## IAG COVER SHEET

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FORT LEWIS LOGISTICS CENTER FORT LEWIS LOGISTICS CENTER

Subject:

Region 10, X

Author:

Army, DoD, Washington, WA

Keywords:

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Page

OF ATTORNOYS FOR 21.5. EPA

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IN THE MATTER OF:

Fort Lewis, Washington

The U.S. Department of Defense,)

United States Army, Fort Lewis,)

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FORT LEWIS

AND THE WASHINGTON STATE DEPARTMENT OF ECOLOGY

AND THE UNITED STATES ARMY

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 10

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Administrative Docket Nos.: 1088-06-16-120 and 1089-09-23-120 .

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20	}	Based on the information available to the Parties on
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	the effect	cive date of this Federal Facility Agreement
22	(11.3 cm o m o m	
23	("Agreemer	nt"), and without trial or adjudication of any issues of
	fact or la	aw, the Parties agree as follows:
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## **JURISDICTION**

Each Party is entering into this Agreement pursuant to the following authorities:

- The United States Environmental Protection 1.1 Agency ("U.S. EPA") enters into those portions of this Agreement that relate to the Remedial Investigation/Feasibility Study ("RI/FS") pursuant to Section 120(e)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. § 9620(e)(1), as amended by the Superfund Amendments and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499 (hereinafter referred to as ("CERCLA") and Executive Order 12580.
- U.S. EPA enters into those portions of this 1.2 Agreement that relate to interim remedial actions and final remedial actions pursuant to Section 120(e)(2) of CERCLA, 42 U.S.C. § 9620(e)(2), and Executive Order 12580.
- 1.3 The United States Army ("Army") enters into those portions of this Agreement that relate to the RI/FS pursuant to Section 120(e)(1) of CERCLA, 42 U.S.C. § 9620(e)(1), Executive Order 12580, the National Environmental Policy Act, 42 U.S.C. § 4321, and the Defense Environmental Restoration Program ("DERP"), 10 U.S.C. § 2701 et seq..
- The Army enters into those portions of this Agreement that relate to interim remedial actions and final remedial actions pursuant to Section 120(e)(2) of CERCLA,

42 U.S.C. § 9620(e)(2), Executive Order 12580, and the DERP.

1.5 The State of Washington Department of Ecology ("Ecology") enters into this Agreement pursuant to Sections 107, 120(e)(2), 120(f), and 121(f) of CERCLA, 42 U.S.C. §§ 9607, 9620(e)(2), 9620(f), and 9621(f), and Titles 70 and 43 of the Revised Code of Washington.

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January 5, 1990

## DEFINITIONS

II.

The terms used in this Agreement shall have the same meaning as defined in Section 101 of CERCLA, 42 U.S.C. § 4601, and the NCP, 40 CFR Part 300, and Section 1004 of RCRA, 42 U.S.C. § 6903. In addition:

- (a) "Agreement" shall mean this document and shall include all Attachments to this document. All such Attachments shall be incorporated by reference and are an integral part of this document, and enforceable pursuant to this Agreement and applicable law and regulations;
- (b) "ARAR" or "Applicable or Relevant and Appropriate Requirements" shall mean any standard, requirement, criterion, or limitation as provided in Section 121(d)(2) of CERCLA, 42 U.S.C. § 9621(d)(2);
- (c) "Army" shall mean the United States Army, its successors, assigns, and authorized representatives;
- (d) "CERCLA" shall mean the Comprehensive Environmental Response, Compensation, and Liability Act,

- (e) "Days" shall mean calendar days, unless otherwise specified. If a due date falls on a Saturday, Sunday, or Federal holiday, the due date shall be extended to the following business day;
- (f) "Ecology" shall mean the State of Washington
  Department of Ecology, its employees, and authorized
  representatives;
- mean all discrete response actions implemented prior to a final remedial action which are taken to prevent or minimize the release of hazardous substances, pollutants, or contaminants so that they do not migrate or endanger public health, welfare, or the environment. All interim remedial actions shall be undertaken in accordance with with the NCP, 40 C.F.R. Part 300, as amended, and with the requirements of CERCLA. Application of this definition will not preclude the Army from taking such emergency actions as it deems appropriate;
- (h) "NCP" shall mean the National Oil and Hazardous Substances Pollution Contingency Plan, 40 C.F.R. Part 300, as amended;
- (i) "Paragraph" shall mean a numbered paragraph of this Agreement;
- (j) "Part" shall mean one of the thirty-six (36) subdivisions of this Agreement;

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1	(k) "Parties" shall mean the Army, U.S. EPA, and
2	Ecology;
3	(1) "RCRA" shall mean the Resource Conservation
4	and Recovery Act, 42 U.S.C. § 6901 et seq., as amended by the
5	Hazardous and Solid Waste Amendments of 1984 ("HSWA"), Pub. L.
6	98-616;
7	(m) "Site" shall mean Fort Lewis Military
8	Reservation which covers about eighty-six thousand (86,000) acres
9	on the southeastern shore of Puget Sound near Tacoma, in Pierce
10	and Thurston Counties, Washington.
11	(n) "U.S. EPA" shall mean the United States
12	Environmental Protection Agency, including Region 10, its
13	employees, and authorized representatives;
1.4	(o) "Work Plan" shall mean the Management Plan
15	(includes RI/FS Work Plan) or RD/RA Work Plans, incorporated
16	herein by reference, which are prepared in accordance with Office
17	of Solid Waste and Emergency Response ("OSWER") Directives
18	9355.3-01 (October 1988) and 9355.0-4A (June 1986), and the NCP.
19	
20	III.
21	PURPOSE
22	3.1 The general purposes of this Agreement are
23	to:
24	(a) Ensure that the environmental impacts
25	associated with past and present activities at the Site are
26	thoroughly investigated and appropriate removal and remedial
27	PEDEDAL PACKLEMY ACREMENT - Dogo C
28	FEDERAL FACILITY AGREEMENT - Page 6 January 5, 1990 FORT LEWIS

- (b) Establish a procedural framework and schedule for developing, implementing, and monitoring appropriate response actions at the Site in accordance with CERCLA, the NCP, Superfund guidance and policy, RCRA, RCRA guidance and policy; and
- (c) Facilitate cooperation, exchange of information, and participation of the Parties in such actions.
- 3.2 Specifically, the purposes of this Agreement are to:
- (a) Identify removal and Interim Remedial Action ("IRA") alternatives which are appropriate at the Site prior to the implementation of final remedial action(s) for the Site. IRA alternatives shall be identified and proposed to the Parties as early as possible prior to formal proposal of IRA(s) to U.S. EPA pursuant to CERCLA. This process is designed to promote cooperation among the Parties in identifying IRA alternatives prior to selection of final IRA(s);
- (b) Establish requirements for the performance of an RI to determine fully the nature and extent of the threat to the public health or welfare or the environment caused by the release and threatened release of hazardous substances, pollutants, or contaminants at the Site and to establish requirements for the performance of an FS for the Site to identify, evaluate, and select alternatives for the appropriate

remedial action(s) to prevent, mitigate, or abate the release or threatened release of hazardous substances, pollutants, or contaminants at the Site in accordance with CERCLA;

- (c) Identify the nature, objective, and schedule of response actions to be taken at the Site. Response actions at the Site shall attain that degree of cleanup of hazardous substances, pollutants, or contaminants mandated by CERCLA;
- (d) Implement the selected interim and final remedial action(s) in accordance with CERCLA and meet the requirements of Section 120(e)(2) of CERCLA, 42 U.S.C. § 9620(e)(2), for an interagency agreement between U.S. EPA and the Army;
- (e) Assure compliance, through this Agreement, with other federal and state hazardous waste laws and regulations for matters covered herein;
- (f) Coordinate response actions at the Site with the mission and support activities at Fort Lewis; and
- (g) Expedite the cleanup process to the extent consistent with protection of human health and the environment.

IV.

#### PARTIES BOUND

4.1 This Agreement shall apply to and be binding upon the Army, U.S. EPA, and Ecology. This Agreement shall also apply to subsequent owners and operators of any portion of the Site. The Army agrees to include notice of this Agreement in any

document transferring ownership to any subsequent owners and operators of any portion of the Site in accordance with Section 120(h) of CERCLA, 42 U.S.C. § 9620(h), 40 C.F.R. §§ 264.119 and 264.120, and Part XXXII of this Agreement.

- 4.2 The Army will notify U.S. EPA and Ecology of the identity of its contractors performing work under this Agreement. The Army shall provide copies of this Agreement to all contractors performing any work pursuant to this Agreement.
- the Director of the Washington Department of Ecology, an Authorized Representative of the Office of the Attorney General of the State of Washington, and the Assistant Administrator of U.S. EPA shall each certify that he or she is fully authorized to enter into the terms and conditions of this Agreement and to legally bind such Party to this Agreement.
- 4.4 Under no condition shall a Party under this Agreement utilize the services of any consultant, prime contractor, or subcontractor who has been suspended, debarred, or voluntarily excluded within the scope of 40 C.F.R. Part 32 or Federal Acquisition Regulation at 48 C.F.R. Subpart 9.4.

