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December 8, 1998

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION III

AND THE

UNITED STATES DEPARTMENT OF THE NAVY

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IN THE MATTER OF:

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U.S. Department of the Navy United States Marine Corps MARINE CORPS COMBAT DEVELOPMENT COMMAND (MCCDC - Quantico) Quantico, Virginia

FEDERAL FACILITY AGREEMENT Under CERCLA Section 120

Administrative Docket Number: III-FCA-CERC-014

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

<u>REGION III</u>

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UNITED STATES DEPARTMENT OF THE NAVY

IN THE MATTER OF:

U.S. Department of the Navy United States Marine Corps Marine Corps Combat Development) Command (MCCDC - Quantico) Quantico, Virginia FEDERAL FACILITY AGREEMENT Under CERCLA Section 120

Administrative Docket Number: III-FCA-CERC-014

Based on the information available to the Parties on the effective date of this Federal Facility Agreement (Agreement), and without trial or adjudication of any issues of fact or law, the Parties agree as follows:

I. JURISDICTION

1.1 Each Party is entering into this Agreement pursuant to the following authorities:

1. A. The U.S. Environmental Protection Agency (EPA) Region III enters into those portions of this Agreement that relate to the Remedial Investigation/Feasibility Study (RI/FS) pursuant to Section 120(e)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA), Pub. L. No. 99-499 (hereinafter jointly referred to as CERCLA), 42 U.S.C. Section 9620(e)(1), and Sections 6001, 3008(h) and 3004(u) and (v) of the Resource Conservation and Recovery Act (RCRA), 42 U.S.C. Sections 6961(h), 6924(u) and (v) as amended by the Hazardous and Solid Waste Amendments of 1984 (HSWA) (hereinafter jointly referred to as RCRA), and Executive Order 12580;

B. EPA Region III enters into those portions of this Agreement that relate to interim remedial actions and final remedial actions pursuant to CERCLA Section 120(e)(2), 42 U.S.C. Section 9620(e)(2), RCRA Sections 6001, 3008(h) and 3004(u) and (v), 42 U.S.C. Sections 6961, 6928(h), 6924(u) and (v), and Executive Order 12580;

C. The U.S. Department of the Navy (Navy) enters into those portions of this Agreement that relate to the RI/FS pursuant to CERCLA Section 120(e)(1), 42 U.S.C. Section 9620(e)(1), RCRA Sections 6001, 3008(h) and 3004(u) and (v), 42 U.S.C. Sections 6961, 6928(h), 6924(u) and (v), Executive Order 12580, the National Environmental Policy Act, 42 U.S.C. Section 4321, and the Defense Environmental Restoration Program (DERP), 10 U.S.C. Section 2701 et. seq.;

D. The Navy enters into those portions of this Agreement that relate to interim remedial actions and final remedial actions pursuant to CERCLA Section 120(e)(2), 42 U.S.C. Section 9620(e)(2), RCRA Sections 6001, 3008(h), 3004(u) and (v), 42 U.S.C. Sections 6961, 6928(h), 6924(u) and (v), Executive Order 12580 and the DERP.

II. DEFINITIONS

2.1 Except as noted below or otherwise explicitly stated, the definitions provided in CERCLA and the National Oil and Hazardous Substances Pollution Contingency Plan (NCP) shall control the meaning of terms used in this Agreement.

A. "Accelerated Operable Unit" or "AOU" shall mean a Remedial Action which prevents, controls, or responds to a release or threatened release of hazardous substances, pollutants, and contaminants where prompt action is necessary but a response under removal authorities is not appropriate or desirable. The purpose of an AOU is to allow the Parties to proceed with a remedial action for that Operable Unit prior to completion of the final Record of Decision (ROD) for the total remedial action. AOUs are particularly appropriate where the size and complexity of the total remedial action would seriously delay implementation of independent parts of the action. AOUs will only proceed after complying with applicable procedures in the NCP, and the Parties shall make every effort to expedite these procedures. It is not intended that AOUs diminish the requirements for or delay the conduct of a total remedial action.

B. "Agreement" shall refer to this document and shall include all Attachments to this document. All such Attachments are integral parts of this Agreement and shall be enforceable to the extent provided herein.

C. "Applicable Commonwealth Law" shall mean all Commonwealth of Virginia laws determined to be applicable under this Agreement. The term shall include but not be limited to all laws determined to be Applicable or Relevant and Appropriate Requirements (ARARs).

D. "ARARs" shall mean "legally applicable" or "relevant and appropriate" requirements, standards, criteria or limitations, as those terms are used in Section 121 of CERCLA, 42 U.S.C. Section 9621, and as defined in the NCP.

E. "CERCLA" shall mean the Comprehensive Environmental Response,

Compensation and Liability Act of 1980, 42 U.S.C. Section 9601 <u>et. seq.</u>, as amended by the Superfund Amendments and Reauthorization Act of 1986, (SARA) Public Law No. 99-499, and any amendments thereto.

F. "Commonwealth" or "State" shall mean the Commonwealth of Virginia, including all departments, offices and agencies thereof.

G. "Community Relations" shall mean the program to inform and involve the public in the installation restoration, Superfund, and RCRA processes and to respond to community concerns.

H. "Corrective Action Permit" shall mean the corrective action portion of any RCRA Permit issued to the Marine Corps Combat Development Command pursuant to Hazardous and Solid Waste Amendments of 1984 (HSWA).

I. "Days" shall mean calendar days, unless business days are specified. Any submittal, written statement of position, or written statement of dispute which, under the terms of this Agreement, would be due on a Saturday, Sunday, or Federal Holiday shall be due on the following business day.

J. "Deadline" or "Milestone" shall mean a time limitation specifically established or provided for under the terms of the Agreement or the Site Management Plan for performance of work and submittal of Primary Documents and shall not include Target Dates. Deadlines shall include "Near Term Milestones," "Out Year Milestones" and "Project End Dates," as such terms are defined below:

(1) "Near Term Milestones" shall mean the dates established by the Parties in the Site Management Plan, in consultation with public stakeholders, for the submittal of Primary Documents and performance of work within the current fiscal year (FY), the next fiscal year or "budget year" (FY+1) and the year for which the budget is being developed or "planning year" (FY+2). The Parties recognize that milestones in the current fiscal year are enforceable.

(2) "Out Year Milestones" shall mean the dates established by the Parties in the Site Management Plan, in consultation with public stakeholders, for the submittal of Primary Documents within those years occurring after the "planning year" until the completion of the cleanup or phase of the cleanup (FY+3 through Project End Date, as defined below).

(3) "Project End Dates" shall mean the dates established by the Parties in the Site Management Plan, in consultation with public stakeholders, for the completion of major portions of the cleanup or completion of the cleanup of the entire Facility.

K. "Documents" or "records" shall mean any documents, writings, correspondence and all other tangible things on which information has been stored which relates to this

Agreement or to any activities to be undertaken relating to this Agreement.

L. "EPA" or "U.S. EPA" shall mean the United States Environmental Protection Agency, its employees, agents, authorized representatives, successors and assigns.

M. "Facility" shall mean "MCCDC-Quantico" as that term is set forth in the NPL listing and refers to all of that property within the boundaries of Marine Corps Base Quantico which is owned by the United States and operated by the United States Marine Corps as a service component acting for the U.S. Department of the Navy, including those portions of the installation located in Prince William, Fauquier, and Stafford Counties, Virginia, and including all areas identified in Appendices A through D. This definition is for the purpose of describing a geographical area and not a governmental entity.

N. "Focused Feasibility Study" or "FFS" shall mean a comparison of alternatives which concentrates on a particular contaminated media or a discrete portion of the Site which does not need additional investigation in order to progress forward in the remedial process.

O... "Interim Remedial Action" shall mean all discrete Remedial Actions, including, but not limited to, Accelerated Operable Units, implemented prior to a final Remedial Action which are taken to prevent or minimize the release of hazardous substances, pollutants, or contaminants.

P. "National Contingency Plan" or NCP" shall mean the National Oil and Hazardous Substances Pollution Contingency Plan, 40 C.F.R. Part 300, and any amendment thereto.

Q. "Navy" shall mean the United States Department of the Navy, including the Engineering Field Activity Chesapeake (EFA CHES), MCCDC-Quantico, Marine Corps Headquarters, their employees, members, successors and assigns and authorized representatives. The Navy shall also include the Department of Defense (DOD) to the extent necessary to effectuate the terms of this Agreement, including but not limited to, appropriations and Congressional reporting requirements.

R. "Onsite" shall have the meaning as defined in the NCP.

S. "Operable Unit" or "OU" shall mean a discrete action that comprises an incremental step toward comprehensively remediating the Site including MCCDC-Quantico. This discrete portion of a remedial response manages migration, or eliminates or mitigates a release, threat of release, or pathway of exposure related to the Site. Operable Units may address geographical portions of the Site, specific Site problems, or initial phases of an action; or they may consist of any set of actions performed over time or any actions that are concurrent but located in different parts of the Site, including MCCDC-Quantico. The cleanup of the Site can

be divided into a number of Operable Units, depending on the complexity of the problems associated with the Site. The term "Operable Unit" is not intended to refer to the term "operating unit" as used in RCRA. All Operable Units shall be addressed in accordance with the NCP, EPA Guidance and the requirements of CERCLA.

T. "Parties" shall refer solely to the signatory entities to this agreement, including Navy and EPA.

U. "Post Removal Action Report" refers to the Non-Time critical post removal report which describes the extent to which the actual removal action varied from that proposed or described in the Non-Time Critical Removal Action Plan, includes confirmatory sampling (if required) and addresses the post removal action issues and actions similar to those described in its corollary reports--the Removal Results Document or Close-Out Inspection Report.

V.. "Proposed Plan" as used in this Agreement shall mean those required Plans which meet the definition found in Section 117 of CERCLA, 42 U.S.C. § 9617 and 40 C.F.R. 300.430 (f) (2), the purpose of which is to provide the public with reasonable opportunity to comment on preferred alternatives and to participate in the remedial action process.

W. "RCRA" shall mean the Resource Conservation and Recovery Act, 42 U.S.C. Section 6901 <u>et seq</u>., as amended y the Hazardous and Solid Waste Amendments of 1984, (HSWA), Public Law No. 98-616, and any amendments thereto.

X. "Record(s) of Decision" or "ROD(s)" shall be the public document(s) that select(s) and explain(s) which cleanup alternative(s) will be implemented at the Site including MCCDC-Quantico, and includes the basis for the selection of such remedy(ies). The bases include, but are not limited to, information and technical analyses generated during the RI/FS and consideration of public comments and community concerns.

Y. "Schedule" shall mean a timetable or plan that indicates the time and sequence of events.

Z. "Site" shall include the Facility and any other areas where a hazardous substance, hazardous waste, hazardous constituent, pollutant, or contaminant from the Facility has been deposited, stored, disposed of, or placed, or has migrated or otherwise come to be located. The Site is a "Facility" within the meaning of Section 101(9) of CERCLA, 42 U.S.C. Section 9601(9). This definition is not intended to include hazardous substances or wastes intentionally transported from the Facility by motor vehicle.

AA. "Site Management Plan" or "SMP" shall mean a planning document, prepared specifically under <u>XI - DEADLINE AND CONTENTS OF SITE MANAGEMENT PLAN</u>, that contains a timetable, plan, or schedule which indicates the time and sequence of events. The Site Management Plan will be used as a management tool in planning, reviewing, and setting

priorities for all response activities at the Facility. Deadlines and target dates developed under the terms of this Agreement are listed in the SMP. Final deadlines listed in the SMP are subject to stipulated penalties.

BB. "Site-Screening Areas" or "SSAs" shall mean those geographical areas listed in Appendix B and any additional areas agreed to by the Parties in the future. SSAs may be either RCRA SWMUs or Areas of Concern or CERCLA areas of concern (AOC). When the Parties agree, SSAs may expand or contract in size as information becomes available indicating the extent of contamination and the geographical area needed to be studied.

CC. "Site-Screening Process" or "SSP" refers to the mechanism described in Subsection 9.3 for evaluating whether identified SSAs should proceed with a Remedial Investigation/Feasibility Study. The Site-Screening Process encompasses both the Facility's RCRA AOCs and SWMU areas and newly discovered CERCLA areas of concern within the Facility boundaries as defined in the NPL listing.

DD. "Solid Waste Management Unit" or "SWMU," as defined pursuant to RCRA, shall mean any discernible unit at which solid wastes have been placed at any time, irrespective of whether the unit was intended for the management of solid and/or hazardous waste. Such units include any area at a facility at which solid wastes have been routinely and systematically released.

EE. "Target Dates" shall mean proposed time limitations specifically established or provided for under the terms of this Agreement for submittal of secondary documents. Target Dates shall not be subject to stipulated penalties.

FF. "Transmit" shall mean the following: any document or notice to be transmitted by a certain date will be considered as transmitted on time if: (a) it is provided to the carrier on a next day mail basis no later than the day before it is due to be delivered according to the requirements of this Agreement; (2) it is hand-delivered by the due date; or (3) it is sent by certified mail return receipt requested no later than two days before it is due to be delivered according to the requirements of this Agreement. Any other means of transmission must arrive on the due date to be considered as timely delivered.

GG. "VDEQ" shall mean the Virginia Department of Environmental Quality, its authorized employees, and authorized representatives.

HH. "Work" Shall mean all activities the Navy is required to perform under this Agreement, except those required by <u>Section XXXI - RECORD PRESERVATION</u>.

III. PARTIES BOUND

3.1 This Agreement shall apply to and be binding upon EPA and the Navy. The Navy agrees to include the notices required by Section 120(h) of CERCLA in any contract for the sale or transfer of real property affected by this Agreement. Transfer (sale or lease) or property affected by this paragraph shall not relieve the Navy of its applicable obligations under this Agreement.

3.2 The Navy shall, upon contract award, notify EPA of the identity and assigned tasks of each of its contractors performing work under this Agreement. The Navy shall provide copies of this Agreement to all contractors performing any work called for by this Agreement. Each Party shall be responsible for ensuring that its contractors comply with the terms and conditions of this Agreement.

3.3 This Section shall not be construed as an agreement to indemnify any person.

IV. PURPOSE

4.1 The general purposes of this Agreement are to:

A. Ensure that the environmental impacts associated with the past and present activities at the Site are thoroughly investigated and the appropriate remedial action is taken as necessary to protect the public health, welfare, and the environment;

B. Establish a procedural framework and schedule for developing, implementing, and monitoring appropriate response actions at the Site in accordance with CERCLA as amended by SARA, the NCP, Superfund guidance and policy, RCRA, RCRA guidance and policy, and applicable Commonwealth law; and

C. Facilitate cooperation, exchange of information, and participation of the Parties in such actions.

4.2 Specifically, the purposes of this Agreement are to:

A. Identify interim and final remedial action alternatives which are appropriate at the Site. The interim remedial action alternatives shall be identified and proposed to the Parties as early as possible prior to formal proposal of interim remedial action(s) to EPA pursuant to CERCLA and applicable Commonwealth law. This process is designed to promote cooperation among the Parties in identifying remedial alternatives for operable units prior to selection of final remedial actions.

B. Establish requirements for the performance of Remedial Investigations (RIs) to determine fully the nature and extent of the threat to the public health or welfare or the environment caused by the release and threatened release of hazardous substances, pollutants or contaminants at the Site and to establish requirements for the performance of Feasibility Studies (FSs) for the Site to identify, evaluate, and select alternatives for the appropriate remedial

action(s) to prevent, mitigate, or abate the release or threatened release of hazardous substances, pollutants or contaminants at the Site in accordance with CERCLA, the NCP, and applicable Commonwealth law.

C. Ideally attain the degree of cleanup of hazardous substances, pollutants or contaminants mandated by CERCLA, the NCP, and applicable Commonwealth law.

D. Implement the selected interim remedial and final remedial action(s) at the Site in accordance with CERCLA, the NCP, and applicable Commonwealth law and meet the requirements of CERCLA Section 120(e)(2) for an interagency agreement among the Parties.

E. Assure compliance, through this Agreement, with RCRA and other federal and Commonwealth hazardous waste laws and regulations for matters covered herein.

F. Coordinate response actions at the Site with the mission and support activities at MCCDC-Quantico.

G. Expedite the cleanup process to the extent consistent with protection of human health and the environment.

H. Provide, in accordance with the NCP, for Commonwealth involvement in the initiation, development, selection, and enforcement of remedial actions to be undertaken at MCCDC-Quantico, including the review of all applicable data as it becomes available, and the development of studies, reports, and action plans; and to identify and integrate Commonwealth ARARs into the remedial action process.

I. Provide for operation and maintenance of any remedial action selected and implemented pursuant to this Agreement.

V. SCOPE OF AGREEMENT

5.1 This Agreement is entered into by the Parties to enable the Navy to meet the provisions of CERCLA, 42 U.S.C. Section 9601 <u>et seq.</u>, and Sections 3004(u) and (v) and 3008(h) of the Resource Conservation and Recovery Act (RCRA) as amended, 42 U.S.C. Sections 6924(u) and (v) and 6928(h).

5.2 This Agreement is intended to cover the investigation, development, selection, and implementation of Response Actions for all releases or threatened releases of hazardous substances, contaminants, hazardous wastes, hazardous constituents, or pollutants at or from the Site. This Agreement covers all phases of remediation for these releases, bringing together into one agreement the requirements for remediation as well as the system the Parties will use to determine and accomplish remediation, ensuring the necessary and proper level of participation by each Party. Although all such releases at the Site are not currently known, the Agreement

establishes the system for dealing with those undiscovered releases. To accomplish remediation of those undiscovered releases, the Parties will establish schedules and deadlines as necessary and as information becomes available and, if required, amend this Agreement.

5.3 This Agreement is intended to address and satisfy MCCDC-Quantico's RCRA corrective action obligations which relate to the release(s) of hazardous substances, hazardous wastes, hazardous constituents, pollutants, or contaminants at or from all areas addressed under future Corrective Action Permits. This Agreement is not intended to limit any requirements under RCRA or any other law or regulation to obtain permits, and is not intended to affect the treatment, storage or disposal by MCCDC-Quantico of hazardous wastes. This Agreement is not intended to encompass response to spills of hazardous substances from ongoing operations unless those spills occur in conjunction with CERCLA removal actions or remedial actions pursuant to this Agreement.

5.4 The scope of this Agreement extends to the entire Site, as listed in the Federal Register proposing the Site for the National Priority List (NPL). The Site cannot be removed from the NPL unless it is determined, in accordance with CERCLA/SARA, the NCP, and this Agreement, that the Navy has implemented all appropriate Response Actions and the Site no longer poses a threat to human health or the environment. All Response Actions at the Site shall occur in discrete locations called Site-Screening Areas, or Operable Units (OU) identified at the Site pursuant to this Agreement.

5.5. Except as otherwise provided in this Agreement, any Response Action in progress on the Effective Date of this Agreement shall be subject to the obligations and procedures of this Agreement.

5.6. TREATMENT OF RCRA FFCA SITES:

A. RCRA compliance and closure actions undertaken pursuant to RCRA FFCA Docket III-FF-RCRA-008 for sites identified in RCRA FFCA paragraph 2-20 and paragraph 6.1 J (1) through (4) of this Agreement as C-DEMO OB/OD; the TBS Battery Disposal Site; the CER Battery Area; and the Russell Road Landfill shall continue to be implemented and reviewed under the RCRA FFCA through completion of all RCRA closure and post closure plan approvals and actions. Upon successful completion of RCRA closure and post-closure actions and submission of all reports required under the RCRA FFCA for these sites, the RCRA FFCA shall terminate and the rights and obligations of all Parties thereunder, except any required postclosure monitoring, shall cease.

B. Within sixty (60) days of completion of such closure/post-closure activities and approvals at each of the four sites, the Navy shall provide all of the pertinent available data for the site to the Parties to this Agreement. Each site shall then be the subject of a close-out memorandum attaching the Commonwealth of Virginia's close-out letter. Copies shall be sent to all RPMs and included in the Administrative Record. No further action shall be required under

this Agreement.

C. Sites identified in the RCRA FFCA paragraphs 2-21 (waste storage tank south of Building 2113) and 2-22 (14 additional sites identified in the RFA as Fire Training Area, Murphy Demolition Area, T-58 Engine Test Pad, Quantico Sanitary Landfill, Building 2427 Burn Area, Battery Accumulation/Neutralization Areas, Paint Spray Booths, Oil/Water Separators, Popping Furnace, Building 4 Waste Lockers, Buildings 24008 and 2009 Silver Recovery Units, Central Heating Plant Boiler, Waste Storage Tanks and the Mainside and Camp Upshur Sewage Treatment Plants) shall be excluded from any further study or action under the RCRA FFCA and, instead, shall be integrated into this Agreement as AOCs for desk-top evaluation and such further study and action as the Parties deem necessary and appropriate.

