IAG COVER SHEET

FILE NAME: McChord.pdf

Title: MCCHORD AIR FORCE BASE (WASH RACK/TREATMENT AREA)

Subject: Region 10, X

Author: DoD, Air Force, Washington, WA, Department of Ecology

Keywords: 08/23/89, 1989, FY89

United States Environmental Protection Agency Region 10 1200 Sixth Avenue Seattle WA 98101 Alaska Idaho Oregon Washington



CERTIFIED MAIL, RETURN RECEIPT REQUESTED

October 26, 1989

SO-125

Jerry Ackerman, Esq. Attorney General's Office State of Washington Mail Stop PV-11 Olympia, WA 98504 Lt Col George Ash, Esq. Building 524 62 ABG-JA McChord AFB, WA 98438-5000

RE: Interagency Agreement ("IAG") for McChord AFB

Dear Jerry and George:

Please find enclosed a certified true copy of the McChord IAG, dated August 23, 1989, for your files. By this letter, I also transmit the IAG to your Project Managers.

As provided in paragraph 36.1, the Agreement became effective on October 23, 1989, the date by which all parties had signed. However, pursuant to paragraph 14.1, time limitations commence upon receipt. Therefore, the paragraph 9.1 submissions shall be mailed to the Project Managers identified in paragraph 14.1 within five (5) days of your Project Manager's receipt of this letter. I assume that the USAF submittals required by paragraph 24.1 will be timely, i.e. within twenty-one (21) days of receipt of this letter.

As required by paragraph 9.1, the United States Environmental Protection Agency designates Robert Poss as Project Manager.

Gentlemen, thank you and congratulations.

Sincerely, MMMA Monica Kirk Assistant Regional Counsel

ATTACHMENT: Certified true copy of IAG, dated August 23, 1989

cc: Col Dan Benton (w/o attachment)
 Fred Gardner (w/attachment)
 Mike Grenko (w/attachment)
 George Hofer (w/attachment)
 Chip Landman (w/attachment)
 Pob Poss (w/attachment)

1 2	1 HEREBY, CERTIFY THAT THIS IS A TRUE COPY OF THE ORIGINAL THEREOF.
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8 9 10 11	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 10 AND THE WASHINGTON STATE DEPARTMENT OF ECOLOGY AND THE UNITED STATES AIR FORCE
12 13 14 15 16	IN THE MATTER OF: The U.S. Department of Defense, McChord Air Force Base Area D/American Lake Garden and Washrack/Treatment Area, Tacoma, Washington Hereine CERCLA SECTION 120 Administrative Docket Numbers: 1088-06-17-120 and 1088-06-18-120
17 18 19 20 21 22 23 24 25	TABLE OF CONTENTSI.Jurisdiction3II.Definitions4III.Purpose7IV.Parties Bound.9V.Statutory Compliance10VI.Findings of Fact11VII.Regulatory Determinations.14VIII.Scope of Agreement15A.Work to be Performed.15B.Interim Remedial Actions16D.Feasibility Studies17IX.Project Managers17
26 27 28 Form CBD-183 12-8-76 DOJ	X. Access

1 XII. Quality Assurance 21 Reporting XIII. 22 2 XIV. Notice to the Parties 22 Permits . . XV. 23 3 XVI. Retention of Records. . 25 XVII. Public Participation and Administrative Record. 25 4 XVIII. Creation of Danger/Emergency Action . 26 Five Year Review. XIX. 27 5 Consultation with U.S. EPA and Ecology. XX. 28 Applicability. · A . 28 6 General Process for RI/FS and RD/RA Documents 29 B. . c. Primary Reports. 29. 7 D. Secondary Documents. 30 Ε. Meetings of the Project Managers on : 18 Developments of Reports. 31 F. Identification and Determination of 9 Potential ARARs. 32 G. Review and Comment on Draft Reports. 32 10 H. Availability of Dispute Resolution for Draft Final Primary Documents. 35 11 I. Finalization of Reports. 35 J. Subsequent Modifications of Final Reports. 35 12 XXI. 37 XXII. Enforceability. . . . 42 13 Stipulated Penalties. XXIII. 43 Deadlines . XXIV. 45 14 XXV. Extensions. 47 XXVI. Force Majeure . 50 • 15 XXVII. Funding . . . 51 . . . XXVIII. Recovery of Expenses. . . 54 • 16 XXIX. Other Claims. . . 59 • . . . XXX. Other Applicable Laws . . 60 . 17 XXXI. Confidential Information. • 60 XXXII. Transfer of Property. . . 61 18 XXXIII. Amendment of Agreement. . . 61 • . . . XXXIV. Severability. 61 19 XXXV. Termination and Satisfaction. 61 XXXVI. Effective Date. . 62 20 21 Based on the information available to the Parties on 22 the effective date of this Federal Facility Agreement 23 ("Agreement"), and without trial or adjudication of any issues 24 of fact or law, the Parties agree as follows: 25 26 27 FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 2 August 23, 1989 28 Form Q8D-183 12-8-76 DOJ

I. JURISDICTION

Each Party is entering into this Agreement pursuant to the following authorities:

1.1 The United States Environmental Protection Agency ("U.S. EPA") enters into those portions of this Agreement that relate to the Remedial Investigation/Feasibility Study ("RI/FS") pursuant to Section 120(e)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. § 9620(e)(1), as amended by the Superfund Amendments and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499 (hereinafter referred to as "CERCLA") and Executive Order 12580;

1.2 U.S. EPA enters into those portions of this Agreement that relate to interim remedial actions and final remedial actions pursuant to Section 120(e)(2) of CERCLA and Executive Order 12580;

1.3 The United States Air Force ("USAF") enters into those portions of this Agreement that relate to the RI/FS pursuant to Section 120(e)(1) of CERCLA, Executive Order 12580, the National Environmental Policy Act, 42 U.S.C. § 4321, and the Defense Environmental Restoration Program ("DERP"), 10 U.S.C. § 2701 et seq.;

1.4 USAF enters into those portions of this Agreement that relate to interim remedial actions and final remedial actions pursuant to Section 120(e)(2) of CERCLA, Executive Order 12580, and the DERP.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 3 August 23, 1989

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1.5 The State of Washington Department of Ecology ("Ecology") enters into this Agreement pursuant to Sections 107, 120(e)(2), 120(f), and 121(f) of CERCLA and Titles 70 and 43 of the Revised Code of Washington.

II. DEFINITIONS

2.1 The terms used in this Agreement shall have the same meaning as defined in Section 101 of CERCLA, 42 U.S.C. § 4601, the NCP, 40 CFR Part 300, and Section 1004 of RCRA, 42 U.S.C. § 6903. In addition:

 (A) "Agreement" shall mean this document and shall include all Attachments to this document. All such Attachments shall be incorporated by reference and are an integral and enforceable part of this document;

(B) "ARAR" or "Applicable or Relevant and
 Appropriate Requirements" shall mean any standard, requirement,
 criteria, or limitation as provided in Section 121(d)(2) of
 CERCLA, 42 U.S.C. § 9621(d)(2);

(C) "Authorized representative" may include a Party's contractors or any other designee;

(D) "CERCLA" shall mean the Comprehensive
Environmental Response, Compensation, and Liability Act,
42 U.S.C. § 9601 <u>et seq</u>., as amended by the Superfund Amendments and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499;

(E) "Days" shall mean calendar days, unless
 otherwise specified. Any submittal that under the terms of this
 FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 4 August 23, 1989

Form C8D-183 12-8-76 DOJ

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Agreement would be due on a Saturday, Sunday, or federal holiday shall be due on the following business day;

(F) "Ecology" shall mean the State of Washington as represented by the Department of Ecology, its employees, and authorized representatives;

(G) "Interim Remedial Actions" or "IRA" shall mean all discrete response actions implemented prior to a final remedial action which are taken to prevent or minimize the release of hazardous substances, pollutants, or contaminants so that they do not migrate or endanger public health, welfare, or the environment. All interim remedial actions shall be undertaken in accordance with with the NCP, 40 C.F.R. Part 300, as amended, and with the requirements of CERCLA;

(H) "NCP" shall mean the National Oil and
Hazardous Substances Pollution Contingency Plan, 40 C.F.R. Part
300, as amended;

(I) "Paragraph" shall mean a numbered paragraphof this Agreement, designated by an Arabic numeral;

(J) "Part" shall mean one of the thirty-six (36) subdivisions of this Agreement, designated by a Roman numeral;

(K) "Parties" shall mean USAF, U.S. EPA, and Ecology.

(L) "RCRA" shall mean the Resource Conservation and Recovery Act, 42 U.S.C. § 6901 <u>et seq</u>., as amended by the Hazardous and Solid Waste Amendments of 1984 ("HSWA"), Pub. L. 98-616;

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 5 August 23, 1989

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(M) "Site" includes either of two (2) separate locations on McChord Air Force Base and the adjacent American Lake Garden Tract ("ALG") that are listed on the National Priorities List. The first Site is the McChord Area D/American Lake Garden Tract Site. McChord Area D is defined as the approximate geographical area that encompasses Installation Restoration Program ("IRP") Site Numbers 4, 5, 6, 7, 26, 35, 39, and any other local contaminated site not previously identified in the IRP. ALG is located in the northern halves of Sections 22 and 23, Township 19 North, Range 2 East in Western Pierce County, Washington, approximately six (6) miles southwest of the The second Site is the McChord Washrack/ City of Tacoma. Treatment Area. The Washrack/Treatment Area is defined as IRP Site 54, which includes a former aircraft washing area on the south edge of "D" ramp and the double leaching pits just off the edge of the pavement. Adjacent fuel spill areas are also included in this Site. An approximate area boundary of this Site will be established during the RI/FS scoping process;

(N) "USAF" shall mean the United States Air Force and, to the extent necessary to effectuate the terms of this Agreement (including appropriations and congressional reporting requirements), its employees, contractors, agents, successors, assigns, and authorized representatives;

(O) "U.S. EPA" shall mean the United States Environmental Protection Agency, including Region 10, its employees, and authorized representatives; and

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 6 August 23, 1989

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(P) "Work Plan" shall mean the final RI/FS or RD/RA Work Plans, incorporated herein by reference, which are prepared in accordance with Office of Solid Waste and Emergency Response (OSWER) Directive 9355.3.-01 (March 1988) and the NCP.

