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I hereby certify that this is a . true copy of the original thereof. wint Elma of Attorney's for U.S. EPA. 1 2 3 4 5 6 7 8 UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 10 AND THE 9 ALASKA DEPARTMENT OF ENVIRONMENTAL CONSERVATION AND THE UNITED STATES AIR FORCE 10 11 IN THE MATTER OF: 12 FEDERAL FACILITY AGREEMENT The U.S. Department of Defense, UNDER CERCLA SECTION 120 Elmendorf Air Force Base 13 Administrative Docket Number: Anchorage, Alaska 14 1089-07-19-120 15 16 TABLE OF CONTENTS 17 Page 18 I. Jurisdiction 3 Definitions II. 4 Purpose . 19 III. 12 Parties Bound. IV. 14 . 20 v. RCRA-CERCLA Integration. 15 VI. Findings of Fact . . 17 21 VII. Regulatory Determinations. 18 . VIII. Scope of Agreement . . . -19 Work to be Performed. . . 19 22 Α. Limited Field Investigations. в. 20 23 C. Interim Actions . . 20 • • Remedial Investigations D. 20 24 Ε. Feasibility Studies . . 20 F. Remedial Actions 20 Technical Review Committee. 21 25 G. IX. Project Managers . . . 21 26 х. 23 . Sampling and Data/Document Availability. 25 XI. 27 FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 1 September 19, 1991 28

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		Based on the information available to the Parties on
23	the offect	ive date of this Federal Facility Agreement
24	the effect.	ive date of this rederal racificy Agreement
24	("Agreemen	t"), and without trial or adjudication of any issues of
25	(AGreement	c // and wrenduc criar or auguaroacton of any robact of
	fact or la	w, the Parties agree as follows:
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		CILITY AGREEMENT
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I. JURISDICTION

Each Party is entering into this Agreement pursuant to the following authorities:

The United States Environmental Protection 4 1.1 Agency ("U.S. EPA"), Region 10, enters into those portions of 5 this Agreement that relate to the Remedial Investigation/ 6 7 Feasibility Study ("RI/FS") pursuant to Section 120(e)(1) of the Comprehensive Environmental Response, Compensation, and Liability 8 Act ("CERCLA"), 42 U.S.C. § 9620(e)(1), as amended by the 9 10 Superfund Amendments and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499 (hereinafter jointly referred to as "CERCLA"); 11 12 Sections 3004(u) and (v), 3008(h), and 6001 of the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. §§ 6924(u) and 13 14 (v), 6928(h), and 6961, as amended by the Hazardous and Solid Waste Amendments of 1984 ("HSWA") (hereinafter jointly referred 15 to as RCRA); and Executive Order 12580; 16

1.2 U.S. EPA, Region 10, enters into those
portions of this Agreement that relate to interim actions and
final remedial actions pursuant to Section 120(e)(2) of CERCLA,
42 U.S.C. § 9620(e)(2); Sections 3004(u) and (v), 3008(h), and
6001 of RCRA, 42 U.S.C. §§ 6924(u) and (v), 6928(h), and 6961;
and Executive Order 12580;

1.3 USAF enters into those portions of this
Agreement that relate to the RI/FS pursuant to Section 120(e)(1)
of CERCLA, 42 U.S.C. § 9620(e)(1); Sections 3004(u) and (v),
3008(h), and 6001 of RCRA, 42 U.S.C. §§ 6924(u) and (v), 6928,

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and 6961; Executive Order 12580; the National Environmental 1 Policy Act, 42 U.S.C. § 4321, and the Defense Environmental 2 Restoration Program ("DERP"), 10 U.S.C. § 2701 et seq.; 3

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USAF enters into those portions of this 1.4 5 Agreement that relate to interim actions and final remedial actions pursuant to Section 120(e)(2) of CERCLA, 42 U.S.C. § 9620(e)(2); Sections 3004(u) and (v), 3008(h), and 6001 of RCRA, 42 U.S.C. §§ 6934(u) and (v), 6938(h), and 6961; Executive Order 12580; and the DERP.

1.5 The State of Alaska Department of 10 Environmental Conservation ("ADEC") enters into this Agreement 11 pursuant to Sections 107, 120(e), 120(f), and 121(f) of CERCLA, 12 13 42 U.S.C. §§ 9607, 9620(e), 9620(f), and 9621(f); Alaska Statutes 46.03, 46.04, 46.08, 46.09; and 18 Alaska Administrative Code 14 ("AAC") 60, 18 AAC 62, 18 AAC 75, and 18 AAC 80. 15

II. DEFINITIONS

2.1 The terms used in this Agreement shall have 18 the same meaning as defined in Section 101 of CERCLA, 42 U.S.C. 19 § 9601; the NCP, 40 CFR 300.5; and Section 1004 of RCRA, 20 42 U.S.C. § 6903. In addition: 21

22 "ADEC" shall mean the State of Alaska as (a)represented by the Department of Environmental Conservation, its 23 employees, and authorized representatives; 24

"Agreement" shall mean this document and 25 (b) shall include all Attachments to this document. All such 26

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Attachments shall be incorporated by reference and are an 1 2 integral and enforceable part of this document; 3 "ARAR" or "Applicable or Relevant and (C) 4 Appropriate Requirement" shall mean any standard, requirement, 5 criterion, or limitation as provided in Section 121(d)(2) of 6 CERCLA, 42 U.S.C. \S 9621(d)(2), and the NCP; 7 (d) "Authorized representative" may include a Party's contractors or any other designee; 8 9 "CERCLA" shall mean the Comprehensive (e)10 Environmental Response, Compensation, and Liability Act of 1980, 11 42 U.S.C. § 9601 et seq., as amended by the Superfund Amendments and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499; 12 13 "Community Relations" is defined in 40 CFR (f) 300.5 and shall mean U.S. EPA's program to inform and encourage 14 15 public participation in the Superfund process and to respond to 16 community concerns. The term "public" includes citizens directly affected by the Site, other interested citizens or parties, 17 organized groups, elected officials, and potentially responsible 18 19 parties; 20 "Days" shall mean calendar days, unless . (q) otherwise specified. Any submittal that under the terms of this 21 Agreement would be due on a Saturday, Sunday, or federal or state 22 holiday shall be due on the following business day; 23 24 (h) "Feasibility Study" or "FS" is defined in 40 CFR 300.5 and shall mean a study undertaken by the lead agency 25 to develop and evaluate options for remedial action. 26 The FS 27 FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 5 September 19, 1991 28

emphasizes data analysis and is generally performed concurrently and in an interactive fashion with the Remedial Investigation ("RI"), using data gathered during the RI. The RI data are used to define the objectives of the response action, to develop remedial action alternatives, and to undertake an initial screening and detailed analysis of the alternatives. The term also refers to a report that describes the results of the study;

"Interim Actions" or "IAs" are discussed in 8 (i) 9 the Preamble to 40 CFR 300.430(a)(1), 55 Fed. Reg. 8703-8706 (March 8, 1990), and shall mean all discrete actions implemented 10 under remedial authority that are taken to prevent or minimize 11 12 the release of hazardous substances, pollutants, or contaminants so that they do not endanger human health or the environment. 13 Interim actions shall neither be inconsistent with nor preclude 14 implementation of the final expected Site remedy and shall be 15 undertaken in accordance with the NCP, 40 CFR Part 300, as 16 amended, and with the requirements of CERCLA; 17

(j) "Limited Field Investigation" or "LFI" shall
mean screening investigations of potential source areas with
inadequate data to determine whether these areas pose an
unacceptable risk to human health or the environment;

(k) "NCP" shall mean the National Oil and
Hazardous Substances Pollution Contingency Plan, 40 CFR Part 300,
as amended;

(1) "Operable Unit" or "OU" is defined in 40 CFR
300.5 and is a subdivision of the Site. The cleanup of the Site

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1 can be divided into a number of operable units, depending on the 2 complexity of the problems associated with the Site; 3 (m) "Paragraph" shall mean a numbered paragraph

4 of this Agreement, designated by an Arabic numeral; 5 (n) "Part" shall mean one of the thirty-seven

6 (37) subdivisions of this Agreement, designated by a Roman7 numeral;

8 (0) "Parties" shall mean USAF, U.S. EPA, and 9 ADEC;

(p) "RCRA" shall mean the Resource Conservation
and Recovery Act, 42 U.S.C. § 6901 <u>et seq</u>., as amended by the
Hazardous and Solid Waste Amendments of 1984 ("HSWA"), Pub. L.
98-616;

(q) "Record of Decision" or "ROD" is discussed at 40 CFR 300.430 and shall mean the document that summarizes the selection of an interim action or a final remedial action, all facts, analyses of facts, and source-specific policy determinations considered in the course of carrying out activities at the Site;

(r) "Remedial Action" or "RA" is defined in
40 CFR 300.5 and shall mean those actions consistent with
permanent remedy taken instead of, or in addition to, a removal
action in the event of a release or threatened release of a
hazardous substance into the environment, to prevent or minimize
the release of hazardous substances so that they do not migrate
to cause substantial danger to present or future public health or

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1 welfare or the environment. The term includes, but is not limited to, such actions at the location of the release as 2 3 storage, confinement, perimeter protection using dikes, trenches, 4 or ditches, clay cover, neutralization, cleanup of released hazardous substances and associated contaminated materials, 5 recycling or reuse, diversion, destruction, segregation of 6 7 reactive wastes, dredging or excavations, repair or replacement of leaking containers, collection of leachate and runoff, 8 on-site treatment or incineration, provision of alternative water 9 supplies, any monitoring reasonably required to assure that such 10 actions protect the public health and welfare and the environment. 11 12 and, where appropriate, post-removal site control activities. The term includes the costs of permanent relocation of residents 13 and businesses and community facilities, including the cost of 14 providing "alternative land of equivalent value" to an Indian 15 tribe pursuant to Section 126(b) of CERCLA, 42 U.S.C. § 9626(b), 16 17 where U.S. EPA determines that, alone or in combination with 18 other measures, such relocation is more cost-effective than, and 19 environmentally preferable to, the transportation, storage, . treatment, destruction, or secure disposition off-site of such 20 21 hazardous substances, or may otherwise be necessary to protect the public health or welfare; the term includes off-site 22 23 transport and off-site storage, treatment, destruction, or secure disposition of hazardous substances and associated contaminated 24 25 materials. For the purpose of the NCP, the term also includes 26 enforcement activities related thereto;