5.7 The Parties agree to use their best efforts to expedite the initiation of response actions at the Site, including accelerated operable units and interim response actions, and to carry out all activities under this Agreement so as to protect the public health, welfare, and the environment. Upon request, the Parties agree to provide applicable guidance or reasonable assistance in obtaining such guidance relevant to the implementation of this Agreement.

VI. FINDINGS OF FACT

6.1 For purposes of this Agreement, the following constitutes a summary of the findings upon which this Agreement is based. Nothing contained in this Agreement shall constitute an admission of any liability by the Navy for any matters contained herein nor shall anything in this agreement constitute an admission by the Navy with respect to any finding of fact or any legal determination noted herein.

A. MCCDC-Quantico, formerly called the Marine Corps Development and Education Command (MCDEC), is a training and educational center whose mission is to develop educational and training policies and programs for implementation Corps-wide, to develop combat doctrine for battlefield implementation, and to provide on-site training for Marine Corps officers, non-commissioned officers, and senior enlisted personnel. The site is comprised of approximately 56,000 acres located 30 miles south of Washington, D.C., along I-95, between the Potomac River and the Appalachian Mountains. MCCDC-Quantico is located in Prince William, Stafford, and Fauquier Counties. The facility has been active since 1917, and assumed its current name in 1992. The United States is the current owner and operator of the Site.

B. MCCDC-Quantico submitted a notification of Hazardous Waste Activity to the EPA on September 15, 1981. In this notification, MCCDC-Quantico identified itself as a storage facility for U061. Since that time, the list has been expanded to include D001-D009, D016, F001-F005, F027, P009, P022, P058, P098, P106, U001, U002, U031, U044, U061, U077, U092, U115, U154, U161, U188, U220. MCCDC-Quantico initially operated under EPA Identification Number VAD 003092 020 and, in 1982, it was issued permanent EPA Identification Number VA1 170 024 722.

C. In February 12, 1988, MCCDC-Quantico was listed on the Federal Agency Hazardous Waste Compliance Docket which was established pursuant to CERCLA Sections 120(c).

D. In March 1983, EPA Region III authorized MCCDC-Quantico to continue waste management activities under interim status.

E. In March 1984, an Initial Assessment Study (IAS) of MCCDC-Quantico was completed pursuant to the DOD Installation Restoration Program (IRP). During the IAS, a total of 17 potentially contaminated sites were examined. Of these 17 sites, the IAS recommended only six for further study. These sites are referred to in the IAS as Site 1 (Pesticide Burial Area), Site 4 (Old Landfill), Site 5 (Old Batch Plant), Site 7 (Recently Closed Landfill/Russell Road Landfill), Site 13 (Battery Acid Disposal Area), and Site 17 (Arsenic Disposal Area). Sites not recommended for confirmation study include Site 2 (Asbestos Burial Area), Site 3 (Calcium Dihydrate Burial Area), Site 6 (Underground Fuel Storage Area), Site 8 (Camp Barrett Disposal Area), Site 9 (Camp Goettge Disposal Area), Site 10 (Camp Upshur Disposal Area), Site 11 (Rifle Range Disposal Area), Site 12 (Gravel Pit), Site 14 (1920's Landfill), Site 15 (Air Station Disposal Area) and Site 16 (Midway Island Disposal Area).

F. MCCDC-Quantico submitted a revised Part B Permit application to EPA in March 1988. The permit is for the use of Building 27401 as a hazardous waste storage facility.

G. In June, 1988, a Confirmation Study at MCCDC-Quantico was completed. Sites 1, 4, 5, 7 and 17 were examined. The results of the study are documented in the report entitled "Confirmation Studies at MCDEC, Quantico." All sites examined were found to have levels of contamination warranting further investigation. Two new sites were added in the confirmation study. These sites are referred to as Site 18 (Aero Club) and Site 19 (Fire Training Area).

H. The sites investigated as part of the 1991 Remedial Investigation, with a brief description, are:

<u>Site 1 - Pesticide Burial Area.</u> Pesticides were disposed on in June 1974. A removal action has removed parts of the source. A Remedial-Investigation will determine the effectiveness of removal and present risk of the site.

<u>Site 4 - Old Landfill.</u> Municipal landfill for the town/base of Quantico, located on the shoreline of the Potomac River. Site of DRMO scrap yard, and resulting PCB contamination. Removal Action is being pursued with a Remedial Investigation to follow.

<u>Site 5 - Old Batch Plant</u> Site of PCB Transformer storage and leaks. A Removal Action has addressed the source, and Remedial Investigation will address the plume.

Site 7 - Recently Closed Landfill (a/k/a "Russell Road Landfill"). This site is now being closed under the terms of Quantico's FFCA as a RCRA SWMU.

<u>Site 17 - Arsenic Burial Area.</u> Arsenic disposal alleged, site still not located. Additional investigations will continue under the Remedial Investigation process.

<u>Site 18 - Aero Club.</u> Petroleum and heavy metals contamination. Site is undergoing a removal action, will be further investigated by a Remedial Investigation.

Site 19 - Fire Training Area. Petroleum and heavy metals contamination from used oil and fuel being sprayed for student firefighters to extinguish.

I. EPA conducted a RCRA Facility Assessment ("RFA") at the Facility and issued a final report dated March 20, 1989. Based on information contained in the RFA, EPA determined that MCCDC-Quantico failed to obtain interim status or a permit for storage, treatment or disposal of hazardous waste in certain units, in violation of RCRA Section 3005 and VHWMR, Section 11.01 (40 C.F.R. Part 270.1(b)).

J. On December 31, 1991, MCCDC-Quantico and EPA entered into Federal Facility Compliance Agreement, Docket III-FF-RCRA-008 (hereinafter RCRA FFCA), to achieve and maintain compliance with RCRA requirements by, among other things, effecting proper closure of the units identified in RCRA FFCA Paragraph 2-20. The following quotation taken from the RCRA FFCA describes those units addressed in the RCRA FFCA:

(1) MCCDC used an area within the C-DEMO range for open burning and open detonation of non-serviceable munitions ("the OB/OD Area"). The OB/OD Area is located on a raised fill area at grid center 89449/65230 and extending approximately 400 feet in diameter (See Attachment 1). The OB/OD Area consisted of a series of earthen pits and trenches which were used for thermal treatment as defined in VHWMR Section 9.16.01 (40-C.F.R. Section 260.10). Waste explosives were open detonated in the pits and energetic wastes were open burned in the trenches. The pits used by MCCDC for open detonation ranged in size from 5 feet in radius and 5 feet deep to 10 feet in radius and 12 feet deep. Such pits increased in size with usage, and after a pit attained a certain size, MCCDC backfilled the existing pit for reuse. The trenches MCCDC used for open burning were approximately 35 to 40 feet long, 10 feet wide and 5 feet deep. Such trenches remained in place.

The C-DEMO range was constructed in 1975 to provide for training, research and development, test and evaluation, and quality assessment and quality control of munitions. The OB/OD Area, used to dispose of non-serviceable munitions, began operation in 1975 and ceased operation, as a result of the Compliance Evaluation Inspection, in late 1988.

On January 13, 1988, during the Compliance Evaluation Inspection referred to in paragraph 2-8, VDWM learned of the open burning and open detonation which occurred at the OB/OD Area. VDWM determined that the materials which MCCDC open burned and open detonated were characteristic ignitable and reactive wastes having the hazardous waste numbers D001 and D003, as defined in the VHWMR Sections 3.07 and 3.09 (40 C.F.R. Sections 261.21 and 261.23). MCCDC requested interim status for the OB/OD Area on March 18, 1988, as referenced in paragraph 2-9 and again on July 11, 1988, as referenced in paragraph 2-10. VDWM denied the request in correspondence dated September 6, 1988, citing that MCCDC could not meet the appropriate requirements of VHWMR Section 11.

(2) The Battery Acid Disposal Area at the Construction Equipment Repair Shop (Building 27054) is a landfill as defined in VHWMR, Section 2.102 (40 C.F.R. Section 260.10). The landfill consists of a 400 square foot area where waste electrolyte (D002 and possible D008) from used lead-acid batteries was disposed of from 1970 until 1983. During a site visit to MCCDC on September 20, 1990, EPA and VDWM representatives were told by the environmental staff at MCCDC that, in approximately 1987, soil was excavated and lime applied to the Battery Acid Disposal Area.

(3) The Basic School Gas Station Battery Draining Pit is a surface impoundment as defined in VHWMR, Section 2.189 (40 C.F.R. Section 260.10). This unit consists of an earthen pit approximately five feet in diameter and three feet at the center where waste electrolyte (D002 and possibly D008) from used lead-acid batteries was drained. This unit was discovered by RFA inspectors in July 1988. The unit is not currently in use and was operational for an undetermined length of time.

(4) The landfill referred to in Paragraph 2-15, #9, is a landfill as defined in VHWMR Section 2.102 (40 C.F.R. 260.10). This landfill was the official base landfill and was used for disposal of hazardous wastes as defined in VHWMR Section 3.00 and Appendix 3.1 (40 C.F.R. Part 261). The wastes disposed of in this landfill included sludge from a paint spray booth, paint thinner and cleaner, partially filled paint cans, and vehicle batteries.

(5) The RFA reported a waste storage tank south of Building 2113 as a hazardous waste tank as defined in VHWMR Section 2.190 (40 C.F.R. Section 260.10). The tank is underground and has a capacity of 100,000 to 200,000 gallons. The RFA reported that the tank was used to manage used oils, strippers, thinners, and other halogenated solvents which are hazardous wastes as defined in VHWMR Section 3.00 and Appendix 3.1 (40 C.F.R. Part 261). Due to a lack of records, the start-up date for this tank is unknown, however it was in operation as of July 1988. This unit is not currently in use, does not have interim status or a permit nor is it listed as a less-than-90-day hazardous waste accumulation area.

(6) VDWM is currently evaluating the following fourteen (14) additional units identified in the RFA and referenced in an August 2, 1990 letter to MCCDC from VDWM, which the RFA states may also be operating as hazardous waste management units without a permit or interim status: Fire Training Area, Murphy Demolition Area, T-58 Engine Test Pad, Quantico Sanitary Landfill, Building 2427 Burn Area, Battery Accumulation/ Neutralization Areas, Paint Spray Booths, Oil/Water Separators, Popping Furnace, Building 4 Waste Lockers, Buildings 24008 and 2009 Silver Recovery Units, Central Heating Plant Boiler, Waste Storage Tanks and the Mainside and Camp Upshur Sewage Treatment Plants.

K. Consistent with the terms of RCRA FFCA III-FF-RCRA-008, closure and ground water monitoring plans were submitted for the four sites and closure actions initiated at all of the four sites. The sites are the C-DEMO range, the Battery Disposal Area at the Construction Equipment Repair Shop (Building 27054), The Basic School Gas Station Battery Draining Pit and the Russell Road Landfill.

Further studies were conducted and data compiled regarding the other fourteen units (identified in Section 6.1 J. (6)), which the RFA states may also be operating as hazardous waste management unit without a permit or interim status. As a result of such analysis, several sites were eliminated as potential HWMU, corrective actions were undertaken where warranted and several units were identified as possible HWMU requiring further study or action under the IR program. Units determined not to be HWMU and thus subject to no regulation or regulation under criteria other than RCRA are deferred from this Agreement in subsequent paragraphs. Units determined to require additional analysis or corrective action for prior unpermitted disposal, treatment, or spillage are included in the Appendices to this Agreement.

L. On October 24-28, 1994, the Agency for Toxic Substances and Disease Registry (ATSDR) visited Quantico. In the out brief, the inspectors noted that there were presently no exposed populations on or around MCCDC-Quantico. The reason for that determination was that there are no completed pathways for contamination; however, ATSDR still has unanswered questions regarding sites:

Site 1	Pesticide Burial Area
Site 4	Old Landfill
Site 19	Fire Training Area and
Site 20	Former Rifle Range

M. In 1994, the Navy contracted with Haliburton NUS to develop an initial screening tool which would serve as a prioritization scheme for the potential hazardous waste disposal sites aboard MCCDC-Quantico and an identification of those potential sites which should be excluded from further screening due to their regulatory status or exclusion from the MCCDC-Quantico

physical and definitional boundaries and control. Of the total sites reviewed, several were recommended for exclusion from the terms of this Agreement.

N. The MCCDC-Quantico was listed on the National Priority List on June 30, 1994.

O. Subsequent to the NPL listing EPA designated the following sites as CERCLA operable units:

OU-1	Pesticide Burial Area (Site 1)
OU-2	Arsenic Burial Area (Site 17)
OU-3	Former Rifle Range (Site 20)
OU-4	Old Landfill (Site 4)
OU-5	Aero Club (Site 18)
OU-6	Old Batch Plant (Site 5)
OU-7	Fire Training Area (Site 19)

P. The sites which are currently undergoing Remedial Investigations include:

OU-1	Pesticide Burial Area (Site 1)
OU-2	Arsenic Burial Area (Site 17)
OU-3	Former Rifle Range (Site 20)
OU-4	Old Landfill (Site 4)
OU-6	Old Batch Plant (Site 5)

6.2. Sites or units deferred to other programs and excluded from the coverage of this Agreement (see Appendix F) are:

A. Managed under and are hereby deferred to the Virginia Department of Environmental Quality Underground Storage Tank (UST) Program.

an ya kata saka da wasan kata kata sa k	AOC-A	Storage Tanks	· -
	AOC-1	B-3066 Diesel Fuel Tank Stained Area	
	L-7	Aero Club (OU-5, Site 18)	
	L-8	Fire Training Area (OU-7, Site 19)	
	L-10	Underground Fuel Storage Area	,
	TA-5	TBS GAS Station Underground Tank	
	TA-6	Building 2121 Underground Tank	
	TA-7	New Burn Pit Underground Tank No. 1	
	TA-8	Camp Goettge Underground Tank No. 1	
	TA-9	Camp Goettge Underground Tank No. 2	
	TA-10	Building 3141 Tank	

TA-11	Building 24009 Underground Tank
TA-12	Motor Transport Fuel Tank No. 24160
TA-13	Motor Transport Fuel Tank No. 24161

B. The Sites designated as TP-1 thru TP-27 Mainside Sewage Treatment Plant are managed, operated, and regulated under and are subject to the National Pollutant Discharge Elimination System Program, federally owned treatment works, specifically NPDES Permit VA0028361. All available information has been reviewed and there is no evidence that any release has been associated with these sites.

C. The Sites designated as TP-28 thru TP-41 Camp Upshur Sewage Treatment Plant are managed, operated, and regulated under and are subject to the National Pollutant Discharge Elimination System Program, federally owned treatment works, specifically NPDES Permit VA0028363. All available information has been reviewed and there is no evidence that any release has been associated with these sites.

D. Managed under the sanitary landfill portion of the Solid Waste Disposal Program, Virginia Landfill Permit Number VA411.

L-16	Quantico Sanitary Landfill
L-19	Quantico Sanitary Landfill Burn Area
L-20	Quantico Asbestos Disposal Area

E. Undergoing RCRA evaluation and closure under III-FF-RCRA-008 and will continue to be processed under that Agreement through closure, (see Section 5.6 A.).

L-5 Russell Road Landfill	
L-9 Battery Acid Disposal Area	a
L-13 C-DEMO OB/OD Area	
M-4 TBS Gas Station Battery D	Draining Pit

F. Has been properly closed pursuant to Virginia Department of Environmental Quality, Director of Enforcement, Policy and Public Affairs letter dated March 28, 1995.

B-1 Hazardous Waste Storage Building 2141

G. Regulated by the Virginia Department of Environmental Quality, Director of Waste Division under EPA ID No. VA1170024722.

B-2 Building 27401

H. Falls within the footprint of the Mainside Sewage Treatment Plant and was

addressed under contamination discovery procedures of the plant upgrade under the management and oversight of the Virginia Department of Health and the Virginia Department of Environmental Quality, Water Division.

CA-26 Former Building 663 Accumulation Area

I. The entire site designated as M-1, the Storm Sewer System, is operated, managed, and regulated under NPDES permit VA0002151, which includes toxics monitoring requirements. Individual SWMUs/Sites identified in the Appendices and any new AOC identified by the project team, that discharged hazardous constituent(s) into the system shall be investigated for constituents discharged at that location.

J. The entire site designated as M-2, the Sanitary Sewer System, is operated, managed, and regulated under NPDES permit VA00028361 and VA00028363. Individual SWMUs/Sites identified in the Appendices and any new AOC identified by the project team, that discharged hazardous constituent(s) into the system shall be investigated for constituents discharged at that location.

K. Not subject to RCRA regulation.

M-5 Popping Furnace

L. Have been corrected pursuant to the Virginia DEQ, DWM request (NOV dated August 2, 1990) per MCCDC, Quantico response dated May 9, 1991, and proper operation documented by annual DEQ inspections.

M-23 Building 24008 Silver Recovery Units

M-24 Building 2009 Silver Recovery Units

M. Operated, managed, and regulated pursuant to VDEQ Air Regional Office under permit VA07267.

M-26 Central Heat Plant Boilers

N. Managed and operated pursuant to VDEQ, Waste Division Programs under EPA ID Number VA1170024722.

M-28 Trash Dumpsters

O. Managed and operated pursuant to VDEQ, "Regulated Medical Waste Management Regulations," VR672-40-01:1 and OSHA at 29 C.F.R. Part 1910.1030, "Occupational Exposure to Blood Borne Pathogens."

M-31 Building 24008 Accumulation Area

P. Sawdust is not a regulated substance.

M-32	TSSU Dust Control System
M-34	Building 3034 Dust Control System

Q. Operated and managed pursuant to VA DEQ, "Regulated Medical Waste Management Regulations," VR672-40-01:1 and OSHA at 29 C.F.R. Part 1910.1030, "Occupational Exposure to Blood Borne Pathogens."

M-33 Building 2200 Infectious Waste Accumulation Area

VII. EPA DETERMINATIONS

7.1 The following constitutes a summary of the determinations relied upon by EPA to establish its jurisdiction and authority to enter into this agreement. None of these determinations shall be considered admissions to any person, related or unrelated to this Agreement, for purposes other than determining the basis of this Agreement or establishing the jurisdiction and authority of the Parties to enter into this Agreement.

A. The United States Department of the Navy is a "person" as defined in Section 101(21) of CERCLA, 42 U.S.C. Sections 9601(21).

B. The MCCDC-Quantico is a "Facility" as defined by Section 101(9) of CERCLA, 42 U.S.C. Section 9601(9), and 10 U.S.C. Section 2701 <u>et seq.</u>, and is subject to the Defense Environmental Restoration Program.

C. The United States is the owner and operator of MCCDC-Quantico as defined in Sections 101(20) and 107(a)(1) of CERCLA, 42 U.S.C. Sections 9601(20) and 9607(a)(1). The Navy is the DOD component charged with fulfilling the obligations of the owner/operator under CERCLA at MCCDC-Quantico.

D. There has been a release or a substantial threat of a release of hazardous substances, pollutants, contaminants, hazardous wastes or constituents at or from the Facility.

E. The actions provided for in this Agreement are consistent with the NCP.

F. The actions provided for in this Agreement are necessary to protect the public health, or welfare or the environment.

G. This Agreement provides for the expeditious completion of all necessary response actions.

VIII. STATUTORY COMPLIANCE/RCRA-CERCLA INTEGRATION

8.1. Subject to the limitations set forth in Paragraph 5.6 above, the Parties intend to integrate the Navy's CERCLA response obligations and RCRA corrective action obligations which relate to the release(s) of hazardous substances, hazardous wastes, pollutants or contaminants covered by this Agreement into this comprehensive Agreement. Therefore, the Parties intend that activities covered by this Agreement will achieve compliance with CERCLA, 42 U.S.C. Section 9601 et seq.; satisfy the corrective action requirements of RCRA Sections 3004(u) and (v), 42 U.S.C. Sections 6924(u) and (v), for a RCRA permit, and RCRA Section 3008(h), 42 U.S.C. Section 6928(h), for interim status facilities; and meet or exceed all applicable or relevant and appropriate Federal and Commonwealth laws and regulations, to the extent required by CERCLA Section 121, 42 U.S.C. Section 9621, and applicable Commonwealth law.

8.2 Based upon the foregoing, the Parties intend that any remedial action selected, implemented and completed under this Agreement will be protective of human health and the environment such that remediation of releases covered by this Agreement shall obviate the need for further corrective action under RCRA (i.e., no further corrective action shall be required). The Parties agree that, with respect to releases of hazardous waste covered by this Agreement that are associated with the NPL portions of the Site, RCRA shall be considered an applicable or relevant and appropriate requirement pursuant to CERCLA Section 121. Releases or other hazardous waste activities not covered by this Agreement remain subject to all applicable Virginia and federal environmental requirements.

