# IAG COVER SHEET

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Title: BANGOR NAVAL SUBMARINE BASE

Subject: Region 10, X

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22		Based on the information available to the Parties on
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23	the effec	tive date of this Federal Facility Agreement
24	("Agreeme	nt"), and without trial or adjudication of any issues of
25	fact or l	aw, the Parties agree as follows:
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## JURISDICTION

Each Party is entering into this Agreement pursuant to the following authorities:

1.1 The United States Environmental Protection Agency ("U.S. EPA"), Region 10, enters into those portions of this Agreement that relate to each Remedial Investigation/Feasibility Study ("RI/FS") pursuant to Section 120(e)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. § 9620(e)(1), as amended by the Superfund Amendments and Reauthorization Act of 1986 ("SARA"), Pub. L. 99-499 (hereinafter referred to as "CERCLA" ), and Executive Order 12580;

1.2 U.S. EPA Region 10 enters into those
portions of this Agreement that relate to interim remedial
actions and final remedial actions pursuant to Section 120(e)(2)
of CERCLA, 42 U.S.C. § 9620(e)(2), and Executive Order 12580;

18 1.3. The United States Navy ("Navy") enters into
19 those portions of this Agreement that relate to the RI/FS
20 pursuant to Section 120(e)(1) of CERCLA, 42 U.S.C. § 9620(e)(1),
21 Executive Order 12580, the National Environmental Policy Act,
22 42 U.S.C. § 4321 et seq., and the Defense Environmental
23 Restoration Program ("DERP"), 10 U.S.C. § 2701 et seq.;

241.4The Navy enters into those portions of this25Agreement that relate to interim remedial actions and final

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remedial actions pursuant to Section 120(e)(2) of CERCLA, 1 42 U.S.C. § 9620(e)(2), Executive Order 12580, and the DERP. 2 The State of Washington Department of 1.5 3 Ecology ("Ecology") enters into this Agreement pursuant to. 4 Section 120 of CERCLA, 42 U.S.C. § 9620, Chapters 90.48, 70.105, 5 and 43.21(A) of the Revised Code of Washington ("RCW"), and the 6 7 Model Toxics Control Act which was enacted by the voters as Initiative 97 in November 1988. 8 9 II. 10 DEFINITIONS 11 The terms used in this Agreement shall have 2.1 12 the same definition as the terms defined in Section 101 of 13 CERCLA, 42 U.S.C. § 9601, and the NCP, 40 CFR Part 300. 14 In addition: 15 16 (a) "Agreement" shall mean this document and shall include all Attachments to this document. All such Attachments 17 shall be appended to and are an integral and enforceable part of 18 this document; 19 "ARAR" or "Applicable or Relevant and Appropriate 20 (b) Requirements" shall be as provided in Section 121(d)(2) of 21 CERCLA, 42 U.S.C. § 9621(d)(2); 22 "Authorized representative" may include a Party's 23 (c)24 contractors or any other designee; (ď) "CERCLA" shall mean the Comprehensive 25 26 Environmental Response, Compensation, and Liability Act, 27 FEDERAL FACILITY AGREEMENT January 29, 1990 28 SUBASE BANGOR - Page 4

1 42 U.S.C. § 9601 et seq., as amended by the Superfund Amendments and Reauthorization Act of 1986, Pub. L. 99-499, or as further 2 3 amended;

(e) "Days" shall mean calendar days, unless otherwise; specified. In computing any period of time prescribed or allowed by this Agreement, the day of the act, event, or default from which the designated period of time begins to run shall not be included. The last day of the period so computed shall be included, unless it is a Saturday, Sunday, or a federal or state holiday, in which event the period runs until the next day which is not a Saturday, Sunday, or federal or state holiday;

"Ecology" shall mean the State of Washington 12 13 as represented by the Department of Ecology, its employees, and 14 authorized representatives;

15 (g) "Interim Remedial Actions" or "IRA" shall mean 16 all discrete response actions implemented prior to a final 17 remedial action which are taken to prevent or minimize the 18 release of hazardous substances, pollutants, or contaminants so that they do not migrate or endanger public health, welfare, or 19 20 the environment. All interim remedial actions shall be undertaken in accordance with 40 C.F.R. Part 300, as amended, and 21 with the requirements of CERCLA; 22

"Navy" shall mean the Department of the Navy, its (h) 24 employees, and authorized representatives;

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(i) "NCP" shall mean the National Oil and Hazardous
 Substances Pollution Contingency Plan, as set forth at 40 C.F.R.
 Part 300, as amended;

4 (j) "Paragraph" shall mean a numbered paragraph of
5 this Agreement;

(k) "Part" shall mean one of the thirty-seven (37)
subdivisions of this Agreement designated by a Roman numeral;

8 (1) "Parties" shall mean the Navy, U.S. EPA, and
9 Ecology, subject to Part XXXVI of this Agreement;

(m) "RCRA" shall mean the Resource Conservation and
Recovery Act, 42 U.S.C. § 6901 <u>et seq</u>., as amended by the
Hazardous and Solid Waste Amendments of 1984 ("HSWA"),
Pub. L. 98-616, or as further amended;

(n) "Site" shall mean the Naval Submarine Base Bangor
("SUBASE Bangor"), which covers seven thousand (7,000) acres on
Hood Canal near Silverdale, Kitsap Country, Washington;

(0) "U.S. EPA" shall mean the United States
Environmental Protection Agency, including Region 10, its
employees, and authorized representatives; and

(p) "Work Plan" shall mean the RI/FS Management Plan
or RI/FS Work Plan and the RA Work Plan, incorporated herein by
reference, which are prepared in accordance with the Office of
Solid Waste and Emergency Response ("OSWER") Directives 9355.3-01
(October 1988) and 9355.0-4A (June 1986) and the NCP. The RI/FS
Work Plan shall include the Sampling and Analysis Plan, QAPP,

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QAPP, Community Relations Plan, Data Management Plan, and Health 1 2 and Safety Plan. III. 3 4 PURPOSE 3.1 The general purposes of this Agreement are 5 to: 6 7 (a) Ensure that the environmental impacts associated with past and present activities at the Site are thoroughly 8 investigated and appropriate removal and remedial action(s) are 9

10 taken as necessary to protect the public health, welfare, and the
11 environment;

(b) Establish a procedural framework and schedule for
developing, implementing, and monitoring appropriate response
actions at the Site in accordance with CERCLA, the NCP, Superfund
guidance and policy; and

(c) Facilitate cooperation, exchange of information,
and participation of the Parties in such actions.

3.2 Specifically, the purposes of this Agreementare to:

(a) Identify Interim Remedial Action ("IRA")
alternatives which are appropriate at the Site prior to the
implementation of final remedial action(s) for the Site. IRA
alternatives shall be identified and proposed to the Parties as
early as possible prior to formal proposal of IRA(s) to U.S. EPA
pursuant to CERCLA. This process is designed to promote

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cooperation among the Parties in identifying IRA alternatives 1 prior to selection of final IRA(s):

Establish requirements for the performance of 3 (b) Remedial Investigations to determine fully the nature and extent 4 of the threat to the public health or welfare or the environment 5 caused by the release or threatened release of hazardous 6 7 substances, pollutants, or contaminants at the Site and to establish requirements for the performance of Feasibility Studies 8 for the Site to identify, evaluate, and select alternatives for 9 the appropriate remedial action(s) to prevent, mitigate, or abate 10 the release or threatened release of hazardous substances, 11 pollutants, or contaminants at the Site in accordance with 12 13 CERCLA;

Identify the nature, objective, and schedule of 14 (C) 15 response actions to be taken at the Site. Response actions at 16 the Site shall attain that degree of cleanup of hazardous 17 substances, pollutants, or contaminants mandated by CERCLA;

18 (d)Implement the selected interim and final remedial action(s) in accordance with CERCLA and meet the requirements of 19 20 Section 120(e)(2) of CERCLA, 42 U.S.C. § 6920(e)(2), for an 21 interagency Agreement between U.S. EPA and the Navy;

22 Assure compliance, through this Agreement, with (e) RCRA and other federal and state hazardous waste laws and 23 regulations for matters covered herein; 24

