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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY WASHINGTON, D.C. 20460

OFFICE OF ENFORCEMENT

MAR 23 1992

MEMORANDUM

SUBJECT: Delegation of Signature Authority for Fort Wainwright Army Garrison, Fort Wainwright, Alaska

FROM: Herbert H. Tate, Jr. Assistant Administrator

TO: Dana A. Rasmussen Regional Administrator, Region X

By this memorandum, I delegate to you the authority to sign the Federal Facility Agreement developed pursuant to Section 120 of the Comprehensive Environmental Response, Compensation, and Liability Act for Fort Wainwright Army Garrison in Fort Wainwright, Alaska.

Please extend my appreciation to your staff for their continued efforts toward clean-up of Federal facilities in Region X.

•	I hereby certify that this is a true copy of the original thereof.
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2	U.S. EPA, Office of Regional Counsel APR 1. 1992
3	HEAPINGS CLERK
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8	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 10 AND THE
9	ALASKA DEPARTMENT OF ENVIRONMENTAL CONSERVATION AND THE
10	UNITED STATES DEPARTMENT OF DEFENSE
11	IN THE MATTER OF:)
12) FEDERAL FACILITY AGREEMENT The U.S. Army, 6th Infantry) UNDER CERCLA SECTION 120
13	Division (Light) and) U.S. Army Garrison, Alaska) Administrative Docket Number:
14	Fort Wainwright, Alaska) 1089-07-14-120
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16	TABLE OF CONTENTS Page
16 17	Page
ĺ	Page I. Jurisdiction
17	I. Jurisdiction 3 II. Definitions 4 III. Purpose 12 IV. Parties Bound. 15
17 18	PageI.Jurisdiction3II.Definitions4III.Purpose12IV.Parties Bound15V.RCRA-CERCLA Integration16VI.Findings of Fact18
17 18 19 20	PageI.Jurisdiction3II.Definitions4III.Purpose12IV.Parties Bound15V.RCRA-CERCLA Integration16VI.Findings of Fact18VII.Regulatory Determinations19
17 18 19 20 21	PageI.Jurisdiction3II.Definitions4III.Purpose12IV.Parties Bound15V.RCRA-CERCLA Integration16VI.Findings of Fact18VII.Regulatory Determinations19VIII.Scope of Agreement20
17 18 19 20 21 22	PageI.Jurisdiction3II.Definitions4III.Purpose12IV.Parties Bound15V.RCRA-CERCLA Integration16VI.Findings of Fact18VII.Regulatory Determinations19VIII.Scope of Agreement20A.Work to be Performed21C.Preliminary Source Evaluation22
17 18 19 20 21 22 23	PageI.Jurisdiction3II.Definitions4III.Purpose12IV.Parties Bound15V.RCRA-CERCLA Integration16VI.Findings of Fact18VII.Regulatory Determinations19VIII.Scope of Agreement20A.Work to be Performed20B.Site Evaluation21C.Preliminary Source Evaluation22D.Interim Remedial Actions22
17 18 19 20 21 22 23 24	PageI.Jurisdiction3II.Definitions4III.Purpose12IV.Parties Bound.15V.RCRA-CERCLA Integration.16VI.Findings of Fact18VII.Regulatory Determinations.19VIII.Scope of Agreement20A.Work to be Performed.20B.Site Evaluation21C.Preliminary Source Evaluation22D.Interim Remedial Actions.22F.Feasibility Studies22G.Remedial Actions22
17 18 19 20 21 22 23 24 25	PageI.Jurisdiction3II.Definitions4III.Purpose12IV.Parties Bound.15V.RCRA-CERCLA Integration.16VI.Findings of Fact18VII.Regulatory Determinations.19VIII.Scope of Agreement20A.Work to be Performed.21C.Preliminary Source Evaluation22D.Interim Remedial Actions.22F.Feasibility Studies22H.Technical Review Committee.23IX.Project Managers24
17 18 19 20 21 22 23 24 25 26	PageI.Jurisdiction3II.Definitions4III.Purpose12IV.Parties Bound15V.RCRA-CERCLA Integration16VI.Findings of Fact18VII.Regulatory Determinations19VIII.Scope of Agreement20A.Work to be Performed21C.Preliminary Source Evaluation22D.Interim Remedial Actions22F.Feasibility Studies22H.Technical Review Committee23
17 18 19 20 21 22 23 24 25	I.Jurisdiction3II.Definitions4III.Purpose12IV.Parties Bound.15V.RCRA-CERCLA Integration.16VI.Findings of Fact18VII.Regulatory Determinations.19VIII.Scope of Agreement20A.Work to be Performed.20B.Site Evaluation21C.Preliminary Source Evaluation22D.Interim Remedial Actions.22F.Feasibility Studies22G.Remedial Actions22H.Technical Review Committee.23IX.Project Managers24X.Access26

İ

.• *

+ \$

30 XII. Quality Assurance. 1 30 XIII. Reporting. . . . XIV. 31 2 Notice to the Parties. 32 xv. Permits. Retention of Records . . 32 3 XVI. Public Participation and Administrative Record 33 XVII. Creation of Danger/Emergency Action. 34 4 XVIII. Five Year Review 36 XIX. 5 XX. Consultation with U.S. EPA and ADEC. 36 Applicability 36 Α. General Process for RI/FS and RD/RA Documents 37 6 в. c. Primary Documents . . 38 Secondary Documents . . . 7 39 D. Ε. Meetings of the Project Managers on 8 Developments of Documents 40 Identification and Determination of F. Potential ARARs . . . 9 40 Review and Comment on Draft Documents . G. 41 Availability of Dispute Resolution 10 н. for Draft Final Primary Documents . . 43 I. Finalization of Documents 44 11 Subsequent Modifications. . J. 44 12 XXI. Resolution of Disputes . . . 46 XXII. Enforceability . . . 51 13 XXIII. Stipulated Penalties . 52 . 54 XXIV. Deadlines. 55 XXV. Extensions . 14 57 XXVI. Force Majeure. . . . 58 15 XXVII. Funding. ٠ . 60 XXVIII. Recovery of Expenses . . . 61 16 XXIX. Other Claims . . . Other Applicable Laws. . 62 XXX. . 17 XXXI. Confidential Information . 62 63 XXXII. Transfer of Property ٠ Modification/Amendment of Agreement. 63 XXXIII. 18 64 XXXIV. Severability XXXV. Termination and Satisfaction 64 19 Reservation of Rights. . . 64 XXXVI. XXXVII. 65 20 Effective Date . ATTACHMENT I 21 22 Based on the information available to the Parties on 23 the effective date of this Federal Facility Agreement 24 ("Agreement"), and without trial or adjudication of any issues of 25 fact or law, the Parties agree as follows: 26 27 FEDERAL FACILITY AGREEMENT November 12, 1991. FORT WAINWRIGHT - Page 2 28

I. JURISDICTION

Each Party is entering into this Agreement pursuant to the following authorities:

The United States Environmental Protection 1.1 Agency ("U.S. EPA"), Region 10, enters into those portions of 5 6 this Agreement that relate to the Remedial Investigation/ 7 Feasibility Study ("RI/FS") pursuant to Section 120(e)(1) of the Comprehensive Environmental Response, Compensation, and Liability 8 9 Act ("CERCLA"), 42 U.S.C. 9620(e)(1), as amended by the Superfund Amendments and Reauthorization Act of 1986 ("SARA"), 10 Pub. L. 99-499 (hereinafter jointly referred to as "CERCLA"); 11 Sections 3004(u) and (v), 3008(h), and 6001 of the Resource 12 Conservation and Recovery Act ("RCRA"), 42 U.S.C. §§ 6924(u) and 13 14 (v), 6928(h), and 6961, as amended by the Hazardous and Solid Waste Amendments of 1984 ("HSWA") (hereinafter jointly referred 15 16 to as RCRA); and Executive Order 12580;

17 1.2 U.S. EPA, Region 10, enters into those
18 portions of this Agreement that relate to interim actions and
19 final remedial actions pursuant to Section 120(e)(2) of CERCLA,
20 42 U.S.C. § 9620(e)(2); Sections 3004(u) and (v), 3008(h), and
21 6001 of RCRA, 42 U.S.C. §§ 6924(u) and (v), 6928(h), and 6961;
22 and Executive Order 12580;

1.3 The Army enters into those portions of this
Agreement that relate to the RI/FS pursuant to Section 120(e)(1)
of CERCLA, 42 U.S.C. § 9620(e)(1); Sections 3004(u) and (v),
3008(h), and 6001 of RCRA, 42 U.S.C. §§ 6924(u) and (v), 6928,

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 3

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and 6961; Executive Order 12580; the National Environmental
 Policy Act, 42 U.S.C. § 4321, and the Defense Environmental
 Restoration Program ("DERP"), 10 U.S.C. § 2701 et seq.;

1.4 The Army enters into those portions of this
Agreement that relate to interim actions and final remedial
actions pursuant to Section 120(e)(2) of CERCLA, 42 U.S.C.
§ 9620(e)(2); Sections 3004(u) and (v), 3008(h), and 6001 of
RCRA, 42 U.S.C. §§ 6924(u) and (v), 6928(h), and 6961; Executive
Order 12580; and the DERP.

10 1.5 The State of Alaska Department of
11 Environmental Conservation ("ADEC") enters into this Agreement
12 pursuant to Sections 107, 120(e), 120(f), and 121(f) of CERCLA,
13 42 U.S.C. §§ 9607, 9620(e), 9620(f), and 9621(f); Alaska Statutes
14 46.03, 46.04, 46.08, 46.09; and 18 Alaska Administrative Code
15 ("AAC") 60, 18 AAC 62, 18 AAC 70, 18 AAC 75, 18 AAC 78, and
16 18 AAC 80.

II. <u>DEFINITIONS</u>

19 2.1 The terms used in this Agreement shall have
20 the same meaning as defined in Section 101 of CERCLA, 42 U.S.C.
21 § 9601; the NCP, 40 CFR 300.5; and Section 1004 of RCRA,
22 42 U.S.C. § 6903. In addition:

(a) "ADEC" shall mean the State of Alaska as
represented by the Department of Environmental Conservation, its
employees, agents, and authorized representatives;

(b) "Agreement" shall mean this document and

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 4

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shall include all Attachments to this document. All such
 Attachments shall be incorporated by reference and are an
 integral and enforceable part of this document;

4 (c) "ARAR" or "Applicable or Relevant and
5 Appropriate Requirement" shall mean any standard, requirement,
6 criterion, or limitation as provided in Section 121(d)(2) of
7 CERCLA, 42 U.S.C. § 9621(d)(2), and the NCP;

8 (d) "Army" shall mean the United States Army
9 and, to the extent necessary to effectuate the terms of this
10 Agreement (including appropriations and congressional reporting
11 requirements), its employees, agents, successors, assigns, and
12 authorized representatives;

(e) "Authorized representative" may include a
designated contractor or any other designee;

(f) "CERCLA" shall mean the Comprehensive
Environmental Response, Compensation, and Liability Act of 1980,
42 U.S.C. § 9601 et seq., as amended by the Superfund Amendments
and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499;

(g) "Community Relations" is defined in 40 CFR 300.5 and shall mean U.S. EPA's program to inform and encourage public participation in the Superfund process and to respond to community concerns. The term "public" includes citizens directly affected by the Site, other interested citizens or parties, organized groups, elected officials, and potentially responsible parties;

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(h) "Days" shall mean calendar days, unless

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 5

otherwise specified. Any submittal that under the terms of this 1 2 Agreement would be due on a Saturday, Sunday, or federal or state 3 holiday shall be due on the following business day;

(i) "Feasibility Study" or "FS" is defined in 40 CFR 300.5 and shall mean a study undertaken by the lead agency 5 to develop and evaluate options for remedial action. 6 The FS 7 emphasizes data analysis and is generally performed concurrently 8 and in an interactive fashion with the Remedial Investigation ("RI"), using data gathered during the RI. The RI data are used 9 10 to define the objectives of the response action, to develop remedial action alternatives, and to undertake an initial 11 screening and detailed analysis of the alternatives. 12 The term 13 also refers to a report that describes the results of the study;

"Interim Remedial Actions" or "IRAs" are 14 (j) discussed in the Preamble to 40 CFR 300.430(a)(1), 55 Fed. Reg. 15 8703-8706 (March 8, 1990), and shall mean all discrete actions 16 implemented under remedial authority that are taken to prevent or 17 18 minimize the release of hazardous substances, pollutants, or contaminants so that they do not endanger human health or the 19 environment. Interim actions shall neither be inconsistent with 20 nor preclude implementation of the final expected Site remedy and 21 shall be undertaken in accordance with the NCP, 40 CFR Part 300, 22 23 as amended, and with the requirements of CERCLA;

"NCP" shall mean the National Oil and 24 (k) Hazardous Substances Pollution Contingency Plan, 40 CFR Part 300, 25 26 as amended;

27 FEDERAL FACILITY AGREEMENT 28 || FORT WAINWRIGHT - Page 6

"Operable Unit" or "OU" means a discrete . (1)1 action that comprises an incremental step toward comprehensively 2 addressing Site problems. This discrete portion of a remedial 3 response manages migration, or eliminates or mitigates a release, 4 threat of a release, or pathway of exposure. The cleanup of a 5 site can be divided into a number of operable units, depending on 6 the complexity of the problems associated with the site. 7 Operable units may address geographical portions of a site, 8 specific site problems, or initial phases of an action, or may 9 consist of any set of actions performed over time or any actions 10 that are concurrent but located in different parts of a site; 11 "Paragraph" shall mean a numbered paragraph (m) 12 of this Agreement, designated by an Arabic numeral; 13 "Part" shall mean one of the thirty-seven (n) 14 (37) subdivisions of this Agreement, designated by a Roman 15 numeral; 16 "Parties" shall mean the Army, U.S. EPA, and 17 (0)18 ADEC: "Preliminary Source Evaluation" and 19 (p) "Preliminary Source Evaluation Report" ("PSE") shall mean the 20 process (and resulting documentation) of evaluating releases or 21 threatened releases of hazardous substances, pollutants, or 22 contaminants from source areas with the potential to constitute a 23 threat to public health, welfare, or the environment. Α 24 Preliminary Source Evaluation as described in Attachment I, may 25 consist of two phases: an existing data evaluation (PSE 1) 26 27 FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 7 November 12, 1991 28

1 and/or a limited field investigation (PSE 2).