8.3 The Parties recognize that the requirement to obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP. The Parties further recognize that ongoing hazardous waste management activities at MCCDC-Quantico may require the issuance of permits under federal and Commonwealth laws. This Agreement does not affect the requirements, if any, to obtain such permits. However, if a permit is issued to the Navy for ongoing hazardous waste management activities at the Site, EPA shall reference and incorporate any appropriate provisions, including appropriate schedules (and the provisions for extension of such schedules), of this Agreement into such permit. With respect to those portions of this Agreement incorporated by reference into permits, the Parties intend that judicial review of the incorporated portions shall, to the extent authorized by law, only-bereviewed under the provisions of CERCLA.

8.4 Nothing in this Agreement shall alter the Navy's authority with respect to removal actions conducted pursuant to CERCLA Section 104, 42 U.S.C. Section 9604.

IX. WORK TO BE PERFORMED

9.1 A. The Parties recognize that background information exists and must be reviewed prior to developing the Work Plans required by this Agreement. The Navy need not halt currently ongoing work but may be obligated to modify or supplement work previously done to

meet the requirements of this Agreement. It is the intent of the Parties to this Agreement that work done and data generated prior to the Effective Date of this Agreement be retained and utilized as elements of the RI/FS to the maximum extent feasible.

B. Any Party may propose that a portion of the Site be designated as a distinct Operable Unit. This proposal must be in writing to the other Party, and must stipulate the reasons for such a proposal. The proposal should be discussed by all Project Managers within forty-five (45) days of the written notice. Dispute Resolution may be invoked if the Parties are not in agreement on the proposal of a specific Operable Unit. If Dispute Resolution is not invoked by the Parties within thirty (30) days after the Project Manager's discussion concerning the proposal or if the need for an Operable Unit is established through Dispute Resolution, the portion of the Site proposed shall be designated an Operable Unit as that term is defined in <u>Section II - DEFINITIONS</u>, of this Agreement. The Operable Units currently designated at MCCDC-Quantico are listed in Appendix A.

C. Any Party may propose that an established Operable Unit be modified. The proposal must be in writing to the other Party, and must state the reasons for the modification. Dispute Resolution may be invoked if the Parties are not in agreement on the proposal of modifying a specific Operable Unit. If Dispute Resolution is not invoked within thirty (30) days of the receipt of such a proposal by the Parties or if the need for modifying an Operable Unit is established through Dispute Resolution, the Operable Unit, as defined in Section II, shall be modified.

D. The Navy shall develop, implement, and report upon the Site-Screening Areas (SSAs) as defined herein, and listed in Appendix B to this Agreement, in order to satisfy its obligations under RCRA/CERCLA integration. The Site-Screening Process (SSP), outlined in Subsection 9.3 of this Agreement, is intended to provide a simplified investigative method whereby identified RCRA units and CERCLA areas of concern can be evaluated to determine whether Remedial Investigations are required for these areas. Additional SSP investigations may be initiated at areas later identified by the Parties. The SSP investigation(s) shall be conducted in accordance with an SSP Work Plan as agreed to by the Parties.

E. SSP Reports shall be subject to the review and comment procedures described in <u>Section X - CONSULTATION</u>. The SSP investigation(s) shall be conducted in accordance with the requirements set forth in Subsection 9.3, and the deadlines established therein and set forth in XI - DEADLINE AND CONTENTS OF SITE MANAGEMENT PLAN.

Work Plan Development for Existing RI/FS Areas

9.2 The Navy submitted a Work Plan for the completion of an RI/FS for the areas discussed in Paragraph 6.1 (P) of this Agreement. The schedule and deadlines included in the Final RI/FS Work Plan are incorporated into the Site Management Plan in accordance with Section XI –

DEADLINES AND CONTENTS OF SITE MANAGEMENT PLAN of this Agreement.

Site Screening Areas

9.3 A. <u>Determination of Site-Screening Areas</u>. Any party to this Agreement may nominate for inclusion in this Agreement new or additional areas at the Site as SSAs. Such nomination requires written notification be provided to all of the other Parties to this Agreement; that the area be one which was not previously identified as posing an actual or potential threat to public health, welfare, or the environment; and notification of the location of such area on the Site and the reason(s) the Party believes such an area poses an actual or potential threat. The Parties shall have forty-five (45) days from the date of receipt of notification to discuss the proposal and to either reach agreement on whether or not the area will be addressed under this Agreement as an SSA or to invoke dispute resolution pursuant to Paragraph 20.4 of this agreement to secure such a determination. If dispute resolution is not timely invoked or if an SSA is established through the dispute resolution process the proposed SSA will be addressed as an SSA in accordance with this section.

B. Any new areas at the Site established as SSAs after the effective date of this Agreement shall be added to the List of Areas in the Appendices for investigation and, if necessary, remediation, under this Agreement. The Navy shall, in the next draft Amended Site Management Plan, propose deadlines for the submittal of an SSP Work Plan(s). This deadline(s) shall be approved in accordance with Section XII and adopted in the Site Management Plan.

C. Appendix B contains a list of ten (10) SSAs which the Parties agree may pose a threat, or potential threat to human health and the environment. In the first draft Site Management Plan, the Navy shall submit to EPA proposed deadlines for the submission of Work Plan(s) for the SSAs, in accordance with Subsection 12.1 of this Agreement. The Navy shall submit to the EPA SSP Work Plan(s) which shall outline the activities necessary to determine if there have been releases of hazardous substances, pollutants, contaminants, hazardous wastes, or hazardous constituents to the environment from the SSAs. The scope of the SSPs shall be determined by the Parties. The SSP Work Plan(s) shall include a proposed deadline for the submittal of an SSP Report(s). The schedule and deadlines included in the final SSP Work Plan will be incorporated into the Site Management-Plan in accordance with XI - DEADLINE AND CONTENTS OF SITE MANAGEMENT PLAN of this Agreement.

(1) In planning SSPs, the Navy shall consider current CERCLA and RCRA guidance to determine if there have been releases of hazardous substances, pollutants, contaminants, hazardous wastes or hazardous constituents to the environment from the SSAs. Upon conclusion of an SSP, the Navy shall submit to the EPA a draft SSP Report which shall provide the basis for a determination that either: (1) an RI/FS or an FS only if that is appropriate, be performed on the area addressed by the SSP or, (2) the area does not pose a threat, or potential threat to public health, welfare, or the environment and, therefore, the area should be removed from further study under this Agreement.

(2) Unless otherwise agreed to by the Parties, they shall determine, within sixty (60) days of receipt of the final SSP reports, which (if any) of the SSAs listed in Appendix B or established pursuant to Subsection 9.3 will require the performance of an RI/FS.

(3) For those SSAs which the Parties agree do not warrant an RI/FS, the Navy shall prepare, with EPA assistance, a brief decision document reflecting that agreement. This recommendation must be signed by the Navy and EPA Project Managers.

(4) The Parties shall designate Operable Units for those SSAs that are to proceed with an RI. If the Parties cannot agree on the determination of whether an SSA(s) shall proceed to an RI/FS, dispute resolution may be invoked in accordance with <u>Section XX - DISPUTE</u> <u>RESOLUTION</u>. If an RI/FS is required, the Navy shall, within the next draft Amended Site Management Plan, propose to EPA a deadline for the submission of the RI/FS Work Plan for each Operable Unit. The schedule and deadlines included in the final RI/FS Work Plan(s) will be incorporated into the next update of the Site Management Plan and will be the enforceable schedule for the submittal of the draft RI/FS.

D. <u>Areas of Concern</u> - Appendix C and D Sites: Desktop Audits with Sampling and Desktop Audits.

One hundred eighty-nine (189) areas at MCCDC-Quantico have been (1)listed as Areas of Concern (AOCs) in Appendix C and D to this Agreement. Appendix D lists one hundred eleven (111) AOCs which the Parties have designated as Desktop Audit AOCs. These AOCs will undergo a "desk-top" evaluation, which involves a thorough review of all existing or easily obtainable documentation/information on the identified sites. Appendix C lists seventy-eight (78) AOCs which the Parties have designated as Desktop Audit AOCs with Sampling. These areas will undergo a desk top evaluation, as described above, plus an abbreviated sampling regime with protocols agreed upon in writing by the Project Managers. The "desk-top" evaluation will also involve assessing information concerning the handling of hazardous wastes at each area, or actions taken at each area, or actions that will be occurring under other regulatory programs. Based on this evaluation, a decision will be made by the Project Managers as to which AOCs will proceed to the Site Screening Process (SSP) as SSAs, and which AOCs will require no further action and can be closed out. For those AOCs which the Parties agree will not proceed to the Site Screening Process, the Navy shall prepare, with EPA assistance, a brief AOC close-out document.

(2) EPA and VDEQ shall review all information submitted by the Navy in support of the AOC "desk-top" and sampling evaluations and shall provide a response to the Navy as to whether the information provided is sufficient to close out the AOC unit(s). The response shall be forwarded from EPA to the Navy within 30 days of receipt of the supporting documentation for the specific AOCs under investigation.

(3) The Site Management Plan will include schedules and deadlines for the

completion of the Desktop Audit AOCs. Based on the schedule, the Parties shall reach final determinations of whether the AOCs identified in Appendix D will be designated as Desk Top Audit with Sampling AOCs, SSAs, or closed-out with no further action. If the Parties agree, in writing, the "desk-top" evaluation for specific AOCs may be extended beyond the schedule contained in the Site Management Plan.

(4) The Site Management Plan will include schedules and deadlines for the completion of the Desktop Audit With Sampling AOCs. Based on the schedule the Parties shall reach final determinations of whether the AOCs identified in Appendix C will be designated as SSAs or closed-out with no further action. Those AOCs which are not agreed upon by the Parties to be closed-out will proceed to the SSP. If the Parties agree, in writing, the sampling evaluation for specific AOCs may be extended beyond the schedule contained in the Site Management Plan. If the Navy submits supporting documentation to EPA in such a manner that the 30-day review and response time for EPA extends beyond the 30 days, the finalization date will automatically be extended to allow for the full 60 days for review and discussion.

(5) For those AOCs which all Parties agree should be designated as SSAs or Desktop Audits with Sampling, the Navy shall include those AOCs in the draft amended Site Management Plan for fiscal years 99-00 as SSAs and propose deadlines for submittal of SSP Work Plans as prescribed in Subsection 9.3.C. Thereafter, AOCs which proceed to SSP shall be included in the then-current year Site Management Plan or Amended Site Management Plan.

Remedial Investigation and Feasibility Study

9.4 The Navy agrees it shall develop, implement and report upon a Remedial Investigation (RI) for areas identified in Subsection 9.2 and 9.3 (c1 - c4). RIs shall be conducted in accordance with the requirements and schedules set forth in the approved Work Plan and Site Management Plan. RIs shall meet the purposes set forth in <u>Section IV - PURPOSE</u>, of this Agreement. A Baseline Risk Assessment shall be a component of the RIs. Final site cleanup level criteria will only be determined following completion of the Baseline Risk Assessment.

9.5 The Navy agrees it shall develop, implement and report upon a Feasibility Study (FS) for areas subject to an RI. The FS shall be conducted in accordance with the requirements and schedules set forth in the approved RI/FS Work Plan and Site Management Plan. The FS shall meet the purposes set forth in <u>Section IV - PURPOSE</u>, of this Agreement.

Procedures for Interim Remedial Actions

9.6 A. The Navy shall implement those Interim Remedial Actions (IRA) necessary to prevent, minimize, or eliminate risks to human health and the environment caused by the release of hazardous substances, pollutants, or contaminants. An Interim Remedial Action is identified, proposed, and implemented prior to a final Remedial Action. An IRA shall attain ARARs to the extent required by CERCLA or the NCP and be consistent with and contribute to the efficient

performance of a final Remedial Action(s) taken at an area or Operable Unit. An IRA must be protective of human health and the environment, and comply with CERCLA, the NCP, and Commonwealth laws to the extent that they are legally applicable, or relevant and appropriate requirements in accordance with Section 121 of CERCLA, and this Agreement.

B. When a Party to this Agreement determines that an Interim Remedial Action is necessary for an area(s) within the Facility, such Party shall notify the other Parties, in writing, of the proposal. The Proposal Notification to the other Parties under this Paragraph shall at a minimum include the location of such area(s) on the facility and the reason(s) the Party believes an Interim Remedial Action is required. Any Party may propose an IRA for those Operable Unit(s) or SSAs most suitable for an Interim Remedial Action. Within thirty (30) days of notification, any Party may request a meeting of the Parties to assist in expediting the decision to proceed with an IRA. If a dispute(s) arises over whether to address such an area(s) under this Agreement which cannot be settled between the Parties within thirty (30) days from receipt of notification, the dispute(s) shall be immediately brought to the Dispute Resolution Committee (DRC) pursuant to <u>Section XX - DISPUTE RESOLUTION</u> of this Agreement.

C. After the determination that an Interim Remedial Action is required under this Agreement, the Navy shall, in the next draft Amended Site Management Plan, submit to EPA proposed deadlines for the submission of Work Plan(s) for the performance of a Focused Feasibility Study (FFS) for the identified area(s). The deadlines will be finalized in accordance with Sections 11 and 12. Each FFS Work Plan shall contain a proposed deadline for the submittal of the FFS. The schedule and deadlines included in the approved, final FFS Work plan will immediately be incorporated in the Site Management Plan. The FFS shall include a limited number of proposed Interim Remedial Action alternatives. To the extent possible, the FFS shall provide an assessment of the degree to which these alternatives were analyzed during their development and screening. The Navy shall develop, implement and report upon each FFS in accordance with the requirements set forth in the final FFS Work Plan.

D. Within thirty (30) days of submission of a final FFS Report, the Navy shall prepare and submit a Proposed Plan for the Interim Remedial Action. The Navy shall make a proposed plan for the Interim Remedial Action available for public review and comment in accordance with paragraph 9.7B. As required, the Navy shall follow the steps outlined in paragraphs 9.7B through 9.14 below.

Records of Decision and Plans for Remedial Action

9.7 A. This section shall apply to selection of remedial actions, including interim remedial actions, where appropriate, and any disputes relating thereto.

B. Within thirty (30) days after finalization of each RI/FS or FFS, the Navy shall submit a draft Proposed Plan to EPA for review and comment as described in <u>Section X -</u> <u>CONSULTATION</u>, of this Agreement. Within seven (7) days after receiving EPA acceptance on the Proposed Plan, the Navy shall publish its Proposed Plan for forty-five (45) days of public review and comment. During the public comment period, the Navy shall make the Administrative Record available to the public and distribute the Proposed Plan. The Navy shall hold a public information meeting during the public comment period to discuss the preferred alternative for each Operable Unit. Copies of all written and oral public comments received will be provided to the Parties. Public review and comment shall be conducted in accordance with Section 117(a) of CERCLA, 42 U.S.C. Section 9617(a), and applicable EPA and Commonwealth guidance.

C. Following public comment, the Navy, in consultation with EPA will determine if the Proposed Plan should be modified based on the comments received. These modifications will be made by the Navy and the modified documents will be reviewed by EPA. The Parties may recommend that additional public comment be solicited if modifications to the Proposed Plan substantially change the remedy originally proposed to the public. The determination concerning whether a Proposed Plan should be modified or whether additional public comment is necessary is subject to the dispute resolution provisions of this Agreement.

D. The Navy shall submit its draft ROD to EPA within thirty (30) days following the close of the public comment period, including any extensions, on the Proposed Plan. The draft ROD will include a Responsiveness Summary, in accordance with applicable EPA guidance. Pursuant to CERCLA Section 120(e)(4)(A), 42 U.S.C. Section 9620(e)(4)(A), the EPA and the Navy shall make the final selection of the remedial action (s) for each Operable Unit.

E. At a minimum, EPA and the Navy shall have thirty (30) days to select a remedy following the Navy's submission of a draft ROD.

F. The selection of a remedial action plan that does not attain a legally applicable or relevant and appropriate standard, requirement, criteria, or limitation is one basis on which the Commonwealth may determine not to concur with a final remedial action plan. In accordance with CERCLA Section 121(f)(3)(A), 42 U.S.C. Section 9621(f)(3)(A), at least thirty (30) days prior to the publication of the Navy's final remedial action plan, if the Navy proposes to select a remedial action that does not attain a legally applicable or relevant and appropriate standard, requirement, criteria or limitation, the Navy shall provide an opportunity for the Commonwealth to concur or not concur in the selection of such plan. If the Commonwealth concurs or does not act within thirty (30) days of notification by the Navy of pending publication of the final remedial action plan, the remedial action may proceed. If the Commonwealth does not concur, it may act pursuant to Section 121(f)(3)(B) of CERCLA, 42 U.S.C. Section 9621(f)(3)(B).

G. If the EPA and the Navy are unable to reach agreement on the selection of the remedy, the Administrator shall select the remedy in accordance with all applicable laws and procedures. EPA shall then prepare and issue the final ROD. EPA shall comply with the public participation requirements of the NCP. RODs shall not be subject to dispute resolution under this Agreement.

H. Notice of the final ROD shall be published by the Party preparing it and shall be made available to the public prior to commencement of the remedial action, in accordance with Section 117(b) of CERCLA, 42 U.S.C. Section 9617(b). The final ROD shall include a statement that the Commonwealth has concurred or not concurred with the selection of the remedy.

Remedial Design and Remedial Action

9.8 A. The Site Management Plan shall include a target date for submission of a preliminary/conceptual Remedial Design; a target date for submission of a pre-final Remedial Design; and a deadline for the final Remedial Design, which documents shall be prepared in accordance with this Agreement and applicable guidance issued by EPA. The Remedial Design shall provide the appropriate plans and specifications describing the intended remedial construction and shall include provisions necessary to ensure that the remedial action will achieve ARARs and performance standards identified in the ROD.

B. Unless the Navy and EPA Project Managers agree they are unnecessary for a specific RA Work Plan, the RA Work Plans shall, at a minimum, contain a schedule for the completion of the Remedial Action, a Health and Safety Plan, a Sampling and Analysis Plan, and a Quality Assurance Project Plan. The schedule contained in the final RA Work Plan(s) will be immediately incorporated in the Site Management Plan.

C. After the final design document is approved, pursuant to <u>Section X</u> - <u>CONSULTATION</u>, the Navy shall begin performance of the Remedial Action in accordance with the final Remedial Design and the RA Work Plan. The Remedial Action shall be completed in accordance with the approved final Remedial Design and RA Work Plan and all applicable EPA and Commonwealth guidance.

Finalization of Remedial Actions

9.9. The Navy agrees that it shall submit to EPA a Remedial Action Completion Report in accordance with the schedule in the Site Management Plan following the completion of the Remedial Action for each Operable Unit. The Remedial Action Completion Report shall outline in specifics the Remedial Action(s) taken and shall detail, and provide an explanation for, any activities that were not conducted in accordance with the final RD and/or RA Work Plan(s). In addition, in accordance with the schedule provided in the Site Management Plan after the completion of the Remedial Action for each Operable Unit, the Navy shall submit a draft Long-Term Remedial Action Monitoring Plan (if necessary), and a draft Operation and Maintenance Plan to the EPA for review. Both the Long-Term Remedial Action Monitoring Plan(s) finalized under this Agreement shall contain schedules for completion of the work described therein, and these schedules shall be incorporated and

enforceable in the Site Management Plan.

Accelerated Operable Unit

9.10. Accelerated Operable Units (AOUs), as defined in <u>Section II - DEFINITIONS</u>, will follow the streamlined remedial process set forth in this paragraph. Any Party may nominate by written notification to the Other Parties an Operable Unit (OU) to be conducted as an AOU. Such notification shall include an AOU proposal from the nominating Party which clearly defines the purpose, scope, and goals of the AOU and shall be evaluated by the Navy. The Parties shall have thirty (30) days from the date of receipt of the notification of proposed AOU to meet and discuss the proposal and to either reach agreement on whether the OU shall be treated as an AOU or to invoke dispute resolution pursuant to paragraph 20.1 of this Agreement to secure such a determination. If dispute resolution is not timely invoked or if the need for an AOU is established through <u>Section XX - DISPUTE RESOLUTION</u>, the proposed AOU shall be incorporated into the Site Management Plan as an AOU. If agreed upon, the Navy will pursue additional funding to initiate the AOU(s).

