# IAG COVER SHEET

FILE NAME: Undersea.pdf

Title:

NAVAL UNDERSEA WARFARE ENGINEERING STATION (4 WASTE

AREAS)

Subject:

Region 10, X

Author:

DoD, Navy, Washington, WA, Department of Ecology

Keywords:

04/05/90, 1990, FY90

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IN THE MATTER OF: U.S. Department of the Navy/

Naval Underseas Warfare Engineering Station,

Keyport, Washington

FEDERAL FACILITY AGREEMENT UNDER CERCLA SECTION 120

Administrative Docket Number: 1088-08-21-120

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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 10

AND THE WASHINGTON STATE DEPARTMENT OF ECOLOGY AND THE

UNITED STATES DEPARTMENT OF THE NAVY

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21		Based on the information available to the Parties on
22	the effec	tive date of this Federal Facility Agreement
23	("Agreeme	nt"), and without trial or adjudication of any issues of
24	fact or 1	aw, the Parties agree as follows:
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#### JURISDICTION

Each Party is entering into this Agreement pursuant to the following authorities:

- Agency ("U.S. EPA"), Region 10, enters into those portions of this Agreement that relate to the Remedial Investigation/
  Feasibility Study ("RI/FS") pursuant to Section 120(e)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. § 9620(e)(1), as amended by the Superfund Amendments and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499 (hereinafter referred to as "CERCLA"); Sections 6001, 3008(h), and 3004(u) and (v) of the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. §§ 6961, 6928(h), 6924(u) and (v), as amended by the Hazardous and Solid Waste Amendments of 1984 ("HSWA"), (hereinafter jointly referred to as RCRA); and Executive Order 12580;
- 1.2 U.S. EPA Region 10 enters into those portions of this Agreement that relate to interim remedial actions and final remedial actions pursuant to Section 120(e)(2) of CERCLA, 42 U.S.C. § 9620(e)(2); Sections 6001, 3008(h), and 3004(u) and (v) of RCRA, 42 U.S.C. §§ 6961, 6928(h), 6924(u) and (v); and Executive Order 12580;
- 1.3 The United States Navy ("Navy") enters into those portions of this Agreement that relate to the RI/FS pursuant to Section 120(e)(1) of CERCLA, 42 U.S.C. § 9620(e)(1);

Sections 6001, 3008(h), and 3004(u) and (v) of RCRA, 42 U.S.C. §§ 6961, 6928(h), and 6924(u) and (v); Executive Order 12580; the National Environmental Policy Act, 42 U.S.C. § 4321 et seq.; and the Defense Environmental Restoration Program ("DERP"), 10 U.S.C. § 2701 et seq.;

The Navy enters into those portions of this Agreement that relate to interim remedial actions and final remedial actions pursuant to Section 120(e)(2) of CERCLA, 42 U.S.C. § 9620(e)(2); Sections 6001, 3008(h), and 3004(u) and (v) of RCRA, 42 U.S.C. §§ 6961, 6928(h), and 6924(u) and (v); Executive Order ("Exec. Order") 12580, and the DERP.

1.5 The State of Washington Department of Ecology ("Ecology") enters into this Agreement pursuant to Sections 107, 120(e)(2), 120(f), and 121(f) of CERCLA, 42 U.S.C. §§ 9607, 9620(e)(2), 9620(f), and 9621(f), and Titles 70 and 43 of the revised Code of Washington ("RCW").

II.

### **DEFINITIONS**

- 2.1 The terms used in this Agreement shall have the same definition as the terms defined in Section 101 of CERCLA, 42 U.S.C. § 9601, and the National Oil and Hazardous Substances Pollution Contingency Plan ("NCP"), 40 CFR Part 300. In addition:
- (a) "Agreement" shall mean this document and shall include all Attachments to this document. All such Attachments

- (b) "ARAR" or "Applicable or Relevant and Appropriate Requirements" shall be as provided in Section 121(d)(2) of CERCLA, 42 U.S.C. § 9621(d)(2);
- (c) "Authorized representative" may include a Party's contractors or any other designee;
- (d) "CERCLA" shall mean the Comprehensive
  Environmental Response, Compensation, and Liability Act,
  42 U.S.C. § 9601 et seq., as amended by the Superfund Amendments
  and Reauthorization Act of 1986, Pub. L. 99-499, or as further
  amended;
- (e) "Days" shall mean calendar days, unless otherwise specified. In computing any period of time prescribed or allowed by this Agreement, the day of the act, event, or default from which the designated period of time begins to run shall not be included. The last day of the period so computed shall be included, unless it is a Saturday, Sunday, or a federal or state holiday, in which event the period runs until the next day which is not a Saturday, Sunday, or federal holiday;
- (f) "Ecology" shall mean the State of Washington, as represented by the Department of Ecology, its employees, and authorized representatives;
- (g) "Interim Remedial Actions" or "IRA" shall mean all discrete response actions implemented prior to a final remedial action which are taken to prevent or minimize the release of

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hazardous substances, pollutants, or contaminants so that they do not migrate or endanger public health, welfare, or the environment. All interim remedial actions shall be undertaken in accordance with 40 C.F.R. Part 300, as amended, and with the requirements of CERCLA;

- (h) "Navy" shall mean the Department of the Navy, its employees, and authorized representatives;
- (i) "NCP" shall mean the National Oil and Hazardous Substances Pollution Contingency Plan, as set forth at 40 C.F.R. Part 300, as amended;
- (j) "Paragraph" shall mean a numbered paragraph of
  this Agreement;
- (k) "Part" shall mean one of the thirty-seven (37) subdivisions of this Agreement designated by a Roman numeral;
- (1) "Parties" shall mean the Navy, U.S. EPA, and Ecology;
- (m) "RCRA" shall mean the Resource Conservation and Recovery Act, 42 U.S.C. § 6901 et seq., as amended by the Hazardous and Solid Waste Amendments of 1984 ("HSWA"), Pub. L. 98-616, or as further amended;
- (n) "Site" shall mean the Naval Underseas Warfare Engineering Station at Keyport ("NUWES Keyport") facility, which covers approximately two hundred (200) acres near Keyport, Kitsap County, Washington, and any off-base contiguous area contaminated by the migration of hazardous substances, pollutants, or contaminants from NUWES Keyport;

to:

- (o) "U.S. EPA" shall mean the United States
  Environmental Protection Agency, including Region 10, its
  employees, and authorized representatives; and
- (p) "Work Plan" shall mean the RI/FS Management Plan or RI/FS Work Plan and the RA Work Plan, incorporated herein by reference, which are to be prepared in accordance with the Office of Solid Waste and Emergency Response ("OSWER") Directives 9355.3-01 (October 1988) and 9355.0-4A (June 1986), and the NCP. The RI/FS Work Plan shall include the Sampling and Analysis Plan, QAPP, Community Relations Plan, Data Management Plan, and Health and Safety Plan.

JII.

#### **PURPOSE**

- 3.1 The general purposes of this Agreement are
- (a) Ensure that the environmental impacts associated with past and present activities at the Site are thoroughly investigated and appropriate removal and remedial action(s) are taken as necessary to protect the public health, welfare, and the environment;
- (b) Establish a procedural framework and schedule for developing, implementing, and monitoring appropriate response actions at the Site in accordance with CERCLA, the NCP, Superfund guidance and policy; and
- (c) Facilitate cooperation, exchange of information, and participation of the Parties in such actions.

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(a) Identify Interim Remedial Action ("IRA") alternatives which are appropriate at the Site prior to the implementation of final remedial action(s) for the Site. IRA alternatives shall be identified and proposed to the Parties as early as possible prior to formal proposal of IRA(s) to U.S. EPA pursuant to CERCLA. This process is designed to promote cooperation among the Parties in identifying IRA alternatives prior to selection of final IRA(s);

- (b) Establish requirements for the performance of an Remedial Investigation ("RI") to determine fully the nature and extent of the threat to the public health or welfare or the environment caused by the release or threatened release of hazardous substances, pollutants, or contaminants at the Site and to establish requirements for the performance of a Feasibility Study ("FS") for the Site to identify, evaluate, and select alternatives for the appropriate remedial action(s) to prevent, mitigate, or abate the release or threatened release of hazardous substances, pollutants, or contaminants at the Site in accordance with CERCLA;
- (c) Identify the nature, objective, and schedule of response actions to be taken at the Site. Response actions at the Site shall attain that degree of cleanup of hazardous substances, pollutants, or contaminants mandated by CERCLA.
  - (d) Implement the selected interim and final remedial

action(s) in accordance with CERCLA and meet the requirements of Section 120(e)(2) of CERCLA, 42 U.S.C. § 6920(e)(2), for an interagency Agreement between U.S. EPA and the Navy;

- (e) Assure compliance, through this Agreement, with RCRA and other federal and state hazardous waste laws and regulations for matters covered herein;
- (f) Coordinate response actions at the Site with the mission and support activities at NUWES Keyport;
- (g) Expedite the cleanup process to the extent consistent with protection of human health and the environment; and
- (h) Identify removal actions which are appropriate to the Site and provide timely notice to the other Parties of these proposed actions.