(q) "RCRA" shall mean the Resource Conservation
and Recovery Act, 42 U.S.C. § 6901 <u>et seq.</u>, as amended by the
Hazardous and Solid Waste Amendments of 1984 ("HSWA"), Pub. L.
98-616;

6 (r) "Record of Decision" or "ROD" is discussed 7 at 40 CFR 300.430 and shall mean the document that summarizes the 8 selection of an interim remedial action or a final remedial 9 action, all facts, analyses of facts, and source-specific policy 10 determinations considered in the course of carrying out 11 activities at the Site;

"Remedial Action" or "RA" is defined in 12 (s) 40 CFR 300.5 and shall mean those actions consistent with 13 permanent remedy taken instead of, or in addition to, a removal 14 action in the event of a release or threatened release of a 15 hazardous substance into the environment, to prevent or minimize 16 the release of hazardous substances so that they do not migrate 17 to cause substantial danger to present or future public health or 18 welfare or the environment. The term includes, but is not 19 20 limited to, such actions at the location of the release as storage, confinement, perimeter protection using dikes, trenches, 21 or ditches, clay cover, neutralization, cleanup of released 22 hazardous substances and associated contaminated materials, 23 recycling or reuse, diversion, destruction, segregation of 24 reactive wastes, dredging or excavations, repair or replacement 25 of leaking containers, collection of leachate and runoff, 26

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 8

on-site treatment or incineration, provision of alternative water 1 2 supplies, any monitoring reasonably required to assure that such actions protect the public health and welfare and the environment 3 and, where appropriate, post-removal site control activities. 4 The term includes the costs of permanent relocation of residents 5 and businesses and community facilities, including the cost of 6 providing "alternative land of equivalent value" to an Indian 7 tribe pursuant to Section 126(b) of CERCLA, 42 U.S.C. § 9626(b), 8 where U.S. EPA determines that, alone or in combination with 9 other measures, such relocation is more cost-effective than, and 10 environmentally preferable to, the transportation, storage, 11 treatment, destruction, or secure disposition off-site of such 12 hazardous substances, or may otherwise be necessary to protect 13 the public health or welfare; the term includes off-site 14 transport and off-site storage, treatment, destruction, or secure 15 disposition of hazardous substances and associated contaminated 16 For the purpose of the NCP, the term also includes 17 materials. enforcement activities related thereto; 18

(t) "Remedial Design" or "RD" is defined in
40 CFR 300.5 and shall mean the technical analysis and procedures
that follow the selection of remedy for a Site and precede
implementation of the Remedial Action ("RA");

(u) "Remedial Investigation" or "RI" shall mean
a process undertaken by the lead agency to determine the nature
and extent of the problem presented by the release. The RI
emphasizes data collection and site characterization, and is

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 9

generally performed concurrently and in an interactive fashion with the Feasibility Study ("FS"). The RI includes sampling and monitoring, as necessary, and includes the gathering of sufficient information to determine the necessity for remedial action and to support the evaluation of remedial alternatives;

(v) "Remedial Investigation/Feasibility Study
Management Plan" shall mean a comprehensive document describing
all activities planned within the RI and the FS process to
include the Work Plan, Field Sampling Plan ("FSP"), Quality
Assurance Project Plan ("QAPP"), Health and Safety Plan ("HSP"),
and the Community Relations Plan ("CRP");

"Removal" is defined by Section 311(a)(8) of 12 (W) the Clean Water Act ("CWA"), 33 U.S.C. 1321(a)(8), and shall mean 13 the removal of oil or hazardous substances from the water and 14 15 shorelines or the taking of such other actions as may be necessary to minimize or mitigate damage to the public health, 16 welfare, or to the environment. As defined by Section 101(23) of 17 CERCLA, 42 U.S.C. § 9601(23), removal shall mean the cleanup or 18 removal of released hazardous substances from the environment; 19 20 such actions as may be necessary in the event of the threat of release of hazardous substances into the environment; such 21 actions as may be necessary to monitor, assess, and evaluate the 22 release or threat of release of hazardous substances; the 23 disposal of removed material; or the taking of such other actions 24 as may be necessary to prevent, minimize, or mitigate damage to 25 the public health or welfare or to the environment that may 26

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 10

November 12, 1991

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otherwise result from a release or threat of release. The term 1 includes, in addition, without being limited to, security fencing 2 3 or other measures to limit access, provision of alternative water 4 supplies, temporary evacuation and housing of threatened 5 individuals not otherwise provided for, action taken under Section 104(b) of CERCLA, 42 U.S.C. § 9604(b), post-removal site 6 || 7 control, where appropriate, and any emergency assistance that may be provided under the Disaster Relief Act of 1974. 8 For the 9 purpose of the NCP, the term also includes enforcement activities related thereto; 10

(x) "Response" is defined by Section 101(25) of CERCLA, 42 U.S.C. § 101(25), and 40 CFR 300.5, and shall mean removal, remedy, or remedial action, including enforcement activities related thereto;

(y) "Scope of Work" shall mean the planning document prepared by the Army, in consultation with U.S. EPA and ADEC, and in accordance with OSWER Directive 9835.8 that identifies the source-specific objectives and general management approach for the RI/FS process for the Site and/or operable unit(s);

(z) "Site" shall mean the areal extent of
contamination and shall include sources of contamination subject
to this Agreement at the U.S. Army Fort Wainwright ("Fort
Wainwright"), which occupies approximately nine hundred and
eleven thousand (911,604) acres (including non-contiguous acres)
in the Fairbanks North Star Borough. The Site includes any

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 11

27

off-base area(s) contaminated by the migration of hazardous 1 substances, pollutants, contaminants, or constituents from 2 3 sources at Fort Wainwright subject to this Agreement; (aa) "Statement of Work" shall mean the detailed 4 elaboration of the Scope of Work that defines the requirements 5 for developing a management plan; 6 (bb) "U.S. EPA" shall mean the United States 7 Environmental Protection Agency, including Region 10, its 8 employees, agents, and authorized representatives; and 9 10 (cc) "Work Plan" shall mean the RI/FS or RA Work Plan that is to be prepared in accordance with Office of Solid 11 Waste and Emergency Response ("OSWER") Directives 9355.3-01 12 (October 1988) and 9355.0-4A (June 1986), and the NCP. 13 14 15 III. PURPOSE The general purposes of this Agreement are 16 3.1 to: 17 18 (a) Ensure that the environmental impacts associated with past and present activities at the Site are thoroughly 19 investigated and appropriate removal and/or remedial action(s) 20 taken as necessary to protect the public health, welfare, and the 21 environment; 22 23 (b) Establish a procedural framework and schedule for developing, implementing, and monitoring appropriate response 24 actions at the Site in accordance with CERCLA, the NCP, national 25 Superfund guidance and policy, RCRA, national RCRA guidance and 26 27 FEDERAL FACILITY AGREEMENT November 12, 1991 FORT WAINWRIGHT - Page 12 28

1 policy, and applicable state law; and,

2 (c) Facilitate cooperation, exchange of information,
3 and participation of the Parties in such actions.

3.2 Specifically, the purposes of this Agreement are5 to:

(a) Investigate historical information about the Site
7 in order to identify those sources of contamination that can be
8 addressed under this Agreement;

Identify removal and Interim Remedial Actions 9 (b) ("IRA") alternatives that are appropriate at the Site prior to 10 11 the implementation of final remedial action(s) for the Site. IRA alternatives shall be identified and proposed to the Parties as 12 early as possible prior to formal proposal of IRA(s) to U.S. EPA 13 14 and ADEC pursuant to CERCLA and applicable state law. This process is designed to promote cooperation among the Parties in 15 identifying IRA alternatives prior to selection of final IRA(s); 16

17 (C) Establish requirements for the performance of a Remedial Investigation ("RI") to determine fully the nature and 181 19 extent of the threat to the public health or welfare or the 20 environment caused by the release or threatened release of hazardous substances, pollutants, or contaminants at the Site, 21 22 and to establish requirements for the performance of an FS for the Site to identify, evaluate, and select alternatives for the 23 appropriate remedial action(s) to prevent, mitigate, or abate the 24 release or threatened release of hazardous substances, 25 pollutants, or contaminants at the Site in accordance with CERCLA 26

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 13

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1 and applicable state law;

(d) Identify the nature, objective, and schedule of
response actions to be taken at the Site. Response actions at
the Site shall attain that degree of cleanup of hazardous
substances, pollutants, or contaminants mandated by CERCLA and
applicable state law;

7 (e) Implement the selected interim and final remedial
8 action(s) in accordance with CERCLA and applicable state law, and
9 meet the requirements of Section 120(e)(2) of CERCLA, 42 U.S.C.
10 § 9620(e)(2), for an interagency agreement among the Parties;

(f) Assure compliance, through this Agreement, with RCRA and other federal and state hazardous waste laws and regulations for matters covered herein;

14 (g) Coordinate response actions at the Site with the
15 mission and support activities at Fort Wainwright;

(h) Expedite the cleanup process to the extent
consistent with protection of human health and the environment;

(i) Provide for ADEC involvement in the initiation,
development, selection, and enforcement of remedial actions to be
undertaken at Fort Wainwright, including the review of all
applicable data as it becomes available, and the development of
studies, reports, and actions plans; and to identify and
integrate state ARARs into the remedial action process; and

(j) Provide for operation and maintenance of any
remedial action selected and implemented pursuant to this
Agreement.

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 14

IV. PARTIES BOUND

2 4.1 This Agreement shall apply to and be binding 3 upon the Army, U.S. EPA, and ADEC. This Agreement shall also apply to subsequent owners and operators of any portion of the 4 5 Site. The Army agrees to include notice of this Agreement in any document transferring ownership of property owned by the United 6 States to any subsequent owners and operators of any portion of 7 the Site in accordance with Section 120(h) of CERCLA, 42 U.S.C. 8 9 § 120(h), 40 CFR §§ 264.119 and 264.120, and Part XXXII of this Agreement. 10

11 4.2 The Army will notify U.S. EPA and ADEC of the identity of its contractors performing work under this 12 Agreement. The Army shall provide copies of this Agreement to 13 all contractors performing work under this Agreement. The Army 14 shall ensure that whenever a contractor is selected by negotiated 15 procurement specifically to perform work under this Agreement, 16 demonstrated experience with arctic conditions shall, if 17 relevant, be identified in the solicitation as a significant 18 evaluation factor or subfactor (Federal Acquisition Regulation 19 ("FAR") 15.406-5). The Army shall also ensure that whenever an 20 21 Architect-Engineer firm is selected by negotiated procurement specifically to perform work under this Agreement, U.S. EPA and 22 ADEC shall be invited to review and comment upon the Standard Forms 254 (Architect-Engineer and Related Services Questionnaire) 24 and 255 (Architect- Engineer and Related Services Questionnaire 25 26 for Specific Contract) concerning prospective Architect-Engineer

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 15 28

November 12, 1991

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1 firms before the Preselection Board prepares its preselection
2 list.

4.3 Under no condition shall a Party under this
Agreement utilize the services of any consultant, prime
contractor, or subcontractor who has been suspended, debarred, or
voluntarily excluded within the scope of 40 CFR Part 32 or under
the Federal Acquisition Regulation ("FAR") at 48 CFR Subpart 9.4
et seq.

9 4.4 Each undersigned representative of a Party 10 certifies that he or she is fully authorized to enter into the 11 terms and conditions of this Agreement and to legally bind such 12 Party to this Agreement.

V. RCRA-CERCLA INTEGRATION

5.1 The Parties intend to integrate the Army's 15 CERCLA response obligations and RCRA corrective action 16 obligations that relate to the release(s) of hazardous 17 substances, hazardous wastes, hazardous constituents, pollutants, 18 or contaminants covered by this Agreement into this comprehensive 19 Therefore, the Parties intend that activities covered 20 Agreement. by this Agreement will achieve compliance with CERCLA, 42 U.S.C. 21 9601 et seq.; satisfy the corrective action requirements of 22 Sections 3004(u) and (v) of RCRA, 42 U.S.C. § 6924(u) and (v), 23 for a RCRA permit, and Section 3008(h), 42 U.S.C. § 6928(h), for 24 interim status facilities; and meet or exceed all applicable or 25 relevant and appropriate federal and state laws and regulations, 26

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 16

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1 to the extent required by Section 121 of CERCLA, 42 U.S.C.
2 § 9621, and applicable state law.

Based upon the foregoing, the Parties intend 5.2 3 that any remedial action selected, implemented, and completed 4 under this Agreement will be protective of human health and the 5 environment such that remediation of releases covered by this 6 Agreement shall obviate the need for further corrective action 7 under RCRA (i.e., no further corrective action shall be 8 required). The Parties agree that with respect to releases of 9 hazardous waste or hazardous constituents covered by this 10 11 Agreement, RCRA shall be considered an ARAR pursuant to Section 121 of CERCLA, 42 U.S.C. § 9621. Releases or other hazardous 12 waste activities not covered by this Agreement remain subject to 13 all applicable state and federal environmental requirements. 14

15 5.3 The Parties recognize that the requirement to obtain permits for response actions undertaken pursuant to 16 this Agreement shall be as provided for in CERCLA and the NCP. 17 The Parties further recognize that ongoing hazardous waste 18 management activities at Fort Wainwright may require the issuance 19 of permits under federal and state laws. This Agreement does not 20 affect the requirements, if any, to obtain such permits. 21 However, if a permit is issued to the Army for ongoing hazardous 22 waste management activities at the Site, U.S. EPA or ADEC shall 23 reference and incorporate any appropriate provisions, including 24 appropriate schedules (and the provision for extension of such 25 schedules), of this Agreement into such permit. With respect to 26

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 17

those portions of this Agreement incorporated by reference into
 permits, the Parties intend that judicial review of the
 incorporated portions shall, to the extent authorized by law, be
 reviewed only under the provisions of CERCLA.

5 5.4. Nothing in this Agreement shall alter any 6 Party's rights with respect to removal actions conducted pursuant 7 to Section 104 of CERCLA, 42 U.S.C. § 9604. Any removal actions 8 conducted at the Site shall be conducted in a manner consistent 9 with this Agreement, CERCLA, the NCP, and Executive Order 12580. 10

VI. FINDINGS OF FACT

6.1 For purposes of this Agreement, the
following constitutes a summary of the facts upon which this
Agreement is based. None of the facts related herein are
admissions nor are they legally binding upon any Party with
respect to any unrelated claims of persons not a Party to this
Agreement.

18 6.2 Fort Wainwright constitutes approximately
19 nine hundred and eleven thousand (911,604) acres in the Fairbanks
20 North Star Borough. Included in this is a range complex,
21 maneuver areas, missile sites, and a cantonment area located on
22 the eastern border of the City of Fairbanks.

6.3 Major sources of contamination on Fort
Wainwright include unlined landfills, fire training pits, drum
storage areas, pesticide storage and mixing zones, and numerous
other storage and disposal sites.