25 Coordinate response actions at the Site with the (f) 26 mission and support activities at SUBASE Bangor;

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Expedite the cleanup process to the extent  $(\mathbf{q})$ 1 2 consistent with protection of human health and the environment; and 3 (h) Identify removal actions which are appropriate to -4 the Site and provide timely notice to the other Parties of these 5 proposed actions. 6 7 IV. 8 PARTIES BOUND 9 This Agreement is entered into by the Parties 10 4.1 to enable the Navy to meet the provisions of CERCLA, 42 U.S.C. 11 12 § 9601 et seq. The Navy will notify U.S. EPA and Ecology of 13 4.2 the identity of its contractors performing work under this 14 The Navy shall provide copies of this Agreement to 15 Agreement. all contractors performing any work pursuant to this Agreement. 16 Each undersigned representative of a Party certifies that he or 17 she is fully authorized to enter into the terms and conditions of 18 19 this Agreement and to legally bind such Party to this Agreement. 20 4.3 In selecting contractors to perform work associated with the Site, the Parties will comply with the 21 22 Federal Acquisition Regulation ("FAR") Subpart 9.4, 48 C.F.R. 23 Subpart 9.4 and 40 C.F.R. Part 32. 24 25 26 27 FEDERAL FACILITY AGREEMENT January 29, 1990 28 SUBASE BANGOR - Page 9

## STATUTORY COMPLIANCE

5.1 Based on available knowledge, there have been no and presently are no RCRA-regulated units at the Site. The Parties intend to integrate the Navy's CERCLA response obligations and corrective action obligations of other statutes which relate to the release(s) of hazardous substances, hazardous wastes, pollutants, or contaminants covered by this Agreement into this comprehensive Agreement. Therefore, the Parties intend that activities covered by this Agreement will achieve compliance with CERCLA, 42 U.S.C. § 9601, <u>et seq</u>, and meet or exceed all applicable or relevant and appropriate federal and state laws and regulations, to the extent required by Section 121 of CERCLA, 42 U.S.C. § 9621, and applicable state law.

15 5.2 Based upon the foregoing, the Parties intend that any remedial action selected, implemented, and completed 16 17 under this Agreement will be protective of human health and the environment such that remediation of releases covered by this 18 Agreement shall obviate the need for further corrective action. 19 20 The Parties agree that with respect to releases of hazardous waste covered by this Agreement that have occurred on Site, RCRA 21 22 and Ch. 70.105 et seq. of the Revised Code of Washington ("RCW") shall be considered ARARs pursuant to Section 121 of CERCLA, 23 24 42 U.S.C. § 9621. If RCRA or RCW Ch. 70.105 et seq. ARARs are 25 waived by the Records of Decision ("ROD") pursuant to Section 121 26 of CERCLA, 42 U.S.C. § 9621, Ecology shall have the right to

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withdraw from this Agreement within sixty (60) days following the 1 2 effective date of the ROD and exercise any legal rights and remedies available under law. If Ecology exercises its right to 3 withdraw from this Agreement, the Navy expressly preserves its 4 ability to assert any defense that it may have under the law in 5 regard to the legal right or remedies pursued by Ecology. 6 Releases or other hazardous waste activities not covered by this 7 8 Agreement remain subject to all applicable state and federal environmental requirements. 9

105.3The Parties recognize that the requirement to11obtain permits for response actions undertaken pursuant to this12Agreement shall be as provided for in CERCLA and the NCP.

5.4. Nothing in this Agreement shall alter the Navy's authority with respect to removal actions conducted pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604.

## VI.

## STATEMENT OF FACTS

## A. Findings of Fact

6.1 SUBASE Bangor ("Site") is located in Kitsap County, Washington, is owned by the United States of America, and is operated by the Navy.

6.2 On July 22, 1987, Bangor Ordinance Disposal
Site A ("Area A") was listed on the National Priorities List
("NPL"). 52 Fed. Reg. 27,620 (July 22, 1987).

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6.3 On July 14, 1987, the remainder of SUBASE Bangor was proposed for listing on the NPL. 54 Fed. Reg. 29,820 (July 14, 1989).

6.4 The Site is a facility under the jurisdiction, custody, or control of the Department of Defense ("DOD") within the meaning of Executive Order 12580. 52 Fed. Reg. 2923 (January 29, 1987). The Navy is authorized to act on behalf of the Secretary of Defense for all functions delegated by the President through Executive Order 12580 which are relevant to this Agreement.

6.5 The Site is a facility under the jurisdiction of the Secretary of Defense within the meaning of Section 211 of SARA, 42 U.S.C. 2701.

6.6 Under Executive Order No. 12088, 43 Fed. Reg. 47,707 (October 13, 1978), U.S. EPA is required to provide timely technical advice and assistance to the Navy.

17 6.7 The Navy is authorized, pursuant to Executive
18 Order 12580, to receive notification of state ARARs as required
19 by CERCLA Section 121(d)(2)(A)(ii), 42 U.S.C.
20 § 9621(d)(2)(A)(ii).

6.8 The authority of the Navy to exercise the delegated removal authority of the President, pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604, is not altered by this Agreement.

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## B. <u>Site History</u>

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6.9 Prior to being selected as the homeport for the Trident Ballistic Missile System, the Navy property at SUBASE Bangor was used as a Naval Ammunition Depot from about 1945 until 1973. Functions of the Depot included storage, transshipment, inspection, and demilitarization of Navy ordnance items such as rocket warheads, projectiles, bombs, mines, and depth charges. The demilitarization process, known as demilling, involved defusing the ordnance items and removing explosive components from the casings. Limited historical documents, along with information from current and prior employees, indicated that most of the removed ordnance compounds (such as TNT, RDX, Ammonium Picrate, etc.) were either recycled or taken off-base for thermal destruction.

15 6.10 Some waste products from the demilling 16 process and other related industrial functions were disposed Soil contamination of several areas was suspected as 17 on-base. 18 early as 1970. Monitoring wells were installed in and around four (4) areas in 1977 and 1978. An Initial Assessment Study 19 20 ("IAS") was conducted during 1981 and early 1982 to identify all previous waste disposal areas. The IAS was completed and a 21 report written in 1983 concluded that none of the areas pose an 22 23 immediate danger to human health or the environment, but that 24 some areas warranted further study.

6.11 In October 1984, the area known as the Bangor
Explosive Ordnance Range (more recently known as "Site A" and now
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SUBASE BANGOR - Page 13

1 known as "Area A") was nominated by U.S. EPA for inclusion on the 2 NPL. The Navy retained a consultant to further study Area A, 3 characterize the contamination, and determine appropriate cleanup 4 actions.

5 6.12 With the enactment of SARA in 1986, the Navy 6 began preparations for modification of the contract study to 7 include SARA procedures and terminology. On September 28, 1987, 8 the consulting contract was modified, directing the contractor to 9 conduct a Remedial Investigation/Feasibility Study for Area A and 10 to prepare a Current Situation Report ("CSR") for other areas of 11 concern at SUBASE Bangor.

12 6.13 On July 14, 1989, U.S. EPA proposed to nominate the entire SUBASE Bangor property for inclusion on the 13 In anticipation of the need to fully evaluate other suspect 14 NPL. sites, the Navy had retained a second consultant. Proposed Work 15 Plans, Current Situation Reports, and Remedial Investigation/ 16 Feasibility Studies will be conducted for other areas, as 17 required, in accordance with the schedule shown in Part XX of 18 this Agreement. 19

#### VII.

#### REGULATORY DETERMINATIONS

7.1 On the basis of the results of the testing
and analysis described in the Statement of Facts, U.S. EPA and
Ecology have determined that:

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(a) The Site is a facility within the meaning of
2 Section 101(9) of CERCLA, 42 U.S.C. § 9601(9);

(b) Hazardous substances, pollutants, or contaminants
within the meaning of Section 101(14) and 104(a)(2) of CERCLA,
42 U.S.C. §§ 9601(14) and 9604(a)(2), have been disposed of at
the Site;

(c) There have been unintentional releases and there continue to be releases and threatened releases of hazardous substances, pollutants, or contaminants into the environment within the meaning of Sections 101(22), 104, 106, and 107 of CERCLA, 42 U.S.C. §§ 9601(22), 9604, 9606, and 9607, at and from the Site;

(d) With respect to those releases and threatened
releases, the Navy is a responsible person within the meaning of
Section 107 of CERCLA, 42 U.S.C. § 9607;

(e) The actions to be taken pursuant to this Agreement
are reasonable and necessary to protect the public health,
welfare, or the environment.

