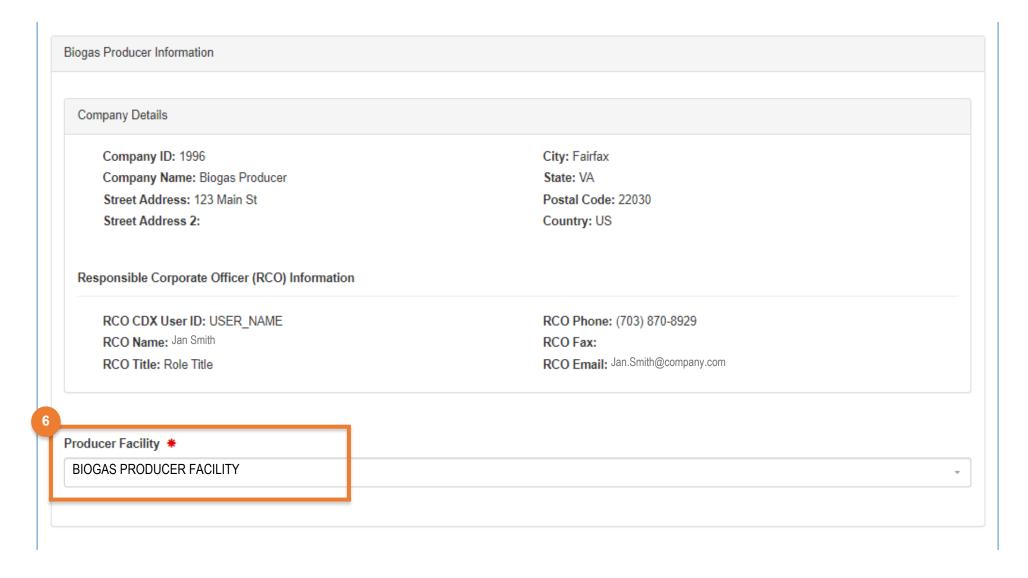
Demonstration: Biogas Producer

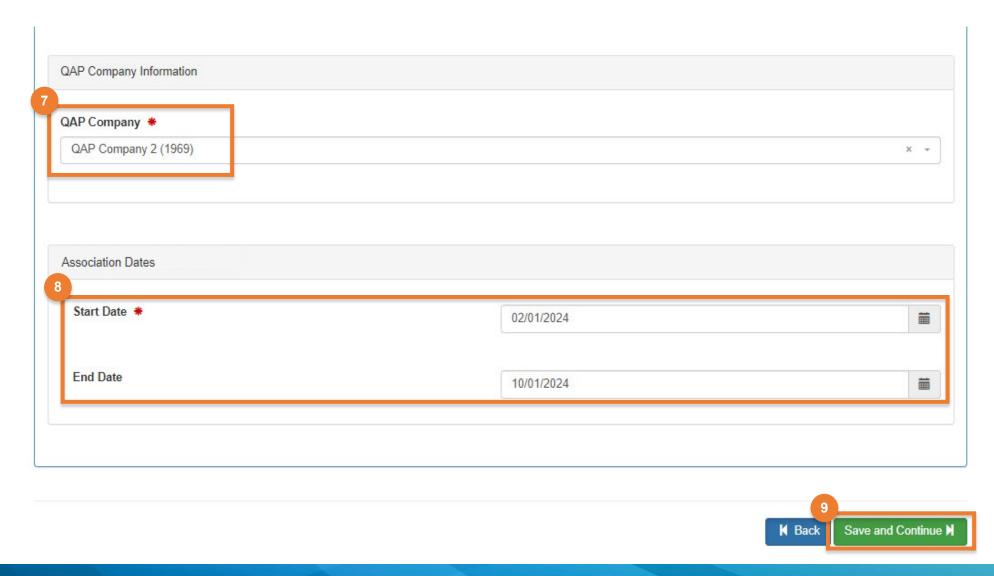
Associating with a QAP Provider

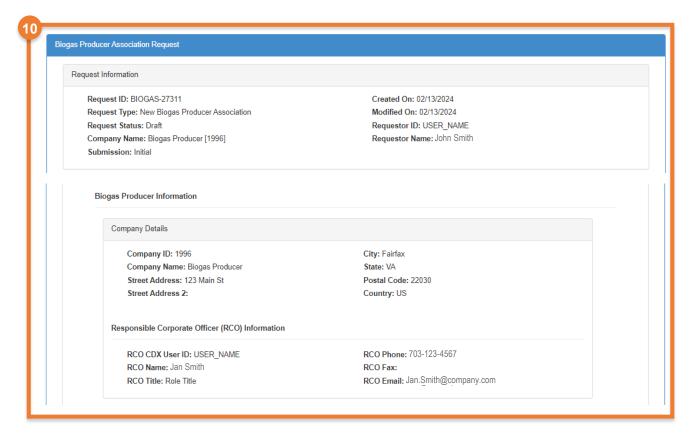








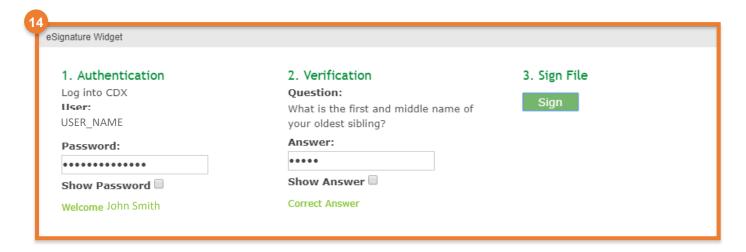






I certify, under penalty of law that the information provided in this document is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fines and imprisonment for knowing violations.







Take a break and caffeinate!

Return at 1:45 pm EDT

Send questions to FuelsProgramSupport@epa.gov





Biogas Registrations Forms and Policies

Robert Anderson

Office of Transportation and Air Quality

April 12, 2024

Overview

Purpose

 Provide an overview of EPA registration requirements and procedures for registering under the new and legacy biogas provisions.

Three Sections:

- Registration under the legacy biogas provisions
- Managing registrations under the transition from the legacy to the new biogas provisions
- Registration under the new biogas provisions

1. Registration under the Legacy Biogas Provisions

July 1, 2024 Implementation Date Certificates of Analysis Incomplete/Inaccurate Submissions Registration Updates under the Legacy Biogas Provisions

July 1, 2024 Implementation Date

- Based on discussion with stakeholders, EPA anticipates an influx of registration submissions under the legacy biogas provisions between now and July 1, 2024.
- Several stakeholders have asked whether EPA will accept a registration submission under the legacy biogas provisions after the July 1, 2024 implementation date.