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(s) "Remedial Design" or "RD" is defined in
 40 CFR 300.5 and shall mean the technical analysis and procedures
 that follow the selection of remedy for a Site and precede
 implementation of the Remedial Action ("RA");

"Remedial Investigation" or "RI" shall mean 5 (t) a process undertaken by the lead agency to determine the nature 6 7 and extent of the problem presented by the release. The RI emphasizes data collection and site characterization, and is 8 generally performed concurrently and in an interactive fashion 9 with the Feasibility Study ("FS"). The RI includes sampling and 10 monitoring, as necessary, and includes the gathering of 11 sufficient information to determine the necessity for remedial 12 action and to support the evaluation of remedial alternatives; 13

(u) "Remedial Investigation/Feasibility Study
Management Plan" shall mean a comprehensive document describing
all activities planned within the RI and the FS process to
include the Work Plan, Field Sampling Plan ("FSP"), Quality
Assurance Project Plan ("QAPP"), Health and Safety Plan ("HSP"),
and the Community Relations Plan ("CRP");

(v) "Removal" is defined by Section 311(a)(8) of
the Clean Water Act ("CWA"), 33 U.S.C. 1321(a)(8), and shall mean
the removal of oil or hazardous substances from the water and
shorelines or the taking of such other actions as may be
necessary to minimize or mitigate damage to the public health,
welfare, or to the environment. As defined by Section 101(23) of
CERCLA, 42 U.S.C. § 9601(23), removal shall mean the cleanup or

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removal of released hazardous substances from the environment; L 2 such actions as may be necessary in the event of the threat of release of hazardous substances into the environment; such 3 4 actions as may be necessary to monitor, assess, and evaluate the release or threat of release of hazardous substances; the 5 disposal of removed material; or the taking of such other actions 6 7 as may be necessary to prevent, minimize, or mitigate damage to the public health or welfare or to the environment that may 8 9 otherwise result from a release or threat of release. The term includes, in addition, without being limited to, security fencing 10 or other measures to limit access, provision of alternative water 11 supplies, temporary evacuation and housing of threatened 12 13 individuals not otherwise provided for, action taken under Section 104(b) of CERCLA, 42 U.S.C. § 9604(b), post-removal site 14 15 control, where appropriate, and any emergency assistance that may be provided under the Disaster Relief Act of 1974. 16 For the purpose of the NCP, the term also includes enforcement activities. 18 related thereto;

"Response" is defined by Section 101(25) of 19 (w) 20 CERCLA, 42 U.S.C. § 9601(25), and 40 CFR 300.5, and shall mean 21 removal, remedy, or remedial action, including enforcement activities related thereto; 22

23 "Scope of Work" shall mean the planning (x) document prepared by the USAF, in consultation with U.S. EPA and 24 25 ADEC, and in accordance with OSWER Directive 9835.8 that identifies the source-specific objectives and general management 26

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1 approach for the RI/FS process for the Site and/or operable
2 unit(s);

"Site" shall mean the areal extent of 3 **(y)** contamination and shall include sources of contamination subject 4 to this Agreement at the Elmendorf ("Elmendorf AFB"), which 5 occupies approximately thirteen thousand one hundred and thirty 6 7 (13,130) acres, bordered by the Municipality of Anchorage, 8 Alaska, to the south. The Site includes any off-base area(s) 9 contaminated by the migration of hazardous substances, 10 pollutants, or contaminants from Elmendorf AFB;

(z) "Statement of Work" shall mean the detailed
elaboration of the Scope of Work that defines the requirements
for developing a management plan;

(aa) "USAF" shall mean the United States Air
Force and, to the extent necessary to effectuate the terms of
this Agreement (including appropriations and congressional
reporting requirements), its employees, contractors, agents,
successors, assigns, and authorized representatives;

(bb) "U.S. EPA" shall mean the United States
Environmental Protection Agency, including Region 10, its
employees, and authorized representatives; and

(cc) "Work Plan" shall mean the RI/FS or RA Work
Plan that is to be prepared in accordance with Office of Solid
Waste and Emergency Response ("OSWER") Directives 9355.3-01
(October 1988) and 9355.0-4A (June 1986), and the NCP.

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III. <u>PURPOSE</u>

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2 3.1 The general purposes of this Agreement are 3 to: (a) Ensure that the environmental impacts associated 4 with past and present activities at the Site are thoroughly 5 6 investigated and appropriate removal and/or remedial action(s) 7 taken as necessary to protect the public health, welfare, and the 8 environment; 9 Establish a procedural framework and schedule for (b) developing, implementing, and monitoring appropriate response 10 11 actions at the Site in accordance with CERCLA, the NCP, Superfund guidance and policy, RCRA, RCRA guidance and policy, and 12 13 applicable state law; and, Facilitate cooperation, exchange of information, 14 (C) and participation of the Parties in such actions. 15 3.2 Specifically, the purposes of this Agreement are 16 17 to: 18 (a) Identify removal and interim action ("IA") alternatives that are appropriate at the Site prior to the . 19 implementation of final remedial action(s) for the Site. 20 IA. alternatives shall be identified and proposed to the Parties as 21 early as possible prior to formal proposal of IA(s) to U.S. EPA 22 23 and ADEC pursuant to CERCLA and applicable state law. This process is designed to promote cooperation among the Parties in 24 25 identifying IA alternatives prior to selection of final IA(s); 26 Establish requirements for the performance of an (b) 27 FEDERAL FACILITY AGREEMENT

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RI to determine fully the nature and extent of the threat to the 1. 2 public health or welfare or the environment caused by the release 3 or threatened release of hazardous substances, pollutants, or contaminants at the Site, and to establish requirements for the 4 performance of an FS for the Site to identify, evaluate, and 5 6 select alternatives for the appropriate remedial action(s) to prevent, mitigate, or abate the release or threatened release of 7 hazardous substances, pollutants, or contaminants at the Site in 8 9 accordance with CERCLA and applicable state law;

10 (c) Identify the nature, objective, and schedule of
11 response actions to be taken at the Site. Response actions at
12 the Site shall attain that degree of cleanup of hazardous
13 substances, pollutants, or contaminants mandated by CERCLA and
14 applicable state law;

(d) Implement the selected interim and final remedial
action(s) in accordance with CERCLA and applicable state law, and
meet the requirements of Section 120(e)(2) of CERCLA, 42 U.S.C.
§ 9620(e)(2), for an interagency agreement among the Parties;

(e) Assure compliance, through this Agreement, with
RCRA and other federal and state hazardous waste laws and
regulations for matters covered herein;

(f) Coordinate response actions at the Site with the
mission and support activities at Elmendorf AFB;

24 (g) Expedite the cleanup process to the extent
25 consistent with protection of human health and the environment;

(h) Provide for ADEC involvement in the initiation,

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development, selection, and enforcement of remedial actions to be
 undertaken at Elmendorf AFB, including the review of all
 applicable data as it becomes available, and the development of
 studies, reports, and actions plans; and to identify and
 integrate state ARARs into the remedial action process; and

(i) Provide for operation and maintenance of any remedial action selected and implemented pursuant to this Agreement.

IV. PARTIES BOUND

4.1 This Agreement shall apply to and be binding '11 upon USAF, U.S. EPA, and ADEC. This Agreement shall also apply 12 to subsequent owners and operators of any portion of the Site. 13 USAF agrees to include notice of this Agreement in any document 14 transferring ownership of property owned by the United States to 15 any subsequent owners and operators of any portion of the Site in 16 17 accordance with Section 120(h) of CERCLA, 42 U.S.C. § 120(h), 18 40 CFR §§ 264.119 and 264.120, and Part XXXII of this Agreement.

19 4.2 USAF will notify U.S. EPA and ADEC of the identity of its contractors performing work under this Agreement. 20 21 USAF shall provide copies of this Agreement to all contractors performing work under this Agreement. USAF shall ensure that 22 23 whenever an Architect-Engineer firm is selected by negotiated procurement specifically to perform work under this Agreement, 24 25 U.S. EPA and ADEC shall be invited to review the Standard Forms 26 254 (Architect-Engineer and Related Services Questionnaire) and

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255 (Architect- Engineer and Related Services Questionnaire for
 Specific Contract) concerning prospective Architect-Engineer
 firms before the Preselection Board prepares its preselection
 list.

5 4.3 Under no condition shall a Party under this
6 Agreement utilize the services of any consultant, prime
7 contractor, or subcontractor who has been suspended, debarred, or
8 voluntarily excluded within the scope of 40 CFR Part 32 or under
9 the Federal Acquisition Regulation ("FAR") at 48 CFR Subpart 9.4
10 et seq.

4.4 Each undersigned representative of a Party
certifies that he or she is fully authorized to enter into the
terms and conditions of this Agreement and to legally bind such
Party to this Agreement.

V. RCRA-CERCLA INTEGRATION

The Parties intend to integrate USAF's 5.1 17 CERCLA response obligations and RCRA corrective action 18 obligations that relate to the release(s) of hazardous 19 substances, hazardous wastes, pollutants, or contaminants covered 20 by this Agreement into this comprehensive Agreement. Therefore, 21 the Parties intend that activities covered by this Agreement will. 22 achieve compliance with CERCLA, 42 U.S.C. 9601 et seq.; satisfy 23 the corrective action requirements of Sections 3004(u) and (v) of 24 RCRA, 42 U.S.C. § 6924(u) and (v), for a RCRA permit, and Section 25 3008(h), 42 U.S.C. § 6928(h), for interim status facilities; and 26

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meet or exceed all applicable or relevant and appropriate federal
 and state laws and regulations, to the extent required by Section
 121 of CERCLA, 42 U.S.C. § 9621, and applicable state law.

5.2 Based upon the foregoing, the Parties intend 4 5 that any remedial action selected, implemented, and completed under this Agreement will be protective of human health and the 6 7 environment such that remediation of releases covered by this Agreement shall obviate the need for further corrective action 8 under RCRA (i.e., no further corrective action shall be 9 10 required). The Parties agree that with respect to releases of hazardous waste covered by this Agreement, RCRA shall be 11 considered an ARAR pursuant to Section 121 of CERCLA, 42 U.S.C. 12 13 § 9621. Releases or other hazardous waste activities not covered by this Agreement remain subject to all applicable state and 14 15 federal environmental requirements.