IV.

### PARTIES BOUND

- 4.1 This Agreement is entered into by the Parties to enable the Navy to meet the provisions of CERCLA, 42 U.S.C. § 9601 et seq.
- the identity of its contractors performing work under this
  Agreement. The Navy shall provide copies of this Agreement to
  all contractors performing any work pursuant to this Agreement.
  Each undersigned representative of a Party certifies that he or
  she is fully authorized to enter into the terms and conditions of

this Agreement and to legally bind such Party to this Agreement.

4.3 In selecting contractors to perform work associated with the Site, the Parties will comply with the Federal Acquisition Regulation ("FAR") Subpart 9.4, 48 C.F.R. Subpart 9.4 and 40 C.F.R. Part 32.

### STATUTORY COMPLIANCE/RCRA-CERCLA INTEGRATION

٧.

CERCLA response obligations and corrective action obligations of other statutes which relate to the release(s) of hazardous substances, hazardous wastes, pollutants, or contaminants covered by this Agreement into this comprehensive Agreement. Therefore, the Parties intend that activities covered by this Agreement will achieve compliance with CERCLA, 42 U.S.C. § 9601, et seq., and applicable state law; satisfy the corrective action requirements of Sections 3004(u) and (v), 42 U.S.C. § 6924(u) and (v), for a RCRA permit, and Section 3008(h), 42 U.S.C. § 6928(h), for interim status facilities; and meet or exceed all applicable or relevant and appropriate federal and state laws and regulations, to the extent required by Section 121 of CERCLA, 42 U.S.C. § 9621.

5.2 Based upon the foregoing, the Parties intend that any remedial action selected, implemented, and completed under this Agreement will be protective of human health and the environment such that remediation of releases covered by this

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April 5, 1990

Agreement shall obviate the need for further corrective action. 2 3 5 6 7 8 10 11 12 1.3 14 15

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April 5, 1990.

The Parties agree that with respect to releases of hazardous waste covered by this Agreement that have occurred on the Site, RCRA and Ch. 70.105 et seq. of the Revised Code of Washington ("RCW") shall be considered ARARs to Section 121 of CERCLA, 42 U.S.C. § 9621. If RCRA or RCW Ch. 70.105 et seq. ARARs are waived by the Record of Decision ("ROD") pursuant to Section 121 of CERCLA, 42 U.S.C. § 9621, Ecology shall have the right to withdraw from this Agreement within sixty (60) days following the effective date of the ROD and exercise any legal rights and remedies available under law. If Ecology exercises its right to withdraw from this Agreement, the Navy expressly preserves its ability to assert any defense that it may have under the law in regard to the legal right or remedies pursued by Ecology. Releases or other hazardous waste activities not covered by this Agreement remain subject to all applicable state and federal environmental requirements.

The Parties recognize that the requirement to 5.3 obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP.

Nothing in this Agreement shall alter the Navy's authority with respect to removal actions conducted pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604.

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### STATEMENT OF FACTS

6.1 For purposes of this Agreement, the following constitutes a summary of the facts upon which this Agreement is None of the facts related herein are admissions nor are based. they legally binding upon any Party with respect to any unrelated claims of persons not a Party to this Agreement.

#### Α. Site History

- 6.2 The Naval Underseas Warfare Engineering Station at Keyport ("NUWES Keyport") facility is located in Kitsap County on the Kitsap Peninsula in the north-central portion of Puget Sound. It has been the property of the Navy since 1913. The principal industrial activities conducted at the Site have been the design and testing of torpedoes. Specific industrial processes involved welding, plating, machining, sheet metal work, stripping, landfilling, pest control, and wastewater treatment. These activities generated a variety of wastes that included fuels, oils, various metals, plating baths, paints, thinners, solvents, resins, acids, caustics, chromate and cyanide salts, pesticides, treatment sludges, and miscellaneous trash.
- The Initial Assessment Study of the Site was completed in September 1984, and identified six (6) sub-sites for further study and possible remediation. These sub-sites are:
  - (a) Sub-Site 1 NUWES Keyport Landfill
  - (b) Sub-Site 2 NUWES Keyport Van Meter Road Spill/Drum Storage Area

- (c) Sub-Site 3 NUWES Keyport Otto Fuel Leak
- (d) Sub-Site 5 NUWES Keyport Sludge Disposal Area
- (e) Sub-Site 8 NUWES Keyport Plating Shop Waste/Oil Spill Area
- (f) Sub-Site 9 NUWES Keyport Liberty Bay
  Numerous studies have been conducted around the Site since that
  time. Initial sampling has detected contamination of
  groundwater, marsh and estuarine sediments, and shellfish.
- 6.4 The Site was proposed for listing on the National Priorities List ("NPL") on June 10, 1986; it was listed on October 4, 1989.

# B. Findings of Fact

- 6.5 The Site is located in Keyport, Kitsap
  County, Washington, is owned by the United States of America, and is operated by the Navy.
- 6.6 On June 10, 1986, the Site was proposed for inclusion on the National Priorities List ("NPL"), 52 Fed. Reg. 21,099 (June 10, 1986).
- 6.7 On October 4, 1989, the Site was listed on the NPL, 54 Fed. Reg. 41,021 (October 4, 1989).
- jurisdiction, custody, or control of the Department of Defense ("DOD") within the meaning of Executive Order 12580. 52 Fed. Reg. 2923 (January 29, 1987). The Navy is authorized to act on behalf of the Secretary of Defense for all functions delegated by the President through Exec. Order 12580 which are relevant to

this Agreement. 1 2 6.9 The Site is a facility under the jurisdiction 3 of the Secretary of Defense within the meaning of Section 211 of SARA, 42 U.S.C. 2701. 4 5 6.10 Under Exec. Order No. 12088, 43 Fed. 6 47,707 (October 13, 1978), U.S. EPA is required to provide 7 timely technical advice and assistance to the Navy. 8 6.11 The Navy is authorized, pursuant to Exec. Order 12580, to receive notification of state ARARs as required 9 by CERCLA Section 121(d)(2)(A)(ii), 42 U.S.C. 10 11 § 9621(d)(2)(A)(ii). 12 6.12 The authority of the Navy to exercise the delegated removal authority of the President, pursuant to Section 13 14 104 of CERCLA, 42 U.S.C. § 9604, is not altered by this Agreement. 15 16 17 VII. 18 REGULATORY DETERMINATIONS 19 For purposes of this Agreement, the following constitutes a summary of the Regulatory Determinations upon which 20 this Agreement is based. None of the Regulatory Determinations 21 related herein are admissions nor are they legally binding upon 22 any Party with respect to any unrelated claims of person(s) not a 23 Party to this Agreement. 24 25 7.2 On the basis of the results of the testing

and analysis described in the Statement of Facts, U.S. EPA and

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Ecology have determined that:

- (a) The Site is a facility within the meaning of Section 101(9) of CERCLA, 42 U.S.C. § 9601(9);
- (b) Hazardous substances, pollutants, or contaminants within the meaning of Section 101(14) and 104(a)(2) of CERCLA, 42 U.S.C. §§ 9601(14) and 9604(a)(2), have been disposed of at the Site;
- (c) There have been unintentional releases and there continue to be releases and threatened releases of hazardous substances, pollutants, or contaminants into the environment within the meaning of Sections 101(22), 104, 106, and 107 of CERCLA, 42 U.S.C. §§ 9601(22), 9604, 9606, and 9607, at and from the Site;
- (d) With respect to those releases and threatened releases, the Navy is a responsible person within the meaning of Section 107 of CERCLA, 42 U.S.C. § 9607;
- (e) The actions to be taken pursuant to this Agreement are reasonable and necessary to protect the public health, welfare, or the environment.

VIII.

### SCOPE OF AGREEMENT

### A. Work to be Performed

8.1 The Navy will conduct and finance the cost of an RI/FS consultant study in accordance with the RI/FS Work Plan and implement the Remedial Design and the Remedial Action Work Plan ("RA Work Plan") at the Site in accordance with that Work

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- 8.2 The Navy shall perform the tasks and submit plans, reports, and other documents as required by those provisions of the Work Plans.
- 8.3 This Agreement fully incorporates the provisions of the Work Plans. In the event of any inconsistency between this Agreement and the Work Plans, this Agreement shall govern unless and until duly modified pursuant to Part XXXIII of this Agreement.

## B. <u>Interim Remedial Actions</u>

as set forth in this Agreement. The IRA(s) shall be consistent with the purposes set forth in Part III of this Agreement. The Navy shall propose IRA(s) to U.S. EPA and Ecology.