III. <u>PURPOSE</u>

3.1 The general purposes of this Agreement are to:

(A) Ensure that the environmental impacts associated with past and present activities at the Sites are thoroughly investigated and appropriate removal and/or remedial action(s) taken as necessary to protect the public health, welfare, and the environment;

(B) Establish a procedural framework and schedule for developing, implementing, and monitoring appropriate response actions at the Sites in accordance with CERCLA, the NCP, Superfund guidance and policy, RCRA, RCRA guidance and policy; and,

(C) Facilitate cooperation, exchange of information, and participation of the Parties in such actions.

3.2 Specifically, the purposes of this Agreement are to:

(A) Identify removal and Interim Remedial Action
("IRA") alternatives which are appropriate at the Sites prior to
the implementation of final remedial action(s) for the Sites.
IRA alternatives shall be identified and proposed to the Parties
FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 7 August 23, 1989

Form OBD-183 12-8-76 DOJ

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as early as possible prior to formal proposal of IRA(s) to U.S. EPA pursuant to CERCLA. This process is designed to promote cooperation among the Parties in identifying IRA alternatives prior to selection of final IRA(s);

(B) Establish requirements for the performance of an RI to determine fully the nature and extent of the threat to the public health or welfare or the environment caused by the release and threatened release of hazardous substances, pollutants, or contaminants at the Sites and to establish requirements for the performance of an FS for the Sites to identify, evaluate, and select alternatives for the appropriate remedial action(s) to prevent, mitigate, or abate the release or threatened release of hazardous substances, pollutants, or contaminants at the Site in accordance with CERCLA;

(C) Identify the nature, objective, and schedule of response actions to be taken at the Sites. Response actions at the Sites shall attain that degree of cleanup of hazardous substances, pollutants, or contaminants mandated by CERCIA;

(D) Implement the selected interim and final remedial action(s) in accordance with CERCLA and meet the requirements of Section 120(e)(2) of CERCLA for an interagency agreement between U.S. EPA and USAF;

(E) Assure compliance, through this Agreement,
 with other federal and state hazardous waste laws and
 regulations for matters covered herein;

(F) Coordinate response actions at the Sites
 FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 8 August 23, 1989

Form CBD-183 12-8-76 DOJ

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with the mission and support activities at McChord Air Force Base ("McChord AFB");

(G) Expedite the cleanup process to the extent consistent with protection of human health and the environment; and

(H) Provide Ecology involvement in the initiation, development, and selection of remedial actions to be undertaken at McChord AFB, including the review of all applicable data as it becomes available, and the development of studies, reports, and actions plans; and to identify and integrate state ARARs into the remedial action process.

IV. PARTIES BOUND

4.1 This Agreement shall apply to and be binding upon USAF, U.S. EPA, and the State of Washington. This Agreement shall also apply to subsequent owners and operators of any portion of either Site. USAF agrees to include notice of this Agreement in any document transferring ownership of property owned by the United States to any subsequent owners and operators of any portion of either Site in accordance with Section 120(h) of CERCLA, 40 C.F.R. §§ 264.119 and 264.120 and Part XXXII of this Agreement.

4.2 USAF will notify U.S. EPA and Ecology of the identity of its contractors performing work under this Agreement. USAF shall provide copies of this Agreement to all contractors performing any work pursuant to this Agreement. FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 9 August 23, 1989

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4.3 Each undersigned representative of a Party certifies that he or she is fully authorized to enter into the terms and conditions of this Agreement and to legally bind such Party to this Agreement.

STATUTORY COMPLIANCE

5.1 The Parties intend to integrate USAF's CERCLA response obligations and corrective action obligations of other statutes which relate to the release(s) of hazardous substances, hazardous wastes, pollutants, or contaminants covered by this Agreement into this comprehensive Agreement. Therefore, the Parties intend that activities covered by this Agreement will achieve compliance with CERCLA, 42 U.S.C. 9601, <u>et seq</u>., and meet or exceed all applicable or relevant and appropriate federal and state laws and regulations, to the extent required by Section 121 of CERCLA, 42 U.S.C. § 9621, and applicable state law.

5.2. Based upon the foregoing, the Parties intend that any remedial action selected, implemented, and completed under this Agreement will be protective of human health and the environment such that remediation of releases covered by this Agreement shall obviate the need for further corrective action. The Parties agree that with respect to releases of hazardous waste covered by this Agreement that have occurred on a site, RCRA and Ch. 70.105 <u>et seq</u>. of the Revised Code of Washington ("RCW") shall be considered ARARS pursuant to Section 121 of

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 10 August 23, 1989

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CERCLA, 42 U.S.C. § 9621. If RCRA or RCW Ch. 70.105 et seq. ARARS are waived by the Record of Decision ("ROD") pursuant to Section 121 of CERCLA, 42 U.S.C. § 9621, Ecology shall have the right to withdraw from this Agreement within sixty (60) days following the effective date of the ROD and exercise any legal rights and remedies available under law. If Ecology exercises its right to withdraw from this Agreement, USAF expressly preserves its ability to assert any defense that it may have under the law in regard to the legal right or remedies pursued by Ecology. Releases or other hazardous waste activities not covered by this Agreement remain subject to all applicable state and federal environmental requirements.

5.3 The Parties recognize that the requirement to obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP.

5.4. Nothing in this Agreement shall alter USAF's authority with respect to removal actions conducted pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604.

VI. <u>FINDINGS OF FACT</u>

6.1 For purposes of this Agreement, the following constitutes a summary of the facts upon which this Agreement is based. None of the facts related herein are admissions nor are they legally binding upon any Party with respect to any unrelated claims of persons not a Party to this Agreement.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 11 August 23, 1989

Form C8D-183 12-8-76 DOJ

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6.2 American Lake Garden is a three hundred and seventy-five (375) acre residential tract located about six (6) miles southwest of Tacoma, Washington. The tract, which is about one (1) mile from east to west and one-half mile wide, is bordered by McChord AFB on the north and east and Fort Lewis Military Reservation on the south and west.

6.3 There are no natural surface drainage channels in the tract. Surface runoff is channelled through a storm sewer system into American Lake, about one-half mile northwest of the tract.

6.4 Prior to 1986, residents of American Lake Garden obtained potable water from approximately sixty-three (63) domestic wells. Most of those wells obtain groundwater from the glacial outwash gravel that underlies the area.

6.5 From 1983 until 1985, U.S. EPA conducted a groundwater investigation at American Lake Garden. The study findings concluded that groundwater moved from McChord AFB westward across the northern boundary of the American Lake Garden Tract. This groundwater was contaminated by the chlorinated solvents 1,2-trans-dichloroethylene and to a lesser extent trichloroethylene. Both contaminants were found at concentrations which exceed drinking water criteria. Study results indicated the probable sources of these solvent contaminants are buried in closed landfills beneath the McChord AFB golf course. The contaminant plume was believed to be less than 250 feet wide as it left the base property line and was

FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 12 August 23, 1989

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present in the water column 40 to 70 feet below the ground surface. Preliminary tests indicated the plume continued to be less than 250 feet wide as it moved into the American Lake Garden Tract. The leading edge of the contaminant plume is to a point approximately 800 feet west of Woodbrook Drive.

6.6 On September 25, 1985, a Memorandum of Agreement was executed by USAF, U.S. EPA, Lakewood Water District, Washington Department of Social and Health Services, Washington Department of Ecology, Pierce County, and the Tacoma Pierce County Health Department. The Memorandum of Agreement required the installation of a permanent alternative water supply for American Lake Garden. The installation activities have been completed.

6.7 The McChord Air Force Base Washrack/ Treatment Area is a former aircraft washing facility located on the South end of "D" ramp, a parking pavement for airplanes. The Site encompasses the pavement area where airplanes were historically washed to remove oil, grease, and other foreign materials with chemical solvents, plus two (2) unlined leach pits that received contaminated washwater runoff from the adjacent pavements. A concrete tank oil skimmer system was added to this location in the 1970s to treat the rinsate. The skimmer outfall was later connected to the sanitary sewer system. The Washrack/Treatment Area was identified as a priority site on the base for further investigation during the Air Force IRP Phase I and Phase II Studies. Groundwater studies

August 23, 1989

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 13

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in the immediate area of the Washrack/Treatment Area revealed groundwater contamination by petroleum products, degreasing solvents, and heavy metals materials. The extent of the contamination plume for this Site has not been determined.

6.8 On September 8, 1983, the American Lake Garden Tract Site was proposed for inclusion on the CERCLA National Priorities List. It was listed on September 21, 1984.

6.9 On October 15, 1984, the Washrack/Treatment Area Site was proposed for inclusion on the CERCLA National Priorities List. It was listed on July 22, 1987.

VII. <u>REGULATORY DETERMINATIONS</u>

7.1 For purposes of this Agreement, the following constitutes a summary of the Regulatory Determinations upon which this Agreement is based. None of the Regulatory Determinations related herein are admissions nor are they legally binding upon any party with respect to any unrelated claims of person(s) not a party to this Agreement.