- The regulations at 40 CFR 80.105(d)(2) state:
 - "Parties not registered to generate RINs under § 80.1426(f)(10)(ii) or (11)(ii) prior to July 1, 2024, must register with EPA under § 80.135. EPA will not accept registration submissions for the generation of RINs under § 80.1426(f)(10)(ii) and (11)(ii) on or after July 1, 2024."
- This means that parties must have their registrations submitted and accepted by EPA by July 1, 2024.

Certificates of Analysis (COA)

- A number of stakeholders have asked if EPA would consider reviewing or accepting a registration under the legacy biogas provisions without a COA as stated in the 2016 Biogas Guidance.
- EPA does not intend to accept (see 40 CFR 80.1450) a biogas registration under the legacy biogas provisions without a COA, and COAs must be submitted by July 1, 2024.
- However, to facilitate timely review of registration submissions, parties may submit a registration submission without a COA for preliminary review. EPA intends to prioritize the review of completed submissions (e.g., those with a COA) over submissions without a COA.
- All submitters of new facilities under the legacy biogas provisions should send an email to Fuels-ProgramSupport@epa.gov with the registration request ID number (e.g. FAC-XXXXX, CPT-XXXXX) and a message saying either 1) COAs are included, or 2) no COAs are included. If COAs are not included, they should reply to the same JSDEP ticket after COAs are submitted and indicate the DCFUEL Submission ID.