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## STATUTORY COMPLIANCE/RCRA-CERCLA INTEGRATION

5.1 The Parties intend to integrate Army's
CERCLA response obligations and RCRA corrective action
obligations of other statutes which relate to the release(s) of

hazardous substances, hazardous wastes, pollutants, or contaminants covered by this Agreement into this comprehensive Agreement. Therefore, the Parties intend that activities covered by this Agreement will achieve compliance with CERCLA, 42 U.S.C. 9601 et seq.; to satisfy the corrective action requirements of Section 3004(u) and (v), 42 U.S.C. § 6924(u) and (v), for a RCRA permit, and Section 3008(h), 42 U.S.C. § 6928(h), for interim status facilities; and to meet or exceed all applicable or relevant and appropriate federal and state laws and regulations, to the extent required by Section 121 of CERCLA, 42 U.S.C. § 9621, and applicable state law.

Based upon the foregoing, the Parties intend that any remedial action selected, implemented, and completed under this Agreement will be protective of human health and the environment such that remediation of releases covered by this Agreement shall obviate the need for further corrective action. The Parties agree that with respect to releases of hazardous waste covered by this Agreement that have occurred on a site, RCRA and Ch. 70.105 et seq. of the Revised Code of Washington ("RCW") shall be considered ARARs pursuant to Section 121 of CERCLA, 42 U.S.C. § 9621. If RCRA or RCW Ch. 70.105 et seq. ARARs are waived by the Record of Decision ("ROD") pursuant to Section 121 of CERCLA, 42 U.S.C. § 9621, Ecology shall have the right to withdraw from this Agreement within sixty (60) days following the effective date of the ROD and exercise any legal rights and remedies available under law. If Ecology exercises

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its right to withdraw from this Agreement, Army expressly preserves its ability to assert any defense that it may have under the law in regard to the legal right or remedies pursued by Ecology. Releases or other hazardous waste activities not covered by this Agreement remain subject to all applicable state and federal environmental requirements.

5.3 The Parties recognize that the requirement to obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP.

5.4 Nothing in this Agreement shall alter Army's authority with respect to removal actions conducted pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604.

VI.

## FINDINGS OF FACT

- 6.1 The Army neither admits nor denies the following Findings by the Regulatory Parties:
- (a) Fort Lewis is located near Tacoma in Pierce and Thurston Counties, Washington, on the southeastern shore of Puget Sound. It has been an Army facility since 1917. Industrial operations at Fort Lewis have included maintenance of aircraft and vehicles, repair and refurbishing of weapons, and neutralization of caustic paint stripping waste and battery acids. Prior to the mid-1970s, wastes were disposed of at on-site landfills covering two hundred and twenty-five (225) acres. These disposal sites may have received hazardous wastes

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such as spent solvents, plating wastes, pesticides, and PCB;

- (b) The Army completed an Installation Assessment at Fort Lewis during September 1983. The purpose of the Assessment was to identify and assess sites on Fort Lewis and its outlying areas that posed a potential threat to human health or the environment, caused by the release or threatened release of hazardous substances, pollutants, or contaminants;
- (c) Landfill No. 5 was proposed for listing on the National Priorities List ("NPL") during October 1984 and was listed on the NPL on August 21, 1987.
- (d) The Logistics Center was proposed for listing on the NPL on July 14, 1989. 54 Fed. Reg. 29,820 (July 14, 1989).

VII.

## REGULATORY DETERMINATIONS

- 7.1 On the basis of the results of the testing and analysis described in the Findings of Fact, U.S. EPA and Ecology have determined that:
- (a) Fort Lewis Military Reservation ("Site") is a facility within the meaning of Sections 3008 of RCRA and 101(9) of CERCLA, 42 U.S.C. §§ 6928 and 9601(9);
- (b) Hazardous substances, pollutants, or contaminants within the meaning of Sections 1004(5) and 3001 of RCRA, and Sections 101(14) and 104(a)(2) of CERCLA, 42 U.S.C. §§ 6903(5), 6921, 9601(14) and 9604(a)(2), have been disposed of at the Site;
  - (c) There have been releases and there continue to be

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releases and threatened releases of hazardous substances, pollutants, or contaminants into the environment within the 2 meaning of Sections 101, 104, 106, and 107 of CERCLA, 42 U.S.C. - 3 §§ 9601(22), 9604, 9606, and 9607, at and from the Site and 4 vicinity; 5 With respect to those releases and threatened (d) 6 releases, the Army is a responsible person within the meaning of 7 Sections 1004(15) of RCRA and 107 of CERCLA, 42 U.S.C. 8 9 §§ 6903(15) and 9607; (e) The actions to be taken pursuant to this 10 Agreement are reasonable and necessary to protect the public 11 health or welfare or the environment; and 12 A reasonable time for beginning and/or completing 13 (f) 14 the actions required has been provided. 15 16 VIII. SCOPE OF AGREEMENT Work to be Performed 17 In addition to Landfill No. 5 and the 8.1 18 19 Logistics Center, the following hazardous waste units shall be covered by this Agreement: 20 Landfill No. 1 21 (a) Landfill No. 2 (b) Landfill No. 6 22 (C) Fire Training Pit (d) Industrial Wastewater Treatment Plant 23 (e) (f) Battery Acid Pit Pesticide Rinse Area 24 (g) Illicit PCB Dump (h) PCB Spill at DPDO Yard 25 (i) (i) EOD Site 62 Storm Water Outfalls 26 (K) Solvent Refined Coal Plant 27 FEDERAL FACILITY AGREEMENT - Page 13 January 5, 1990

FORT LEWIS

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FEDERAL FACILITY AGREEMENT - Page 14 FORT LEWIS

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8.2 The Army will conduct and finance the cost of the RI/FS consultant study and implement the RD/RA Work Plan at the Site in accordance with the incorporated Work Plans, and all relevant statutes, regulations, policies, guidance, and

Landfill No. 4

Park Marsh

- All work performed pursuant to this

  Agreement shall be under the direction and supervision, or in

  consultation with a qualified engineer, geologist, or equivalent

  expert with expertise in hazardous substances site investigation

  and remediation.
- 8.4 The Army shall perform the tasks and submit plans, reports, and other documents as required by those provisions of the Work Plan.
- 8.5 These matters are set forth in more detail below and in the RI/FS and RD/RA Work Plans. This Agreement fully incorporates the provisions of the Work Plans which relate to the implementation of this Agreement, including but not limited to, definitions and procedures for submission, review, and approval of documents.

## B. Interim Remedial Actions

8.6 The Army shall develop and implement Interim Remedial Actions ("IRAs") as required by U.S. EPA or Ecology pursuant to this Agreement, and as set forth in the RI/FS Work Plan. The IRA(s) shall be consistent with the purposes set forth

in Part III of this Agreement. The U.S. EPA, in consultation with the Army and Ecology, shall make the selection of the IRA(s) for the Site. IRA(s) shall, to the greatest extent practicable, attain ARARs and be consistent with and contribute to the efficient performance of final response actions.

## Remedial Investigations

The Army shall develop, conduct, and report upon remedial investigations of the Site which comply with applicable requirements of CERCLA, the NCP, and pertinent written guidance and established written U.S. EPA policy, and which is in accordance with the requirements and time schedules set forth in this Agreement.

## Feasibility Studies

8.8 The Army shall design and report upon feasibility studies for the Site which comply with applicable requirements of CERCLA, the NCP, and relevant guidance and established U.S. EPA policy, and which is in accordance with the requirements and time schedules set forth in this Agreement.

## Remedial Actions

8.9 The Army shall develop and submit its proposed remedial action alternative following completion and approval of an RI and FS. Ecology may recommend the remedial action alternative it deems appropriate to U.S. EPA. Pursuant to Part XX, the U.S. EPA Administrator, in consultation with the Army and Ecology, shall select the remedial action(s) for the Site. Notwithstanding this Part, or any other Part of this

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Agreement, Ecology does not waive any right to seek judicial review of an interim or final remedial action in accordance with Sections 113 and 121 of CERCLA, 42 U.S.C. §§ 9613 and 9621.

## F. Implementation of Remedial Actions

8.10 Following selection by U.S. EPA, the Army shall design, propose, and submit a detailed Work Plan for implementation of each selected remedial action(s), which will include appropriate timetables and schedules to U.S. EPA and Ecology. Following review by Ecology and U.S. EPA and subject to the U.S. EPA Administrator's final approval, the Army shall implement the remedial action(s) in accordance with the requirements and time schedules set forth in the Work Plan.

IX.

