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I hereby certify that this is a true copy of the original thereof.

Carried Many Control of Attorneys for U.S. EPA.

FEDERAL FACILITY AGREEMENT

Administrative Docket Number:

UNDER CERCLA SECTION 120

1089-07-19-120

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IN THE MATTER OF:

Anchorage, Alaska

The U.S. Department of Defense,

Elmendorf Air Force Base

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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 10

AND THE

ALASKA DEPARTMENT OF ENVIRONMENTAL CONSERVATION
AND THE
UNITED STATES AIR FORCE

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	("Agreemen	t"), and without trial or adjudication of any issues of
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_	fact or la	w, the Parties agree as follows:
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I. JURISDICTION

Each Party is entering into this Agreement pursuant to the following authorities:

- Agency ("U.S. EPA"), Region 10, enters into those portions of this Agreement that relate to the Remedial Investigation/
 Feasibility Study ("RI/FS") pursuant to Section 120(e)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. § 9620(e)(1), as amended by the Superfund Amendments and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499 (hereinafter jointly referred to as "CERCLA"); Sections 3004(u) and (v), 3008(h), and 6001 of the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. §§ 6924(u) and (v), 6928(h), and 6961, as amended by the Hazardous and Solid Waste Amendments of 1984 ("HSWA") (hereinafter jointly referred to as RCRA); and Executive Order 12580;
- 1.2 U.S. EPA, Region 10, enters into those portions of this Agreement that relate to interim actions and final remedial actions pursuant to Section 120(e)(2) of CERCLA, 42 U.S.C. § 9620(e)(2); Sections 3004(u) and (v), 3008(h), and 6001 of RCRA, 42 U.S.C. §§ 6924(u) and (v), 6928(h), and 6961; and Executive Order 12580;
- 1.3 USAF enters into those portions of this Agreement that relate to the RI/FS pursuant to Section 120(e)(1) of CERCLA, 42 U.S.C. § 9620(e)(1); Sections 3004(u) and (v), 3008(h), and 6001 of RCRA, 42 U.S.C. §§ 6924(u) and (v), 6928,

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and 6961; Executive Order 12580; the National Environmental Policy Act, 42 U.S.C. § 4321, and the Defense Environmental Restoration Program ("DERP"), 10 U.S.C. § 2701 et seq.;

- 1.4 USAF enters into those portions of this Agreement that relate to interim actions and final remedial actions pursuant to Section 120(e)(2) of CERCLA, 42 U.S.C. § 9620(e)(2); Sections 3004(u) and (v), 3008(h), and 6001 of RCRA, 42 U.S.C. §§ 6934(u) and (v), 6938(h), and 6961; Executive Order 12580; and the DERP.
- The State of Alaska Department of Environmental Conservation ("ADEC") enters into this Agreement pursuant to Sections 107, 120(e), 120(f), and 121(f) of CERCLA, 42 U.S.C. §§ 9607, 9620(e), 9620(f), and 9621(f); Alaska Statutes 46.03, 46.04, 46.08, 46.09; and 18 Alaska Administrative Code ("AAC") 60, 18 AAC 62, 18 AAC 75, and 18 AAC 80.

II. DEFINITIONS

- 2.1 The terms used in this Agreement shall have the same meaning as defined in Section 101 of CERCLA, 42 U.S.C. § 9601; the NCP, 40 CFR 300.5; and Section 1004 of RCRA, 42 U.S.C. § 6903. In addition:
- (a) "ADEC" shall mean the State of Alaska as represented by the Department of Environmental Conservation, its employees, and authorized representatives;
- (b) "Agreement" shall mean this document and shall include all Attachments to this document. All such

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Attachments shall be incorporated by reference and are an integral and enforceable part of this document;

- (c) "ARAR" or "Applicable or Relevant and Appropriate Requirement" shall mean any standard, requirement, criterion, or limitation as provided in Section 121(d)(2) of CERCLA, 42 U.S.C. § 9621(d)(2), and the NCP;
- (d) "Authorized representative" may include a Party's contractors or any other designee;
- (e) "CERCLA" shall mean the Comprehensive
 Environmental Response, Compensation, and Liability Act of 1980,
 42 U.S.C. § 9601 et seq., as amended by the Superfund Amendments
 and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499;
- (f) "Community Relations" is defined in 40 CFR 300.5 and shall mean U.S. EPA's program to inform and encourage public participation in the Superfund process and to respond to community concerns. The term "public" includes citizens directly affected by the Site, other interested citizens or parties, organized groups, elected officials, and potentially responsible parties;
- (g) "Days" shall mean calendar days, unless otherwise specified. Any submittal that under the terms of this Agreement would be due on a Saturday, Sunday, or federal or state holiday shall be due on the following business day;
- (h) "Feasibility Study" or "FS" is defined in
 40 CFR 300.5 and shall mean a study undertaken by the lead agency
 to develop and evaluate options for remedial action. The FS

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emphasizes data analysis and is generally performed concurrently and in an interactive fashion with the Remedial Investigation ("RI"), using data gathered during the RI. The RI data are used to define the objectives of the response action, to develop remedial action alternatives, and to undertake an initial screening and detailed analysis of the alternatives. The term also refers to a report that describes the results of the study;

- (i) "Interim Actions" or "IAs" are discussed in the Preamble to 40 CFR 300.430(a)(1), 55 Fed. Reg. 8703-8706 (March 8, 1990), and shall mean all discrete actions implemented under remedial authority that are taken to prevent or minimize the release of hazardous substances, pollutants, or contaminants so that they do not endanger human health or the environment. Interim actions shall neither be inconsistent with nor preclude implementation of the final expected Site remedy and shall be undertaken in accordance with the NCP, 40 CFR Part 300, as amended, and with the requirements of CERCLA;
- (j) "Limited Field Investigation" or "LFI" shall mean screening investigations of potential source areas with inadequate data to determine whether these areas pose an unacceptable risk to human health or the environment;
- (k) "NCP" shall mean the National Oil and Hazardous Substances Pollution Contingency Plan, 40 CFR Part 300, as amended;
- (1) "Operable Unit" or "OU" is defined in 40 CFR 300.5 and is a subdivision of the Site. The cleanup of the Site

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complexity of the problems associated with the Site;

can be divided into a number of operable units, depending on the

- (m) "Paragraph" shall mean a numbered paragraph of this Agreement, designated by an Arabic numeral;
- (n) "Part" shall mean one of the thirty-seven (37) subdivisions of this Agreement, designated by a Roman numeral;
- (o) "Parties" shall mean USAF, U.S. EPA, and ADEC;
- (p) "RCRA" shall mean the Resource Conservation and Recovery Act, 42 U.S.C. § 6901 et seq., as amended by the Hazardous and Solid Waste Amendments of 1984 ("HSWA"), Pub. L. 98-616;
- (q) "Record of Decision" or "ROD" is discussed at 40 CFR 300.430 and shall mean the document that summarizes the selection of an interim action or a final remedial action, all facts, analyses of facts, and source-specific policy determinations considered in the course of carrying out activities at the Site;
- (r) "Remedial Action" or "RA" is defined in

 40 CFR 300.5 and shall mean those actions consistent with

 permanent remedy taken instead of, or in addition to, a removal

 action in the event of a release or threatened release of a

 hazardous substance into the environment, to prevent or minimize

 the release of hazardous substances so that they do not migrate

 to cause substantial danger to present or future public health or

limited to, such actions at the location of the release as storage, confinement, perimeter protection using dikes, trenches, or ditches, clay cover, neutralization, cleanup of released hazardous substances and associated contaminated materials, recycling or reuse, diversion, destruction, segregation of reactive wastes, dredging or excavations, repair or replacement of leaking containers, collection of leachate and runoff, on-site treatment or incineration, provision of alternative water supplies, any monitoring reasonably required to assure that such actions protect the public health and welfare and the environment. and, where appropriate, post-removal site control activities. The term includes the costs of permanent relocation of residents and businesses and community facilities, including the cost of providing "alternative land of equivalent value" to an Indian tribe pursuant to Section 126(b) of CERCLA, 42 U.S.C. § 9626(b), where U.S. EPA determines that, alone or in combination with other measures, such relocation is more cost-effective than, and environmentally preferable to, the transportation, storage, . treatment, destruction, or secure disposition off-site of such hazardous substances, or may otherwise be necessary to protect the public health or welfare; the term includes off-site transport and off-site storage, treatment, destruction, or secure disposition of hazardous substances and associated contaminated materials. For the purpose of the NCP, the term also includes enforcement activities related thereto;

The term includes, but is not

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(s) "Remedial Design" or "RD" is defined in
40 CFR 300.5 and shall mean the technical analysis and procedures
that follow the selection of remedy for a Site and precede
implementation of the Remedial Action ("RA");