Incomplete/Inaccurate Submissions

- Due to the anticipated influx of submissions under the legacy biogas provisions, to ensure timely processing, as soon as EPA identifies the first deficiency in the submission, EPA intends to notify the requestor and push back the request.
- In order to provide equitable and efficient processing, a party's resubmission will go to the end of the queue after they resubmit.
- This approach will allow EPA an opportunity to review all timely submissions on a first in/first out basis.

Registration Updates under Legacy Biogas Provisions

• Some stakeholders have asked for clarification over whether/how to maintain registrations under the legacy biogas provisions.

 Parties that are registered under the legacy biogas provisions are required to maintain their registrations until the new biogas provisions come into effect (i.e., until January 1, 2025).

• The timeline for registration updates depends on the type of update being made and are specified at 40 CFR 80.1450(d).

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2. Transition Period from Legacy to New Provisions - Overview

Simultaneous registration

- New facilities
- Existing facilities

Registration Prioritization Summary

Simultaneous Registration – New Facilities

- Several stakeholders asked whether they can simultaneously register a new facility under both the legacy and new biogas provisions at the same time.
- Short answer: Yes. The regulations do not preclude a party from registering under both the legacy and new biogas provisions at the same time.
- However, it may make sense to first submit under the legacy biogas provisions.
 - Because EPA can only activate a registration request in its entirety, any issue with the submission under the new biogas provisions will delay registration under the legacy biogas provisions, even if everything in the submission is correct under the legacy biogas provisions.
 - For this reason, we recommend registering under the legacy biogas provisions first and then to register under the new biogas provisions in a separate submission.

Simultaneous Registration – Existing Facilities

- Some stakeholders have asked whether they can update their registrations for existing facilities to comport with the new biogas provisions prior to the January 1, 2025 implementation date for existing facilities.
- Again, short answer: Yes.
- However, to ensure that we appropriately address timely submissions under the legacy biogas provisions, EPA intends to temporarily prioritize unregistered biogas-related facilities over previously-registered biogas facilities attempting to register under the program.

Registration Prioritization Summary

- EPA still intends to prioritize registration submissions in the order that they are received.
 - I.e., EPA is not going to prioritize biogas submissions over other submissions.
- However, due to the anticipated influx of submissions under the legacy biogas provisions and to ensure timely processing of those submissions, EPA will temporarily prioritize certain biogas submissions over other biogas submissions due to the July 1, 2024 implementation date.
- Within the biogas queue, EPA will prioritize registration submissions as follows:
 - New facilities under legacy biogas provisions
 - New facilities under new biogas provisions
 - Previously registered facilities updating for new biogas provisions
- Routine registration updates (e.g., an RCO update) for previously registered biogas facilities will be processed in the order that they are received.

3. Registration under New Biogas Provisions

Biogas/RNG production facility capacities October 1, 2024 submission date October 1, 2024 registration updates and three-year registration updates Biogas producer process heat supply plans RNG RIN separators • Registering at the same withdrawal point Registering at the same dispensing location

Biogas/RNG Production Facility Capacities

- BRRR standardized how biogas and RNG production facilities report capacities.
 - As specified at 40 CFR 80.135(c)(1)(ii) and (d)(1)(ii), all biogas or RNG production facilities, respectively, must include a nameplate capacity (in mmBtu).
 - If available, a facility must report their last three years of production (in mmBtu). The most recent year may be a partial year.
 - Also if available, a facility must submit a permitted capacity in the units specified in the permit.
- One key area for clarification is for the registration of pathways for RNG production facilities.
 - To assist EPA in the timely review of RNG production facilities, RNG producers should only use nameplate capacity (in gallons) for all pathways under the new biogas provisions.
 - Do NOT use contracted capacity for registrations under the new biogas provisions. Contracted capacity ONLY applies to biogas registration under the legacy biogas provisions.
 - OTAQReg will allow RNG producers to input other capacity types, but EPA will push back the registration if anything other than nameplate capacity is included.