Alternatively, U.S. EPA and Ecology may request IRA proposals.

The Navy and U.S. EPA, in consultation with Ecology, shall select appropriate IRA(s). U.S. EPA shall make the selection in the event of disagreement, subject to Part XXI of this Agreement.

IRA(s) shall, to the greatest extent practicable, attain ARARs and be consistent with and contribute to the efficient performance of final response actions.

### C. Remedial Investigations

8.5 The Navy shall develop, implement, and report upon remedial investigations of the Site which comply with applicable requirements of CERCLA, the NCP, written guidance and

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## D. <u>Feasibility Studies</u>

8.6 The Navy shall design, propose, undertake, and report upon feasibility studies for the Site which comply with applicable requirements of CERCLA, the NCP, and relevant written guidance and established U.S. EPA policy, and which is in accordance with the requirements and deadlines set forth in this Agreement.

### E. Remedial Actions

proposed remedial action alternative following completion and approval of an RI and FS Report. Ecology may recommend the remedial action alternative it deems appropriate to U.S. EPA. Pursuant to Part XXI, the U.S. EPA Administrator, in consultation with the Navy and Ecology, shall make final selection of the remedial actions(s) for the Site. The final selection of remedial action(s) by the U.S. EPA Administrator shall be final and not subject to dispute. Notwithstanding this Part, or any other Part of this Agreement, Ecology may seek judicial review of an interim or final remedial action in accordance with Sections 113 and 121(f)(3)(A) of CERCLA, 42 U.S.C. §§ 9613 and 9621(f)(3)(A).

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8.8 Following finalization of any ROD in accordance with Part XXI, the Navy shall design, propose, and submit, where necessary, a detailed RA Work Plan for implementation of each selected remedial action, including appropriate schedules, to U.S. EPA and Ecology. Following review by Ecology and U.S. EPA and finalization of the RA Work Plan in accordance with Part XX of this Agreement, the Navy shall implement the remedial action(s) in accordance with the requirements and schedules set forth in this Agreement.

i IX.

### PROJECT MANAGERS

9.1 Not later than five (5) days after the effective date of this Agreement, the Navy, Ecology, and U.S. EPA shall each designate a Project Manager and alternate. Each Project Manager shall be responsible for overseeing the principal's duties concerning the implementation of this Agreement. All written communications between the Parties (including communication by letter, reports, notices, etc.) concerning activities related to this Agreement shall be directed or a copy sent to the appropriate Project Manager(s).

9.2 Each Project Manager shall be, or rely on, a qualified and competent person with experience in hazardous substances site investigations and remedial actions and having the skills necessary to implement this Agreement. All technical

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direction and supervision of, or in consultation with, a qualified engineer, geologist, scientist, or equivalent expert with expertise in hazardous substances site investigation and remediation.

work performed pursuant to this Agreement shall be under the

- 9.3 The Navy, Ecology, and U.S. EPA may unilaterally change their respective Project Manager(s) by sending a written notification to the other Parties no later than five (5) days before the date of such change, without resort to Part XXXIII.
- 9.4 The Project Managers may, upon unanimous agreement, make minor field modifications to the work to be performed pursuant to this Agreement, or in techniques, procedures, or design utilized in carrying out this Agreement, which are necessary to the completion of the project, without resort to Part XXXIII. All modifications shall be documented in writing.
- physically present at the Site or reasonably available to supervise work performed at the Site during implementation of the work performed pursuant to this Agreement and be available to the U.S. EPA and Ecology Project Managers for the pendency of this Agreement. The absence of the regulatory agency Project Managers from the Site shall not be cause for work stoppage or delay.

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#### ACCESS

on them by law, U.S. EPA, Ecology, and/or their authorized representatives, shall have authority to enter the Site at all reasonable times consistent with the terms of the Agreement, for purpose of, among other things: (1) inspecting records, operating logs, contracts, and other documents; (2) reviewing the progress of the Navy or its response action contractors in implementing this Agreement; (3) conducting such tests as the Ecology and U.S. EPA Project Managers deem necessary; and (4) verifying the data submitted to U.S. EPA and Ecology by the Navy.

access by U.S. EPA and Ecology, conditioned only upon presentation of proper credentials, and conformance with security and safety regulations. The Navy reserves the right to require an escort for representatives of U.S. EPA and Ecology when visiting the Site. The Parties agree that conformance with security regulations and the provision of an escort will not delay access.

10.3 To the extent that this Agreement requires access to property not owned and controlled by the Navy, the Navy shall take all reasonable steps to obtain access including, but not limited to, relying on its authority under Section 104(e) of CERCLA, 42 U.S.C. § 9604(e). If the Navy obtains access to the

property by agreement with the property owner, the Navy shall make every effort to obtain identical access rights for U.S. EPA and Ecology and shall also make every effort to include in the access agreement a provision requiring the property owner to give the Parties notice at least thirty (30) days prior to conveyance of the property owner's interests.

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XI.

### SAMPLING AND DATA/DOCUMENT AVAILABILITY

available to each other quality assured results of sampling, tests, or other data generated by any Party, or on their behalf, with respect to the implementation of this Agreement within forty-five (45) days of their collection or field testing. If quality assurance is not completed within forty-five (45) days, preliminary data or results shall be made available within the forty-five (45) day period and quality assured data or results shall be submitted as they become available but in no event later than ninety (90) days after the sampling or testing. These periods can be extended upon mutual agreement among the Project Managers.

U.S. EPA Project Manager, the Navy shall allow split or duplicate samples to be taken by Ecology or U.S. EPA during sample collection conducted during the implementation of this Agreement. The Navy's Project Manager shall notify, whenever possible, the

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U.S. EPA and Ecology Project Managers not less than fourteen (14) business days in advance of any well drilling, sample collection, or other monitoring activity, conducted pursuant to this Agreement. The fourteen (14) day notification requirement can be waived upon mutual agreement among the Project Managers.

If preliminary analysis indicates a potential imminent and substantial endangerment to the public health, all Project Managers shall be immediately notified.

XII.

### QUALITY ASSURANCE

Throughout all sample collection, 12.1 transportation, and analyses activities conducted in connection with this Agreement, the Navy shall use procedures for quality assurance, and for quality control, and for chain-of-custody in accordance with approved U.S. EPA methods, including "Interim Guidelines and Specifications for Preparing Quality Assurance Project Plans," QAMS-005/80, "Data Quality Objective Guidance," U.S. EPA 1540/687/003 and 004, and subsequent amendments to such quidelines. The Navy shall require each laboratory it uses to perform any analysis according to approved U.S. EPA methods and to participate in a quality assurance/quality control program equivalent to that which is followed by U.S. EPA and which is consistent with U.S. EPA document QAMS-005/80.

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### REPORTING

U.S. EPA quarterly written progress reports which describe the actions which the Navy has taken during the previous quarter to implement the requirements of this Agreement. Progress reports shall also describe the activities scheduled to be taken during the upcoming quarter. Progress reports shall be prepared and submitted in accordance with the Work Plans.

#### XIV.

### NOTICE TO THE PARTIES

- 14.1 All Parties shall transmit primary and secondary documents, and all notices required herein by next day mail, hand delivery, or facsimile. Time limitations shall commence upon receipt.
- 14.2 Notice to the individual Parties shall be provided under this Agreement to the following addresses:
  - (A) For the Navy:
     Commanding Officer
     Engineering Field Activity
     Northwest Division
     Naval Facilities Engineering Command
     3505 Anderson Hill Road
     Silverdale, Washington 98383
     Attn: (Code 09E)
  - (B) For the U.S. EPA:
    Nancy Harney
    NUWES Keyport Project Manager
    U.S. Environmental Protection Agency Reg. 10
    1200 Sixth Avenue, HW-074
    Seattle, Washington 98101

(C) For Ecology: Robert A. Poss Washington Department of Ecology Mail Stop PV-11 Olympia, Washington 98504-8711

> Express Mail: Washington Department of Ecology 4415 Woodview Drive, S.E. Lacey, Washington 98503

Unless otherwise requested, the Parties 14.3 shall send all routine correspondence by regular mail to the persons identified above.

xv.

### PERMITS

The Parties recognize that the requirement to 15.1 obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP. Parties further recognize ongoing hazardous waste management activities at the Site may require the issuance of permits under federal and state laws. This Agreement does not affect the requirements, if any, to obtain such permits. However, if a permit is issued for ongoing hazardous waste management activities at the Site, U.S. EPA shall reference and incorporate any appropriate provisions, including appropriate schedules (and the provisions for extension of such schedules), of this Agreement into such permit. The Parties intend that the judicial review of any permit conditions which reference this Agreement shall, to the extent authorized by law, only be reviewed under the provisions of CERCLA.