- (t) "Remedial Investigation" or "RI" shall mean a process undertaken by the lead agency to determine the nature and extent of the problem presented by the release. The RI emphasizes data collection and site characterization, and is generally performed concurrently and in an interactive fashion with the Feasibility Study ("FS"). The RI includes sampling and monitoring, as necessary, and includes the gathering of sufficient information to determine the necessity for remedial action and to support the evaluation of remedial alternatives;
- (u) "Remedial Investigation/Feasibility Study
 Management Plan" shall mean a comprehensive document describing
 all activities planned within the RI and the FS process to
 include the Work Plan, Field Sampling Plan ("FSP"), Quality
 Assurance Project Plan ("QAPP"), Health and Safety Plan ("HSP"),
 and the Community Relations Plan ("CRP");
- (v) "Removal" is defined by Section 311(a)(8) of the Clean Water Act ("CWA"), 33 U.S.C. 1321(a)(8), and shall mean the removal of oil or hazardous substances from the water and shorelines or the taking of such other actions as may be necessary to minimize or mitigate damage to the public health, welfare, or to the environment. As defined by Section 101(23) of CERCLA, 42 U.S.C. § 9601(23), removal shall mean the cleanup or

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removal of released hazardous substances from the environment; such actions as may be necessary in the event of the threat of release of hazardous substances into the environment; such actions as may be necessary to monitor, assess, and evaluate the release or threat of release of hazardous substances; the disposal of removed material; or the taking of such other actions as may be necessary to prevent, minimize, or mitigate damage to the public health or welfare or to the environment that may otherwise result from a release or threat of release. includes, in addition, without being limited to, security fencing or other measures to limit access, provision of alternative water supplies, temporary evacuation and housing of threatened individuals not otherwise provided for, action taken under Section 104(b) of CERCLA, 42 U.S.C. § 9604(b), post-removal site control, where appropriate, and any emergency assistance that may be provided under the Disaster Relief Act of 1974. For the purpose of the NCP, the term also includes enforcement activities. related thereto;

- (w) "Response" is defined by Section 101(25) of CERCLA, 42 U.S.C. § 9601(25), and 40 CFR 300.5, and shall mean removal, remedy, or remedial action, including enforcement activities related thereto;
- (x) "Scope of Work" shall mean the planning document prepared by the USAF, in consultation with U.S. EPA and ADEC, and in accordance with OSWER Directive 9835.8 that identifies the source-specific objectives and general management

unit(s);

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approach for the RI/FS process for the Site and/or operable

to this Agreement at the Elmendorf ("Elmendorf AFB"), which

(13,130) acres, bordered by the Municipality of Anchorage,

contaminated by the migration of hazardous substances,

pollutants, or contaminants from Elmendorf AFB;

Alaska, to the south. The Site includes any off-base area(s)

elaboration of the Scope of Work that defines the requirements

Force and, to the extent necessary to effectuate the terms of

this Agreement (including appropriations and congressional

Environmental Protection Agency, including Region 10, its

Plan that is to be prepared in accordance with Office of Solid

Waste and Emergency Response ("OSWER") Directives 9355.3-01

(October 1988) and 9355.0-4A (June 1986), and the NCP.

successors, assigns, and authorized representatives;

employees, and authorized representatives; and

reporting requirements), its employees, contractors, agents,

contamination and shall include sources of contamination subject

occupies approximately thirteen thousand one hundred and thirty

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for developing a management plan;

"Site" shall mean the areal extent of

"Statement of Work" shall mean the detailed

(aa) "USAF" shall mean the United States Air

(bb) "U.S. EPA" shall mean the United States

(cc) "Work Plan" shall mean the RI/FS or RA Work

to:

FEDERAL I

- 3.1 The general purposes of this Agreement are
- (a) Ensure that the environmental impacts associated with past and present activities at the Site are thoroughly investigated and appropriate removal and/or remedial action(s) taken as necessary to protect the public health, welfare, and the environment;
- (b) Establish a procedural framework and schedule for developing, implementing, and monitoring appropriate response actions at the Site in accordance with CERCLA, the NCP, Superfund guidance and policy, RCRA, RCRA guidance and policy, and applicable state law; and,
- (c) Facilitate cooperation, exchange of information, and participation of the Parties in such actions.
- 3.2 Specifically, the purposes of this Agreement are to:
- (a) Identify removal and interim action ("IA") alternatives that are appropriate at the Site prior to the implementation of final remedial action(s) for the Site. IA alternatives shall be identified and proposed to the Parties as early as possible prior to formal proposal of IA(s) to U.S. EPA and ADEC pursuant to CERCLA and applicable state law. This process is designed to promote cooperation among the Parties in identifying IA alternatives prior to selection of final IA(s);
 - (b) Establish requirements for the performance of an

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RI to determine fully the nature and extent of the threat to the public health or welfare or the environment caused by the release or threatened release of hazardous substances, pollutants, or contaminants at the Site, and to establish requirements for the performance of an FS for the Site to identify, evaluate, and select alternatives for the appropriate remedial action(s) to prevent, mitigate, or abate the release or threatened release of hazardous substances, pollutants, or contaminants at the Site in accordance with CERCLA and applicable state law;

- (c) Identify the nature, objective, and schedule of response actions to be taken at the Site. Response actions at the Site shall attain that degree of cleanup of hazardous substances, pollutants, or contaminants mandated by CERCLA and applicable state law;
- (d) Implement the selected interim and final remedial action(s) in accordance with CERCLA and applicable state law, and meet the requirements of Section 120(e)(2) of CERCLA, 42 U.S.C. § 9620(e)(2), for an interagency agreement among the Parties;
- (e) Assure compliance, through this Agreement, with RCRA and other federal and state hazardous waste laws and regulations for matters covered herein;
- (f) Coordinate response actions at the Site with the mission and support activities at Elmendorf AFB;
- (g) Expedite the cleanup process to the extent consistent with protection of human health and the environment;
 - (h) Provide for ADEC involvement in the initiation,

development, selection, and enforcement of remedial actions to be undertaken at Elmendorf AFB, including the review of all applicable data as it becomes available, and the development of studies, reports, and actions plans; and to identify and integrate state ARARs into the remedial action process; and

(i) Provide for operation and maintenance of any remedial action selected and implemented pursuant to this Agreement.

IV. PARTIES BOUND

- 4.1 This Agreement shall apply to and be binding upon USAF, U.S. EPA, and ADEC. This Agreement shall also apply to subsequent owners and operators of any portion of the Site.

 USAF agrees to include notice of this Agreement in any document transferring ownership of property owned by the United States to any subsequent owners and operators of any portion of the Site in accordance with Section 120(h) of CERCLA, 42 U.S.C. § 120(h),

 40 CFR §§ 264.119 and 264.120, and Part XXXII of this Agreement.
- 4.2 USAF will notify U.S. EPA and ADEC of the identity of its contractors performing work under this Agreement. USAF shall provide copies of this Agreement to all contractors performing work under this Agreement. USAF shall ensure that whenever an Architect-Engineer firm is selected by negotiated procurement specifically to perform work under this Agreement, U.S. EPA and ADEC shall be invited to review the Standard Forms 254 (Architect-Engineer and Related Services Questionnaire) and

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255 (Architect- Engineer and Related Services Questionnaire for Specific Contract) concerning prospective Architect-Engineer firms before the Preselection Board prepares its preselection list.

- 4.3 Under no condition shall a Party under this Agreement utilize the services of any consultant, prime contractor, or subcontractor who has been suspended, debarred, or voluntarily excluded within the scope of 40 CFR Part 32 or under the Federal Acquisition Regulation ("FAR") at 48 CFR Subpart 9.4 et seq.
- 4.4 Each undersigned representative of a Party certifies that he or she is fully authorized to enter into the terms and conditions of this Agreement and to legally bind such Party to this Agreement.

V. RCRA-CERCLA INTEGRATION

CERCLA response obligations and RCRA corrective action obligations that relate to the release(s) of hazardous substances, hazardous wastes, pollutants, or contaminants covered by this Agreement into this comprehensive Agreement. Therefore, the Parties intend that activities covered by this Agreement will achieve compliance with CERCLA, 42 U.S.C. 9601 et seg.; satisfy the corrective action requirements of Sections 3004(u) and (v) of RCRA, 42 U.S.C. § 6924(u) and (v), for a RCRA permit, and Section 3008(h), 42 U.S.C. § 6928(h), for interim status facilities; and

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meet or exceed all applicable or relevant and appropriate federal and state laws and regulations, to the extent required by Section 121 of CERCLA, 42 U.S.C. § 9621, and applicable state law.