## PROJECT MANAGERS

9.1 Not later than five (5) days after the effective date of this Agreement, the Army, Ecology, and U.S. EPA shall each designate a Project Manager and alternate. Each Project Manager shall be responsible for overseeing his principal's duties concerning the implementation of this Agreement. All written communications between the Army and the regulatory agencies (including communication by letter, reports, notices, etc.), concerning activities related to this Agreement shall be directed or a copy sent to the appropriate Project Manager(s).

9.2 Each Project Manager shall be, or rely upon, a qualified and competent person with experience in hazardous

substances site investigations and remedial actions and having the skills necessary to implement this Agreement.

9.3 The Army, Ecology, and U.S. EPA may change their respective Project Manager(s) by sending a written notification to the other Parties no later than five (5) days before the date of such change.

9.4 The Project Managers may, in accordance with Part XX(J) of this Agreement, make modifications to the work to be performed pursuant to this Agreement, or in techniques, procedures, or design utilized in carrying out this Agreement, which are necessary to the completion of the project.

9.5 The Project Managers for the Army shall be present at Ft. Lewis or reasonably available to supervise work performed at the Site during implementation of the work performed pursuant to this Agreement and be reasonably available to the U.S. EPA and Ecology Project Managers for the pendency of this Agreement. The absence of the regulatory agency Project Managers from the Site shall not be cause for work stoppage or delay.

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#### ACCESS

10.1 Without limitation on any authority conferred on U.S. EPA and Ecology by statute or regulation, U.S. EPA, Ecology, or their authorized representatives, shall have the authority to enter Fort Lewis at all reasonable times for purposes consistent with the provisions of this Agreement,

subject to any statutory and regulatory requirements as may be necessary to protect national security or mission-essential activities. Such authority shall include, but not be limited to: inspecting records, operating logs, or contracts related to the investigative and remedial work at Fort Lewis; reviewing the progress of the Army in carrying out the terms of this Agreement; conducting such tests as U.S. EPA, Ecology, or the Project Managers deem necessary; and verifying the data submitted to U.S. EPA and Ecology. The Army shall provide an escort whenever U.S. EPA or Ecology requires access to restricted areas of Fort Lewis for purposes consistent with the provisions of this Agreement.

Ecology, granted in Paragraph 10.1 of this Section, shall be subject to those regulations as may be necessary to protect national security or mission-essential activities. Upon denying any aspect of access the Army shall provide an explanation within forty-eight (48) hours of the reason for the denial and, to the extent possible, provide a recommendation for accommodating the requested access in an alternate manner.

10.3 All Parties with access to Fort Lewis pursuant to this section shall comply with all applicable health and safety plans.

10.4 To the extent that this Agreement requires access to property not owned and controlled by the Army, the Army shall exercise its authorities to obtain access pursuant to

Section 104(e) of CERCLA, 42 U.S.C. § 9604(e), and shall make every reasonable effort to obtain signed access agreements for 2 itself, its contractors and agents, and U.S. EPA and Ecology with 3 copies of such agreements. With respect to non-Army property 4 upon which monitoring wells, pumping wells, treatment facilities, 5 or other response actions are to be located, the access 6 agreements to the extent possible shall also provide that no 7 conveyance of title, easement, or other interest in the property 8 9 shall be consummated without provisions for the continued 10 operation of such wells, treatment facilities, or other response actions on the property. The access agreements shall also 11 provide to the extent possible that the owners of any property 12 where monitoring wells, pumping wells, treatment facilities, or 13 other response actions are located shall notify the Army, 14 Ecology, and the U.S. EPA by certified mail, at least thirty (30) 15 days prior to any conveyance, of the property owner's intent to 1.6 17 convey any interest in the property and of the provisions made for the continued operation of the monitoring wells, treatment 18 19 facilities, or other response actions installed pursuant to this 20 Agreement.

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XI.

## SAMPLING AND DATA/DOCUMENT AVAILABILITY

other quality assured results of sampling, tests, or other data generated by any Party, or on their behalf, with respect to the

implementation of this Agreement within seventy (70) days of their collection or field testing. If quality assurance is not completed within seventy (70) days, preliminary data or results shall be made available within the seventy (70) day period and quality assured data or results shall be submitted as they become available, but in no event later than ninety-five (95) days after the sampling or testing. These periods can be extended upon mutual agreement of the Project Managers.

U.S. EPA Project Manager, the Army shall allow split or duplicate samples to be taken by Ecology or U.S. EPA during sample collection conducted during the implementation of this Agreement. The Army's Project Manager shall provide prior notice to the U.S. EPA and Ecology Project Managers as soon as possible, but normally not less than fourteen (14) business days in advance of any well drilling, sample collection, or other significant monitoring activity conducted pursuant to this Agreement.

11.3 If preliminary results of analyses indicate an imminent and substantial endangerment to the public health, all Project Managers shall be immediately notified.

XII.

12.1 Throughout all sample collection, transportation, and analyses activities conducted in connection with this Agreement, the Army shall use procedures for quality

**QUALITY ASSURANCE** 

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accordance with approved U.S. EPA methods, including "Interim Guidelines and Specifications for Preparing Quality Assurance Project Plans," QAMS-005/80, "Data Quality Objective Guidance", U.S. EPA 1540/687/003 and 004, and subsequent amendments to such guidelines. The Army shall require each laboratory it uses to perform any analysis according to approved U.S. EPA methods and to participate in a quality assurance/quality control program equivalent to that which is followed by U.S. EPA and which is consistent with U.S. EPA document QAMS-005/80.

assurance, and for quality control, and for chain of custody in

XIII.

## REPORTING

U.S. EPA quarterly or more frequent written progress reports which describe the actions which the Army has taken during the previous quarter to implement the requirements of this Agreement. Progress reports shall also describe the activities scheduled to be taken during the upcoming quarter. Progress reports shall be prepared and submitted in accordance with the Work Plans.

XIV.

## NOTICE TO THE PARTIES

14.1 Unless otherwise agreed, any report or submittal provided by the Army pursuant to a schedule or deadline identified in or developed under this Agreement shall be sent by certified mail, return receipt requested, or hand-delivered to

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1	the U.S. EPA or Ecology Project Managers. Documents sent to the
2	Army by U.S. EPA or Ecology which require a response or activity
3	by the Army pursuant to this Agreement shall be sent by certified
4	mail, return receipt requested, or hand-delivered to the Army
5	Project Manager.
.6	14.2 Notice to the individual Parties shall be
7	provided under this Agreement to the following addresses:
8	
9	(a) For the Army (non-courier mail):  Randy Hanna
10	HQ I Corps AFZH-DEQ Fort Lewis, Washington 98433-5000
11	(b) For the Army (courier mail):
12	Randy Hanna Directorate of Engineering and Housing
13	Building 4301, Room 24 Fort Lewis, Washington 98438-5000
14	(c) For U.S. EPA:
15	Mary Jane Nearman Fort Lewis Project Manager
16	Region 10 U.S. Environmental Protection Agency
17	1200 Sixth Avenue, HW-074 Seattle, Washington 98101
18	(d) For the State of Washington:
19	Fred J. Gardner Washington State Department of Ecology
20	Mail Stop PV-11 Olympia, Washington 98504-8711
21	
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23	xv.
24	<u>PERMITS</u>
25	15.1 The Parties recognize that the requirement
26	to obtain permits for response actions undertaken pursuant to
27	FEDERAL FACILITY AGREEMENT - Page 22 January 5, 1990
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this Agreement shall be as provided for in CERCLA and the NCP. The Parties further recognize ongoing hazardous waste management activities at the Site may require the issuance of permits under Federal and State laws. This Agreement does not affect the requirements, if any, to obtain such permits. However, if a permit is issued for ongoing hazardous waste management activities at the Site, U.S. EPA shall reference and incorporate any appropriate provisions, including appropriate schedules (and the provisions for extension of such schedules) of this Agreement into such permit. The Parties intend that the judicial review of any permit conditions which reference this Agreement shall, to the extent authorized by law, only be reviewed under the provisions of CERCLA.

implementation of this Agreement is not issued, or is issued or renewed in a manner which is materially inconsistent with the requirements of this Agreement, the Army agrees it shall notify Ecology and U.S EPA of its intention to propose necessary modifications to this Agreement to obtain conformance with the permit (or lack thereof). Notification by the Army of its intention to propose modifications shall be submitted within seven (7) calendar days of receipt by the Army of written notification that: (1) a permit will not be issued; (2) a permit has been issued or reissued; or (3) a final determination with respect to any appeal related to the issuance of a permit has been entered. Within thirty (30) days from the date it submits

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its notice of intention to propose modifications, the Army shall submit to Ecology and U.S. EPA its proposed modifications to this Agreement with an explanation of its reasons in support thereof.

proposed modifications to this Agreement made pursuant to this Part. If the Army submits proposed modifications prior to a final determination of any appeal taken on a permit needed to implement this Agreement, Ecology and U.S. EPA may elect to delay review of the proposed modifications until after such final determination is entered. If Ecology and U.S. EPA elect to delay review, the Army shall continue implementation of this Agreement which can be reasonably implemented pending final resolution of the permit issue(s).

implement this Agreement or during review of any of the Army's proposed modifications as provided in Paragraph 15.2 above, the Army shall continue to implement those portions of this Agreement which can be reasonably implemented pending final resolution of the permit issue(s).

