IAG COVER SHEET

FILE NAME: Hadlock.pdf

Title:

PORT HADLOCK DETACHMENT (USNAVY)

Subject:

Region 10, X

Author:

DoD, Navy, Washington, WA, Department of Ecology

Keywords:

07/30/96, 1996, FY96

PACIFIC DIVISION, PORT HADLOCK DETACHMENT - Page 1

Environmental Cleana, Uffice

Response, Compensation and Liability Act [CERCLA], 42 U.S.C. Section 9620(e)(2) and (4), and Executive Order 12580.

- 2.2 The US Navy enters into this Agreement pursuant to Section 120(e)(2) and (4) of CERCLA, 42 U.S.C. Section 9620(e)(2) and (4), Executive Order 12580, and the Defense Environmental Restoration Program [DERP], 10 U.S.C. § 2701 et seq.,;
- 2.3 The State of Washington Department of Ecology
 [hereinafter Ecology] enters into this Agreement pursuant to
 Section 120(f) and 121(f) of CERCLA, 42 U.S.C. Sections 9620(f)
 and 9621(f); Chapters 90.48, 70.105 and 43.21(A) of the Revised
 Code of Washington (RCW); and Chapter 70.105D RCW, the Model
 Toxics Control Act (MTCA).

III. <u>DEFINITIONS</u>

- 3.1 The terms used in this Agreement shall have the same definition as the terms defined in Section 101 of CERCLA, 42 U.S.C. Section 9601, and the National Contingency Plan [NCP], 40 CFR Part 300.
- 3.2 "Days" shall mean calendar days unless otherwise specified.

IV. PURPOSE

The general purpose of this Agreement is to provide a legal framework in accordance with Section 120(e) of CERCLA for the expeditious completion of the remedial actions selected in the Record of Decision (ROD) for Sites 10 and 21 and to set out the roles and responsibilities of the Parties to this Agreement. This Agreement also addresses the one-year monitoring requirement specified in the ROD for Sites 11, 12, and 18 in order to confirm that no further action at these Sites is necessary. The ROD also specified that no further action is necessary at Sites 15, 19, 20, and 22.

specifically, the Navy's role and responsibility is to act as lead agency for the implementation of the selected remedies for Sites 10 and 21, conduct monitoring at sites 11, 12 and 18, and achieve the cleanup goals and ARAR requirements as per the ROD; Ecology's role and responsibility is to oversee the implementation process, including but not limited to document review and approval; and EPA's role is to publish the remedial action schedule for the completion of the selected remedies, confirm that arrangements for the operation and maintenance of the remedy are in place, and, upon completion of the remedial

2526

24

.18

actions in accordance with the cleanup goals and ARAR requirements set forth in the ROD, delist the site.

entitled "Superfund Management In Washington" dated October 14,
1994, Ecology has primary responsibility under this Agreement for
the review and approval of work plans and other deliverables and
for oversight of remedial actions and operation and maintenance.
Work plans and other deliverables will be submitted to Ecology.
However, in the event Ecology withdraws from this Agreement; or
if the situation otherwise warrants and Ecology agrees, and after
written notification to the Navy, EPA may take over Ecology's
roles and responsibilities under this Agreement. Accordingly,
the term "Agency" or "Ecology" in this Agreement means Ecology
unless EPA has taken over Ecology's roles and responsibilities;
in such event, the term "Agency" or "Ecology" means EPA.

V. REVIEW OF ALTERNATIVE REMEDIAL ACTIONS AND REMEDY SELECTION

5.1 The alternatives that were considered for Sites 10, 11, 12, 15, 18, 19, 20, 21, and 22 were presented and evaluated in the Proposed Plan that was made available to the public on March 6, 1995. A Record of Decision (ROD) that selected

remedial actions at Sites 10 and 21, one-year monitoring at Sites 11, 12, and 18, and no further actions at Sites 15, 19, 20, and 22 was executed on August 18, 1995. The ROD is hereby incorporated by reference.

VI. REMEDIAL ACTION DELIVERABLES AND SCHEDULE

6.1 The Navy shall submit deliverables in support of the implementation of the remedial actions for Agency review and approval in accordance with the schedule shown below.

(a) Site 10. Northend Landfill

- (i) Final Remedial Action Work Plan submitted to the Agency by May 24, 1996;
- (iii)Draft Final Operations and Maintenance Plan (to include Compliance Monitoring Plan for groundwater) submitted to the Agency by November 30, 1996; and

1	
2	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
2.7	

(iv) Draft Final Compliance Monitoring Plan for
 Shellfish submitted to the Agency by March 1,
 1997;

(b) <u>Site 21</u>

- (i) Draft Final Sampling and Analysis Plan submitted to the Agency by October 5, 1995;
- (ii) Draft Final Monitoring Report submitted to the Agency by December 1, 1997.