5.2 Based upon the foregoing, the Parties intend that any remedial action selected, implemented, and completed under this Agreement will be protective of human health and the environment such that remediation of releases covered by this Agreement shall obviate the need for further corrective action under RCRA (i.e., no further corrective action shall be required). The Parties agree that with respect to releases of hazardous waste covered by this Agreement, RCRA shall be considered an ARAR pursuant to Section 121 of CERCLA, 42 U.S.C. § 9621. Releases or other hazardous waste activities not covered by this Agreement remain subject to all applicable state and federal environmental requirements.

5.3 The Parties recognize that the requirement to obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP. The Parties further recognize that ongoing hazardous waste management activities at Elmendorf AFB may require the issuance of permits under federal and state laws. This Agreement does not affect the requirements, if any, to obtain such permits. However, if a permit is issued to USAF for ongoing hazardous waste management activities at the Site, U.S. EPA or ADEC shall reference and incorporate any appropriate provisions, including appropriate schedules (and the provision for extension of such

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those portions of this Agreement incorporated by reference into permits, the Parties intend that judicial review of the incorporated portions shall, to the extent authorized by law, be reviewed only under the provisions of CERCLA.

schedules), of this Agreement into such permit. With respect to

5.4. Nothing in this Agreement shall alter either USAF's authority or ADEC's rights with respect to removal actions conducted pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604.

VI. FINDINGS OF FACT

- 6.1 For purposes of this Agreement, the following constitutes a summary of the facts upon which this Agreement is based. None of the facts related herein are admissions nor are they legally binding upon any Party with respect to any unrelated claims of persons not a Party to this Agreement.
- 6.2 Elmendorf AFB covers thirteen thousand one hundred and thirty (13,130) acres in the municipality of Anchorage, Alaska.
- 6.3 The major sources of hazardous waste on the base include industrial shops, fire fighting training activities, fuels management and landfill practices.
- 6.4 Elmendorf AFB was proposed for inclusion on the CERCLA National Priorities List ("NPL") in July 1989, and listed as final in August 1990. 55 Fed. Reg. 35502.

 (August 30, 1990).

VII. REGULATORY DETERMINATIONS

- 7.1 For purposes of this Agreement, the following constitutes a summary of the Regulatory Determinations upon which this Agreement is based. None of the Regulatory Determinations related herein are admissions nor are they legally binding upon any Party with respect to any unrelated claims of person(s) not a Party to this Agreement.
- 7.2 Elmendorf AFB is a Site within the meaning of Section 101(9) of CERCLA, 42 U.S.C. § 9601(9);
- 7.3 Hazardous substances, pollutants, or contaminants within the meaning of Sections 101(14) and 104(a)(2) of CERCLA, 42 U.S.C. §§ 9601(14) and 9604(a)(2), have been disposed of at the Site;
- 7.4 There have been releases of hazardous substances, pollutants, or contaminants into the environment within the meaning of Sections 101(22), 104, 106, and 107 of CERCLA, 42 U.S.C. §§ 9601(22), 9604, 9606, and 9607, at and from the Site;
- 7.5 With respect to those releases, USAF is an owner and/or operator within the meaning of Section 107 of CERCLA, 42 U.S.C. § 9607;
- 7.6 The actions to be taken pursuant to this Agreement are reasonable and necessary to protect human health and the environment; and
- 7.7 A reasonable time for beginning and/or completing the actions has been, or will be, provided.

Work to be Performed

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- The Parties intend that work done and data 8.1 generated prior to the effective date of this Agreement be retained and utilized to the maximum extent technically feasible in accordance with applicable law.
- USAF will conduct and finance the cost of 8.2 the RI/FS consultant studies in accordance with the RI/FS Management Plan and implement the RD/RA at the Site in accordance with the final RD and the RA Work Plan, and all relevant statutes and regulations.
- All work performed pursuant to this Agreement shall be under the direction and supervision, or in consultation with a qualified engineer, geologist, or equivalent expert with expertise in hazardous substances site investigation and remediation.
- USAF shall perform the tasks and submit 8.4 plans, reports, and other documents as required by the Plans.
- These matters are set forth in more detail below and in the subsequent RI/FS Management Plans and RA Work This Agreement fully incorporates the provisions of these Plans. Plans that relate to the implementation of this Agreement, including, but not limited to, definitions and procedures for submission, review, and approval of documents. In the event of any inconsistency between this Agreement and the Plans, this Agreement shall govern unless and until duly amended pursuant to

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Limited Field Investigations

USAF shall develop and implement Limited Field Investigations ("LFI") as described in Attachment 1.

c. Interim Actions

USAF shall develop and implement Interim 8.7 Actions ("IAs") that shall be set forth in an RI/FS Management Plan, where appropriate, and/or modified pursuant to Part XX. The IA(s) shall be consistent with the purposes set forth in Part III of this Agreement.

D. Remedial Investigations

USAF shall develop, implement, and report 8.8 upon remedial investigations of the Site. These investigations shall comply with applicable requirements of CERCLA; the NCP; and, to the extent set forth in this Agreement, pertinent written guidance and U.S. EPA policy.

Feasibility Studies

USAF shall design, propose, undertake, and report upon feasibility studies for the Site. These studies shall comply with applicable requirements of CERCLA; the NCP; and, to the extent set forth in this Agreement, pertinent written quidance and U.S. EPA policy.

Remedial Actions

USAF shall develop and submit its proposed 8.10 ADEC may recommend to U.S. EPA the RA RA alternative. alternative it deems appropriate. U.S. EPA and USAF, in

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consultation with ADEC, shall make final selection of the RA(s) for each OU. In the event of disagreement, U.S. EPA shall make final selection of the RA(s). The selection of RA(s) by the U.S. EPA Administrator shall be final, subject to Part XXXVI.

G. Technical Review Committee

8.11 Pursuant to 10 U.S.C. § 2705(c), USAF shall establish a Technical Review Committee ("TRC").

8.12 The purpose of the TRC is to afford a forum for cooperation between USAF and concerned local officials and citizens and to provide a meaningful opportunity for the members of the TRC to become informed and to express their opinion about significant aspects of the RI/FS or the RD/RA process.

IX. PROJECT MANAGERS

designate a Project Manager and Alternate (hereinafter jointly referred to as Project Manager) for the purpose of overseeing the implementation of this Agreement. Within five (5) days of the effective date of this Agreement, each Party shall notify the other Parties of the name and address of its Project Manager. Any Party may change its designated Project Manager by notifying the other Parties, in writing, within five (5) days of the change. Communications between the Parties concerning the terms and conditions of this Agreement shall be directed through the Project Managers as set forth in Part XIV of this Agreement. Each Project Manager shall be responsible for assuring that all

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disseminated and processed by their respective Agencies.

communications from the other Project Managers are appropriately

- 9.2 Project Managers shall have the authority
 to: (1) take samples, request split samples, and ensure that
 work is performed properly and in accordance with the terms of
 any final Management Plan; (2) observe all activities performed
 pursuant to this Agreement, take photographs, and make such other
 reports on the progress of the work as the Project Managers deem
 appropriate; (3) review records, files, and documents relevant to
 this Agreement; (4) recommend and request minor field
 modifications to the work to be performed pursuant to the
 Agreement, or in techniques, procedures, or designs utilized in
 carrying out this Agreement; (5) exercise the authorities granted
 to them in this Part, and the NCP; and (6) act in accordance with
 Paragraph 33.1 (Modification/Amendment of Agreement).
- 9.3 Each Project Manager shall be, or rely on, a qualified and competent person with experience in hazardous substances site investigations and remedial actions and having the skills necessary to implement this Agreement.
- 9.4 The Project Managers may, in accordance with Part XX(J) of this Agreement, make modifications to the work to be performed pursuant to this Agreement, or in techniques, procedures, or designs utilized in carrying out this Agreement.

 Any minor field modification proposed by any Party pursuant to this Part must be approved orally by all Parties' Project

 Managers to be effective. The USAF Project Manager will make a

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contemporaneous record of such modification, which shall be included in the next progress report. Even after approval of the proposed modification, no Project Manager will require implementation by a government contractor without approval of the appropriate Government Contracting Officer.

- 9.5 The Project Manager for USAF shall be responsible for day-to-day field activities at the Site, and shall have all the authority vested in the Remedial Project Manager by the NCP, 40 CFR Part 300. The Project Manager for USAF shall be physically present at the Site, or reasonably available to supervise work, during all hours of work performed at the Site pursuant to this Agreement.
- 9.6 The Project Managers shall be reasonably available to consult on work performed pursuant to this Agreement and shall make themselves available to each other for the pendency of this Agreement. The absence of USAF, U.S. EPA, or ADEC Project managers from the Site shall not be cause for work stoppage or delay.