16 5.3 The Parties recognize that the requirement 17 to obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP. 18 The Parties further recognize that ongoing hazardous waste 19 management activities at Elmendorf AFB may require the issuance 20 21 of permits under federal and state laws. This Agreement does not affect the requirements, if any, to obtain such permits. 22 However, if a permit is issued to USAF for ongoing hazardous 23 24 waste management activities at the Site, U.S. EPA or ADEC shall 25 reference and incorporate any appropriate provisions, including appropriate schedules (and the provision for extension of such 26

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schedules), of this Agreement into such permit. With respect to 1 those portions of this Agreement incorporated by reference into 2 3 permits, the Parties intend that judicial review of the incorporated portions shall, to the extent authorized by law, be 4 reviewed only under the provisions of CERCLA. 5

6 5.4. Nothing in this Agreement shall alter either USAF's authority or ADEC's rights with respect to removal actions conducted pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604.

FINDINGS OF FACT VI.

11 6.1 For purposes of this Agreement, the 12 following constitutes a summary of the facts upon which this Agreement is based. None of the facts related herein are 13 admissions nor are they legally binding upon any Party with 14 respect to any unrelated claims of persons not a Party to this 15 16 Agreement.

17 6.2 Elmendorf AFB covers thirteen thousand one 18 hundred and thirty (13,130) acres in the municipality of 19 Anchorage, Alaska.

20 6.3 The major sources of hazardous waste on the base include industrial shops, fire fighting training activities, 21 fuels management and landfill practices. 22

23 6.4 Elmendorf AFB was proposed for inclusion on 24 the CERCLA National Priorities List ("NPL") in July 1989, and listed as final in August 1990. 55 Fed. Reg. 35502. 25

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(August 30, 1990).

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VII. REGULATORY DETERMINATIONS

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~	VII. <u>RECONTINUE DEFERMINATIONS</u>
2	7.1 For purposes of this Agreement, the
3	following constitutes a summary of the Regulatory Determinations
4	upon which this Agreement is based. None of the Regulatory
5	Determinations related herein are admissions nor are they legally
6	binding upon any Party with respect to any unrelated claims of
7	person(s) not a Party to this Agreement.
8	7.2 Elmendorf AFB is a Site within the meaning
9	of Section 101(9) of CERCLA, 42 U.S.C. § 9601(9);
10	7.3 Hazardous substances, pollutants, or
11	contaminants within the meaning of Sections 101(14) and 104(a)(2)
12	of CERCLA, 42 U.S.C. §§ 9601(14) and 9604(a)(2), have been
13	disposed of at the Site;
14	7.4 There have been releases of hazardous
15	substances, pollutants, or contaminants into the environment
16	within the meaning of Sections 101(22), 104, 106, and 107 of
17	CERCLA, 42 U.S.C. §§ 9601(22), 9604, 9606, and 9607, at and from
18	the Site;
19	7.5 With respect to those releases, USAF is an
20	owner and/or operator within the meaning of Section 107 of
21	CERCLA, 42 U.S.C. § 9607;
22	7.6 The actions to be taken pursuant to this
23	Agreement are reasonable and necessary to protect human health
24	and the environment; and
25	7.7 A reasonable time for beginning and/or
26	completing the actions has been, or will be, provided.
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VIII. SCOPE OF AGREEMENT

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A. Work to be Performed

8.1 The Parties intend that work done and data generated prior to the effective date of this Agreement be retained and utilized to the maximum extent technically feasible in accordance with applicable law.

8.2 USAF will conduct and finance the cost of
the RI/FS consultant studies in accordance with the RI/FS
Management Plan and implement the RD/RA at the Site in accordance
with the final RD and the RA Work Plan, and all relevant statutes
and regulations.

8.3 All work performed pursuant to this
Agreement shall be under the direction and supervision, or in
consultation with a qualified engineer, geologist, or equivalent
expert with expertise in hazardous substances site investigation
and remediation.

17 8.4 USAF shall perform the tasks and submit
18 plans, reports, and other documents as required by the Plans.

These matters are set forth in more detail 8.5 19 below and in the subsequent RI/FS Management Plans and RA Work 20 This Agreement fully incorporates the provisions of these Plans. 21 Plans that relate to the implementation of this Agreement, 22 including, but not limited to, definitions and procedures for 23 submission, review, and approval of documents. In the event of 24 any inconsistency between this Agreement and the Plans, this 25 Agreement shall govern unless and until duly amended pursuant to 26

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1 Part XXXIII of this Agreement.

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Limited Field Investigations 2 в. 3 8.6 USAF shall develop and implement Limited 4 Field Investigations ("LFI") as described in Attachment 1. 5 c. Interim Actions USAF shall develop and implement Interim 6 8.7 7 Actions ("IAs") that shall be set forth in an RI/FS Management 8 Plan, where appropriate, and/or modified pursuant to Part XX. 9 The IA(s) shall be consistent with the purposes set forth in Part III of this Agreement. 10 D. <u>Remedial Investigations</u> 11 USAF shall develop, implement, and report 12 8.8 upon remedial investigations of the Site. These investigations 13 shall comply with applicable requirements of CERCLA; the NCP; 14 and, to the extent set forth in this Agreement, pertinent written 15 16 guidance and U.S. EPA policy. Feasibility Studies 17 Ε. 8.9 USAF shall design, propose, undertake, and 18 19 report upon feasibility studies for the Site. These studies shall comply with applicable requirements of CERCLA; the NCP; 20 21 and, to the extent set forth in this Agreement, pertinent written guidance and U.S. EPA policy. 22 Remedial Actions 23 F. USAF shall develop and submit its proposed .8.10 24 ADEC may recommend to U.S. EPA the RA RA alternative. 25 26 alternative it deems appropriate. U.S. EPA and USAF, in FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 20 September 19, 1991 28

consultation with ADEC, shall make final selection of the RA(s)
 for each OU. In the event of disagreement, U.S. EPA shall make
 final selection of the RA(s). The selection of RA(s) by the
 U.S. EPA Administrator shall be final, subject to Part XXXVI.

G. <u>Technical Review Committee</u>

8.11 Pursuant to 10 U.S.C. § 2705(c), USAF shall
7 establish a Technical Review Committee ("TRC").

8 8.12 The purpose of the TRC is to afford a forum
9 for cooperation between USAF and concerned local officials and
10 citizens and to provide a meaningful opportunity for the members
11 of the TRC to become informed and to express their opinion about
12 significant aspects of the RI/FS or the RD/RA process.

IX. PROJECT MANAGERS

U.S. EPA, ADEC, and USAF shall each 9.1 15 designate a Project Manager and Alternate (hereinafter jointly 16 referred to as Project Manager) for the purpose of overseeing the 17 implementation of this Agreement. Within five (5) days of the 18 effective date of this Agreement, each Party shall notify the 19 other Parties of the name and address of its Project Manager. 20 Any Party may change its designated Project Manager by notifying 21 the other Parties, in writing, within five (5) days of the 22 change. Communications between the Parties concerning the terms 23 and conditions of this Agreement shall be directed through the 24 Project Managers as set forth in Part XIV of this Agreement. Each 25 Project Manager shall be responsible for assuring that all 26

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communications from the other Project Managers are appropriately
 disseminated and processed by their respective Agencies.

3 9.2 Project Managers shall have the authority (1) take samples, request split samples, and ensure that 4 to: 5 work is performed properly and in accordance with the terms of 6 any final Management Plan; (2) observe all activities performed 7 pursuant to this Agreement, take photographs, and make such other reports on the progress of the work as the Project Managers deem 8 9 appropriate; (3) review records, files, and documents relevant to this Agreement; (4) recommend and request minor field 10 modifications to the work to be performed pursuant to the 11 Agreement, or in techniques, procedures, or designs utilized in 12 carrying out this Agreement; (5) exercise the authorities granted 13 to them in this Part, and the NCP; and (6) act in accordance with 14 Paragraph 33.1 (Modification/Amendment of Agreement). 15

9.3 Each Project Manager shall be, or rely on, a
qualified and competent person with experience in hazardous
substances site investigations and remedial actions and having
the skills necessary to implement this Agreement.

20 9.4 The Project Managers may, in accordance with Part XX(J) of this Agreement, make modifications to the work to 21 22 be performed pursuant to this Agreement, or in techniques, procedures, or designs utilized in carrying out this Agreement. 23 Any minor field modification proposed by any Party pursuant to 24 this Part must be approved orally by all Parties' Project 25 Managers to be effective. The USAF Project Manager will make a 26

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contemporaneous record of such modification, which shall be included in the next progress report. Even after approval of the 2 proposed modification, no Project Manager will require implementation by a government contractor without approval of the appropriate Government Contracting Officer.

9.5 The Project Manager for USAF shall be responsible for day-to-day field activities at the Site, and shall have all the authority vested in the Remedial Project Manager by the NCP, 40 CFR Part 300. The Project Manager for USAF shall be physically present at the Site, or reasonably available to supervise work, during all hours of work performed at the Site pursuant to this Agreement.

9.6 The Project Managers shall be reasonably available to consult on work performed pursuant to this Agreement and shall make themselves available to each other for the pendency of this Agreement. The absence of USAF, U.S. EPA, or ADEC Project managers from the Site shall not be cause for work stoppage or delay.