A. Within thirty (30) days after the determination that an AOU is required under this Agreement, the Navy shall submit to EPA proposed deadlines for the submission of Work Plan(s) for the performance of an AOU Focused Feasibility Study (FFS) for the identified AOU(s). Each AOU FFS Work Plan shall contain a proposed deadline for submittal of the AOU FFS and Proposed Plan. The schedule and deadlines included in the final AOU FFS Work Plan will be incorporated in the next draft Amended Site Management Plan. The Navy shall develop, implement, and report upon each AOU FSS in accordance with the requirements set forth in the final AOU FSS Work Plan. In accordance with Subsection 9.6.D. the Navy shall submit a Proposed Plan within 30 days of finalization of the AOU FFS.

B. Following finalization of the FFS and the Proposed Plan for the AOU, the Proposed Plan shall be published for public review and comment. Accelerated Operable Units shall then follow the procedures described in Subsections 9.7 through 9.9. The Navy shall perform the Remedial Action in accordance with the approved Remedial Design.

Supplemental Response Action

9.11. The Parties recognize that subsequent to finalization of a ROD, a need may arise for one or more supplemental response actions to remedy continuing or additional releases or threats of releases of hazardous substances, pollutants, or contaminants at or from the Site. If such release or threat of release presents an immediate threat to public health or welfare or the environment, it shall be addressed pursuant to <u>Section XVIII - REMOVALS AND EMERGENCY ACTIONS</u>. If such release does not present an immediate threat to public health or welfare or the environment, it shall be addressed pursuant to free does not present an immediate threat to public health or welfare or the environment, it shall be addressed pursuant to Subsections 9.12 through 9.15.

9.12. A supplemental response action shall be undertaken only when:

A. A determination is made that:

(1) As a result of the release or threat of release of a hazardous substance, pollutant, or contaminant at or from the Site, an additional response action is necessary and appropriate to assure the protection of human health or the environment; or,

(2) There is or has been a release of hazardous waste or hazardous constituents into the environment and correction response action is necessary to protect human health or the environment; and,

B. Either of the following conditions is met for any determination made pursuant to Subsection 9.12.A., above:

(1) For supplemental response actions proposed after finalization of the ROD, but prior to EPA certification, the determination must be based upon conditions at the Site that were unknown at the time of finalization of the ROD or based upon new information received in whole or in part by EPA following finalization of the ROD; or

(2) For supplemental response actions proposed after EPA certification, the determination must be based upon conditions at the Site that were unknown at the time of EPA certification or based upon new information received in whole or in part by EPA following EPA certification.

9.13. If, subsequent to ROD signature, any Party concludes that a supplemental response action is necessary, based on the criteria set forth in Subsection 9.12, such Party shall promptly notify the other of its conclusion in writing. The notification shall specify the nature of the modification needed and the new information on which it is based. The Project Managers shall confer and attempt to reach consensus on the need for such an action within a thirty (30) day period. The Parties shall have a total of forty-five (45) days from the date of receipt of the supplemental response notification to either reach consensus or to invoke dispute resolution.

9.14. If the Project Managers agree, or if it is determined through dispute resolution, that a supplemental response action is needed based on the criteria set forth in paragraph 9.12, the Navy shall propose a deadline for submittal of the Supplemental Work Plan (s) and a schedule for performance of the work thereunder to the EPA in the next draft Amended Site Management Plan.

9.15. After finalization of a Supplemental Work Plan, the Navy shall conduct a Supplemental Response Action RI/FS. Following finalization of the Supplemental Response Action RI/FS, the procedures described in Sections 9.7 through 9.9 shall be followed.

9.16. EPA Certification

A. When the Navy determines that the final remedial action(s) for a given Operable Unit has been completed in accordance with the requirements of this Agreement, it shall so advise EPA in writing, and shall schedule and conduct a close-out inspection to be attended by the Navy and EPA. Within thirty (30) days of each close-out inspection, the Navy shall submit an Operable Unit Close-Out Inspection Report, signed by the Navy's signatory authority or designee, certifying that the Remedial Action(s) has been completed in full satisfaction of the requirements of this Agreement, and a request for EPA certification of the completion of the Remedial Action.

The Close-Out inspection Report shall contain a brief summary of the Operable Unit, the remedial action(s) undertaken for this Operable Unit, the post-remedial activities planned for the Operable Unit, and any noteworthy observations made during the close-out inspection. Within ninety (90) days of EPA's receipt of the Navy's request for certification, EPA shall advise the Navy in writing that:

(1) EPA certifies that the remedial action has been completed in accordance with CERCLA, the NCP, and this Agreement, based on conditions known at the time of certification; or

(2) EPA denies the Navy's request for certification, stating in full the basis of its denial and detailing the additional work needed for remedial action completion and certification.

B. If EPA denies the Navy's request for certification that a Remedial Action has been completed in accordance with this Agreement, the Navy may invoke dispute resolution within thirty (30) days of receipt of EPA's written denial to review EPA's determination on certification or additional work needed. If EPA's denial of certification is upheld in dispute resolution, the Navy will perform the requested additional work.

C. If dispute resolution is not invoked, or if EPA's denial of certification is upheld in dispute resolution, the Navy shall, in the next draft Amended Site Management Plan submitted after receipt of the written denial of certification, propose a deadline for the submittal of a draft Supplemental Work Plan. The draft Supplemental Work Plan shall contain a schedule for completion of the additional work required which will be incorporated into the Site Management Plan. After performing the additional work, the Navy may resubmit a request for certification to EPA. EPA shall then grant or deny certification pursuant to the process set forth in this Section.

X. CONSULTATION

Review and Comment Process for Draft and Final Comments

10.1. Applicability:

The provisions of this section establish the procedures that shall be used by the Parties to

provide each other with appropriate notice, review, comment, and response to comments regarding RI/FS and RD/RA documents, specified herein as either primary or secondary documents. The Navy will normally be responsible for issuing primary and secondary documents to EPA. As of the effective date of this Agreement, all draft and final reports for any deliverable document identified herein shall be prepared, distributed and subject to dispute in accordance with Sections 10.2 through 10.10 below. The designation of a document as "draft" or "final" is solely for purposes of consultation with EPA in accordance with this Section. Such designation does not affect the obligation of the Parties to issue documents, which may be referred to herein as "final," to the public for review and comment as appropriate and as required by law and the NCP.

10.2. General Process for RI/FS and RD/RA Documents:

A. Primary Documents include those documents that are major, discrete portions of RI/FS or RD/RA activities. Primary documents are initially issued by the Navy in draft form subject to review and comment by EPA. Following receipt of comments on a particular draft primary document, the Navy will respond to the comments received and issue a draft final primary document subject to dispute resolution. The draft final primary document will become the final primary document thirty (30) days after issuance if dispute resolution is not invoked or if dispute resolution is invoked, twenty-one (21) days after modification through the dispute resolution process.

B. Secondary documents include those documents that are discrete portions of the primary documents and are typically input or feeder documents. Secondary documents are issued by the Navy in draft form subject to review and comment by EPA. Although the Navy will respond to comments received, the draft secondary documents may be finalized in the context of the corresponding draft final primary documents. A secondary document may be disputed at the time the corresponding draft final primary document is issued.

10.3 Primary Documents:

A. Prior to the effective date of this Agreement, the Navy has completed and transmitted the following primary documents to EPA for review and comment:

(1) RI/FS Work Plan for Sites

(2) Site Screening Process Work Plan and Report for SWMUs

(3) FY 98/99 Site Management Plan

(4) Community Relations Plan

B. All primary documents shall be prepared in accordance with NCP and applicable

EPA guidance. The Navy shall complete and transmit drafts of the following primary documents to EPA for review and comment in accordance with the provisions of this Section:

- (1) Site Screening Process Work Plans
- (2) Site Screening Process Reports
- (3) Work Plans for RL/FS (including baseline Risk Assessment and FFS)
- (4) Remedial Investigation Reports (including baseline Risk Assessments)
- (5) FS and FFS Reports

(6) Proposed Plans

(7) Final Remedial Designs

(8) Remedial Action Work Plans, to include as necessary:

- Remedial Action Sampling Plan

- Remedial Action Construction Quality Assurance Plan

(9) Operation and Maintenance Plans

(10) Remedial Action Environmental Monitoring Plan

(11) Site Management Plan

C. Only the draft final primary documents identified above shall be subject to dispute resolution in accordance with Section <u>XX</u> - <u>DISPUTE RESOLUTION</u> of this Agreement. The Navy shall complete and transmit draft primary documents in accordance with the schedule and deadlines established in Section <u>XI</u> - <u>DEADLINES AND CONTENTS OF SITE</u> <u>MANAGEMENT PLANS</u> and Section <u>XII</u> - <u>BUDGET DEVELOPMENT AND AMENDMENT</u> OF SITE MANAGEMENT PLAN, of this Agreement.

D. The Community Relations Plan and the Long-Term Remedial Action Monitoring Plans will be considered primary documents for submission and as secondary documents for review and comment.

10.4 Secondary Documents:

A. All secondary documents shall be prepared in accordance with the NCP and

applicable EPA guidance. The Navy shall complete and transmit drafts of the following secondary documents to EPA for review and comment in accordance with the provisions of this Section:

- (1) Health and Safety Plans
- (2) Engineering Evaluation/Cost Analysis Report
- (3) Non-Time Critical Removal Action Plans (40 C.F.R. § 300.415(b)(4)(ii))
- (4) Pilot/Treatability Study Work Plans
- (5) Pilot/Treatability Study Reports
- (6) Well Closure Methods and Procedures
- (7) Preliminary/Conceptual Remedial Designs, or Equivalents
- (8) Pre-final Remedial Designs

(9) Periodic Review Assessment Reports (which may be submitted as The Quantico Five-Year Review Report)

(10) Removal Action Memorandums

(11) Close Out Inspection Report/Post Removal Action Report/Removal Results Document

B. Although EPA may comment on the draft secondary documents listed above, such documents shall not be subject to dispute resolution except as provided by Subsection 10.2 hereof. Target dates shall be established for the completion and transmission of draft secondary documents pursuant to <u>XI - DEADLINES AND CONTENTS OF SITE MANAGEMENT PLAN</u> and XI - DEADLINE AND CONTENTS OF SITE MANAGEMENT PLAN, of this Agreement.

10.5. Meetings of the Project Managers on Development of Documents:

The Project Managers shall meet approximately every ninety (90) days, and confer by telephone every thirty (30) days, except as otherwise agreed by the Parties, to review and discuss the development of primary and secondary documents. Prior to preparing any draft document specified Subsections 10.3 and 10.4 above, the Project Managers shall meet to discuss the document in an effort to maximize consensus regarding the content of draft documents.

10.6. Identification and Determination of Potential ARARs:

A. For those primary documents or secondary documents that consist of, or include ARAR determinations, the Project Managers shall meet prior to the issuance of a draft report, to identify and propose, to the extent possible, all potential ARARs pertinent to the document being addressed. The Navy shall request that the Commonwealth identify all potential state ARARs as early in the remedial process as possible consistent with the requirements of CERCLA Section 121(d)(2)(A)(ii) 42 U.S.C. Section 9621(d)(2)(A)(ii), and the NCP. The Navy shall consider any State ARARs and written interpretations of ARARs provided by the Commonwealth. Draft ARAR determinations shall be prepared by the Navy in accordance with CERCLA Section 121(d)(2), 42 U.S.C. Section 9621(d)(2), the NCP, and pertinent guidance issued by EPA that is consistent with CERCLA and the NCP.

B. In identifying potential ARARs, the Parties recognize that actual ARARs can be identified only on a site-specific basis and that ARARs depend on the specific hazardous substances, pollutants and contaminants at a site, the particular actions proposed as a remedy and the characteristics of a site. The Parties recognize that ARAR identification is necessarily an iterative process and that potential ARARs must be reexamined throughout the RI/FS process until a ROD is issued.

10.7. Review and Comment on Draft Documents:

A. The Navy shall complete and transmit each draft primary document to EPA on or before the corresponding deadline established pursuant to <u>XI - DEADLINES AND CONTENTS</u> <u>OF SITE MANAGEMENT PLAN</u> and <u>XII - BUDGET DEVELOPMENT AND AMENDMENT</u> <u>OF SITE MANAGEMENT PLAN</u>, of this Agreement for the issuance of the document. The Navy shall complete and transmit the draft secondary document in accordance with the target dates established for the issuance of such documents.

Unless the Parties mutually agree to another time period, all draft documents, B. except the Site Management Plan, the pre-final Remedial Design, and the final Remedial Design shall be subject to a thirty (30) day period for review and comment. The Site Management Plan shall be reviewed and commented on in accordance with Section 12 or as agreed to by the Parties. The Parties recognize that time periods for review and comment on the draft Remedial Design and Remedial Action Work Plans may need to be expedited in order for the Navy to satisfy the requirement of Section 120(e)(2) of CERCLA, 42 U.S.C. Section 9620(e)(2). The pre-final Remedial Design shall be subject to a forty-five (45) day period for review and comment. The final Remedial Design will be subject to a fifteen (15) day period for review and comment by the Parties. In the event that the final Remedial Design differs substantially from the pre-final Remedial Design, EPA may extend the fifteen (15) day review and comment period for an additional fifteen (15) days by providing written notice to the Navy prior to the end of the initial fifteen (15) day comment period. Review of any document by EPA may concern all aspects of the document (including completeness) and should include, but not be limited to, technical evaluation of any aspect of the document, and consistency with CERCLA, the NCP, and any pertinent policy or guidance issued by EPA. Comments by EPA shall be provided with

adequate specificity so that the Navy may respond to the comment and, if appropriate, make changes to the draft document. Comments shall refer to any pertinent sources of authority or references upon which the comments are based, and, upon request of the Navy, EPA shall provide a copy of the cited authority or reference. In cases involving complex or unusually lengthy reports, the EPA may extend the thirty (30) day comment period for an additional thirty (30) days by written notice to the Navy prior to the end of the thirty (30) day period. On or before the close of the comment period, EPA shall transmit by next day mail their written comments to the Navy.

C. Representatives of the Navy shall make themselves readily available to EPA during the comment period for purposes of informally responding to questions and comments on draft documents. Oral comments made during such discussions need not be the subject of a written response by the Navy at the close of the comment period.

D. In commenting on a draft document which contains a proposed ARAR determination, EPA and/or the Commonwealth shall include a reasoned statement of whether they object to any portion of the proposed ARAR determination. To the extent that EPA or the Commonwealth does object, it shall explain the basis for the objection in detail and shall identify any ARARs which it believes were not properly addressed in the proposed ARAR determination.

E. Following the close of the comment period for a draft document, the Navy shall give full consideration to all written comments on the draft document submitted during the comment period. Within thirty (30) days of the close of the comment period on a draft secondary document, the Navy shall transmit to EPA its written response to comments received within the comment period. Within thirty (30) days of the close of the close of the comment period on a draft secondary document, the Navy shall transmit to EPA at a draft final primary document, which shall include the Navy's response to all written comments received within the comment period. While the resulting draft final document shall be the responsibility of the Navy, it shall be the product of consensus to the maximum extent possible.

F. The Navy may extend the 30-day period for either responding to comments on a draft document or for issuing the draft final primary document for an additional thirty (30) days by providing timely notice to EPA. In appropriate circumstances, this time period may be further extended in accordance with <u>Section XIII - EXTENSIONS</u>, hereof.

10.8 Availability of dispute resolution on draft final primary documents:

A. Dispute resolution shall be available to the Parties for draft final primary documents as set forth in <u>Section XX - DISPUTE RESOLUTION</u>.

B. When dispute resolution is invoked on a draft final primary document, work may be stopped in accordance with the procedures set forth in <u>Section XX - DISPUTE</u> <u>RESOLUTION</u>.
10.9. Finalization of documents:

The draft final primary document shall serve as the final primary document if no party invokes dispute resolution regarding the document, or, if invoked, at the completion of the dispute resolution process should the Navy's position be sustained. If the Navy's determination is not sustained in the dispute resolution process, the Navy shall prepare, within not more than forty-five (45) days, a revision of the draft final document which conforms to the results of the dispute resolution. In appropriate circumstances, the time period for this revision period may be extended in accordance with <u>Section XIII - EXTENSIONS</u>, hereof.

10.10. Subsequent modification of final document:

Following finalization of any primary document pursuant to Subsection 10.9. above, any Party to this Agreement may seek to modify the document, including seeking additional field work, pilot studies, computer modeling or other supporting technical work, only as provided in Subsections A. and B. below.

A. A Party may seek to modify a document after finalization if it determines, based on significant new information (i.e., information that became available, or conditions that became known, after the document was finalized) that the requested modification is necessary. A party may seek such a modification by submitting a concise written request to the Project Managers of the other Parties. The request shall specify the nature of the requested modification and the new information upon which the request is based.

B. In the event that a consensus is not reached by the Project Managers on the need for a modification, any Party may invoke the dispute resolution process to determine if such modification shall be conducted. Modification of a document shall be required only upon a showing that:

(1) The requested modification is based on significant new information; and

(2) The requested modification could be of significant assistance in evaluating impacts on the public-health or the environment, in evaluating the selection of remedial alternatives, or in protecting human health and the environment.

C. Nothing in this Subsection shall alter EPA's ability to request the performance of additional work which was not contemplated by this Agreement. The Navy's obligation to perform such work must be established by either a modification of a report or document or by amendment to this Agreement.

XI. DEADLINES AND CONTENTS OF SITE MANAGEMENT PLAN

11.1 In order to ensure that the Work to be performed under this Agreement is accomplished

in a timely manner, the Parties have agreed to establish Deadlines consisting of (i) Near Term Milestones for the current fiscal year (FY), the budget year (FY+1) and the planning year (FY+2); (ii) Out Year Milestones for the years occurring after the planning year until the completion of the cleanup or phase of the cleanup (FY+3 and beyond); and (iii) Project End Dates for the completion of major portions of the cleanup or for the cleanup as a whole. Near Term Milestones for performance of work and submittal of Primary Documents within the current fiscal year (FY) are enforceable and shall be subject to stipulated penalties. Near term milestones, Out Year Milestones and Project End Dates will not change without the mutual consent of all Parties to the Agreement. Out Year Milestones and Project End Dates shall not be enforceable until they become Near Term Milestones for the current FY in accordance with the terms of Section 12.4 below; provided, however, if an activity is fully funded in the current FY. milestones associated with performance of work and submittal of Primary Documents associated with such activity (even if they extend beyond the current FY) shall be enforceable. For the purposes of this Agreement, a fiscal year is the yearly time frame used by the United States Government that commences on October 1 and ends September 30th of the following calendar year.

11.2. The Site Management Plan (SMP), establishes Deadlines for a three-year period for the submittal of Primary Documents pursuant to this Agreement. The SMP includes proposed actions for both CERCLA responses and actions which would otherwise be handled pursuant to RCRA corrective actions per <u>Section_VIII-STATUTORY COMPLIANCE/RCRA-CERCLA</u> <u>INTEGRATION</u> and outlines all response activities and associated documentation to be undertaken at the Facility. The SMP incorporates all deadlines and Target Dates contained in approved Work Plans. All schedules approved in future Work Plans immediately become incorporated in the Site Management Plan.

11.3. Deadlines in the SMP reflect the priorities agreed to by the Parties, in consultation with stakeholders, through a process of "Risk Plus Other Factors" Priority Setting. Site activities have been prioritized by weighing and balancing a variety of factors including, but not limited to: (i) the DOD relative risk rankings for the Site; (ii) potential or future use of the facility; (iii) ecological impacts; (iv) intrinsic and future value of affected resources; (v) cost effectiveness of the proposed activities; (vi) regulatory requirements; (vii) environmental justice considerations; and (viii) actual and anticipated funding levels. While deadlines should not be driven by budget targets, such targets should be considered. Furthermore, in setting and modifying deadlines, the Parties agree to make good faith efforts to accommodate federal fiscal constraints, which include budget targets established by the Navy.

11.4. The SMP includes (and shall be amended annually to include):

A. Actions necessary to mitigate any immediate threat to human health or the environment;

B. A listing of all currently identified SSAs, Operable Units (including Accelerated

Operable Units (AOUs)), Interim Remedial Actions, Supplemental Response Actions, and Critical and Non-Time Critical Removal Actions covered or identified pursuant to this Agreement;

C. Activities and schedules for response actions planned for the three fiscal year period covered by the SMP. Activities included, at a minimum, are:

- Near Term Milestones for the performance of work and submittal of all Primary Documents in the three-year SMP period;

- Out Year Milestones for all Primary Documents covered in the SMP for the years FY+3 through the Project End Date;

- Target dates for the submittal of all secondary Documents;

- Schedule for initiation of Remedial Designs, Interim Response Actions, Non-Time Critical Removal Actions, AOUs and any initiation of other planned response action(s) covered by this Agreement; and

- Project End Dates for the completion of any planned response action(s) covered by this Agreement;

D. A provision that, for each OU or AOU identified by the Parties within the threeyear period covered by that SMP, the Navy shall submit a draft Proposed Plan within thirty (30) days of submission of a final FS or FFS Report;

E. If the development of a Primary Document is fully funded in the first year of the three-year period covered by the SMP, enforceable Deadlines for submittal of that draft Primary Document may extend beyond the current fiscal year as reflected in the SMP.