Biogas/RNG Production Facility Capacities (cont.)

- Another area to highlight for the new biogas provisions is how permitted capacity is submitted under 40 CFR 80.135 vs under 40 CFR 80.1450.
- Under 40 CFR 80.1450(b)(1)(v)(A), renewable fuel production facilities must submit copies of their latest air permits.
- Under 40 CFR 80.135, biogas and RNG production facilities must provide EPA with information regarding the permitted capacity, if available, but *DO NOT* need to provide EPA with a copy of the permit.
 - The facility should include information regarding the permit as part of their registration submission.
 - Such information would include the permitting authority and associated permit number(s).
 - Also note, under 80.145(a)(1)(ii)(B), copies of the air permits, if available, must be kept as records because such permits would be underlying information and documentation used to prepare and submit the registration request.

October 1, 2024 Submission Date

- Stakeholders have asked whether the registration updates for facilities registered under the legacy biogas provisions need to be submitted to the EPA by Oct 1 for approval by January 1, 2025.
- The regulations at 40 CFR 80.135(b) require the submission of registration updates to comport with the new biogas provisions by October 1, 2024.
- EPA intends to act on all *complete and accurate* registration updates submitted by the October 1, 2024 submission date, by January 1, 2025.
- EPA will endeavor to review all submissions prior to January 1, 2025. However, due to the anticipated influx of timely submissions, EPA cannot guarantee acceptance of submissions received after October 1, 2024 by January 1, 2025.

October 1, 2024 Registration Updates and Three-year Registration Update

• For facilities submitting registration updates under the new biogas provisions for the October 1, 2024 submission date, stakeholders have asked whether these registration updates will count as initial registrations or whether the due date for the next three-year registration update remains the same.

• It depends.

- For RNG production facilities, EPA will treat these submissions as initial registrations because a new ER is required for all RNG production facilities.
- For biogas producers and BCDS RIN generators:
 - If the registration submission meets all applicable regulatory requirements to satisfy the previously registered facility's three-year update (e.g., new ER with site visit and VRIN verification, as applicable), the cohort for that facility resets as described at 40 CFR 80.1450(d).
 - If a registration submission is submitted without a new ER, as allowed under 40 CFR 80.135(b)(2)(ii), or does not meet the applicable regulatory requirements for a three-year update, then the cohort for that facility remains the same.

Biogas Producer Process Heat Supply Plans

- Some biogas producers have asked whether they must submit process heat supply plans as part of their registration submissions under the new biogas provisions.
- Unless the facility is operating under a facility-specific pathway under 40 CFR 80.1416 that requires a process heat supply plan, biogas producers do not need to supply one as part of registration under 40 CFR 80.135.
- It's worth noting, biogas producers may need to provide QAP auditors process heat information as part of QAP verification.

RNG RIN Separators

 Several stakeholders have asked whether more than one RNG RIN separator can register at the same withdrawal point or dispenser location.

- EPA has designed its OTAQReg system to be consistent with the regulations.
 - The regulations do not prohibit more than one RNG RIN separator from having the same withdrawal point, so the system will allow multiple parties to register for the same withdrawal point.
 - However, the regulations at 40 CFR 80.115(b)(2) state that "[a] dispensing location may only be included in one RNG RIN separator's registration at a time." As such, the system will not allow more than one RNG RIN separator to register for the same dispensing location at the same time.



BRRR Question and Answer

Robert Anderson

Office of Transportation and Air Quality

April 12, 2024

Webinar Slides

- Will EPA post the webinar slides, and if so when?
 - EPA intends to post the webinar slides next week on the Set Rule Implementation Webinars webpage, available here: https://www.epa.gov/renewable-fuel-standard-program/rfs-set-rule-implementation-webinars.