X. ACCESS

Without limitation on any authority 21 10.1 conferred on them by law, U.S. EPA, ADEC, and/or their authorized 22 23 representatives, shall have authority to enter the Site at all 24 reasonable times for the purposes of, among other things: (1)25 inspecting records, operating logs, contracts, and other documents relevant to implementation of this Agreement; 26

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(2) reviewing the progress of USAF, its response action 1 contractors, or agents in implementing this Agreement; 2 3 (3) conducting such tests as ADEC and U.S. EPA Project Managers deem necessary; and (4) verifying the data submitted to U.S. EPA 4 USAF shall honor all requests for such access 5 and ADEC by USAF. by U.S. EPA and ADEC, subject only to any statutory or regulatory 6 requirement as may be necessary to protect national security or 7 mission-essential activities. In the event that access requested 8 by either U.S. EPA or ADEC is denied by USAF, USAF shall, within 9 forty-eight (48) hours, provide a written explanation of the 10 reason for the denial, including reference to the applicable 11 12 regulations, and, upon request, a copy of such regulations. USAF shall expeditiously make alternative arrangements for 13 accommodating the requested access. USAF shall not restrict the 14 15 access rights of U.S. EPA or ADEC to any greater extent than USAF restricts the access rights of its contractors performing work 16 pursuant to this Agreement. 17

10.2 To the extent that this Agreement requires 18 access to property not owned and controlled by USAF, USAF shall 19 20 exercise its authorities to obtain access pursuant to Section 104(e) of CERCLA, 42 U.S.C. § 9604(e), and will make every 21 22 reasonable effort to obtain signed access agreements for itself, its contractors, agents, U.S. EPA, and ADEC, and provide U.S. EPA 23 and ADEC with copies of such agreements. With respect to 24 non-USAF property upon which monitoring wells, pumping wells, 25 treatment facilities, or other response actions are to be 26

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located, the access agreements should provide that no conveyance 1 of title, easement, or other interest in the property shall be 2 3 consummated without provisions for the continued operation of such wells, treatment facilities, or other response actions on å the property. The access agreements should also provide to the 5 extent practicable that the owners of any property where 6 monitoring wells, pumping wells, treatment facilities, or other 7 response actions are located shall notify the USAF, ADEC, and the 8 U.S. EPA by certified mail, at least thirty (30) days prior to 9 10 any conveyance, of the property owner's intent to convey any 11 interest in the property and of the provisions made for the continued operation of the monitoring wells, treatment 12 13 facilities, or other response actions installed pursuant to this 14 Agreement.

15 10.3 Nothing in this Part shall be construed to
16 limit the discretion of USAF to exercise the authority of the
17 President under Section 104(e) of CERCLA, 42 U.S.C. § 9604(e), as
18 delegated by Executive Order 12580.

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XI. <u>SAMPLING AND DATA/DOCUMENT AVAILABILITY</u>

11.1 The Parties shall make available to each
other quality-assured results of sampling, tests, or other data
generated by or on behalf of any Party under this Agreement
within sixty (60) days of collection or field testing. If
quality assurance is not completed within sixty (60) days,
preliminary data or results shall be made available within the

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sixty (60) day period and quality assured data or results shall 1 be submitted as they become available but in no event later than 2 one hundred (100) days after the sampling or testing. These 3 periods can be extended upon mutual agreement among the Project Managers.

11.2 At the request of either the ADEC or 6 U.S. EPA Project Manager, USAF shall allow split or duplicate 7 samples to be taken by ADEC or U.S. EPA during sample collection 8 conducted during the implementation of this Agreement. . USAF's 9 Project Manager shall notify the U.S. EPA and ADEC Project 10 Managers not less than fourteen (14) business days in advance of 11 any well drilling, sample collection, or other monitoring 12 activity, conducted pursuant to this Agreement. The fourteen 13 (14) day notification can be waived upon mutual agreement among 14 the Project Managers. 15

If preliminary analysis indicates a 11.3 16 potential imminent and substantial endangerment to the public 17 health, all Project Managers shall be immediately notified. 18

11.4 Laboratory reports shall be made available 19 at the Site for the review of the Parties immediately upon 20 completion of laboratory analysis. 21

QUALITY ASSURANCE XII.

12.1 Throughout all sample collection, 24 transportation, and analyses activities conducted in connection 25 with this Agreement, USAF shall use procedures for quality 26

27 FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 26 28

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assurance, and for quality control, and for chain-of-custody in · 1 2 accordance with approved U.S. EPA methods, including "Interim 3 Guidelines and Specifications for Preparing Quality Assurance Project Plans," QAMS-005/80, "Data Quality Objective Guidance," 4 U.S. EPA 1540/687/003 and 004, and subsequent amendments to such 5 guidelines. USAF shall require each laboratory it uses to 6 perform any analysis according to approved U.S. EPA methods and 7 to demonstrate a quality assurance/quality control program 8 equivalent to that followed by U.S. EPA and consistent with 9 10 U.S. EPA document QAMS-005/80. 11 12 XIII. REPORTING 13 13.1 USAF shall submit to the other Parties 14 quarterly written progress reports. The reports will include, 15 but not be limited to, the following information: 16 A detailed summary of all of the remedial, (a) removal, and investigation activities during the previous 17 quarter, including any analytical results, any community 18 relations activities, and any community contacts or inquiries 19 20 related to the hazardous substance contamination at the Site; 21 (b) · An outline of the planned activities for the 22 upcoming quarter; (C) A detailed statement of the manner and the 23 extent to which the timetables and deadlines are being met; 24 (d) The status of efforts to obtain 25 rights-of-entry necessary for monitoring and well installation 26 27 FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 27 September 19, 1991 28

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2 (e) The status of any other activities proposed
3 or underway that may affect any phase of the activities described
4 in the Attachments.

13.2 The quarterly written progress reports shall be submitted on the tenth (10th) day of each calendar quarter following the effective date of this Agreement.

XIV. NOTICE TO THE PARTIES

10 14.1 All Parties shall expeditiously transmit
11 primary and secondary documents, and all notices required herein.
12 Time limitations shall commence upon receipt.

13 14.2 Unless otherwise provided, notice to the
14 individual Parties shall be provided under this Agreement to the
15 following addresses:

(A) For the USAF: 21 CSG/DEEV 22040 Maple Street Elmendorf AFB, Alaska 99506-3240 (907) 552-4157/4618

(B) For U.S. EPA:

U.S. Environmental Protection Agency Alaska Operations Office 222 W. 7th Avenue, Box 19 Anchorage, Alaska 99513 (907) 271-5083 and

U.S. Environmental Protection Agency Federal Facility Section 1200 Sixth Avenue, HW-074 Seattle, Washington 98101 (206) 442-6642

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(C) For the State of Alaska:

Alaska State Department of Environmental Conservation South Central Office Contaminated Site Program 3601 C Street, Suite 1334 Anchorage, Alaska 99503 (907) 563-6529

XV. PERMITS

15.1 Nothing in this Agreement relieves USAF from the requirement of obtaining an otherwise applicable permit or other authorization whenever it proposes a response action involving the shipment or movement off-site of a hazardous substance, or undertakes any activities not directly related to response actions at the Site.

XVI. <u>RETENTION OF RECORDS</u>

16.1 The Parties shall preserve for a minimum of ten (10) years after termination of this Agreement all records and documents in their possession or in the possession of their divisions, employees, agents, accountants, contractors, or attorneys that relate to the presence of hazardous wastes, hazardous substances, pollutants, and contaminants at the Site or to the implementation of this Agreement, despite any document retention policy to the contrary. After this ten (10) year period, the Parties shall notify one another at least forty-five (45) days prior to destruction or disposal of any such documents or records. Upon request by any Party, all Parties shall make available such records or documents, or true copies to one FEDERAL FACILITY AGREEMENT

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another. Documents may be converted to permanent electronic or optical media and paper originals disposed of after forty-five (45) days notification to the other Parties.

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XVII. PUBLIC PARTICIPATION AND ADMINISTRATIVE RECORD

17.1 The Parties agree that this Agreement and any subsequent plan(s) for remedial action at the Site arising out of this Agreement shall comply with the administrative record and public participation requirements of CERCLA, including Section 117 of SARA, the NCP, and U.S. EPA guidance on public participation and administrative records.

17.2 USAF shall develop and implement a Community
Relations Plan ("CRP") that responds to the need for an
interactive relationship with all interested community elements,
both on- and off-Site, regarding activities and elements of work
undertaken by USAF. USAF agrees to develop and implement the CRP
in a manner consistent with Section 117 of SARA, 42 U.S.C.
§ 9613(k), the NCP, and U.S. EPA guidance.

USAF shall establish and maintain an 17.3 19 administrative record at or near Elmendorf AFB in accordance with 20 Section 113(k) of CERCLA, 42 U.S.C. § 9613(k). The 21 administrative record shall be established and maintained in 22 accordance with U.S. EPA policy and guidelines. A copy of each 23 document included in the administrative record developed by USAF 24 shall expeditiously be provided to ADEC and U.S. EPA upon written 25 request. USAF shall provide to U.S. EPA and ADEC an Index of 26

27 FEDERAL FACILITY AGREEMENT 28 ELMENDORF AIR FORCE BASE - Page 30

documents in the administrative record on a quarterly basis, if 1 changes have occurred. 2

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CREATION OF DANGER/EMERGENCY ACTION XVITT.

In the event U.S. EPA or ADEC determine that 5 18.1 activities conducted pursuant to this Agreement, or any other 6 7 circumstances or activities, are creating an imminent and substantial endangerment to the health or welfare of the people 8 on the Site or in the surrounding area or to the environment, 9 U.S. EPA or ADEC may require or order USAF to stop further 10 implementation of this Agreement for such period of time as 11 needed to abate the danger. Any unilateral work stoppage for 12 longer than twenty-four (24) hours requires the concurrence of 13 the U.S. EPA Division Director, in accordance with Paragraph 21.9.

In the event USAF determines that activities 18.2 16 undertaken in furtherance of this Agreement or any other 17 circumstances or activities at the Site are creating an imminent 18 and substantial endangerment to the health or welfare of the 19 people on the Site or in the surrounding area or to the 20 environment, USAF may stop implementation of this Agreement for 21 such periods of time necessary for U.S. EPA and ADEC to evaluate 22 the situation and determine whether USAF should proceed with 23 implementation of the Agreement or whether the work stoppage 24 should be continued until the danger is abated. USAF shall 25 notify the other Parties as soon as is possible, but not later 26

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than twenty-four (24) hours after such stoppage of work, and provide U.S. EPA and ADEC with documentation of its analysis in reaching this determination. If, after consultation with ADEC, U.S. EPA disagrees with the USAF determination, it may require USAF to resume implementation of this Agreement.