XVI.

## RETENTION OF RECORDS

Despite any document retention policy to the

contrary, the Parties shall preserve, during the pendency of this Agreement and for a minimum of seven (7) years after its termination, all records and documents in their possession which

relate to the actions carried out pursuant to this Agreement.

After this seven (7) year period, each Party shall notify the other Parties at least thirty (30) days prior to destruction of any such documents. Upon request by any Party, the requested Party shall make available such records or copies of any such records, unless withholding is authorized and determined appropriate by law.

#### XVII.

## PUBLIC PARTICIPATION AND ADMINISTRATIVE RECORD

17.1 The parties agree that any subsequent proposed plan considered for remedial action at the Site arising out of this Agreement shall comply with public participation requirements of Section 117 of CERCLA, 42 U.S.C. § 9617.

maintain an Administrative Record at or near the Site in accordance with Section 113(k) of CERCLA, 42 U.S.C. § 9613, and that a copy of this Agreement will be placed in the Administrative Record. The Administrative Record developed by the Army shall be periodically updated and a copy of each document included in the Administrative Record will be provided to U.S. EPA and Ecology.

## XVIII.

#### CREATION OF DANGER/EMERGENCY ACTION

18.1 In the event U.S. EPA or Ecology determine that activities conducted pursuant to this Agreement, or any

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other circumstances or activities, are creating an imminent and substantial endangerment to the health or welfare of the people on the Site or in the surrounding area or to the environment, U.S. EPA and Ecology may require or order the Army to stop further implementation of this Agreement for twenty-four (24) hours or, upon agreement of the Parties, such period of time as needed to abate the danger. Any unilateral work stoppage for longer than twenty-four (24) hours requires the concurrence of the U.S. EPA Division Director or Ecology Program Manager.

18.2 In the event the Army determines that activities undertaken in furtherance of this Agreement or any other circumstances or activities at the Site are creating an imminent and substantial endangerment to the people on the Site or in the surrounding area or to the environment, the Army may stop implementation of this Agreement for such periods of time necessary for U.S. EPA to evaluate the situation and determine whether the Army should proceed with implementation of the Agreement or whether the work stoppage should be continued until the danger is abated. The Army shall notify the Project Manager as soon as is possible, but not later than twenty-four (24) hours after such stoppage of work, and provide U.S. EPA with documentation of its analysis in reaching this determination. U.S. EPA disagrees with the Army determination, it may require the Army to resume implementation of this Agreement.

18.3 If U.S. EPA concurs in the work stoppage by the Army pursuant to Paragraph 18.2, or if U.S. EPA or Ecology

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1 require or order a work stoppage pursuant to Paragraph 18.1, the Army's obligations shall be suspended and the time periods for performance of that work, as well as the time period for any 3 other work dependent upon the work which was stopped, shall be 5 extended, pursuant to Part XXV of this Agreement, for such period of time as the U.S. EPA determines is reasonable under the 6 7 circumstances. Any disagreements pursuant to this Part shall be resolved through the dispute resolution procedures in Part XXI of 8

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the Agreement by referral directly to the DRC committee. 18.4 Any work stoppage ordered by U.S. EPA or Ecology shall be certified subsequently in writing.

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#### XIX.

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## PERIODIC REVIEW

The Army shall conduct a periodic review of any final and supplemental response action taken at the Site to determine whether and to what extent any additional remedial action is necessary. The periodic review shall be conducted in accordance with Section 121(c) of CERCLA, 42 U.S.C. § 9621(c), and any pertinent regulation or guidance issued by U.S. EPA or Ecology that is not inconsistent with CERCLA and the NCP. Upon completion, the Army shall provide the assessment report to the Parties.

19.2 The periodic review for each operable unit shall be conducted not less often than every five (5) years after initiation of the final response action for that operable unit,

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as long as hazardous substances, pollutants, or contaminants remain within the area covered by that operable unit.

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XX.

## CONSULTATION WITH U.S. EPA AND ECOLOGY

## Applicability

The provisions of this Part establish the 20.1 procedures that shall be used by the Army, U.S. EPA, and Ecology to provide the Parties with appropriate notice, review, comment, and response to comments regarding RI/FS and RD/RA documents, specified herein as either primary or secondary documents. accordance with Section 120 of CERCLA, 42 U.S.C. § 9620, and 10 U.S.C. § 2705, the Army will normally be responsible for issuing primary and secondary documents to U.S. EPA and Ecology. As of the effective date of this Agreement, all draft and final reports for any deliverable document identified herein shall be prepared, distributed, and subject to dispute in accordance with Paragraphs 20.3 through 20.24.

The designation of a document as "draft" or 20.2 "final" is solely for purposes of consultation with U.S. EPA and Ecology in accordance with this Part. Such designation does not affect the obligation of the Parties to issue documents, which may be referred to herein as "final", to the public for review and comment as appropriate and as required by law.

#### General Process for RI/FS and RD/RA Documents В.

Primary documents include those reports that

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are major, discrete portions of RI/FS or RD/RA activities.

Primary documents are initially issued by the Army in draft
subject to review and comment by U.S. EPA and Ecology. Following
receipt of comments on a particular draft primary document, the
Army will respond to the comments received and issue a draft
final primary document subject to dispute resolution. The draft
final primary document will become the final primary document
either thirty (30) days after the period established for review
of a draft final document if dispute resolution is not invoked,
or as modified by decision of the dispute resolution process.

that are discrete portions of the primary documents and are typically input or feeder documents. Secondary documents are issued by the Army in draft subject to review and comment by U.S. EPA and Ecology. Although the Army will respond to comments received, the draft secondary documents may be finalized in the context of the corresponding primary documents. A secondary document may be disputed at the time the corresponding draft final primary document is issued.

#### C. Primary Reports

- 20.5 The Army shall complete and transmit draft reports for the following primary documents to U.S. EPA and Ecology for review and comment in accordance with the provisions of this Part:
  - (a) Hazardous Waste Evaluation Report
  - (b) Scope of Work

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2	(c) RI/FS Management Plan or Work Plan, which includes the RI/FS Work Plan, Sampling and Analysis Plan, QAPP, Community Relations Plan, Data Management Plan, and Health and Safety Plan
3	(d) Risk Assessment
4	(e) RI Report
5	(f) Initial Screening of Alternatives
6	(g) FS Report
7	(h) ROD ***
8	(i) RD Report
9	(j) RA Work Plan
10	20.6 Only the draft final reports for the primary
11	documents identified above shall be subject to dispute
12	resolution. The Army shall complete and transmit draft primary
13	documents in accordance with the timetable and deadlines
14	established in Part XXIV of this Agreement.
15	D. <u>Secondary Documents</u>
16	20.7 The Army shall complete and transmit draft
17	reports for the following secondary documents to U.S. EPA-and
18	Ecology for review and comment in accordance with the provisions
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20	of this Part:
21	(a) Initial Remedial Action
22	(b) Data Quality Objectives
23	(c) Site Characterization Summary
24	(d) Detailed Analysis of Alternatives
25	(e) Post-screening Investigation Work Plan
26	(f) Treatability Studies
27	(g) Sampling and Data Results
28	FEDERAL FACILITY AGREEMENT - Page 30 January 5, 1990 FORT LEWIS

- (h) Proposed Plan
- (i) Conceptual Remedial Design
- (j) Thirty-Five (35) % Completion Remedial Design
- 20.8 Although U.S. EPA and Ecology may comment on the draft reports for the secondary documents listed above, such documents shall not be subject to dispute resolution except as provided by paragraph 20.3 thereof. Target dates shall be established for the completion and transmission of draft secondary reports pursuant to Part XXIV of this Agreement.

## E. Meetings of the Project Managers on Development of Reports

approximately every thirty (30) days, except as otherwise agreed by the Parties, to review and discuss the progress of work being performed at the Site on the primary and secondary documents.

Prior to preparing any draft report specified in Paragraphs 20.5 and 20.7 above, the Project Managers shall meet to discuss the report results in an effort to reach a common understanding, to the maximum extent practicable, with respect to the results to be presented in the draft report.