Participant Roles

- Can the same entity serve as the Biogas Producer, RNG Producer and/or RNG RIN Separator?
 - Relevant regulations: 40 CFR 80.2 (definitions of "biogas producer," "RNG producer," and "RNG RIN separator")
- If a party serves in multiple roles, are any of the reporting/compliance requirements consolidated to avoid duplication?
 - Relevant regulations: 40 CFR 80.135, 40 CFR 80.150, 40 CFR 80.1453, and 40 CFR 80.1453

Participant Roles

- Can parties that are now required to register (landfills, transportation end users etc.) appoint a 3rd party as an agent to do make all the necessary filings? If yes, can it appoint a RNG producer as its "agent"?
 - Relevant regulations: 40 CFR 80.135, 80.140, 80.1450, 80.1451, 1090.800, 1090.805
- Do new parties to the registration process have to designate Responsible Corporate Officers? What are the duties of the RCO for the new parties?
 - Relevant regulations:, 40 CFR 80.135, 1090.80 (definition of "RCO"), 1090.800, 1090.805
- Can EPA provide training materials or support for registration and reporting requirements for these new parties?
 - EPA publishes job aids that include step-by-step instructions how to prepare, submit, and sign registration and reporting submissions.
 - These job aids are available on EPA's website at: https://www.epa.gov/fuels-registration-reporting-and-compliance-help/job-aids-biogas-registration.

Participant Roles

- Among those parties that can separate RNG RINs under Section 80.125(d) is the "party that produced or oversaw the production of the renewable CNG/LNG from the RNG." Section 80.125(d)(2)(ii)(B) appears to contemplate that the RNG RIN separator can rely "on documentation from another party[...]." As such, we read the regulations as not requiring the RIN separator to be the owner/operator of the CNG/LNG production equipment but can be a party that evidences RIN separator status and fulfillment of requirements for RIN separation through the collection of documentation from the appropriate parties. Can EPA confirm that this understanding is consistent with the regulations?
 - Relevant regulations: 40 CFR 80.125(d)

RNG Producer Municipal Wastewater Treatment Facility Digester

- Do municipal wastewater treatment facility digesters that take in small amounts of non-predominately cellulosic material (<5%) generate cellulosic RINs (since the blended cellulosic content is over 75%) or would that be considered a mixed digester?
 - Relevant regulations: 40 CFR 80.2 (definitions of "mixed digester" and "municipal wastewater treatment facility digesters")

Measurement Requirements Treated Biogas vs. RNG

- Does the lack of an explicit reference to treated biogas mean that treated biogas is not subject to a measurement requirement?
 - Relevant regulations: 40 CFR 80.2 (definition of "continuous measurement"), 80.140(d)(2), 80.155

Measurement Requirements Meter Placement

- When and where is measurement of raw biogas required?
 - Relevant Regulations: 40 CFR 80.2 (definition of "biogas"), 80.105(f)
- Where is flow measurement required when biogas and RNG facilities are co-located and in cases where biogas may be centrally collected?
 - Relevant Regulations: 40 CFR 80.105(f), 80.110.
- Is H2S removal from biogas considered pre-treatment? Can H2S and moisture be removed prior to measurement of biogas flow and methane content from a landfill/digester?
 - Relevant Regulations: 40 CFR 80.2 (definition of "biogas"), 80.105(f)

Measurement Requirements Use of Pipeline Statements

- Can pipeline statements be used to establish volumes of RNG injected and natural gas being withdrawn?
 - Relevant Regulations: 40 CFR 80.155(a)(3)

Measurement Requirements Multiple Meters

- Which measurements are to be used for RIN generation purposes if multiple meters are installed upstream of the injection point? Can the procedure under the legacy biogas provisions whereby the lower of the aggregate upstream and pipeline injection quantity be used?
 - Relevant Regulations: 40 CFR 80.135(d)(7)

Measurement Requirements Process for AMP Requests

- How will EPA determine if the criteria for an Alternative Measurement Protocol (AMP) are met? Is the determination in EPA's discretion or are there thresholds/benchmarks that are used?
 - Relevant Regulations: 40 CFR 80.155(a)(3)
- Do AMPs have to be approved prior to registration or can they be done in parallel with registration?
 - Relevant Regulations: 40 CFR 80.135(c)(3)(iii)(F) and (d)(3)(iii)(F), 80.155(a)(1) and (2), 80.155(3)(ii)