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If a permit which is necessary for implementation of this Agreement is not issued, or is issued or renewed in a manner which is materially inconsistent with the requirements of this Agreement, the Navy agrees it shall notify Ecology and U.S. EPA of its intention to propose necessary modifications to this Agreement to obtain conformance with the permit (or lack thereof). Notification by Navy of its intention to propose modifications shall be submitted within seven (7) calendar days of receipt by Navy of notification that: permit will not be issued; (2) a permit has been issued or reissued; or (3) a final determination with respect to any appeal related to the issuance of a permit has been entered. thirty. (30) days from the date it submits its notice of intention to propose modifications, the Navy shall submit to Ecology and U.S. EPA its proposed modifications to this Agreement with an explanation of its reasons in support thereof.

Ecology and U.S. EPA shall review the Navy's 15.3 proposed modifications to this Agreement made pursuant to this If Navy submits proposed modifications prior to a final determination of any appeal taken on a permit needed to implement this Agreement, Ecology and U.S. EPA may elect to delay review of the proposed modifications until after such final determination If Ecology and U.S. EPA elect to delay review, the is entered. Navy shall continue implementation of this Agreement which can be reasonably implemented pending final resolution of the permit issue(s).

15.4 During any appeal of any permit required to implement this Agreement or during review of any of Navy's proposed modifications as provided in Paragraph 15.2 above, the Navy shall continue to implement those portions of this Agreement which can be reasonably implemented pending final resolution of the permit issue(s).

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XVI.

### RETENTION OF RECORDS

The Navy shall preserve, during the duration 16.1 of this Agreement and for a minimum of ten (10) years after termination and satisfaction of this Agreement, the complete Administrative Record, post-Record of Decision primary and secondary documents, and annual reports. After this ten (10) year period, the Navy shall notify U.S. EPA and Ecology at least forty-five (45) days prior to the destruction or disposal of any such records or documents.

16.2 Upon request by U.S. EPA or Ecology, the Navy shall make available any records in its possession which relate in any way to the presence of hazardous wastes and constituents, hazardous substances, pollutants, and contaminants at the Site, or to the implementation of this Agreement, unless withholding is authorized and determined appropriate by law.

proposed plan(s) considered for remedial action(s) at the Site

participation requirements of Section 117 of CERCLA, 42 U.S.C. §

accordance with Section 113(k) of CERCLA, 42 U.S.C. § 9613(k) and

document included in the Administrative Record will be provided,

arising out of this Agreement shall comply with public

maintain an Administrative Record at or near the Site in

the Navy shall be periodically updated and a copy of each

Relations Plan which responds to the need for an interactive

off the Site, regarding environmental activities conducted

pursuant to this Agreement by the Navy. The Parties agree to

relationship with all interested community elements, both on and

comply with all relevant U.S. EPA policy and written guidance on

community relations programs which are in accordance with CERCLA

that a copy of this Agreement will be placed in the

PUBLIC PARTICIPATION AND ADMINISTRATIVE RECORD

The Parties agree that any subsequently

The Navy agrees it shall establish and

The Navy shall implement a Community

The Administrative Record developed by

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Administrative Record.

upon request, to U.S. EPA and Ecology.

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and consistent with the NCP.

CREATION OF DANGER/EMERGENCY ACTION

that activities or circumstances related to this Agreement are

creating a danger to the health or welfare of the people on the

Site or in the surrounding area or to the environment, U.S. EPA

or Ecology may require or order the Navy to stop such activities

for such period of time as the Project Managers determine is

for longer than twenty-four (24) hours requires a written

needed to abate the danger. Any unilateral order to stop work

In the event U.S. EPA or Ecology determine

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explanation by U.S. EPA or Ecology.

18.2 In the event the Navy determines that

activities or circumstances related to this Agreement or any

other circumstances or activities at the Site are creating an

imminent and substantial endangerment to the people on the Site or in the surrounding area or to the environment, the Navy may stop such activities for such periods of time necessary for U.S. EPA and Ecology to evaluate the situation and determine

whether the Navy should proceed with such activities or whether

the work stoppage should be continued until the danger is abated.

The Navy shall notify the Project Managers às soon as is

possible, but not later than twenty-four (24) hours after such

stoppage of work. Any unilateral order to stop work for longer

than twenty-four (24) hours requires a written explanation by the

Navy. If U.S. EPA, in consultation with Ecology, disputes the

Navy's determination, it may require the Navy to resume work or

activities under this Agreement.

18.3 If the U.S. EPA and Ecology concur in the work stoppage by the Navy, or if U.S. EPA or Ecology require or order a work stoppage, the Navy's obligations shall be suspended and the time periods for performance of that work, as well as the time period for any other work dependent upon the work which was stopped, shall be extended, pursuant to Part XXV of this Agreement.

XIX.

### FIVE (5) YEAR REVIEW

19.1 Consistent with Section 121(c) of CERCLA,
42 U.S.C. § 9621(c), and in accordance with this Agreement, the
Parties will review remedial actions that allow hazardous
substances, pollutants, or contaminants to remain on-site no less
often than each five (5) years after the initiation of a final
remedial action to assure that human health and the environment
are being protected by the remedial action being implemented.
Upon the completion of such review, and in accordance with Part
XX of this Agreement, the Navy shall submit a report to U.S. EPA
and Ecology, including a recommendation as to whether additional
action or modification of the remedial action is appropriate in
accordance with Sections 104 or 106 of CERCLA, 42 U.S.C. §§ 9604
or 9606. The Parties shall determine the necessary remedial
actions or modifications, if any. In the event of dispute, the
final determination of additional remedial actions shall be by

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the U.S. EPA Administrator in accordance with Part XXI of this Agreement and the final decision by the Administrator shall not be subject to further dispute by the Parties. The Navy shall implement such additional or modified action as finally determined.

XX.

# CONSULTATION WITH U.S. EPA AND ECOLOGY

#### <u>Applicability</u> Α.

20.1 The provisions of this Part establish the procedures that shall be used by the Navy, U.S. EPA, and Ecology to provide the Parties with appropriate notice, review, comment, and response to comments regarding RI/FS and RD/RA documents. specified herein as either primary or secondary documents. accordance with Section 120 of CERCLA, 42 U.S.C. § 9620, and 10 U.S.C. § 2705, the Navy will normally be responsible for issuing primary and secondary documents to U.S. EPA and Ecology. As of the effective date of this Agreement, all draft and final reports for any deliverable document identified herein shall be prepared, distributed, and subject to dispute in accordance with Part XXI of this Agreement.

20.2 The designation of a document as "draft" or "final" is solely for purposes of consultation with U.S. EPA and Ecology in accordance with this Part. Such designation does not affect the obligation of the Parties to issue documents, which may be referred to herein as "final," to the public for review

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and comment as appropriate and as required by law.

### B. General Process for RI/FS and RD/RA Documents

20.3 Primary documents include those reports that are major, discrete portions of RI/FS or RD/RA activities.

Primary documents are initially issued by the Navy in draft subject to review and comment by U.S. EPA and Ecology. Following receipt of comments on a particular draft primary document, the Navy will respond to the comments received and issue a draft final primary document subject to dispute resolution. The draft final primary document will become the final primary document either thirty (30) days after the period established for review of a draft final document if dispute resolution is not invoked or as modified by decision of the dispute resolution process.

that are discrete portions of the primary documents and are typically input or feeder documents. Secondary documents are issued by the Navy in draft subject to review and comment by U.S. EPA and Ecology. Although the Navy will respond to comments received, the draft secondary documents may be finalized in the context of the corresponding primary documents. A secondary document may be disputed at the time the corresponding draft final primary document is issued.

## C. Primary Reports

20.5 The Navy shall complete and transmit draft reports for the following primary documents to U.S. EPA and Ecology for review and comment in accordance with the provisions

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of this Part: 2 (a) RI/FS Work Plan, including the Sampling and Analysis Plan, QAPP, Data Management Plan, Data 3 Quality Objectives, Community Relations Plan, and Health and Safety Plan RI Report, including initial screening of (b) 5 alternatives Baseline Risk Assessment 6 (C) 7 (d) FS Report Record of Decision ("ROD") 8 (e) Remedial Design ("RD") 9 (f) Remedial Action ("RA") Work Plan 10 (q) 11 20.6 Only the draft final reports for the primary documents identified above shall be subject to dispute 12 13 resolution. The Navy shall complete and transmit draft primary documents in accordance with the timetable and deadlines 14 established in Part XXIV of this Agreement. 15 16 Secondary Documents D. The Navy shall complete and transmit draft 17 20.7 18 reports for the following secondary documents to U.S. EPA and Ecology for review and comment in accordance with the provisions 19 of this Part: 20 21 (a) Site Characterization Summary (b) Risk Assessment Conceptual Site Model 22 Detailed Analysis of Alternatives 23 (C) Identification of ARARs and TBC Evaluation (d) 24 25 (e) Treatability Study Work Plan, as needed Treatability Studies Report, as needed 26 (f) 27 FEDERAL FACILITY AGREEMENT April 5, 1990 28 NUWES - Keyport Facility - Page 32

- (g) Sampling and Data Results
- (h) Proposed Plan
- (i) Proposed RA Work Plan
- (j) Conceptual RD Report
- (k) Sixty (60) Percent Completion RD Report
- (1) Other items as needed.
- 20.8 Although U.S. EPA and Ecology may comment on the draft reports for the secondary documents listed above, such documents shall not be subject to dispute resolution. Target dates shall be established for the completion and transmission of draft secondary reports pursuant to Part XXIV of this Agreement.