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 18

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Fort Wainwright was proposed for inclusion 6.4 1 on the CERCLA National Priorities List ("NPL") in July 1989. 2 54 Fed. Reg. 29820 (July 14, 1989). It was listed final in 3 August 1990. 55 Fed. Reg. 35502 (August 30, 1990). 4 5 VII. REGULATORY DETERMINATIONS 6 For purposes of this Agreement, the 7 7.1 following constitutes a summary of the Regulatory Determinations 8 upon which this Agreement is based. None of the Regulatory 9 Determinations related herein are admissions nor are they legally 10 binding upon any Party with respect to any unrelated claims of 11 person(s) not a Party to this Agreement. 12 Fort Wainwright is a Site within the meaning 7.2 13 of Section 101(9) of CERCLA, 42 U.S.C. § 9601(9); 14 Hazardous substances, pollutants, or 15 7.3 contaminants within the meaning of Sections 101(14) and 104(a)(2) 16 of CERCLA, 42 U.S.C. §§ 9601(14) and 9604(a)(2), have been 17 disposed of at the Site; 18 There have been releases of hazardous 19 7.4 substances, pollutants, or contaminants into the environment 20 within the meaning of Sections 101(22), 104, 106, and 107 of 21 CERCLA, 42 U.S.C. §§ 9601(22), 9604, 9606, and 9607, at and from 22 the Site; 23 With respect to those releases, the Army is 7.5 24 an owner and/or operator within the meaning of Section 107 of 25 CERCLA, 42 U.S.C. § 9607; 26 27 FEDERAL FACILITY AGREEMENT November 12, 1991 FORT WAINWRIGHT - Page 19 28

7.6 The actions to be taken pursuant to this 1 2 Agreement are reasonable and necessary to protect human health 3 and the environment; and A reasonable time for beginning and/or 4 7.7 completing the actions has been, or will be, provided. 5 6 7 VIII. SCOPE OF AGREEMENT 8 Work to be Performed Ά. The Parties intend that work done and data 9 8.1 10 generated prior to the effective date of this Agreement be retained and utilized to the maximum extent technically feasible 11 in accordance with applicable law. 12 The Army will conduct and finance the cost 13 8.2 of each RI/FS or other consultant studies in accordance with each 14 15 RI/FS Management Plan or Work Plan and implement the RD/RA at the Site in accordance with the appropriate RD and the RA Work Plan, 16 17 and all relevant statutes and regulations. 18 8.3 All work performed pursuant to this Agreement shall be under the direction and supervision, or in 19 consultation with, a qualified engineer, geologist, or equivalent 20 expert with expertise in hazardous substances remedial 21 investigation and/or remediation. 22 8.4 23 The Army shall perform the tasks and submit plans, reports, and other documents as required by the Plans. 24 These matters are set forth in more detail 25 8.5 below and in the subsequent RI/FS Management Plans, PSE Work 26 27 FEDERAL FACILITY AGREEMENT November 12, 1991 FORT WAINWRIGHT - Page 20 28

Plans, and RA Work Plans. This Agreement fully incorporates the provisions of these Plans that relate to the implementation of this Agreement, including, but not limited to, definitions and procedures for submission, review, and approval of documents. In the event of any inconsistency between this Agreement and the Plans, this Agreement shall govern unless and until duly amended pursuant to Part XXXIII of this Agreement.

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B. <u>Site Evaluation</u>

9 8.6 The Army agrees to perform a Site
10 evaluation, to determine whether there are any other potential
11 sources of contamination that should be addressed under this
12 Agreement. The Site evaluation will consist of at least two (2)
13 components:

- 14 (a) An effort to locate and interview currently known
 15 or reasonably ascertainable current and past
 16 employees still in the Fairbanks, Alaska, area
 17 who may have personal knowledge of historical
 18 activities generating potential sources of
 19 contamination; and
 - (b) An inspection of all available historical aerial photographs.

The Army, through its Project Manager, will give ADEC the opportunity to participate in all aspects of the Site evaluation. The Army will prepare a written summary of the results of the Site evaluation, to be submitted to U.S. EPA and ADEC by a date to be decided by the Project Managers for all Parties. Sources

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 21

discovered as a result of the Site evaluation may be evaluated as 1 2 a new source pursuant to Paragraph 24.3 of this Agreement. 3 С. Preliminary Source Evaluation The Army shall evaluate sources under the 4 8.7 PSE process pursuant to Attachment I. 5 D. Interim Remedial Actions 6 7 8.8 The Army shall, where appropriate, develop and implement Interim Remedial Actions ("IRAs") that shall be set 8 9 forth in an RI/FS Management Plan. The IRA(s) shall be consistent with the purposes set forth in Part III of this 10 Agreement. 11 Remedial Investigations 12 Ε. The Army shall develop, implement, and 8.9 13 report upon remedial investigations of the Site. 14 These 15 investigations shall comply with applicable requirements of CERCLA; the NCP; and, to the extent set forth in this Agreement, 16 pertinent written national guidance and U.S. EPA national policy. 17 Feasibility Studies 18 F. 8.10 The Army shall design, propose, undertake, 19 20 and report upon feasibility studies for the Site. These studies shall comply with applicable requirements of CERCLA; the NCP; 21 and, to the extent set forth in this Agreement, pertinent written 22 national guidance and U.S. EPA national policy. 23 Remedial Actions 24 G. 25 8.11 The Army shall develop and submit its proposed RA alternative. ADEC may recommend to U.S. EPA the RA 26 27 FEDERAL FACILITY AGREEMENT November 12, 1991 28 FORT WAINWRIGHT - Page 22

alternative it deems appropriate. U.S. EPA and the Army, in
 consultation with ADEC, shall make final selection of the RA(s)
 for each OU. In the event of disagreement, U.S. EPA shall make
 final selection of the RA(s). The selection of RA(s) by the
 U.S. EPA Administrator shall be final, subject to Part XXXVI.

H. <u>Technical Review Committee</u>

8.12 Pursuant to 10 U.S.C. § 2705(c), the Army
8 shall establish a Technical Review Committee ("TRC") and, in
9 consultation with the Parties, shall provide for representatives
10 from the following organizations to serve as members of the TRC:

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a. A representative of Fort Wainwright;

b. A representative of ADEC;

c. A representative each from Fairbanks North Star
Borough, the City of Fairbanks, and the City of North Pole; and

15 d. Designated representative(s) from the local16 communities.

8.13 The purpose of the TRC is to afford a forum
for cooperation between the Army and concerned local officials
and citizens and to provide a meaningful opportunity for the
members of the TRC to become informed and to express their
opinion about significant aspects of the RI/FS or the RD/RA
process.

8.14 The Army Garrison Commander or delegate
shall serve as the Chair of the TRC meetings. The Chair shall
schedule regular meetings of the TRC approximately every six (6)
months. Regular meetings of the TRC shall be for the purpose of

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 23

reviewing progress under the RI/FS or the RD/RA and discussing
 other matters of interest to the TRC. Special meetings of the
 TRC may be held at the request of members.

IX. PROJECT MANAGERS

U.S. EPA, ADEC, and the Army shall each 6 9.1 designate a Project Manager and Alternate (hereinafter jointly 7 referred to as Project Manager) for the purpose of overseeing the 8 implementation of this Agreement. Within five (5) days of the 9 10 effective date of this Agreement, each Party shall notify the other Parties of the name and address of its Project Manager. 11 Any Party may change its designated Project Manager by notifying 12 the other Parties, in writing, within five (5) days of the 13 Communications between the Parties concerning the terms 14 change. and conditions of this Agreement shall be directed through the 15 Project Managers as set forth in Part XIV of this Agreement. Each 16 Project Manager shall be responsible for assuring that all 17 communications from the other Project Managers are appropriately 18 disseminated and processed by their respective Agencies. 19

20 9.2 Project Managers shall have the authority (1) take samples, request split samples, and ensure that 21 to: work is performed properly and in accordance with the terms of 22 any final Management Plan; (2) observe all activities performed 23 pursuant to this Agreement, take photographs, and make such other 24 reports on the progress of the work as the Project Managers deem 25 appropriate; (3) review records, files, and documents relevant to 26

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 24

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1 this Agreement; (4) recommend and request minor field
2 modifications to the work to be performed pursuant to the
3 Agreement, or in techniques, procedures, or designs utilized in
4 carrying out this Agreement; (5) exercise the authorities granted
5 to them in this Part, and the NCP; and (6) act in accordance with
6 Paragraph 33.1 (Modification/Amendment of Agreement).

9.3 Each Project Manager shall be, or rely on, a
qualified and competent person with experience in hazardous
substances site investigations and remedial actions and having
the skills necessary to implement this Agreement.

The Project Managers may, in accordance with 9.4 11 Part XX(J) of this Agreement, make modifications to the work to 12 be performed pursuant to this Agreement, or in techniques, 13 procedures, or designs utilized in carrying out this Agreement. 14 Any minor field modification proposed by any Party pursuant to 15 this Part must be approved orally by all Parties' Project 16 Managers to be effective. The Army Project Manager will make a 17 contemporaneous record of such modification and approval in a 18 written log, and a summary of the log entry will be included in 19 the next progress report. Even after approval of the proposed 20 modification, no Project Manager will require implementation by a 21 government contractor without approval of the appropriate 22 Government Contracting Officer. 23

9.5 The Project Manager for the Army shall be responsible for day-to-day field activities at the Site, and shall have all the authority vested in the On-Scene Coordinator

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 25

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and Remedial Project Manager by the NCP, 40 CFR Part 300. The Project Manager for the Army shall be physically present at the 2 Site, or reasonably available to supervise work, during all hours of work performed at the Site pursuant to this Agreement.

The Project Managers shall be reasonably 9.6 available to consult on work performed pursuant to this Agreement and shall make themselves available to each other for the pendency of this Agreement. The absence of the Army, U.S. EPA, or ADEC Project Managers from the Site shall not be cause for work stoppage or delay.

х. ACCESS

Without limitation on any authority 10.1 13 conferred on them by law, U.S. EPA, ADEC, and/or their authorized 14 15 representatives, shall have authority to enter the Site at all reasonable times for the purposes of, among other things: 16 (1) inspecting records, operating logs, contracts, and other 17 documents relevant to implementation of this Agreement; 18 (2) reviewing the progress of the Army, its response action 19 20 contractors, or agents in implementing this Agreement; (3) conducting such tests as ADEC and U.S. EPA Project Managers 21 deem necessary; and (4) verifying the data submitted to U.S. EPA 22 and ADEC by the Army. The Army shall honor all requests for such 23 access by U.S. EPA and ADEC, subject only to any statutory or 24 regulatory requirement as may be necessary to protect national 25 security or mission-essential activities. 26

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 26 28

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The Army shall provide an escort whenever 1 10.2 2 U.S. EPA or ADEC require access to areas designated as restricted 3 in accordance with Army Regulation 190-13. U.S. EPA and ADEC will seek permission from this escort prior to using any camera, 4 sound recording, or other recording device in such restricted 5 6 areas. The Parties agree that the provision of an escort will 7 not unreasonably delay access or unreasonably restrict use of To the extent possible, U.S. EPA and ADEC 8 recording devices. shall provide reasonable notice to the Army Project Manager to 9 request necessary escorts. 10

10.3 All Parties with access to the Site pursuant
12 to this Part shall comply with all applicable health and safety
13 plans.

In the event that any access requested by 14 10.4 either U.S. EPA or ADEC is denied by the Army, the Army shall, 15 within forty-eight (48) hours, provide a written explanation of 16 the reason for the denial, including reference to the applicable 17 regulations, and, upon request, a copy of such regulations. The 18 19 Army shall, as expeditiously as possible, make alternative The Army arrangements for accommodating the requested access. 20 shall not restrict the access rights of U.S. EPA or ADEC to any 21 greater extent than the Army restricts the access rights of its 22 contractors performing work pursuant to this Agreement. 23

10.5 To the extent that this Agreement requires access to property not owned and controlled by the Army, the Army shall exercise its authorities to obtain access pursuant to

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 27

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Section 104(e) of CERCLA, 42 U.S.C. § 9604(e), and will make 1 every reasonable effort to obtain signed access agreements for 2 itself, its contractors, agents, U.S. EPA, and ADEC, and provide 3 U.S. EPA and ADEC with copies of such agreements. The Army may 4 request the assistance of ADEC in obtaining such access, and, 5 upon such request, ADEC will use their best efforts to obtain the 6 required access. With respect to the non-Army property upon 7 which monitoring wells, pumping wells, treatment facilities, or 8 other response actions are to be located, the access agreements 9 should provide that no conveyance of title, easement, or other 10 interest in the property shall be consummated without provisions 11 for the continued operation of such wells, treatment facilities, 12 or other response actions on the property. The access agreements 13 14 should also provide to the extent practicable that the owners of any property where monitoring wells, pumping wells, treatment 15 facilities, or other response actions are located shall notify 16 the Army, ADEC, and the U.S. EPA by certified mail, at least 17 thirty (30) days prior to any conveyance, of the property owner's 18 intent to convey any interest in the property and of the 19 provisions made for the continued operation of the monitoring 20 wells, treatment facilities, or other response actions installed 21 pursuant to this Agreement. 22

10.6 Nothing in this Part shall be construed to
limit the discretion of the Army to exercise the authority of the
President under Section 104(e) of CERCLA, 42 U.S.C. § 9604(e), as
delegated by Executive Order 12580.

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 28

XI. SAMPLING AND DATA/DOCUMENT AVAILABILITY

The Parties shall make available to each 11.1 2 other quality-assured results of sampling, tests, or other data 3 generated by or on behalf of any Party under this Agreement 4 within sixty (60) days of collection or field testing. 5 If 6 quality assurance is not completed within sixty (60) days, preliminary data or results shall be made available within the 7 sixty (60) day period and quality assured data or results shall 8 be submitted as they become available but in no event later than 9 one hundred (100) days after the sampling or testing. These 10 periods can be extended upon mutual agreement among the Project 11 Managers. 12

At the request of either the ADEC or 11.2 13 U.S. EPA Project Manager, the Army shall allow split or duplicate 14 samples to be taken by ADEC or U.S. EPA during sample collection 15 conducted during the implementation of this Agreement. 16 The Army's Project Manager shall notify the U.S. EPA and ADEC Project 17 Managers not less than fourteen (14) business days in advance of 18 any scheduled well drilling, sample collection, or other 19 monitoring activity, conducted pursuant to this Agreement. The 20 Project Managers will be notified prior to any unscheduled 21 The fourteen (14) day notification can be waived sampling event. 22 upon mutual agreement among the Project Managers. 23

24 11.3 If preliminary analysis indicates a
25 potential imminent and substantial endangerment to the public
26 health, all Project Managers shall be immediately notified.

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 29

November 12, 1991

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111.4Laboratory reports shall be made available2at the Site for the review of the Parties immediately upon3completion of laboratory analysis.