(c) Sites 11, 12, and 18

- (i) Draft Final Monitoring Report due 180 days after the decision is made that monitoring is complete.
- 6.2 Upon approval by the Agency, these deliverables shall be incorporated into this Agreement, and shall be implemented by the Navy in accordance with their terms and schedules, and in accordance with applicable law and the ROD.

VII. OPERATION AND MAINTENANCE

7.1 Operation and maintenance [O&M] activities at Site 10 shall be conducted in accordance with the Operations and Maintenance Plan and shall include but not be limited to the following:

- (a) Grasses from the Cap area shall be maintained so as not to interfere with the integrity of the Cap;
- (b) The Cap shall be inspected twice yearly and following major storm events as defined in the O&M Plan, for settling, ponding and woody growth. Deficiencies, if any, shall be corrected;
- (c) For a period of five years, the Navy shall inspect the shoreline protection in the fall, in the spring, and following major storms for integrity, vegetative growth, stability and erosion. Deficiencies, if any, shall be corrected;
- (d) After five years, the Navy shall inspect the shoreline protection in the fall of each year and following major storms for integrity, vegetative growth, stability and erosion. The Navy shall correct any deficiencies.
- 7.2 In the event of any conflict between the above requirements and the requirements as set forth in the final approved Operations and Maintenance Plan, the requirements in the Operations and Maintenance Plan will supersede.

VIII. REVIEW AND COMMENT PROCESS ON DELIVERABLES

- 8.1 To improve the efficiency of developing deliverables, the project managers will develop a Working Agreement to address items such as expectations, communication, and document review processes. The Working Agreement will be reevaluated annually prior to the Navy submitting its budget request for the following year, and at other times pursuant to the request of any party.
- 8.2 The Navy shall submit deliverables to the Agency in accordance with the schedule set forth herein. From the date of Agency receipt of the draft final document, the following process will ensue:
 - (a) Within 30 days of receiving the Navy's draft final document and response to comments, the Agency will notify the Navy whether the draft final document adequately addresses Agency comments on the draft document. In the absence of notification, the document will become final at the end of the 30 day period.
 - (b) If the Agency identifies inadequacies in the draft final document and/or the response to comments, the Agency will provide the Navy with relevant comments within the 30 day period.

- (c) Within 30 days of receiving the Agency comments, the

 Navy will submit to the Agency a final document along

 with a response to comments identifying how comments

 were addressed.
- (d) Within 30 days of receiving the Navy's final document and response to comments, the Agency will notify the Navy whether the final document adequately addresses Agency comments. In the absence of notification, the document will become final at the end of the 30 day period.
- (e) If within the 30 day period the Agency identifies that inadequacies in the final document which were previously identified to the Navy have not been addressed and/or the Navy's response to Agency comments are inadequate, the Agency will activate the dispute resolution process by preparing a written statement of dispute.
- 8.3 The Agency or the Navy may extend for an additional 20 days the 30-day period for commenting on a draft

17

18

19

22 23

24

25 26

27

final document or finalizing a document by giving written notice to the other party.

- The Agency or the Navy may seek to modify a deliverable after finalization if it determines, based on new information (i.e., information that became available, or conditions that became known, after the report was finalized) that the requested modification is necessary. The parties agree in principle that reports should not be modified unless the new information is substantial and relevant. The Agency or the Navy may seek such a modification by submitting a concise written request to the Project Manager of the other Parties. The request shall specify the nature of the requested modification and how the request is based on new information.
- In the event that unanimous agreement is not reached by the Project Managers on the need for a modification, the Agency or the Navy may invoke dispute resolution to determine if such modification shall be conducted.

IX. AUTHORITY OF NAVY AND AGENCY PROJECT MANAGERS

The Agency and the Navy shall identify their 9.1 project managers for purposes of implementing this Agreement and

inform each other via letter of who they are. The project managers will meet or confer approximately every 14 days to review and discuss work being performed under this Agreement. The Agency and Navy project managers shall have the following authorities:

- (a) To review and comment on deliverables (Agency project manager only).
- (b) To coordinate dispute resolution, to invoke dispute resolution, and to issue the written statement of dispute under the formal dispute resolution procedures.
- deadlines, revise deadlines and schedules, and modify deliverable review periods in accordance with written justification. If the project managers cannot reach agreement, the matter will be referred to their immediate supervisors for resolution who will attempt to resolve the dispute informally. If that is not possible, the matter will be referred for formal dispute resolution in accordance with Section XII.
- 9.2 Any significant revisions to the schedule set forth herein shall be published by the Agency and the Navy. Any

L 2

2

4

5 6

8

9

10

12

13

14 15

16

17

18

19

20

21

22

23

24 25

26

27

20

PACIFIC DIVISION, PORT HADLOCK DETACHMENT - Page 12

INTERAGENCY AGREEMENT FOR NAVAL ORDNANCE CENTER

X. ACCESS

amendments to the requirements in the Record of Decision (ROD)

will require EPA review and approval.