11.5. The SMP shall be amended on a yearly basis as provided in <u>Section XII - BUDGET</u> <u>DEVELOPMENT AND AMENDMENT OF SITE MANAGEMENT PLAN</u>. All subsequent Amendments to the SMP shall meet all of the requirements set forth in this Section.

11.6. The enforceable Deadlines established pursuant to this Section and <u>Section XII -</u> <u>BUDGET DEVELOPMENT AND AMENDMENT OF SITE MANAGEMENT PLAN</u> - shall be published by EPA and the State and shall be incorporated into the SMP attached to this Agreement.

11.7. The Deadlines established in accordance with this Section and <u>Section XII - BUDGET</u> <u>DEVELOPMENT AND AMENDMENT OF SITE MANAGEMENT PLAN</u> - may be extended during the SMP review process by following Section XII, 12.4 - 12.7. All other extensions shall

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be governed pursuant to <u>Section XIII - EXTENSIONS</u> - of this Agreement. The Parties recognize that possible bases for extension of the Deadlines, as determined by mutual consent of the Parties, include: (i) the identification of significant new site conditions as this installation (ii) reprioritization of activities under this FFA caused by changing priorities or new site conditions elsewhere in the Navy and (iii) reprioritization of activities under this FFA caused by budget adjustments (e.g., recisions, inflation adjustments, and reduced congressional appropriations).

XII. BUDGET DEVELOPMENT AND AMENDMENT OF SITE MANAGEMENT PLAN

12.1. The Department of the Navy, as a Federal agency, is subject to fiscal controls, hereinafter referred to as the Future Year Defense Plan (FYDP). The Navy describes the first year of the FYDP as the year for which the next budget will be developed. The process for reviewing and adjusting the FYDP to (i) meet program requirements and, (ii) conform to Office of Management and Budget (OMB) fiscal plans, is called the "POM" (Programs Objective Memoranda) process. The Parties recognize that the planning, programming, and budgeting is a multi-year process. The Parties also agree that all Parties should be involved in the full cycle of planning, programming, and budgeting activities.

Facility-Specific Planning, Programming, and Budgeting

In order to ensure effective involvement by the Parties in the planning, programming, and 12.2 budgeting process, the Navy agrees to meet at the Project Manager level, with the other Parties, for the purpose of reviewing the FYDP controls, developing a list of requirements/work to be performed at the Site for inclusion in the DoN POM process, and participating in development of the EFACHES submission to the proposed President's budget based on POM decisions for the year currently under consideration. When developing the proposed President's budget, the Navy agrees to notify the other Parties, at the Project Manager level, that budget controls have been received within two (2) working days of receiving those controls. Unless the Parties agree to a different time frame, within five (5) days of such notification, the Navy also agrees to consult with the other Parties, at the Project Manager level, on the proposed President's budget. This consultation must occur prior to EFACHES's initial budget submission to Naval Facilities Engineering Command (NAVFAC). In the event that the Project Managers cannot agree on funding levels required to perform all work outlined in the SMP, the Parties agree to make reasonable efforts to informally resolve these disputes, either at the immediate or secondary supervisors level, which would include discussions with NAVFAC. If resolution cannot be achieved informally within a reasonable period of time, EFACHES shall resolve the disagreement, if possible with the concurrence of all Parties and notify each Party. If all parties do not concur in the resolution, EFACHES, through NAVFAC, agrees to elevate the budget request to the Office of the Chief of Naval Operations (OCNO) Navy Headquarters (after incorporating as much input from the Parties as possible) and inform OCNO of the possibility of future enforcement action should the money requested not be sufficient to perform the work in dispute. In addition, if EFACHES' budget submission to NAVFAC does not include sufficient funds to complete all work in the existing SMP, after any agreed-upon modifications, the Navy's budget submission shall also include supplemental reports that fully disclose the work required by the SMP, but not included in the budget request. These supplemental reports shall accompany the cleanup budget that the Navy submits from EFACHES through successive levels of the Navy to OCNO and to the DOD comptroller.

EFACHES - Budget

12.3 It is understood by all Parties that EFACHES will coordinate the development of their budget with representatives of the EPA regional offices and the States located within the geographical area administered by EFACHES. The Navy shall forward to EPA and the Commonwealth documentation of the budget requests (and any supplemental reports as outlined in Section 12.1 above) for the site, as submitted by EFACHES to NAVFAC, and by NAVFAC to OCNO, within fourteen (14) days after the submittal of such documentation to OCNO.

Amended Site Management Plan

12.4. No later than June 15 of each year after the development of the SMP, the Navy shall submit a draft Amended SMP to EPA and the Commonwealth which will propose Deadlines to take effect in the next FY. Unless the Parties agree to modify the Deadlines as provided below, the draft Amended SMP should carry forward all Near Term Milestones, Out Year Milestones and Project End Dates included in the existing SMP. Therefore, in most cases, Near Term Milestones for FY and FY+1 in the draft Amended SMP. In addition, the Navy shall examine the newly proposed FY and FY+1 milestones, funding circumstances (including OMB targets/guidance), and "risk plus other factors" outlined in Section 11.3 to evaluate whether the previously agreed upon Project End Dates and Out Year Milestones for FY+3 (i.e., what is FY+3 under the existing SMP and will become FY+2 under the Amended SMP) should become Near Term Milestones.

Any proposed changes to Milestones must be explained in a cover letter to the draft Amended SMP. Moreover, any changes to Near Term Milestones, Out Year Milestones or Project End Dates require the agreement of all Parties, in consultation with public stakeholders. The draft Amended SMP should reflect any decisions made by the Parties during the planning, programming, and budgeting consultation process outlined in Section 12.1, above, and shall be based upon the assumption that all remedial requirements for the Facility submitted during the development of the President's budget for the upcoming fiscal year will be fully funded. Any disagreement over adjustment of Deadlines pursuant to this section shall be resolved in the context of the draft final amendment to the SMP. Additionally, the yearly Amended SMP shall contain revised Target Dates for the submission of Secondary Documents to be submitted during the upcoming three fiscal years. The yearly Amendment to the SMP will incorporate any newly finalized SSAs orOperable Units identified pursuant to this Agreement.

12.5. The Parties shall meet as necessary to discuss the draft Amended SMP. Within thirty (30) days of receipt of the draft Amended SMP, EPA shall review the draft Amended SMP and provide comments to the Navy. If EPA is not satisfied with the draft Amended SMP, the Parties will meet within fifteen (15) days of Navy's receipt of comments on the draft Amended SMP to discuss and finalize the draft Amended SMP. Within thirty (30) days of receipt of EPA comments on the draft Amended SMP, the Navy shall, as appropriate, make revisions and issue a revised draft, hereinafter referred to as a draft final SMP. Following receipt of the draft final SMP, EPA shall have thirty (30) days to approve or disapprove the draft final SMP. If EPA disapproves the draft final SMP, the Navy shall have twenty (20) days from receipt of notice of disapproval to invoke dispute resolution directly to the SEC or amend the SMP in conformance with EPA comments.

12.6. It is understood by all Parties that the Navy will work with representatives of the EPA regional offices and the States located within the geographical area administered by EFACHES to reach consensus on the reprioritization of work made necessary by any yearly appropriation shortfalls or other circumstances as described in Section 11.7.

12.7. Within forty-five (45) days after EFACHES has received official notification of EFACHES' allocation based on the current year's Environmental Restoration, Navy (ER,N) appropriation, the Navy shall determine if planned work (as outlined in the draft final SMP) can be accomplished with the allocated funds. If the allocated funds are sufficient to complete all planned work for that fiscal year and no changes to the draft final SMP are required, the Navy shall immediately forward a letter to EPA and the State indicating that the draft final SMP shall become the final SMP.

In the event that the Navy determines within the forty-five (45) day period specified above that the allocated funds are not sufficient to accomplish the planned work for the Site (an appropriation shortfall), the Navy shall immediately notify the EPA and the Project Managers shall meet within thirty (30) days to determine if planned work (as outlined in the draft final SMP) can be accomplished through: 1) rescoping or rescheduling activities in a manner that does not cause previously agreed upon Near Term Milestones and Out Year Milestones to be missed; or 2) developing and implementing new cost-saving measures. If, during this thirty (30) day consultation period, the Parties determine that rescoping or implementing cost-saving measures are not sufficient to offset the appropriation shortfall and the parties agree that Near Term Milestones, Out Year Milestones and Project End Dates should be modified, the Parties shall discuss these changes and develop modified Deadlines. Such modifications shall be based on the "Risk Plus Other Factors" prioritization process discussed in Section 11.3, above. If agreement on appropriate modifications cannot be reached between the Parties, EPA retains its authority to disapprove a request to modify or extend existing Schedules and Deadlines.

The Navy shall submit a revised draft final SMP within thirty (30) days of the end of the consultation period. The revised draft final SMP shall reflect EPA input during the consultation period outlined above. EPA shall have thirty (30) days to review the revised draft final SMP. If

EPA concurs with any modifications made in the revised SMP, EPA shall notify the Navy in writing of its concurrence and the revised draft final SMP shall become the final SMP.

If following the thirty (30) days review period for the revised draft final SMP, the Parties fail to agree on the content of the revised draft final SMP, the matter shall immediately be submitted directly to the SEC level for dispute resolution pursuant to <u>Section XX - DISPUTE</u> <u>RESOLUTION</u>. Within twenty (20) days after the conclusion of Dispute Resolution, the Navy shall revise and reissue as necessary, the final SMP. The pendency of any dispute under this Part shall not affect the timely adherence to the terms of this Agreement, including schedules, except as specifically provided herein. Enforceable deadlines established in the Final SMP are subject to stipulated penalties in accordance with <u>Section XXI - STIPULATED PENALTIES</u>, of this Agreement.

XIII. EXTENSIONS

13.1. A timetable, deadline or schedule shall be extended upon receipt of a timely request for extension and when good cause exists for the requested extension as described in Subsection 13.2., below. Any request for extension by the Navy shall be submitted in writing and shall specify:

A. The timetable, deadline, or schedule that is sought to be extended;

B. The length of the extension sought;

C. The good cause(s) for the extension; and

D. Any related timetable and deadline or schedule that would be affected if the extension were granted.

13.2. Good cause exists for an extension when sought in regard to:

An event of Force Majeure, as defined in Section XXII;

B. A delay caused by another Party's failure to meet any requirement of this Agreement;

C. A delay caused by the good faith invocation of dispute resolution or the initiation of judicial action;

D. A delay caused, or which is likely to be caused, by the grant of an extension in regard to another timetable and deadline or schedule; and

E. Any other event or series of events mutually agreed to by the Parties as

constituting good cause.

13.3. Absent agreement of the Parties with respect to the existence of good cause, any Party may seek and obtain a determination through the dispute resolution process that good cause exists.

13.4. Within seven (7) days of receipt of a request for an extension of a timetable and deadline or a schedule, the other Parties shall advise the requesting Party in writing of their respective positions on the request. Any failure by the other Parties to respond within the seven (7) day period shall be deemed to constitute concurrence in the request for extension. If a Party does not concur in the requested extension, it shall include in its statement of nonconcurrence an explanation of the basis for its position.

13.5. If there is consensus among the Parties that the requested extension is warranted, the requesting Party shall extend the affected timetable and deadline or schedule accordingly. If there is no consensus among the Parties as to whether all or part of the requested extension is warranted, the timetable and deadline or schedule shall not be extended except in accordance with a determination resulting from the dispute resolution process.

13.6. Within fifteen (15) days of receipt of a statement of nonconcurrence with the requested extension, the requesting Party may invoke dispute resolution.

13.7. A written, timely and good faith request by the Navy for an extension shall toll any assessment of stipulated penalties or application for judicial enforcement of the affected timetable and deadline or schedule until a decision is reached on whether the requested extension will be approved. If dispute resolution is invoked and the requested extension is denied, stipulated penalties may be assessed and may accrue from the date of the original timetable, deadline, or schedule. Following the grant of an extension, an assessment of stipulated penalties or an application for judicial enforcement may be sought only to compel compliance with the timetable and deadline or schedule as most recently extended.

XIV. PROJECT MANAGERS

14.1. For the purposes of implementing this Agreement in a timely and effective manner, four "participating entities" are recognized as critical elements to this process: EPA, the Navy, the Facility, and the Commonwealth. On or before the effective date of this Agreement, these participating entities (EPA, the Navy, Facility and Commonwealth), shall each designate a Project Manager and notify the other participants of the name and address of their Project Manager. The Project Managers shall be responsible for facilitating proper implementation of all work performed under the terms of the Agreement. To the maximum extent practicable, communications between the Navy and EPA, on all documents, including reports, comments, and other correspondence concerning the activities performed pursuant to this Agreement, shall

be directed through the Project Managers. The participants may designate an Alternate Project Manager to exercise the authority of the Project Manager in his or her absence.

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14.2. The participants may change their respective Project Managers. Such change shall be accomplished by notifying the other participants, in writing, within seven (7) days of the change and prior to the new Project Manager exercising his or her delegated authority.

14.3 The participants' Project Managers shall meet or confer informally as necessary as provided in <u>Section X - CONSULTATION</u>, of this Agreement. Although the Navy has ultimate responsibility for meeting its respective deadlines, the EPA Project Manager shall endeavor to assist in this effort by scheduling meetings to review documents and reports, discussing any guidance that pertains to the work, overseeing the performance of environmental monitoring at the site, reviewing SSP, RI/FS or RD/RA progress, and attempting to resolve disputes informally. At least one week prior to each scheduled Project Manager meeting, the Navy will provide to the EPA a draft agenda and summary of the status of the work subject to this Agreement. These status reports shall include, when applicable:

A. Identification of all data received and not previously provided by the Navy during the reporting period consistent with the limitations of Paragraph 32.1

B. All activities completed pursuant to this agreement since the last Project Manager meeting as well as such actions and plans which are scheduled for the upcoming ninety (90) days; and

C. A description of any delays, the reasons for such delays, anticipated delays, concerns over possible timetable implementation or problems that arise in the execution of a work plan during the quarter and any steps that were or will be taken to alleviate the delays or problems.

The minutes of each Project Manager meeting, with the meeting agenda, will be sent to all Project Managers within twenty-one (21) days after the meeting. Any documents requested during the meeting will be provided in a timely manner.

14.4 Necessary and appropriate adjustments to deadlines or schedules may be proposed by any participant but must be approved orally by the Project Managers of the signatory Parties to be effective. Within five (5) working days following a modification, the participant which requested the modification shall prepare a written memorandum detailing the modification and the reasons therefor and shall provide a copy of the memorandum to the other participants for signature and return.

14.5 A Project Manager may also recommend and request minor field modifications to the work performed pursuant to this Agreement, or in techniques, procedures or designs utilized in carrying out this Agreement. The minor field modifications proposed under this part must be approved orally by the signatory Parties' Project Managers to be effective. No such work modifications can be so implemented if an increase in contract cost will result without the authorization of the Navy contracting officer. If agreement cannot be reached on the proposed additional work or modification to work, dispute resolution as set forth in <u>Section XX - DISPUTE RESOLUTION</u>, shall be invoked by the Navy, by submitting a written statement to EPA accordance with <u>Section XX - DISPUTE RESOLUTION</u>. If both Parties agree to the modification, within five (5) business days following a modification made pursuant to this section, the Project Manager who requested the modification shall prepare a written memorandum detailing the modification and the reasons therefor and shall provide or mail a copy of the memorandum to the other signatory Party's Project Manager for signature and return.

14.6. Modifications of work not provided for in subsections 14.4 and 14.5 of this section must be approved by both the signatory Parties' Project Managers to be effective. If the agreement cannot be reached on the proposed modification to work, dispute resolution as set forth in <u>Section XX - DISPUTE RESOLUTION</u>, shall be used. Within five (5) business days following a modification made pursuant to this section, the Project Manager who requested the modification shall prepare a memorandum detailing the modification and the reasons therefor and shall provide or mail a copy of the memorandum to the other signatory Party's Project Manager for signature and return.

14.7. Each participant's Project Manager shall be responsible for assuring that all communications received from the other Project Managers are appropriately disseminated to and processed by the participating entity which each represents.

14.8. The participants shall transmit primary and secondary documents and all notices required herein by next day mail, hand delivery or certified letter to the persons specified in Subsection 14.9 below by the deadline established under <u>XI - DEADLINES AND CONTENTS OF SITE</u> <u>MANAGEMENT PLAN</u> and <u>XII - BUDGET DEVELOPMENT AND AMENDMENT OF SITE</u> <u>MANAGEMENT PLAN</u>. Time limitations shall commence upon receipt. The Navy shall provide to the EPA seven (7) and five (5) copies, respectively, of each primary and secondary document.

14.9. Notice to the individual participants shall be provided under this Agreement to the following addresses:

 A. For the Navy: Commanding Officer
Engineering Field Activity Chesapeake (Attn..: Code 181)
Washington Navy Yard, Building 212
901 M Street SE
Washington, DC 20374-5018

AND:

Commanding General Marine Corps Base (Attn: Code B 046) 3250 Catlin Avenue, Suite 227 Quantico, VA 22134-5000

B...

C.

For EPA: EPA Region III (3HS50) Attn.: Marine Corps Combat Development Command Project Manager Federal Facilities Branch 1650 Arch Street Philadelphia, PA 19103-2029

For the Commonwealth: Commonwealth of Virginia Department of Environmental Quality (Attn. Mr. D. Grimes) Division of Waste Management P.O. Box 10009 Richmond, VA. 23240-0009

14.10. EPA and the Commonwealth shall likewise forward to both of the Navy Project Managers five (5) copies of all comments on primary and secondary documents and one copy of all other notices required under 14.8 and 14.9. Delivery shall be by next day mail, certified return receipt or registered mail. For purposes of determining official receipt by the Department of the Navy, receipt by the Navy Project Manager at EFA CHES shall be the controlling date.

14.11. Nothing in this section shall be construed to interfere with or alter the internal

organization or procedures of a signatory Party, including, without limitation, signature authority.

14.12. The Project Manager for the Navy shall represent the Navy-with regard to the day-to-day field activities at the Site. The Navy Project Manager or other designated employee of the Navy shall be physically present at the Site or available to supervise work during implementation of all the work performed at the Site pursuant to this Agreement. The absence of the EPA Project Manager from the Site shall not be cause for work stoppage or delay, unless the Project Managers agree otherwise in writing.

14.13. The authority of the Project Managers shall include, but not be limited to:

A. Taking samples and ensuring that sampling and other field work is performed in accordance with the terms of any final work plans and QA/QC Plan;

B. Observing, taking photographs, and making such other reports on the progress of the work as the Project Managers deem appropriate, subject to the limitations set forth in <u>Section</u> <u>XVI - ACCESS</u> hereof;

C. Reviewing sampling data, records, files, and documents relevant to the Agreement, subject to the limitations set forth in <u>Section XXXI - RECORD PRESERVATION</u>; and

D. Determining the form and specific content of the Project Manager meetings.

14.14. If any event occurs or has occurred that may delay or prevent the performance of any obligation under this Agreement, whether or not caused by a Force Majeure event, either Party shall notify by telephone the other signatory Party's Project Managers within two (2) working days of when the Party first became aware that the event might cause a delay. If the Party intends to seek an extension of a deadline or schedule because of the event, the procedures of Section XIII - EXTENSIONS, shall apply.

XV. EXEMPTIONS

15.1 The Parties recognize that the President may issue an Executive Order, as needed to protect national security interests, regarding response actions at MCCDC-Quantico, pursuant to Section 120(j) of CERCLA, 42 U.S.C. Section 9620(j). Such an Executive Order may exempt MCCDC-Quantico or any portion thereof from the requirements of CERCLA for a period of time not to exceed one (a) year after the issuance of that Order. This Executive Order may be renewed. The Navy shall obtain access to and perform all actions required by this Agreement within all areas inside those portions of MCCDC-Quantico which are not the subject of or subject to any such Executive Order issued by the President.

XVI. ACCESS

16.1. The EPA and/or its representative shall have the authority to enter the Site at all reasonable times for purposes consistent with provisions of this Agreement. Such authority shall include, but not be limited to: inspecting records, logs, contracts, and other documents relevant to implementation of this Agreement; reviewing and monitoring the progress of the Navy, its contractors, and lessees in carrying out the activities under this Agreement; conducting, with prior notice to the Navy, tests which EPA deem necessary; assessing the need for planning additional Remedial Response Actions as the Site; and verifying data or information submitted to EPA. The Navy shall honor all reasonable requests for access to the Site made by EPA, upon presentation of credentials showing the bearer's identification and that he/she is an employee or agent of the EPA. The Navy Project Manager or his/her designee will provide briefing information, coordinate access and escort to restricted or controlled-access areas, arrange for Base passes, and coordinate any other access requests which arise. The Navy shall use its best

efforts to ensure that conformance with the requirements of this subsection do not delay access.