XII. QUALITY ASSURANCE

12.1 Throughout all sample collection, 6 transportation, and analyses activities conducted in connection 7 with this Agreement, the Army shall use procedures for quality 8 assurance, for quality control, and for chain-of-custody in 9 accordance with approved U.S. EPA methods, including "Interim 10 Guidelines and Specifications for Preparing Quality Assurance 11 Project Plans," QAMS-005/80, "Data Quality Objective Guidance," 12 U.S. EPA 1540/687/003 and 004, and subsequent amendments to such 13 quidelines. The Army shall require each laboratory it uses to 14 perform any analysis according to approved U.S. EPA methods and 15 to demonstrate a quality assurance/quality control program 16 consistent with that followed by U.S. EPA and consistent with 17 U.S. EPA document QAMS-005/80. 18

XIII. <u>REPORTING</u>

21 13.1 The Army shall submit to the other Parties
22 quarterly written progress reports. The reports will include,
23 but not be limited to, the following information:

(a) A detailed summary of all of the remedial,
removal, and investigation activities during the previous
quarter, including any analytical results, any community

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 30

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relations activities, and any community contacts or inquiries 1 related to the hazardous substance contamination at the Site; 2 3 (b) An outline of the planned activities for the upcoming guarter; 4 A detailed statement of the manner and the 5 (c)extent to which the timetables and deadlines are being met; 6 The status of efforts to obtain 7 (đ) rights-of-entry necessary for monitoring and well installation 8 9 off-Base; and The status of any other activities proposed · (e) 10 or underway that may affect any phase of the activities described 11 in Attachment I. 12 The quarterly written progress reports shall 13.2 13 be submitted on the twentieth (20th) day of each calendar quarter 14 following the effective date of this Agreement. 15 16 NOTICE TO THE PARTIES XIV. 17 All Parties shall expeditiously transmit 18 14.1 primary and secondary documents, and all notices required herein. 19 Time limitations shall commence upon receipt. 20 Unless otherwise provided, notice to the 21 14.2 individual Parties shall be provided under this Agreement to the 22 following addresses: 23 (A) For the Army: 24 Directorate of Engineering and Housing 6th Infantry Division (Light) and 25 U.S. Army Garrison, Alaska APVR-DE-PSE Attn: 26 Fort Richardson, Alaska 99505-5500 27 FEDERAL FACILITY AGREEMENT November 12, 1991 28 FORT WAINWRIGHT - Page 31

(B) For U.S. EPA:

U.S. Environmental Protection Agency Alaska Operations Office 222 W. 7th Avenue, Box 19 Anchorage, Alaska 99513 (907) 271-5083 and

U.S. Environmental Protection Agency Superfund Federal Facility Branch 1200 Sixth Avenue, HW-074 Seattle, Washington 98101 (206) 553-7261

(C) For the State of Alaska:

Alaska State Department of Environmental Conservation Northern Regional Office 1001 Noble Street, Suite 350 Fairbanks, Alaska 99701 (907) 451-2360

XV. PERMITS

15.1 Nothing in this Agreement relieves the Army from the requirement of obtaining an otherwise applicable permit or other authorization whenever it proposes a response action involving the shipment or movement off-site of a hazardous substance, or undertakes any activities not directly related to response actions at the Site.

XVI. <u>RETENTION OF RECORDS</u>

16.1 The Parties shall preserve for a minimum of seven (7) years after termination of this Agreement all records and documents in their possession or in the possession of their divisions, employees, agents, accountants, contractors, or attorneys that relate to the presence of hazardous wastes and FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 32 November 12, 1991

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constituents, hazardous substances, pollutants, and contaminants 1 at the Site or to the implementation of this Agreement, despite 2 3 any document retention policy to the contrary. After this seven (7) year period, the Parties shall notify one another at 4 least forty-five (45) days prior to destruction or disposal of 5 any such documents or records. Upon request by any Party, all 6 Parties shall make available such records or documents, or true 7 copies to one another. After termination of this Agreement, 8 documents may be converted to permanent electronic or optical 9 media and paper originals disposed of after forty-five (45) days 10 notification to the other Parties. 11

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XVII. PUBLIC PARTICIPATION AND ADMINISTRATIVE RECORD

14 17.1 The Parties agree that this Agreement and 15 any subsequent plan(s) for remedial action at the Site arising 16 out of this Agreement shall comply with the administrative record 17 and public participation requirements of CERCLA, including 18 Sections 113(k) and 117 of CERCLA, 42 U.S.C. §§ 9613(k) and 9617, 19 the NCP, and U.S. EPA national guidance on public participation 20 and administrative records.

17.2 The Army shall develop and implement a
Community Relations Plan ("CRP") that responds to the need for an
interactive relationship with all interested community elements,
both on- and off-Site, regarding activities and elements of work
undertaken by the Army. The Army agrees to develop and implement
the CRP in a manner consistent with Section 117 of CERCLA,

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 33

42 U.S.C. § 9617, the NCP, and U.S. EPA national guidance. 1

2 17.3 The Army shall establish and maintain an administrative record at or near Fort Wainwright in accordance 3 4 with section 113(k) of CERCLA, 42 U.S.C. § 9613(k). The 5 administrative record shall be established and maintained in accordance with U.S. EPA national policy and guidelines. A copy 6 of each document included in the administrative record developed 7 by the Army shall be supplied to ADEC, and shall expeditiously be 8 provided to U.S. EPA upon written request. The Army shall 9 10 provide to U.S. EPA and ADEC an Index of documents in the administrative record on a quarterly basis, if changes have 11 occurred. 12

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XVIII. CREATION OF DANGER/EMERGENCY ACTION

In the event U.S. EPA or ADEC determine that 15 18.1 activities conducted pursuant to this Agreement, or any other 16 circumstances or activities, are creating an imminent and 17 substantial endangerment to the health or welfare of the people 18 19 on the Site or in the surrounding area or to the environment, U.S. EPA or ADEC may require or order the Army to stop further 201 implementation of this Agreement for such period of time as 21 needed to abate the danger. Any unilateral work stoppage for 22 longer than twenty-four (24) hours requires the concurrence of 23 the U.S. EPA Division Director, in accordance with Paragraph 24 25 21.9.

In the event the Army determines that 26 18.2 27 FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 34 28
XIX. FIVE YEAR REV	VIEW
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2 If a remedial action is selected that 19.1 3 results in any hazardous substances, pollutants, or contaminants 4 remaining at the Site, the Parties shall review such remedial 5 action no less often than each five (5) years after the initiation of such remedial action to assure that human health 6 and the environment are being protected by the remedial action 7 being implemented. The U.S. EPA Project Manager and the ADEC 8 9 Project Manager shall advise the Army Project Manager of their findings in this regard. If any Party determines that additional 10 action is required, the Agreement may be amended pursuant to Part 11 If the Parties are unable to agree on the need to amend 12 XXXIII. this Agreement, dispute resolution under Part XXI shall be 13 14 available to any Party. 15 CONSULTATION WITH U.S. EPA AND ADEC 16 XX. 17 Α. Applicability The provisions of this Part establish the 18 20.1 procedures that shall be used by the Parties to provide each 19 other with appropriate notice, review, comment, and response to 20 comments regarding RI/FS and RD/RA documents, specified herein as 21 22 either primary or secondary documents. In accordance with Section 120 of CERCLA, 42 U.S.C. § 9620, and 10 U.S.C. § 2705, 23 the Army will normally be responsible for issuing primary and 24 secondary documents to U.S. EPA and ADEC. As of the effective 25 date of this Agreement, all draft and draft final documents for 26 27 FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 36 November 12, 1991 28

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any deliverable document identified herein shall be prepared,
 distributed, and subject to dispute in accordance with Paragraphs
 20.3 through 20.24.

4 20.2 The designation of a document as "draft" or 5 "final" is solely for purposes of consultation with U.S. EPA and 6 ADEC in accordance with this Part. Such designation does not 7 affect the obligation of the Parties to issue documents, which 8 may be referred to herein as "final," to the public for review 9 and comment as appropriate and as required by law.

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B. <u>General Process for RI/FS and RD/RA Documents</u>

20.3 Primary documents include those documents 11 that are major, discrete portions of RI/FS or RD/RA activities. 12 Primary documents are initially issued by the Army in draft 13 subject to review and comment by U.S. EPA and ADEC. Following 14 receipt of comments on a particular draft primary document, the 15 Army will respond to the comments received and issue a draft 16 final primary document subject to dispute resolution. The draft 17 final primary document will become the final primary document 18 either thirty (30) days after the submittal of a draft final 19 document if dispute resolution is not invoked, unless otherwise 20 agreed as provided in Paragraph 20.18, or as modified by decision 21 of the dispute resolution process. U.S. EPA and ADEC shall, 22 within the first fifteen (15) days of this thirty (30) day period 23 for finalization of primary documents, identify to the Army any 24 issues or comments in order to provide sufficient time for 25 review, discussion, and modification of draft final documents as 26

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 37

necessary to resolve potential disputes. 1

 that are discrete portions of the primary documents and are typically input or feeder documents. Secondary documents are issued by the Army in draft subject to review and comment by U.S. EPA and ADEC. Although the Army will respond to comments received, the draft secondary documents may be finalized in the context of the corresponding primary documents. A secondary document may be disputed only at the time the corresponding draft final primary document is issued. C. Primary Documents 20.5 The Army shall complete and transmit draft documents for the following primary documents to U.S. EPA and ADEC for review and comment in accordance with the provisions of this Part: (a) SOW for OU 5 (b) RI/FS Management Plan, including Work Plan, Field Sampling Plan ("FSP"), Quality Assurance Project Plan ("QAPP"), community Relations Plan ("CRP"), and Treatability Study Work Plan (as needed) (c) RI/FS, including RI, Baseline Risk Assessment, FS (d) ROD (e) Remedial Design (f) Remedial Action Work Plan 20.6 Only the draft final documents for the primary documents identified above shall be subject to dispute 	2	20.4 Secondary documents include those documents
 issued by the Army in draft subject to review and comment by U.S. EPA and ADEC. Although the Army will respond to comments received, the draft secondary documents may be finalized in the context of the corresponding primary documents. A secondary document may be disputed only at the time the corresponding draft final primary document is issued. C. <u>Primary Documents</u> 20.5 The Army shall complete and transmit draft documents for the following primary documents to U.S. EPA and ADEC for review and comment in accordance with the provisions of this Part: (a) SOW for OU 5 (b) RI/FS Management Plan, including Work Plan, Field Sampling Plan ("FSP"), Quality Assurance Project Plan ("QAPP"), community Relations Plan ("CRP"), and Treatability Study Work Plan (as needed) (c) RI/FS, including RI, Baseline Risk Assessment, FS (d) ROD (e) Remedial Design (f) Remedial Action Work Plan 20.6 Only the draft final documents for the primary documents identified above shall be subject to dispute 	3	that are discrete portions of the primary documents and are
 ⁶ U.S. EPA and ADEC. Although the Army will respond to comments received, the draft secondary documents may be finalized in the context of the corresponding primary documents. A secondary document may be disputed only at the time the corresponding draft final primary document is issued. 11 C. <u>Primary Documents</u> 20.5 The Army shall complete and transmit draft documents for the following primary documents to U.S. EPA and ADEC for review and comment in accordance with the provisions of this Part: 16 (a) SOW for OU 5 17 (b) RI/FS Management Plan, including Work Plan, Field Sampling Plan ("FSP"), Quality Assurance Project Plan ("QAPP"), Community Relations Plan ("CRP"), and Treatability Study Work Plan (as needed) 21 (c) RI/FS, including RI, Baseline Risk Assessment, FS 22 (d) ROD 23 (e) Remedial Design 24 (f) Remedial Action Work Plan 20.6 Only the draft final documents for the primary documents identified above shall be subject to dispute 27 FEDERAL FACILITY AGREEMENT 	4	typically input or feeder documents. Secondary documents are
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9 document may be disputed only at the time the corresponding draft 10 final primary document is issued. 11 C. Primary Documents 12 20.5 The Army shall complete and transmit draft 13 documents for the following primary documents to U.S. EPA and 14 ADEC for review and comment in accordance with the provisions of 15 this Part: 16 (a) SOW for OU 5 17 (b) RI/FS Management Plan, including Work Plan, Field 18 Sampling Plan ("FSP"), Quality Assurance Project 19 Plan ("QAPP"), Community Relations Plan ("CRP"), 20 and Treatability Study Work Plan (as needed) 21 (c) RI/FS, including RI, Baseline Risk Assessment, FS 22 (d) ROD 23 (e) Remedial Design 24 Co.6 25 Only the draft final documents for the 26 primary documents identified above shall be subject to dispute	7	received, the draft secondary documents may be finalized in the
final primary document is issued. C. <u>Primary Documents</u> 20.5 The Army shall complete and transmit draft documents for the following primary documents to U.S. EPA and ADEC for review and comment in accordance with the provisions of this Part: (a) SOW for OU 5 (b) RI/FS Management Plan, including Work Plan, Field Sampling Plan ("FSP"), Quality Assurance Project Plan ("QAPP"), Community Relations Plan ("CRP"), and Treatability Study Work Plan (as needed) (c) RI/FS, including RI, Baseline Risk Assessment, FS (d) ROD (e) Remedial Design (f) Remedial Action Work Plan 20.6 Only the draft final documents for the primary documents identified above shall be subject to dispute	8	context of the corresponding primary documents. A secondary
11C. Primary Documents1220.5The Army shall complete and transmit draft13documents for the following primary documents to U.S. EPA and14ADEC for review and comment in accordance with the provisions of15this Part:16(a) SOW for OU 517(b) RI/FS Management Plan, including Work Plan, Field18Sampling Plan ("FSP"), Quality Assurance Project19Plan ("QAPP"), Community Relations Plan ("CRP"),20and Treatability Study Work Plan (as needed)21(c) RI/FS, including RI, Baseline Risk Assessment, FS22(d) ROD23(e) Remedial Design2420.625Only the draft final documents for the26primary documents identified above shall be subject to dispute27FEDERAL FACILITY AGREEMENT	9	document may be disputed only at the time the corresponding draft
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 16 (a) SOW for OU 5 17 (b) RI/FS Management Plan, including Work Plan, Field Sampling Plan ("FSP"), Quality Assurance Project Plan ("QAPP"), Community Relations Plan ("CRP"), and Treatability Study Work Plan (as needed) 21 (c) RI/FS, including RI, Baseline Risk Assessment, FS 22 (d) ROD 23 (e) Remedial Design 24 (f) Remedial Action Work Plan 25 20.6 Only the draft final documents for the 26 primary documents identified above shall be subject to dispute 27 FEDERAL FACILITY AGREEMENT 	14	ADEC for review and comment in accordance with the provisions of
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 18 Sampling Plan ("FSP"), Quality Assurance Project 19 Plan ("QAPP"), Community Relations Plan ("CRP"), 20 and Treatability Study Work Plan (as needed) 21 (c) RI/FS, including RI, Baseline Risk Assessment, FS 22 (d) ROD 23 (e) Remedial Design 24 (f) Remedial Action Work Plan 25 20.6 Only the draft final documents for the 26 primary documents identified above shall be subject to dispute 27 FEDERAL FACILITY AGREEMENT 	16	(a) SOW for OU 5
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20and Treatability Study Work Plan (as needed)21(c) RI/FS, including RI, Baseline Risk Assessment, FS22(d) ROD23(e) Remedial Design24(f) Remedial Action Work Plan2520.620.6Only the draft final documents for the26primary documents identified above shall be subject to dispute27FEDERAL FACILITY AGREEMENT	18	Sampling Plan ("FSP"), Quality Assurance Project
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22 (d) ROD 23 (e) Remedial Design 24 (f) Remedial Action Work Plan 25 20.6 Only the draft final documents for the 26 primary documents identified above shall be subject to dispute 27 FEDERAL FACILITY AGREEMENT	20	and Treatability Study Work Plan (as needed)
 (e) Remedial Design (f) Remedial Action Work Plan 20.6 Only the draft final documents for the primary documents identified above shall be subject to dispute FEDERAL FACILITY AGREEMENT 	21	(c) RI/FS, including RI, Baseline Risk Assessment, FS
23 (e) Remedial Design 24 (f) Remedial Action Work Plan 25 20.6 Only the draft final documents for the 26 primary documents identified above shall be subject to dispute 27 FEDERAL FACILITY AGREEMENT	22	
25 20.6 Only the draft final documents for the 26 primary documents identified above shall be subject to dispute 27 FEDERAL FACILITY AGREEMENT	23	
26 primary documents identified above shall be subject to dispute 27 FEDERAL FACILITY AGREEMENT	24	(f) Remedial Action Work Plan
27 FEDERAL FACILITY AGREEMENT	25	20.6 Only the draft final documents for the
FEDERAL FACILITY AGREEMENT	26	primary documents identified above shall be subject to dispute
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resolution. The Army shall complete and transmit draft primary 1 2 documents in accordance with the schedules and deadlines established pursuant to Part XXIV of this Agreement. Primary 3 documents may include secondary document target dates as provided 4 5 for in Paragraph 20.8. The purpose of target dates is to assist the Army in meeting deadlines, but target dates do not become 6 enforceable by their inclusion in the primary documents and are 7 not subject to Parts XXII, XXIII, XXIV, and/or XXV. 8