X. ACCESS

conferred on them by law, U.S. EPA, ADEC, and/or their authorized representatives, shall have authority to enter the Site at all reasonable times for the purposes of, among other things: (1) inspecting records, operating logs, contracts, and other documents relevant to implementation of this Agreement;

and ADEC by USAF.

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USAF

access rights of U.S. EPA or ADEC to any greater extent than USAF restricts the access rights of its contractors performing work pursuant to this Agreement.

10.2 To the extent that this Agreement requires access to property not owned and controlled by USAF, USAF shall exercise its authorities to obtain access pursuant to Section 104(e) of CERCLA, 42 U.S.C. § 9604(e), and will make every reasonable effort to obtain signed access agreements for itself, its contractors, agents, U.S. EPA, and ADEC, and provide U.S. EPA

and ADEC with copies of such agreements. With respect to

treatment facilities, or other response actions are to be

non-USAF property upon which monitoring wells, pumping wells,

(2) reviewing the progress of USAF, its response action

contractors, or agents in implementing this Agreement;

(3) conducting such tests as ADEC and U.S. EPA Project Managers

deem necessary; and (4) verifying the data submitted to U.S. EPA

by U.S. EPA and ADEC, subject only to any statutory or regulatory

mission-essential activities. In the event that access requested

by either U.S. EPA or ADEC is denied by USAF, USAF shall, within

forty-eight (48) hours, provide a written explanation of the

reason for the denial, including reference to the applicable

regulations, and, upon request, a copy of such regulations.

accommodating the requested access. USAF shall not restrict the

shall expeditiously make alternative arrangements for

requirement as may be necessary to protect national security or

USAF shall honor all requests for such access

located, the access agreements should provide that no conveyance 1 2 5 8 9 10 11 12

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of title, easement, or other interest in the property shall be consummated without provisions for the continued operation of such wells, treatment facilities, or other response actions on the property. The access agreements should also provide to the extent practicable that the owners of any property where monitoring wells, pumping wells, treatment facilities, or other response actions are located shall notify the USAF, ADEC, and the U.S. EPA by certified mail, at least thirty (30) days prior to any conveyance, of the property owner's intent to convey any interest in the property and of the provisions made for the continued operation of the monitoring wells, treatment facilities, or other response actions installed pursuant to this Agreement.

10.3 Nothing in this Part shall be construed to limit the discretion of USAF to exercise the authority of the President under Section 104(e) of CERCLA, 42 U.S.C. § 9604(e), as delegated by Executive Order 12580.

XI. SAMPLING AND DATA/DOCUMENT AVAILABILITY

The Parties shall make available to each 11.1 other quality-assured results of sampling, tests, or other data generated by or on behalf of any Party under this Agreement within sixty (60) days of collection or field testing. If quality assurance is not completed within sixty (60) days, preliminary data or results shall be made available within the

 sixty (60) day period and quality assured data or results shall be submitted as they become available but in no event later than one hundred (100) days after the sampling or testing. These periods can be extended upon mutual agreement among the Project Managers.

U.S. EPA Project Manager, USAF shall allow split or duplicate samples to be taken by ADEC or U.S. EPA during sample collection conducted during the implementation of this Agreement. USAF's Project Manager shall notify the U.S. EPA and ADEC Project Managers not less than fourteen (14) business days in advance of any well drilling, sample collection, or other monitoring activity, conducted pursuant to this Agreement. The fourteen (14) day notification can be waived upon mutual agreement among the Project Managers.

11.3 If preliminary analysis indicates a potential imminent and substantial endangerment to the public health, all Project Managers shall be immediately notified.

11.4 Laboratory reports shall be made available at the Site for the review of the Parties immediately upon completion of laboratory analysis.

XII. QUALITY ASSURANCE

12.1 Throughout all sample collection, transportation, and analyses activities conducted in connection with this Agreement, USAF shall use procedures for quality

assurance, and for quality control, and for chain-of-custody in accordance with approved U.S. EPA methods, including "Interim Guidelines and Specifications for Preparing Quality Assurance Project Plans," QAMS-005/80, "Data Quality Objective Guidance," U.S. EPA 1540/687/003 and 004, and subsequent amendments to such guidelines. USAF shall require each laboratory it uses to perform any analysis according to approved U.S. EPA methods and to demonstrate a quality assurance/quality control program equivalent to that followed by U.S. EPA and consistent with U.S. EPA document QAMS-005/80.

XIII. REPORTING

- 13.1 USAF shall submit to the other Parties quarterly written progress reports. The reports will include, but not be limited to, the following information:
- (a) A detailed summary of all of the remedial, removal, and investigation activities during the previous quarter, including any analytical results, any community relations activities, and any community contacts or inquiries related to the hazardous substance contamination at the Site;
- (b) An outline of the planned activities for the upcoming quarter;
- (c) A detailed statement of the manner and the extent to which the timetables and deadlines are being met;
- (d) The status of efforts to obtain rights-of-entry necessary for monitoring and well installation

off-Base; and The status of any other activities proposed 2 3 or underway that may affect any phase of the activities described in the Attachments. 4 5 13.2 The quarterly written progress reports shall be submitted on the tenth (10th) day of each calendar quarter 6 7 following the effective date of this Agreement. 8 9 NOTICE TO THE PARTIES All Parties shall expeditiously transmit 10 primary and secondary documents, and all notices required herein. Time limitations shall commence upon receipt. 13 14.2 Unless otherwise provided, notice to the 14 individual Parties shall be provided under this Agreement to the following addresses: 15 16 (A) For the USAF: 17 21. CSG/DEEV 22040 Maple Street 18 Elmendorf AFB, Alaska 99506-3240 (907) 552-4157/4618 19 (B) For U.S. EPA: 20 U.S. Environmental Protection Agency 21 Alaska Operations Office 222 W. 7th Avenue, Box 19 22 Anchorage, Alaska 99513 (907) 271-5083 23 and 24 U.S. Environmental Protection Agency Federal Facility Section 25 1200 Sixth Avenue, HW-074 Seattle, Washington 98101 26 (206) 442-6642 27

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(C) For the State of Alaska:

Alaska State Department of Environmental Conservation South Central Office Contaminated Site Program 3601 C Street, Suite 1334 Anchorage, Alaska 99503 (907) 563-6529

XV. PERMITS

15.1 Nothing in this Agreement relieves USAF from the requirement of obtaining an otherwise applicable permit or other authorization whenever it proposes a response action involving the shipment or movement off-site of a hazardous substance, or undertakes any activities not directly related to response actions at the Site.

XVI. RETENTION OF RECORDS

ten (10) years after termination of this Agreement all records and documents in their possession or in the possession of their divisions, employees, agents, accountants, contractors, or attorneys that relate to the presence of hazardous wastes, hazardous substances, pollutants, and contaminants at the Site or to the implementation of this Agreement, despite any document retention policy to the contrary. After this ten (10) year period, the Parties shall notify one another at least forty-five (45) days prior to destruction or disposal of any such documents or records. Upon request by any Party, all Parties shall make available such records or documents, or true copies to one FEDERAL FACILITY AGREEMENT

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participation and administrative records.

17.2 USAF shall develop and implement a Community
Relations Plan ("CRP") that responds to the need for an
interactive relationship with all interested community elements,
both on- and off-Site, regarding activities and elements of work
undertaken by USAF. USAF agrees to develop and implement the CRP
in a manner consistent with Section 117 of SARA, 42 U.S.C.
§ 9613(k), the NCP, and U.S. EPA guidance.

17.3 USAF shall establish and maintain an

administrative record at or near Elmendorf AFB in accordance with

administrative record shall be established and maintained in

accordance with U.S. EPA policy and guidelines. A copy of each

document included in the administrative record developed by USAF

shall expeditiously be provided to ADEC and U.S. EPA upon written

request. USAF shall provide to U.S. EPA and ADEC an Index of

Section 113(k) of CERCLA, 42 U.S.C. § 9613(k).

Documents may be converted to permanent electronic or

PUBLIC PARTICIPATION AND ADMINISTRATIVE RECORD

any subsequent plan(s) for remedial action at the Site arising

and public participation requirements of CERCLA, including

Section 117 of SARA, the NCP, and U.S. EPA guidance on public

out of this Agreement shall comply with the administrative record

The Parties agree that this Agreement and

optical media and paper originals disposed of after

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forty-five (45) days notification to the other Parties.