# E. Meetings of the Project Managers on Development of Reports

approximately every thirty (30) days, except as otherwise agreed by the Parties, to review and discuss the progress of work being performed at the Site on the primary and secondary documents.

Prior to preparing any draft report specified in Paragraphs 20.5 and 20.7 above, the Project Managers shall meet to discuss the report results in an effort to reach a common understanding, to the maximum extent practicable, with respect to the results to be presented in the draft report.

# F. Identification and Determination of Potential ARARS

20.10 For those primary reports or secondary documents that consist of or include ARAR determinations, prior to the issuance of a draft report, the Project Managers shall meet to identify and propose, to the best of their ability, all FEDERAL FACILITY AGREEMENT

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potential ARARs pertinent to the report being addressed. Draft ARAR determinations shall be prepared by the Navy in accordance with Section 121(d)(2) of CERCLA, 42 U.S.C. § 9621(d)(2), the NCP, and pertinent written guidance issued by U.S. EPA and Ecology, which is not inconsistent with CERCLA and the NCP.

20.11 In identifying potential ARARs, the Parties recognize that actual ARARs can be identified only on a sub-site specific basis and that ARARs depend on the specific hazardous substances, pollutants, contaminants, the particular actions proposed as a remedy, and the characteristics of the sub-site. The Parties recognize that ARAR identification is necessarily an iterative process and that potential ARARs must be re-examined throughout the RI/FS process until a Record of Decision ("ROD") is issued.

### G. Review and Comment on Draft Reports

draft primary report to U.S. EPA and Ecology on or before the corresponding deadline established for the issuance of the report. The Navy shall complete and transmit the draft secondary document in accordance with the target dates established for the issuance of such reports established pursuant to Part XXIV of this Agreement.

20.13 Unless the Parties mutually agree to another time period, all draft reports shall be subject to a thirty (30) day period for review and comment. The thirty (30) day period shall commence with receipt of the documents or the designated

deadline in Part XXIV, whichever is later. Review of any document by U.S. EPA or Ecology may concern all aspects of the report (including completeness) and should include, but is not limited to, technical evaluation of any aspect of the document, and consistency with CERCLA, the NCP, and any pertinent written guidance or policy issued by U.S. EPA or Ecology. Comments by U.S. EPA and Ecology shall be provided with adequate specificity so that the Navy may respond to the comments and, if appropriate, make changes to the draft report. Comments shall refer to any pertinent sources of authority or references upon which the comments are based, and, upon request of the Navy, U.S. EPA and Ecology shall provide a copy of the cited authority or reference. In cases involving complex or unusually lengthy reports, U.S. EPA and Ecology may extend the thirty (30) day comment period for an additional twenty (20) days by written notice to the Navy prior to the end of the thirty (30) day period. In appropriate circumstances, the time period may be further extended in accordance with Part XXV. On or before the close of the comment period, U.S. EPA and Ecology shall transmit by next day mail their written comments to the Navy.

20.14 Representatives of the Navy shall make themselves readily available to U.S. EPA and Ecology during the comment period for purposes of informally responding to questions and comments on draft reports. Oral comments made during such discussions need not be the subject of a written response by the Navy on the close of the comment period.

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20.15 In commenting on a draft report which contains a proposed ARAR determination, U.S. EPA and Ecology shall include a reasoned statement of whether they object to any portion of the proposed ARAR determination. To the extent that U.S. EPA and Ecology do object, they shall explain the basis for their objection in detail and shall identify any ARARS which they believe were not properly addressed in the proposed ARAR determination.

a draft report, the Navy shall give full consideration to all written comments on the draft report submitted during the comment period. Within thirty (30) days after the close of the comment period on a draft secondary report, the Navy shall transmit to U.S. EPA and Ecology its written response to comments received within the comment period. Within thirty (30) days after the close of the comment period on a draft primary report, the Navy shall transmit to U.S. EPA and Ecology a draft final primary report, which shall include the Navy's response to all written comments, received within the comment period. While the resulting draft final report shall be the responsibility of the Navy, it shall be the product of consensus to the maximum extent possible.

20.17 The Navy may extend the thirty (30) day period for either responding to comments on a draft report or for issuing the draft final primary report for an additional twenty (20) days by providing notice to U.S. EPA and Ecology. In

# Draft Final Primary Documents

20.18 Dispute resolution shall be available to the Parties for draft final primary reports as set forth in Part XXI.

20.19 When dispute resolution is invoked on a draft primary report, work may be stopped in accordance with the procedures set forth in Part XXI regarding dispute resolution.

#### I. Finalization of Reports

20.20 The draft final primary report shall serve as the final primary report if no Party invokes dispute resolution regarding the document or, if invoked, at completion of the dispute resolution process should the Navy's position be sustained. If the Navy's determination is not sustained in the dispute resolution process, the Navy shall prepare, within not more than thirty-five (35) days, a revision of the draft final report which conforms to the results of dispute resolution. In appropriate circumstances, the time period for this revision period may be extended in accordance with Part XXV hereof.

## J. Subsequent Modifications of Final Reports

20.21 Following finalization of any primary report pursuant to Paragraph 20.20 above, U.S. EPA, Ecology, or the Navy may seek to modify the report, including seeking additional field work, pilot studies, computer modeling, or other supporting technical work, only as provided in Paragraphs 20.22 and 20.23

below.

20.22 U.S. EPA, Ecology, or the Navy may seek to modify a report after finalization if it determines, based on new information (i.e., information that became available, or conditions that became known, after the report was finalized) that the requested modification is necessary. U.S. EPA, Ecology, or the Navy may seek such a modification by submitting a concise written request to the Project Managers of the other Parties. The request shall specify the nature of the requested modification and how the request is based on new information.

20.23 In the event that a consensus is not reached by the Project Managers on the need for a modification, either U.S. EPA, Ecology, or the Navy may invoke dispute resolution to determine if such modification shall be conducted. Modification of a report shall be required only upon a showing that: (1) the requested modification is based on significant new information, and (2) the requested modification could be of significant assistance in evaluating impacts on the public health or the environment, in evaluating the selection of remedial alternatives, or in protecting human health and the environment.

U.S. EPA's or Ecology's ability to request the performance of additional work which was not contemplated by this Agreement.

The Navy's obligation to perform such work must be established by either a modification of a report or document or by amendment to this Agreement.

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RESOLUTION OF DISPUTES

21.1 Except as specifically set forth elsewhere in this Agreement, if a dispute arises under this Agreement, the procedures of this Part shall apply. All Parties to this Agreement shall make reasonable efforts to informally resolve disputes at the Project Manager or immediate supervisor level. If resolution cannot be achieved informally, the procedures of this Part shall be implemented to resolve a dispute.

established for review of a draft final primary document pursuant to Parts XX and XXIV of this Agreement; or (2) any action which leads to or generates a dispute, the disputing Party shall submit to the Dispute Resolution Committee ("DRC") a written statement of dispute setting forth the nature of the dispute, the work affected by the dispute, the disputing Party's position with respect to the dispute and the technical, legal, or factual information the disputing Party is relying upon to support its position.

21.3 Prior to any Party's issuance of a written statement of dispute, the disputing Party shall engage the other Party in informal dispute resolution among the Project Managers and/or their immediate supervisors. During this informal dispute resolution period the Parties shall meet as many times as are necessary to discuss and attempt resolution of the dispute.

21.4 The DRC will serve as a forum for resolution

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of disputes for which agreement has not been reached through informal dispute resolution. The Parties shall each designate one individual and an alternate to serve on the DRC. individuals designated to serve on the DRC shall be employed at the policy level (SES or equivalent) or be delegated the authority to participate on the DRC for the purposes of dispute resolution under this Agreement. The U.S. EPA representative on the DRC is the Hazardous Waste Division Director ("Division Director") of U.S. EPA's Region 10. The Navy's designated member is the Officer in charge of Construction Northwest, Western Division Naval Facilities Engineering Command ("WESTNAVFACENGCOM"). Ecology's designated member is the Ecology Program Manager for Hazardou's Waste Investigation and Cleanup ("HWIC"). Written notice of any delegation of authority from a Party's designated representative on the DRC shall be provided to all other Parties.

the DRC shall have twenty-one (21) days to unanimously resolve the dispute and issue a written decision. If the DRC is unable to unanimously resolve the dispute within this twenty-one (21) day period, the written statement of dispute shall be forwarded to the Senior Executive Committee ("SEC") for resolution, within seven (7) days after the close of the twenty-one (21) day resolution period.