7.2 The McChord Area D/American Lake Garden and the Washrack/Treatment Area, located on McChord AFB and American Lake Garden Tract, are each a Site within the meaning of Section 101(9) of CERCLA, 42 U.S.C. § 9601(9);

7.3 Hazardous substances, pollutants, or contaminants within the meaning of Sections 101(14) and 104(9)(2) of CERCLA, 42 U.S.C. §§ 9601(14) and 9604(a)(2), have been disposed of at the Sites;

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 14 August 23, 1989

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7.4 There have been releases and there continue to be releases and threatened releases of hazardous substances, pollutants, or contaminants into the environment within the meaning of Sections 101(22), 104, 106, and 107 of CERCLA, 42 U.S.C. §§ 9601(22), 9604, 9606, and 9607 at and from the Sites;

7.5 With respect to those releases and threatened releases, USAF is a responsible person within the meaning of Section 107 of CERCLA, 42 U.S.C. § 9607;

7.6 The actions to be taken pursuant to this Agreement are reasonable and necessary to protect the public health or welfare or the environment; and

7.7 A reasonable time for beginning and/or completing the actions has been provided.

VIII. SCOPE OF AGREEMENT

A. Work to be Performed

8.1 USAF will conduct and finance the cost of the RI/FS consultant study in accordance with the RI/FS Work Plan and implement the RD/RA at each Site in accordance with the RD/RA Work Plan, and all relevant statutes, regulations, policies, guidance, and criteria.

8.2 All work performed pursuant to this Agreement shall be under the direction and supervision, or in consultation with a qualified engineer, geologist, or equivalent expert with expertise in hazardous substances Site investigation FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 15 August 23, 1989

Form 080-183 12-8-76 DOJ

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8.3 USAF shall perform the tasks and submit plans, reports, and other documents as required by those provisions of the Work Plans.

8.4 These matters are set forth in more detail below and in the RI/FS and RD/RA Work Plans. This Agreement fully incorporates the provisions of the Work Plans which relate to the implementation of this Agreement, including, but not limited to, definitions and procedures for submission, review, and approval of documents. In the event of any inconsistency between this Agreement and the Work Plan, this Agreement shall govern unless and until duly amended pursuant to Part XXXIII of this Agreement.

B. Interim Remedial Actions

8.5 USAF shall develop and implement Interim Remedial Actions ("IRAs"), set forth in the RI/FS Work Plan and pursuant to Part XX. The IRA(s) shall be consistent with the purposes set forth in Part III of this Agreement.

C. <u>Remedial Investigations</u>

8.6 USAF shall develop, implement, and report upon remedial investigations of the Sites which comply with applicable requirements of CERCLA, the NCP, and pertinent written guidance and established written U.S. EPA policy, and which is in accordance with the requirements and time schedules set forth in this Agreement.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 16 August 23, 1989

orm 080-183 2-8-76 DOJ 8.7 USAF shall design, propose, undertake, and report upon feasibility studies for the Sites which comply with applicable requirements of CERCLA, the NCP, and relevant guidance and established U.S. EPA policy, and which is in accordance with the requirements and time schedules set forth in this Agreement.

D. Feasibility Studies

E. <u>Remedial Actions</u>

8.8 USAF shall develop and submit its proposed remedial action alternative following completion and approval of an RI and FS. Ecology may recommend the remedial action alternative it deems appropriate to U.S. EPA. Pursuant to Part XX, the U.S. EPA Administrator, in consultation with USAF and Ecology, shall make final selection of the remedial action(s) for the Sites. The final selection of remedial action(s) by the U.S. EPA Administrator shall be final and not subject to dispute. Notwithstanding this Part, or any other Part of this Agreement, Ecology does not waive any right to seek judicial review of an interim or final remedial action in accordance with Sections 113 and 121 of CERCLA, 42 U.S.C. §§ 9613 and 9621.

IX. PROJECT MANAGERS

9.1 Not later than five (5) days after the effective date of this Agreement, USAF, Ecology, and U.S. EPA shall each designate a Project Manager and alternate. Each

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 17 August 23, 1989

Form OBD-183 12-8-76 DOJ

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Project Manager shall be responsible for overseeing his principal's duties concerning the implementation of this Agreement. All written communications between USAF and the regulatory agencies (including communication by letter, reports, notices, etc.), concerning activities related to this Agreement shall be directed or a copy sent to the appropriate Project Manager(s).

9.2 Each Project Manager shall be, or rely on, a qualified and competent person with experience in hazardous substances Site investigations and remedial actions and having the skills necessary to implement this Agreement.

9.3 USAF, Ecology, and U.S. EPA may change their respective Project Manager(s) by sending a written notification to the other Parties no later than five (5) days before the date of such change.

9.4 The Project Managers may, in accordance with Part XX(J) of this Agreement, make modifications to the work to be performed pursuant to this Agreement, or in techniques, procedures, or design utilized in carrying out this Agreement, which are necessary to the completion of the project.

9.5 The Project Managers for USAF shall be physically present on site or reasonably available to supervise work performed at the Sites during implementation of the work performed pursuant to this Agreement and be available to the U.S. EPA and Ecology Project Managers for the pendency of this Agreement. The absence of the regulatory agency Project

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 18 August 23, 1989

26 27 . 28 Form CBD-183 2-8-76 DOJ

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Managers from the Sites shall not be cause for work stoppage or delay.

X. ACCESS

10.1 Without limitation on any authority conferred on them by law, the U.S. EPA, Ecology, and/or their authorized representatives, shall have authority to enter the Sites at all reasonable times for the purposes of, among other (1) inspecting records, operating logs, contracts, and things: other documents relevant to implementation of this Agreement; (2) reviewing the progress of USAF, its response action contractors, or agents in implementing this Agreement; (3) conducting such tests as Ecology and U.S. EPA Project Managers deem necessary; and (4) verifying the data submitted to U.S. EPA and Ecology by USAF. USAF shall honor all requests for such access by U.S. EPA and Ecology, subject to any statutory or regulatory requirement as may be necessary to protect national security or mission-essential activities.

10.2 To the extent that this Agreement requires access to property not owned and controlled by USAF, USAF shall exercise its authorities to obtain access pursuant to Section 104(e) of CERCLA, 42 U.S.C. § 9604(e), and shall make every reasonable effort to obtain signed access agreements for itself, its contractors, and agents, and provide U.S. EPA and Ecology with copies of such agreements. With respect to non-USAF property upon which monitoring wells, pumping wells, treatment facilities, or other FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 19 August 23, 1989

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response actions are to be located, the access agreements to the extent possible shall also provide that no conveyance of title, easement, or other interest in the property shall be consummated without provisions for the continued operation of such wells, treatment facilities, or other response actions on the The access agreements shall also provide to the property. extent possible that the owners of any property where monitoring wells, pumping wells, treatment facilities, or other response actions are located shall notify the USAF, Ecology, and the U.S. EPA by certified mail, at least thirty (30) days prior to any conveyance, of the property owner's intent to convey any interest in the property and of the provisions made for the continued operation of the monitoring wells, treatment facilities, or other response actions installed pursuant to this Agreement.

XI. <u>SAMPLING AND DATA/DOCUMENT AVAILABILITY</u>

11.1 The Parties shall make available to each other quality assured results of sampling, tests, or other data generated by any Party, or on their behalf, with respect to the implementation of this Agreement within forty-five (45) days of their collection or field testing. If quality assurance is not completed within forty-five (45) days, preliminary data or results shall be made available within the forty-five (45) days period and quality assured data or results shall be submitted as they become available but in no event later than ninety (90)

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 20 August 23, 1989

Form 08D-183 12-8-76 DOJ

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days after the sampling or testing. These periods can be extended upon mutual agreement among the Project Managers.

11.2 At the request of either the Ecology or U.S. EPA Project Manager, USAF shall allow split or duplicate samples to be taken by Ecology or U.S. EPA during sample collection conducted during the implementation of this Agreement. USAF's Project Manager shall notify the U.S. EPA and Ecology Project Managers not less than ten (10) business days in advance of any well drilling, sample collection, or other monitoring activity, conducted pursuant to this Agreement. The ten-day notification can be waived upon mutual agreement among the Project Managers for USAF, U.S. EPA, and Ecology.

11.3 If preliminary analysis indicates a potential imminent and substantial endangerment to the public health, all Project Managers shall be immediately notified.

XII. QUALITY ASSURANCE

12.1 Throughout all sample collection, transportation, and analyses activities conducted in connection with this Agreement, USAF shall use procedures for quality assurance, and for quality control, and for chain-of-custody in accordance with approved U.S. EPA methods, including "Interim Guidelines and Specifications for Preparing Quality Assurance Project Plans," QAMS-005/80, "Data Quality Objective Guidance," U.S. EPA 1540/687/003 and 004, and subsequent amendments to such

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FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 21 August 23, 1989

guidelines. USAF shall require each laboratory it uses to perform any analysis according to approved U.S. EPA methods and to participate in a quality assurance/quality control program equivalent to that which is followed by U.S. EPA and which is consistent with U.S. EPA document QAMS-005/80.

XIII. <u>REPORTING</u>

13.1 USAF shall submit to Ecology and U.S. EPA quarterly or, at the option of USAF, more frequent written progress reports which describe the actions which USAF has taken during the previous quarter to implement the requirements of this Agreement. Progress reports shall also describe the activities scheduled to be taken during the upcoming quarter. Progress reports shall be prepared and submitted in accordance with the Work Plans.

XIV. NOTICE TO THE PARTIES

14.1 All Parties shall expeditiously transmit primary and secondary documents, and all notices required herein. Time limitations shall commence upon receipt.