## F. Identification and Determination of Potential ARARS

documents that consist of or include ARAR determinations, prior to the issuance of a draft report, the Project Managers shall meet to identify and propose, to the best of their ability, all potential ARARs pertinent to the report being addressed. Draft ARAR determinations shall be prepared by the Army in accordance

with Section 121(d)(2) of CERCLA, 42 U.S.C. § 9621(d)(2), the NCP, and pertinent written guidance issued by U.S. EPA and Ecology, which is not inconsistent with CERCLA and the NCP.

20.11 In identifying potential ARARs, the Parties recognize that actual ARARs can be identified only on a site-specific basis and that ARARs depend on the specific hazardous substances, pollutants, and contaminants at a site, the particular actions proposed as a remedy, and the characteristics of a site. The Parties recognize that ARAR identification is necessarily an iterative process and that potential ARARs must be re-examined throughout the RI/FS process until a ROD is issued.

## G. Review and Comment on Draft Reports

draft primary report to U.S. EPA and Ecology on or before the corresponding deadline established for the issuance of the report. The Army shall complete and transmit the draft secondary document in accordance with the target dates established for the issuance of such reports established pursuant to Part XXIV of this Agreement.

20.13 Unless the Parties mutually agree to another time period, all draft reports shall be subject to a thirty (30) day period for review and comment. Review of any document by U.S. EPA or Ecology may concern all aspects of the report (including completeness) and should include, but is not limited to, technical evaluation of any aspect of the document, and consistency with CERCLA, the NCP, and any pertinent written

guidance or policy issued by U.S. EPA or Ecology. Comments by U.S. EPA and Ecology shall be provided with adequate specificity so that the Army may respond to the comments and, if appropriate, make changes to the draft report. Comments shall refer to any pertinent sources of authority or references upon which the comments are based, and, upon request of the Army, U.S. EPA and Ecology shall provide a copy of the cited authority or reference. In cases involving complex or unusually lengthy reports, U.S. EPA and Ecology may extend the thirty (30) day comment period for an additional twenty (20) days by written notice to the Army prior to the end of the thirty (30) day period. On or before the close of the comment period, U.S. EPA and Ecology shall transmit by next day mail their written comments to the Army.

20.14 Representatives of the Army shall make themselves readily available to U.S. EPA and Ecology during the comment period for purposes of informally responding to questions and comments on draft reports. Oral comments made during such discussions need not be the subject of a written response by the Army on the close of the comment period.

20.15 In commenting on a draft report which contains a proposed ARAR determination, U.S. EPA and Ecology shall include a reasoned statement of whether they object to any portion of the proposed ARAR determination. To the extent that U.S. EPA and Ecology do object, they shall explain the basis for their objection in detail and shall identify any ARARs which they believe were not properly addressed in the proposed ARAR

determination.

for a draft report, the Army shall give full consideration to all written comments on the draft report submitted during the comment period. Within thirty (30) days of the close of the comment period on a draft secondary report, the Army shall transmit to U.S. EPA and Ecology its written response to comments received within the comment period. Within thirty (30) days of the close of the comment period on a draft primary report, the Army shall transmit to U.S. EPA and Ecology a draft final primary report, which shall include the Army's response to all written comments received within the comment period. While the resulting draft final report shall be the responsibility of the Army, it shall be the product of consensus to the maximum extent possible.

20.17 The Army may extend the thirty (30) day period for either responding to comments on a draft report or for issuing the draft final primary report for an additional twenty (20) days by providing notice to U.S. EPA and Ecology. In appropriate circumstances, this time period may be further extended in accordance with Part XXV.

# H. Availability of Dispute Resolution for Draft Final Primary Documents

20.18 Dispute resolution shall be available to the Parties for draft final primary reports as set forth in Part XXI.

20.19 When dispute resolution is invoked on a draft primary report, work may be stopped in accordance with the

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## I. Finalization of Reports

as the final primary report if no Party invokes dispute resolution regarding the document or, if invoked, at completion of the dispute resolution process should the Army's position be sustained. If the Army's determination is not sustained in the dispute resolution process, the Army shall prepare, within not more than thirty-five (35) days, a revision of the draft final report which conforms to the results of dispute resolution. In appropriate circumstances, the time period for this revision period may be extended in accordance with Part XXV hereof.

## J. Subsequent Modifications of Final Reports

- 20.21 Following finalization of any primary report pursuant to Paragraph 20.20 above, U.S. EPA, Ecology, or the Army may seek to modify the report, including seeking additional field work, pilot studies, computer modeling, or other supporting technical work, only as provided in Paragraphs 20.22 and 20.23.
- 20.22 U.S. EPA, Ecology, or the Army may seek to modify a report after finalization if it determines, based on new information (i.e., information that became available, or conditions that became known, after the report was finalized) that the requested modification is necessary. U.S. EPA, Ecology, or the Army may seek such a modification by submitting a concise written request to the Project Managers of the other Parties. The request shall specify the nature of the requested

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modification and how the request is based on new information.

Parties is reached, the modification shall be incorporated by reference and become fully enforceable under the Agreement pursuant to Part XXXIII. In the event that a consensus is not reached by the Project Managers on the need for a modification, either U.S. EPA, Ecology, or the Army may invoke dispute resolution as provided in Part XXI to determine if such modification shall be conducted. Modification of a report shall be required only upon a showing that: (1) the requested modification is based on significant new information, and (2) the requested modification could be of significant assistance in evaluating impacts on the public health or the environment, in protecting human health and the environment.

U.S. EPA's or Ecology's ability to request the performance of additional work which was not contemplated by this Agreement.

The Army's obligation to perform such work must be established by either a modification of a report or document or by amendment to this Agreement.

XXI.

# RESOLUTION OF DISPUTES

21.1 Except as specifically set forth elsewhere in this Agreement, if a dispute arises under this Agreement, the procedures of this Part shall apply. All Parties to this

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- 21.2 Within thirty (30) days after: (1) the period established for review of a draft final primary document pursuant to this Agreement, or (2) any action which leads to or generates a dispute, the disputing Party shall submit to the Dispute Resolution Committee ("DRC") a written statement of dispute setting forth the nature of the dispute, the work affected by the dispute, the disputing Party's position with respect to the dispute and the technical, legal, or factual information the disputing Party is relying upon to support its position.
- 21.3 Prior to any Party's issuance of a written statement of dispute, the disputing Party shall engage the other Party in informal dispute resolution among the Project Managers and/or their immediate supervisors. During this informal dispute resolution period the Parties shall meet as many times as are necessary to discuss and attempt resolution of the dispute.
- of disputes for which agreement has not been reached through informal dispute resolution. The Parties shall each designate one individual and an alternate to serve on the DRC. The individuals designated to serve on the DRC shall be employed at the policy level (SES or equivalent) or be delegated the

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authority to participate on the DRC for the purposes of dispute resolution under this Agreement. The U.S. EPA representative on the DRC is the Hazardous Waste Division Director ("Division Director") of U.S. EPA's Region 10. The Army's designated member is the Garrison Commander. Ecology's designated member is the Hazardous Waste Investigation and Cleanup Program Manager of the Washington Department of Ecology. Written notice of any delegation of authority from a Party's designated representative on the DRC shall be provided to all other Parties.

the DRC shall have twenty-one (21) days to unanimously resolve the dispute and issue a written decision. If the DRC is unable to unanimously resolve the dispute within this twenty-one (21) day period, the written statement of dispute shall be forwarded to the Senior Executive Committee (SEC) for resolution within seven (7) days after the close of the twenty-one (21) day resolution period.

resolution of disputes for which agreement has not been reached by the DRC. The U.S. EPA representative on the SEC is the Regional Administrator of U.S. EPA's Region 10. The Army's representative on the SEC is the Deputy for Environment, Safety and Occupational Health, Assistant Secretary of the Army (Installation and Logistics) ["DESOH, ASA (I&L)"]. Ecology's representative on the SEC is the Director of the Washington Department of Ecology. The SEC members shall, as appropriate,

confer, meet, and exert their best efforts to resolve the dispute and issue a written decision. If unanimous resolution of the dispute is not reached within twenty-one (21) days, U.S. EPA's Regional Administrator shall issue a written position on the dispute. The Army or Ecology may, within fourteen (14) days of the Regional Administrator's issuance of U.S. EPA's position, issue a written notice elevating the dispute to the Administrator of U.S. EPA for resolution in accordance with all applicable laws and procedures. In the event that the Army or Ecology elect not to elevate the dispute to the Administrator within the designated fourteen (14) day escalation period, the Army and/or Ecology shall be deemed to have agreed with the Regional Administrator's written position with respect to the dispute.