VIII.

SCOPE OF AGREEMENT

A. Work to be Performed

8.1. For each operable unit, the Navy will conduct
and finance the cost of an RI/FS consultant study in accordance
with the RI/FS Work Plan and implement the Remedial Design and
Remedial Action Work Plan ("RA Work Plan") at the Site in

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accordance with the RA Work Plan, and all relevant statutes,
 regulations, policies, guidance, and criteria.

8.2 The Navy shall perform the tasks and submit
4 plans, reports, and other documents as required by those
5 provisions of the Work Plan.

6 8.3 This Agreement fully incorporates the 7 provisions of the Work Plan. In the event of any inconsistency 8 between this Agreement and the Work Plan, this Agreement shall 9 govern unless and until duly modified pursuant to Part XXXIII of 10 this Agreement.

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## B. Interim Remedial Actions

The Navy shall develop and implement IRA(s) 8.4 12 The IRA(s) shall be consistent as set forth in this Agreement. 13 with the purposes set forth in Part III of this Agreement. 14 The Navy shall propose IRA(s) to U.S. EPA and Ecology. 15 Alternatively, U.S. EPA and Ecology may request IRA proposals. 16 17 The Navy and U.S. EPA, in consultation with Ecology, shall select appropriate IRA(s). U.S. EPA shall make the selection in the 18 event of disagreement, subject to Part XXI of this Agreement. 19 IRA(s) shall, to the greatest extent practicable, attain ARARs 20 and be consistent with and contribute to the efficient 21 performance of final response actions. 22

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## C. <u>Remedial Investigations</u>

8.5 The Navy shall develop, implement, and report upon remedial investigations for each operable unit at the Site which comply with applicable requirements of CERCLA, the NCP,

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written guidance and U.S. EPA policy, and which is in accordance
 with the requirements and deadlines set forth in this Agreement.

# D. Feasibility Studies

8.6 The Navy shall design, propose, undertake, and report upon feasibility studies for each operable unit which comply with applicable requirements of CERCLA, the NCP, and relevant written guidance and established U.S. EPA policy, and which is in accordance with the requirements and deadlines set forth in this Agreement.

## E. <u>Remedial Actions</u>

11 8.7 The Navy shall develop and submit its proposed remedial action alternative following completion and 12 approval of each RI/FS Report. Ecology may recommend the 13 14 remedial action alternative it deems appropriate to U.S. EPA. 15 The Navy and U.S. EPA, in consultation with Ecology, shall make final selection of the remedial action(s) for each operable unit. 16 17 U.S. EPA shall make the selection in the event of disagreement, subject to Part XXI of this Agreement. The selection of remedial 18 19 action(s) by the U.S. EPA Administrator shall be final and not subject to dispute. Notwithstanding this Part, or any other Part 20 of this Agreement, Ecology may seek judicial review of an interim 21 22 or final remedial action in accordance with Sections 113 and 121(f)(3)(A) of CERCLA, 42 U.S.C. §§ 9613 and 9621(f)(3)(A). 23

8.8 Following finalization of any ROD in
accordance with Part XXI, the Navy shall design, propose, and

F. Implementation of Remedial Actions

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submit, where necessary, a detailed Remedial Design and a 1 Remedial Action Work Plan ("RA Work Plan") for implementation of 2 each selected remedial action, including appropriate schedules, 3 to U.S. EPA and Ecology. Following review by Ecology and 4 U.S. EPA and finalization of the Remedial Design and RA Work Plan 5 in accordance with Part XX of this Agreement, the Navy shall 6 implement the remedial action(s) in accordance with the 7 requirements and schedules set forth in this Agreement. 8

## IX.

#### PROJECT MANAGERS

12 9.1 Not later than five (5) days after the effective date of this Agreement, the Navy, Ecology, and U.S. EPA 13 shall each designate a Project Manager and alternate. Each 14 15 Project Manager shall be responsible for overseeing the principal's duties concerning the implementation of this 16 All written communications between the Parties 17 Agreement. 18 (including communication by letter, reports, notices, etc.) concerning activities related to this Agreement shall be directed 19 20 or a copy sent to the appropriate Project Manager(s).

9.2 Each Project Manager shall be, or rely on, a qualified and competent person with experience in hazardous substances site investigations and remedial actions and having the skills necessary to implement this Agreement. All technical work performed pursuant to this Agreement shall be under the direction and supervision of, or in consultation with, a

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1 qualified engineer, geologist, scientist, or equivalent expert 2 with expertise in hazardous substances site investigation and 3 remediation.

9.3 The Navy, Ecology, and U.S. EPA may unilaterally change their respective Project Manager(s) by sending a written notification to the other Parties no later than five (5) days before the date of such change, without resort to Part XXXIII.

9 9.4 The Project Managers may, upon unanimous agreement, make minor field modifications to the work to be performed pursuant to this Agreement, or in techniques, procedures, or design utilized in carrying out this Agreement, which are necessary to the completion of the project, without resort to Part XXXIII. All modifications shall be documented in writing.

16 9.5 The Project Managers for the Navy shall be physically present at SUBASE Bangor or reasonably available to 17 supervise work performed at the Site during implementation of the 18 19 work performed pursuant to this Agreement and be available to the 20 U.S. EPA and Ecology Project Managers for the pendency of this Agreement. 21 The absence of the regulatory agency Project Managers 22 from the Site shall not be cause for work stoppage or delay.

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Without limitation on any authority conferred 3 10.1 on them by law, U.S. EPA, Ecology, and/or their authorized 4 representatives, shall have authority to enter the Site at all 5 reasonable times consistent with the terms of the Agreement, for 6 purpose of, among other things: (1) inspecting records, 7 operating logs, contracts, and other documents; (2) reviewing the 8 progress of the Navy or its response action contractors in 9 implementing this Agreement; (3) conducting such tests as the 10 Ecology and U.S. EPA Project Managers deem necessary; and 11 (4) verifying the data submitted to U.S. EPA and Ecology by the 12 13 Navy.

10.2 The Navy shall honor all requests for such 14 15 access by U.S. EPA and Ecology, conditioned only upon presentation of proper credentials, and conformance with security 16 regulations. The Navy reserves the right to require an escort 17 18 for representatives of U.S. EPA and Ecology when visiting the 19 Site. The Parties agree that conformance with security regulations and the provision of an escort will not delay access. 20 21 However, access may be delayed to portions of the Site that are closed. 22

10.3 To the extent that this Agreement requires access to property not owned and controlled by the Navy, the Navy shall take all reasonable steps to obtain access including, but not limited to, relying on its authority under Section 104(e) of

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1 CERCLA, 42 U.S.C. § 9604(e). If the Navy obtains access to the property by agreement with the property owner, the Navy shall make every effort to obtain identical access rights for U.S. EPA and Ecology and shall also make every effort to include in the access agreement a provision requiring the property owner to give the Parties notice at least thirty (30) days prior to conveyance of the property owner's interests.

## XI.

## SAMPLING AND DATA/DOCUMENT AVAILABILITY

If requested, the Project Managers shall make 11 11.1 available to each other quality assured results of sampling, 12 13 tests, or other data generated by any Party, or on their behalf, 14 with respect to the implementation of this Agreement within 15 forty-five (45) days of their collection or field testing. If 16 quality assurance is not completed within forty-five (45) days, 17 preliminary data or results shall be made available within the 18 forty-five (45) day period and quality assured data or results 19 shall be submitted as they become available but in no event later 20 than ninety (90) days after the sampling or testing. These 21 periods can be extended upon mutual agreement among the Project 22 Managers.

23 At the request of either the Ecology or 11.2 24 U.S. EPA Project Manager, the Navy shall allow split or duplicate 25 samples to be taken by Ecology or U.S. EPA during sample 26 collection conducted during the implementation of this Agreement.