14.2 Notice to the individual Parties shall be provided under this Agreement to the following addresses:

(a) For the USAF: 62 ABG/DEEV Attn: Michael Grenko McChord AFB, Washington 98438-5436 (206) 984-3913

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 22 August 23, 1989

Form 080-183 12-8-76 DOJ

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(b) For U.S. EPA: Robert A. Poss Region 10 U.S. Environmental Protection Agency 1200 Sixth Avenue, HW-114 Seattle, Washington 98101 (206) 442-1388

(c) For the State of Washington
 Washington State Department of Ecology
 Attn: Fred Gardner
 Mail Stop PV-11
 Olympia, Washington 98504-8711
 (206) 438-3014

XV. PERMITS

The Parties recognize that the requirement 15.1 to obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP. The Parties further recognize ongoing hazardous waste management activities at the Site may require the issuance of permits under federal and state laws. This Agreement does not affect the requirements, if any, to obtain such permits. However, if a permit is issued for ongoing hazardous waste management activities at either Site, U.S. EPA shall reference and incorporate any appropriate provisions, including appropriate schedules (and the provisions for extension of such schedules), of this Agreement into such permit. The Parties intend that the judicial review of any permit conditions which reference this Agreement shall, to the extent authorized by law, only be reviewed under the provisions of CERCLA.

15.2 If a permit which is necessary for implementation of this Agreement is not issued, or is issued or FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 23 August 23, 1989

Form CBD-183 12-8-76 DOJ

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renewed in a manner which is materially inconsistent with the requirements of this Agreement, USAF agrees it shall notify Ecology and U.S. EPA of its intention to propose necessary modifications to this Agreement to obtain conformance with the permit (or lack thereof). Notification by USAF of its intention to propose modifications shall be submitted within seven (7) calendar days of receipt by USAF of notification that: (1) a permit will not be issued; (2) a permit has been issued or reissued; or (3) a final determination with respect to any appeal related to the issuance of a permit has been entered. Within thirty (30) days from the date it submits its notice of intention to propose modifications, USAF shall submit to Ecology and U.S. EPA its proposed modifications to this Agreement with an explanation of its reasons in support thereof.

15.3 Ecology and U.S. EPA shall review USAF's proposed modifications to this Agreement made pursuant to this Part. If USAF submits proposed modifications prior to a final determination of any appeal taken on a permit needed to implement this Agreement, Ecology and U.S. EPA may elect to delay review of the proposed modifications until after such final determination is entered. If Ecology and U.S. EPA elect to delay review, USAF shall continue implementation of this Agreement which can be reasonably implemented pending final resolution of the permit issue(s).

15.4 During any appeal of any permit required to implement this Agreement or during review of any of USAF's FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 24 August 23, 1989

Form 08D-183 12-8-76 DOJ

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proposed modifications as provided in Paragraph 15.2 above, USAF shall continue to implement those portions of this Agreement which can be reasonably implemented pending final resolution of the permit issue(s).

XVI. RETENTION OF RECORDS

16.1 The Parties shall preserve for a minimum of ten (10) years after termination of this Agreement all records and documents in their possession or in the possession of their divisions, employees, agents, accountants, contractors, or attorneys which relate to the presence of hazardous wastes and constituents, hazardous substances, pollutants, and contaminants at the Site or to the implementation of this Agreement, despite any document retention policy to the contrary. After this ten (10) year period, the Parties shall notify one another at least forty-five (45) days prior to destruction or disposal of any such documents or records. Upon request by any Party, all Parties shall make available such records or documents, or true copies to one another, subject to attorney-client privilege.

XVII. PUBLIC PARTICIPATION AND ADMINISTRATIVE RECORD

17.1 The Parties agree that any subsequent proposed plan considered for remedial action at the Site arising out of this Agreement shall comply with public participation requirements of Section 117 of CERCLA, 42 U.S.C. § 9617.

17.2 USAF agrees it shall establish and maintain FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 25 August 23, 1989

Form CBD-183 12-8-76 DOJ

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separate Administrative Records at or near the Sites in accordance with Section 113(k) of CERCLA, 42 U.S.C. § 9613(k), and that a copy of this Agreement shall be placed in each of the two (2) Administrative Records. Each Administrative Record developed by USAF shall be periodically updated and a copy of each document included in each Administrative Record will be provided to U.S. EPA and Ecology.

XVIII. CREATION OF DANGER/EMERGENCY ACTION

18.1 In the event U.S. EPA or Ecology determine that activities conducted pursuant to this Agreement, or any other circumstances or activities, are creating an imminent and substantial endangerment to the health or welfare of the people on the Sites or in the surrounding area or to the environment, U.S. EPA or Ecology may require or order USAF to stop further implementation of this Agreement for twenty-four (24) hours or, upon agreement of the Parties, such period of time as needed to abate the danger. Any unilateral work stoppage for longer than twenty-four (24) hours requires the concurrence of the U.S. EPA Division Director, in accordance with Paragraph 21.9.

18.2 In the event USAF determines that activities undertaken in furtherance of this Agreement or any other circumstances or activities at either Site are creating an imminent and substantial endangerment to the health or welfare of the people on the Site or in the surrounding area or to the environment, USAF may stop implementation of this Agreement

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 26 August 23, 1989

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for such periods of time necessary for U.S. EPA to evaluate the situation and determine whether USAF should proceed with implementation of the Agreement or whether the work stoppage should be continued until the danger is abated. USAF shall notify the Project Manager as soon as is possible, but not later than twenty-four (24) hours after such stoppage of work, and provide U.S. EPA with documentation of its analysis in reaching this determination. If U.S. EPA disagrees with the USAF determination, it may require USAF to resume implementation of this Agreement.

18.3 If U.S. EPA concurs in the work stoppage by USAF, or if U.S. EPA or Ecology require or order a work stoppage, USAF's obligations shall be suspended and the time periods for performance of that work, as well as the time period for any other work dependent upon the work which was stopped, shall be extended, pursuant to Part XXV of this Agreement. Any disagreements pursuant to this Part shall be resolved through the dispute resolution procedures in Part XXI of the Agreement by referral directly to the DRC committee.

XIX. <u>FIVE YEAR REVIEW</u>

19.1 If a remedial action is selected that results in any hazardous substances, pollutants, or contaminants remaining at a Site, the Parties shall review such remedial action no less often than each five (5) years after the initiation of such remedial action to assure that human health FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 27 August 23, 1989

Form C6D-183 12-8-76 DOJ

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and the environment are being protected by the remedial action being implemented. The U.S. EPA Project Manager and the Ecology Project Manager shall advise the USAF Project Manager of their findings in this regard. If USAF determines that additional action is required, the Agreement may be amended pursuant to Part XXXIII. USAF determination under this Part shall be subject to dispute resolution by the other Parties.

XX. CONSULTATION WITH U.S. EPA AND ECOLOGY

A. <u>Applicability</u>

20.1 The provisions of this Part establish the procedures that shall be used by USAF, U.S. EPA, and Ecology to provide the Parties with appropriate notice, review, comment, and response to comments regarding RI/FS and RD/RA documents, specified herein as either primary or secondary documents. In accordance with Section 120 of CERCLA and 10 U.S.C. § 2705, USAF will normally be responsible for issuing primary and secondary documents to U.S. EPA and Ecology. As of the effective date of this Agreement, all draft and final reports for any deliverable document identified herein shall be prepared, distributed, and subject to dispute in accordance with Paragraphs 20.3 through 20.24.

20.2 The designation of a document as "draft" or "final" is solely for purposes of consultation with U.S. EPA and Ecology in accordance with this Part. Such designation does not affect the obligation of the Parties to issue documents, which

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 28 August 23, 1989

28 Form CBD-1B3

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may be referred to herein as "final," to the public for review and comment as appropriate and as required by law.

B. <u>General Process for RI/FS and RD/RA documents</u>:

20.3 Primary documents include those reports that are major, discrete portions of RI/FS or RD/RA activities. Primary documents are initially issued by USAF in draft subject to review and comment by U.S. EPA and Ecology. Following receipt of comments on a particular draft primary document, USAF will respond to the comments received and issue a draft final primary document subject to dispute resolution. The draft final primary document will become the final primary document either thirty (30) days after the issuance of a draft final document if dispute resolution is not invoked or as modified by decision of the dispute resolution process.

20.4 Secondary documents include those reports that are discrete portions of the primary documents and are typically input or feeder documents. Secondary documents are issued by USAF in draft subject to review and comment by U.S. EPA and Ecology. Although USAF will respond to comments received, the draft secondary documents may be finalized in the context of the corresponding primary documents. A secondary document may be disputed at the time the corresponding draft final primary document is issued.

C. <u>Primary Reports</u>:

20.5 USAF shall complete and transmit draft reports for the following primary documents to U.S. EPA and FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 29 August 23, 1989

Form CBD-183 12-8-76 DOJ

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1 Ecology for review and comment in accordance with the provisions 2 of this Part: 3 Scope of Work (a) 4 RI/FS Work Plan, including Sampling and Analysis (b) Plan, QAPP, Community Relations Plan, Data 5 Management Plan, and Health and Safety Plan 6 (c) Risk Assessment 7 (d) RI Report, including the Initial Screening of Alternatives 8 FS Report (e) 9 (f) Proposed Plan 10 (q) Record of Decision 11 (h) Remedial Design 12 (i) Remedial Action Work Plan 13 20.6 Only the draft final reports for the primary 14 documents identified above shall be subject to dispute 15 resolution. USAF shall complete and transmit draft primary 16 documents in accordance with the timetable and deadlines 17 established in Part XXIV of this Agreement. Primary documents 18 may include target dates for subtasks as provided for in 19 Paragraph 20.8. The purpose of target dates is to assist USAF 20 in meeting deadlines, but target dates do not become enforceable 21 by their inclusion in the primary documents and are not subject 22 to Parts XXII, XXIV, and/or XXV. 23 Secondary Documents: D. 24 20.7 USAF shall complete and transmit draft 25 reports for the following secondary documents to U.S. EPA and · 26 27 FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 30 August 23, 1989 28 Form OBD-183

2-8-76 DOJ

Ecology for review and comment in accordance with the provisions of this Part:

- (a) Initial Remedial Action/Data Quality Objectives
- (b) Site Characterization Summary
- (c) Detailed Analysis of Alternatives
- (d) Post-Screening Investigation Work Plan
- (e) Treatability Studies
- (f) Sampling and Data Results

20.8 Although U.S. EPA and Ecology may comment on the draft reports for the secondary documents listed above, such documents shall not be subject to dispute resolution except as provided by Paragraph 20.3. Target dates shall be established for the completion and transmission of draft secondary reports pursuant to Part XXIV of this Agreement.