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D. <u>Secondary Documents</u>

10 20.7 The Army shall complete and transmit draft 11 documents for the following secondary documents to U.S. EPA and 12 ADEC for review and comment in accordance with the provisions of 13 this Part:

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14	(a)	Statement of Work
15	(b)	Source Characterization Summary, if appropriate
16	(c)	Conceptual Source Model (typically, part of a
17		Work Plan)
18	(đ)	Initial Identification of ARARs and TBCs
19	(e)	Health and Safety Plan ("HSP")
20	(f)	Treatability Study Report, as needed
21	(g)	Proposed Plan
22	(h)	35% Remedial Design
23	(i)	60% Remedial Design
24	(j)	Post-wide monitoring documents
25	(k)	Additional secondary documents, as agreed
26	20.8	Although U.S. EPA and ADEC may comment on
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the draft documents for the secondary documents listed above, 1 such documents shall not be subject to dispute resolution except 2 as provided by Paragraph 20.4. Target dates shall be established 3 pursuant to Part XXIV of this Agreement for the completion and 4 transmission of draft secondary documents. 5

Meetings of the Project Managers on Development of Documents Ε.

7 20.9 The Project Managers shall meet 8 approximately every thirty (30) days, except as otherwise agreed by the Parties, to review and discuss the progress of work being 9 performed at the Site on the primary and secondary documents. 10 11 Prior to preparing any draft document specified in Paragraphs 20.5 and 20.7 above, the Project Managers shall meet to discuss 12 the document results in an effort to reach a common 13 understanding, to the maximum extent practicable, with respect to 14 the results to be presented in the draft document. Prior to the 15 16 development of either a Statement of Work, Management Plan, or Sampling and Analysis Plan, the Project Managers shall meet to 17 develop a Scope of Work that will be used when preparing a ·18 Sampling and Analysis Plan or Management Plan for a remedial site 19 inspection or investigation. 20

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Identification and Determination of Potential ARARs F.

For those primary or secondary documents 20.10 that consist of or include ARAR determinations, prior to the issuance of a draft document the Project Managers shall meet to identify and propose, to the best of their ability, all potential ARARs pertinent to the document being addressed. Draft ARAR 26

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 40

determinations shall be prepared in accordance with Section
 121(d)(2) of CERCLA, 42 U.S.C. § 9621(d)(2), the NCP, and
 pertinent written national guidance issued by U.S. EPA and ADEC,
 that is not inconsistent with CERCLA and the NCP.

20.11 In identifying potential ARARs, the Parties 5 recognize that actual ARARs can be identified only on a 6 source-specific basis and that ARARs depend on the specific 7 hazardous substances, pollutants, and contaminants at a source, 8 the particular actions proposed as a remedy, and the 9 characteristics of a source. The Parties recognize that ARAR 10 identification is necessarily an iterative process and that 11 potential ARARs must be re-examined throughout the RI/FS process 12 until a ROD is issued. 13

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G. Review and Comment on Draft Documents

15 20.12 The Army shall complete and transmit each 16 draft primary document to U.S. EPA and ADEC on or before the 17 corresponding deadline established for the issuance of the 18 document. The Army shall complete and transmit the draft 19 secondary document in accordance with the target dates 20 established for the issuance of such documents.

20.13 Unless the Parties mutually agree to another 22 time period, all draft documents shall be subject to a thirty 23 (30) day period for review and comment. Review of any document 24 by U.S. EPA or ADEC may concern all aspects of the document 25 (including completeness) and should include, but is not limited 26 to, technical evaluation of any aspect of the document, and

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 41

consistency with CERCLA, the NCP, applicable state laws, and any 1 2 pertinent national guidance or policy issued by U.S. EPA or ADEC. Comments by U.S. EPA and ADEC shall be provided with adequate 3 specificity so that the Army may respond to the comments and, if 4 5 appropriate, make changes to the draft document. Comments shall 6 refer to any pertinent sources of authority or references upon which the comments are based, and, upon request of the Army, 7 U.S. EPA or ADEC shall provide a copy of the cited authority or 8 In cases involving complex or unusually lengthy 9 reference. reports, U.S. EPA or ADEC may extend the thirty (30) day comment 10 period for an additional twenty (20) days by written notice to 11 the Army prior to the end of the thirty (30) day period. 12 In 13 unusual circumstances, U.S. EPA or ADEC may request the Army to extend the current period for an additional twenty (20) days, and 14 the Army will not unreasonably deny such request. On or before 15 the close of the comment period, U.S. EPA and ADEC shall transmit 16 by next day mail their written comments to the Army. 17

18 20.14 Representatives of the Army shall make
19 themselves readily available to U.S. EPA and ADEC during the
20 comment period for purposes of informally responding to questions
21 and comments on draft documents. Oral comments made during such
22 discussions need not be the subject of a written response by the
23 Army on the close of the comment period.

24 20.15 In commenting on a draft document that
25 contains a proposed ARAR determination, U.S. EPA and ADEC shall
26 include a reasoned statement of whether they object to any

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 42

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portion of the proposed ARAR determination. To the extent that
 U.S. EPA or ADEC do object, they shall explain the basis for
 their objection in detail and shall identify any ARARs that they
 believe were not properly addressed in the proposed ARAR
 determination.

Following the close of the comment period 20.16 6 for a draft document, the Army shall give full consideration to 7 all written comments on the draft document submitted during the 8 comment period. Within thirty (30) days of the close of the 9 comment period on a draft secondary document, the Army shall 10 transmit to U.S. EPA and ADEC its written response to comments 11 received within the comment period. Within thirty (30) days of 12 the close of the comment period on a draft primary document, the 13 Army shall transmit to U.S. EPA and ADEC a draft final primary 14 document that shall include the Army's response to all written 15 comments received within the comment period. While the resulting 16 draft final document shall be the responsibility of the Army, it 17 shall be the product of consensus to the maximum extent possible. 18

19 20.17 The Army may extend the thirty (30) day 20 period for either responding to comments on a draft document or 21 for issuing the draft final primary document for an additional 22 twenty (20) days by providing notice to U.S. EPA and ADEC. In 23 appropriate circumstances, this time period may be further 24 extended in accordance with Part XXV.

> H. <u>Availability of Dispute Resolution for</u> <u>Draft Final Primary Documents</u>

20.18 Project Managers may agree to extend by FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 43 November 12, 1991

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fifteen (15) days the period for finalization of the draft final
 primary documents provided in Paragraph 20.3 for discussion and
 modification of draft final primary documents as necessary to
 resolve potential disputes.

5 20.19 Dispute resolution shall be available to the 6 Parties for draft final primary documents as set forth in Part 7 XXI.

8 20.20 When dispute resolution is invoked on a 9 draft final primary document, work may be stopped in accordance 10 with the procedures set forth in Part XXI.

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I. Finalization of Documents

The draft final primary document shall serve 20.21 12 as the final primary document if no Party invokes dispute 13 resolution regarding the document or, if invoked, at completion 14 of the dispute resolution process should the Army's position be 15 16 sustained. If the Army's determination is not sustained in the dispute resolution process, the Army shall prepare, within not 17 more than thirty-five (35) days, a revision of the draft final 18 document that conforms to the results of dispute resolution. 19 In appropriate circumstances, the time period for this revision 20 21 process may be extended in accordance with Part XXV hereof.

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J. Subsequent Modifications

23 20.22 Following finalization of any primary 24 document pursuant to Paragraph 20.21 above, any Party may seek to 25 modify the document, including seeking additional field work, 26 pilot studies, computer modeling, or other supporting technical

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 44

1 work, only as provided in Paragraphs 20.23 and 20.24.

2 A Party may seek to modify a document after 20.23 3 finalization if it determines, based on new information (i.e., information that became available, or conditions that became 4 known, after the document was finalized) that the requested 5 modification is necessary. A Party may seek such a modification 6 7 by submitting a concise written request to the Project Managers of the other Parties. The request shall specify the nature of 8 9 the requested modification and how the request is based on new information. 10

11 20.24 In the event that a consensus among the Parties is reached, the modification shall be incorporated by 12 reference and become fully enforceable under the Agreement. 13 In the event that a consensus is not reached by the Project Managers 14 on the need for a modification, any Party may invoke dispute 15 resolution as provided in Part XXI to determine if such 16 modification shall be conducted. Modification of a document. 17 shall be required only upon a showing that: (1) the requested 18 modification is based on significant new information, and (2) the 19 requested modification could be of significant assistance in 20 evaluating effects on human health or the environment, in 21 evaluating the selection of remedial alternatives, or in 22 protecting human health or the environment. 23

24 20.25 Nothing in this Part shall alter U.S. EPA's 25 or ADEC's ability to request the performance of additional work 26 that was not contemplated by this Agreement. The Army's

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 45

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obligation to perform such work must be established by either a modification of a document or by amendment to this Agreement.

XXI. **RESOLUTION OF DISPUTES**

Except as specifically set forth elsewhere 5 21.1 in this Agreement, if a dispute arises under this Agreement, the 6 7 procedures of this Part shall apply. All Parties to this 8 Agreement shall make reasonable efforts to informally resolve disputes at the Project Manager or immediate supervisor level. 9 If resolution cannot be achieved informally, the procedures of 10 this Part shall be implemented to resolve a dispute. 11

Within thirty (30) days after: (1) the 21.2 12 issuance of a draft final primary document pursuant to this 13 Agreement, or (2) any action that leads to or generates a 14 dispute, the disputing Party shall submit to the Dispute 15 Resolution Committee ("DRC") a written statement of dispute 16 setting forth the nature of the dispute, the work affected by the 17 dispute, the disputing Party's position with respect to the 18 dispute, and the information the disputing Party is relying upon 19 to support its position. 20

Prior to any Party's issuance of a written 21 21.3 statement of dispute, the disputing Party shall engage the other 22 Parties in informal dispute resolution among the Project Managers 23 and/or their immediate supervisors. During this informal dispute 24 resolution period the Parties shall meet as many times as are 25 necessary to discuss and attempt resolution of the dispute. 26

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 46 28

November 12, 1991

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21.4 The DRC will serve as a forum for resolution 1 of disputes for which agreement has not been reached through 2 informal dispute resolution. The Parties shall each designate 3 one individual and an alternate to serve on the DRC. 4 The individuals designated to serve on the DRC shall be employed at 5 the policy level (SES or equivalent) or be delegated the 6 7 authority to participate on the DRC for the purposes of dispute resolution under this Agreement. The U.S. EPA representative on 8 the DRC is the Hazardous Waste Division Director ("Division 9 Director") of U.S. EPA's Region 10. The Army's designated member 10 is the Garrison Commander. ADEC's designated member is the 11 Section Chief of the Contaminated Site Section ("Section Chief"), 12 Alaska Department of Environmental Conservation. Written notice 13 of any delegation of authority from a Party's designated 14 representative on the DRC shall be provided to all other Parties. 15

21.5 Following elevation of a dispute to the DRC, 16 the DRC shall have twenty-one (21) days to unanimously resolve 17 the dispute and issue a written decision. If the DRC is unable to 18 unanimously resolve the dispute within this twenty-one (21) day 19 period, the written statement of dispute shall be forwarded to 20 the Senior Executive Committee (SEC) for resolution within seven 21 (7) days after the close of the twenty-one (21) day resolution 22 23 period.

The SEC will serve as the forum for 21.6 24 resolution of disputes for which agreement has not been reached 25 by the DRC. The U.S. EPA representative on the SEC is the 26

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 47

November 12, 1991

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Regional Administrator of U.S. EPA's Region 10. The Army's 1 representative on the SEC is the Deputy Assistant Secretary of 2 the Army (OHES). ADEC's representative on the SEC is the 3 Director, Division of Spill Prevention and Response, Alaska 4 5 Department of Environmental Conservation. The SEC members shall, as appropriate, confer, meet, and exert their best efforts to 6 resolve the dispute and issue a written decision signed by all 7 Parties. If unanimous resolution of the dispute is not reached 8 within twenty-one (21) days, U.S. EPA's Regional Administrator 9 shall issue a written position on the dispute. The Army or ADEC 10 may, within twenty-one (21) days of the Regional Administrator's 11 issuance of U.S. EPA's position, issue a written notice elevating 12 the dispute to the Administrator of U.S. EPA for resolution in 13 accordance with all applicable laws and procedures. In the event 14 that the Army or ADEC elect not to elevate the dispute to the 15 Administrator within the designated twenty-one (21) day 16 escalation period, the Army and/or ADEC shall be deemed to have 17 agreed with the Regional Administrator's written position with 18 19 respect to the dispute.