Administrator of U.S. EPA pursuant to Paragraph 21.6, the Administrator will review and resolve the dispute within twenty-one (21) days. Upon request, and prior to resolving the dispute, the U.S. EPA Administrator shall meet and confer with the Army's Secretariat Representative and a representative from Ecology to discuss the issue(s) under dispute. The Administrator will provide notice to all Parties of any Party's request to meet or confer with respect to any such dispute and will provide an adequate opportunity for all Parties to participate in any meeting or conference convened to resolve such dispute. Upon resolution, the Administrator shall provide the Army and Ecology with a written final decision setting forth resolution of the

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dispute. The duties of the Administrator set forth in this Part shall not be delegated.

shall not affect the Army's responsibility for timely performance of the work required by this Agreement, except that the time period for completion of work affected by such dispute shall be extended for a period of time usually not to exceed the actual time taken to resolve any good faith dispute in accordance with the procedures specified herein. All elements of the work required by this Agreement which are not affected by the dispute shall continue and be completed in accordance with the applicable schedule.

When dispute resolution is in progress, work 21.9 affected by the dispute will immediately be discontinued if the Division Director for U.S. EPA's Region 10 or the Ecology Program Manager request, in writing, that work related to the dispute be stopped because, in U.S. EPA's or Ecology's opinion, such work is inadequate or defective, and such inadequacy or defect is likely to yield an adverse effect on human health or the environment, or is likely to have a substantial adverse effect on the remedy selection or implementation process. To the extent possible, U.S. EPA and Ecology shall consult with all Parties prior to After stoppage of work, if initiating a work stoppage request. the Army believes that the work stoppage is inappropriate or may have potential significant adverse impacts, the U.S. Army may meet with the U.S. EPA Division Director and Ecology equivalent

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to discuss the work stoppage. Following this meeting, and further consideration of the issues, the U.S. EPA Division Director will issue, in writing, a final decision with respect to the work stoppage. The final written decision of the U.S. EPA Division Director may immediately be subjected to formal dispute resolution. Such dispute may be brought directly to either the DRC or the SEC, at the discretion of the Army or Ecology.

21.10 Within twenty-one (21) days of resolution of a dispute pursuant to the procedures specified in this Part, the Army shall incorporate the resolution and final determination into the appropriate plan, schedule, or procedures and proceed to implement this Agreement according to the amended plan, schedule, or procedures.

21.11 Resolution of a dispute pursuant to this
Part of the Agreement constitutes a final resolution of that
dispute arising under this Agreement. All Parties shall abide by
all terms and conditions of any final resolution of dispute
obtained pursuant to this Part of this Agreement.

XXII.

## ENFORCEABILITY

22.1 The Parties agree that:

(a) Upon its effective date, this Agreement is enforceable by any person pursuant to Section 310 of CERCLA, 42 U.S.C. § 9659, and any violation of such standard, regulation, condition, requirement, or order will be subject to civil

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- (b) All timetables or deadlines associated with the RI/FS shall be enforceable by any person pursuant to Section 310 of CERCLA, 42 U.S.C. § 9659, and any violation of such timetables or deadlines will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609;
- (c) All terms and conditions of this Agreement which relate to interim or final remedial actions, including corresponding timetables, deadlines, or schedules, and all work associated with the interim or final remedial actions, shall be enforceable by any person pursuant to Section 310(c) of CERCLA, 42 U.S.C. § 9659(c), and any violation of such terms or conditions will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609; and
- (d) Any final resolution of a dispute pursuant to Part XXI of this Agreement which establishes a term, condition, timetable, deadline, or schedule shall be enforceable by any person pursuant to Section 310(c) of CERCLA, 42 U.S.C. § 9659(c), and any violation of such term, condition, timetable, deadline, or schedule will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659(c) and 9609.
- 22.2 Nothing in this Agreement shall be construed as authorizing any person to seek judicial review of any action or work where review is barred by any provision of CERCLA, including Section 113(h) of CERCLA, 42 U.S.C. § 9613(h).

22.3 The Parties agree that all Parties shall have the right to enforce the terms of this Agreement.

primary document to U.S. EPA and Ecology pursuant to the

appropriate timetable or deadline in accordance with the

XXIII.

STIPULATED PENALTIES

requirements of this Agreement, or fails to comply with a term or

condition of this Agreement which relates to an interim or final

penalty may be assessed in an amount not to exceed five thousand

thereof) for which a failure set forth in this Paragraph occurs.

a manner set forth in Paragraph 23.1, U.S. EPA shall so notify

the Army in writing. If the failure in question is not already

received, the Army shall have fifteen (15) days after receipt of

whether the failure did, in fact, occur. The Army shall not be

liable for the stipulated penalty assessed by U.S. EPA if the

failure is determined, through the dispute resolution process,

not to have occurred. No assessment of a stipulated penalty

subject to dispute resolution at the time such notice is

the notice to invoke dispute resolution on the question of

dollars (\$5,000) for the first week (or part thereof), and ten

thousand dollars (\$10,000) for each additional week (or part

remedial action, U.S. EPA may assess, after consultation with

Ecology, a stipulated penalty against the Army. A stipulated

In the event that the Army fails to submit a

Upon determining that the Army has failed in

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shall be final until the conclusion of dispute resolution procedures related to the assessment of the stipulated penalty.

- 23.3 The annual reports required by Section 120(e)(5) of CERCLA, 42 U.S.C. § 9620(e)(5), shall include, with respect to each final assessment of a stipulated penalty against the Army under this Agreement, each of the following:
  - a. The facility responsible for the failure;
  - b. A statement of the facts and circumstances giving rise to the failure;
  - c. A statement of any administrative or other corrective action taken at the relevant facility, or a statement of why such measures were determined to be inappropriate;
  - d. A statement of any additional action taken by or at the facility to prevent recurrence of the same type of failure; and
  - e. The total dollar amount of the stipulated penalty assessed for the particular failure.
- 23.4 Stipulated penalties assessed pursuant to this Part shall be payable to the Hazardous Substances Response Trust Fund only in the manner and to the extent expressly provided for in Acts authorizing funds for, and appropriations to, the Department of Defense.
- 23.5 In no event shall this Part give rise to a stipulated penalty in excess of the amount set forth in Section 109 of CERCLA, 42 U.S.C. § 9609.

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23.6 This Part shall not affect the Army's ability to obtain an extension of a timetable, deadline, or schedule pursuant to Part XIII of this Agreement.

23.7 Nothing in this Agreement shall be construed to render any officer or employee of the Army personally liable for the payment of any stipulated penalty assessed pursuant to this Part.

## XXIV.

## DEADLINES

Landfill No. 5 and the Logistics Center, the deadlines have been met for the submittal of the Scope of Work and the RI/FS Work Plan, including Sampling and Analysis Plan, QAPP, Community Relations Plan, Data Management Plan, and Health and Safety Plan pursuant to this Agreement.

of this Agreement, the Army shall submit a Hazardous Waste

Evaluation Report to allow U.S. EPA and Ecology to determine

which hazardous waste units qualify as operable units. Hazardous

waste units which do not qualify as operable units shall not be

remediated under the terms of this Agreement.

24.3 Within twenty-one (21) days of the effective date of this Agreement, the Army shall propose target dates for completion of the draft secondary documents identified in Paragraph 20.7(d)-(h), and deadlines for completion of the following draft primary documents with respect to Landfill No. 5

and the Logistics Center:

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- (a) Risk Assessment
- (b) RI Report
- (c) Initial Screening of Alternatives
- (d) FS Report
- (e) ROD

24.4 Within twenty-one (21) days of the final determination that an operable unit qualifies for remediation under the terms of this Agreement, the Army shall propose target dates for completion of the draft secondary documents identified in Paragraph 20.7(a)-(h), and deadlines for completion of the draft primary documents identified in Paragraph 20.5(b)-(h).

U.S. EPA, in conjunction with Ecology, shall review and provide comments to the Army regarding the proposed deadlines. Within fifteen (15) days following receipt of the comments the Army shall, as appropriate, make revisions and reissue the proposal. The Parties shall meet as necessary to discuss and finalize the proposed deadlines. If the Parties agree on proposed deadlines, the finalized deadlines shall be incorporated into the appropriate Work Plans. If the Parties fail to agree within thirty (30) days on the proposed deadlines, the matter shall immediately be submitted for dispute resolution pursuant to Part XXI of this Agreement. The final deadlines established pursuant to this paragraph shall be published by U.S. EPA, in conjunction with Ecology.

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- 24.6 Within twenty-one (21) days of issuance of the Record of Decision, the Army shall propose target dates for completion of the draft secondary documents identified in Paragraph 20.7(i)-(j), and deadlines for completion of the following draft primary documents:
  - (a) Remedial Design
- (b) Remedial Action Work Plan

  These deadlines shall be proposed, finalized, and published utilizing the same procedures set forth in Paragraph 24.5.
- 24.7 The deadlines set forth in this Part, or to be established as set forth in this Part, may be extended pursuant to Part XXV of this Agreement. The Parties recognize that one possible basis for extension of the deadlines for completion of the Remedial Investigation and Feasibility Study Reports is the identification of significant new Site conditions' during the performance of the Remedial Investigation.