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XVIII. CREATION OF DANGER/EMERGENCY ACTION

activities conducted pursuant to this Agreement, or any other

substantial endangerment to the health or welfare of the people

on the Site or in the surrounding area or to the environment,

U.S. EPA or ADEC may require or order USAF to stop further

implementation of this Agreement for such period of time as

needed to abate the danger. Any unilateral work stoppage for

longer than twenty-four (24) hours requires the concurrence of

the U.S. EPA Division Director, in accordance with Paragraph

circumstances or activities, are creating an imminent and

In the event U.S. EPA or ADEC determine that

In the event USAF determines that activities

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undertaken in furtherance of this Agreement or any other circumstances or activities at the Site are creating an imminent and substantial endangerment to the health or welfare of the people on the Site or in the surrounding area or to the environment, USAF may stop implementation of this Agreement for such periods of time necessary for U.S. EPA and ADEC to evaluate the situation and determine whether USAF should proceed with implementation of the Agreement or whether the work stoppage should be continued until the danger is abated. USAF shall notify the other Parties as soon as is possible, but not later

than twenty-four (24) hours after such stoppage of work, and provide U.S. EPA and ADEC with documentation of its analysis in reaching this determination. If, after consultation with ADEC, U.S. EPA disagrees with the USAF determination, it may require USAF to resume implementation of this Agreement.

USAF, or if U.S. EPA or ADEC require or order a work stoppage,
USAF's obligations shall be suspended and the time periods for
performance of that work, as well as the time period for any
other work dependent upon the work that was stopped, shall be
extended, pursuant to Part XXV of this Agreement. Any
disagreements pursuant to this Part shall be resolved through the
dispute resolution procedures in Part XXI of the Agreement by
referral directly to the DRC.

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XIX. FIVE YEAR REVIEW

results in any hazardous substances, pollutants, or contaminants remaining at the Site, the Parties shall review such remedial action no less often than each five (5) years after the initiation of such remedial action to assure that human health and the environment are being protected by the remedial action being implemented. The U.S. EPA Project Manager and the ADEC Project Manager shall advise the USAF Project Manager of their findings in this regard. If any Party determines that additional action is required, the Agreement may be amended pursuant to Part

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XXXIII. If the Parties are unable to agree on the need to amend this Agreement, dispute resolution under Part XXI shall be available to any Party.

XX. CONSULTATION WITH U.S. EPA AND ADEC

A. Applicability

20.1 The provisions of this Part establish the procedures that shall be used by the Parties to provide each other with appropriate notice, review, comment, and response to comments regarding RI/FS and RD/RA documents, specified herein as either primary or secondary documents. In accordance with section 120 of CERCLA, 42 U.S.C. § 9620, and 10 U.S.C. § 2705, USAF will normally be responsible for issuing primary and secondary documents to U.S. EPA and ADEC. As of the effective date of this Agreement, all draft and draft final documents for any deliverable document identified herein shall be prepared, distributed, and subject to dispute in accordance with Paragraphs 20.3 through 20.24.

"final" is solely for purposes of consultation with U.S. EPA and ADEC in accordance with this Part. Such designation does not affect the obligation of the Parties to issue documents, which may be referred to herein as "final," to the public for review and comment as appropriate and as required by law.

B. General Process for RI/FS and RD/RA Documents

20.3 Primary documents include those documents

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that are major, discrete portions of RI/FS or RD/RA activities. Primary documents are initially issued by USAF in draft subject to review and comment by U.S. EPA and ADEC. Following receipt of comments on a particular draft primary document, USAF will respond to the comments received and issue a draft final primary document subject to dispute resolution. The draft final primary document shall become the final primary document either thirty (30) days after submittal of a draft final document if dispute resolution is not invoked, unless otherwise agreed as provided in Paragraph 20.18, or as modified by decision of the dispute resolution process. U.S. EPA and ADEC shall, within the first fifteen (15) days of this thirty (30) day period for finalization of primary documents, identify to USAF any issues or comments in order to provide sufficient time for review, discussion, and modification of draft final documents as necessary to resolve potential disputes.

that are discrete portions of the primary documents and are typically input or feeder documents. Secondary documents are issued by USAF in draft subject to review and comment by U.S. EPA and ADEC. Although USAF will respond to comments received, the draft secondary documents may be finalized in the context of the corresponding primary documents. A secondary document may be disputed only at the time the corresponding draft final primary document is issued.

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the draft documents for the secondary documents listed above, such documents shall not be subject to dispute resolution except as provided by Paragraph 20.4. Target dates shall be established pursuant to Part XXIV of this Agreement for the completion and transmission of draft secondary documents.

Meetings of the Project Managers on Development of Reports

20.9 The Project Managers shall meet approximately every thirty (30) days, except as otherwise agreed by the Parties, to review and discuss the progress of work being performed at the Site on the primary and secondary documents. Prior to preparing any draft report specified in Paragraphs 20.5 and 20.7 above, the Project Managers shall meet to discuss the report results in an effort to reach a common understanding, to the maximum extent practicable, with respect to the results to be presented in the draft report. Prior to the development of either a Statement of Work, Management Plan, or Sampling and Analysis Plan, the Project Managers shall meet to develop a Scope of Work that will be used when preparing a Sampling and Analysis Plan or Management Plan for a remedial site inspection or investigation.

Identification and Determination of Potential ARARs

20.10 For those primary or secondary documents that consist of or include ARAR determinations, prior to the issuance of a draft document the Project Managers shall meet to identify and propose, to the best of their ability, all potential ARARs pertinent to the report being addressed. Draft ARAR

recognize that actual ARARs can be identified only on a source-specific basis and that ARARs depend on the specific hazardous substances, pollutants, and contaminants at a source, the particular actions proposed as a remedy, and the characteristics of a source. The Parties recognize that ARAR identification is necessarily an iterative process and that potential ARARs must be re-examined throughout the RI/FS process until a ROD is issued.

G. Review and Comment on Draft Documents

20.12 USAF shall complete and transmit each draft primary document to U.S. EPA and ADEC on or before the corresponding deadline established for the issuance of the document. USAF shall complete and transmit the draft secondary document in accordance with the target dates established for the issuance of such documents.

20.13 Unless the Parties mutually agree to another time period, all draft documents shall be subject to a thirty (30) day period for review and comment. Review of any document by U.S. EPA or ADEC may concern all aspects of the report (including completeness) and should include, but is not limited to, technical evaluation of any aspect of the document, and

consistency with CERCLA, the NCP, applicable state laws, and any 1 pertinent guidance or policy issued by U.S. EPA or ADEC. 2 Comments by U.S. EPA and ADEC shall be provided with adequate 3 specificity so that USAF may respond to the comments and, if 4 appropriate, make changes to the draft document. Comments shall 5 6 refer to any pertinent sources of authority or references upon which the comments are based, and, upon request of USAF, U.S. EPA 7 or ADEC shall provide a copy of the cited authority or reference. 8 In unusual circumstances, U.S. EPA and ADEC may extend the thirty 9 (30) day comment period for an additional twenty (20) days by 10 11 written notice to USAF prior to the end of the thirty (30) day 12

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to USAF. Representatives of USAF shall make 20.14 themselves readily available to U.S. EPA and ADEC during the comment period for purposes of informally responding to questions and comments on draft documents. Oral comments made during such

In commenting on a draft document that 20.15 contains a proposed ARAR determination, U.S. EPA and ADEC shall include a reasoned statement of whether they object to any portion of the proposed ARAR determination. To the extent that U.S. EPA or ADEC do object, they shall explain the basis for their objection in detail and shall identify any ARARs that they

discussions need not be the subject of a written response by USAF

On or before the close of the comment period, U.S. EPA

and ADEC shall transmit by next day mail their written comments

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on the close of the comment period.

believe were not properly addressed in the proposed ARAR determination.

Following the close of the comment period 20.16 for a draft document, USAF shall give full consideration to all written comments on the draft document submitted during the comment period. Within thirty (30) days of the close of the comment period on a draft secondary document, USAF shall transmit to U.S. EPA and ADEC its written response to comments received within the comment period. Within thirty (30) days of the close of the comment period on a draft primary document, USAF shall transmit to U.S. EPA and ADEC a draft final primary document that shall include USAF's response to all written comments received within the comment period. While the resulting draft final document shall be the responsibility of USAF, it shall be the product of consensus to the maximum extent possible.

USAF may extend the thirty (30) day period for either responding to comments on a draft document or for issuing the draft final primary document for an additional twenty (20) days by providing notice to U.S. EPA and ADEC. appropriate circumstances, this time period may be further extended in accordance with Part XXV.

Availability of Dispute Resolution for H. Draft Final Primary Documents

20.18 Project Managers may agree to extend by fifteen (15) days the period for finalization of the draft final primary documents provided in Paragraph 20.3 as necessary for discussion and modification of draft final primary documents as FEDERAL FACILITY AGREEMENT

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necessary to resolve potential disputes.