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1 The Navy's Project Manager shall notify, whenever possible, the 2 U.S. EPA and Ecology Project Managers not less than fourteen (14) 3 business days in advance of any well drilling, sample collection, 4 or other monitoring activity conducted pursuant to this 5 Agreement. The fourteen (14) day notification requirement can be 6 waived upon mutual agreement among the Project Managers.

11.3 If preliminary analysis indicates a potential
imminent and substantial endangerment to the public health, all
Project Managers shall be immediately notified.

## XII.

## QUALITY ASSURANCE

12.1 Throughout all sample collection, 12 transportation, and analyses activities conducted in connection 13 with this Agreement, the Navy shall use procedures for quality 14 15 assurance, and for quality control, and for chain-of-custody in accordance with approved U.S. EPA methods, including "Interim 16 Guidelines and Specifications for Preparing Quality Assurance 17 Project Plans," QAMS-005/80, "Data Quality Objective Guidance," 18 U.S. EPA 1540/687/003 and 004, and subsequent amendments to such 19 The Navy shall require each laboratory it uses to 20 quidelines. perform any analysis according to approved U.S. EPA methods and 21 to participate in a quality assurance/quality control program 22 23 equivalent to that which is followed by U.S. EPA and which is consistent with U.S. EPA document, QAMS-005/80. 24

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1	XIII.
2	REPORTING
3	13.1 The Navy shall submit to Ecology and the
4	U.S. EPA quarterly written progress reports which describe the
5	actions which the Navy has taken during the previous quarter to
6	implement the requirements of this Agreement. Progress reports
7	shall also describe the activities scheduled to be taken during
8	the upcoming quarter. Progress reports shall be prepared and
9	submitted in accordance with the Work Plan.
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11	XIV.
12	NOTICE TO THE PARTIES
13	14.1 All Parties shall transmit primary and
14	secondary documents, and all notices required herein by next day
15	mail, hand delivery, or facsimile. Time limitations shall
16	commence upon receipt.
17	14.2 Notice to the individual Parties shall be
18	provided under this Agreement to the following addresses:
19	(a) For the Navy:
20	Commander (Code 09E) Engineering Field Activity, Northwest
21	Naval Facilities Engineering Command 3505 N.W. Anderson Hill Road
22	Silverdale, Washington 98383-9130
23	(b) For the U.S. EPA: Wayne Pierre
24	SUBASE Bangor Project Manager U.S. Environmental Protection Agency Reg. 10
25	1200 Sixth Avenue, HW-114 Seattle, Washington 98101
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28	FEDERAL FACILITY AGREEMENTJanuary 29, 1990SUBASE BANGOR - Page 23

(c) For Ecology: Duane R. Goodman Washington Department of Ecology Mail Stop PV-11 Olympia, Washington 98504-8711

14.3 Unless otherwise requested, the Parties shall send all routine correspondence by regular mail to the persons identified above.

#### XV.

#### PERMITS

15.1 The Parties recognize that under Sections 121(d) and 121(e)(1) of CERCLA, 42 U.S.C. §§ 9621(d) and 9621(e)(1), and the NCP, CERCLA response actions called for by this Agreement and conducted entirely on the Site and in compliance with CERCLA are exempted from the procedural requirement to obtain federal, state, or local permits, but must satisfy all ARARs which would have been included in any such permit.

17 15.2 When the Navy proposes a CERCLA response
18 action that in the absence of Section 121(e)(1) of CERCLA,
19 42 U.S.C. § 9621(e)(1), and the NCP would require a federal or
20 state permit, the Navy shall include in the Submittal:

(a) Identification of each permit which would
otherwise be required;

(b) Identification of the standards, requirements,
criteria, or limitations which would have had to have been met to
obtain each such permit; and

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(c) Explanation of how the response action proposed
will meet the standards, requirements, criteria, or limitations
identified in (b) immediately above.

4 15.3 Upon request of the Navy, U.S. EPA and 5 Ecology will provide their position with respect to (b) and (c) 6 above in a timely manner.

This Part is not intended to relieve the Navy 15.4 7 from any applicable requirements for the off-site shipment or 8 movement of a hazardous waste or substance including Section 9 121(d)(3) of CERCLA, 42 U.S.C. 9621(d)(3). The Navy shall obtain 10 all permits and comply with all appropriate federal, state, or 11 local laws, and shall submit timely applications and requests for 12 such permits and approvals. 13.

The Navy shall notify Ecology and U.S. EPA in 15.5 14 writing of any permits required for off-site activities as soon 15 as it becomes aware of the requirement. Upon request, the Navy 16 shall provide Ecology and U.S. EPA copies of all such permit 17 applications and other documents related to the permit process. 18 U.S. EPA and Ecology shall, upon request and to the extent 19 practicable and allowed by law, expedite the review of such 20 off-site permits. 21

15.6 If a permit necessary for implementation of this Agreement is not issued, or is issued or renewed in a manner which is materially inconsistent with the requirements of this Agreement, the Parties shall meet to consider any modification of

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Explanation of how the response action proposed (C) 1 will meet the standards, requirements, criteria, or limitations 2 identified in (B) immediately above. 3

Upon request of the Navy, U.S. EPA and 15.3 4 Ecology will provide their position with respect to (B) and (C) 5 above in a timely manner. 6

This Part is not intended to relieve the Navy 15.4 from any applicable requirements for the off-site shipment or 8 movement of a hazardous waste or substance including Section 121(d)(3) of CERCLA, 42 U.S.C. 9621(d)(3). The Navy shall obtain 10 all permits and comply with all appropriate federal, state, or 11 local laws, and shall submit timely applications and requests for 12 such permits and approvals. 13

The Navy shall notify Ecology and U.S. EPA in 14 15.5 writing of any permits required for off-site activities as soon 15 as it becomes aware of the requirement. Upon request, the Navy 16 17 shall provide Ecology and U.S. EPA copies of all such permit applications and other documents related to the permit process. 18 U.S. EPA and Ecology shall, upon request and to the extent 19 20 practicable and allowed by law, expedite the review of such off-site permits. 21

If a permit necessary for implementation of 15.6 this Agreement is not issued, or is issued or renewed in a manner which is materially inconsistent with the requirements of this Agreement, the Parties shall meet to consider any modification of

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1 this Agreement that is necessary either to obtain a permit or to 2 conform to an issued permit.

During any appeal of any permit required to 15.7 3 implement this Agreement or during review of any Party's proposed 4 modifications as provided above, all Parties shall continue to 5 implement those portions of this Agreement which can reasonably 6 be implemented pending final resolution of any permit issues. 7 However, as to work which cannot be so implemented, any 8 corresponding timetable, deadlines, and schedule will be 9 automatically extended until all necessary permits are issued or 10 the need for the permit is eliminated. Additional extensions may 11 12 be granted for good cause under Part XXV.

## XVI.

#### RETENTION OF RECORDS

The Navy shall preserve, during the duration 15 16.1 of this Agreement and for a minimum of ten (10) years after 16 17 termination and satisfaction of this Agreement, the complete Administrative Record, post-ROD primary and secondary documents, 18 19 and annual reports. After this ten (10) year period, the Navy shall notify U.S. EPA and Ecology at least forty-five (45) days 20 prior to the destruction or disposal of any such records or 21 22 documents.

16.2 Except for those records or documents that
are classified under federal law as privileged or exempt from
release under the Freedom of Information Act, 5 U.S.C. § 552, or
the Privacy Act, 5 U.S.C. § 552(a), upon request by U.S. EPA or

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Ecology, the Navy shall make available any such records in its possession which relate in any way to the presence of hazardous wastes and constituents, hazardous substances, pollutants, and contaminants at the Site, or to the implementation of this Agreement, despite any document retention policy to the contrary.

## XVII.

## PUBLIC PARTICIPATION AND ADMINISTRATIVE RECORD

9 17.1 The Parties agree that any subsequently
10 proposed plan(s) considered for remedial action(s) at the Site
11 arising out of this Agreement shall comply with public
12 participation requirements of Section 117 of CERCLA, 42 U.S.C.
13 § 9617.