21.6 The SEC will serve as the forum for resolution of disputes for which agreement has not been reached

by the DRC. The U.S. EPA representative on the SEC is the 1 2 Regional Administrator of U.S. EPA's Region 10. The Navy's 3 representative on the SEC is the Commander, WESTNAVFACENGCOM. 4 Ecology's representative on the SEC is the Assistant Director for Waste Management. The SEC members shall, as appropriate, confer, 5 6 meet, and exert their best efforts to resolve the dispute and 7 issue a written decision. If unanimous resolution of the dispute 8 is not reached within twenty-one (21) days, U.S. EPA's Regional 9 Administrator shall issue a written position on the dispute. Navy or Ecology may, within fourteen (14) days of the Regional 10 11 Administrator's issuance of U.S. EPA's position, issue a written 12 notice elevating the dispute to the Administrator of U.S. EPA for resolution in accordance with all applicable laws and procedures. 13 14 In the event that the Navy or Ecology elect not to elevate the dispute to the Administrator within the designated fourteen (14) 15 day escalation period, the Navy and/or Ecology shall be deemed to 16 have agreed with the Regional Administrator's written position with respect to the dispute.

21.7 Upon escalation of a dispute to the Administrator of U.S. EPA pursuant to Subparagraph 21.6, the Administrator will review and resolve the dispute within twenty-one (21) days. Upon request, and prior to resolving the dispute, the U.S. EPA Administrator shall meet and confer with the Navy's Secretariat Representative and a representative from Ecology to discuss the issue(s) under dispute. The Administrator will provide notice to all Parties of any Party's request to meet

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or confer with respect to any such dispute and will provide an adequate opportunity for all Parties to participate in any meeting or conference convened to resolve such dispute. Upon resolution, the Administrator shall provide the Navy and Ecology with a written final decision setting forth resolution of the dispute. The duties of the Administrator set forth in this Part shall not be delegated.

shall not affect the Navy's responsibility for timely performance of the work required by this Agreement, except that the time period for completion of work affected by such dispute shall be extended for a period of time usually not to exceed the actual time taken to resolve any good faith dispute in accordance with the procedures specified herein. All elements of the work required by this Agreement which are not affected by the dispute shall continue and be completed in accordance with the applicable schedule.

When dispute resolution is in progress, work affected by the dispute will immediately be discontinued if the Division Director for U.S. EPA's Region 10 or Ecology request, in writing, that work related to the dispute be stopped because, in U.S. EPA's or Ecology's opinion, such work is inadequate or defective, and such inadequacy or defect is likely to yield an adverse effect on human health or the environment, or is likely to have a substantial adverse effect on the remedy selection or implementation process. To the extent possible, U.S. EPA and

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Ecology shall consult with all Parties prior to initiating a work stoppage request. After stoppage of work, if the Navy believes that the work stoppage is inappropriate or may have potential significant adverse impacts, the Navy may meet with the U.S. EPA Division Director and Ecology equivalent to discuss the work Following this meeting, and further consideration of the issues, the U.S. EPA Division Director will issue, in writing, a final decision with respect to the work stoppage. The final written decision of the U.S. EPA Division Director may immediately be subjected to formal dispute resolution. dispute may be brought directly to either the DRC or the SEC, at the discretion of the Navv or Ecology.

Within twenty-one (21) days of resolution of a dispute pursuant to the procedures specified in this Part, the Navy shall incorporate the resolution and final determination into the appropriate plan, schedule, or procedures, and proceed to implement this Agreement according to the amended plan, schedule, or procedures.

21.11 Resolution of a dispute pursuant to this Part of the Agreement constitutes a final resolution of that dispute arising under this Agreement. All Parties shall abide by all terms and conditions of any final resolution of dispute obtained pursuant to this Part of this Agreement.

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#### ENFORCEABILITY

### 22.1 The Parties agree that:

- (a) Upon its effective date, this Agreement is enforceable by any person pursuant to Section 310 of CERCLA, 42 U.S.C. § 9659, and any violation of such standard, regulation, condition, requirement, or order contained herein will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609;
- (b) All timetables or deadlines associated with the RI/FS shall be enforceable by any person pursuant to Section 310 of CERCLA, 42 U.S.C. § 9659, and any violation of such timetables or deadlines will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609;
- (c) All terms and conditions of this Agreement which relate to interim or final remedial actions, including corresponding timetables, deadlines, or schedules, and all work associated with the interim or final remedial actions, shall be enforceable by any person pursuant to Section 310(a) of CERCLA, 42 U.S.C. § 9659(a), and any violation of such terms and conditions will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609; and
- (d) Any final resolution of a dispute pursuant to Part XXI of this Agreement which establishes a term, condition, timetable, deadline, or schedule shall be enforceable by any person pursuant to Section 310(a) of CERCLA, 42 U.S.C.

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§ 9659(a), and any violation of such term, condition, timetable, deadline or schedule will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609.

- Nothing in this Agreement shall be construed as authorizing any person to seek judicial review of any action or work where review is barred by any provision of CERCLA, including Section 113(h) of CERCLA, 42 U.S.C. § 9613(h).
- 22.3 The Parties agree that all Parties shall have the right to enforce the terms of this Agreement.

#### XXIII.

## STIPULATED PENALTIES

primary document to U.S. EPA and Ecology pursuant to the appropriate timetable or deadline in accordance with the requirements of this Agreement, or fails to comply with a term or condition of this Agreement which relates to an interim or final remedial action, U.S. EPA may assess, after consultation with Ecology, a stipulated penalty against the Navy. A stipulated penalty may be assessed in an amount not to exceed five thousand dollars (\$5,000) for the first week (or part thereof), and ten thousand dollars (\$10,000) for each additional week (or part thereof) for which a failure set forth in this Paragraph occurs.

23.2 Upon determining that the Navy has failed in a manner set forth in Paragraph 23.1, U.S. EPA shall so notify the Navy in writing. Ecology may, as it deems appropriate,

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recommend that U.S. EPA issue a stipulated penalty pursuant to If the failure in question is not already subject to dispute resolution at the time such notice is received, the Navy shall have fifteen (15) days after receipt of the notice to invoke dispute resolution on the question of whether the failure did in fact occur. The Navy shall not be liable for the stipulated penalty assessed by U.S. EPA if the failure is determined, through the dispute resolution process, not to have occurred. No assessment of a stipulated penalty shall be final until the conclusion of dispute resolution procedures related to the assessment of the stipulated penalty.

- The annual reports required by Section 23.3 120(e)(5) of CERCLA, 42 U.S.C. § 9620(e)(5), shall include, with respect to each final assessment of a stipulated penalty against the Navy under this Agreement, each of the following:
  - The facility responsible for the failure; (a)
  - A statement of the facts and circumstances (b) giving rise to the failure;
  - (c) A statement of any administrative or other corrective action taken at the relevant facility, or a statement of why such measures were determined to be inappropriate;
  - A statement of any additional action taken by or (d) at the facility to prevent recurrence of the same type of failure; and
  - The total dollar amount of the stipulated penalty (e)

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assessed for the particular failure.
23.4 Stipulated penalties assessed pursuant to
this Part shall be payable to the Hazardous Substances Response
Trust Fund only in the manner and to the extent expressly
provided for in Acts authorizing funds for, and appropriations
to, the Department of Defense.
23.5 In no event shall this Part give rise to a
stipulated penalty in excess of the amount set forth in Section
109 of CERCLA, 42 U.S.C. § 9609.
23.6 This Part shall not affect the Navy's ability
to obtain an extension of a timetable, deadline, or schedule
pursuant to Part XXV of this Agreement.
Nothing in this Agreement shall be construed
to render any officer or employee of the Navy personally liable
for the payment of any stipulated penalty assessed pursuant to
this Part.
XXIV.
<u>DEADLINES</u>
24.1 Pursuant to this Agreement, the following
deadlines have been established in conjunction with Ecology for
submittal of draft primary documents:
DATE
(a) RI/FS Work Plan April 16, 1990
(b) Baseline Risk Assessment October 31, 1991
(c) RI Report January 31, 1992