E. <u>Meetings of the Project Managers on Development of Reports</u>

20.9 The Project Managers shall meet approximately every thirty (30) days, except as otherwise agreed by the Parties, to review and discuss the progress of work being performed at the Site on the primary and secondary documents. Prior to preparing any draft report specified in Paragraphs 20.5 and 20.7 above, the Project Managers shall meet to discuss the report results in an effort to reach a common understanding, to the maximum extent practicable, with respect to the results to be presented in the draft report.

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FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 31 August 23, 1989

Form CBD-183 12-8-76 DOJ F. Identification and Determination of Potential ARARS 20.10 For those primary reports or secondary documents that consist of or include ARAR determinations, prior to the issuance of a draft report, the Project Managers shall meet to identify and propose, to the best of their ability, all potential ARARs pertinent to the report being addressed. Draft ARAR determinations shall be prepared by USAF in accordance with Section 121(d)(2) of CERCLA, the NCP, and pertinent guidance issued by U.S. EPA and Ecology, which is not inconsistent with CERCLA and the NCP.

20.11 In identifying potential ARARs, the Parties recognize that actual ARARs can be identified only on a site-specific basis and that ARARs depend on the specific hazardous substances, pollutants, and contaminants at a site, the particular actions proposed as a remedy, and the characteristics of a site. The Parties recognize that ARAR identification is necessarily an iterative process and that potential ARARs must be re-examined throughout the RI/FS process until a ROD is issued.

G. <u>Review and Comment on Draft Reports</u>

20.12 USAF shall complete and transmit each draft primary report to U.S. EPA and Ecology on or before the corresponding deadline established for the issuance of the report. USAF shall complete and transmit the draft secondary document in accordance with the target dates established for the issuance of such reports established pursuant to Part VIII of

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 32 August 23, 1989

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Unless the Parties mutually agree to another 20.13 time period, all draft reports shall be subject to a thirty (30) day period for review and comment. Review of any document by U.S. EPA or Ecology may concern all aspects of the report (including completeness) and should include, but is not limited to, technical evaluation of any aspect of the document, and consistency with CERCLA, the NCP, and any pertinent guidance or policy issued by the U.S. EPA or Ecology. Comments by U.S. EPA and Ecology shall be provided with adequate specificity so that USAF may respond to the comments and, if appropriate, make changes to the draft report. Comments shall refer to any pertinent sources of authority or references upon which the comments are based, and, upon request of USAF, U.S. EPA and Ecology shall provide a copy of the cited authority or reference. In cases involving complex or unusually lengthy reports, U.S. EPA and Ecology may extend the thirty (30) day comment period for an additional twenty (20) days by written notice to USAF prior to the end of the thirty (30) day period. On or before the close of the comment period, U.S. EPA and Ecology shall transmit by next day mail their written comments to USAF.

20.14 Representatives of USAF shall make themselves readily available to U.S. EPA and Ecology during the comment period for purposes of informally responding to questions and comments on draft reports. Oral comments made

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 33 August 23, 1989

Form OBD-183 12-8-76 DOJ during such discussions need not be the subject of a written response by USAF on the close of the comment period.

20.15 In commenting on a draft report which contains a proposed ARAR determination, U.S. EPA and Ecology shall include a reasoned statement of whether they object to any portion of the proposed ARAR determination. To the extent that U.S. EPA and Ecology do object, they shall explain the basis for their objection in detail and shall identify any ARARs which they believe were not properly addressed in the proposed ARAR determination.

Following the close of the comment period 20.16 for a draft report, USAF shall give full consideration to all written comments on the draft report submitted during the comment period. Within thirty (30) days of the close of the comment period on a draft secondary report, USAF shall transmit to U.S. EPA and Ecology its written response to comments received within the comment period. Within thirty (30) days of the close of the comment period on a draft primary report, USAF shall transmit to U.S. EPA and Ecology a draft final primary report, which shall include USAF's response to all written comments, received within the comment period. While the resulting draft final report shall be the responsibility of USAF, it shall be the product of consensus to the maximum extent possible.

20.17 USAF may extend the thirty (30) day period for either responding to comments on a draft report or for FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 34 August 23, 1989

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Form 08D-183 2-8-76 DOJ
issuing the draft final primary report for an additional twenty (20) days by providing notice to U.S. EPA and Ecology. In appropriate circumstances, this time period may be further extended in accordance with Part XXV.

. <u>Availability of Dispute Resolution for</u> Draft Final Primary Documents

20.18 Dispute resolution shall be available to the Parties for draft final primary reports as set forth in Part XXI.

20.19 When dispute resolution is invoked on a draft primary report, work may be stopped in accordance with the procedures set forth in Part XXI regarding dispute resolution.

I. <u>Finalization of Reports</u>:

20.20 The draft final primary report shall serve as the final primary report if no Party invokes dispute resolution regarding the document or, if invoked, at completion of the dispute resolution process should USAF's position be sustained. If USAF's determination is not sustained in the dispute resolution process, USAF shall prepare, within not more than thirty-five (35) days, a revision of the draft final report which conforms to the results of dispute resolution. In appropriate circumstances, the time period for this revision period may be extended in accordance with Part XXV hereof.

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J. Subsequent Modifications of Final Reports

20.21 Following finalization of any primary report pursuant to Paragraph 20.20 above, U.S. EPA, Ecology, or USAF may seek to modify the report, including seeking additional

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 35 August 23, 1989

Form C8D-183 12-8-76 DOJ field work, pilot studies, computer modeling, or other supporting technical work, only as provided in Paragraphs 20.22 and 20.23.

20.22 U.S. EPA, Ecology, or USAF may seek to modify a report after finalization if it determines, based on new information (i.e., information that became available, or conditions that became known, after the report was finalized) that the requested modification is necessary. U.S. EPA, Ecology, or USAF may seek such a modification by submitting a concise written request to the Project Managers of the other Parties. The request shall specify the nature of the requested modification and how the request is based on new information.

20.23 In the event that a consensus among the Parties is reached, the modification shall be incorporated by reference and become fully enforceable under the Agreement pursuant to Part XXXIII. In the event that a consensus is not reached by the Project Managers on the need for a modification, either U.S. EPA, Ecology, or USAF may invoke dispute resolution as provided in Part XXI to determine if such modification shall be conducted. Modification of a report shall be required only upon a showing that: (1) the requested modification is based on significant new information, and (2) the requested modification could be of significant assistance in evaluating impacts on the public health or the environment, in evaluating the selection of remedial alternatives, or in protecting human health and the environment.

FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 36 August 23, 1989

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20.24 Nothing in this Subpart shall alter U.S. EPA's or Ecology's ability to request the performance of additional work which was not contemplated by this Agreement. USAF's obligation to perform such work must be established by either a modification of a report or document or by amendment to this Agreement.

XXI. <u>RESOLUTION OF DISPUTES</u>

21.1 Except as specifically set forth elsewhere in this Agreement, if a dispute arises under this Agreement, the procedures of this Part shall apply. All Parties to this Agreement shall make reasonable efforts to informally resolve disputes at the Project Manager or immediate supervisor level. If resolution cannot be achieved informally, the procedures of this Part shall be implemented to resolve a dispute.

21.2 Within thirty (30) days after: (1) the issuance of a draft final primary document pursuant to this Agreement, or (2) any action which leads to or generates a dispute, the disputing Party shall submit to the Dispute Resolution Committee ("DRC") a written statement of dispute setting forth the nature of the dispute, the work affected by the dispute, the disputing Party's position with respect to the dispute and the technical, legal, or factual information the disputing Party is relying upon to support its position.

21.3 Prior to any Party's issuance of a written statement of dispute, the disputing Party shall engage the other FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 37 August 23, 1989

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Party in informal dispute resolution among the Project Managers and/or their immediate supervisors. During this informal dispute resolution period the Parties shall meet as many times as are necessary to discuss and attempt resolution of the dispute.

The DRC will serve as a forum for resolution 21.4 of disputes for which agreement has not been reached through informal dispute resolution. The Parties shall each designate one individual and an alternate to serve on the DRC. The individuals designated to serve on the DRC shall be employed at the policy level (SES or equivalent) or be delegated the authority to participate on the DRC for the purposes of dispute resolution under this Agreement. The U.S. EPA representative on the DRC is the Hazardous Waste Division Director ("Division Director") of U.S. EPA's Region 10. USAF's designated member is the Chairman, Environmental Protection Committee, Headquarters Military Airlift Command. Ecology's designated member is the Program Manager, Hazardous Waste Investigation and Cleanup, Washington Department of Ecology. Written notice of any delegation of authority from a Party's designated representative on the DRC shall be provided to all other Parties.

21.5 Following elevation of a dispute to the DRC, the DRC shall have twenty-one (21) days to unanimously resolve the dispute and issue a written decision. If the DRC is unable to unanimously resolve the dispute within this twenty-one (21) day period the written statement of dispute shall be forwarded

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 38 August 23, 1989

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to the Senior Executive Committee (SEC) for resolution, within seven (7) days after the close of the twenty-one (21) day resolution period.