17.2 The Navy agrees it shall establish and 14 maintain an Administrative Record(s) at or near SUBASE Bangor in 15 accordance with Section 113(k) of CERCLA, 42 U.S.C. § 9613(k) and 16 that a copy of this Agreement will be placed in the 17 18 Administrative Record(s). The Administrative Record(s) developed by the Navy shall be periodically updated and a copy of each 19 document included in the Administrative Record(s) will be 20 provided, upon request, to U.S. EPA and Ecology. 21

17.3 The Navy shall implement a Community
Relations Plan which responds to the need for an interactive
relationship with all interested community elements, both on
SUBASE Bangor and off, regarding environmental activities
conducted pursuant to this Agreement by the Navy. The Parties

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agree to comply with all relevant U.S. EPA policy and written guidance on community relations programs which are in accordance with CERCLA and consistent with the NCP.

## XVIII.

# CREATION OF DANGER/EMERGENCY ACTION

18.1 In the event U.S. EPA or Ecology determine that activities or circumstances related to this Agreement are creating a danger to the health or welfare of the people on the Site or in the surrounding area or to the environment, U.S. EPA or Ecology may require or order the Navy to stop such activities for such period of time as the Project Managers determine is needed to abate the danger. Any unilateral work stoppage for longer than twenty-four (24) hours requires a written Notice of Observation, or its equivalent.

In the event the Navy determines that 16 18.2 activities or circumstances related to this Agreement or any 17 other circumstances or activities at the Site are creating an 18 imminent and substantial endangerment to the people on the Site 19 or in the surrounding area or to the environment, the Navy may 20 stop such activities for such periods of time necessary for 21 U.S. EPA and Ecology to evaluate the situation and determine 22 whether the Navy should proceed with such activities or whether 23 the work stoppage should be continued until the danger is abated. 24 The Navy shall notify the Project Managers as soon as is 25 possible, but not later than twenty-four (24) hours after such 26

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stoppage of work. Any unilateral work stoppage for longer than
 twenty-four (24) hours requires a written Notice of Observation,
 or its equivalent. If U.S. EPA, in consultation with Ecology,
 disputes the Navy's determination, it may require the Navy to
 resume work or activities under this Agreement.

6 18.3 If the U.S. EPA and Ecology concur in the 7 work stoppage by the Navy, or if U.S. EPA or Ecology require or 8 order a work stoppage, the Navy's obligations shall be suspended 9 and the time periods for performance of that work, as well as the 10 time period for any other work dependent upon the work which was 11 stopped, shall be extended, pursuant to Part XXV of this 12 Agreement.

#### XIX.

#### FIVE (5) YEAR REVIEW

16 19.1 Consistent with Section 121(c) of CERCLA, 42 U.S.C. § 9621(c), and in accordance with this Agreement, the 17 Parties will review remedial actions that allow hazardous 18 19 substances, pollutants, or contaminants to remain on-site no less often than each five (5) years after the initiation of a final 20 remedial action to assure that human health and the environment 21 are being protected by the remedial action being implemented. 22 Upon the completion of such review, and in accordance with Part 23 24 XX of this Agreement, the Navy shall submit a report to U.S. EPA 25 and Ecology, including a recommendation as to whether additional action or modification of the remedial action is appropriate in 26

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accordance with Sections 104 or 106 of CERCLA, 42 U.S.C. §§ 9604 1 The Parties shall determine the necessary remedial 2 or 9606. actions or modifications, if any. In the event of dispute, the 3 final determination of additional remedial actions shall be by 4 the U.S. EPA Administrator in accordance with Part XXI of this 5 Agreement and the final decision by the Administrator shall not 6 be subject to further dispute by the Parties. The Navy shall 7 implement such additional or modified action as finally 8 determined. 9 10 XX. 11 CONSULTATION WITH U.S. EPA AND ECOLOGY 12 Applicability 13 Α. The provisions of this Part establish the 20.1 14 procedures that shall be used by the Navy, U.S. EPA, and Ecology 15 to provide the Parties with appropriate notice, review, comment, 16 and response to comments regarding RI/FS and RD/RA documents, 17 specified herein as either primary or secondary documents. In 18 accordance with Section 120 of CERCLA, 42 U.S.C. § 9620, and 19 10 U.S.C. § 2705, the Navy will normally be responsible for 20 issuing primary and secondary documents to U.S. EPA and Ecology. 21 As of the effective date of this Agreement, all draft and final 22 reports for any deliverable document identified herein shall be 23 prepared, distributed, and subject to dispute in accordance with 24 25 Part XXI of this Agreement. 26 27 January 29, 1990 FEDERAL FACILITY AGREEMENT SUBASE BANGOR - Page 30 28

1 20.2 The designation of a document as "draft" or 2 "final" is solely for purposes of consultation with U.S. EPA and 3 Ecology in accordance with this Part. Such designation does not 4 affect the obligation of the Parties to issue documents, which 5 may be referred to herein as "final," to the public for review 6 and comment as appropriate and as required by law.

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## B. <u>General Process for RI/FS and RD/RA Documents</u>

8 20.3 Primary documents include those reports that 9 are major, discrete portions of RI/FS or RD/RA activities. Primary documents are initially issued by the Navy in draft 10 subject to review and comment by U.S. EPA and Ecology. 11 Following 12 receipt of comments on a particular draft primary document, the Navy will respond to the comments received and issue a draft 13 final primary document subject to dispute resolution. 14 The draft final primary document will become the final primary document 15 either thirty (30) days after the period established for review 16 of a draft final document if dispute resolution is not invoked or 17 as modified by decision of the dispute resolution process. 18

20.4 Secondary documents include those reports
that are discrete portions of the primary documents and are
typically input or feeder documents. Secondary documents are
issued by the Navy in draft subject to review and comment by
U.S. EPA and Ecology. Although the Navy will respond to comments
received, the draft secondary documents may be finalized in the
context of the corresponding primary documents. A secondary

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1	document may be disputed at the time the corresponding draft
2	final primary document is issued.
3	C. <u>Primary Reports</u>
4	20.5 The Navy shall complete and transmit draft
5	reports for the following Operable Unit primary documents to
6	U.S. EPA and Ecology for review and comment in accordance with
7	the provisions of this Part:
8	(a) Scope of Work
9 10	(b) RI/FS Work Plan, including Sampling and Analysis Plan, QAPP, Community Relations Plan, Data Management Plan, and Health and Safety Plan
11	(c) RI/FS Report
12	(d) ROD
13	(e) Remedial Design
14	(f) Remedial Action Work Plan
15	20.6 Only the draft final reports for the primary
16	documents identified above shall be subject to dispute
17	resolution. The Navy shall complete and transmit draft primary
18	documents in accordance with the timetable and deadlines
19	established in Part XXIV of this Agreement.
20	D. <u>Secondary Documents</u>
21	20.7 The Navy shall complete and transmit draft
22	reports for the following secondary documents to U.S. EPA and
23	Ecology for review and comment in accordance with the provisions
24	of this Part:
25	(a) Site Characterization Summary
26	(b) RI Report with Baseline Risk Assessment
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(c) Initial Screening of Alternatives

(d) Detailed Analysis of Alternatives

(e) ARARs and TBC Evaluation

(f) Treatability Study Work Plan, as needed

(g) Treatability Studies Report, as needed

(h) Sampling and Data Results

(i) Technical Memorandum on Adjunct Sites

(j) Proposed RA Plan

9 20.8 Although U.S. EPA and Ecology may comment on
10 the draft reports for the secondary documents listed above, such
11 documents shall not be subject to dispute resolution. Target
12 dates shall be established for the completion and transmission of
13 draft secondary reports pursuant to Part XXIV of this Agreement.
14 E. Meetings of the Project Managers on Development of Reports

15 20.9 The Project Managers shall meet or confer 16 approximately every thirty (30) days, except as otherwise agreed 17 by the Parties, to review and discuss the progress of work being 18 performed at the Site on the primary and secondary documents. 19 Prior to preparing any draft report specified in Paragraphs 20.5 and 20.7 above, the Project Managers shall meet to discuss the 20 21 report results in an effort to reach a common understanding, to the maximum extent practicable, with respect to the results to be 22 23 presented in the draft report.