Measurement Requirements Process for AMP Requests

- Can EPA decline/not approve an AMP request?
 - Relevant Regulations: 40 CFR 80.155(a)(3)
- If declined or not approved, is a facility's registration placed on hold if the facility can't procure the specified meters by the BRRR effective date? Will the facility be given a certain amount of time to comply somehow?
 - Relevant Regulations: 40 CFR 80.135(c)(3) and (d)(3)
- Will Coriolis flow meters be approved as an AMP for all program participants, given that the majority of the RNG industry uses them?
 - Relevant Regulations: 40 CFR 80.135(c)(3)(iii)(C) and (F), 80.135(d)(3)(iii)(C) and (F), 80.155(a)(3)

Reporting

- What units are reported for biogas, RNG, and CNG/LNG, Btu LHV or Btu HHV?
 - Relevant Regulations: 40 CFR 80.135, 80.140

Registration Production Capacity

- How is the production capacity of biogas production facilities and RNG production facilities determined, particularly for facilities that produce biogas used outside of the RFS program or that have multiple collection systems? For example, how would EPA handle a landfill that had multiple collection systems with one system collecting biogas for RNG production under the RFS and the other collection system collecting gas for a non-RFS use?
 - Relevant Regulations: 40 CFR 80.135(c)(1) and (d)(1)

Registration- Quality Assurance Program

- Does the Quality Assurance Program only apply to generation of the RINs for biogas-derived renewable fuels and RNG, or does it also apply to the transfer and separation of such RINs?
 - Relevant Regulations: 40 CFR 80.170, 80.1464(c), 80.165(e)

Registration

- Section IV.A. of the EPA's March 2024 guidance document explicitly gives new biogas facilities the opportunity to demonstrate why they use a particular meter (i.e., gas analyzer) for biogas measurement due to excess moisture or other constituents using a more streamlined approach, whereas existing facilities would follow the AMP process. Can I make this argument for an existing facility?
 - Relevant Regulations: 40 CFR 80.155(a)(3)
- For a facility that submitted a registration update by the October 1, 2024 submission date, if the registration includes a new ER, would all three-year ER updates be due January 31, 2028?
 - Relevant Regulations: 40 CFR 80.135(b)(2)(ii), 80.1450(d)(3)

Registration (Continued)

- Can RNG from multiple RNG Producers be delivered to a single dispensing station in a month?
 - Relevant Regulations: 40 CFR 80.125(d)(2)(v)
- A checklist of registration requirements or forms to help facilities understand each requirement for registration would help reduce the burden on EPA and streamline the registration process.
- Can a party serving in multiple roles (Biogas Producer/RNG Producer/RNG RIN Separator) submit one consolidated registration package/ER or would multiple packages/reports be required?
 - Relevant Regulations: 40 CFR 80.135(b)(3)

Registration CNG/LNG Dispenser Locations

- How will CNG/LNG dispenser locations be tracked? For example, is each CNG dispensing location going to have a unique identifier in CDX/EMTS?
 - Relevant regulations: 40 CFR 80.135(f)

RIN Generation/Retirement

- Would RNG used for a purpose other than to producer renewable fuel (e.g., for process heat or energy) be required to generate RINs that are subsequently retired?
 - Relevant Regulations: 40 CFR 80.125, 80.1426(f)(12) (Process heat produced from combustion biogas or RNG) or 80.1426(f)(13) (Advanced biofuel grain sorghum pathway requirements for RFP facilities)

RNG RIN Separator Identification; Requirements

- How does the role of an RNG RIN Separator change its compliance requirements (e.g., a party withdrawing gas from the pipeline vs. a compression station owner vs. operator of a dispensing station)?
 - Relevant regulations: 40 CFR 80.115, 80.125