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# EXTENSIONS

- 25.1 Either a timetable and deadline or a schedule shall be extended upon receipt of a timely request for extension and when good cause exists for the requested extension. Any request for extension by the Army shall be submitted in writing to the Project Managers and shall specify:
  - (a) The timetable and deadline or the schedule that is sought to be extended;

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- (b) The length of the extension sought;
- (c) The good cause(s) for the extension; and
- (d) Any related timetable and deadline or schedule that would be affected if the extension were granted.

Good cause exists for an extension when sought in regard to:

- (a) An event of force majeure;
- (b) A delay caused by another party's failure to meet any requirement of this Agreement;
- (c) A delay caused by the good faith invocation of dispute resolution or the initiation of judicial action;
- (d) A delay caused, or which is likely to be caused, by the grant of an extension in regard to another timetable and deadline or schedule; and
- (e) Any other event or series of events mutually agreed to by the Parties as constituting good cause.
- 25.2 Absent agreement of the Parties with respect to the existence of good cause, the Army may seek and obtain a determination through the dispute resolution process that good cause exists.
- request for an extension of a timetable and deadline or a schedule, U.S. EPA and Ecology shall advise the Army in writing of their respective position on the request. Any failure by U.S. EPA or Ecology to respond within the seven (7) day period shall be deemed to constitute concurrence in the request for extension. If U.S. EPA or Ecology does not concur in the requested extension, it shall include in its statement of

25.4 If there is consensus among the Parties that the requested extension is warranted, the Army shall extend the affected timetable and deadline or schedule accordingly. If there is no consensus among the Parties as to whether all or part of the requested extension is warranted, the timetable and deadline or schedule shall not be extended except in accordance with a determination resulting from the dispute resolution process.

25.5 Within seven (7) days of receipt of a statement of nonconcurrence with the requested extension, the Army may invoke dispute resolution.

extension shall toll any assessment of stipulated penalties or application for judicial enforcement of the affected timetable and deadline or schedule until a decision is reached on whether the requested extension will be approved. If dispute resolution is invoked and the requested extension is denied, stipulated penalties may be assessed and may accrue from the date of the original timetable and deadline or schedule. Following the grant of an extension, an assessment of stipulated penalties or an application for judicial enforcement may be sought only to compel compliance with the timetable and deadline or schedule as most recently extended.

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# FORCE MAJEURE

- from causes beyond the control of a Party that causes a delay in or prevents the performance of any obligation under this Agreement, including, but not limited to:
- (a) acts of God; fire, war; insurrection; civil disturbance; or explosion;
- (b) unanticipated breakage or accident to machinery, equipment, or lines of pipe despite reasonably diligent maintenance;
- (c) adverse weather conditions that could not be reasonably anticipated, or unusual delay in transportation;
- (d) restraint by court order or order of public authority;
- (e) inability to obtain, at a reasonable cost and after exercise of reasonable diligence, any necessary authorizations, approvals, permits, or licenses due to action or inaction of any governmental agency or authority other than the Army;
- (f) delays caused by compliance with applicable statutes or regulations governing contracting, procurement, or acquisition procedures, despite the exercise of reasonable diligence; and
- (g) insufficient availability of appropriated funds, if Army shall have made timely request for such funds as part of

the budgetary process as set forth in Section XXVIII of this Agreement. If such an event occurs, Ecology may exercise its rights as provided in Paragraph 27.6, but U.S. EPA shall be bound by this force majeure and shall not assess stipulated penalties.

or other labor dispute, whether or not within the control of the Parties affected thereby. Force Majeure shall not include increased costs or expenses of response actions, whether or not anticipated at the time such response actions were initiated.

Any claim of Force Majeure shall be subject to dispute resolution and, where applicable, to the limitations of Paragraph 27.6.

#### XVII.

#### FUNDING

27.1 It is the expectation of the Parties to this Agreement that all obligations of the Army arising under this Agreement will be fully funded. The Army agrees to seek sufficient funding through the Department of Defense budgetary process to fulfill its obligations under this Agreement.

27.2 In accordance with Section 120(e)(5)(B) of CERCLA, 42 U.S.C. § 9620(e)(5)(B), the Army shall include in its annual report to Congress the specific cost estimates and budgetary proposals associated with the implementation of this Agreement.

27.3 Funds authorized and appropriated annually by Congress under the "Environmental Restoration, Defense"

appropriation in the Department of Defense Appropriation Act and 1 allocated by the DASD(E) to the Army will be the source of funds 2 for activities required by this Agreement consistent with Section 3 211 of SARA, 10 U.S.C. Chapter 160. However, should the 4 Environmental Restoration, Defense appropriation be inadequate in 5 any year to meet the total Army CERCLA implementation 6 7 requirements, the Department of Defense shall employ and the Army shall follow a standardized Department of Defense prioritization 8 process which allocates that year's appropriations in a manner 9 which maximizes the protection of human health and the 10 11 environment. A standardized Department of Defense prioritization model shall be developed and utilized with the assistance of 12

U.S. EPA and Ecology.

27.4 Any requirement for the payment or obligation of funds, including stipulated penalties, by Army established by the terms of this Agreement shall be subject to the availability of appropriated funds, and no provision herein shall be interpreted to required obligation or payment of funds in violation of the Anti-Deficiency Act, 31 U.S.C. § 1341. In cases where payment or obligation of funds, including stipulated penalties, would constitute a violation of the Anti-Deficiency Act, the dates established requiring the payment or obligation of

If appropriated funds are not available to

fulfill the Army's obligations under this Agreement, U.S. EPA and Ecology reserve the right to initiate an action against any other

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such funds shall be appropriately adjusted.

January 5, 1990

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Army maintains that any requirement for the 27.6 payment or obligation of funds under this Agreement is subject to the availability of appropriated funds, and that the unavailability of such funds constitutes a valid defense to any judicial action that might be brought to enforce the terms of this Agreement. Notwithstanding Paragraphs 27.1, 27.2, 27.3, 27.4, and 27.5 above, Ecology does not agree that lack of appropriation or funding constitutes a valid defense to performance by the Army. However, the Parties agree and stipulate that it is premature to raise and adjudicate the validity of such a defense at this time. If sufficient funds are not available to fulfill Army's obligations under this Agreement, the Parties shall meet to discuss the funding shortfall, the ways of resolving it, and whether it is appropriate to adjust the deadlines set forth pursuant to Part XXIV affected by the funding shortfall. Any Party may elevate the issue(s) directly to the SEC for resolution. Six (6) months following the failure of Army to meet a deadline because of lack of funding, Ecology shall have the right to seek judicial enforcement of this Agreement. Paragraph is not subject to Part XXI, but does not exclude the consensual use of Part XXV. Acceptance of this Paragraph 27.6 does not constitute a waiver by the Army of the applicability of any appropriate provisions of the Anti-Deficiency Act, 31 U.S.C. § 1341, to the terms of this Agreement.

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RECOVERY OF EXPENSES

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- 28.1 Army and U.S. EPA agree to amend this Part at a later date in accordance with any subsequent resolution of the currently contested issue of cost reimbursement.
- 28.2 Army agrees to request funding and reimburse Ecology, subject to the conditions and limitations set forth in this Part; and subject to Section XXVII, for all reasonable costs it incurs in providing services in direct support of Army's environmental restoration activities at the Site pursuant to this Agreement.
- 28.3 Reimbursable expenses shall consist only of actual expenditures required to be made and actually made by Ecology in providing the following assistance to Army:
- (a) Timely technical review and substantive comment on reports or studies which Army prepares in support of its response actions and submits to Ecology;
- (b) Identification and explanation of unique state requirements applicable to military installations in performing response actions, especially state ARARs;
- (c) Field visits to ensure cleanup activities are implemented in accordance with appropriate state requirements, or in accordance with agreed upon conditions between Ecology and Army that are established in the framework of this Agreement;
- (d) Support and assistance to Army in the conduct of public participation activities in accordance with federal and

- (e) Participation in the review and comment functions of Army Technical Review Committees; and
  - (f) Other services specified in this Agreement.
- 28.4 Within ninety (90) days after the end of each quarter of the federal fiscal year, Ecology shall submit to Army an accounting of all state costs actually incurred during that quarter in providing direct support services under this Part. Such accounting shall be accompanied by cost summaries and be supported by documentation which meets federal auditing requirements. The summaries will set forth employee hours and other expenses by major type of support service. All costs submitted must be for work directly related to implementation of this Agreement and not inconsistent with either the NCP or the requirements described in OMB Circulars A-87 (Cost Principles for State and Local Governments) and A-128 (Audits for State and Local Cooperative Agreements with State and Local Governments) and Standard Forms 424 and 270. Army has the right to audit cost reports used by the State to develop the cost summaries. Before the beginning of each fiscal year, the State shall supply a budget estimate of what it plans to do in the next year in the same level of detail as the billing documents.
- 28.5 Except as allowed pursuant to Paragraphs
  28.6 and 28.7, within ninety (90) days of receipt of the
  accounting provided pursuant to Paragraph 28.4, Army shall
  reimburse the State in the amount set forth in the accounting.