20.19 Dispute resolution shall be available to the Parties for draft final primary documents as set forth in Part XXI.

20.20 When dispute resolution is invoked on a draft final primary document, work may be stopped in accordance with the procedures set forth in Part XXI.

I. Finalization of Documents

as the final primary document if no Party invokes dispute resolution regarding the document or, if invoked, at completion of the dispute resolution process should USAF's position be sustained. If USAF's determination is not sustained in the dispute resolution process, USAF shall prepare, within not more than thirty-five (35) days, a revision of the draft final document that conforms to the results of dispute resolution. In appropriate circumstances, the time period for this revision process may be extended in accordance with Part XXV hereof.

J. Subsequent Modifications

20.22 Following finalization of any primary document pursuant to Paragraph 20.20 above, any Party may seek to modify the document, including seeking additional field work, pilot studies, computer modeling, or other supporting technical work, only as provided in Paragraphs 20.22 and 20.23.

20.23 A Party may seek to modify a document, including Attachment 1, after finalization if it determines,

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Parties is reached, the modification shall be incorporated by reference and become fully enforceable under the Agreement. In the event that a consensus is not reached by the Project Managers on the need for a modification, any Party may invoke dispute resolution as provided in Part XXI to determine if such modification shall be conducted. Modification of a document shall be required only upon a showing that: (1) the requested modification is based on significant new information, and (2) the requested modification could be of significant assistance in evaluating effects on human health or the environment, in protecting human health and the environment.

or ADEC's ability to request the performance of additional work

that was not contemplated by this Agreement. USAF's obligation

to perform such work must be established by either a modification

of a report or document or by amendment to this Agreement.

Nothing in this Part shall alter U.S. EPA's

based on new information (i.e., information that became

available, or conditions that became known, after the document

was finalized) that the requested modification is necessary.

written request to the Project Managers of the other Parties.

modification and how the request is based on new information.

Party may seek such a modification by submitting a concise

The request shall specify the nature of the requested

in this Agreement, if a dispute arises under this Agreement, the

procedures of this Part shall apply. All Parties to this

this Part shall be implemented to resolve a dispute.

Agreement shall make reasonable efforts to informally resolve

disputes at the Project Manager or immediate supervisor level.

If resolution cannot be achieved informally, the procedures of

Except as specifically set forth elsewhere

Prior to any Party's issuance of a written

The DRC will serve as a forum for resolution

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21.2 Within thirty (30) days after: (1) the issuance of a draft final primary document pursuant to this Agreement, or (2) any action that leads to or generates a dispute, the disputing Party shall submit to the Dispute Resolution Committee ("DRC") a written statement of dispute setting forth the nature of the dispute, the work affected by the dispute, the disputing Party's position with respect to the dispute, and the technical, legal, or factual information the disputing Party is relying upon to support its position.

statement of dispute, the disputing Party shall engage the other

Parties in informal dispute resolution among the Project Managers

and/or their immediate supervisors. During this informal dispute

resolution period the Parties shall meet as many times as are

necessary to discuss and attempt resolution of the dispute.

of disputes for which agreement has not been reached through

informal dispute resolution. The Parties shall each designate

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 one individual and an alternate to serve on the DRC. The individuals designated to serve on the DRC shall be employed at the policy level (SES or equivalent) or be delegated the authority to participate on the DRC for the purposes of dispute resolution under this Agreement. The U.S. EPA representative on the DRC is the Hazardous Waste Division Director ("Division Director") of U.S. EPA's Region 10. USAF's designated member is the Vice Commander, 11th Air Force (PACAF). ADEC's designated member is the Section Chief of the Contaminated Site Section ("Section Chief"), Alaska Department of Environmental Conservation. Written notice of any delegation of authority from a Party's designated representative on the DRC shall be provided to all other Parties.

the DRC shall have twenty-one (21) days to unanimously resolve the dispute and issue a written decision. If the DRC is unable to unanimously resolve the dispute within this twenty-one (21) day period, the written statement of dispute shall be forwarded to the Senior Executive Committee (SEC) for resolution within seven (7) days after the close of the twenty-one (21) day resolution period.

21.6 The SEC will serve as the forum for resolution of disputes for which agreement has not been reached by the DRC. The U.S. EPA representative on the SEC is the Regional Administrator of U.S. EPA's Region 10. USAF's representative on the SEC is the Deputy Assistant Secretary of

the Air Force for Environment, Safety and Occupational Health. ADEC's representative on the SEC is the Director, Division of 2 Spill Prevention and Response, Alaska Department of Environmental 3 Conservation. The SEC members shall, as appropriate, confer, meet, and exert their best efforts to resolve the dispute and 5 6 issue a written decision. If unanimous resolution of the dispute 7 is not reached within twenty-one (21) days, U.S. EPA's Regional 8 Administrator shall issue a written position on the dispute. 9 USAF or ADEC may, within fourteen (14) days of the Regional 10 Administrator's issuance of U.S. EPA's position, issue a written notice elevating the dispute to the Administrator of U.S. EPA for 11 resolution in accordance with all applicable laws and procedures. In the event that USAF or ADEC elect not to elevate the dispute 13 to the Administrator within the designated fourteen (14) day 15 escalation period, USAF and/or ADEC shall be deemed to have 16 agreed with the Regional Administrator's written position with respect to the dispute. 17

Administrator of U.S. EPA pursuant to Paragraph 21.6, the Administrator will review and resolve the dispute within twenty-one (21) days. Upon request, and prior to resolving the dispute, the U.S. EPA Administrator shall meet and confer with USAF's Secretariat Representative and the Commissioner of ADEC or the Commissioner's representative to discuss the issue(s) under dispute. The Administrator will provide notice to all Parties of any Party's request to meet or confer with respect to any such

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such dispute. Upon resolution, the Administrator shall provide USAF and ADEC with a written final decision setting forth resolution of the dispute. The duties of the Administrator set forth in this Part shall not be delegated.

shall not affect USAF's responsibility for timely performance of the work required by this Agreement, except that the time period for completion of work affected by such dispute shall be extended for a period of time usually not to exceed the actual time taken to resolve any good faith dispute in accordance with the procedures specified herein. All elements of the work required by this Agreement that are not affected by the dispute shall continue and be completed in accordance with the applicable schedule.

dispute and will provide an adequate opportunity for all Parties

to participate in any meeting or conference convened to resolve

When dispute resolution is in progress, work affected by the dispute will immediately be discontinued if the Division Director for U.S. EPA's Region 10 or the ADEC Section Chief request, in writing, that work related to the dispute be stopped because, in U.S. EPA's or ADEC's opinion, such work is inadequate or defective, and such inadequacy or defect is likely to yield an adverse effect on human health or the environment, or is likely to have a substantial adverse effect on the remedy selection or implementation process. To the extent possible, U.S. EPA and ADEC shall consult with all Parties prior to

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any Party believes that the work stoppage is inappropriate or may have potential significant adverse impacts, that Party may meet with the other Parties to discuss the work stoppage. Following this meeting, and further consideration of the issues, the U.S. EPA Division Director will issue, in writing, a final decision with respect to the work stoppage. The final written decision of the U.S. EPA Division Director may immediately be subjected to formal dispute resolution. Such dispute may be brought directly to either the DRC or the SEC, at the discretion of the Party requesting dispute resolution.

initiating a work stoppage request. After stoppage of work, if

21.10 Within twenty-one (21) days of resolution of a dispute pursuant to the procedures specified in this Part, USAF shall incorporate the resolution and final determination into the appropriate plan, schedule, or procedures and proceed to implement this Agreement according to the amended plan, schedule, or procedures.

21.11 Resolution of a dispute pursuant to this
Part of the Agreement constitutes a final resolution of that
dispute arising under this Agreement. All Parties shall abide by
all terms and conditions of any final resolution of dispute
obtained pursuant to this Part of this Agreement.