20 21.7 Upon escalation of a dispute to the 21 Administrator of U.S. EPA pursuant to Paragraph 21.6, the 22 Administrator will review and resolve the dispute within 23 twenty-one (21) days. Upon request, and prior to resolving the 24 dispute, the U.S. EPA Administrator shall meet and confer with 25 the Army's Secretariat Representative and the Commissioner of 26 ADEC or the Commissioner's representative to discuss the issue(s)

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 48

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under dispute. The Administrator will provide notice to all 1 Parties of any Party's request to meet or confer with respect to 2 any such dispute and will provide an adequate opportunity for all 3 Parties to participate in any meeting or conference convened to 4 resolve such dispute. Upon resolution, the Administrator shall 5 provide the Army and ADEC with a written final decision setting 6 forth resolution of the dispute. The duties of the Administrator 7 set forth in this Part shall not be delegated. 8

9 21.8 The pendency of any dispute under this Part shall not affect the Army's responsibility for timely performance 10 of the work required by this Agreement, except that the time 11 period for completion of work affected by such dispute shall be 12 extended for a period of time usually not to exceed the actual 13 time taken to resolve any good faith dispute in accordance with 14 the procedures specified herein. All elements of the work 15 required by this Agreement that are not affected by the dispute 16 shall continue and be completed in accordance with the applicable 17 schedule. 18

When dispute resolution is in progress, work 19 21.9 affected by the dispute will immediately be discontinued if the 20 Division Director for U.S. EPA's Region 10 or the ADEC Section 21 Chief request, in writing, that work related to the dispute be 22 stopped because, in U.S. EPA's or ADEC's opinion, such work is 23 inadequate or defective, and such inadequacy or defect is likely 24 25 to yield an adverse effect on human health or the environment, or is likely to have a substantial adverse effect on the remedy 26

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 49

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selection or implementation process. To the extent possible, 1 2 U.S. EPA and ADEC shall consult with all Parties prior to 3 initiating a work stoppage request. After stoppage of work, if any Party believes that the work stoppage is inappropriate or may 4 have potential significant adverse impacts, that Party may meet 5 with the other Parties to discuss the work stoppage. Following 6 7 this meeting, and further consideration of the issues, the U.S. EPA Division Director will issue, in writing, a final 8 decision with respect to the work stoppage. The final written 9 decision of the U.S. EPA Division Director may immediately be 10 subjected to formal dispute resolution. Such dispute may be 11 brought directly to either the DRC or the SEC, at the discretion 12 of the Party requesting dispute resolution. 13

14 21.10 Within twenty-one (21) days of resolution of 15 a dispute pursuant to the procedures specified in this Part, the 16 Army shall incorporate the resolution and final determination 17 into the appropriate plan, schedule, or procedures and proceed to 18 implement this Agreement according to the amended plan, schedule, 19 or procedures.

20 21.11 Resolution of a dispute pursuant to this 21 Part of the Agreement constitutes a final resolution of that 22 dispute arising under this Agreement. All Parties shall abide by 23 all terms and conditions of any final resolution of dispute 24 obtained pursuant to this Part of this Agreement.

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 50

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XXII. ENFORCEABILITY

22.1 The Parties agree that:

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Upon the effective date of this Agreement, 3 (a) any standard, regulation, condition, requirement, or order which 4 has become effective under CERCLA and is incorporated into this 5 Agreement is enforceable by any person pursuant to CERCLA § 310, 6 and any violation of such standard, regulation, condition, 7 requirement, or order will be subject to civil penalties under 8 Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659(c) and 9609; 9 All deadlines associated with the RI/FS 10 (b) shall be enforceable by any person pursuant to Section 310 of 11 CERCLA, 42 U.S.C. § 9659, and any violation of such deadlines 12 will be subject to civil penalties under Sections 109 and 310(c) 13 of CERCLA, 42 U.S.C. §§ 9609 and 9659(c); 14 All terms and conditions of this Agreement 15 (C) that relate to interim or final remedial actions, including 16 corresponding schedules and deadlines, and all work associated 17 with the interim or final remedial actions, shall be enforceable 18 19 by any person pursuant to Section 310(c) of CERCLA, 42 U.S.C. § 9659(c), and any violation of such terms or conditions will be 20 subject to civil penalties under Sections 109 and 310(C) of 21 CERCLA, 42 U.S.C. §§ 9609 and 9659(c); and 22 Any final resolution of a dispute pursuant 23 ' (đ) to Part XXI of this Agreement that establishes a term, condition, 24 schedule, or deadline shall be enforceable by any person pursuant 25 to Section 310(c) of CERCLA, 42 U.S.C. § 9659(c), and any 26 27 FEDERAL FACILITY AGREEMENT November 12, 1991 FORT WAINWRIGHT - Page 51 28

violation of such term, condition, schedule, or deadline will be
 subject to civil penalties under Sections 109 and 310(c) of
 CERCLA, 42 U.S.C. §§ 9609 and 9659(c).

4 22.2 The Parties agree that all Parties shall 5 have the right to enforce the terms of this Agreement.

XXIII. STIPULATED PENALTIES

8 23.1 In the event that the Army fails to submit a primary document to U.S. EPA and ADEC pursuant to the appropriate 9 timetable or deadline in accordance with the requirements of this 10 Agreement, or fails to comply with a term or condition of this 11 Agreement that relates to an interim or final remedial action, 12 U.S. EPA may assess a stipulated penalty against the Army. 13 Α stipulated penalty may be assessed in an amount not to exceed 14 five thousand dollars (\$5,000) for the first week (or part 15 thereof), and ten thousand dollars (\$10,000) for each additional 16 week (or part thereof) for which a failure set forth in this 17 18 paragraph occurs.

Upon determining that the Army has failed in 19 23.2 20 a manner set forth in Paragraph 23.1, U.S. EPA shall so notify 21 the Army in writing. If the failure in question is not already subject to dispute resolution at the time such notice is 22 received, the Army shall have fifteen (15) days after receipt of 23 the notice to invoke dispute resolution on the question of 24 whether the failure did, in fact, occur. The Army shall not be 25 26 liable for the stipulated penalty assessed by U.S. EPA if the

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 52

November 12, 1991

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1	failure is determined, through the dispute resolution process,
2	not to have occurred. No assessment of a stipulated penalty
3	shall be final until the conclusion of dispute resolution
4	procedures related to the assessment of the stipulated penalty.
5	23.3 The annual reports required by Section
6	120(e)(5) of CERCLA, 42 U.S.C. § 9620(e)(5), shall include, with
7	respect to each final assessment of a stipulated penalty against
8	the Army under this Agreement, each of the following:
9	a. The facility responsible for the failure;
10	b. A statement of the facts and circumstances giving rise to the failure;
11 12	c. A statement of any administrative or other corrective action taken at the relevant
13	facility, or a statement of why such measures were determined inappropriate;
14 15	d. A statement of any additional action taken by or at the facility to prevent recurrence of the same type of failure; and
16	e. The total dollar amount of the stipulated penalty assessed for the particular failure.
17	23.4 Stipulated penalties assessed pursuant to
18	this Part shall be payable to the Hazardous Substances Response
19	Trust Fund only in the manner and to the extent expressly
20	provided for in Acts authorizing funds for, and appropriations
21	to, the U.S. Department of Defense.
22 23	23.5 In no event shall this Part give rise to a
24	stipulated penalty in excess of the amount set forth in Section
24 25	109 of CERCLA, 42 U.S.C. § 9609.
25	23.6 This Part shall not affect the Army's
20	ability to obtain an extension of a timetable, deadline, or
28	FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 53 November 12, 1991

1) schedule pursuant to Part XXV of this Agreement.

2 23.7 Nothing in this Agreement shall be construed 3 to render any officer or employee of the Army personally liable 4 for the payment of any stipulated penalty assessed pursuant to 5 this Part.

XXIV. DEADLINES

8 24.1 Enforceable deadlines (subject to extension 9 pursuant to Parts XXV and XXXIII) for the draft primary documents 10 are established in Attachment I (Table 6).

11 24.2 The Army will propose secondary document 12 target dates not otherwise established in Attachment I. Within 13 twenty-one (21) days of issuance of each ROD, the Army shall 14 propose target dates for completion of the applicable draft 15 secondary documents and deadlines for completion of the following 16 draft primary documents:

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(a) Remedial Design

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(b) Remedial Action Work Plan

The Remedial Action Work Plan will establish additional primary 19 and secondary documents, deadlines, and/or target dates. If the 20 Parties agree on the proposed deadlines and/or target dates, the 21 finalized deadlines and/or target dates shall be incorporated 22 into the Agreement. If the Parties fail to agree within thirty 23 (30) days of the proposed deadlines and/or target dates, the 24 matter shall immediately be submitted for dispute resolution 25 26 pursuant to Part XXI of this Agreement. The deadlines shall be

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 54

1	published utilizing the procedures set forth in Paragraph 24.4.
2	24.3 The Army shall provide notification to
3	U.S. EPA and ADEC within thirty (30) days of identifying a new
4	potential source area. Unless the Parties agree on another
5	disposition, new source areas will be addressed under OU 5 as
6	described in Attachment I.
7	24.4 The final deadlines established pursuant to
8	this Part shall be published by U.S. EPA, in conjunction with
9	ADEC.
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11	XXV. <u>EXTENSIONS</u>
12	25.1 Either a deadline or a schedule shall be
13	extended upon receipt of a timely request for extension and when
14	good cause exists for the requested extension. Any request for
15	extension by the Army shall be submitted in writing to the
16	Project Managers and shall specify:
17	a. The deadline or the schedule that is sought to be extended;
18	b. The length of the extension sought;
19	c. The good cause(s) for the extension; and
20	d. Any related deadline or schedule that would be
21	affected if the extension were granted.
22	Good cause exists for an extension when sought in regard to:
23	a. An event of Force Majeure;
24	b. A delay caused by another Party's failure to meet any requirement of this Agreement;
25	c. A delay caused by the good faith invocation of
26	dispute resolution or the initiation of judicial action;
27	FEDERAL FACILITY AGREEMENT
28	FORT WAINWRIGHT - Page 55 November 12, 1991

d. A delay caused, or that is likely to be caused, by the grant of an extension in regard to another deadline or schedule; and

e. Any other event or series of events mutually agreed to by the Parties as constituting good cause.

5 25.2 Absent agreement of the Parties with respect 6 to the existence of good cause, the Army may seek and obtain a 7 determination through the dispute resolution process that good 8 cause exists.

9 25.3 Within seven (7) days of receipt of a request for an extension of a deadline or a schedule, the other 10 Parties shall advise the Army, in writing, of their respective 11 positions on the request. Any failure by the other Parties to 12 respond within fourteen (14) days shall be deemed to constitute 13 concurrence in the request for extension. If either U.S. EPA or 14 15 ADEC does not concur in the requested extension, it shall include in its statement of nonconcurrence an explanation of the basis 16 for its position. 17

18 25.4 If there is consensus among the Parties that 19 the requested extension is warranted, the Army shall extend the 20 affected deadline or schedule accordingly. If there is no 21 consensus among the Parties as to whether all or part of the 22 requested extension is warranted, the deadline or schedule shall 23 not be extended except in accordance with a determination 24 resulting from the dispute resolution process.

25.5 Within seven (7) days of receipt of a
26 statement of nonconcurrence with the requested extension, the

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 56

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1 Army may invoke dispute resolution.

FORT WAINWRIGHT - Page 57

25.6 A timely and good faith request for an 2 extension shall toll any assessment of stipulated penalties or 3 ۵ application for judicial enforcement of the affected deadline or schedule until a decision is reached on whether the requested 5 extension will be approved. If dispute resolution is invoked and 6 the requested extension is denied, stipulated penalties may be 7 assessed and may accrue from the date of the original deadline or 8 the date U.S. EPA or ADEC denied, in writing, the Army's 9 10 requested extension, whichever is later. Following the grant of an extension, an assessment of stipulated penalties or an 11 application for judicial enforcement may be sought only to compel 12 compliance with the deadline or schedule as most recently 13 extended. 14

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XXVI. FORCE MAJEURE

A Force Majeure shall mean any event arising 17 26.1 from causes beyond the control of a Party that causes a delay in 18 or prevents the performance of any obligation under this 19 Agreement, including, but not limited to, acts of God; fire; war; 20 insurrection; civil disturbance; explosion; unanticipated 21 breakage or accident to machinery, equipment, or lines of pipe 22 despite reasonably diligent maintenance; adverse weather 23 conditions that could not be reasonably anticipated; unusual 24 delay in transportation; restraint by court order or order of 25 public authority; inability to obtain, at a reasonable cost and 26 27 FEDERAL FACILITY AGREEMENT

1 after exercise of reasonable diligence, any necessary authorizations, approvals, permits, or licenses due to action or 2 3 inaction of any governmental agency or authority other than the Army; delays caused by compliance with applicable statutes or 4 5 regulations governing contracting, procurement, or acquisition procedures, despite the exercise of reasonable diligence; and 6 7 insufficient availability of appropriated funds, if the Army shall have made timely request for such funds as part of the 8 budgetary process as set forth in Part XXVII of this Agreement. 9 A Force Majeure shall also include any strike or other labor 10 11 dispute, whether or not within the control of the Parties affected thereby. Force Majeure shall not include increased 12 costs or expenses of response actions, whether or not anticipated 13 at the time such response actions were initiated, or normally-14 occurring difficulties posed by winter conditions in an arctic 15 climate that could have been reasonably anticipated. 16

XXVII. <u>FUNDING</u>

19 27.1 It is the expectation of the Parties to this
20 Agreement that all obligations of the Army arising under this
21 Agreement will be fully funded. The Army agrees to seek
22 sufficient funding through the U.S. Department of Defense
23 budgetary process to fulfill its obligations under this
24 Agreement.

2527.2In accordance with Section 120(e)(5)(B) of26CERCLA, 42 U.S.C. § 9620(e)(5)(B), the Army shall include in its

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 58

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annual report to Congress the specific cost estimates and
 budgetary proposals associated with the implementation of this
 Agreement.