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(d) FS Report

April 30, 1992

(e) ROD

October 31, 1992

24.2 The final deadlines established in this Part shall be published by U.S. EPA, in conjunction with Ecology.

- 24.3 Within twenty-one (21) days of the effective date of this Agreement, the Navy shall propose target dates for submittal of the draft secondary documents identified in Paragraph 20.7(a) (h).
- 24.4 Within twenty-one (21) days of issuance of the ROD(s), the Navy shall propose target dates for submittal of draft secondary documents identified in Paragraph 20.7(i) (k), and deadlines for completion of the following draft primary documents:
  - (a) RD Report
  - (b) RA Work Plan
- U.S. EPA, in conjunction with Ecology, shall review and provide comments to the Navy regarding the deadlines proposed in Paragraphs 24.3 and 24.4. Within fifteen (15) days following receipt of the comments the Navy shall, as appropriate, make revisions and reissue the proposal. The Parties shall meet as necessary to discuss and finalize the proposed deadlines. If the Parties agree on proposed deadlines, the finalized deadlines shall be incorporated into the appropriate Work Plans. If the Parties fail to agree within thirty (30) days on the proposed deadlines, the matter shall immediately be submitted for dispute

resolution pursuant to Part XXI of this Agreement. 2 24.6 The deadlines set forth in this Part, or to 3 be established as set forth in this Part, may be extended 4 pursuant to Part XXV of this Agreement. The Parties recognize that one possible basis for extension of the deadlines for 5 б completion of the Remedial Investigation and Feasibility Study 7 Reports is the identification of significant new conditions during the performance of the Remedial Investigation. 8 9 10 XXV. 11 EXTENSIONS Either a timetable and deadline or a schedule 12 25.1 13 shall be extended upon receipt of a timely request for extension and when good cause exists for the requested extension. 14 request for extension by the Navy shall be submitted in writing 15 to the Project Managers and shall specify: 16 17 (a) The timetable and deadline or the schedule that is sought to be extended; 18 (b) The length of the extension sought; 19 (C) The good cause(s) for the extension; and 20 (d) Any related timetable and deadline or schedule 21 that would be affected if the extension were granted. 22 25.2 Good cause exists for an extension when 23 sought in regard to: 24 An event of force majeure; (a) 25 A delay caused by another Party's failure to meet 26 any requirement of this Agreement;

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- (c) A delay caused by the good faith invocation of dispute resolution or the initiation of judicial action;
- (d) A delay caused, or which is likely to be caused, by the grant of an extension in regard to another timetable and deadline or schedule; and
- (e) Any other event or series of events mutually agreed to by the Parties as constituting good cause.
- 25.3 Absent agreement of the Parties with respect to the existence of good cause, the Navy may seek to obtain a determination through the dispute resolution process that good cause exists.
- 25.4 Within seven (7) days of receipt of a request for an extension of a timetable and deadline or a schedule,
  U.S. EPA and Ecology shall advise the Navy in writing of their respective position on the request. Any failure by U.S. EPA or Ecology to respond within the seven (7) day period shall be deemed to constitute concurrence in the request for extension.

  If U.S. EPA or Ecology does not concur in the requested extension, it shall include in its statement of nonconcurrence an explanation of the basis for its position.
- 25.5 If there is consensus among the Parties that the requested extension is warranted, the Navy shall extend the affected timetable and deadline or schedule accordingly. If there is no consensus among the Parties as to whether all or part of the requested extension is warranted, the timetable and deadline or schedule shall not be extended except in accordance with determination resulting from the dispute resolution process.

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25.6 Within seven (7) days of receipt of a statement of nonconcurrence with the requested extension, the Navy may invoke dispute resolution.

A timely and good faith request for an extension shall toll any assessment of stipulated penalties or application for judicial enforcement of the affected timetable and deadline or schedule until a decision is reached on whether the requested extension will be approved. If dispute resolution is invoked and the requested extension is denied, stipulated penalties may be assessed and may accrue from the date of the original timetable and deadline or schedule. Following the grant of an extension, an assessment of stipulated penalties or an application for judicial enforcement may be sought only to compel compliance with the timetable and deadline or schedule as most recently extended.

#### XXVI.

#### FORCE MAJEURE

- Force Majeure shall mean any event arising 26.1 from causes beyond the control of a Party that causes a delay in or prevents the performance of any obligation under this Agreement, including, but not limited to:
- acts of God; fire, war; insurrection; civil (a) disturbance; or explosion;
- unanticipated breakage or accident to machinery, equipment, or lines of pipe despite reasonably diligent

authority;

(C)

(d)

(f)

diligence; and

Agreement.

adverse weather conditions that could not be

restraint by court order or order of public

inability to obtain, at a reasonable cost and

delays caused by compliance with applicable

insufficient availability of appropriated funds,

If such an event occurs, Ecology may exercise its

26.2 Force Majeure shall also include any strike or

26.3 Any claim of Force Majeure shall be subject to

reasonably anticipated, or unusual delay in transportation;

authorizations, approvals, permits, or licenses due to action or

inaction of any governmental agency or authority other than the

statutes or regulations governing contracting, procurement, or

if the Navy shall have made timely request for such funds as part

rights as provided in Paragraph 27.6, but U.S. EPA shall be bound

by this Force Majeure and shall not assess stipulated penalties.

other labor dispute, whether or not within the control of the

increased costs or expenses of response actions, whether or not

anticipated at the time such response actions were initiated.

Parties affected thereby. Force Majeure shall not include

acquisition procedures, despite the exercise of reasonable

of the budgetary process as set forth in Part XXVII of this

after exercise of reasonable diligence, any necessary

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XXVII.

#### FUNDING

- 27.1 It is the expectation of the Parties to this Agreement that all obligations of the Navy arising under this Agreement will be fully funded. The Navy agrees to seek sufficient funding through the DOD budgetary process to fulfill its obligations under this Agreement.
- 27.2 In accordance with Section 120(e)(5)(B) of CERCLA, 42 U.S.C. § 9620(e)(5),(B), the Navy shall provide to DOD for its annual report to Congress the specific cost estimates and budgetary proposals associated with the implementation of this Agreement.
- Congress under the "Environmental Restoration, Defense" appropriation in the U.S. Department of Defense Appropriation Act and allocated by the Deputy Assistant Secretary of Defense (Environment) to the Navy will be the source of funds for activities required by this Agreement consistent with Section 211 of SARA, 10 U.S.C. Chapter 160. However, should the Environmental Restoration, Defense appropriation be inadequate in any year to meet the total Navy CERCLA implementation requirements, DOD shall employ and the Navy shall follow a standardized DOD prioritization process which allocates that

Any requirement for the payment or obligation of funds, including stipulated penalties, by the Navy established by the terms of this Agreement shall be subject to the availability of appropriated funds, and no provision herein shall be interpreted to require obligation or payment of funds in violation of the Anti-Deficiency Act, 31 U.S.C. § 1341. where payment or obligation of funds, including stipulated penalties, would constitute a violation of the Anti-Deficiency Act, the dates established requiring the payment or obligation of such funds shall be appropriately adjusted.

27.5 If appropriated funds are not available to fulfill the Navy's obligations under this Agreement, U.S. EPA and Ecology reserve the right to initiate an action against any other person or to take any response action which would be appropriate absent this Agreement.

27.6 The Navy maintains that any requirement for the payment or obligation of funds under this Agreement is subject to the availability of appropriated funds, and that the unavailability of such funds constitutes a valid defense to any judicial action that might be brought to enforce the terms of this Agreement. Notwithstanding Paragraphs 27.1, 27.2, 27.3, 27.4, and 27.5 above, Ecology does not agree that lack of

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appropriation or funding constitutes a valid defense to performance by the Navy. However, the Parties agree and stipulate that it is premature to raise and adjudicate the validity of such a defense at this time. If sufficient funds are not available to fulfill the Navy's obligations under this Agreement, the Parties shall meet to discuss the funding shortfall, the ways of resolving it, and whether it is appropriate to adjust the deadlines set forth pursuant to Part XXIV affected by the funding shortfall. Any Party may elevate the issue(s) directly to the SEC for resolution. Six (6) months following the failure of the Navy to meet a deadline because of lack of funding, Ecology shall have the right to seek judicial enforcement of this Agreement. This Paragraph is not subject to Part XXI, but does not exclude the consensual use of Part XXV. Acceptance of this Paragraph 27.6 does not constitute a waiver by the Navy of the applicability of any appropriate provisions of the Anti-Deficiency Act, 31 U.S.C. § 1341, to the terms of this Agreement.

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#### XXVIII.

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#### RECOVERY OF EXPENSES

23 24 28.1 The Navy and U.S. EPA agree to amend this

Part at a later date in accordance with any subsequent resolution

of the currently contested issue of cost reimbursement.

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28.2 The Navy agrees to request funding and reimburse Ecology, subject to the conditions and limitations set

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forth in this Part; and subject to Part XXVII, for all reasonable costs it incurs in providing services in direct support of the Navy's environmental restoration activities at the Site pursuant to this Agreement.