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F. Identification and Determination of Potential ARARs

20.10 For those primary reports or secondary
26 documents that consist of or include ARAR determinations, prior

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1 to the issuance of a draft report, the Project Managers shall 2 meet to identify and propose, to the best of their ability, all 3 potential ARARS pertinent to the report being addressed. Draft 4 ARAR determinations shall be prepared by the Navy in accordance 5 with Section 121(d)(2) of CERCLA, 42 U.S.C. § 9621(d)(2), the 6 NCP, and pertinent written guidance issued by U.S. EPA and 7 Ecology, which is not inconsistent with CERCLA and the NCP.

20.11 In identifying potential ARARs, the Parties 8 9 recognize that actual ARARs can be identified only on an 10 area-specific basis and that ARARs depend on the specific hazardous substances, pollutants, contaminants, the particular 11 12 actions proposed as a remedy, and the characteristics of the area. The Parties recognize that ARAR identification is 13 necessarily an iterative process and that potential ARARs must be 14 15 re-examined throughout the RI/FS process until a ROD is issued.

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G. <u>Review and Comment on Draft Reports</u>

17 20.12 The Navy shall complete and transmit each 18 draft primary report to U.S. EPA and Ecology on or before the 19 corresponding deadline established for the issuance of the 20 report. The Navy shall complete and transmit the draft secondary document in accordance with the target dates established for the 21 issuance of such reports established pursuant to Part XXIV of 22 this Agreement. 23

24 20.13 Unless the Parties mutually agree to another 25 time period, all draft reports shall be subject to a thirty (30) 26 day period for review and comment. The thirty (30) day period

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shall commence with receipt of the documents or the designated 1 deadline in Part XXIV, whichever is later. Review of any 2 document by U.S. EPA or Ecology may concern all, aspects of the 3 4 report (including completeness) and should include, but is not 5 limited to, technical evaluation of any aspect of the document, and consistency with CERCLA, the NCP, and any pertinent written 6 quidance or policy issued by U.S. EPA or Ecology. Comments by 7 U.S. EPA and Ecology shall be provided with adequate specificity 8 so that the Navy may respond to the comments and, if appropriate, 9 10 make changes to the draft report. Comments shall refer to any 11 pertinent sources of authority or references upon which the comments are based, and, upon request of the Navy, U.S. EPA and 12 Ecology shall provide a copy of the cited authority or reference. 13 14 In cases involving complex or unusually lengthy reports, U.S. EPA and Ecology may extend the thirty (30) day comment period for an 15 16 additional twenty (20) days by written notice to the Navy prior 17 to the end of the thirty (30) day period. In appropriate circumstances, the time period may be further extended in 18 accordance with Part XXV. On or before the close of the comment 19 20 period, U.S. EPA and Ecology shall transmit by next day mail their written comments to the Navy. 21

22 20.14 Representatives of the Navy shall make 23 themselves readily available to U.S. EPA and Ecology during the 24 comment period for purposes of informally responding to questions 25 and comments on draft reports. Oral comments made during such 26

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discussions need not be the subject of a written response by the Navy on the close of the comment period.

20.15 In commenting on a draft report which contains a proposed ARAR determination, U.S. EPA and Ecology shall include a reasoned statement of whether they object to any portion of the proposed ARAR determination. To the extent that U.S. EPA and Ecology do object, they shall explain the basis for their objection in detail and shall identify any ARARs which they believe were not properly addressed in the proposed ARAR determination.

Following the close of the comment period for 11 20.16 12 a draft report, the Navy shall give full consideration to all written comments on the draft report submitted during the comment 13 period. Within thirty (30) days of the close of the comment 14 15 period on a draft secondary report, the Navy shall transmit to 16 U.S. EPA and Ecology its written response to comments received within the comment period. Within thirty (30) days of the close 17 18 of the comment period on a draft primary report, the Navy shall transmit to U.S. EPA and Ecology a draft final primary report, 19 20 which shall include the Navy's response to all written comments 21 received within the comment period. While the resulting draft 22 final report shall be the responsibility of the Navy, it shall be the product of consensus to the maximum extent possible. 23

24 20.17 The Navy may extend the thirty (30) day 25 period for either responding to comments on a draft report or for 26 issuing the draft final primary report for an additional twenty

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(20) days by providing notice to U.S. EPA and Ecology. In
 appropriate circumstances, this time period may be further
 extended in accordance with Part XXV.

# H. <u>Availability of Dispute Resolution for</u> <u>Draft Final Primary Documents</u>

20.18 Dispute resolution shall be available to the Parties for draft final primary reports as set forth in Part XXI.

8 20.19 When dispute resolution is invoked on a draft 9 primary report, work may be stopped in accordance with the 10 procedures set forth in Part XXI regarding dispute resolution.

# I. <u>Finalization of Reports</u>

20.20 12 The draft final primary report shall serve as the final primary report if no Party invokes dispute resolution 13 regarding the document or, if invoked, at completion of the 14 dispute resolution process should the Navy's position be 15 16 sustained. If the Navy's determination is not sustained in the dispute resolution process, the Navy shall prepare, within not 17 more than thirty-five (35) days, a revision of the draft final 18 19 report which conforms to the results of dispute resolution. In appropriate circumstances, the time period for this revision 20 period may be extended in accordance with Part XXV hereof. 21

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# J. Subsequent Modifications of Final Reports

23 20.21 Following finalization of any primary report 24 pursuant to Paragraph 20.20 above, U.S. EPA, Ecology, or the Navy 25 may seek to modify the report, including seeking additional field 26 work, pilot studies, computer modeling, or other supporting

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technical work, only as provided in Paragraphs 20.22 and 20.23 below.

U.S. EPA, Ecology, or the Navy may seek to 20.22 3 modify a report after finalization if it determines, based on new 4 5 information (i.e., information that became available, or conditions that became known, after the report was finalized) 6 7 that the requested modification is necessary. U.S. EPA, Ecology, or the Navy may seek such a modification by submitting a concise 8 9 written request to the Project Managers of the other Parties. The request shall specify the nature of the requested 10 modification and how the request is based on new information. 11 12 20.23 In the event that a consensus is not reached by the Project Managers on the need for a modification, either 13 U.S. EPA, Ecology, or the Navy may invoke dispute resolution to 14 15 determine if such modification shall be conducted. Modification of a report shall be required only upon a showing that: 16 (1) the requested modification is based on significant new information, 17 18 and (2) the requested modification could be of significant assistance in evaluating impacts on the public health or the 19 20 environment, in evaluating the selection of remedial 21 alternatives, or in protecting human health and the environment. 22 20.24 Nothing in this Subpart shall alter 23 U.S. EPA's or Ecology's ability to request the performance of additional work which was not contemplated by this Agreement. 24 The Navy's obligation to perform such work must be established by 25

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either a modification of a report or document or by amendment to this Agreement.

### XXI.

#### RESOLUTION OF DISPUTES

6 21.1 Except as specifically set forth elsewhere in 7 this Agreement, if a dispute arises under this Agreement, the 8 procedures of this Part shall apply. All Parties to this 9 Agreement shall make reasonable efforts to informally resolve 10 disputes at the Project Manager or immediate supervisor level. 11 If resolution cannot be achieved informally, the procedures of 12 this Part shall be implemented to resolve a dispute.

21.2 Within thirty (30) days after: (1) the period 13 established for review of a draft final primary document pursuant 14 to Parts XX and XXIV of this Agreement; or (2) any action which 15 leads to or generates a dispute, the disputing Party shall submit 16 to the Dispute Resolution Committee ("DRC") a written statement 17 of dispute setting forth the nature of the dispute, the work 18 affected by the dispute, the disputing Party's position with 19 20 respect to the dispute and the technical, legal, or factual information the disputing Party is relying upon to support its 21 22 position.

23 21.3 Prior to any Party's issuance of a written 24 statement of dispute, the disputing Party shall engage the other 25 Party in informal dispute resolution among the Project Managers 26 and/or their immediate supervisors. During this informal dispute

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resolution period the Parties shall meet as many times as are necessary to discuss and attempt resolution of the dispute.