16.2. The rights granted in paragraph 16.1. and 16.4. to EPA regarding access shall be subject to such regulations and statutes as may be necessary to protect national security information ("classified information") as defined in Executive Order 12356, and comply with MCCDC-Quantico's health and safety requirements. Such requirements shall not be applied so as to unreasonably hinder EPA from carrying out their responsibilities and authority pursuant to this Agreement.

16.3. The Navy shall provide an escort whenever EPA requires access to restricted areas of MCCDC-Quantico for purposes consistent with the provisions of this Agreement. EPA shall provide reasonable notice (which may, if practical, be 48 hours advance notice) to the Navy Project Manager to request any necessary escorts for such restricted areas. The Navy shall not require an escort to any area of this Site unless it is a restricted or controlled access area. Upon request of the EPA, the Navy shall promptly provide a written list of current restricted or controlled access areas.

16.4. The EPA shall have the right to enter all areas of the Site that are entered by contractors performing work under this Agreement.

16.5. Upon a denial of any aspect of access, the Navy shall provide an immediate explanation of the reason for the denial, including reference to the applicable regulations, and upon request, a copy of such regulations. Within forty-eight (48) hours, the Navy shall provide a written explanation for the denial. To the extent possible, the Navy shall expeditiously provide a recommendation for accommodating the requested access in an alternate manner.

16.6. The Navy shall ensure that all response measures, ground water rehabilitation measures and remedial actions of any kind which are undertaken pursuant to this Agreement on any areas which: a) are presently owned by the United States and which are occupied by the Navy or leased by the Navy to any other entity or b) are in any manner under the control of the Navy or any lessees or agents of the Navy, shall not be impeded or impaired in any manner by any transfer of title or change in occupancy or any other change in circumstances of such areas.

16.7. Nothing herein shall be construed as limiting EPA's statutory authority for access or information gathering.

XVII. PERMITS

17.1. The Navy shall be responsible for obtaining all Federal, Commonwealth, and local permits which are necessary for the performance of all work under this Agreement.

17.2. The Parties recognize that under Sections 121(d) and 121(e)(1) of CERCLA, 42 U.S.C. Sections 9621(d) and 9621(e)(1), and the NCP, portions of the response actions called for by this

Agreement and conducted entirely on the Site, where such response actions are selected and carried out in accordance with CERCLA, are exempt from the procedural requirement to obtain Federal, Commonwealth, or local permits. All activities must, however, be consistent with Section 9.7F of this Agreement and CERCLA, including but not limited to, Sections 121(d) and (e), 42 U.S.C. Section 9621(d) and (e) as regards compliance with and/or waiver of all applicable or relevant and appropriate Federal and Commonwealth standards, requirements, criteria, or limitations which would have been included in any such permit.

17.3. When the Navy proposes a response action, other than an emergency removal action, to be conducted entirely on-site, which in the absence of Section 121(e)(1) of CERCLA and the NCP would require a Federal, Commonwealth, or local permit, the Navy shall include in its draft ROD or removal memorandum:

A. Identification of each permit which would otherwise be required;

B. Identification of the standards, requirements, criteria, or limitations which would have had to have been met to obtain each such permit; and

C. An explanation of how the response action proposed will meet the standards, requirements, criteria or limitations identified immediately above.

17.4. Subsection 17.2 above is not intended to relieve the Navy from the requirement(s) of obtaining a permit whenever it proposes a response action involving the shipment or movement of a hazardous substance, pollutant, or contaminant or hazardous waste off the Site or in any other circumstances where the exemption provided for at Section 121(e)(1), 42 U.S.C. Section 9621(e), does not apply.

17.5. The Navy shall notify EPA in writing of any permits required for any off-Site activities it plans to undertake as soon as it becomes aware of the requirement. The Navy shall apply for all such permits and provide EPA with copies of all such permits, applications, and other documents related to the permit process and final permits.

17.6. The Navy agrees to notify EPA of its intention to propose modifications to this Agreement to obtain conformance with the permit, or lack thereof if a permit or other authorization which is necessary for implementation of this Agreement is not issued, or is issued or renewed in a manner which is materially inconsistent with the requirements of this Agreement. Notification by the Navy of its intention to propose modifications shall be submitted within sixty (60) calendar days of receipt by the Navy of notification that: (1) a permit will not be issued; (2) a permit has been issued or reissued; or (3) a final determination with respect to any appeal related to the issuance of a permit has been entered. Within sixty (60) days from the date it submits its notice of intention to propose modifications to this Agreement, the Navy shall submit to EPA it's proposed modifications to this Agreement with an explanation of its reasons in support thereof. 17.7. EPA shall review the Navy's proposed modifications to this Agreement in accordance with <u>Section XXXVIII - AMENDMENT OF AGREEMENT</u>, of this Agreement. If the Navy submits proposed modifications prior to a final determination of any appeal taken on a permit needed to implement this Agreement, EPA may elect to delay review of the proposed modifications until after such final determination is entered.

17.8. During any appeal by any Party of any permit required to implement this Agreement or during review of any proposed modification(s) to the permit, the Navy shall continue to implement those portions of this Agreement which can be reasonably implemented independent of final resolution of the permit issue(s) under appeal. However, as to work that cannot be so implemented, any corresponding deadline, timetable, or schedule shall be subject to <u>Section XIII</u> - EXTENSIONS, of this Agreement.

17.9. Nothing in this Agreement shall be construed to affect the Navy's obligation to comply with any RCRA permit(s) that the Facility may already have or which may be issued in the future.

XVIII. REMOVAL AND EMERGENCY ACTIONS

18.1. The Navy shall provide EPA with timely notice of any proposed removal action.

18.2. Nothing in this Agreement shall alter the Navy's, or EPA's authority with respect to removal actions conducted pursuant to Section 104 of CERCLA, 42 U.S.C. Section 9604.

18.3. If during the course of performing the activities required under this Agreement, any Party identifies an actual or a substantial threat of a release of any hazardous substance, pollutant, or contaminant at or from the Site, that Party may propose that the Navy undertake removal actions to abate the danger and threat which may be posed by such actual or threatened release. All removal actions conducted on MCCDC-Quantico shall be conducted in a manner consistent with this Agreement, CERCLA, Executive Order 12580, DERP, including provisions for timely notification and consultation with EPA and appropriate Commonwealth and local officials, and the NCP and shall, to the extent practicable, contribute to the efficient performance of any long-term remedial action with respect to the release(s) or threatened release(s) concerned. Such a proposal to undertake such actions by the Navy shall be submitted to the EPA and shall include:

A. Documentation of the actual or threatened release at or from the Site;

B. Documentation that the actions posed will abate the danger and threat which may be posed by release of hazardous substances, pollutants, or contaminants at or from the Site;

C. Documentation that the action is consistent with the NCP, applicable Commonwealth

regulations, and, to the extent practicable, contributes to the efficient performance of any longterm remedial action with respect to the release or threatened release concerned;

D. Prepare an Engineering Evaluation/Cost Analysis ("EE/CA"), or its equivalent. The EE/CA shall contain an analysis of removal alternatives for a site. The screening of alternatives shall be based on criteria as provided in CERCLA and the NCP, such as cost, feasibility, and effectiveness; and

E. a Non-Time Critical Removal Action Plan and target date for the proposed action.

The EPA shall expedite all reviews of these proposals to the maximum extent practicable.

18.4. The opportunity for review and comment for proposed removal actions, as stated in subsection 18.3 above, may not apply if the action is in the nature of an emergency removal taken because a release or threatened release may present an imminent and substantial endangerment to human health or the environment. The Navy may determine that review and comment, as stated in subsection 18.3 above, is impractical. However, in the case of an emergency removal action, the Navy shall provide EPA with oral notice as soon as possible and written notice within 48 hours after the Navy determines that an emergency removal is necessary. Within fifteen (15) days after initiating an emergency removal action, the Navy shall provide EPA with the written basis (factual, technical, and scientific) for such action and any available documents supporting such action. Upon completion of an emergency removal action. the Navy shall state whether, and to what extent, the emergency removal action varied from the description of the action in the written notice provided pursuant to this Section. Within thirty (30) days of completion of an emergency response action, the Navy will furnish EPA with an action memorandum addressing the information provided in the oral notification, whether and to what extent the action varied from the description previously provided, and any other information required by CERCLA or the NCP, and in accordance with EPA guidance for such actions. Such actions may be conducted at anytime, either before or after the issuance of a ROD. Following the completion of all non-time-critical removal actions in accordance with Section XI-DEADLINES AND CONTENTS OF SITE MANAGEMENT PLAN, the Navy shall submit to EPA a Post-Removal Action Report containing information similar to that required in the Action Memorandum.

18.5 If an imminent health hazard (e.g., a drinking water well containing any contaminant at concentrations greater than any Federal or Commonwealth drinking water action level) or an activity conducted pursuant to this Agreement which is creating a danger to the public health or welfare or the environment is discovered by either Party during the efforts covered by this Agreement, the discovering Party will notify the other Party and the Navy will take immediate action to promptly notify all appropriate Commonwealth and local agencies, potentially affected persons and officials in accordance with 10 U.S.C. Section 2705(a). The Navy will expeditiously take appropriate measures to protect all persons affected.

All activities present to this Agreement will be performed in accordance with the Health 18.6 All activities present to this Agreement will be performed in accordance will de rick and Safety Plan and will be conducted so as to minimize the threat to the surrounding public. XIX. PERIODIC REVIEW 18.6 19.1. Consistent with a contract of CERCLA, 42 U.S.C. Section 9621(c), and in any hazardou 19.1. CUISISMA AND Section 121(c) of CERCLA, 42 U.S.C. DECUON 5021(c), and in accordance with the section if the selected remedial action results in any hazardous accordance with a second of the selected remedial action results in any nazaroous substance, polluter contaminants remaining at the Site, the Parties shall review the remedial substance after the initiation of the final substance, pour **secontaminants** remaining at the Site, the rarues shall review une remaining at the final action program **is remaining the second at the se** action program are operable Unit at least every five (>) years after the infination of the remedial action from the human health and the environment are being protected by the finding action from the finding shall report the finding shall be action from the findin remedial action **the review to EPresented**. As part of this review, the Navy shall report the findings of the review to EPresented. This report the Periodic Review Assessment Report remedial action and the lemented. As part of this review, the Navy shall report use mumps the review to EP second the Constitute Firm Verr Berliew Report shall be a second (DD AR) which the review which the scompletion. This report, the Periodic Kevlew Assessment Report (PRAR), which the betermed the Quantico Five-Year Review Report, shall be a secondary document as demonstrated the CONSTITUTATION. This report may be issued in the (PRAK), WHICH we be termed the Quantico Five-Year Keview Kepur, Shan OC a source document as designed in the <u>Section X - CONSULTATION</u>. This report may be issued in the format of a comparison of the provided in the DD ARS for the entire year (ra document as unserviced Section X - CONSULTATION. This report may or issued in the format of a constraint and report which incorporates the PRARS for the entire year (rather them are a OII-state and a constraint of the additional terms of terms tormal of a comparison of the additional report which incorporates the rKAKS for the entire year wanted than as a OU-spectron and is thereafter revised annually to reflect each of the additional than as added to for the entire renort share to ach fixed/calendar year. The entire renort share to ach fixed/calendar year. than as a UU-**PREFERENT) and is thereafter revised annually to reflect each of the automation** units added to **for reporting requirement each fiscal/calendar year.** The entire report shall be reissued on **a second secon** 19.2. If upon the it is the conclusion of any of the Parties that additional action or and if fighting the sections 104 or 19.2. If upon the it is the conclusion of any of the Parties that additional action or modification **of action is appropriate** at the Site in accordance with Sections 104 or 106 of CERCLA. be reissued on a basis. modification is appropriate at the Site in accordance with Sections 104 or of of CERCLA, Sections 9604 or 9606, the Navy shall implement such additional or of dified actions 9604 or 9606, the Navy shall implement such additional or of this of CERCLAR, Sections 9604 or 9606, the Navy Snall Implement Such automation modified active stance with Section VIII - WORK TO BE PERFORMED, of this Any discusses regarding the need for or the scope of additional action or DISPUTE modification the state action shall be resolved under Section XX - DISPUTE modification shall be resolved under <u>Section AA - Distoctor</u> <u>RESOLUTION</u> Agreement and enforceable as incorporated into the Site Management Agreement. Any **eaction or modification agreed upon pursuant to this section shall be made** 19.3. The **the right** to exercise any available authority to seek the performance of Plan. 19.4. additional we use from a periodic review, pursuant to applicable law. a part of this The **The selection** of any additional response actions determined necessary as to of a **the selection** of any additional response actions determined necessary as 19.0. a result of a **Selection** of any additional response actions determined necessary a result of a **Serview shall be** in accordance with paragraphs 9.7 to 9.10. Except for 19.5. a 16500 View shall be in accordance with paragraphs 7.1 w 7.10. Exception emergency errors, which shall be governed by <u>Section XVIII - REMOVAL AND</u> EMERGEN emergency sections, which shall be governed by <u>Section Avill - Relyio van anne</u> EMERGEN TONS, such response actions shall be implemented as a supplemental response actions are sold and sold a 19.6. When ROD for Operable Unit contains the requirement for the development 19.7.

implementation of a Long-Term Monitoring Plan because the selected remedial action results in any hazardous substance, pollutants or contaminants remaining at the Site, the Long-Term Remedial Action Monitoring Plan shall be submitted in accordance with <u>Section X - CONSULTATION</u>.

XX. DISPUTE RESOLUTION

20.1 Except as specifically set forth elsewhere in this Agreement, if a dispute arises under this Agreement, the procedures of this Section shall apply. All Parties to this Agreement shall make reasonable efforts to informally resolve disputes at the Project Manager or immediate supervisor level. If resolution cannot be achieved informally, the procedures of this Section shall be implemented to resolve a dispute.

20.2 Within thirty (30) days after: (1) issuance of a draft final Primary Document pursuant to <u>Section X</u> <u>CONSULTATION</u> of this Agreement, or (2) any action which leads to or generates a dispute, the disputing Party shall submit to the other Parties a written statement of dispute setting forth the nature of the dispute, the Work affected by the dispute, the disputing Party's position with respect to the dispute and the information the disputing Party is relying upon to support its position.

20.3 Prior to any Party's issuance of a written statement of dispute, the disputing Party shall engage the other Party in informal dispute resolution among the Project Managers and/or their immediate supervisors. During this informal dispute resolution period, the Parties shall meet and/or confer as many times as are necessary to discuss and attempt resolution of the dispute.

20.4 The Dispute Resolution Committee (DRC) will serve as a forum for resolution of disputes for which agreement has not been reached through informal dispute resolution. The Parties shall each designate one individual and an alternate to serve on the DRC. The individuals designated to serve on the DRC shall be employed at the policy level (Senior Executive Service (SES) or equivalent) or be delegated the authority to participate on the DRC for the purposes of dispute resolution under this Agreement. The EPA's representative on the DRC is the Hazardous Site Cleanup Division Director of EPA Region III. The Navy's designated member is the Commanding Officer, Atlantic Division, Naval Facilities Engineering Command. Written notice of any delegation of authority from the Party's designated representative on the DRC shall be provided to all other Parties pursuant to the procedures of <u>Section XIV PROJECT</u> MANAGERS.

20.5 Following elevation of a dispute to the DRC, the DRC shall have twentyone (21) days to unanimously resolve the dispute and issue a written decision signed by all Parties. If the DRC is unable to unanimously resolve the dispute within this twentyone (21) day period, the written statement of dispute shall be forwarded to the Senior Executive Committee (SEC) for resolution. 20.6 The SEC will serve as the forum for resolution of disputes for which agreement has not been reached by the DRC. The EPA's representative on the SEC is the Regional Administrator of EPA Region III, or his or her delegatee. The Navy's representative on the SEC is the Assistant Secretary of the Navy (Installations and Environment) or his or her delegatee. In the event of a delegation, the positions presented by the delegatees shall represent the positions of the Regional Administrator of EPA Region III and the Assistant Secretary of the Navy (Installations and Environment). Any documents issued by the SEC or its members pertaining to a dispute shall be issued by the Regional Administrator of EPA Region III and/or the Assistant Secretary of the Navy (Installations and Environment). Notice of any delegation of authority from a Party's designated representative on the SEC shall be provided to the other Party in writing before the delegation takes effect. The SEC members shall, as appropriate, confer, meet and exert their best efforts to resolve the dispute and issue a unanimous written decision signed by all Parties. If unanimous resolution of the dispute is not reached within twenty-one (21) days, the EPA Regional Administrator shall issue a written position on the dispute. The Secretary of the Navy may, within twentyone (21) days of the Regional Administrator's issuance of EPA's position, issue a written notice elevating the dispute to the Administrator of U.S. EPA for resolution in accordance with all applicable laws and procedures. In the event that the Navy elects not to elevate the dispute to the Administrator within the designated twenty-one (21) day. escalation period, the decision will become final and the Work will proceed in accordance with the Regional Administrator's written position with respect to the dispute.

20.7 Upon escalation of a dispute to the Administrator of EPA pursuant to Subsection 20.6 above, the Administrator will review and resolve the dispute within twentyone (21) days. Upon request, and prior to resolving the dispute, the EPA Administrator shall meet and confer with the Secretary of the Navy to discuss the issue(s) under dispute. Upon resolution, the Administrator shall provide the other Parties with a written final decision setting forth resolution of the dispute. The duties of the Administrator pursuant to this Paragraph may be delegated only to the EPA Assistant Administrator for Enforcement and Compliance Assurance. The duties of the Secretary of the Navy pursuant to Paragraph 20.7 may be delegated only to the Assistant Secretary of the Navy (Installations and Environment).

20.8 The pendency of any dispute under this Section shall not affect the Navy's responsibility for timely performance of the Work required by this Agreement, except that the time period for completion of Work affected by such dispute shall be extended for a period of time usually not to exceed the actual time taken to resolve any good faith dispute in accordance with the procedures specified herein. All elements of the Work required by this Agreement, which are not affected by the dispute, shall continue to be completed in accordance with the applicable Schedule.

20.9 When dispute resolution is in progress, Work affected by the dispute will immediately be discontinued if the Hazardous Site Cleanup Division Director for EPA Region III requests, in writing, that Work related to the dispute be stopped because, in EPA's opinion, such Work is inadequate or defective, and such inadequacy or defect is likely to yield an adverse effect on human health or the environment, or is likely to have a substantial adverse effect on the remedy selection or implementation process. To the extent possible, the Party seeking a Work stoppage shall consult with the other Party prior to initiating a Work stoppage request. After stoppage of

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work, if a Party believes that the Work stoppage is inappropriate or may have potential significant adverse impacts, the Party may meet with the Party ordering a Work stoppage to discuss the Work stoppage. Following this meeting, and further consideration of the issues, the EPA Division Director will issue, in writing, a final decision with respect to the Work stoppage. The final written decision of the U.S. EPA Hazardous Site Cleanup Division Director may immediately be subjected to formal dispute resolution. Such dispute may be brought directly to either the DRC or the SEC, at the discretion of the Party requesting dispute resolution.

20.10 Within twentyone (21) days of resolution of a dispute pursuant to the procedures specified in this Section, the Navy shall incorporate the resolution and final determination into the appropriate plan, Schedule or procedures and proceed to implement this Agreement according to the amended plan, Schedule or procedures.

20.11 Resolution of a dispute pursuant to this Section of the Agreement constitutes a final resolution to any dispute arising under this Agreement. All Parties shall abide by all terms and conditions of any final resolution of dispute obtained pursuant to this Section of this Agreement.

XXI. STIPULATED PENALTIES

21.1. In the event that the Navy fails to submit a primary document, as listed in <u>Section X</u> - <u>CONSULTATION</u>, to EPA pursuant to the appropriate timetable or deadlines in accordance with the requirements of this Agreement, or fails to comply with a term or condition of this Agreement which relates to an interim or final remedial action, EPA may assess a stipulated penalty against the Navy. A stipulated penalty may be assessed in an amount not to exceed \$5,000 for the first week (or part thereof), and \$10,000 for each additional week (or part thereof) for which a failure set forth in this subsection occurs.