XXII. ENFORCEABILITY

- 22.1 The Parties agree that:
 - (a) Upon its effective date and to the extent

permitted by Section 310 of CERCLA, 42 U.S.C. § 9659, this Agreement is enforceable by any person, and the violation of any standard, regulation, condition, requirement, or order contained herein will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659(c) and 9609;

- (b) All deadlines associated with the RI/FS shall be enforceable by any person pursuant to Section 310 of CERCLA, 42 U.S.C. § 9659, and any violation of such deadlines will be subject to civil penalties under Sections 109 and 310(c) of CERCLA, 42 U.S.C. §§ 9609 and 9659(c);
- (c) All terms and conditions of this Agreement that relate to interim or final remedial actions, including corresponding schedules and deadlines, and all work associated with the interim or final remedial actions, shall be enforceable by any person pursuant to Section 310(c) of CERCLA, 42 U.S.C. § 9659(c), and any violation of such terms or conditions will be subject to civil penalties under Sections 109 and 310(c) of CERCLA, 42 U.S.C. §§ 9609 and 9659(c); and
- (d) Any final resolution of a dispute pursuant to Part XXI of this Agreement that establishes a term, condition, schedule, or deadline shall be enforceable by any person pursuant to Section 310(c) of CERCLA, 42 U.S.C. § 9659(c), and any violation of such term, condition, schedule, or deadline will be subject to civil penalties under Sections 109 and 310(c) of CERCLA, 42 U.S.C. §§ 9609 and 9659(c).
 - 22.2 The Parties agree that all Parties shall

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STIPULATED PENALTIES

primary document to U.S. EPA and ADEC pursuant to the appropriate timetable or deadline in accordance with the requirements of this Agreement, or fails to comply with a term or condition of this Agreement that relates to an interim or final remedial action, U.S. EPA may assess a stipulated penalty against USAF. A stipulated penalty may be assessed in an amount not to exceed five thousand dollars (\$5,000) for the first week (or part thereof), and ten thousand dollars (\$10,000) for each additional week (or part thereof) for which a failure set forth in this paragraph occurs.

manner set forth in Paragraph 23.1, U.S. EPA shall so notify USAF in writing. If the failure in question is not already subject to dispute resolution at the time such notice is received, USAF shall have fifteen (15) days after receipt of the notice to invoke dispute resolution on the question of whether the failure did, in fact, occur. USAF shall not be liable for the stipulated penalty assessed by U.S. EPA if the failure is determined, through the dispute resolution process, not to have occurred. No assessment of a stipulated penalty shall be final until the conclusion of dispute resolution procedures related to the assessment of the stipulated penalty.

The annual reports required by Section 120(e)(5) of CERCLA, 42 U.S.C. § 9620(e)(5), shall include, with respect to each final assessment of a stipulated penalty against USAF under this Agreement, each of the following:

- a. The facility responsible for the failure;
- b. A statement of the facts and circumstances giving rise to the failure;
- c. A statement of any administrative or other corrective action taken at the relevant facility, or a statement of why such measures were determined inappropriate;
- d. A statement of any additional action taken by or at the facility to prevent recurrence of the same type of failure; and
- e. The total dollar amount of the stipulated penalty assessed for the particular failure.
- 23.4 Stipulated penalties assessed pursuant to this Part shall be payable to the Hazardous Substances Response Trust Fund only in the manner and to the extent expressly provided for in Acts authorizing funds for, and appropriations to, the U.S. Department of Defense.
- 23.5 In no event shall this Part give rise to a stipulated penalty in excess of the amount set forth in Section 109 of CERCLA, 42 U.S.C. § 9609, or Section 3008 of RCRA, 42 U.S.C. § 6928.
- 23.6 This Part shall not affect USAF's ability to obtain an extension of a timetable, deadline, or schedule pursuant to Part XXV of this Agreement.
- 23.7 Nothing in this Agreement shall be construed to render any officer or employee of USAF personally liable for FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE Page 50 September 19, 1991

XXIV. DEADLINES

- 24.1 Deadlines (subject to extension pursuant to Part XXV and Part XXXIII) for the draft primary documents are established in Attachment 1 (Table 3).
- 24.2 Within twenty-one (21) days of the effective date of this Agreement, USAF shall propose target dates for completion of appropriate draft secondary documents for each of the OUs.
- each ROD, USAF shall submit the RD/RA Scope of Work that shall include the schedule for submittal of post-ROD documents. If the Parties agree on the proposed deadlines, the finalized deadlines shall be incorporated into the Agreement. If the Parties fail to agree within thirty (30) days of the proposed deadlines, the matter shall immediately be submitted for dispute resolution pursuant to Part XXI of this Agreement. The deadlines shall be published utilizing the procedures set forth in Paragraph 24.5.
- and ADEC within thirty (30) days of identifying an additional potential source area that appears to require additional investigation and/or remediation under the Agreement. A remedial source evaluation shall, if appropriate, be undertaken by the USAF to evaluate the potential releases of hazardous substances, pollutants, or contaminants.

24.5 The final deadlines established pursuant to this Part shall be published by U.S. EPA, in conjunction with ADEC.

24.6 The deadlines set forth in this Part may be extended pursuant to Part XXV of this Agreement. The Parties recognize that one possible basis for extension of the deadlines for completion of the RI/FS Reports is the identification of significant new site conditions during performance of the RI.

XXV. EXTENSIONS

- 25.1 Either a deadline or a schedule shall be extended upon receipt of a timely request for extension and when good cause exists for the requested extension. Any request for extension by USAF shall be submitted in writing to the Project Managers and shall specify:
 - a. The deadline or the schedule that is sought to be extended;
 - b. The length of the extension sought;
 - c. The good cause(s) for the extension; and
 - d. Any related deadline or schedule that would be affected if the extension were granted.

Good cause exists for an extension when sought in regard to:

- a. An event of Force Majeure;
- b. A delay caused by another Party's failure to meet any requirement of this Agreement;
- c. A delay caused by the good faith invocation of dispute resolution or the initiation of judicial action;

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d. A delay caused, or that is likely to be caused, by the grant of an extension in regard to another deadline or schedule; and

e. Any other event or series of events mutually agreed to by the Parties as constituting good cause.

25.2 Absent agreement of the Parties with respect to the existence of good cause, USAF may seek and obtain a determination through the dispute resolution process that good cause exists.

request for an extension of a deadline or a schedule, the other Parties shall attempt to advise USAF, in writing, of their respective positions on the request. Any failure by the other Parties to respond within twenty-one (21) days shall be deemed to constitute concurrence in the request for extension. If either U.S. EPA or ADEC does not concur in the requested extension, it shall include in its statement of nonconcurrence an explanation of the basis for its position.

25.4 If there is consensus among the Parties that the requested extension is warranted, USAF shall extend the affected deadline or schedule accordingly. If there is no consensus among the Parties as to whether all or part of the requested extension is warranted, the deadline or schedule shall not be extended except in accordance with a determination resulting from the dispute resolution process.

25.5 Within twenty-one (21) days of receipt of a statement of nonconcurrence with the requested extension, USAF

may invoke dispute resolution.

extension shall toll any assessment of stipulated penalties, forfeiture of comment rights, or application for judicial enforcement of the affected deadline or schedule until a decision is reached on whether the requested extension will be approved. If dispute resolution is invoked and the requested extension is denied, stipulated penalties may be assessed and may accrue from the date of the original deadline or the date U.S. EPA or ADEC denied, in writing, USAF's requested extension, whichever is later. Following the grant of an extension, an assessment of stipulated penalties or an application for judicial enforcement may be sought only to compel compliance with the timetable and deadline or schedule as most recently extended.

XXVI. FORCE MAJEURE

26.1 A Force Majeure shall mean any event arising from causes beyond the control of a Party that causes a delay in or prevents the performance of any obligation under this . Agreement, including, but not limited to, acts of God; fire; war; insurrection; civil disturbance; explosion; unanticipated breakage or accident to machinery, equipment, or lines of pipe despite reasonably diligent maintenance; adverse weather conditions that could not be reasonably anticipated; unusual delay in transportation; restraint by court order or order of public authority; inability to obtain, at a reasonable cost and

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after exercise of reasonable diligence, any necessary authorizations, approvals, permits, or licenses due to action or inaction of any governmental agency or authority other than USAF; delays caused by compliance with applicable statutes or regulations governing contracting, procurement, or acquisition procedures, despite the exercise of reasonable diligence; and insufficient availability of appropriated funds, if USAF shall have made timely request for such funds as part of the budgetary process as set forth in Part XXVII of this Agreement. Majeure shall also include any strike or other labor dispute, whether or not within the control of the Parties affected Force Majeure shall not include increased costs or expenses of response actions, whether or not anticipated at the time such response actions were initiated, or normally-occurring difficulties posed by winter conditions that could have been reasonably anticipated.

XXVII. FUNDING

27.1 It is the expectation of the Parties to this Agreement that all obligations of USAF arising under this Agreement will be fully funded. USAF agrees to seek sufficient funding through the U.S. Department of Defense budgetary process to fulfill its obligations under this Agreement.