The DRC will serve as a forum for resolution 21.4 of disputes for which agreement has not been reached through informal dispute resolution. The Parties shall each designate 5 one individual and an alternate to serve on the DRC. The 6 7 individuals designated to serve on the DRC shall be employed at the policy level (SES or equivalent) or be delegated the authority to participate on the DRC for the purposes of dispute resolution under this Agreement. The U.S. EPA representative on the DRC is the Hazardous Waste Division Director ("Division Director") of U.S. EPA's Region 10. The Navy's designated member is the Officer in charge of Construction Northwest, Western Division Naval Facilities Engineering Command ("WESTNAVFACENGCOM"). Ecology's designated member is the Ecology 16 Program Manager for Hazardous Waste Investigation and Cleanup ("HWIC"). Written notice of any delegation of authority from a Party's designated representative on the DRC shall be provided to all other Parties. 19

20 21.5 Following elevation of a dispute to the DRC, 21 the DRC shall have twenty-one (21) days to unanimously resolve 22 the dispute and issue a written decision. If the DRC is unable to unanimously resolve the dispute within this twenty-one (21) day 23 24 period, the written statement of dispute shall be forwarded to 25 the Senior Executive Committee ("SEC") for resolution, within

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seven (7) days after the close of the twenty-one (21) day resolution period.

3 21.6 The SEC will serve as the forum for resolution of disputes for which agreement has not been reached 4 by the DRC. The U.S. EPA representative on the SEC is the 5 Regional Administrator of U.S. EPA's Region 10. The Navy's 6 7 representative on the SEC is the Commander, WESTNAVFACENGCOM. Ecology's representative on the SEC is the Assistant Director for 8 9 Waste Management. The SEC members shall, as appropriate, confer, meet, and exert their best efforts to resolve the dispute and 10 issue a written decision. If unanimous resolution of the dispute 11 12 is not reached within twenty-one (21) days, U.S. EPA's Regional Administrator shall issue a written position on the dispute. The 13 Navy or Ecology may, within fourteen (14) days of the Regional 14 Administrator's issuance of U.S. EPA's position, issue a written 15 16 notice elevating the dispute to the Administrator of U.S. EPA for 17 resolution in accordance with all applicable laws and procedures. 18 In the event that the Navy or Ecology elect not to elevate the dispute to the Administrator within the designated fourteen (14) 19 20 day escalation period, the Navy and/or Ecology shall be deemed to 21 have agreed with the Regional Administrator's written position with respect to the dispute. 22

23 21.7 Upon, escalation of a dispute to the Administrator of U.S. EPA pursuant to Subparagraph 21.6, the 24 25 Administrator will review and resolve the dispute within 26 twenty-one (21) days. Upon request, and prior to resolving the 27

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dispute, the U.S. EPA Administrator shall meet and confer with 1 the Navy's Secretariat Representative and a representative from 2 Ecology to discuss the issue(s) under dispute. The Administrator 3 will provide notice to all Parties of any Party's request to meet 4 or confer with respect to any such dispute and will provide an 5 adequate opportunity for all Parties to participate in any ... 6 meeting or conference convened to resolve such dispute. Upon 7 resolution, the Administrator shall provide the Navy and Ecology 8 with a written final decision setting forth resolution of the 9 dispute. The duties of the Administrator set forth in this Part 10 11 shall not be delegated.

The pendency of any dispute under this Part 12 21.8 shall not affect the Navy's responsibility for timely performance 13 of the work required by this Agreement, except that the time 14 period for completion of work affected by such dispute shall be 15 extended for a period of time usually not to exceed the actual 16 time taken to resolve any good faith dispute in accordance with 17 the procedures specified herein. All elements of the work 18 19 required by this Agreement which are not affected by the dispute 20 shall continue and be completed in accordance with the applicable 21 schedule.

22 21.9 When dispute resolution is in progress, work 23 affected by the dispute will immediately be discontinued if the 24 Division Director for U.S. EPA's Region 10 or Ecology request, in 25 writing, that work related to the dispute be stopped because, in 26 U.S. EPA's or Ecology's opinion, such work is inadequate or

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defective, and such inadequacy or defect is likely to yield an 1 adverse effect on human health or the environment, or is likely 2 to have a substantial adverse effect on the remedy selection or 3 implementation process. To the extent possible, U.S. EPA and 4 Ecology shall consult with all Parties prior to initiating a work 5 stoppage request. After stoppage of work, if the Navy believes 6 that the work stoppage is inappropriate or may have potential 7 significant adverse impacts, the Navy may meet with the U.S. EPA 8 Division Director and Ecology equivalent to discuss the work 9 stoppage. Following this meeting, and further consideration of 10 the issues, the U.S. EPA Division Director will issue, in 11 writing, a final decision with respect to the work stoppage. 12 The final written decision of the U.S. EPA Division Director may 13 immediately be subjected to formal dispute resolution. 14 Such dispute may be brought directly to the either the DRC or the SEC, 15 16 at the discretion of the Navy or Ecology.

17 21.10 Within twenty-one (21) days of resolution of 18 a dispute pursuant to the procedures specified in this Part, the 19 Navy shall incorporate the resolution and final determination 20 into the appropriate plan, schedule, or procedures, and proceed 21 to implement this Agreement according to the amended plan, 22 schedule, or procedures.

23 21.11 Resolution of a dispute pursuant to this Part 24 of the Agreement constitutes a final resolution of that dispute 25 arising under this Agreement. All Parties shall abide by all 26

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terms and conditions of any final resolution of dispute obtained
 pursuant to this Part of this Agreement.

#### XXII.

#### ENFORCEABILITY

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1 The Parties agree that:

7 (a) Upon its effective date, this Agreement is
8 enforceable by any person pursuant to Section 310 of CERCLA,
9 42 U.S.C. § 9659, and any violation of such standard, regulation,
10 condition, requirement, or order contained herein will be subject
11 to civil penalties under Sections 310(c) and 109 of CERCLA,
12 42 U.S.C. §§ 9659 and 9609;

(b) All timetables or deadlines associated with the
RI/FS shall be enforceable by any person pursuant to Section 310
of CERCLA, 42 U.S.C. § 9659, and any violation of such timetables
or deadlines will be subject to civil penalties under Sections
310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609;

18 (c) All terms and conditions of this Agreement which 19 relate to interim or final remedial actions, including 20 corresponding timetables, deadlines, or schedules, and all work associated with the interim or final remedial actions, shall be 21 enforceable by any person pursuant to Section 310(c) of CERCLA, 22 42 U.S.C. § 9659(c), and any violation of such terms and 23 conditions will be subject to civil penalties under Sections 24 25 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609; and

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(d) Any final resolution of a dispute pursuant to Part 1 XXI of this Agreement which establishes a term, condition, 2 3 timetable, deadline, or schedule shall be enforceable by any person pursuant to Section 310(c) of CERCLA, 42 U.S.C. 4 § 9659(c), and any violation of such term, condition, timetable, 5 deadline, or schedule will be subject to civil penalties under 6 7 Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609. 8 22.2 Nothing in this Agreement shall be construed 9 as authorizing any person to seek judicial review of any action or work where review is barred by any provision of CERCLA, 10 11 including Section 113(h) of CERCLA, 42 U.S.C. § 9613(h). 12 22.3 The Parties agree that all Parties shall have the right to enforce the terms of this Agreement. 13 14 XXIII. 15 STIPULATED PENALTIES 16 23.1 In the event that the Navy fails to submit a 17 primary document to U.S. EPA and Ecology pursuant to the 18 appropriate timetable or deadline in accordance with the requirements of this Agreement, or fails to comply with a term or 19 condition of this Agreement which relates to an interim or final 20 remedial action, U.S. EPA may assess, after consultation with 21 Ecology, a stipulated penalty against the Navy. A stipulated 22 penalty may be assessed in an amount not to exceed five thousand 23 dollars (\$5,000) for the first week (or part thereof), and ten 24 thousand dollars (\$10,000) for each additional week (or part 25 thereof) for which a failure set forth in this Paragraph occurs. 26 27 FEDERAL FACILITY AGREEMENT January 29, 1990 SUBASE BANGOR - Page 45 28

23.2 Upon determining that the Navy has failed in 1 a manner set forth in Paragraph 23.1, U.S. EPA shall so notify 2 3 the Navy in writing. Ecology may, as it deems appropriate, 4 recommend that U.S. EPA issue a stipulated penalty pursuant to this Part. If the failure in question is not already subject to 5 6 dispute resolution at the time such notice is received, the Navy 7 shall have fifteen (15) days after receipt of the notice to invoke dispute resolution on the question of whether the failure 8 did in fact occur. The Navy shall not be liable for the 9 10 stipulated penalty assessed by U.S. EPA if the failure is 11 determined, through the dispute resolution process, not to have 12 occurred. No assessment of a stipulated penalty shall be final until the conclusion of dispute resolution procedures related to 13 14 the assessment of the stipulated penalty.