21.2. Upon determining that the Navy has failed in a manner set forth in subsection 21.1, EPA shall so notify the Navy in writing. If the failure in question is not already subject to dispute resolution at the time such notice is received, the Navy shall have fifteen (15) days after receipt of the notice to invoke dispute resolution on the question of whether the failure did in fact occur. The Navy shall not be liable for the stipulated penalty assessed by EPA if the failure is determined, through the dispute resolution process, not to have occurred. No assessment of a stipulated penalty shall be final until the conclusion of dispute resolution procedures related to the assessment of the stipulated penalty.

21.3. The annual reports required by CERCLA Section 120(e)(5), 42 U.S.C. Section 9620(e)(5), shall include, with respect to each final assessment of a stipulated penalty against the Navy under this Agreement, each of the following:

A. The facility responsible for the failure;

B. A statement of the facts and the circumstances giving rise to the failure;

C. A statement of any administrative or other corrective action taken, or a statement of why such measures were determined to be inappropriate;

D. A statement of any additional action taken by or at the Facility to prevent recurrence of the same type of failure; and

E. The total dollar amount of the stipulated penalty assessed for the particular failure.

21.4. Stipulated penalties assessed pursuant to this section shall be payable to the Hazardous Substances Superfund only in the manner and to the extent expressly provided for in acts authorizing funds for, and appropriations to, the DoD.

21.5. In no event shall this section give rise to a stipulated penalty in excess of the amount set forth in CERCLA Section 109, 42 U.S.C. Section 9609.

21.6. This section shall not affect the Navy's ability to obtain an extension of a timetable, deadline, or schedule pursuant to <u>Section XIII - EXTENSIONS</u>.

21.7. Nothing in this Agreement shall be construed to render any officer or employee of the Navy personally liable for the payment of any stipulated penalty assessed pursuant to this section.

XXII. FORCE MAJEURE

22.1. A Force Majeure, for the purpose of this Agreement, shall mean any event arising from causes beyond the control of the Party that causes a delay in or prevents the performance of any obligation under this Agreement, including but not limited to:

A. Acts of God;

B. Fire;

C.____War;___

J.

D. Insurrection;

E. Civil disturbance;

F. Explosion;

G. Unanticipated breakage or accident to machinery, equipment, or lines of pipe despite reasonably diligent maintenance;

H. Adverse weather conditions that could not be reasonably anticipated;

I. Unusual delay in transportation due to circumstances beyond the control of the Navy;

Restraint by court order or order of public authority;

K. Inability to obtain, at reasonable cost and after exercise of due diligence, any necessary authorizations, approvals, permits, or licenses due to action or inaction of any governmental agency or authority other than the Navy;

L. Delays caused by compliance with applicable statutes or regulations governing contracting, procurement or acquisition procedures, despite the exercise of reasonable diligence;

and

M. Insufficient availability of appropriated funds, if the Navy shall have made a timely request for such funds as a part of the budgetary process as set forth in <u>Section XXVII - FUNDING</u>, of this Agreement.

A Force Majeure shall also include any strike or other labor dispute, whether or not within control of the Parties affected thereby. Force Majeure shall not include increased costs or expenses of Response Actions, whether or not anticipated at the time such Response Actions were initiated.

22.2. When circumstances, which may delay or prevent the completion of the Navy's obligation under this Agreement, are caused by a Force Majeure event, the Navy shall notify EPA and the VDEQ Project Managers orally of the circumstances within forty-eight (48) hours after the Navy first became aware of these circumstances. Within fifteen (15) days of the oral notification, the Navy shall supply to EPA and the VDEQ in writing an explanation of the cause(s) of any actual or expected delay and the anticipated duration of any delay. The Navy shall exercise its best efforts to avoid or minimize any such delay and any effects of such delay.

XXIII. ENFORCEABILITY

23.1. EPA and the Navy agree that:

A. Upon the effective date of this Agreement, any standard, regulation, condition, requirement or order which has become effective under CERCLA and is incorporated into this Agreement is enforceable by any person pursuant to CERCLA Section 310, and any violation of such standard, regulation, condition, requirement or order will be subject to civil penalties under CERCLA Sections 310(3) and 109, 42 U.S.C. Sections 9659(c) and 9609.

B. All final timetables and deadlines (as distinguished from target or proposed deadlines) which relate to the RI/FS process shall be enforceable by any person pursuant to CERCLA Section 310, and any violation of such timetables and deadlines will be subject to civil penalties under CERCLA Sections 310(c) and 109, 42 U.S.C. Sections 9659(c) and 9609;

C. All terms and conditions of this Agreement which relate to interim or final remedial actions, including corresponding final timetables, deadlines or schedules, and all work associated with the interim or final remedial actions, shall be enforceable by any person pursuant to CERCLA Section 310(c), and any violation of such terms or conditions will be subject to civil penalties under CERCLA Sections 310(c) and 109; and

D. Any final resolution of a dispute pursuant to <u>Section XX - DISPUTE</u> <u>RESOLUTION</u>, of this Agreement which establishes a term, condition, timetable, deadline or schedule shall be enforceable by any person pursuant to CERCLA Section 310(c), and any violation of such term, condition, timetable, deadline or schedule will be subject to civil penalties under CERCLA Sections 310(c) and 109.

23.2. Nothing in this Agreement shall be construed as authorizing any person to seek judicial review of any action or work where review is barred by any provision of CERCLA, including CERCLA Section 113(h).

23.3. Nothing in this Agreement shall be construed as a restriction or waiver of any rights EPA may have under CERCLA, including, but not limited to, any rights under Sections 113, 120, 121 and 310, 42 U.S.C. Sections 9613, 9620, 9621 and 9659, or any rights or defenses, including sovereign immunity, the Commonwealth may have under Federal or Commonwealth law.

The Navy does not waive any rights it may have, including those under CERCLA Section 120, SARA Section 211 and Executive Order 12580.

23.4. The Parties agree to exhaust their rights under <u>Section XX - DISPUTE RESOLUTION</u>, prior to exercising any rights to judicial review that they may have.

23.5. EPA and the Navy agree that EPA and the Navy shall have the right to enforce the terms of this Agreement.

XXIV. OTHER CLAIMS

24.1. Subject to <u>Section VIII - STATUTORY COMPLIANCE/RCRA-CERCLA</u> <u>INTEGRATION</u>, nothing in this Agreement shall restrict the Parties from taking any action under CERCLA, RCRA, Commonwealth law, or other environmental statutes for any matter not specifically part of the work performed under CERCLA, which is the subject matter of this Agreement.

24.2. Nothing in this Agreement shall constitute or be construed as a bar, or a discharge, or a release, from any claim, cause of action or demand in law or equity by or against any person, firm, partnership, or corporation not a signatory to this Agreement for any liability it may have arising out of, or relating in any way to the generation, storage, treatment, handling, transportation, release, ir disposal of any hazardous substances, hazardous waste, pollutants, or contaminants found at, taken to, or taken from the Site.

24.3. This Agreement does not constitute any decision or pre-authorization by EPA of funds under Section 111(a)(2) of CERCLA, 42 U.S.C. Section 9611(a)(2) for any person, agent, contractor or consultant acting for the Navy.

24.4. The EPA shall not be held as a party to any contract entered into by the Navy to implement the requirements of this Agreement.

24.5. The Navy shall notify the appropriate federal natural resource trustees of potential

damages to natural resources resulting from releases or threatened releases under investigation, as required by Section 104(b)(2) of CERCLA, 42 U.S.C. Section 9604(b)(2), and Section 2(e)(2) of Executive Order 12580. Except as provided herein, the Navy is not released from any liability which it may have pursuant to any provisions of Commonwealth and federal law, including any claim for damages for destruction of, or loss of, natural resources.

24.6. This Agreement does not bar any claim for:

A. Natural Resources damage assessments, or for damage to natural resources; or

B. Liability for disposal of any Hazardous Substances or waste material taken from MCCDC-Quantico.

XXV. RESERVATION OF RIGHTS

25.1. A. Notwithstanding anything in this Agreement, EPA may initiate any administrative, legal or equitable remedies available to them, including requiring additional response actions by the Navy in the event that: (a) conditions previously unknown or undetected by EPA arise or are discovered at the Site; or (b) EPA receives additional information not previously available concerning the premises which they employed in reaching this Agreement; or (c) the implementation of the requirements of this Agreement is no longer protective of public health and the environment; or (d) EPA discovers the presence of conditions on the Site which may constitute an imminent and substantial danger to the public health, welfare, or the environment; or (e) the Navy fails to meet any of its obligations under this Agreement; or (f) the Navy fails or refuses to comply with any applicable requirements of CERCLA or RCRA or Commonwealth laws or regulations.

B. The Navy reserves the right to raise or assert any defense, whether procedural or substantive, in law or equity, or to raise any issue of jurisdiction or standing of any Party, or any other matter in any proceeding related to this Agreement, which the Navy might otherwise be entitled to raise or assert.

25.2. The Parties agree to exhaust their rights under <u>Section XX - DISPUTE RESOLUTION</u>, prior to exercising any rights to judicial review that they may have.

25.3. The Parties, after exhausting their remedies under this Agreement, reserve any and all rights, including the right to raise or assert any defense they may have under CERCLA, or any other law, where those rights are not inconsistent with the provisions of this Agreement, CERCLA, or the NCP.

XXVI. PROPERTY TRANSFER

26.1. No change or transfer of any interest in the Facility or any part thereof shall in any way

alter the status or responsibility of the Parties under this Agreement. The Navy agrees to give EPA sixty (60) days notice prior to the sale or transfer by the United States of America of any title, easement, or other interest in the real property affected by this Agreement. The Navy agrees to comply with Section 120(h) of CERCLA, 42 U.S.C. Section 9620(h), including the Community Environmental Response Facilitation Act (CERFA), and any additional amendments thereof, and with 40 C.F.R. Part 373, if applicable.

26.2. In accordance with Section 120(h) of CERCLA, 42 U.S.C. Section 9620(h) and 40 C.F.R. Part 373, the Navy shall include notice of this Agreement in any Host/Tenant Agreement or Memorandum of Understanding that permits any non-MCCDC-Quantico activity to function as an operator on any portion of the Site.

XXVII. FUNDING

27.1. It is the expectation of the Parties to this Agreement that all obligations of the Navy arising under this Agreement will be fully funded. The Navy agrees to seek sufficient funding through the Department of the Navy budgetary process to fulfill its obligations under this Agreement.

27.2. In accordance with CERCLA Section 120(e)(5)(B), 42 U.S.C. Section 9620(e)(5)(B), the Navy shall submit to DoD for inclusion in its annual report to Congress the specific cost estimates and budgetary proposals associated with the implementation of this Agreement.

27.3. Any requirement for the payment or obligation of funds, including stipulated penalties, by the Navy established by the terms of this Agreement shall be subject to the availability of appropriated funds and provisions governing the payment of penalties (10 U.S.C. 2703(e)). No provision herein shall be interpreted to require obligation or payment of funds in violation of the Anti-Deficiency Act, 31 U.S.C. Section 1341. In cases where payment or obligation of funds would constitute a violation of the Anti-Deficiency Act, the dates established requiring the payment or obligation of such funds shall be appropriately adjusted.

27.4. If appropriated funds are not available to fulfill the Navy's obligations under this Agreement, EPA and the State reserve the right to initiate an action against any other person, or to take any response action, which would be appropriate absent this Agreement.

27.5. Funds authorized and appropriated annually by Congress under the Environmental Restoration, Navy (ER,N) appropriation in the Department of Defense Appropriation Act to the Navy will be the source of funds for activities required by this Agreement consistent with Section 211 of SARA, 10 U.S.C. Chapter 160. However, should the ER,N appropriation be inadequate in any year to meet the total Navy CERCLA implementation requirements, the Navy will, in consultation with EPA and stakeholders, prioritize and allocate that year's appropriation, considering legal requirements pertaining to each site, relative risks to human health and the environment, and other relevant factors.

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XXVIII. REIMBURSEMENT OF COMMONWEALTH SERVICES

28 Not applicable to this agreement.

XXIX. RECOVERY OF EPA EXPENSES

29. The Parties agree to amend this Agreement at a later date in accordance with any subsequent national resolution of the issue of EPA cost reimbursement for CERCLA response costs incurred by EPA. Pending such resolution, EPA reserves the rights it may have with respect to cost reimbursement.

If reimbursement for such response costs is approved in the future, reimbursement shall only be allowable and payable in accordance with law.

XXX. QUALITY ASSURANCE

30.1. The Navy shall use quality assurance, quality control, and chain of custody procedures throughout all field investigation, sample collection and laboratory analysis activities. A Quality Assurance/Quality Control (QA/QC) Project Plan shall be submitted as a component of each SSP, RI, FS, RD, and RA Work Plan(s) as appropriate. These work plans will be reviewed as primary documents pursuant to <u>Section X - CONSULTATION</u>, of this Agreement. QA/QC Plans shall be prepared in accordance with applicable EPA guidance.

30.2. In order to provide for quality assurance and maintain quality control regarding all field work and samples collected pursuant to this Agreement, the Navy shall include in each QA/QC plan submitted to EPA all protocols to be used for sampling and analysis. The Navy shall also ensure that any laboratory used for analysis is a participant in a quality assurance/quality control program that is consistent with EPA guidance.

30.3. The Navy shall ensure that lab audits are conducted as appropriate and are made available to EPA upon request. The Navy shall ensure that EPA and/or its authorized representative shall have access to all laboratories performing analyses on behalf of MCCDC Quantico pursuant to this Agreement.

XXXI. RECORD PRESERVATION

31.1. Despite any document retention policy to the contrary, EPA and the Navy shall preserve, during the pendency of this Agreement and for a minimum of five (5) years after its termination of for a minimum of five (5) years after implementation of any additional action taken pursuant to this Agreement. The EPA shall likewise preserve all records and documents in their possession that relate to actions taken pursuant to this Agreement in accordance with their applicable laws and regulations for a similar period of time. After the five (5) year period, at the expiration of its document retention period, each Party shall notify the other Party at least fortyfive (45) days prior to the proposed destruction or disposal of any such documents or records. Upon the request by any Party, the requested Party shall make available such records or copies of any such records unless withholding is authorized and determined appropriate by law. The Party withholding such records shall identify any documents withheld and the legal basis for withholding such records. No records withheld shall be destroyed until forty-five (45) days after the final decision by the highest court or administrative body requested to review the matter. Nothing in this paragraph shall be deemed a waiver of or an agreement to release documents protected by attorney-client privilege, attorney-work product, or other privilege recognized under Federal law.

31.2. All such records and documents shall be preserved for a period of five (5) years following the termination of any judicial action regarding the work performed under CERCLA, which is the subject of this Agreement.

XXXII. SAMPLING AND DATA/DOCUMENT AVAILABILITY

32.1. Unless otherwise agreed to by the Project Managers, each participating entity shall make available in a timely manner to the other participant all the quality-assured results of sampling, tests, or other data generated through the implementation of this Agreement.

32.2 At the request of any participant, a participating entity shall allow the other participants or their authorized representatives to observe field work and to take split or duplicate samples of any samples collected pursuant to this Agreement. Each participant shall notify the other participants by telephone not less than fourteen (14) days in advance of any scheduled sample collection activity unless otherwise agreed upon by the participating entities. The participant conducting the effort shall transmit written confirmation within three (3) days of the telephone notification.

32.3. If preliminary analysis indicates an imminent or substantial endangerment to human health or the environment may exist, all other Project Managers shall be immediately notified.

XXXIII. PROTECTED INFORMATION

33.1. The Navy shall not withhold any physical, sampling, monitoring, or analytical data.

33.2. National Security Information:

A. Any dispute concerning EPA access to national security information ("classified information"), as defined in Executive Order 12356, shall be resolved in accordance with Executive Order 12356 and 32 C.F.R. Part 159, including the opportunity to demonstrate that EPA representatives have proper clearances and a need to know, appeal to the Information Security Oversight Office, and final appeal to the National Security Council.

B. Upon receipt from EPA of a request to meet with the classifying officer regarding access to classified information, the Navy shall, within ten (10) calendar days of such request, notify the requesting party of the identity of the classifying officer and the level of classification of the information sought. If the document was classified by the Navy, the classifying officer and the representative of the requesting Party shall meet within twenty-one (21) calendar days following receipt of the request.

The purpose of the meeting shall be to seek a means to accommodate the requesting Party's request for access to information without compromising national security or violating security regulations. If no resolution is reached at the meeting, the Navy shall notify the requesting Party of the classifying officer's decision within fourteen (14) calendar days following the meeting. Failure to render a timely decision shall be construed as a denial which is appealable in accordance with 32 C.F.R. Part 159. Failure to respond is subject to dispute resolution under this Agreement.

C. Nothing in this subsection is intended to, or should be construed as, superseding any law, regulation, or promulgated Navy directive regarding access to, release of, or protection of national security information.

XXXIV. COMMUNITY RELATIONS

34.1. The Navy has developed and is implementing a Community Relations Plan. This plan will respond to the need for an interactive relationship with all interested community elements, both on and off the MCCDC-Quantico facility regarding environmental activities conducted pursuant to this Agreement by the Navy. Any revision or amendment to the Community Relations Plan shall be submitted to EPA for review and comment.

34.2. Except in case of an emergency requiring the release of necessary information, and except in the case of an enforcement action, any Party issuing a press release with reference to any of the work required by this Agreement shall use its best efforts to advise the other Party of such press release and the contents thereof upon issuance of such release.

34.3. The Parties agree to comply with all relevant EPA policy and guidance on community relations programs and the public participation requirements of CERCLA, the NCP and other applicable, relevant and appropriate requirements, laws and regulations.

34.4. The Parties agree that work conducted under this Agreement and any subsequent proposed remedial action alternatives and subsequent plans for remedial action at the Site arising out of this Agreement shall comply with all the Administrative Record and public participation requirements of CERCLA, including Sections 113(k) and 117, 42 U.S.C. Sections 9613(k) and 9617, the NCP, and all applicable guidance developed and provided by EPA. This shall be achieved through the implementation of the Community Relations Plan.

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34.5. The Navy has established and is maintaining an Administrative Record at or near MCCDC-Quantico available to the public, and another copy at a central location, in accordance with CERCLA Section 113(k), 42 U.S.C. Section 9613(k), subpart I of the NCP, and applicable guidance issued by EPA. The Administrative Record developed by the Navy shall be periodically updated and a copy of the index will be provided to EPA. The Navy will provide to the EPA on request any document in the Administrative Record.

34.6. Pursuant to 10 U.S.C. Section 2705(c) and <u>Section XXXVI - TECHNICAL REVIEW</u> <u>COMMITTEE</u> of this Agreement, the Navy has established a Technical Review Committee (TRC) for MCCDC-Quantico. The purpose of the TRC is to afford a forum for cooperation between the Parties, local community representatives, and natural resource trustees on action and proposed actions at the Site.

XXXV. PUBLIC COMMENT ON THIS AGREEMENT

35.1. Within fifteen (15) days after the execution this Agreement (the date by which all Parties have signed the Agreement) or as soon thereafter to conform with RCRA integration requirements, EPA shall announce the availability of this Agreement to the public for their review and comment, including publication in at least two (2) major local newspapers of general circulation. Such public notices shall include information advising the public as to availability and location of the Administrative Record as discussed in subsection 35.7. EPA shall accept comments from the public for forty-five (45) days after such announcement. Within twenty-one (21) days of completion of the public comment period, EPA shall transmit copies of all comments received within the comment period to the other Parties. Within thirty (30) days after receipt of the transmittal, the Parties shall review the comments and shall decide that either:

A. The Agreement shall be made effective without any modifications; or

B. The Agreement shall be modified prior to being made effective.

35.2. If the Parties agree that the Agreement shall be made effective without any modifications, and if the Parties agree on the Responsiveness Summary, EPA shall transmit a copy of the signed Agreement to the Navy and shall notify the Navy in writing that the Agreement is effective. The Effective Date of the Agreement shall be the date of receipt by the Navy of the signed Agreement from EPA.

35.3. If the Parties agree that modifications are needed and agree upon the modifications and amend the Agreement by mutual consent within sixty (60) days after the expiration of the public comment period, EPA, in consultation with the Navy, will determine whether the modified Agreement requires additional public notice and comment pursuant to any provision of CERCLA. If EPA determines that no additional notice and comment are required, and the Parties agree on the Responsiveness Summary, EPA shall transmit a copy of the modified Agreement to the Navy and shall notify them in writing that the modified Agreement is effective as of the date of the notification. If the Parties amend the Agreement within the sixty (60) days and EPA determines that additional notice and comment are required, such additional notice and comment shall be provided consistent with the provisions stated in subsection 35.1. above. If the Parties agree, after such additional notice and comment has been provided, that the modified Agreement does not require any further modification and if the Parties agree on the Responsiveness Summary, EPA shall send a copy of the mutually agreed upon modified Agreement to the Navy and shall notify them that the modified Agreement is effective. In either case, the Effective Date of the modified Agreement shall be the date of receipt by the Navy from EPA of the modified Agreement.