Without any limitation on any authority conferred 10.1 on them by law, Ecology and EPA, and/or their authorized representatives, shall have authority to enter the Site at all reasonable times for the purposes of, among other things: (1) inspecting records, operating logs, contracts, and otherdocuments relevant to implementation of this Agreement; (2) reviewing the progress of the Navy, its response action contractors, or agents in implementing this Agreement; (3) conducting such tests as they deem necessary; and (4) verifying the data submitted by the Navy. The Navy shall honor all requests for such access, subject only to presentation of proper identification and conformance with security regulations. Navy reserves the right to require an escort for Agency representatives when visiting the Site; however, the Navy agrees that conformance with security regulations and the provision of an escort will not unduly delay access. To the extent possible,

3

5

6

10 11

12

13 14

15

16

17

18

19 20

21

22

23

24

25 26

27

INTERAGENCY AGREEMENT FOR NAVAL ORDNANCE CENTER PACIFIC DIVISION, PORT HADLOCK DETACHMENT - Page 13

the Agency shall provide reasonable notice to the Navy Project Manager prior to Site visit.

To the extent that this Agreement requires accessto property not owned and controlled by the Navy, the Navy shall take all reasonable steps to obtain access including, but not limited to, relying on its authority under Section 104(e) of CERCLA, 42 U.S.C. Section 9604(e). If the Navy obtains access to the property by agreement with the property owner, the Navy, will make every reasonable effort to obtain identical access rights for EPA and Ecology, and provide the Agency with copies of such The Navy may request the assistance of the Agency in obtaining such access, and, upon such request, the Agency will take all reasonable steps to obtain the required access.

XI. FUNDING

Funds appropriated annually by Congress under the 11.1 "Environmental Restoration, Defense" appropriations in the '... Department of Defense (DOD) Appropriation Act and allocated to the Navy by the DOD will be the source of funds for activities required by this Agreement. The Navy agrees to seek sufficient

- 11.2 EPA and the Navy agree that any requirement for the payment or obligation of funds, including penalties, arising under this Agreement, shall be subject to the availability of appropriated funds. EPA and the Navy further agree that no provision herein shall be interpreted to require obligation or payment of funds in violation of the Anti-Deficiency Act, 31 U.S.C. § 1341.
- funding is a valid defense to the Navy's failure to comply with the terms of this Agreement. However, Ecology and the Navy agree that it is premature at this time to raise and adjudicate the existence of such a defense. If appropriated funds are not available to fulfill the Navy's obligations under this Agreement, the Parties shall attempt to agree upon appropriate adjustments to the work that requires the payment or obligation of such funds. If no agreement can be reached, and Ecology subsequently brings an action to enforce any provision of this Agreement, then Ecology and the Navy agree that they may litigate the validity of this defense.

•

XII. DISPUTE RESOLUTION

- 12.1 The Agency or the Navy can invoke the dispute resolution process. If a dispute arises under this Agreement, the following procedures shall apply.
- 12.2 The Agency and the Navy shall make reasonable efforts to informally resolve disputes at the Project Manager or immediate supervisor level. It is incumbent upon the disputing Party to attempt to engage the other Party in informal dispute resolution and attempt to resolve the dispute. If resolution cannot be achieved informally, the procedures of this Part shall be implemented to resolve the dispute.
- deliverable pursuant to Part VI of this Agreement, or (2) notification of a decision made pursuant to this Agreement, the disputing Party shall submit to the other Party a written statement of dispute setting forth the nature of the dispute, the work affected by the dispute, the disputing Party's position with respect to the dispute and the information the disputing Party is relying upon to support its position.

 12.4 The Dispute Resolution Group (DRG), consisting of one representative each from the Navy and Ecology, will serve as a forum for resolution of disputes for which agreement has not been reached through informal dispute resolution. The Navy representative to the DRG will be the Head, Environmental Department, Engineering Field Activity, Northwest; for Ecology, it will be the Manager of the Toxics Cleanup Program, Headquarters Section.