Funds authorized and appropriated annually 4 27.3 5 by Congress under the "Environmental Restoration, Defense" appropriation in the U.S. Department of Defense Appropriation Act 6 and allocated by the DASD(E) to the Army will be the source of 7 funds for appropriate activities required by this Agreement 8 consistent with Section 211 of SARA, 10 U.S.C. Chapter 160. 9 10 However, should the Environmental Restoration, Defense appropriation be inadequate in any year to meet the total Army 11 CERCLA implementation requirements, the U.S. Department of 12 Defense shall employ and the Army shall follow a standardized 13 U.S. Department of Defense prioritization process that allocates 14 that year's appropriations in a manner that maximizes the 15 protection of human health and the environment. A standardized 16 U.S. Department of Defense prioritization model shall be 17 developed and utilized with the assistance of U.S. EPA and the 18 states. 19

Any requirement for the payment or 20 27.4 obligation of funds, including stipulated penalties, by the Army 21 established by the terms of this Agreement shall be subject to 22 the availability of appropriated funds, and no provision herein 23 shall be interpreted to require obligation or payment of funds in 24 violation of the Anti-Deficiency Act, 31 U.S.C. § 1341. 25 In cases where payment or obligation of funds, including stipulated 26

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 59

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penalties, would constitute a violation of the Anti-Deficiency
 Act, the dates established requiring the payment or obligation of
 such funds shall be appropriately adjusted.

4 27.5 If appropriated funds are not available to 5 fulfill the Army's obligations under this Agreement, U.S. EPA and 6 ADEC reserve the right to initiate an action against any other 7 person or to take any response action that would be appropriate 8 absent this Agreement.

27.6 The Army shall keep U.S. EPA and ADEC 9 apprised of significant budget events related to this Agreement 10 so that the Project Managers may assist in developing estimates 11 of the resources needed to carry out this Agreement. The budget 12 documents shall clearly establish that the Army has requested all 13 necessary funds to carry out its obligations under this Agreement 14 for the applicable budget year and shall include information 15 similar to that contained in the Army's Expanded Exhibit 2 Report 16 identified in the 1383 Data Base Management (Version 2). 17 The Army shall honor all reasonable requests by U.S. EPA or ADEC to 18 review documentation or information regarding the budget, which 19 relate to this Agreement. All budget documents related to this 20 Agreement shall be retained and shall, upon request, be provided 21 to U.S. EPA and/or ADEC in the event of an extension request, 22 Force Majeure, or other event based on a funding limitation. 23

XXVIII. RECOVERY OF EXPENSES

The Army and U.S. EPA agree to amend this

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 60

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Part at a later date in accordance with any subsequent national
 resolution of the currently contested issue of cost
 reimbursement.

4 28.2 The Army and ADEC agree to use the 5 Defense/State Memorandum of Agreement signed on June 1, 1990, for 6 the reimbursement of services provided in direct support of the 7 Army environmental restoration activities at the Site pursuant to 8 this Agreement.

XXIX. OTHER CLAIMS

11 29.1 Nothing in this Agreement shall constitute or be construed as a bar or release from any claim, cause of 12 action, or demand in law or equity by or against any persons, 13 firm, partnership, or corporation not a signatory to this 14 Agreement for any liability it may have arising out of or 15 16 relating in any way to this Agreement or the generation, storage, treatment, handling, transportation, release, or disposal of any 17 hazardous substances, hazardous wastes, hazardous constituents, 18 pollutants, or contaminants found at, taken to, or taken from 19 Fort Wainwright. 20

21 29.2 U.S. EPA and ADEC shall not be held as a 22 Party to any contract entered into by the Army to implement the 23 requirements of this Agreement.

24 29.3 The Army shall notify the appropriate 25 federal and state natural resource trustees as required by 26 Section 104(b)(2) of CERCLA, 42 U.S.C. § 9604(b)(2), and

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 61

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Section 2(e)(2) of Executive Order 12580. Except as provided
 herein, the Army is not released from the liability that it may
 have pursuant to any provisions of state and federal law for any
 claim for damages or liability for destruction of, or loss of,
 natural resources.

6 29.4 This Agreement shall not restrict U.S. EPA 7 and/or ADEC from taking any legal or response action for any 8 matter not covered by this Agreement.

XXX. OTHER APPLICABLE LAWS

11 30.1 All actions required to be taken pursuant to 12 this Agreement shall be undertaken in accordance with the 13 requirements of all applicable state and federal laws and 14 regulations unless an exemption from such requirements is 15 provided in this Agreement, CERCLA, or the NCP.

XXXI. CONFIDENTIAL INFORMATION

31.1 The Army may assert on its own behalf, or on 18 behalf of a contractor, subcontractor, or consultant, a 19 confidentiality claim covering all or part of the information 20 requested by any Party to this Agreement pursuant to Section 104 21 22 of CERCLA, 42 U.S.C. § 9604(e), and 32 CFR Part 806. Analytical data shall not be claimed as confidential by the Army, unless it 23 may disclose information that has already been so classified for 24 reasons of national security. Information determined to be 25 26 confidential by the Army pursuant to 32 CFR Part 806 shall be

FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 62

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afforded the protection specified therein and such information
 shall be treated by ADEC as confidential. If no claim of
 confidentiality accompanies the information when it is submitted
 to either regulatory agency, the information may be made
 available to the public without further notice to the Army.

XXXII. TRANSFER OF PROPERTY

8 32.1 Conveyance of title, easement, or other 9 interest in Fort Wainwright shall be in accordance with Section 10 120 of CERCLA, 42 U.S.C. § 9620.

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XXXIII. MODIFICATION/AMENDMENT OF AGREEMENT

33.1 Modifications, extensions, and/or actions
taken pursuant to Parts XI (Sampling and Data/Document
Availability), XII (Quality Assurance), XIII (Reporting),
XX (Consultation with U.S. EPA and ADEC), XXIV (Deadlines), and
XXV (Extensions) may be effected by the unanimous agreement of
the Project Managers.

33.2 Modifications or amendments not permitted by
Paragraph 33.1 may be effected only by the unanimous agreement of
the signatories or upon completion of Dispute Resolution, as
applicable.

33.3 Any modification or amendment shall be
reduced to writing; shall be effective as of the date it is
signed by all the Project Managers or signatories, as applicable;
and shall be incorporated into, and modify, this Agreement.

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 63

XXXIV. <u>SEVERABILITY</u>

34.1 If any provision of this Agreement is ruled invalid, illegal, or unconstitutional, the remainder of the Agreement shall not be affected by such ruling, unless the dispute resolution process determines that the severed provision materially impacts upon another provision.

XXXV. <u>TERMINATION AND SATISFACTION</u>

9 35.1 The provisions of this Agreement shall be deemed satisfied when the Parties unanimously agree that the Army 10 has completed its obligations under the terms of this Agreement. 11 Any Party may propose in writing the termination of this 12 Agreement upon a showing that the requirements of this Agreement 13 have been satisfied. A Party opposing termination of this 14 Agreement shall serve its objection upon the proposing Party 15 within thirty (30) days of receipt of the proposal. Any 16 objection shall describe in detail the additional work needed to 17 satisfy the requirements of the Agreement. Any Party may invoke 18 19 dispute resolution as to the request for or objection to a proposal to terminate. 20

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XXXVI. RESERVATION OF RIGHTS

36.1 The Parties agree to exhaust their rights
under Parts XX and XXI prior to exercising any rights to judicial
review that they may have.

36.2 Nothing in this Agreement shall be construed

FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 64

1 as a restriction or waiver of any rights that U.S. EPA or ADEC
2 may have under CERCLA, including, but not limited to, any rights
3 under Section 113 and 310 of CERCLA, 42 U.S.C. §§ 9613 and 9659.
4 The U.S. Department of Defense does not waive any rights it may
5 have under CERCLA Sections 120 and 121(f)(3)(C), 42 U.S.C.
6 §§ 9620 and 9621(f)(3)(C); Section 211 of SARA, 10 U.S.C.
7 Chapter 160; and Executive Order 12580.

ADEC reserves its right to maintain an 36.3 8 action under Section 121(f)(3)(B) of CERCLA, 42 U.S.C. 9 § 9621(f)(3)(B), to challenge the selection of a remedial action 10 that does not attain a legally applicable or relevant and 11 appropriate standard, requirement, criteria, or limitation 12 13 ("ARAR"). If ADEC exercises its right under Section 121(f)(3)(B) of CERCLA, 42 U.S.C. § 9621(f)(3)(B), ADEC shall withdraw from 14 this Agreement within sixty (60) days following the effective 15 date of the ROD. If ADEC exercises its right to withdraw from 16 this Agreement, the Army expressly reserves any jurisdictional 17 claim or defense that it may have in regard to any legal right or 18 remedies pursued by ADEC. 19

36.4 Nothing in this Agreement shall be construed
as authorizing any person to seek judicial review of any action
or work where review is barred by any provision of CERCLA,
including Section 113(h) of CERCLA, 42 U.S.C. § 9613(h).

XXXVII. EFFECTIVE DATE

37.1 This Agreement is effective upon signature26 by all the Parties to this Agreement.

27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 65

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Signature sheet for the foregoing Federal Facility 1 Agreement for Fort Wainwright, among the U.S. Environmental 2 Protection Agency, the U.S. Department of Defense, and the Alaska 3 Department of Environmental Conservation. 4 5 6 ~ hoken 9/92 7 Date 8 LEWIS D. WALKER Deputy Assistant Secretary of the Army (I,L,&E) Environment, Safety, and Occupational Health 9 10 11 1992 12 30 WILLIAM J. Date BÖLT 13 Brigadier General, U.S. Army Acting Division Commander 14 15 16 17 18 **REPRESENTED BY:** 19 Captain Tamela J. Tobia Civil Law Attorney 20 21 22 23 24 25 26 27 FEDERAL FACILITY AGREEMENT 28 FORT WAINWRIGHT - Page 66 November 12, 1991

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Signature sheet for the foregoing Federal Facility 1 Agreement for Fort Wainwright, among the U.S. Environmental 2 Protection Agency, the U.S. Department of Defense, and the Alaska 3 Department of Environmental Conservation. 4 5 6 7 erflu Decenty 241 8 JOHN) A. SANDO Commissioner Alaska Department of Environmental Conservation 9 State of Alaska 10 11 12 2 4.1 lanung CHARLES E. COLE 13 Attorney General State of Alaska 14 15 16 17 REPRESENTED BY: 18 19 Cameron M. Leonard, Esq. 20 21 22 23 24 25 26 27 FEDERAL FACILITY AGREEMENT FORT WAINWRIGHT - Page 67 November 12, 1991 28

ATTACHMENT I

FORT WAINWRIGHT FEDERAL FACILITY AGREEMENT SCOPE OF WORK

1.0 Introduction

The purpose of this Attachment is to set forth the elements of work required to be performed, to respond to hazardous substance/waste releases or threat of release at or from source areas at the Fort Wainwright Army Post which may pose a threat to human health or the environment.

An attempt has been made to address all sources subject to corrective or remedial action for Fort Wainwright under this Agreement. This document provides the site management approach to implement the remedial response process under the Agreement. The source areas at Fort Wainwright have been divided into five manageable operable units (OUs) and a critical path schedule has been developed for performing the general remedial activities at each OU, as well as, the optimal sequence for performing each OU. There are three categories of remedial activities at Fort Wainwright, all of which will feed into a designated OU and therefore RI/FS process:

- Remedial Investigation/Feasibility Study (RI/FS) OUs
- Interim Remedial Action (IRA) OUS
- Preliminary Source Evaluation (PSE) OUs

All response activities performed by Fort Wainwright shall be consistent with the Agreement. Table 1 represents work schedules for completion of the decision process for each identified OU and was developed by the three parties during the Federal Facility Agreement negotiations. The table depicts starting, interim and completion dates for each OU and will be updated periodically. Primary document deadlines are enforceable and are contained in Table 3 of this Attachment.

2.0 Source Area Grouping Into Operable Units

Forty-one potential source areas, plus those potential POL sources listed in Table 5, have been identified at Fort Wainwright to date through previous studies. These source areas were placed into one of the OU categories. The potential source areas are listed in Table 2. There is no further remedial action planned for twenty-seven additional source areas. These sources are listed in Table 4. The basis for these decisions will be contained in the Fort Wainwright Administrative Record. Criteria used to group sites into the OUs include:

- Availability and sufficiency of previously collected data to support remedy selection
- Similarities of source areas and contaminants
- Complexity and size of source areas
- Affected media, potential for migration, exposure pathways and receptors

2.1 Operable Units:

- Preliminary Source Evaluation 1 (PSE 1)
- OU 1 PSE 1: Source areas Utilidor Expansion Drum site, Building 3019, Beacon Tower Landfill, Blair Lakes Drum Site, Building 3015, Burial Site M, Alaska Railroad Storage Yard, Building 1128, Blair Lakes Alpha Impact Area, Trainer Gate Railroad Spur, Chemical Warfare Disposal Area, Runway Radioactive Waste Site, Drum Site West of DRMO, Birch Hill Radioactive Waste Site, Building 2077, Building 2250, Building 1599, Building 1567, Motorpools (13 estimated).
- Preliminary Source Evaluation 2 (PSE 2)
- OU 2 PSE 2: Building 1168, Building 3477, 801 Drum Burial Phase 1 site, Tar sites.
- OU 2 PSE 2: Engineer Park Drum site, Drum site South of Phase 2 Landfill, DRMO.
- OU 1 PSE 2: All sites identified in OU 1 PSE 1 or through additional investigations as needing limited field investigation via PSE 2 process.
- Remedial Investigation/Feasibility Study (RI/FS)
- OU 1 RI/FS: OU 1 PSE 1 sources, OU 1 PSE 2 sources.
- OU 2 RI/FS: North Post Site, OU 2 PSE 2 sources.
- OU 3 RI/FS: Fairbanks Fuel Terminal, Contaminated portions of Fairbanks-Eielson Pipeline, including Pipeline Mile 7.2 and Intersection of Lawrence and Robyn Roads.
- OU 4 RI/FS: Landfill, Power Plant Coal Yard, Fire Training Pits.

OU 5 RI/FS: OB/OD, petroleum sources not adequately addressed through other programs, and newly discovered sources (as identified in aerial photographs or

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other investigations). This is the last scheduled RI/FS to be initiated for this site. The objective is to complete a comprehensive postwide Remedial Investigation on Fort Wainwright. As such, any source areas that have not been screened out or otherwise resolved as not constituting a threat to human health or the environment will be covered under this RI/FS, including any unfinished remedial investigative or engineering study work identified as necessary from the PSE's or previous RI/FS activities. Any ecological or human health cumulative risk effects which may become evident from the aggregate of source areas at Fort Wainwright not addressed in prior OU RI/FS's will also be covered under this OU RI/FS.