The SEC will serve as the forum for 21.6 resolution of disputes for which agreement has not been reached by the DRC. The U.S. EPA representative on the SEC is the Regional Administrator of U.S. EPA's Region 10. USAF's representative on the SEC is the Deputy Assistant Secretary of the Air Force for Environment, Safety and Occupational Health. Ecology's representative on the SEC is the Director of the Washington Department of Ecology. The SEC members shall, as appropriate, confer, meet, and exert their best efforts to resolve the dispute and issue a written decision. If unanimous resolution of the dispute is not reached within twenty-one (21) days, U.S. EPA's Regional Administrator shall issue a written position on the dispute. USAF or Ecology may, within fourteen (14) days of the Regional Administrator's issuance of U.S. EPA's position, issue a written notice elevating the dispute to the Administrator of U.S. EPA for resolution in accordance with all applicable laws and procedures. In the event that USAF or Ecology elect not to elevate the dispute to the Administrator within the designated fourteen (14) day escalation period, USAF and/or Ecology shall be deemed to have agreed with the Regional Administrator's written position with respect to the dispute.

21.7 Upon escalation of a dispute to the Administrator of U.S. EPA pursuant to Paragraph 21.6, the FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 39 August 23, 1989

Form 08D-183 12-8-76 DOJ

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Administrator will review and resolve the dispute within twenty-one (21) days. Upon request, and prior to resolving the dispute, the U.S. EPA Administrator shall meet and confer with USAF's Secretariat Representative and a representative from Ecology to discuss the issue(s) under dispute. The Administrator will provide notice to all Parties of any Party's request to meet or confer with respect to any such dispute and will provide an adequate opportunity for all Parties to participate in any meeting or conference convened to resolve such dispute. Upon resolution, the Administrator shall provide USAF and Ecology with a written final decision setting forth resolution of the dispute. The duties of the Administrator set forth in this Part shall not be delegated.

21.8 The pendency of any dispute under this Part shall not affect USAF's responsibility for timely performance of the work required by this Agreement, except that the time period for completion of work affected by such dispute shall be extended for a period of time usually not to exceed the actual time taken to resolve any good faith dispute in accordance with the procedures specified herein. All elements of the work required by this Agreement which are not affected by the dispute shall continue and be completed in accordance with the applicable schedule.

21.9 When dispute resolution is in progress, work affected by the dispute will immediately be discontinued if the Division Director for U.S. EPA's Region 10 or the Ecology

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 40 August 23, 1989

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Program Manager request, in writing, that work related to the dispute be stopped because, in U.S. EPA's or Ecology's opinion, such work is inadequate or defective, and such inadequacy or defect is likely to yield an adverse effect on human health or the environment, or is likely to have a substantial adverse effect on the remedy selection or implementation process. TO the extent possible, U.S. EPA and Ecology shall consult with all parties prior to initiating a work stoppage request. After stoppage of work, if USAF believes that the work stoppage is inappropriate or may have potential significant adverse impacts, USAF may meet with the U.S. EPA Division Director and Ecology equivalent to discuss the work stoppage. Following this meeting, and further consideration of the issues, the U.S. EPA Division Director will issue, in writing, a final decision with respect to the work stoppage. The final written decision of the U.S. EPA Division Director may immediately be subjected to formal dispute resolution. Such dispute may be brought directly to either the DRC or the SEC, at the discretion of USAF or Ecology.

21.10 Within twenty-one (21) days of resolution of a dispute pursuant to the procedures specified in this Part, USAF shall incorporate the resolution and final determination into the appropriate plan, schedule, or procedures and proceed to implement this Agreement according to the amended plan, schedule, or procedures.

21.11 Resolution of a dispute pursuant to this FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 41 August 23, 1989

Form CBD-183 12-8-76 DOJ

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Part of the Agreement constitutes a final resolution of that dispute arising under this Agreement. All Parties shall abide by all terms and conditions of any final resolution of dispute obtained pursuant to this Part of this Agreement.

XXII. <u>ENFORCEABILITY</u>

22.1

The Parties agree that:

(A) Upon its effective date, this Agreement is enforceable by any person pursuant to Section 310 of CERCLA,
42 U.S.C. § 9659, and any violation of such standard, regulation, condition, requirement, or order contained herein will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659(c) and 9609;

(B) All timetables or deadlines associated with the RI/FS shall be enforceable by any person pursuant to Section 310 of CERCLA, 42 U.S.C. § 9659, and any violation of such timetables or deadlines will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659(c) and 9609;

(C) All terms and conditions of this Agreement which relate to interim or final remedial actions, including corresponding timetables, deadlines, or schedules, and all work associated with the interim or final remedial actions, shall be enforceable by any person pursuant to Section 310(c) of CERCLA, 42 U.S.C. § 9659(c), and any violation of such terms or conditions will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659(c) and 9609; and

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 42 August 23, 1989

Form C8D-183 2-8-76 DOJ

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(D) Any final resolution of a dispute pursuant
to Part XXI of this Agreement which establishes a term,
condition, timetable, deadline, or schedule shall be enforceable
by any person pursuant to Section 310(c) of CERCLA, 42 U.S.C.
§ 9659(c), and any violation of such term, condition, timetable,
deadline, or schedule will be subject to civil penalties under
Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659(c) and 9609.

22.2 Nothing in this Agreement shall be construed as authorizing any person to seek judicial review of any action or work where review is barred by any provision of CERCLA, including Section 113(h) of CERCLA, 42 U.S.C. § 9613(h).

22.3 The Parties agree that all Parties shall have the right to enforce the terms of this Agreement.

XXIII. STIPULATED PENALTIES

23.1 In the event that USAF fails to submit a primary document to U.S. EPA and Ecology pursuant to the appropriate timetable or deadline in accordance with the requirements of this Agreement, or fails to comply with a term or condition of this Agreement which relates to an interim or final remedial action, U.S. EPA may assess, after consultation with Ecology, a stipulated penalty against USAF. A stipulated penalty may be assessed in an amount not to exceed \$5,000 for the first week (or part thereof), and \$10,000 for each additional week (or part thereof) for which a failure set forth in this paragraph occurs.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 43 August 23, 1989

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23.2 Upon determining that USAF has failed in a manner set forth in Paragraph 23.1, U.S. EPA shall so notify USAF in writing. If the failure in question is not already subject to dispute resolution at the time such notice is received, USAF shall have fifteen (15) days after receipt of the notice to invoke dispute resolution on the question of whether the failure did in fact occur. USAF shall not be liable for the stipulated penalty assessed by U.S. EPA if the failure is determined, through the dispute resolution process, not to have occurred. No assessment of a stipulated penalty shall be final until the conclusion of dispute resolution procedures related to the assessment of the stipulated penalty.

23.3 The annual reports required by Section 120(e)(5) of CERCLA, 42 U.S.C. § 9620(e)(5), shall include, with respect to each final assessment of a stipulated penalty against USAF under this Agreement, each of the following:

- A. The facility responsible for the failure;
- B. A statement of the facts and circumstances giving rise to the failure;

C. A statement of any administrative or other corrective action taken at the relevant facility, or a statement of why such measures were determined to be inappropriate;

D. A statement of any additional action taken by or at the facility to prevent recurrence of the same type of failure; and

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 44 August 23, 1989

Form CBD-183

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The total dollar amount of the stipulated penalty assessed for the particular failure. Stipulated penalties assessed pursuant to 23.4 this Part shall be payable to the Hazardous Substances Response Trust Fund only in the manner and to the extent expressly provided for in Acts authorizing funds for, and appropriations to, DOD.

23.5 In no event shall this Part give rise to a stipulated penalty in excess of the amount set forth in Section 109 of CERCLA, 42 U.S.C. § 9609.

23.6 This Part shall not affect USAF's ability to obtain an extension of a timetable, deadline, or schedule pursuant to Part XXV of this Agreement.

23.7 Nothing in this Agreement shall be construed to render any officer or employee of USAF personally liable for the payment of any stipulated penalty assessed pursuant to this Part.

XXIV. DEADLINES

24.1 Within twenty-one (21) days of the effective date of this Agreement, USAF shall propose deadlines for completion of the following draft primary documents:

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Form QBD-183 2-8-76 DOJ

Scope of Work в. RI/FS Work Plan, including Sampling and Analysis Plan, QAPP, Community Relations Plan, Data Management Plan, and Health and Safety Plan Risk Assessment c.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 45 August 23, 1989 RI Report, including the Initial Screening of Alternatives FS Report Proposed Plan Record of Decision

24.2 With respect to the McChord Area D/ALG Site, the deadlines have been met for the submittal of the Scope of Work, and the RI/FS Work Plan, including Sampling and Analysis Plan, QAPP, Community Relations Plan, Data Management Plan, and Health and Safety Plan pursuant to this Agreement.

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24.3 With respect to the McChord Washrack/ Treatment Site, USAF shall submit a Scope of Work by no later than September 15, 1989. Within one hundred and fifty (150) days of receipt of U.S. EPA and Ecology's comments, USAF shall submit a draft RI/FS Work Plan. It is the expectation of the Parties that USAF will submit the final RI/FS Report no later than September 15, 1991.

24.4 Within fifteen (15) days of receipt of the proposed deadlines submitted pursuant to Paragraph 24.1, U.S. EPA, in conjunction with Ecology, shall review and provide comments to USAF regarding the proposed deadlines. Within fifteen (15) days following receipt of the comments USAF shall, as appropriate, make revisions and reissue the proposal. The Parties shall meet as necessary to discuss and finalize the proposed deadlines. If the Parties agree on proposed deadlines, the finalized deadlines shall be incorporated into the appropriate Work Plans. If the Parties fail to agree within thirty (30) days on the proposed deadlines, the matter shall

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 46 August 23, 1989

Form CBD-183 12-8-76 DOJ

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immediately be submitted for dispute resolution pursuant to Part XXI of this Agreement. The final deadlines established pursuant to this paragraph shall be published by U.S. EPA, in conjunction with Ecology.