If U.S. EPA concurs in the work stoppage by 18.3 6 USAF, or if U.S. EPA or ADEC require or order a work stoppage, 7 USAF's obligations shall be suspended and the time periods for 8 performance of that work, as well as the time period for any 9 other work dependent upon the work that was stopped, shall be 10 extended, pursuant to Part XXV of this Agreement. Any 11 disagreements pursuant to this Part shall be resolved through the 12 dispute resolution procedures in Part XXI of the Agreement by 13 referral directly to the DRC. 14

XIX. FIVE YEAR REVIEW

If a remedial action is selected that 19.1 17 results in any hazardous substances, pollutants, or contaminants 18 remaining at the Site, the Parties shall review such remedial 19 action no less often than each five (5) years after the 20 initiation of such remedial action to assure that human health 21 and the environment are being protected by the remedial action 22 being implemented. The U.S. EPA Project Manager and the ADEC .23 Project Manager shall advise the USAF Project Manager of their 24 findings in this regard. If any Party determines that additional 25 action is required, the Agreement may be amended pursuant to Part 26

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XXXIII. If the Parties are unable to agree on the need to amend
 this Agreement, dispute resolution under Part XXI shall be
 available to any Party.

XX. CONSULTATION WITH U.S. EPA AND ADEC

A. Applicability

The provisions of this Part establish the 20.1 7 procedures that shall be used by the Parties to provide each 8 other with appropriate notice, review, comment, and response to 9 comments regarding RI/FS and RD/RA documents, specified herein as 10 either primary or secondary documents. In accordance with 11 Section 120 of CERCLA, 42 U.S.C. § 9620, and 10 U.S.C. § 2705, 12 USAF will normally be responsible for issuing primary and 13 secondary documents to U.S. EPA and ADEC. As of the effective 14 date of this Agreement, all draft and draft final documents for 15 any deliverable document identified herein shall be prepared, 16 distributed, and subject to dispute in accordance with Paragraphs 17 20.3 through 20.24. 18

19 20.2 The designation of a document as "draft" or
20 "final" is solely for purposes of consultation with U.S. EPA and
21 ADEC in accordance with this Part. Such designation does not
22 affect the obligation of the Parties to issue documents, which
23 may be referred to herein as "final," to the public for review
24 and comment as appropriate and as required by law.

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B. <u>General Process for RI/FS and RD/RA Documents</u>

20.3 Primary documents include those documents

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that are major, discrete portions of RI/FS or RD/RA activities. 1 2 Primary documents are initially issued by USAF in draft subject 3 to review and comment by U.S. EPA and ADEC. Following receipt of comments on a particular draft primary document, USAF will 4 5 respond to the comments received and issue a draft final primary 6 document subject to dispute resolution. The draft final primary 7 document shall become the final primary document either thirty 8 (30) days after submittal of a draft final document if dispute resolution is not invoked, unless otherwise agreed as provided in 9 10 Paragraph 20.18, or as modified by decision of the dispute resolution process. U.S. EPA and ADEC shall, within the first 11 12 fifteen (15) days of this thirty (30) day period for finalization of primary documents, identify to USAF any issues or comments in 13 14 order to provide sufficient time for review, discussion, and 15 modification of draft final documents as necessary to resolve potential disputes. 16

17 Secondary documents include those documents 20.4 that are discrete portions of the primary documents and are 18 19 typically input or feeder documents. Secondary documents are 20 issued by USAF in draft subject to review and comment by U.S. EPA and ADEC. Although USAF will respond to comments received, the 21 22 draft secondary documents may be finalized in the context of the corresponding primary documents. A secondary document may be 23 disputed only at the time the corresponding draft final primary 24 document is issued. 25

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1	C. Primary Documents
2	20.5 USAF shall complete and transmit draft
3	documents for the following primary documents to U.S. EPA and
4	ADEC for review and comment in accordance with the provisions of
5	this Part:
6	(a) Base-wide Investigation Work Plan
7	(b) RI/FS Management Plan, including Work Plan, Field
8	Sampling Plan ("FSP"), Quality Assurance Project
9	Plan ("QAPP"), and Treatability Study Work Plan
10	(C) Community Relations Plan ("CRP") [Base-wide]
11	(d) RI/FS Report (including RI, Baseline Risk
12	Assessment, FS)
13	(e) ROD(s)
14	(f) Remedial Design/Remedial Action ("RD/RA") Scope
15	of Work, including
16	- Critical path schedule for RD/RA and
17	start of RA work element
18	- Funding needs and availability for
19	RD/RA
20	- Description of each remedial work
21	element
22	- CRP Amendment
23	(g) Remedial Design
24	(h) Remedial Action Work Plan
25	20.6 Only the draft final documents for the
26	primary documents identified above shall be subject to dispute
27	FEDERAL FACILITY AGREEMENT
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resolution. USAF shall complete and transmit draft primary 1 2 documents in accordance with the schedules and deadlines 3 established pursuant to Part XXIV of this Agreement. Primary 4 documents may include target dates for subtasks as provided for 5 in Paragraph 20.8. The purpose of target dates is to assist USAF 6 in meeting deadlines, but target dates do not become enforceable 7 by their inclusion in the primary documents and are not subject to Parts XXII, XXIV, and/or XXV. 8 9 Secondary Documents D. 10 20.7 USAF shall complete and transmit draft documents for the following secondary documents to U.S. EPA and 11 ADEC for review and comment in accordance with the provisions of 12 this Part: 13 (a) LFI Work Plan 14 15 (b) LFI Report (c)Conceptual Site Model/Data Quality Objectives. 16 (d) ARARs Evaluation 17 18 (e) Health and Safety Plan ("HSP") (f) Base-Wide Background Sampling Plan 19 Base-Wide Ecological Survey 20 (q)21 (h) RI Report Baseline Risk Assessment 22 (i) (\mathbf{j}) 23 Proposed Plan 35% Remedial Design 24 (k) 25 (1)60% Remedial Design 26 20.8 Although U.S. EPA and ADEC may comment on

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the draft documents for the secondary documents listed above,
 such documents shall not be subject to dispute resolution except
 as provided by Paragraph 20.4. Target dates shall be established
 pursuant to Part XXIV of this Agreement for the completion and
 transmission of draft secondary documents.

E. Meetings of the Project Managers on Development of Reports

7 20.9 The Project Managers shall meet approximately every thirty (30) days, except as otherwise agreed 8 9 by the Parties, to review and discuss the progress of work being performed at the Site on the primary and secondary documents. 10 Prior to preparing any draft report specified in Paragraphs 20.5 11 12 and 20.7 above, the Project Managers shall meet to discuss the 13 report results in an effort to reach a common understanding, to the maximum extent practicable, with respect to the results to be 14 15 presented in the draft report. Prior to the development of 16 either a Statement of Work, Management Plan, or Sampling and 17 Analysis Plan, the Project Managers shall meet to develop a Scope 18 of Work that will be used when preparing a Sampling and Analysis 19 Plan or Management Plan for a remedial site inspection or 20 investigation.

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F. Identification and Determination of Potential ARARs

22 20.10 For those primary or secondary documents
23 that consist of or include ARAR determinations, prior to the
24 issuance of a draft document the Project Managers shall meet to
25 identify and propose, to the best of their ability, all potential
26 ARARs pertinent to the report being addressed. Draft ARAR

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determinations shall be prepared in accordance with Section 121(d)(2) of CERCLA, 42 U.S.C. § 9621(d)(2), the NCP, and 2 pertinent written guidance issued by U.S. EPA and ADEC, that is 3 not inconsistent with CERCLA and the NCP.

5 In identifying potential ARARs, the Parties 20.11 recognize that actual ARARs can be identified only on a 6 source-specific basis and that ARARs depend on the specific 8 hazardous substances, pollutants, and contaminants at a source, the particular actions proposed as a remedy, and the characteristics of a source. The Parties recognize that ARAR identification is necessarily an iterative process and that potential ARARs must be re-examined throughout the RI/FS process until a ROD is issued.

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G. Review and Comment on Draft Documents

USAF shall complete and transmit each draft 20.12 primary document to U.S. EPA and ADEC on or before the 16 17 corresponding deadline established for the issuance of the document. USAF shall complete and transmit the draft secondary. 18 19 document in accordance with the target dates established for the 20 issuance of such documents.

21 Unless the Parties mutually agree to another 20.13 22 time period, all draft documents shall be subject to a thirty 23 (30) day period for review and comment. Review of any document 24 by U.S. EPA or ADEC may concern all aspects of the report 25 (including completeness) and should include, but is not limited 26 to, technical evaluation of any aspect of the document, and

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consistency with CERCLA, the NCP, applicable state laws, and any 1 pertinent guidance or policy issued by U.S. EPA or ADEC. 2 Comments by U.S. EPA and ADEC shall be provided with adequate 3 specificity so that USAF may respond to the comments and, if 4 appropriate, make changes to the draft document. Comments shall 5 6 refer to any pertinent sources of authority or references upon which the comments are based, and, upon request of USAF, U.S. EPA 7 or ADEC shall provide a copy of the cited authority or reference. 8 In unusual circumstances, U.S. EPA and ADEC may extend the thirty 9 (30) day comment period for an additional twenty (20) days by 10 11 written notice to USAF prior to the end of the thirty (30) day On or before the close of the comment period, U.S. EPA 12 period. and ADEC shall transmit by next day mail their written comments 13 to USAF. 14

15 20.14 Representatives of USAF shall make
16 themselves readily available to U.S. EPA and ADEC during the
17 comment period for purposes of informally responding to questions
18 and comments on draft documents. Oral comments made during such
19 discussions need not be the subject of a written response by USAF
20 on the close of the comment period.

20.15 In commenting on a draft document that
22 contains a proposed ARAR determination, U.S. EPA and ADEC shall
23 include a reasoned statement of whether they object to any
24 portion of the proposed ARAR determination. To the extent that
25 U.S. EPA or ADEC do object, they shall explain the basis for
26 their objection in detail and shall identify any ARARs that they

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believe were not properly addressed in the proposed ARAR determination.

Following the close of the comment period 3 20.16 for a draft document, USAF shall give full consideration to all 4 written comments on the draft document submitted during the 5 comment period. Within thirty (30) days of the close of the 6 comment period on a draft secondary document, USAF shall transmit 7 to U.S. EPA and ADEC its written response to comments received 8 within the comment period. Within thirty (30) days of the close 9 of the comment period on a draft primary document, USAF shall 10 transmit to U.S. EPA and ADEC a draft final primary document that 11 shall include USAF's response to all written comments received 12 within the comment period. While the resulting draft final 13 document shall be the responsibility of USAF, it shall be the 14 product of consensus to the maximum extent possible. 15

USAF may extend the thirty (30) day period 20.17 16 for either responding to comments on a draft document or for 17 issuing the draft final primary document for an additional twenty 18 (20) days by providing notice to U.S. EPA and ADEC. In 19 appropriate circumstances, this time period may be further 20 extended in accordance with Part XXV. 21

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Availability of Dispute Resolution for Η. Draft Final Primary Documents

20.18 Project Managers may agree to extend by fifteen (15) days the period for finalization of the draft final 25 primary documents provided in Paragraph 20.3 as necessary for 26 discussion and modification of draft final primary documents as 27 FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 40 September 19, 1991 28

1 necessary to resolve potential disputes.