- 28.3 Reimbursable expenses shall consist only of actual expenditures required to be made and actually made by Ecology in providing the following assistance to the Navy:
- (a) Timely technical review and substantive comment on reports or studies which the Navy prepares in support of its response actions and submits to Ecology;
- (b) Identification and explanation of unique state requirements applicable to military installations in performing response actions, especially state ARARs;
- (c) Field visits to ensure cleanup activities are implemented in accordance with appropriate state requirements, or in accordance with agreed upon conditions between Ecology and the Navy that are established in the framework of this Agreement;
- (d) Support and assistance to the Navy in the conduct of public participation activities in accordance with federal and state requirements for public involvement;
- (e) Participation in the review and comment functions of the Navy Technical Review Committees; and
  - (f) Other services specified in this Agreement.
- 28.4 Within ninety (90) days after the end of each quarter of the federal fiscal year, Ecology shall submit to the Navy an accounting of all state costs actually incurred during

that guarter in providing direct support services under this Part. Such accounting shall be accompanied by cost summaries and 2 be supported by documentation which meets federal auditing 3 requirements. The summaries will set forth employee hours and other expenses by major type of support service. All costs 5 submitted must be for work directly related to implementation of 6 this Agreement and not inconsistent with either the NCP or the 7 requirements described in OMB Circulars A-87 (Cost Principles for 8 State and Local Governments) and A-128 (Audits for State and Local Cooperative Agreements with State and Local Governments) 10 and Standard Forms 424 and 270. The Navy has the right to audit 11 cost reports used by Ecology to develop the cost summaries. 12 Before the beginning of each fiscal year, Ecology shall supply a 13 budget estimate of what it plans to do in the next year in the 14 same level of detail as the billing documents. 15

Except as allowed pursuant to Paragraphs 28.6 28.5 and 28.7, within ninety (90) days of receipt of the accounting provided pursuant to Paragraph 28.4, the Navy shall reimburse Ecology in the amount set forth in the accounting.

In the event the Navy contends that any of the costs set forth in the accounting provided pursuant to Paragraph 28.4 are not properly payable, the matter shall be resolved through a bilateral dispute resolution process set forth at Paragraph 28.9.

The amount of reimbursement from the Navy to 28.7 Ecology for oversight activities associated with the Site shall

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- (a) Funding of support services must be constrained so as to avoid unnecessary diversion of the limited Defense Environmental Restoration Account funds available for the overall cleanup; and
- (b) Support services should not be disproportionate to overall project costs and budget.
- 28.8 Ecology agrees to seek reimbursement for its expenses solely through the mechanisms established in this Part, and reimbursement provided under this Part shall be in settlement

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- shall govern any dispute between the Navy and Ecology regarding the application of this Part or any matter controlled by this Part including, but not limited to, allowability of expenses and limits on reimbursement. While it is the intent of the Navy and Ecology that these procedures shall govern resolution of disputes concerning Ecology reimbursement, informal dispute resolution is encouraged.
- (A) The Navy and Ecology Project Managers shall be the initial points of contact for coordination of dispute resolution under Paragraph 28.9.
- (B) If the Navy and Ecology Project Managers are unable to resolve a dispute, the matter shall be referred to the Commander, WESTNAVFACENGCOM, or his designated representative, and the Assistant Director, Waste Management, Washington Department of Ecology, as soon as practicable, but in any event within five (5) working days after the dispute is elevated by the Project Managers.
- (C) If the Commander, WESTNAVFACENGCOM, and the Assistant Director, Waste Management, Washington Department of Ecology, are unable to resolve the dispute within ten (10) working days, the matter shall be elevated to the Director, Washington Department of Ecology, and the Deputy Director, Environmental Conservation Policy, Office of the Assistant

Nothing herein shall be construed to limit the ability of the Navy to contract with Ecology for technical services that could otherwise be provided by a private contractor

- Identification, investigation, and cleanup of any (a) contamination beyond the boundaries of the Site;
- Laboratory analysis; or (b)
- Data collection for field studies.
- The Navy and Ecology agree that the terms and 28.11 conditions of this Part shall become null and void when Ecology enters into a Defense/State Memorandum of Agreement ("DSMOA") with the U.S. Department of Defense ("DOD") which addresses Ecology reimbursement.

#### XXIX.

#### OTHER CLAIMS

29.1 Nothing in this Agreement shall constitute or be construed as a bar or release from any claim, cause of action,

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or demand in law or equity by or against any persons, firm, partnership, or corporation not a signatory to this Agreement for any liability it may have arising out of, or relating in any way to, this Agreement or the generation, storage, treatment, handling, transportation, release, or disposal of any hazardous substances, hazardous wastes, hazardous constituents, pollutants, or contaminants found at, taken to, or taken from the Site.

The U.S. EPA and Ecology shall not be held as a Party to any contract entered into by the Navy to implement the requirements of this Agreement.

29.3 The Navy shall notify the appropriate federal and state natural resource trustees as required by Section 104(b)(2) of CERCLA, 42 U.S.C. § 9604(e), and Section 2(e)(2) of Exec. Order 12580. Except as provided herein, the Navy is not released from any liability which they may have pursuant to any provisions of state and federal law, including any claim for damages for liability to destruction or loss of natural resources.

This Agreement shall not restrict the Parties from taking any legal or response action for any matter not specifically part of the work covered by this Agreement.

XXX.

#### OTHER APPLICABLE LAWS

30.1 All actions required to be taken pursuant to this Agreement shall be undertaken in accordance with the

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April 5, 1990

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requirements of all applicable state and federal laws and regulations unless an exemption from such requirements is specifically provided in this Agreement, CERCLA, or the NCP.

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XXXI.

#### CONFIDENTIAL INFORMATION

behalf of a contractor, subcontractor, or consultant, a confidentiality claim covering all or part of the information requested by this Agreement pursuant to 42 U.S.C. § 9604(e) and applicable regulations. Analytical data shall not be claimed as confidential by the Navy. Information determined to be confidential by U.S. EPA pursuant to 40 C.F.R. Part 2 shall be afforded the protection specified therein and such information shall be treated by Ecology as confidential to the extent permitted by state law. If Ecology is unable to afford the confidentiality protection, the Navy is not required to submit the data to Ecology. If no claim of confidentiality accompanies the information when it is submitted to either regulatory agency, the information may be made available to the public without further notice to the Navy.

XXXII. TRANSFER OF PROPERTY

32.1 Conveyance of title, easement, or other interest in the Site shall be in accordance with Section 120(h) of CERCLA, 42 U.S.C. § 9620(h), and the Navy shall notify

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1	U.S. EPA and Ecology of any such transfer at least ninety (90)
2	days prior to such transfer.
3	XXXIII.
4	AMENDMENT OF AGREEMENT
5	33.1 This Agreement may be amended by unanimous
6	agreement of the Navy, Ecology, and U.S. EPA. Any such amendment
7	shall be in writing, shall have as the effective date that date
8	on which it is signed by all the Parties, and shall be
9	incorporated into this Agreement.
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11	XXXIV.
12	<u>" SEVĘRABILITY</u>
13	34.1 If any provision of this Agreement is ruled
14	invalid, illegal, or unconstitutional, the remainder of the
15	Agreement shall not be affected by such ruling.
16	
17	xxxv.
18	RESERVATION OF RIGHTS
19	35.1 U.S. EPA and Ecology reserve the right to
20	issue orders and/or penalties pursuant to available statutory
21	authority, or to take any other enforcement action allowable by
22	law, under the following circumstances:
23	(a) In the event or upon the discovery of a release or
24	threatened release not addressed by this Agreement
25	and which the Parties choose not to address by
26	modification of this Agreement;
27	FEDERAL FACILITY AGREEMENT April 5, 1990
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Signature sheet for the foregoing Federal Facility Agreement for the Naval Underseas Warfare Engineering Station -Keyport, the U.S. Environmental Protection Agency, the U.S. Department of the Navy, and the Washington State Department of Ecology. Secretary of the Navy (Installations & Environment) REPRESENTED BY: Judy A. Conlow, Esq. State of the state of the state of the

April 5, 1990

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Signature sheet for the foregoing Federal Facility Agreement for the Naval Underseas Warfare Engineering Station -Keyport, the U.S. Environmental Protection Agency, the U.S. Department of the Navy, and the Washington State Department of Ecology. <del>(=0</del> CHRISTINE O. GREGOIRE, Director Department of Ecology State of Washington KENNETH O. EIKENBERRY, Attorney State of Washington REPRESENTED BY: Jerry Ackerman, Esq. 

April 5, 1990

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Signature sheet for the foregoing Federal Facility Agreement for the Naval Underseas Warfare Engineering Station -Keyport, the U.S. Environmental Protection Agency, the U.S. Department of the Navy, and the Washington State Department of Ecology. THOMAS P. Acting Regional Administrato DUNNE, U.S. Environmental Protection Agency REPRESENTED BY: Cynthia L. Mackey, Esq.

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