RNG RIN Separator Identification

- To the extent an RNG RIN Separator is not the owner or operator of the CNG/LNG production equipment, is separation status and satisfaction of requirements evidenced through collection of documentation from the relevant parties?
 What evidence is required?
 - Relevant Regulations: 40 CFR 80.125(d)(2)(ii)(B) (RNG RIN Separator relying on documentation from another party)
- Is there a hierarchy or preference as to the potential parties that can register and act as the RNG RIN Separator?
 - Relevant Regulations: 40 CFR 80.2, 80.125(d) (RIN Separation)

RNG RIN Separator Reporting

- How does a RNG RIN Separator confirm RNG RIN separation and how does that confirmation interact with the QAP process?
 - Relevant Regulations: 40 CFR 80.170 (Quality Assurance Plan), 80.1464(c) (Other parties owning RINs), 80.165(e) (General procedures for RNG RIN separators)
- Does Section 80.140(e) impose a quarterly and monthly reporting requirement on RNG RIN Separators? What are the differences between the quarterly and monthly reports?
 - Relevant Regulations: 40 CFR 80.140(e) (RNG RIN separators)

RNG RIN Separator Reporting

- How does the RNG RIN separator report monthly based on "each batch of biogas" as specified under 40 CFR 80.140(e)(2)?
 - Relevant regulations: 40 CFR 80.140(e)(2), 40 CFR 80.1451(f)(4)
- Could EPA provide guidance on the timing of RNG RIN separation events and reporting, particularly as it relates to: (a) comparison or use of pipeline statements to confirm withdrawn volumes and (b) use of RNG that has been in storage?
 - Relevant regulations 40 CFR 80.125, 80.140(e)(2), 80.1428(c)

Recordkeeping

- What records for "digester feedstocks" are required under Section 80.145(b)(7) and how does the requirement differ from Section 80.145(b)(8)?
 - Relevant Regulations: 40 CFR 80.145(b)(7) (Recordkeeping requirements for digester feedstocks), 80.145(b)(8) (biogas from renewable biomass information and documentation), 80.1454 (Recordkeeping requirements)

Recordkeeping PTDs

- Are PTDs required even if the Biogas Producer, RNG Producer and/or RNG RIN Separator are the same entity?
- Would the transfer of biogas/RNG designated for process heat/energy require PTDs?
 - Relevant Regulations: 40 CFR 80.1453(a) (PTD requirements), 80.150(b)(3)(iv) (Biogas designated for use as process heat or energy), 80.125(e)(3) (use of RNG other than to produce renewable CNG/LNG)

RNG Used as Process Heat

- The provisions in the regulations appear to contemplate generation of RINs when RNG is used as process heat, which would then be retired. Could EPA provide guidance on when an RNG RIN would be retired for RNG used as process heat and how these provisions apply in cases where a RIN is not generated for RNG? What is an RNG producers responsibility if a downstream party uses RNG for which a RIN was generated as process heat?
 - Relevant Regulations: 40 CFR 80.1426(f)(12) and (13), 80.125

Reporting Recorded vs Reported Volumes

- Can EPA provide guidance on how the "recorded" measurements in the definition of continuous measurement at 40 CFR 80.2 interacts with the reporting requirements in 40 CFR 80.140?
 - Relevant Regulations: 40 CFR 80.105(j), 80.110(j), 80.135(d)(7)
- Can EPA provide guidance explaining what happens in the case of data gaps that might occur and when data substitution may be appropriate?
 - Relevant Regulations: 40 CFR 80.105(j), 80.110(j), 80.135(d)(7)



Submit any questions to the Fuels Program Helpdesk at FuelsProgramSupport@epa.gov.



Closing

Mary Manners

Office of Transportation and Air Quality

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Additional resources

- Submit any questions to <u>FuelsProgramSupport@epa.gov</u>
- Slides for this workshop will be posted at: https://www.epa.gov/renewable-fuel-standard-program/rfs-set-rule-implementation-webinars
- For job aids for Set Rule implementation, go to:
 https://www.epa.gov/fuels-registration-reporting-and-compliance-help
- A list of all regulatory requirements are available at: https://www.ecfr.gov/current/title-40/chapter-l/subchapter-C/part-80?toc=1