2 20.19 Dispute resolution shall be available to the
3 Parties for draft final primary documents as set forth in Part
4 XXI.

5 20.20 When dispute resolution is invoked on a 6 draft final primary document, work may be stopped in accordance 7 with the procedures set forth in Part XXI.

I. Finalization of Documents

The draft final primary document shall serve 9 20.21 as the final primary document if no Party invokes dispute 10 resolution regarding the document or, if invoked, at completion 11 of the dispute resolution process should USAF's position be 12 If USAF's determination is not sustained in the 13 sustained. dispute resolution process, USAF shall prepare, within not more 14 than thirty-five (35) days, a revision of the draft final 15 document that conforms to the results of dispute resolution. In 16 appropriate circumstances, the time period for this revision 17 process may be extended in accordance with Part XXV hereof. 18

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J. <u>Subsequent Modifications</u>

20 20.22 Following finalization of any primary
21 document pursuant to Paragraph 20.20 above, any Party may seek to
22 modify the document, including seeking additional field work,
23 pilot studies, computer modeling, or other supporting technical
24 work, only as provided in Paragraphs 20.22 and 20.23.

25 20.23 A Party may seek to modify a document,
26 including Attachment 1, after finalization if it determines,

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based on new information (i.e., information that became 1 available, or conditions that became known, after the document 2 was finalized) that the requested modification is necessary. А 3 Party may seek such a modification by submitting a concise written request to the Project Managers of the other Parties. The request shall specify the nature of the requested modification and how the request is based on new information.

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In the event that a consensus among the 8 20.24 Parties is reached, the modification shall be incorporated by 9 reference and become fully enforceable under the Agreement. In 10 the event that a consensus is not reached by the Project Managers 11 on the need for a modification, any Party may invoke dispute 12 resolution as provided in Part XXI to determine if such 13 modification shall be conducted. Modification of a document 14 shall be required only upon a showing that: (1) the requested 1.5 modification is based on significant new information, and (2) the 16 requested modification could be of significant assistance in 17 evaluating effects on human health or the environment, in 18 evaluating the selection of remedial alternatives, or in 19 protecting human health and the environment. 20

Nothing in this Part shall alter U.S. EPA's 20.25 21 or ADEC's ability to request the performance of additional work 22 that was not contemplated by this Agreement. USAF's obligation 23 to perform such work must be established by either a modification 24 of a report or document or by amendment to this Agreement. 25

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XXI. RESOLUTION OF DISPUTES

Except as specifically set forth elsewhere 21.1 in this Agreement, if a dispute arises under this Agreement, the procedures of this Part shall apply. All Parties to this Agreement shall make reasonable efforts to informally resolve disputes at the Project Manager or immediate supervisor level. If resolution cannot be achieved informally, the procedures of this Part shall be implemented to resolve a dispute.

21.2 Within thirty (30) days after: (1) the 9 issuance of a draft final primary document pursuant to this 10 11 Agreement, or (2) any action that leads to or generates a dispute, the disputing Party shall submit to the Dispute 12 Resolution Committee ("DRC") a written statement of dispute 13 setting forth the nature of the dispute, the work affected by the 14 dispute, the disputing Party's position with respect to the 15 dispute, and the technical, legal, or factual information the 16 disputing Party is relying upon to support its position. 17

18 ·21.3 Prior to any Party's issuance of a written 19 statement of dispute, the disputing Party shall engage the other Parties in informal dispute resolution among the Project Managers 20 21 and/or their immediate supervisors. During this informal dispute resolution period the Parties shall meet as many times as are – 22 necessary to discuss and attempt resolution of the dispute. 23

The DRC will serve as a forum for resolution 24 21.4 of disputes for which agreement has not been reached through 25 informal dispute resolution. The Parties shall each designate 26

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one individual and an alternate to serve on the DRC. 1 The 2 individuals designated to serve on the DRC shall be employed at the policy level (SES or equivalent) or be delegated the 3 authority to participate on the DRC for the purposes of dispute 4 resolution under this Agreement. The U.S. EPA representative on 5 6 the DRC is the Hazardous Waste Division Director ("Division 7 Director") of U.S. EPA's Region 10. USAF's designated member is 8 the Vice Commander, 11th Air Force (PACAF). ADEC's designated member is the Section Chief of the Contaminated Site Section 9 ("Section Chief"), Alaska Department of Environmental 10 Conservation. Written notice of any delegation of authority from 11 a Party's designated representative on the DRC shall be provided 12 to all other Parties. 13

Following elevation of a dispute to the DRC, 14 21.5 the DRC shall have twenty-one (21) days to unanimously resolve 15 16 the dispute and issue a written decision. If the DRC is unable to 17 unanimously resolve the dispute within this twenty-one (21) day 18 period, the written statement of dispute shall be forwarded to the Senior Executive Committee (SEC) for resolution within seven 19 20 (7) days after the close of the twenty-one (21) day resolution 21 period.

22 21.6 The SEC will serve as the forum for
23 resolution of disputes for which agreement has not been reached
24 by the DRC. The U.S. EPA representative on the SEC is the
25 Regional Administrator of U.S. EPA's Region 10. USAF's
26 representative on the SEC is the Deputy Assistant Secretary of

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the Air Force for Environment, Safety and Occupational Health. 1 2 ADEC's representative on the SEC is the Director, Division of Spill Prevention and Response, Alaska Department of Environmental 3 Conservation. The SEC members shall, as appropriate, confer, 4 meet, and exert their best efforts to resolve the dispute and 5 6 issue a written decision. If unanimous resolution of the dispute 7 is not reached within twenty-one (21) days, U.S. EPA's Regional 8 Administrator shall issue a written position on the dispute. 9 USAF or ADEC may, within fourteen (14) days of the Regional 10 Administrator's issuance of U.S. EPA's position, issue a written notice elevating the dispute to the Administrator of U.S. EPA for 11 12 resolution in accordance with all applicable laws and procedures. In the event that USAF or ADEC elect not to elevate the dispute 13 to the Administrator within the designated fourteen (14) day 14 15 escalation period, USAF and/or ADEC shall be deemed to have 16 agreed with the Regional Administrator's written position with respect to the dispute. 17

21.7 Upon escalation of a dispute to the 18 19 Administrator of U.S. EPA pursuant to Paragraph 21.6, the Administrator will review and resolve the dispute within 20 twenty-one (21) days. Upon request, and prior to resolving the 21 dispute, the U.S. EPA Administrator shall meet and confer with 22 USAF's Secretariat Representative and the Commissioner of ADEC or 23 the Commissioner's representative to discuss the issue(s) under 24 dispute. The Administrator will provide notice to all Parties of 25 any Party's request to meet or confer with respect to any such 26

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dispute and will provide an adequate opportunity for all Parties
 to participate in any meeting or conference convened to resolve
 such dispute. Upon resolution, the Administrator shall provide
 USAF and ADEC with a written final decision setting forth
 resolution of the dispute. The duties of the Administrator set
 forth in this Part shall not be delegated.

7 The pendency of any dispute under this Part 21.8 8 shall not affect USAF's responsibility for timely performance of 9 the work required by this Agreement, except that the time period for completion of work affected by such dispute shall be extended 10 for a period of time usually not to exceed the actual time taken 11 to resolve any good faith dispute in accordance with the 12 procedures specified herein. All elements of the work required 13 by this Agreement that are not affected by the dispute shall 14 continue and be completed in accordance with the applicable 15 schedule. 16

17 21.9 When dispute resolution is in progress, work affected by the dispute will immediately be discontinued if the 18 Division Director for U.S. EPA's Region 10 or the ADEC Section 19 Chief request, in writing, that work related to the dispute be 20 stopped because, in U.S. EPA's or ADEC's opinion, such work is 21 inadequate or defective, and such inadequacy or defect is likely 22 23 to yield an adverse effect on human health or the environment, or 24 is likely to have a substantial adverse effect on the remedy selection or implementation process. To the extent possible, 25 U.S. EPA and ADEC shall consult with all Parties prior to 26

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initiating a work stoppage request. After stoppage of work, if 1 any Party believes that the work stoppage is inappropriate or may 2 3 have potential significant adverse impacts, that Party may meet with the other Parties to discuss the work stoppage. 4 Following 5 this meeting, and further consideration of the issues, the U.S. EPA Division Director will issue, in writing, a final 6 decision with respect to the work stoppage. The final written decision of the U.S. EPA Division Director may immediately be 8 subjected to formal dispute resolution. Such dispute may be brought directly to either the DRC or the SEC, at the discretion of the Party requesting dispute resolution.

12 21.10 Within twenty-one (21) days of resolution of 13 a dispute pursuant to the procedures specified in this Part, USAF shall incorporate the resolution and final determination into the 14 15 appropriate plan, schedule, or procedures and proceed to implement this Agreement according to the amended plan, schedule, 16 or procedures. 17

18 21.11 Resolution of a dispute pursuant to this Part of the Agreement constitutes a final resolution of that 19 dispute arising under this Agreement. All Parties shall abide by 20 all terms and conditions of any final resolution of dispute 21 obtained pursuant to this Part of this Agreement. 22

XXII. ENFORCEABILITY

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22.1 The Parties agree that:

> (a)Upon its effective date and to the extent

FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 47 28

1 permitted by Section 310 of CERCLA, 42 U.S.C. § 9659, this 2 Agreement is enforceable by any person, and the violation of any 3 standard, regulation, condition, requirement, or order contained 4 herein will be subject to civil penalties under Sections 310(c) 5 and 109 of CERCLA, 42 U.S.C. §§ 9659(c) and 9609;

(b) All deadlines associated with the RI/FS
7 shall be enforceable by any person pursuant to Section 310 of
8 CERCLA, 42 U.S.C. § 9659, and any violation of such deadlines
9 will be subject to civil penalties under Sections 109 and 310(c)
10 of CERCLA, 42 U.S.C. §§ 9609 and 9659(c);

All terms and conditions of this Agreement 11 (C) that relate to interim or final remedial actions, including 12 corresponding schedules and deadlines, and all work associated 13 14 with the interim or final remedial actions, shall be enforceable by any person pursuant to Section 310(c) of CERCLA, 42 U.S.C. 15 § 9659(c), and any violation of such terms or conditions will be 16 subject to civil penalties under Sections 109 and 310(c) of 17 CERCLA, 42 U.S.C. §§ 9609 and 9659(c); and 18

(d) Any final resolution of a dispute pursuant
to Part XXI of this Agreement that establishes a term, condition,
schedule, or deadline shall be enforceable by any person pursuant
to Section 310(c) of CERCLA, 42 U.S.C. § 9659(c), and any
violation of such term, condition, schedule, or deadline will be
subject to civil penalties under Sections 109 and 310(c) of
CERCLA, 42 U.S.C. §§ 9609 and 9659(c).