24.5 Within twenty-one (21) days of issuance of each Record of Decision, USAF shall propose deadlines for completion of the following draft primary documents:

A. Remedial Design

B. Remedial Action Work Plan

These deadlines shall be proposed, finalized, and published utilizing the same procedures set forth in Paragraphs 24.1 and 24.4 above.

24.6 The deadlines set forth in this Part, or to be established as set forth in this Part, may be extended pursuant to Part XIII of this Agreement. The Parties recognize that one possible basis for extension of the deadlines for completion of the RI/FS Reports is the identification of significant new Site conditions during the performance of the RI.

XXV. EXTENSIONS

25.1 Either a timetable and deadline or a schedule shall be extended upon receipt of a timely request for extension and when good cause exists for the requested extension. Any request for extension by USAF shall be submitted in writing to the Project Managers and shall specify:

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FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 47 August 23, 1989

1 2	A. The timetable and deadline or the schedule that is sought to be extended;
3	B. The length of the extension sought;
4	C. The good cause(s) for the extension; and
5	D. Any related timetable and deadline or schedule that would be affected if the
6	extension were granted.
7	Good cause exists for an extension when sought in regard to:
8	A. An event of force majeure;
9	B. A delay caused by another Party's failure to meet any requirement of this Agreement;
10	C. A delay caused by the good faith invocation of dispute resolution or the initiation of
11	judicial action;
12	D. A delay caused, or which is likely to be
13	caused, by the grant of an extension in regard to another timetable and deadline or
14	schedule; and
15	E. Any other event or series of events mutually agreed to by the Parties as
16	constituting good cause.
17	25.2 Absent agreement of the Parties with respect
18	to the existence of good cause, USAF may seek and obtain a
19	determination through the dispute resolution process that good
20	cause exists.
21	25.3 Within seven (7) days of receipt of a
22	request for an extension of a timetable and deadline or a
23	schedule, U.S. EPA and Ecology shall advise USAF in writing of
	their respective position on the request. Any failure by U.S.
24	EPA or Ecology to respond within the 7-day period shall be
25	deemed to constitute concurrence in the request for extension.
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27	FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 48 August 23, 1989
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Form CBD-183 12-8-76 DOJ	

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If U.S. EPA or Ecology does not concur in the requested extension, it shall include in its statement of nonconcurrence an explanation of the basis for its position.

25.4 If there is consensus among the Parties that the requested extension is warranted, USAF shall extend the affected timetable and deadline or schedule accordingly. If there is no consensus among the Parties as to whether all or part of the requested extension is warranted, the timetable and deadline or schedule shall not be extended except in accordance with determination resulting from the dispute resolution process.

25.5 Within seven (7) days of receipt of a statement of nonconcurrence with the requested extension, USAF may invoke dispute resolution.

25.6 A timely and good faith request for an extension shall toll any assessment of stipulated penalties or application for judicial enforcement of the affected timetable and deadline or schedule until a decision is reached on whether the requested extension will be approved. If dispute resolution is invoked and the requested extension is denied, stipulated penalties may be assessed and may accrue from the date of the original timetable, deadline, or schedule. Following the grant of an extension, an assessment of stipulated penalties or an application for judicial enforcement may be sought only to compel compliance with the timetable and deadline or schedule as most recently extended.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 49 August 23, 1989

28 Form 08D-183 2-8-76 DOJ

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XXVI. FORCE MAJEURE

26.1 Force Majeure shall mean any event arising from causes beyond the control of a Party that causes a delay in or prevents the performance of any obligation under this Agreement, including, but not limited to:

A. acts of God; fire, war; insurrection; civil disturbance; or explosion;

B. unanticipated breakage or accident to machinery, equipment, or lines of pipe despite reasonably diligent maintenance;

C. adverse weather conditions that could not be reasonably anticipated, or unusual delay in transportation;

D. restraint by court order or order of public authority;

E. inability to obtain, at a reasonable cost and after exercise of reasonable diligence, any necessary authorizations, approvals, permits, or licenses due to action or inaction of any governmental agency or authority other than USAF;

F. delays caused by compliance with applicable statutes or regulations governing contracting, procurement, or acquisition procedures, despite the exercise of reasonable diligence; and

G. insufficient availability of appropriated funds, if USAF shall have made timely request for such funds as part of the budgetary process as set forth in Section XXVII of this Agreement. If such an event occurs, Ecology may exercise its FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 50 August 23, 1989

Form OBD-183 12-8-76 DOJ

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rights as provided in Paragraph 27.6, but U.S. EPA shall be bound by this force majeure and shall not assess stipulated penalties.

26.2 Force Majeure shall also include any strike or other labor dispute, whether or not within the control of the Parties affected thereby. Force Majeure shall not include increased costs or expenses of response actions, whether or not anticipated at the time such response actions were initiated.

26.3 Any claim of Force Majeure shall be subject to dispute resolution and, where applicable, to the limitations of Paragraph 27.6.

XVII. <u>FUNDING</u>

27.1 It is the expectation of the Parties to this Agreement that all obligations of USAF arising under this Agreement will be fully funded. USAF agrees to seek sufficient funding through the DOD budgetary process to fulfill its obligations under this Agreement.

27.2 In accordance with Section 120(e)(5)(B) of CERCLA, 42 U.S.C. § 9620(e)(5)(B), USAF shall provide to DOD for its annual report to Congress the specific cost estimates and budgetary proposals associated with the implementation of this Agreement.

27.3 Funds authorized and appropriated annually by Congress under the "Environmental Restoration, Defense" appropriation in the U.S. Department of Defense Appropriation Act and FEDERAL FACILITY AGREEMENT, McCHORD AFB - Page 51 August 23, 1989

Form C8D-183 12-8-76 DOJ

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allocated by the DASD(E) to USAF will be the source of funds for activities required by this Agreement consistent with Section 211 of SARA, 10 U.S.C. Chapter 160. However, should the Environmental Restoration, Defense appropriation be inadequate in any year to meet the total USAF CERCLA implementation requirements, DOD shall employ and USAF shall follow a standardized DOD prioritization process which allocates that year's appropriations in a manner which maximizes the protection of human health and the environment. A standardized DOD prioritization model shall be developed and utilized with the assistance of U.S. EPA and Ecology.

27.4 Any requirement for the payment or obligation of funds, including stipulated penalties, by USAF established by the terms of this Agreement shall be subject to the availability of appropriated funds, and no provision herein shall be interpreted to require obligation or payment of funds in violation of the Anti-Deficiency Act, 31 U.S.C. § 1341. In cases where payment or obligation of funds, including stipulated penalties, would constitute a violation of the Anti-Deficiency Act, the dates established requiring the payment or obligation of such funds shall be appropriately adjusted.

27.5 If appropriated funds are not available to fulfill USAF's obligations under this Agreement, U.S. EPA and Ecology reserve the right to initiate an action against any other person or to take any response action which would be appropriate absent this Agreement.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 52 August 23, 1989

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Form CBD-183 12-8-76 DOJ

USAF maintains that any requirement for the 27.6 payment or obligation of funds under this Agreement is subject to the availability of appropriated funds, and that the unavailability of such funds constitutes a valid defense to any judicial action that might be brought to enforce the terms of this Agreement. Notwithstanding Paragraphs 27.1, 27.2, 27.3, 27.4, and 27.5 above, Ecology does not agree that lack of appropriation or funding constitutes a valid defense to performance by USAF. However, the Parties agree and stipulate that it is premature to raise and adjudicate the validity of such a defense at this time. If sufficient funds are not available to fulfill USAF's obligations under this Agreement, the Parties shall meet to discuss the funding shortfall, the ways of resolving it, and whether it is appropriate to adjust the deadlines set forth pursuant to Part XXIV affected by the funding shortfall. Any Party may elevate the issue(s) directly to the SEC for resolution. Six (6) months following the failure of USAF to meet a deadline because of lack of funding, Ecology shall have the right to seek judicial enforcement of this Agreement. This Paragraph is not subject to Part XXI, but does not exclude the consensual use of Part XXV. Acceptance of this Paragraph 27.6 does not constitute a waiver by USAF of the applicability of any appropriate provisions of the Anti-Deficiency Act, 31 U.S.C. § 1341, to the terms of this Agreement.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 53

August 23, 1989

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Form 08D-183 12-8-76 DOJ XXVIII. RECOVERY OF EXPENSES

28.1 USAF and U.S. EPA agree to amend this Part at a later date in accordance with any subsequent resolution of the currently contested issue of cost reimbursement.

28.2 USAF agrees to request funding and reimburse Ecology, subject to the conditions and limitations set forth in this Part; and subject to Section XXVII, for all reasonable costs it incurs in providing services in direct support of USAF's environmental restoration activities at the Site pursuant to this Agreement.

28.3 Reimbursable expenses shall consist only of actual expenditures required to be made and actually made by Ecology in providing the following assistance to USAF:

(a) Timely technical review and substantive comment
 on reports or studies which USAF prepares in support of its
 response actions and submits to Ecology;

(b) Identification and explanation of unique state requirements applicable to military installations in performing response actions, especially state ARARs;

(c) Field visits to ensure cleanup activities areimplemented in accordance with appropriate state requirements,or in accordance with agreed upon conditions between Ecology andUSAF that are established in the framework of this Agreement;

(d) Support and assistance to USAF in the conduct of public participation activities in accordance with federal and state requirements for public involvement;

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 54 August 23, 1989

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(e) Participation in the review and comment functions of USAF Technical Review Committees; and

(f) Other services specified in this Agreement.