- 12.5 Following elevation of a dispute to the DRG, the DRG shall have twenty-one (21) days to unanimously resolve the dispute and issue a written decision signed by the Parties involved in the dispute.
- 12.6 In the event EPA takes over the oversight role from Ecology, the Head, Environmental Department, Engineering Field Activity, Northwest for the Navy, and the Associate Director of the EPA Office of Environmental Cleanup, or his designee, shall comprise the DRG and attempt to resolve the dispute.
- 12.7 If the DRG is unable to unanimously resolve the dispute and issue a written decision within this twenty-one (21) day period, the Director of the Department of Ecology shall
- INTERAGENCY AGREEMENT FOR NAVAL ORDNANCE CENTER
 PACIFIC DIVISION, PORT HADLOCK DETACHMENT Page 16

within 14 days consult with the EPA Region 10 Regional
Administrator (RA) and the Commanding Officer, Engineering Field
Activity, Northwest. Within 7 days after this consultation, the
Director of the Department of Ecology shall issue a written
position on the dispute. In the event EPA takes over the
oversight role from Ecology, the EPA Region 10 Regional
Administrator (RA) shall issue a written position on the
dispute.

issuance of a written position on the dispute, the Navy may elevate the dispute to the Administrator of EPA for resolution if the Office of the Assistant Secretary of the Navy, Installations & Environment determines that the position of the Ecology Director (or RA) has significant national policy implications. Elevation of the dispute must be in writing, and must identify the basis for the determination by the Office of the Assistant Secretary of the Navy, Installations & Environment that the position has national policy implications. Additionally, notice shall be provided to Ecology immediately. This threshold determination by the Office of the Assistant Secretary of the Navy, Installations & Environment, is not reviewable by the Navy, Installations & Environment, is not reviewable by the

Administrator and not subject to dispute resolution. If the dispute is not elevated within the 14 day period, the Navy shall be deemed to have agreed with the Ecology Director's written position.

Administrator will review and resolve the dispute in accordance with applicable law and regulations within 21 days. Upon request and prior to resolving the dispute, the Administrator may meet and confer with all the parties to discuss the matters under dispute. The Administrator shall provide a minimum of five (5) working days advance notice of such meeting to all parties in order to afford the Parties the opportunity to attend. Upon resolution, Administrator shall provide the Parties with a written final decision setting forth resolution of the dispute. The duties of the EPA Administrator and the Office of the Assistant Secretary of the Navy, Installations & Environment may not be delegated.

12.10 After resolution of a dispute, the Navy shall incorporate the results of dispute resolution into the appropriate deliverable, schedule or procedures within 30 days and proceed accordingly.

12.11 When dispute resolution is in progress, work affected by the dispute will immediately be discontinued unless otherwise indicated in writing by the Agency. All elements of the work required by this Agreement which are not affected by the dispute shall continue in accordance with the applicable schedule.

12.12 Within 30 days of resolution of a dispute, the schedule affected by the dispute and any dependent subsequent tasks and activities shall be adjusted to reflect the final decision resulting from dispute resolution and a written revised schedule shall be issued and incorporated herein.

12.13 Any deadline in the dispute resolution process may be extended with the consent of the Agency and the Navy.

XIII. ENFORCEABILITY

- 13.1 The Parties agree that:
- a. Upon its effective date, this Agreement is enforceable by any person pursuant to Section 310 of CERCLA and any violation of any term or condition of this Agreement will be subject to civil penalties under Sections 109 and 310(c) of CERCLA;

- b. Any final resolution of a dispute pursuant to this Agreement that establishes a term, condition, schedule, or deadline shall be enforceable by any person pursuant to Section 310 of CERCLA, and any violation of such term, condition, schedule, or deadline will be subject to civil penalties under Sections 109 and 310(c) of CERCLA; and
- c. Nothing in this Agreement shall be construed as authorizing any person to seek judicial review of any action or work where review is barred by any provision of CERCLA including Section 113(h) of CERCLA.

XIV. PENALTIES

14.1 Upon determining that the Navy has failed to comply with any provision of this Agreement, the Agency shall notify the Navy in writing. If the failure in question is not already subject to dispute resolution at the time such notice is received, the Navy shall have fifteen days after receipt of the notice to submit a written statement of dispute and invoke dispute resolution on the question of whether the failure, did, in fact, occur.