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22.2 The Parties agree that all Parties shall

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have the right to enforce the terms of this Agreement.

XXIII. STIPULATED PENALTIES

23.1 In the event that USAF fails to submit a primary document to U.S. EPA and ADEC pursuant to the appropriate 5 6 timetable or deadline in accordance with the requirements of this Agreement, or fails to comply with a term or condition of this 7 Agreement that relates to an interim or final remedial action, 8 9 U.S. EPA may assess a stipulated penalty against USAF. А stipulated penalty may be assessed in an amount not to exceed 10 five thousand dollars (\$5,000) for the first week (or part 11 thereof), and ten thousand dollars (\$10,000) for each additional 12 13 week (or part thereof) for which a failure set forth in this paragraph occurs. 14

Upon determining that USAF has failed in a 15 23.2 manner set forth in Paragraph 23.1, U.S. EPA shall so notify USAF 16 in writing. If the failure in question is not already subject to 17 dispute resolution at the time such notice is received, USAF 18 19 shall have fifteen (15) days after receipt of the notice to invoke dispute resolution on the question of whether the failure 20 did, in fact, occur. USAF shall not be liable for the stipulated 21 penalty assessed by U.S. EPA if the failure is determined, 22 through the dispute resolution process, not to have occurred. 23 No assessment of a stipulated penalty shall be final until the 24 25 conclusion of dispute resolution procedures related to the assessment of the stipulated penalty. 26

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23.3 1 The annual reports required by Section 120(e)(5) of CERCLA, 42 U.S.C. § 9620(e)(5), shall include, with 2 3 respect to each final assessment of a stipulated penalty against USAF under this Agreement, each of the following: 5 ·a. The facility responsible for the failure; 6 b. A statement of the facts and circumstances giving rise to the failure; 7 A statement of any administrative or other c. 8 corrective action taken at the relevant facility, or a statement of why such 9 measures were determined inappropriate; đ. A statement of any additional action taken 10 by or at the facility to prevent recurrence of the same type of failure; and 11 12 The total dollar amount of the stipulated e. penalty assessed for the particular failure. 13 23.4 Stipulated penalties assessed pursuant to 14 this Part shall be payable to the Hazardous Substances Response 15 Trust Fund only in the manner and to the extent expressly 16 provided for in Acts authorizing funds for, and appropriations 17 to, the U.S. Department of Defense. 18 23.5 In no event shall this Part give rise to a 19 stipulated penalty in excess of the amount set forth in Section 20 109 of CERCLA, 42 U.S.C. § 9609, or Section 3008 of RCRA, 21 42 U.S.C. § 6928. 22 This Part shall not affect USAF's ability to 23.6 . 23 obtain an extension of a timetable, deadline, or schedule 24 pursuant to Part XXV of this Agreement. 25 23.7 Nothing in this Agreement shall be construed 26 to render any officer or employee of USAF personally liable for 27 FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 50 September 19, 1991 28

the payment of any stipulated penalty assessed pursuant to this
 Part.

XXIV. <u>DEADLINES</u>

424.1Deadlines (subject to extension pursuant to5Part XXV and Part XXXIII) for the draft primary documents are6established in Attachment 1 (Table 3).

7 24.2 Within twenty-one (21) days of the effective
8 date of this Agreement, USAF shall propose target dates for
9 completion of appropriate draft secondary documents for each of
10 the OUS.

11 24.3 Within twenty-one (21) days of issuance of each ROD, USAF shall submit the RD/RA Scope of Work that shall 12 13 include the schedule for submittal of post-ROD documents. If the Parties agree on the proposed deadlines, the finalized deadlines 14 15 shall be incorporated into the Agreement. If the Parties fail to 16 agree within thirty (30) days of the proposed deadlines, the matter shall immediately be submitted for dispute resolution 17 pursuant to Part XXI of this Agreement. The deadlines shall be 18 19 published utilizing the procedures set forth in Paragraph 24.5.

20 24.4 USAF shall provide notification to U.S. EPA
21 and ADEC within thirty (30) days of identifying an additional
22 potential source area that appears to require additional
23 investigation and/or remediation under the Agreement. A remedial
24 source evaluation shall, if appropriate, be undertaken by the
25 USAF to evaluate the potential releases of hazardous substances,
26 pollutants, or contaminants.

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24.5 The final deadlines established pursuant to
 this Part shall be published by U.S. EPA, in conjunction with
 ADEC.

4 24.6 The deadlines set forth in this Part may be 5 extended pursuant to Part XXV of this Agreement. The Parties 6 recognize that one possible basis for extension of the deadlines 7 for completion of the RI/FS Reports is the identification of 8 significant new site conditions during performance of the RI.

XXV. EXTENSIONS

11 25.1 Either a deadline or a schedule shall be 12 extended upon receipt of a timely request for extension and when 13 good cause exists for the requested extension. Any request for 14 extension by USAF shall be submitted in writing to the Project 15 Managers and shall specify:

a. The deadline or the schedule that is sought to be extended;

- b. The length of the extension sought;
- c. The good cause(s) for the extension; and
- d. Any related deadline or schedule that would be affected if the extension were granted.

21 Good cause exists for an extension when sought in regard to:

- a. An event of Force Majeure;
- b. A delay caused by another Party's failure to meet any requirement of this Agreement;

c. A delay caused by the good faith invocation of dispute resolution or the initiation of judicial action;

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d. A delay caused, or that is likely to be caused, by the grant of an extension in regard to another deadline or schedule; and

Any other event or series of events mutually agreed to by the Parties as constituting good cause.

5 25.2 Absent agreement of the Parties with respect 6 to the existence of good cause, USAF may seek and obtain a 7 determination through the dispute resolution process that good 8 cause exists.

Within seven (7) days of receipt of a 9 25.3 request for an extension of a deadline or a schedule, the other 10 Parties shall attempt to advise USAF, in writing, of their 11 respective positions on the request. Any failure by the other 12 Parties to respond within twenty-one (21) days shall be deemed to 13 constitute concurrence in the request for extension. If either 14 U.S. EPA or ADEC does not concur in the requested extension, it 15 shall include in its statement of nonconcurrence an explanation 16 17 of the basis for its position.

18 25.4 If there is consensus among the Parties that 19 the requested extension is warranted, USAF shall extend the . 20 affected deadline or schedule accordingly. If there is no 21 consensus among the Parties as to whether all or part of the 22 requested extension is warranted, the deadline or schedule shall 23 not be extended except in accordance with a determination 24 resulting from the dispute resolution process.

25 25.5 Within twenty-one (21) days of receipt of a
26 statement of nonconcurrence with the requested extension, USAF

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may invoke dispute resolution.

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25.6 A timely and good faith request for an extension shall toll any assessment of stipulated penalties, forfeiture of comment rights, or application for judicial enforcement of the affected deadline or schedule until a decision is reached on whether the requested extension will be approved. If dispute resolution is invoked and the requested extension is denied, stipulated penalties may be assessed and may accrue from the date of the original deadline or the date U.S. EPA or ADEC denied, in writing, USAF's requested extension, whichever is later. Following the grant of an extension, an assessment of stipulated penalties or an application for judicial enforcement may be sought only to compel compliance with the timetable and deadline or schedule as most recently extended.

XXVI. FORCE MAJEURE

26.1 A Force Majeure shall mean any event arising from causes beyond the control of a Party that causes a delay in or prevents the performance of any obligation under this Agreement, including, but not limited to, acts of God; fire; war; insurrection; civil disturbance; explosion; unanticipated breakage or accident to machinery, equipment, or lines of pipe despite reasonably diligent maintenance; adverse weather conditions that could not be reasonably anticipated; unusual delay in transportation; restraint by court order or order of public authority; inability to obtain, at a reasonable cost and

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after exercise of reasonable diligence, any necessary 1 authorizations, approvals, permits, or licenses due to action or 2 inaction of any governmental agency or authority other than USAF; 3 delays caused by compliance with applicable statutes or 4 regulations governing contracting, procurement, or acquisition 5 procedures, despite the exercise of reasonable diligence; and 6 insufficient availability of appropriated funds, if USAF shall 7 have made timely request for such funds as part of the budgetary 8 process as set forth in Part XXVII of this Agreement. A Force 9 Majeure shall also include any strike or other labor dispute, 10 whether or not within the control of the Parties affected 11 Force Majeure shall not include increased costs or thereby. 12 expenses of response actions, whether or not anticipated at the 13 time such response actions were initiated, or normally-occurring 14 difficulties posed by winter conditions that could have been 15 reasonably anticipated. 16

XXVII. <u>FUNDING</u>

19 27.1 It is the expectation of the Parties to this
20 Agreement that all obligations of USAF arising under this
21 Agreement will be fully funded. USAF agrees to seek sufficient
22 funding through the U.S. Department of Defense budgetary process
23 to fulfill its obligations under this Agreement.

24 27.2 In accordance with Section 120(e)(5)(B) of
25 CERCLA, 42 U.S.C. § 9620(e)(5)(B), USAF shall provide to the
26 U.S. Department of Defense for its annual report to Congress the

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specific cost estimates and budgetary proposals associated with the implementation of this Agreement.