28.4 Within ninety (90) days after the end of each quarter of the federal fiscal year, Ecology shall submit to USAF an accounting of all state costs actually incurred during that quarter in providing direct support services under this Such accounting shall be accompanied by cost summaries Part. and be supported by documentation which meets federal auditing The summaries will set forth employee hours and requirements. other expenses by major type of support service. All costs submitted must be for work directly related to implementation of this Agreement and not inconsistent with either the NCP or the requirements described in OMB Circulars A-87 (Cost Principles for State and Local Governments) and A-128 (Audits for State and Local Cooperative Agreements with State and Local Governments) and Standard Forms 424 and 270. USAF has the right to audit cost reports used by the State to develop the cost summaries. Before the beginning of each fiscal year, the State shall supply a budget estimate of what it plans to do in the next year in the same level of detail as the billing documents.

28.5 Except as allowed pursuant to Paragraphs 28.6 and 28.7, within ninety (90) days of receipt of the accounting provided pursuant to Paragraph 28.4, USAF shall reimburse the State in the amount set forth in the accounting.

28.6 In the event USAF contends that any of the FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 55 August 23, 1989

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costs set forth in the accounting provided pursuant to Paragraph 28.4 are not properly payable, the matter shall be resolved through a bilateral dispute resolution process set forth at Paragraph 28.9.

The amount of reimbursement from USAF to 28.7 Ecology shall not exceed \$ 300,000.00 during the lifetime of this Agreement and not more than \$ 75,000.00 during any single fiscal year. Either USAF or Ecology may request, on the basis of significant upward or downward revisions in the USAF estimate of its total lifetime costs through construction used above, a renegotiation of the Cap. Failing an agreement, either USAF or Ecology may initiate dispute resolution in accordance with Paragraph 28.9. Circumstances could arise whereby fluctuations in USAF estimates or actual final costs through the construction of the final remedial action creates a situation where Ecology receives reimbursement in excess of the estimated amount of these costs. Under these circumstances, the State remains entitled to payment for services rendered prior to the completion of a new estimate if the services are within the ceiling applicable under the previous estimate. This negotiated reimbursement amount reflects the judgment of USAF and Ecology that:

(a) Funding of support services must be constrained
 so as to avoid unnecessary diversion of the limited Defense
 Environmental Restoration Account funds available for the
 overall cleanup; and

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 56 August 23, 1989

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(b) Support services should not be disproportionate to overall project costs and budget.

28.8 Ecology agrees to seek reimbursement for its expenses solely through the mechanisms established in this Part, and reimbursement provided under this Section shall be in settlement of any claims for state response costs relative to USAF's environmental restoration activities at the Sites.

28.9 Part XXI notwithstanding, this Paragraph shall govern any dispute between USAF and Ecology regarding the application of this Part or any matter controlled by this Part including, but not limited to, allowability of expenses and limits on reimbursement. While it is the intent of USAF and Ecology that these procedures shall govern resolution of disputes concerning Ecology reimbursement, informal dispute resolution is encouraged.

(a) USAF and Ecology Project Managers shall be the initial points of contact for coordination of dispute resolution under Paragraph 28.9.

(b) If USAF and Ecology Project Managers are unable to resolve a dispute, the matter shall be referred to the Chairman, Environmental Protection Committee, Headquarters Military Airlift Command, or his designated representative, and the Assistant Director, Waste Management, Washington Department of Ecology, as soon as practicable, but in any event within five (5) working days after the dispute is elevated by the Project Managers.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 57 August 23, 1989

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(c) If the Chairman, Environmental Protection Committee, Headquarters Military Airlift Command, and the Assistant Director, Waste Management, Washington Department of Ecology, are unable to resolve the dispute within ten (10) working days, the matter shall be elevated to the Director, Washington Department of Ecology, and the Deputy Assistant Secretary of the Air Force for Environment, Safety and Occupational Health.

(d) In the event the Director, Washington Department of Ecology, and the Deputy Assistant Secretary of the Air Force for the Environment, Safety and Occupational Health, are unable to resolve a dispute, Ecology retains any legal and equitable remedies it may have to recover its expenses. In addition, Ecology may withdraw from this Agreement by giving ninety (90) days notice to the other Parties.

28.10 Nothing herein shall be construed to limit the ability of USAF to contract with Ecology for technical services that could otherwise be provided by a private contractor including, but not limited to:

> (a) Identification, investigation, and cleanup of any contamination beyond the boundaries of McChord AFB;

(b) Laboratory analysis; or

(c) Data collection for field studies.

28.11 USAF and Ecology agree that the terms and conditions of this Part shall become null and void when Ecology

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 58 August 23, 1989

Form CBD-183 12-8-76 DOJ

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enters into a Defense/State Memorandum of Agreement ("DSMOA" with the U.S. Department of Defense ("DOD") which addresses Ecology reimbursement.

XXIX. OTHER CLAIMS

29.1 Nothing in this Agreement shall constitute or be construed as a bar or release from any claim, cause of action, or demand in law or equity by or against any persons, firm, partnership, or corporation not a signatory to this Agreement for any liability it may have arising out of or relating in any way to this Agreement or the generation, storage, treatment, handling, transportation, release, or disposal of any hazardous substances, hazardous wastes, hazardous constituents, pollutants, or contaminants found at, taken to, or taken from McChord AFB.

29.2 U.S. EPA and Ecology shall not be held as a Party to any contract entered into by USAF to implement the requirements of this Agreement.

29.3 USAF shall notify the appropriate federal and state natural resource trustees as required by Section 104(b)(2) of CERCLA, 42 U.S.C. § 9604(e), and Section 2(e)(2) of Executive Order 12580. Except as provided herein, USAF is not released from any liability which they may have pursuant to any provisions of state and federal law, including any claim for damages for liability to destruction or loss of natural resources.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 59 August 23, 1989

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29.4 This Agreement shall not restrict U.S. EPA and/or Ecology from taking any legal or response action for any matter not covered by this Agreement.

XXX. OTHER APPLICABLE LAWS

30.1 All actions required to be taken pursuant to this Agreement shall be undertaken in accordance with the requirements of all applicable state and federal laws and regulations unless an exemption from such requirements is provided in this Agreement, CERCLA, or the NCP.

XXXI. <u>CONFIDENTIAL INFORMATION</u>

USAF may assert on its own behalf, or on 31.1 behalf of a contractor, subcontractor, or consultant, a confidentiality claim covering all or part of the information requested by this Agreement pursuant to 42 U.S.C. § 9604(e) and 32 C.F.R. Part 806. Analytical data shall not be claimed as Information determined to be confidential confidential by USAF. by USAF pursuant to 32 C.F.R. Part 806 shall be afforded the protection specified therein and such information shall be treated by Ecology as confidential, to the extent permitted by state law. If Ecology is unable to afford the confidentiality protection, USAF is not required to submit the data to Ecology. If no claim of confidentiality accompanies the information when it is submitted to either regulatory agency, the information may be made available to the public without further notice to USAF.

FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 60 August 23, 1989

28 Form CBD-183 2-8-76 DOJ

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XXXII. TRANSFER OF PROPERTY

32.1 Conveyance of title, easement, or other interest in McChord AFB shall be in accordance with Section 120 of CERCLA, 42 U.S.C. § 9620.

XXXIII. AMENDMENT OF AGREEMENT

33.1 This Agreement may be amended by unanimous agreement of USAF, Ecology, and U.S. EPA. Any such amendment shall be in writing, shall have as the effective date that date on which it is signed by all the Parties, and shall be incorporated into and modify this Agreement.

XXXIV. <u>SEVERABILITY</u>

34.1 If any provision of this Agreement is ruled invalid, illegal, or unconstitutional, the remainder of the Agreement shall not be affected by such ruling.

XXXV. TERMINATION AND SATISFACTION

35.1 The provisions of this Agreement shall be deemed satisfied upon a consensus of the Parties that USAF has completed its obligations under the terms of this Agreement. Any Party may propose in writing the termination of this Agreement upon a showing that the requirements of this Agreement have been satisfied. A Party opposing termination of this Agreement shall serve its objection upon the proposing Party FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 61 August 23, 1989

Form OBD-183 12-8-76 DOJ

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within thirty (30) days of receipt of the proposal. Any 2 objection shall describe in detail the additional work needed to 3 satisfy the requirements of the Agreement. Any Party may invoke 4 dispute resolution as to the request for or objection to a proposal to terminate. ന 7 EFFECTIVE DATE XXVI. .8. This Agreement is effective upon signature 36.1 9 by all the Parties to this Agreement. 10 11 12 13 chael J. McCarthy Colonel, USAF 14 Commander, 62 MAW McChord Air Force Base, Washington 15 16 >EP7 &9 **V**7 M. McKinsey Date Colonel, USAF 18 Commander, 62d Air Ba Group McChord Air Force Base, Washington 19 20 21 22 23 24 25 26 27 FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 62 August 23, 1989 28 Form CBD-183 12-8-76 DOJ

1 2 10/4/89 3 Date Christine O. Gregoir 4 Director Washington Department of Ecology 5 State of Washington 6 7 act.5,1989 8 Date Kenneth O. Eikenberry, Esa Attorney General 9 State of Washington 10 11 12 Róbie G. Russell Regional Administrator 13 Region 10 United States Environmental Protection Agency 14 15 16 **REPRESENTED BY:** 17 Jerry Ackerman, Esq. Lt. Col. W. D. Benton, Esq. 18 Lt. Col. John S. Hannah, Esq. Monica M. Kirk, Esq. 19 20 21 22 23 24 25 26 27 FEDERAL FACILITY AGREEMENT, MCCHORD AFB - Page 63 August 23, 1989 28

Form CBD-183 12-8-76 DOJ