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28.6 In the event Army contends that any of the costs set forth in the accounting provided pursuant to Paragraph 28.4 are not properly payable, the matter shall be resolved through a bilateral dispute resolution process set forth in Paragraph 28.9.

The amount of reimbursement from Army to Ecology for oversight activities associated with Landfill No. 5 and the Logistics Center shall not exceed THREE HUNDRED THOUSAND (\$300,000.00) dollars during the lifetime of this Agreement and not more than SEVENTY-FIVE THOUSAND (\$75,000.00) dollars during any single fiscal year. Within thirty (30) days of the approval by U.S. EPA and Ecology of the Army Hazardous Waste Evaluation Report, this Agreement shall be amended to include the amount. required for oversight activities associated with the remaining operable units. Either Army or Ecology may request, on the basis of significant upward or downward revisions in the Army estimate of its total lifetime costs through construction used above, a renegotiation of the Cap. Failing an agreement, either Army or Ecology may initiate dispute resolution in accordance with Paragraph 28.9. Circumstances could arise whereby fluctuations in Army estimates or actual final costs through the construction of the final remedial action creates a situation where Ecology receives reimbursement in excess of the estimated amount of these Under these circumstances, the State remains entitled to payment for services rendered prior to the completion of a new estimate if the services are within the ceiling applicable under

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- (a) Funding of support services must be constrained so as to avoid unnecessary diversion of the limited Defense Environmental Restoration Account funds available for the overall cleanup; and
- (b) Support services should not be disproportionate to overall project costs and budget.
- 28.8 Ecology agrees to seek reimbursement for its expenses solely through the mechanisms established in this Part, and reimbursement provided under this Section shall be in settlement of any claims for state respone costs relative to Army's environmental restoration activities at the Site.
- shall govern any dispute between Army and Ecology regarding the application of this Part or any matter controlled by this Part including, but not limited to, allowability of expenses and limits on reimbursement. While it is the intent of Army and Ecology that these procedures shall govern resolution of disputes concerning Ecology reimbursement, informal dispute resolution is encouraged.
- (a) Army and Ecology Project Managers shall be the initial points of contact for coordination of dispute resolution under Paragraph 28.9.
- (b) If Army and Ecology Project Managers are unable to resolve a dispute, the matter shall be referred to the

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Installation Commander or his duly designated representative, and the Assistant Director, Waste Management, Washington Department of Ecology, as soon as practicable, but in any event within five (5) working days after the dispute is elevated by the Project Managers.

- (c) If the Installation Commander or his duly designated representative, and the Assistant Director, Waste Management, Washington Department of Ecology, are unable to resolve the dispute within ten (10) working days, the matter shall be elevated to the Director, Washington Department of Ecology, and the Deputy Assistant Secretary of the Army (I,L&E).
- (d) In the event that the Director, Washington

  Department of Ecology, and the Deputy Assistant Secretary of the

  Army (I,L&E), are unable to resolve a dispute, Ecology retains

  any legal and equitable remedies it may have to recover its

  expenses. In addition, Ecology may withdraw from this Agreement

  by giving ninety (90) days notice to the other Parties.

28.10 Nothing herein shall be construed to limit the ability of Army to contract with Ecology for technical services that could otherwise be provided by a private contractor including, but not limited to:

- (a) Identification, investigation, and cleanup of any contamination beyond the boundaries of the Site;
- (b) Laboratory analysis; or
- (c) Data collection for field studies.

Army and Ecology agree that the terms and 28.11 conditions of this Part shall become null and void when Ecology enters into a Defense/State Memorandum of Agreement ("DSMOA") with the U.S. Department of Defense ("DOD") which addresses Ecology reimbursement.

XXIX.

OTHER CLAIMS

relating in any way to this Agreement or the generation, storage,

treatment, handling, transportation, release, or disposal of any

hazardous substances, hazardous wastes, hazardous constituents,

and Ecology shall not be held as a Party to any contract entered

into by the Army to implement the requirements of this Agreement.

federal and state natural resource trustees as required by

Section 104(b)(2) of CERCLA, 42 U.S.C. § 9604(e), and Section

Army is not released from any liability which they may have

2(e)(2) of Executive Order 12580. Except as provided herein, the

pollutants, or contaminants found at, taken to, or taken from

or be construed as a bar or release from any claim, cause of

action, or demand in law or equity by or against any persons,

firm, partnership, or corporation not a signatory to this

Agreement for any liability it may have arising out of or

Nothing in this Agreement shall constitute

Unless otherwise expressly agreed, U.S. EPA

The Army shall notify the appropriate

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FEDERAL FACILITY AGREEMENT - Page 59 FORT LEWIS

pursuant to any provisions of state and federal law, including any claim for damages for liability to destruction or loss of natural resources.

29.4 This Agreement shall not restrict the Parties from taking any legal or response action or asserting any defense for any matter not specifically part of the work covered by this Agreement.

# XXX.

#### OTHER APPLICABLE LAWS

30.1 All actions required to be taken pursuant to this Agreement shall be undertaken in accordance with the requirements of all applicable state and federal laws and regulations unless an exemption from such requirements is specifically provided in this Agreement, CERCLA, RCRA, or the NCP.

#### XXXI.

#### CONFIDENTIAL INFORMATION

31.1 The Army may assert on its own behalf or on behalf of a contractor, subcontractor, or consultant a confidentiality claim covering all or part of the information requested by this Agreement pursuant to Section 104(e) of CERCLA, 42 U.S.C. § 9604(e), and 40 C.F.R. Part 2, Subpart B. Analytical data shall not be claimed as confidential by the Army.

Information determined to be confidential by U.S. EPA pursuant to 40 C.F.R. Part 2 shall be afforded the protection specified

FEDERAL FACILITY AGREEMENT - Page 60 FORT LEWIS

therein and such information shall be treated by Ecology as confidential, to the extent permitted by state law. If Ecology is unable to afford the confidentiality protection, the Army is not required to submit the data to Ecology. If no claim of confidentiality accompanies the information when it is submitted to either regulatory agency, the information may be made available to the public without further notice to the Army.

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XXXII.

## TRANSFER OF PROPERTY

32.1 Conveyance of title, easement, or other interest in this Site shall be in accordance with Section 120 of CERCLA, 42 U.S.C. § 9620, and applicable regulations.

#### XXXIII.

# AMENDMENT OF AGREEMENT

33.1 This Agreement may be amended by unanimous agreement of the Army, Ecology, and U.S. EPA. Any such amendment shall be in writing, shall have as the effective date that date on which it is signed by all the Parties, and shall be incorporated into and modify this Agreement.

#### XXXIV.

# SEVERABILITY

34.1 If any provision of this Agreement is ruled invalid, illegal, or unconstitutional, the remainder of the Agreement shall not be affected by such ruling.

TERMINATION AND SATISFACTION

deemed satisfied upon a consensus of the Parties that the Army

Any Party may propose in writing the termination of this

have been satisfied. A Party opposing termination of this

within thirty (30) days of receipt of the proposal. Any

Agreement shall serve its objection upon the proposing Party

has completed its obligations under the terms of this Agreement.

Agreement upon a showing that the requirements of this Agreement

objection shall describe in detail the additional work needed to

satisfy the requirements of the Agreement. Any Party may invoke

dispute resolution as to the request for, or objection to, a

The provisions of this Agreement shall be

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proposal to terminate.

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FEDERAL FACILITY AGREEMENT - Page 62 FORT LEWIS

January 5, 1990

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## EFFECTIVE DATE

36.1 This Agreement is effective upon signature by all the Parties to this Agreement.

Signature sheet for the foregoing Federal Facility Agreement for the Fort Lewis Military Reservation among the U.S. Environmental Protection Agency, the Department of the Army, and the Washington Department of Ecology.

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LEWIS D. WALKER

Date

Deputy Assistant Secretary of the Army (I,L,&E)

Safety and Occupational Health

Commander, I Corps and Fort Lewis

January 26, 1990

Date

Represented by:

Richard D. McCurdy, Esq.

Signature sheet for the foregoing Federal Facility Agreement for the Fort Lewis Military Reservation among the U.S. Environmental Protection Agency, the Department of the Army, and the Washington Department of Ecology. Director, Washington State Department of Ecology Attorney General. State of Washington Represented by: Jerry Ackerman, Esq. 

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Signature sheet for the foregoing Federal Facility Agreement for the Fort Lewis Military Reservation among the U.S. Environmental Protection Agency, the Department of the Army, and the Washington Department of Ecology.

ROBIE G. RUSSELL

Regional Administrator, Region 10

United States Environmental Protection Agency

Represented by:

Monica Kirk, Esq.