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Funds authorized and appropriated annually 3 27.3 by Congress under the "Environmental Restoration, Defense" 4 5 appropriation in the U.S. Department of Defense Appropriation Act 6 and allocated by the DASD(E) to USAF will be the source of funds for activities required by this Agreement consistent with Section 7 211 of SARA, 10 U.S.C. Chapter 160. However, should the 8 9 Environmental Restoration, Defense appropriation be inadequate in any year to meet the total U.S. Department of Defense 10 implementation requirements, the U.S. Department of Defense shall 11 employ and USAF shall follow a standardized U.S. Department of 12 Defense prioritization process that allocates that year's 13 14 appropriations in a manner that maximizes the protection of human health and the environment. The standardized U.S. Department of 15 Defense prioritization model shall be utilized. 16

17 27.4 Any requirement for the payment or obligation of funds, including stipulated penalties, by USAF 18 19 established by the terms of this Agreement shall be subject to the availability of appropriated funds, and no provision herein 20 shall be interpreted to require obligation or payment of funds in 21 violation of the Anti-Deficiency Act, 31 U.S.C. § 1341. 22 In cases where payment or obligation of funds, including stipulated 23 penalties, would constitute a violation of the Anti-Deficiency 24 Act, the dates established requiring the payment or obligation of 25 such funds shall be appropriately adjusted. 26

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27.5 If appropriated funds are not available to fulfill USAF's obligations under this Agreement, U.S. EPA and ADEC reserve the right to initiate an action against any other person or to take any response action that would be appropriate absent this Agreement.

USAF shall submit-copies of all budget 27.6 6 request documents to U.S. EPA and ADEC by October 1 of each year 7 after the execution of this Agreement, and shall notify U.S. EPA 8 and ADEC of the actual amounts budgeted by February 1 of each 9 The budget documents shall clearly establish that USAF has 10 year. requested all necessary funds to carry out its obligations under 11 this Agreement for the applicable budget year. USAF shall honor 12 all reasonable requests by U.S. EPA or ADEC to obtain additional 13 documentation or information regarding the budget, and shall 14 respond to such requests within fifteen (15) days of the request. 15

XXVIII. RECOVERY OF EXPENSES

18 28.1 USAF and U.S. EPA agree to amend this Part
19 at a later date in accordance with any subsequent resolution of
20 the currently contested issue of cost reimbursement.

28.2 USAF and ADEC agree to use the Defense/State
Memorandum of Agreement signed on June 1, 1990, for the
reimbursement of services provided in direct support of the USAF
environmental restoration activities at the Site pursuant to this
Agreement.

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XXIX. OTHER CLAIMS

Nothing in this Agreement shall constitute 2 29.1 or be construed as a bar or release from any claim, cause of 3 action, or demand in law or equity by or against any persons, 4 5 firm, partnership, or corporation not a signatory to this 6 Agreement for any liability it may have arising out of or 7 relating in any way to this Agreement or the generation, storage, treatment, handling, transportation, release, or disposal of any 8 9 hazardous substances, hazardous wastes, pollutants, or contaminants found at, taken to, or taken from Elmendorf AFB. 10 11 29.2 U.S. EPA and ADEC shall not be held as a Party to any contract entered into by USAF to implement the 12 13 requirements of this Agreement. 14 USAF shall notify the appropriate federal 29.3 and state natural resource trustees as required by Section 15 104(b)(2) of CERCLA, 42 U.S.C. § 9604(e), and Section 2(e)(2) of 16 Executive Order 12580. Except as provided herein, USAF is not 17 released from the liability that it may have pursuant to any 18 19 provisions of state and federal law for any claim for damages or liability for destruction of, or loss of, natural resources. 20 29.4 This Agreement shall not restrict U.S. EPA 21 and/or ADEC from taking any legal or response action for any 22 matter not covered by this Agreement. 23 24 OTHER APPLICABLE LAWS 25 XXX. 26 30.1 All actions required to be taken pursuant to 27 FEDERAL FACILITY AGREEMENT September 19, 1991 ELMENDORF AIR FORCE BASE - Page 58 28

this Agreement shall be undertaken in accordance with the 1 requirements of all applicable state and federal laws and regulations unless an exemption from such requirements is provided in this Agreement, CERCLA, or the NCP.

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CONFIDENTIAL INFORMATION XXXI.

USAF may assert on its own behalf, or on 7 31.1 behalf of a contractor, subcontractor, or consultant, a 8 confidentiality claim covering all or part of the information 9 requested by any Party to this Agreement pursuant to Section 104 10 11 of CERCLA, 42 U.S.C. § 9604(e), and 32 CFR Part 806. Analytical data shall not be claimed as confidential by USAF, unless it may 12 disclose information that has already been so classified for 13 reasons of national security. Information determined to be 14 confidential by USAF pursuant to 32 CFR Part 806 shall be 15 afforded the protection specified therein and such information 16 shall be treated by ADEC as confidential. If no claim of 17 confidentiality accompanies the information when it is submitted 18 to either regulatory agency, the information may be made 19 available to the public without further notice to USAF. 20

TRANSFER OF PROPERTY XXXII.

32.1 Conveyance of title, easement, or other 23 interest in Elmendorf AFB shall be in accordance with Section 120 24 of CERCLA, 42 U.S.C. § 9620. 25

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XXXIII. MODIFICATION/AMENDMENT_OF AGREEMENT

33.1 Modifications to and/or actions taken
pursuant to Parts XI (Sampling and Data/Document Availability),
XII (Quality Assurance), XX (Consultation with U.S. EPA and
ADEC), XXIV (Deadlines), XXV (Extensions), and Attachment 1
(Scope of Work) may be effected by the unanimous agreement of the
Project Managers.

8 33.2 Modifications or amendments not permitted by 9 Paragraph 33.1 may be effected only by the unanimous agreement of 10 the signatories or upon completion of Dispute Resolution, as 11 applicable.

33.3 Any modification or amendment shall be
reduced to writing; shall be effective as of the date it is
signed by all the Project Managers or signatories, as applicable;
and shall be incorporated into, and modify, this Agreement.

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XXXIV. <u>SEVERABILITY</u>

18 34.1 If any provision of this Agreement is ruled
19 invalid, illegal, or unconstitutional, the remainder of the
20 Agreement shall not be affected by such ruling.

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XXXV. TERMINATION AND SATISFACTION

35.1 The provisions of this Agreement shall be
deemed satisfied when the Parties unanimously agree that USAF has
completed its obligations under the terms of this Agreement. Any
Party may propose in writing the termination of this Agreement

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upon a showing that the requirements of this Agreement have been satisfied. A Party opposing termination of this Agreement shall serve its objection upon the proposing Party within thirty (30) days of receipt of the proposal. Any objection shall describe in detail the additional work needed to satisfy the requirements of the Agreement. Any Party may invoke dispute resolution as to the request for or objection to a proposal to terminate.

XXXVI. RESERVATION OF RIGHTS

36.1 The Parties agree to exhaust their rights
under Parts XX and XXI prior to exercising any rights to judicial
review that they may have.

13 36.2 Nothing in this Agreement shall be construed as a restriction or waiver of any rights that U.S. EPA or ADEC 14 15 may have under CERCLA, including, but not limited to, any rights under Section 113 and 310 of CERCLA, 42 U.S.C. §§ 9613 and 9659. 16 17 The U.S. Department of Defense does not waive any rights it may have under CERCLA Sections 120 and 121(f)(3)(C), 42 U.S.C. 18 19 §§ 9620 and 9621(f)(3)(C); Section 211 of SARA, 10 U.S.C. Chapter 160; and Executive Order 12580. 20

36.3 ADEC reserves its right to maintain an
action under Section 121(f)(3)(B) of CERCLA, 42 U.S.C.
§ 9621(f)(3)(B), to challenge the selection of a remedial action
that does not attain a legally applicable or relevant and
appropriate standard, requirement, criteria, or limitation
("ARAR"). If ADEC exercises its right under Section 121(f)(3)(B)

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1	of CERCLA, 42 U.S.C. § 9621(f)(3)(B), ADEC shall withdraw from
2	this Agreement within sixty (60) days following the effective
3	date of the ROD. If ADEC exercises its right to withdraw from
4	this Agreement, USAF expressly reserves any jurisdictional claim
5	or defense that it may have in regard to any legal right or
6	remedies pursued by ADEC.
_7.	36.4 Nothing in this Agreement shall be construed
8	as authorizing any person to seek judicial review of any action
9	or work where review is barred by any provision of CERCLA,
10	including Section 113(h) of CERCLA, 42 U.S.C. § 9613(h).
11	
12	XXXVII. <u>EFFECTIVE DATE</u>
13	37.1 This Agreement is effective upon signature
14	by all the Parties to this Agreement.
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Signature sheet for the foregoing Federal Facility Agreement for the Elmendorf Air Force Base, among the U.S. Environmental Protection Agency, the U.S. Department of the Air Force, and the Alaska Department of Environmental Conservation.

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DONALD J. CREIGHTON
Colone, USAF
Vice Commander, 11th Air Force

REPRESENTED BY:

15 Nor9 Date

FEDERAL FACILITY AGREEMENT

Major James G. Van Ness, Esq.

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Signature sheet for the foregoing Federal Facility 1 Agreement for the Elmendorf Air Force Base, among the 2 U.S. Environmental Protection Agency, the U.S. Department of the 3 Air Force, and the Alaska Department of Environmental 4 Conservation. 5 6 7 8 9 SA Commissioner Alaska Department of Environmental Conservation 10 State of Alaska 11 12 13 CHARLES E. COLE 14 Attorney General State of Alaska 15 16 17 18 19 **REPRESENTED BY:** 20 Breck C. Tostevin, Esq. 21 22 23 24 25 26 **27** FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 64 September 19, 1991 28 ||

Signature sheet for the foregoing Federal Facility 1 Agreement for the Elmendorf Air Force Base, among the 2 U.S. Environmental Protection Agency, the U.S. Department of the 3 Air Force, and the Alaska Department of Environmental 4 Conservation. 5 6 7 8 1-30-91 Date DANA SMUSSEN 9 Α. RA Regional Administrator Region 10 10 United States Environmental Protection Agency 11 12 13 14 REPRESENTED BY: 15 Cynthia L. Mackey, Esq. 16 17 18 19 20 21 22 23 24 25 26 27 FEDERAL FACILITY AGREEMENT ELMENDORF AIR FORCE BASE - Page 65 September 19, 1991 28