35.4. In the event that the Parties cannot agree on the modifications or on the Responsiveness Summary within the time period listed in subsection 35.2. above, the Parties agree to have at least one meeting within the thirty (30) days following the comment period to attempt to reach agreement. The Parties agree to negotiate in good faith for at least a fifteen (15) day period before invoking Dispute Resolution.

35.5. If, thirty (30) days after expiration of the forty-five (45) day comment period, the Parties have not reached agreement on:

A. Whether modifications to the Agreement are needed; or

B. What modifications to the Agreement should be made; or

C. Any language, any provisions, any deadlines, any work to be performed or any content of the Agreement or any Attachments to the Agreement; or

D. Whether additional public notice and comments are required; or

E. The contents of the responsiveness summary,

then the matters which are in dispute shall be resolved by the dispute resolution procedures of <u>Section XX - DISPUTE RESOLUTION</u>, above. For the purposes of this section, the Agreement shall not be effective while the dispute resolution proceedings are underway. After these proceedings are completed, the Final Written Decision shall be provided to the Parties indicating the results of the dispute resolution proceedings. Each Party reserves the right to withdraw from the Agreement by providing written notice to the other Party within twenty (20) days after receiving from EPA the Final Written Decision of the resolution of the matters in dispute. Failure by a Party to provide such a written notice of withdrawal to EPA within this twenty (20) day period shall act as a waiver of the right of that Party to withdraw from the Agreement, and EPA shall thereafter send a copy of the final Agreement to each Party and shall notify each Party that the Agreement is effective. The effective date of the Agreement shall be the date of receipt of that letter from EPA to the Navy.

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35.6. At the start of the public comment period, the Navy will transmit copies of this Agreement to the appropriate federal, state, and local Natural Resource Trustees for review and comment within the time limits set forth in this section.

35.7. Existing records maintained by MCCDC-Quantico which will be included in the Administrative Record such as reports, plans, and schedules, shall be made available by the Navy for public review during the public comment period.

XXXVI. TECHNICAL REVIEW COMMITTEE

36.1. Pursuant to 10 U.S.C. Section 2705(c), the Navy has established a Technical Review Committee (TRC). The Parties shall participate in the TRC as follows:

A. A MCCDC-Quantico representative who shall chair the TRC;

B. An EPA representative,

C. A Commonwealth representative, and

D. The Navy Project Managers.

The Parties shall encourage representatives from the following organizations to serve as members of the TRC:

E. A local government official from each of the following jurisdictions: Prince William, Fauquier, and Stafford Counties and the Town of Quantico,

F. A public representative from each of the above jurisdictions,

G. A representative from Prince William Forest Park, a national park,

H. A representative from Quantico National Cemetery, a field office of the Veterans-Administration,

I. Natural Resource Trustees,

J. A representative from ATSDR.

36.2. The chairman shall schedule semi-annual meetings of the TRC unless the Parties agree to meet less frequently. If possible, meetings shall be held in conjunction with the meetings of the Project Managers. Meetings of the TRC shall be for the purpose of reviewing progress under the Agreement. Special meetings of the TRC may be held at the request of the members.

XXXVII. EFFECTIVE DATE

37.1. This Agreement shall be effective in its entirety among the Parties in accordance with <u>Section XXXV - PUBLIC COMMENT ON THIS AGREEMENT</u>.

XXXVIII. AMENDMENT OF AGREEMENT

38.1. Except as provided in <u>Section XIV - PROJECT MANAGERS</u>, this Agreement can be amended or modified solely upon written consent of all the Parties. Such amendments or modifications shall be in writing, and shall become effective on the third business day following the date on which the EPA signs the amendments or modifications. The Parties may agree on a different effective date. As the last signing Party, the EPA will provide notice to each signatory pursuant to <u>Section XIV - PROJECT MANAGERS</u>, of the effective date.

38.2. The Party initiating the amendment of this Agreement shall propose in writing the amendment for distribution and signature of the other Parties.

38.3. During the course of activities under this Agreement, the Parties anticipate that statutes, regulations, guidance, and other rules will change. Those changed statutes, regulations, guidance, and other rules will be applied to the activities under this Agreement in the following manner:

A. Applicable statutes and regulations shall be applied in accordance with the statutory or regulatory language on applicability, and if applied to ongoing activities, shall be applied on the effective date provided. However, the Parties shall, to the extent practicable, apply them in such a way as to avoid as much as possible the need for repeating work already accomplished.

B. Applicable policy or guidance shall be applied as it exists at the time of initiation of the work in issue.

C. Applicable policy or guidance which is changed after the initiation of the work in issue or after its completion shall be applied subject to <u>Section XX - DISPUTE RESOLUTION</u>. The Party proposing application of such changed policy or guidance shall have the burden of proving the appropriateness of its application. In any case, the Parties shall, to the extent practicable, apply any changed policy or guidance in such a way as to avoid, as much as possible, the need for repeating work already accomplished.

XXXIX. COMMONWEALTH OF VIRGINIA REVIEW OF DOCUMENTS

39.1 Unless otherwise specified, one copy of all studies, reports, action plans, applicable data, documents and other items required to be submitted to EPA for review or approval pursuant to this agreement shall be submitted to the Commonwealth of Virginia Department of

Environmental Quality to provide VDEQ an opportunity to review and comment to EPA and the Navy in accordance with the schedule in this Agreement.

XXXX. SEVERABILITY

40.1 If any provision of this Agreement is ruled invalid, illegal, or unconstitutional, the remainder of the Agreement shall not be affected by such a ruling.

XXXXI. TERMINATION AND SATISFACTION

41.1. The provisions of this Agreement shall be deemed satisfied upon a consensus of the Parties that the Navy has completed its obligations under the terms of this Agreement. Following EPA certification of all the response actions at the Site pursuant to subsection 9.17 of <u>Section IX - WORK TO BE PERFORMED</u>, any Party may propose in writing the termination of this Agreement upon a showing that the requirements of this Agreement have been satisfied. The obligations and objectives of this Agreement shall be deemed satisfied and terminated upon receipt by the Navy of written notice from EPA, that the Navy has demonstrated that all the requirements of this Agreement shall provide a written statement of the basis for its denial and describe the actions necessary to grant a termination notice to the proposing Party within ninety (90) days of receipt of the proposal.

41.2. Any disputes arising from this Termination and Satisfaction process shall be resolved pursuant to the provisions of <u>Section XX - DISPUTE RESOLUTION</u>, of this Agreement.

41.3. Upon termination of this Agreement, the Navy shall place a public notice announcing termination in two (2) major local newspapers of general circulation.

41.4. This section shall not affect the Parties' obligations pursuant to <u>Section XIX - PERIODIC</u> <u>REVIEW</u> of this Agreement. In no event will this Agreement terminate prior to the Navy's completion of the work required by this Agreement.

AUTHORIZED SIGNATURES

Each of the undersigned representatives of the Parties certifies that he or she is fully authorized by the Party he or she represents to enter into the terms and conditions of this Agreement and to legally bind such Party to this Agreement.

IT IS SO AGREED:

By

Else L. munself Elsie L. Munsell

Date

Deputy Assistant Secretary of the Navy (Environment & Safety)

FEB 0 4 1999

By

hael McCabe

Date

FEB 0 5 1999

Regional Administrator Environmental Protection Agency, Region III

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APPENDIX A OPERABLE UNITS

Operable Units as listed herein are defined as follows: a discrete portion of a remedial response that manages migration or eliminates or mitigates a release or a pathway of exposure. The cleanup of a site can be divided into a number of Ous, depending upon the complexity of the problems associated with the site. The OU is a part of a remedial action that can be implemented by itself, e.g. groundwater cleanup. Examples of OUs include: areas with similarly contaminated waste materials or media; areas in a similar geographic location; areas that may be remediated using similar techniques or within a similar time frame, and areas amenable to being managed in a single RI/FS.

OU-1	Pesticide Burial Area (Site 1, L-1) B-2427 Burn Area (L-7) 8-2427 Disposal Area (L-18) B-2427 Drum Disposal Area (M-29)
OU-2	Arsenic Burial Area (Site 17, L-6)
OU-3	Former Rifle Range (Site 20, L-37)
OU-4	Old Landfill (Site 4, L-2) DRMO Scrapyard (L-3) B-669 (B-8)
OU-6	Old Batch Plant (Site 5, L-4) Old Batch Plant Drop Inlet #1 (M-6) Old Batch Plant Drop Inlet #2 (M-7)

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Old Batch Plant Collection Sump (M-8)

B-3218 (B-7)

APPENDIX B SITE SCREENING AREAS

Site Screening Areas (SSAs) as described and listed herein are defined as follows: The SSAs are those geographical areas with suspected contamination that will require some level of investigation under the CERCLA program. Each of the SSAs will be investigated will be investigated in a fashion consistent with the FFA, CERCLA guidance and the MCCDC Site Screening Process (SSP) Consensus Agreement #3. The SSP report, generated from the data collected at these sites, will provide the basis for the determination that either: 1) a RI/FA be performed on the site (at which time it will be assigned to an Operable Unit); or 2) the site does not pose an unacceptable threat to human health or the environment and therefore should be removed from further study (i.e. designated as "NFA"). In addition, a Removal Action or Interim Remedial Action may also be warranted depending upon site specific conditions and the results of the SSP report.

APS-1	Engineering Test Fill Areas
APS-6A	Russell Road Waste Disposal Area
APS-7	Smith Lake Road Cleared Area
APS-11	TBS Northwest Training Area
L-22	Asbestos Burial Area
L-23	Camp Upshur Disposal Area
L-24	Camp Barrett Disposal Area
L-27	Camp Goettge Disposal Area
L-29	Rifle Range Disposal Area
L-33	Gravel Pit

APPENDIX C DESKTOP AUDIT AOCs WITH SAMPLING

Desktop Audit AOCs with Sampling, listed below, are described as follows: The Desktop Audit (DTA) consists of a search of all documents related to the operations at a site and includes interviews with Base personnel and limited sampling. Information obtained during research of existing files and sampling efforts will be used to prepare a brief DTA report. The objective of the DTA report is to evaluate and document if operations at the sites have resulted in the potential release of hazardous constituents to the environment.

AOC-B	B-3252 Stressed Area	
AOC-F	B-27054 Stained Area	
AOC-G	B-27054 Lube Oil Storage Area	
AOC-H	B-2208 Stained Area	
AOC-J	B-3254 Stained Area	
APS-2A	Previous Burn Pits	
APS-2C	Interim Burn Pit and Fill Area	
APS-10	Guadalcanal Maintenance Disposal Area	
APS-14	Range 8 Cleared Area	
APS-21	LZ Woodpecker Cleared Area	
B-3	B-2191	
B-5	B-3254	
B-10	Pesticide Control Building	
BA-1	B-27054 Battery Work Area	
CA-1	B-27002 AA	
CA-2	B-27054 AA #1	
CA-3	B-27054 AA #2	
CA-4	B-27054 AA #3	
CA-5	B-27054 AA #4	÷
CA-6	B-24009 AA #1	
CA-7	B-24009 AA #2	
	B-24009 AA #3	
CA-9	B-24009 AA #4	
CA-10	B-24007 AA #1	•
CA-12	B-27214 AA	
CA-16	B-4 AA	
CA-17	B-3230 AA	
CA-20	B-2130 AA	
CA-21	B-2101 AA #1	
CA-22	B-2101 AA #2	
CA-23	B-2103 AA	
CA-24	B-5107 AA	
CA-25	Mainside STP AA	
CA-27	Camp Upshur STP AA	
CA-28	B-28000 AA #1	

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CA-29		B-28000 AA #2
CA-30		B-28000 AA #3
CA-31		B-3254 AA
CA-32	·	B-3252 Paint Shop AA
CA-33		B-2208 AA
CA-34		B-3066 AA
CA-35		B-2013 AA #1
CA-36		B-2013 AA #2
CA-38		B-2006A AA
CA-40		B-2113 AA #1
CA-41		B-2113 AA #2
CA-43		B-3034 AA
CA-43 CA-44		B-2013 AA #3
CA-44 CA-45		Murphy Demo Area AA
		B-24006 AA
CA-47		B-24162
CA-48	• •	Old Batch Plant Aux. site
L-4a		Old Batch Plant Aux. site
L-4b	•	Old Batch Plant Aux. site
L-4c		Old Batch Plant Aux. site
L-4i		Old Batch Plant Aux. site
L-4j		B-3252 Temp Waste Storage Area
L-11		C. Goettge S. Disposal Area/APS-20
L-26		Air Station Disposal Area
L-28		· •
L-31		Training Area 3 Disposal Area 1920s Landfill
L-32		
L-34		3-27002 Disposal Yard B 27002 Disposal Trench
L-35	• •	B-27002 Disposal Trench
L-36		B-27002 Temporary Storage Area
M-3		B-24006 Rifle Bore Cleaning Area
M-15		South Coal Yard
M-16		North Coal Yard
M-17		B-28000 Former Drainage Channel
M-20		B-3063 Abandoned Degreaser
M-21		B-2113 Collection Sump #1
M-22		B-2113 Collection Sump #2
M-27		B-2101 Paint Booth Sump
TP-42		Camp Upshur Drying Beds
TP-43		Camp Upshur Drying Beds
TP-44		Camp Upshur Drying Beds
TP-45		Old Brown Field STP
TP-47		Camp Goettge STP
TP-48		Rifle Range STP
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APPENDIX D DESKTOP AUDIT AOCs

Desktop Audit AOCs, listed below, are described as follows: The Desktop Audit Process (DTA) consists of a search of all documents related to the operations at a site and includes interviews with Base personnel. Information obtained during research of existing files will be used to prepare a brief DTA report. The objective of the DTA report is to evaluate and document if operations at the sites have resulted in the potential release of hazardous substances, pollutants, contaminants, wastes or constituents to the environment.

AOC-C	B-4 East Apron
AOC-D	8-2113 Fuel Oil Tank Storage Area
AOC-E	B-27002 Product Drum Storage Area
AOC-K	Septic Tanks
APS-2B	Runway 20 Fill Area
APS-4A	Ammo Storage Facility Cleared Area
APS-4B	Ammo Strg Facility Disturbed Ground
APS-5	Route 637 Clear Cut
APS-6B	Russell Road Clear Cut
APS-8	FBI Academy Cleared Area
APS-9	LZ Ostrich Cleared Area
APS-12	TBS Southern Cleared Area
APS-13	TA-9B Northern Cleared Area
APS-17	Route 608 Cleared Area
APS-18	Shooting Range Disposal Area
APS-19	Camp Goettge Northwest Cleared Area
B- 4	B-2142
B-6	B-291
B-9	B-3037
BA-2	B-2013 Battery Workshop/Area
BA-3	B-24009 Battery Workshop
BA-4	-B-2112-Battery-Workshop
BA-5	B-3230 Battery Workshop
BA-6	B-24009 Battery Accum. Area #1
BA-7	B-24009 Battery Accum. Area #2
BA-8	B-3063 Battery Accum. Area
BA-9	B-28004 Battery Accum. Area
BA-10	B-2013 Battery Accum. Area
BA-11	B-10 Battery Accum, Area
BA-12	B-2112 Battery Accum. Area
BA-13	B-3066 Battery Accum. Area
CA-11	B-27241 AA
CA-13	B-27942 AA (FBI Academy)
CA-14	B-27956 AA
CA-15	B-10 AA
CA-18	B-2112 AA #1
CA-19	B-2112 AA #2

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CA-37		B-2008 AA
CA-39		B-3035 AA
CA-42	• <u>-</u>	B-3045 AA
CA-42 CA-46		B-24007 AA #2
CA-49		B-5-9 AA
		TBS Gas Station AA
CA-50	· · · · · · · · · · · · · · · · · · ·	Mainside Gas Station AA
CA-51	· · · · ·	TSSU Dry Paint Booth
D-1	· · · ·	B-4 Dry Paint Booth
D-2	· ·	
D-3	•	B-2101 Dry Paint Booth
D-4		B-2103 Dry Paint Booth
D-5		B-201 3 Dry Paint Booth #1
D-6	:	B-201 3 Dry Paint Booth #2
L-4d	``	Old Batch Plant Aux. Site
L-4e		Old Batch Plant Aux. Site
L-4f		Old Batch Plant Aux. Site
L-4g	· · ·	Old Batch Plant Aux. Site
L-4h	<u>v</u>	Old Batch Plant Aux. Site
L-4k		Old Batch Plant Aux. Site
L-12	· · ·	New Burn Pit
L-14		Murphy Demolition Area
L-15		T-58 Engine Test Pad
L-21		Dihydrate Burial Area
L-25		Camp Goettge
M-9	•	B-4 Waste Locker #1
M-10		B-4 Waster Locker #2
M-11		B-4 Waste Dumpster #1
M-12		B-4 Waste Dumpster #2
M-13		B-2113 UG Tank Load/Unload Area
M-14		Old Sludge Drying Bed
M-18	•	B-3090 Sink
M-19		B-2205 Pathological Incinerator
M-25	· · ·	Old Brown Field Heating Plant Boilers
M-30		B-24009 Settling Pit
M-35		B-2009 Silver Recovery Units AA
O-1		B-3045 0/W Separator #1
O-2	· .	B-3045 0/W Separator #2
0-2 0-3		B-2112 0/W Separator
	· .	B-27263 0/W Separator
O-4		B-28000 0/W Separator
O-5		B-4 0/W Separator
O-6		1
O-7		B-3220 0/W Separator
O-8		Sanitary Landfill 0/W Separator
O-9		B-24009 0/W Separator
O-10		B-3400 0/W Separator
O-11		B-24007 0/W Sep (To Stafford System)
T- 1		B-24009 Trench #1

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T-2	B-24009 Trench #2
T-3	B-4 Trench
T-4	B-2112 Trench
T-5	B-21 30 Trench
T-6	B-2101 Trench
T- 7	B-2103 Trench #1
T-8	B-2 103 Trench #2
T-9	B-3016 Trench
T-10	B-27054 Trench
TA-1	B-2113 Under Ground Tank
TA-2	B-27054 Tank #1
TA-3	B-27054 Tank #2
TA-4	B-27054 Tank #3
W-1	B-4 Washrack
W-2	B-24007 Washrack
W-3	B-24009 Washrack
W-4	Sanitary Landfill Washrack
W-5	B-27956 Washrack
W-6	B-2101 Washrack
W-7	B-2013 Washrack #1
W-8	B-663 Washrack
W-9	B-28000 Washrack
W-10	B-3252 Washrack
W-11	B-2013 Washrack #2
W-12	B-3016 Washrack
W-13	B-3045 Washrack
W-14	B-27002 Washrack

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APPENDIX F DEFERRED SITES

AOC-A Storage Tanks (127)	
AOC-1 B-3066 Diesel Fuel Tank Stain Area	
B-1 Hazardous Waste Storage Building 2	141
B-2 B-27401	
CA-26 B-663 AA	
L-5 Recently Closed Landfill (Russell Re	ť)
L-7 Aero Club	
L-8 Fire Training Area/APS-2D	
L-9 Battery Acid Disposal Area	
L-10 Underground Fuel Storage Area	
L-13 Open Burning/Open Detonation Are	a
L-16 Quantico Sanitary Landfill (Active)	
L-19 Quantico Sanitary Landfill Burn Are	a
L-20 Quantico Asbestos Disposal Area	
M-4 TBS Gas Station Battery Draining P	it
M-5 Popping Furnace	
M-23 B-2008 S-4008 Silver Recovery Uni	te
M-24 B-2009 Silver Recovery Units	
M-26 Central Heating Plant Boilers	
M-28 Trash Dumpsters	
M-20 M-31 B-24008 Accumulation Area	
M-32 TSSU Dust Control System	
M-33 B-2200 Infectious Accum. Area	
M-34 B-3034 Dust Control System	
TA-5 TBS Gas Station UG Tank	
TA-6 B-2121 Underground Tank	
TA-6B-2121 Underground TankTA-7New Burn Pit UG Tank #1	
TA-6B-2121 Underground TankTA-7New Burn Pit UG Tank #1TA-8Camp Goettge UG Tank #2	
TA-6B-2121 Underground TankTA-7New Burn Pit UG Tank #1TA-8Camp Goettge UG Tank #2TA-9Camp Goettge UG Tank #2	
TA-6B-2121 Underground TankTA-7New Burn Pit UG Tank #1TA-8Camp Goettge UG Tank #2TA-9Camp Goettge UG Tank #2TA-10B-3141 Tank	
TA-6B-2121 Underground TankTA-7New Burn Pit UG Tank #1TA-8Camp Goettge UG Tank #2TA-9Camp Goettge UG Tank #2TA-10B-3141 Tank	