2.2 Contingent Interim Remedial Actions (IRA's)

Any sources may be selected for an Interim Remedial Action, as appropriate. In particular, upon completion of PSE 2's for both OU 1 and OU 2, the parties will evaluate whether any sources should be addressed by an Interim Remedial Action in accordance with paragraph 4.2 of this Attachment and the applicable provisions of the National Contingency Plan. Examples of current Interim Remedial Action candidates which will be evaluated by the Project Managers include the following:

- 1. Soil contamination in OU 1
- 2. Drum source areas in OU 2
- 3. Floating product in OU 3

3.0 Post-Wide Monitoring And Additional Actions

Post-wide monitoring or other studies/investigations which are not OU specific will be in a Fort Wainwright Work Plan, which will include any necessary sampling and analysis plans. Specific activities to be conducted on a post-wide basis include:

- Post-wide groundwater monitoring network, including installation of down gradient post perimeter wells.
- Post-wide Community Relations Plan development.
- Interviews with individuals who have a historical or institutional knowledge of existing or newly discovered contaminant sources on Fort Wainwright.

4.0 <u>Description Of Remedial Activities</u>

4.1 <u>Remedial Investigation/Feasibility Study</u>

The purpose of the remedial investigation/feasibility study (RI/FS) is to investigate the nature and extent of contamination at the Fort Wainwright site to identify the appropriate remedial action. Five RI/FS's are currently planned for Fort Wainwright.

The OU specific RI/FS activities to be conducted in each RI/FS at the Fort Wainwright site are segregated as follows:

- Project planning (Conceptual Site Model and Data Quality Objectives)
- Community Relations Plan development
- Field investigations
- Sample analysis/validation
- Data evaluation
- Treatability studies
- RI Report, including Baseline Risk Assessment
- Remedial Alternatives Development and Screening
- Detailed Analysis of Alternatives
- RI/FS Report
- Human health risk and ecological assessment

Note: The OU specific ecological risk screening assessment will involve an ecological characterization of the source and identification of significant ecological exposure pathways. Data gaps identified from OU specific ecological characterization screening studies will be addressed in the last scheduled OU RI/FS to maximize economy of resource utilization. The cumulative effects of specific source area contaminations will also be assessed in the last OU RI/FS which, based on the schedule is OU 5.

To the maximum extent practicable, components of Field Sampling Plans, Quality Assurance Project Plans, Work Plans, and Health and Safety Plans approved under an earlier OU submission will be utilized in subsequent submissions to expedite the review process and achieve consistency in the overall remedial action approach.

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Note: OSHA has primary statutory authority for Health and Safety Plans.

4.2 Interim Remedial Actions

The purpose of the Interim Remedial Action (IRA)-OUS at Fort Wainwright is to achieve early action using remedial authority at those sites which meet the IRA general principles that are discussed in the National Contingency Plan (NCP).

The Preamble of the NCP, 55 Fed. Reg. 8703-8706 (March 8, 1990) states that to implement an early action under remedial authority, an operable unit for which an interim remedial action is appropriate is identified. IRA decisions are intended for straightforward sites that are limited in scope. Data sufficient to support the interim remedial action decision is extracted from the ongoing RI/FS or from previous studies and an appropriate set of alternatives is evaluated. Few alternatives and in some cases only one may be developed for IRA's. completed baseline risk assessment generally will not be available or necessary to justify an IRA. Qualitative risk information should be organized that demonstrates that the action is necessary to stabilize the site, prevent further degradation, or achieve significant risk reduction guickly. Supporting data, including risk information, and the alternatives analysis can be documented in a focused feasibility study. However, in cases where the relevant data can be summarized briefly and the alternatives are few and straightforward, it may be adequate and more appropriate to document the supporting information in the proposed plan.

If at anytime the information submitted to support the IRA is found to be equivalent to that obtained during an RI/FS and the OU is separable, then the IRA may be upgraded to an early final action.

4.3 <u>Preliminary Source Evaluation</u>

These Preliminary Source Evaluations (PSE's) will better limit the scope of RI/FS activities at Fort Wainwright through investigations and studies of significant exposure pathways and by identifying potential additional interim remedial action operable units. Preliminary Source Evaluations will be conducted at numerous sources to identify risk based potential contaminants and the potential extent of contamination. PSE's are lead in documents to OU's and the RI/FS process. The purpose of the PSE 1 is as a screening tool to summarize and evaluate existing information and determine qualitative risk.

The PSE 2 process will result in the collection of limited field data, including sampling results. Prior to performing PSE 2's a workplan will be developed identifying the Data Quality Objectives established based on the source specific conceptual site model. As the objectives of the PSE are to ascertain the potential risk to human health and the environment resulting from the release of contaminants from these areas, the scope of the study is significantly less than that of an RI/FS. A Sampling Analysis Plan (SAP) consisting of a Field Sampling Plan (FSP) and a Quality Assurance Project Plan (QAPP) will be submitted as part . of the workplan. At completion of the PSE investigation, a PSE report which contains the findings of the investigation shall be submitted to the agencies for review and comment. A determination shall be made between the Project Managers as to the disposition of each of the sources.

There are five management options for sources reviewed in the PSE 1 process: Referral to PSE 2, No Further Remedial Action Planned (NFRAP), inclusion in an RI/FS, recommended for Interim Remedial Action or referral to another program. The same options exist for PSE 2 sources with the exception of the first.

If agreement cannot be reached on source disposition each disputed source will feed into a primary RI/FS and be subject to dispute resolution. The decision will be reflected in the administrative record. Prior to submission of the OU 5 Management Plan the Army may undertake sampling and cleanup activities relating to POL releases at their discretion, including entering into a two party agreement with the State of Alaska regarding POL sources.

A report will be submitted by the Army 90 days prior to submittal of the OU 5 draft RI/FS Management Plan summarizing the status of all POL and other newly discovered sources not addressed in previous OU RI/FS reports. Project Managers will discuss and concur on source status and determine whether the sources should be incorporated into OU 5. Since the OU 5 RI will serve as a comprehensive post-wide document all new or previously unresolved sources will be evaluated as components of this OU. If agreement cannot be reached dispute resolution may be invoked during the management plan review process.

4.4 Quarterly Reports

Quarterly reports will be prepared by the Army to describe the technical progress at the Fort Wainwright site. Quarterly reports will be submitted to U.S. EPA and ADEC as specified in the Agreement.

Documents that are not specified as primary or secondary documents in the Agreement, that will facilitate the implementation of the remedial process, may be submitted to EPA and ADEC as interim reports and technical memoranda for review, comment and/or discussion, upon agreement of all Project Managers. These documents are typically input or feeder

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documents, such as data interpretation, to the primary or secondary documents.

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Table 2

POTENTIAL SOURCE AREAS

FORT WAINWRIGHT, ALASKA

<u>Units</u>	Source Description
OU 1	PSE 1 - OU 1 sources: Utilidor Expansion Drum site, Building 3019, Beacon Tower Landfill, Blair Lakes Drum Site, Building 3015, Burial Site M, Alaska Railroad Storage Yard, Building 1128, Blair Lakes Alpha Impact Area, Trainer Gate Railroad Spur, Chemical Warfare Disposal Area, Runway Radioactive Waste Site, Drum Site West of DRMO, Birch Hill Radioactive Waste Site, Building 2077, Building 2250, Building 1599, Building 1567, Motorpools (13 estimated).
	PSE 2 - OU 1 sources
OU 2	North Post Site PSE 2 - OU 2 sources, PHase 1 & Phase 2: Building 1168, Building 3477, 801 Drum Burial Site, Tar sites, Engineer Park Drum Site, Drum Site South of Landfill, DRMO yard.
OU 3	Fairbanks Fuel Terminal, Contaminated areas of Fairbanks-Eielson Pipeline including Pipeline Mile 7.2 and Intersection of Lawrence and Robyn Roads.
OU 4	Landfill, Fire Training Pits, Power Plant Coal Yard
ΟÜ 5	OB/OD, POL sources that have not been adequately addressed under another program and newly discovered sources as appropriate.

TABLE 3

PRIMARY AND SECONDARY DOCUMENT DEADLINES

Operable Unit 1

PRIMARY DOCUMENTS

Interim Remedial Action ROD, as needed	2/1/93*
RI/FS Management Plan	10/1/94
RI/FS	7/1/96
ROD	2/1/97
Remedial Action Plan Remedial Design	. · ·
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SECONDARY DOCUMENTS

PSE 1 Report	2/22/92
Proposed Plan, Interim Remedial Action	8/1/92*
PSE 2 Workplan	3/1/93
PSE 2 Report	2/1/94
Health & Safety Plan	10/1/94
Initial Identification of ARAR's and TBC's	**
Treatability Study Report, as needed	
RI	4/1/96
Proposed Plan, RI/FS	10/1/96
Remedial Design, 35%	
Remedial Design, 60%	

Note: All primary and secondary document submittals will be in draft form.

If no Interim Remedial Action is taken, no deliverables are required.

** To be provided prior to submittal of the draft RI/FS Management Plan.

<u>10</u>

PRIMARY DOCUMENTS

RI/FS Management Plan	11/1/93
Interim Remedial Action ROD, as needed	2/1/94*
RI/FS	7/1/95
ROD	2/1/96
Remedial Action Plan	•
Remedial Design	

SECONDARY DOCUMENTS

PSE 2 Phase 1 Workplan	1/15/92
PSE 2 Phase 2 Workplan	7/1/92
PSE 2 Phase 1 Report	3/1/93
PSE 2 Phase 2 Report	3/1/93
Proposed Plan, Interim Remedial Action	8/1/93*
Health & Safety Plan	11/1/93
Initial Identification of ARAR's and TBC's	**
Treatability Study Report, as needed	
RI	4/1/95
Proposed Plan, RI/FS	10/1/95
Remedial Design, 35%	
Remedial Design, 60%	

Note: All primary and secondary document submittals will be in draft form.

* If no Interim Remedial Action is taken, no deliverables are required.

** To be provided prior to submittal of the RI/FS draft Management Plan.

<u>11</u>

PRIMARY DOCUMENTS

RI/FS Management Plan9/15/92RI/FS12/1/94Interim Remedial Action ROD, as needed5/1/94*ROD7/1/95Remedial Action Plan11/1/95Remedial Design11/1/95

SECONDARY DOCUMENTS

Health & Safety Plan9/15/92Initial Identification of ARAR's and TBC's**Treatability Study Report, as needed**Interim Remedial Action Proposed Plan1/1/94*RI9/1/94RI/FS Proposed Plan3/1/95Remedial Design, 35%8

Note: All primary and secondary document submittals will be in draft form.

 If no Interim Remedial Action is taken, no deliverables are required.

** To be provided prior to submittal of the draft RI/FS Management Plan.

<u>12</u>

PRIMARY DOCUMENTS

RI/FS Management Plan RI/FS ROD Remedial Action Plan Remedial Design

12/1/92 4/1/95 11/1/95

SECONDARY DOCUMENTS

Health & Safety Plan	12/1/92
Initial Identification of ARAR's and TBC's	**
Treatability Study Report, as needed	•
RI	1/1/95
RI/FS Proposed Plan	7/1/95
Remedial Design, 35%	
Remedial Design, 60%	

- Note: All primary and secondary document submittals will be in draft form.
- * If no Interim Remedial Action is taken, no deliverables are required.
- ** To be provided prior to submittal of the draft RI/FS Management Plan.

PRIMARY DOCUMENTS

RI/FS Management Plan RI/FS ROD Remedial Action Plan Remedial Design 1/15/95 10/1/96 5/15/97

SECONDARY DOCUMENTS

Report8/15/94Health & Safety Plan1/15/95Initial Identification of ARAR's and TBC's**Treatability Study Report, as needed**RI7/1/96RI/FS Proposed Plan1/15/97Remedial Design, 35%70%

Note: All primary and secondary document submittals will be in draft form.

* If no Interim Remedial Action is taken, no deliverables are required.

** To be provided prior to submittal of the draft RI/FS Management Plan.

TABLE 4

FORT WAINWRIGHT SOURCES WHERE

NO FURTHER REMEDIAL ACTION IS PLANNED

Source Number

Source Description

	-
1,2,3	Vet Clinic leachfield & incinerator.
21	Clear Creek Landfill
30	Gravel pit
31	One Lane Bridge
39	AMMO Storage
41	
43	Blair Lakes Maneuver Area
48	UST's
51	Above ground tanks
52,53	
56	Building 4065, Hospital.
57	Dry Cleaning Shop
59	In service transformers
60	Vehicle Wash Station
S-14	Building 3026, Pest Control Shop
D-8	Dennis River Manor
D-13	Trailer Park Open Dump
D-19	North Wastewater Treatment Plant
SP-5	Floor Drains
#2	Former storage area
#3	Water Treatment Plant
#4	Former sewage treatment plant
<i>u</i> •	

POTENTIAL PETROLEUM SITES

TABLE 5

A. Underground Storage Tanks

1. Removed or Replaced Tanks without complate closure:

BUILDING NUMBER	UST NUMBER
1059	207
1060	208, 209
1543	226 .
1594	237
2050	. 247, 248
2106	250
3423	269, 270
3471	272, 273
3564	283, 284
3570	286, 287, 288
4109	299
4057	303
4065	305
5004	310
1173	31.8
1056	325
2112	332, 333, 334
Birch Hill	345, 346, 347, 348, 349, 350,
	353, 354, 355, 356

2. Tanks with knowledge of contamination:

BUILDING NUMBER	UST NUMBER
1168 1514	213 2 21, 222, 2 23, 224, 225
1546	227, 228, 229, 230, 231, 232, 2 254, 255, 256, 257
3481 3483	275, 276, 278, 278 277, 278
3562 4247	279, 250, 282
5110	317

B. Other Petroleum Contaminated Sites

Building 1565 Fuel Point 3 and 4 Pipeline Break at North Post Site Petroleum Contaminated Soil Stockpile

1983L-

<u>OU 1</u> Interim Remedial Action ROD, as needed RI/FS Management Plan RI/FS ROD Remedial Action Plan Remedial Design	2/1/93* 10/1/94 7/1/96 2/1/97
<u>OU 2</u> RI/FS Management Plan Interim Remedial Action ROD, as needed RI/FS ROD Remedial Action Plan Remedial Design	11/1/93 2/1/94* 7/1/95 2/1/96
<u>OU 3</u> RI/FS Management Plan RI/FS Interim Remedial Action ROD, as needed ROD Remedial Action Plan Remedial Design	9/15/92 12/1/94 5/1/94* 7/1/95 11/1/95
<u>OU 4</u> RI/FS Management Plan RI/FS ROD Remedial Action Plan Remedial Design	12/1/92 4/1/95 11/1/95
<u>OU 5</u> RI/FS Management Plan RI/FS ROD Remedial Action Plan Remedial Design	1/15/95 10/1/96 5/15/97

Table 6 PRIMARY DOCUMENT DELIVERABLE DATES

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