27.2 In accordance with Section 120(e)(5)(B) of CERCLA, 42 U.S.C. § 9620(e)(5)(B), USAF shall provide to the U.S. Department of Defense for its annual report to Congress the

FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 56

September 19, 1991

by Congress under the "Environmental Restoration, Defense" appropriation in the U.S. Department of Defense Appropriation Act and allocated by the DASD(E) to USAF will be the source of funds for activities required by this Agreement consistent with Section 211 of SARA, 10 U.S.C. Chapter 160. However, should the Environmental Restoration, Defense appropriation be inadequate in any year to meet the total U.S. Department of Defense implementation requirements, the U.S. Department of Defense shall employ and USAF shall follow a standardized U.S. Department of Defense prioritization process that allocates that year's appropriations in a manner that maximizes the protection of human health and the environment. The standardized U.S. Department of Defense prioritization model shall be utilized.

specific cost estimates and budgetary proposals associated with

the implementation of this Agreement.

obligation of funds, including stipulated penalties, by USAF established by the terms of this Agreement shall be subject to the availability of appropriated funds, and no provision herein shall be interpreted to require obligation or payment of funds in violation of the Anti-Deficiency Act, 31 U.S.C. § 1341. In cases where payment or obligation of funds, including stipulated penalties, would constitute a violation of the Anti-Deficiency Act, the dates established requiring the payment or obligation of such funds shall be appropriately adjusted.

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September 19, 1991

XXVIII. RECOVERY OF EXPENSES

respond to such requests within fifteen (15) days of the request.

fulfill USAF's obligations under this Agreement, U.S. EPA and

ADEC reserve the right to initiate an action against any other

person or to take any response action that would be appropriate

request documents to U.S. EPA and ADEC by October 1 of each year

after the execution of this Agreement, and shall notify U.S. EPA

requested all necessary funds to carry out its obligations under

this Agreement for the applicable budget year. USAF shall honor

all reasonable requests by U.S. EPA or ADEC to obtain additional

documentation or information regarding the budget, and shall

The budget documents shall clearly establish that USAF has

and ADEC of the actual amounts budgeted by February 1 of each

If appropriated funds are not available to

USAF shall submit-copies of all budget

28.1 USAF and U.S. EPA agree to amend this Part at a later date in accordance with any subsequent resolution of the currently contested issue of cost reimbursement.

28.2 USAF and ADEC agree to use the Defense/State
Memorandum of Agreement signed on June 1, 1990, for the
reimbursement of services provided in direct support of the USAF

environmental restoration activities at the Site pursuant to this

Agreement.

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FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 58

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All actions required to be taken pursuant to

or be construed as a bar or release from any claim, cause of action, or demand in law or equity by or against any persons, firm, partnership, or corporation not a signatory to this Agreement for any liability it may have arising out of or relating in any way to this Agreement or the generation, storage, treatment, handling, transportation, release, or disposal of any hazardous substances, hazardous wastes, pollutants, or contaminants found at, taken to, or taken from Elmendorf AFB.

29.2 U.S. EPA and ADEC shall not be held as a Party to any contract entered into by USAF to implement the requirements of this Agreement.

and state natural resource trustees as required by Section 104(b)(2) of CERCLA, 42 U.S.C. § 9604(e), and Section 2(e)(2) of Executive Order 12580. Except as provided herein, USAF is not released from the liability that it may have pursuant to any provisions of state and federal law for any claim for damages or liability for destruction of, or loss of, natural resources.

29.4 This Agreement shall not restrict U.S. EPA and/or ADEC from taking any legal or response action for any matter not covered by this Agreement.

XXX. OTHER APPLICABLE LAWS

this Agreement shall be undertaken in accordance with the requirements of all applicable state and federal laws and regulations unless an exemption from such requirements is provided in this Agreement, CERCLA, or the NCP.

XXXI. CONFIDENTIAL INFORMATION

behalf of a contractor, subcontractor, or consultant, a confidentiality claim covering all or part of the information requested by any Party to this Agreement pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604(e), and 32 CFR Part 806. Analytical data shall not be claimed as confidential by USAF, unless it may disclose information that has already been so classified for reasons of national security. Information determined to be confidential by USAF pursuant to 32 CFR Part 806 shall be afforded the protection specified therein and such information shall be treated by ADEC as confidential. If no claim of confidentiality accompanies the information when it is submitted to either regulatory agency, the information may be made available to the public without further notice to USAF.

XXXII. TRANSFER OF PROPERTY

32.1 Conveyance of title, easement, or other interest in Elmendorf AFB shall be in accordance with Section 120 of CERCLA, 42 U.S.C. § 9620.

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33.1

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pursuant to Parts XI (Sampling and Data/Document Availability),
XII (Quality Assurance), XX (Consultation with U.S. EPA and
ADEC), XXIV (Deadlines), XXV (Extensions), and Attachment 1
(Scope of Work) may be effected by the unanimous agreement of the
Project Managers.

Modifications to and/or actions taken

33.2 Modifications or amendments not permitted by Paragraph 33.1 may be effected only by the unanimous agreement of the signatories or upon completion of Dispute Resolution, as applicable.

33.3 Any modification or amendment shall be reduced to writing; shall be effective as of the date it is signed by all the Project Managers or signatories, as applicable; and shall be incorporated into, and modify, this Agreement.

XXXIV. SEVERABILITY

34.1 If any provision of this Agreement is ruled invalid, illegal, or unconstitutional, the remainder of the .

Agreement shall not be affected by such ruling.

XXXV. TERMINATION AND SATISFACTION

35.1 The provisions of this Agreement shall be deemed satisfied when the Parties unanimously agree that USAF has completed its obligations under the terms of this Agreement. Any Party may propose in writing the termination of this Agreement

upon a showing that the requirements of this Agreement have been satisfied. A Party opposing termination of this Agreement shall serve its objection upon the proposing Party within thirty (30) days of receipt of the proposal. Any objection shall describe in detail the additional work needed to satisfy the requirements of the Agreement. Any Party may invoke dispute resolution as to the request for or objection to a proposal to terminate.

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XXXVI. RESERVATION OF RIGHTS

36.1 The Parties agree to exhaust their rights under Parts XX and XXI prior to exercising any rights to judicial review that they may have.

36.2 Nothing in this Agreement shall be construed as a restriction or waiver of any rights that U.S. EPA or ADEC may have under CERCLA, including, but not limited to, any rights under Section 113 and 310 of CERCLA, 42 U.S.C. §§ 9613 and 9659. The U.S. Department of Defense does not waive any rights it may have under CERCLA Sections 120 and 121(f)(3)(C), 42 U.S.C. §§ 9620 and 9621(f)(3)(C); Section 211 of SARA, 10 U.S.C. Chapter 160; and Executive Order 12580.

action under Section 121(f)(3)(B) of CERCLA, 42 U.S.C. § 9621(f)(3)(B), to challenge the selection of a remedial action that does not attain a legally applicable or relevant and appropriate standard, requirement, criteria, or limitation ("ARAR"). If ADEC exercises its right under Section 121(f)(3)(B)

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of CERCLA, 42 U.S.C. § 9621(f)(3)(B), ADEC shall withdraw from this Agreement within sixty (60) days following the effective date of the ROD. If ADEC exercises its right to withdraw from this Agreement, USAF expressly reserves any jurisdictional claim or defense that it may have in regard to any legal right or remedies pursued by ADEC.

36.4 Nothing in this Agreement shall be construed as authorizing any person to seek judicial review of any action or work where review is barred by any provision of CERCLA, including Section 113(h) of CERCLA, 42 U.S.C. § 9613(h).

XXXVII. EFFECTIVE DATE

37.1 This Agreement is effective upon signature by all the Parties to this Agreement.

Signature sheet for the foregoing Federal Facility Agreement for the Elmendorf Air Force Base, among the U.S. Environmental Protection Agency, the U.S. Department of the Air Force, and the Alaska Department of Environmental Conservation. 15 Nov 9 CREIGHTON Vice Commander, 11th Air Force REPRESENTED BY: Major James G. Van Ness, Esq.

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Signature sheet for the foregoing Federal Facility Agreement for the Elmendorf Air Force Base, among the U.S. Environmental Protection Agency, the U.S. Department of the Air Force, and the Alaska Department of Environmental Conservation. Commissioner Alaska Department of Environmental Conservation State of Alaska CHARLES E. Attorney General State of Alaska REPRESENTED BY: Breck C. Tostevin, Esq.

FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 64

Signature sheet for the foregoing Federal Facility Agreement for the Elmendorf Air Force Base, among the U.S. Environmental Protection Agency, the U.S. Department of the 3 Air Force, and the Alaska Department of Environmental Conservation. 5 1-30-91 Date Regional Administrator Region 10 10 United States Environmental Protection Agency 11 12 13 14 REPRESENTED BY: 15 Cynthia L. Mackey, Esq. 16 17 18 19 20 21 22 23 24

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