15

16

12

14.3 The annual reports required by Section 120 (e) (5) shall include, with respect to each final assessment of a penalty against the Navy under this Agreement, each of the following:

17

a. The facility responsible for the failure;

18 19

b. A statement of the facts and circumstances giving rise to the failure;

2021

22

23

c. A statement of any administrative or other corrective action taken at the relevant facility, or a statement of why such measures were determined to be inappropriate;

. 25

24

INTERAGENCY AGREEMENT FOR NAVAL ORDNANCE CENTER
PACIFIC DIVISION, PORT HADLOCK DETACHMENT - Page 21

26

27

28

- d. A statement of any additional action taken by or at the facility to prevent recurrence of the same type of failure; and
- e. The total dollar amount of the penalty assessed for the particular failure.
- Hazardous Substance Response Trust Fund and mailed to U.S. EPA
 Region 10, Attn: Superfund Accounting, P.O. Box 360903M,
 Pittsburgh, PA 15251. Penalties assessed pursuant to this
 Section shall be payable to the Hazardous Substances Superfund
 only in the manner and to the extent expressly provided for in
 Acts authorizing funds for, and appropriations to, the DoD.

XV. FIVE YEAR REVIEW AND TERMINATION

- 15.1 In accordance with Section 121(c) of CERCLA and 40 C.F.R. § 300.430(f)(4)(ii), the Navy shall conduct a review of the remedial actions in the ROD no less often than every five years to ensure that such actions are protective of human health and the environment.
- 15.2 Upon completion of such review, the Navy shall submit a report to the Agency with a recommendation_as to whether

additional action or modification of the remedial action pursuant to Sections 104 or 106 of CERCLA is appropriate. If the Parties are unable to agree on the appropriateness of additional action, dispute resolution shall be available to any Party.

15.3 Any party may propose in writing that this agreement be terminated. Termination requires agreement among all parties. If the parties fail to agree, any party may invoke dispute resolution. This Agreement shall terminate upon written notice to the Navy of termination (except that the requirements set forth in Paragraph (1) (a-c) in Section VII above shall be performed).

XVI. RCRA/CERCLA INTEGRATION

- 16.1 In carrying out their duties under this Agreement, the Parties will endeavor to integrate to the maximum extent practicable any requirements the Navy may have under the Resource Conservation and Recovery Act, 42 U.S.C. § 6901 et seq.
- 16.2 The completion of work required by this Agréement shall be considered compliance with Section 120 of CERCLA, including all federal or state applicable or relevant and appropriate requirements under Section 121 of CERCLA, and unless

24

25

26

27

Ecology withdraws from this Agreement, with corrective action requirements under RCRA.

XVII. RECOVERY OF EXPENSES

17.1 The Navy and Ecology agree that Ecology's duties under this Agreement shall be funded through the Defense State Memorandum of Agreement (DSMOA), as amended. Should the DSMOA be terminated, the parties agree to negotiate in good faith on modifications to this section within 30 days that provide, pursuant to RCW 70.105D.050(3) for the recovery of Ecology costs, including indirect costs, incurred in overseeing the Navy's remedial action activities at the Site. In the event that the Parties cannot agree on such modifications within this period of time, Ecology reserves its right to withdraw from this Agreement. Upon withdrawal from the Agreement, Ecology may take any and all actions authorized by law to recover all costs incurred by the State in connection with the site that are not reimbursed by the Navy, and/or to use any and all authorities available to Ecology to compel fully protective remedial environmental measures at the Site. Nothing in this Agreement shall be construed to abrogate the Navy's rights to assert any and all legal and equitable

defenses in the event Ecology withdraws from this Agreement and initiates legal or administrative action against the Navy.

XVIII. EFFECTIVE DATE

18.1 This Agreement shall be effective upon signature by all Parties to this Agreement.

INTERAGENCY AGREEMENT FOR NAVAL ORDNANCE CENTER

PACIFIC DIVISION, PORT HADLOCK DETACHMENT - Page 25

Chul Clacke DATE: . 2 Chuck Clarke Regional Administrator (RA) .3 U.S. Environmental Protection Agency <u>,</u>'5 . 11

INTERAGENCY AGREEMENT FOR NAVAL ORDNANCE CENTER
PACIFIC DIVISION, PORT HADLOCK DETACHMENT - Page 26

. 1	BY: Marin Kiruland DATE: Chily 16,
2	BY: Mary Riveland DATE: Chuly 16, Director
3	Department of Ecology
4	
.5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	INTERAGENCY AGREEMENT FOR NAVAL ORDNANCE CENTER
1	PACIFIC DIVISION, PORT HADLOCK DETACHMENT - Page 27
28 {	restrict president, rout hapbock perseulent - rage 2/

Elsie X. munsell DATE: 7-30-96 Deputy Assistant Secretary of the Navy (Environment and Safety) INTERAGENCY AGREEMENT FOR NAVAL ORDNANCE CENTER

PACIFIC DIVISION, PORT HADLOCK DETACHMENT - Page 28