15 23.3 The annual reports required by Section
16 120(e)(5) of CERCLA, 42 U.S.C. § 9620(e)(5), shall include, with
17 respect to each final assessment of a stipulated penalty against
18 the Navy under this Agreement, each of the following:

(a) The facility responsible for the failure;
(b) A statement of the facts and circumstances giving rise to the failure;
(c) A statement of any administrative or other

corrective action taken at the relevant facility, or a statement of why such measures were determined to be inappropriate;

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 (d) A statement of any additional action taken by or at the facility to prevent recurrence of the same type of failure; and

(e) The total dollar amount of the stipulated penalty assessed for the particular failure.

6 23.4 Stipulated penalties assessed pursuant to 7 this Part shall be payable to the Hazardous Substances Response 8 Trust Fund only in the manner and to the extent expressly 9 provided for in Acts authorizing funds for, and appropriations 10 to, DOD.

23.5 In no event shall this Part give rise to a
stipulated penalty in excess of the amount set forth in Section
13 109 of CERCLA, 42 U.S.C. § 9609.

14 23.6 This Part shall not affect the Navy's ability
15 to obtain an extension of a timetable, deadline, or schedule
16 pursuant to Part XXV of this Agreement.

17 23.7 Nothing in this Agreement shall be construed
18 to render any officer or employee of the Navy personally liable
19 for the payment of any stipulated penalty assessed pursuant to
20 this Part.

XXIV.

#### DEADLINES

23 24.1 The deadlines for submittal, pursuant to this
24 Agreement, of the RI/FS Work Plan for each operable unit are as
25 follows:

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1		ARDOUS E AREAS	RI/FS <u>WORK PLAN</u>	
2	1	A	submitted	
3	2	F	1/30/90	
4	3	24, 25, 16	5/31/90	
5	4	c ·	6/29/90	
6	* 5	E, F, 11	7/31/90	
7	6	D	8/31/90	
8 9	7	Hood Canal Sediments	10/31/90	
10	8	B, 4	10/31/90	
11	9	2, 10, 18,	11/30/90	
12		B-1014, B-1032, PW Garage,	· · · · · · · · · · · · · · · · · · ·	
13	10	Railroad Tracks		
14	10	7.	12/28/90	
15	24.2 The Navy shall submit the draft RI/FS Report			
16	for each operable unit within five hundred and forty (540) days			
17	after the final RI/FS Work Plan becomes effective.			
18	24.3 The	Navy shall submit t	he draft ROD for each	
19	operable unit within one hundred and twenty (120) days after the			
20	final RI/FS Report becomes effective.			
21	24.4 The	Project Managers sh	all amend this Part to	
22	provide deadlines for any new operable units, such as the Naval			
23	Undersea Warfare Engineering Station Ordnance Annex, which are			
24 <sup>.</sup>	not identified above.			
25	24.5 The final deadlines established in this Part			
26	shall be published by U.S. EPA, in conjunction with Ecology.			
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24.6 Within twenty-one (21) days of issuance of the ROD(s), the Navy shall propose deadlines for submittal of draft secondary documents for each operable unit, and completion of the following draft primary documents:

(a) RD Report

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(b) RA Work Plan

7 24.7 Within fifteen (15) days of receipt, U.S. EPA, in conjunction with Ecology, shall review and provide 8 comments to the Navy regarding the deadlines proposed in 9 Paragraphs 24.4 and 24.6. Within fifteen (15) days following 10 receipt of the comments the Navy shall, as appropriate, make 11 12 revisions and reissue the proposal. The Parties shall meet as necessary to discuss and finalize the proposed deadlines. 13 If the Parties agree on proposed deadlines, the finalized deadlines 14 15 shall be incorporated into the appropriate Work Plans. If the 16 Parties fail to agree within thirty (30) days on the proposed deadlines, the matter shall immediately be submitted for dispute 17 resolution pursuant to Part XXI of this Agreement. 18

19 24.8 The deadlines set forth in this Part, or to 20 be established as set forth in this Part, may be extended 21 pursuant to Part XXV of this Agreement. The Parties recognize 22 that one possible basis for extension of the deadlines for 23 completion of the Remedial Investigation and Feasibility Study 24 Reports is the identification of significant new conditions 25 during the performance of the Remedial Investigation.

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# XXV.

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# EXTENSIONS

<b>4</b> 4 .	EXIENSIONS			
3	25.1 Either a timetable and deadline or a schedule			
4	shall be extended upon receipt of a timely request for extension			
5	and when good cause exists for the requested extension. Any			
6	request for extension by the Navy shall be submitted in writing			
7	to the Project Managers and shall specify:			
8	<ul><li>(a) The timetable and deadline or the schedule that is sought to be extended;</li></ul>			
9	(b) The length of the extension sought;			
10	(c) The good cause(s) for the extension; and			
11	(d) Any related timetable and deadline or schedule			
12	that would be affected if the extension were granted.			
13	25.2 Good cause exists for an extension when			
14	sought in regard to:			
15	(a) An event of force majeure;			
16	(b) A delay caused by another Party's failure to meet			
17	any requirement of this Agreement;			
18	(c) A delay caused by the good faith invocation of dispute resolution or the initiation of judicial			
19	action;			
20	<ul> <li>(d) A delay caused, or which is likely to be caused, by the grant of an extension in regard to another</li> </ul>			
21	timetable and deadline or schedule; and			
22	(e) Any other event or series of events mutually agreed to by the Parties as constituting good			
23	cause.			
24	25.3 Absent agreement of the Parties with respect			
25	to the existence of good cause, the Navy may seek and obtain a			
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1 determination through the dispute resolution process that good 2 cause exists.

Within seven (7) days of receipt of a request 3 25.4 for an extension of a timetable and deadline or a schedule, 4 U.S. EPA and Ecology shall advise the Navy in writing of their 5 6 respective position on the request. Any failure by U.S. EPA or Ecology to respond within the seven (7) day period shall be 7 deemed to constitute concurrence in the request for extension. 8 9 If U.S. EPA or Ecology does not concur in the requested 10 extension, it shall include in its statement of nonconcurrence an explanation of the basis for its position. 11

12 25.5 If there is consensus among the Parties that the requested extension is warranted, the Navy shall extend the 13 affected timetable and deadline or schedule accordingly. 14 If there is no consensus among the Parties as to whether all or part 15 of the requested extension is warranted, the timetable and 16 17 deadline or schedule shall not be extended except in accordance 18 with determination resulting from the dispute resolution process.

25.6 Within seven (7) days of receipt of a
statement of nonconcurrence with the requested extension, the
Navy may invoke dispute resolution.

22 25.7 A timely and good faith request for an 23 extension shall toll any assessment of stipulated penalties or 24 application for judicial enforcement of the affected timetable 25 and deadline or schedule until a decision is reached on whether 26 the requested extension will be approved. If dispute resolution

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is invoked and the requested extension is denied, stipulated penalties may be assessed and may accrue from the date of the original timetable and deadline or schedule. Following the grant of an extension, an assessment of stipulated penalties or an application for judicial enforcement may be sought only to compel compliance with the timetable and deadline or schedule as most recently extended.

## XXVI.

## FORCE MAJEURE

Force Majeure shall mean any event arising
from causes beyond the control of a Party that causes a delay in
or prevents the performance of any obligation under this
Agreement, including, but not limited to:

a. acts of God; fire, war; insurrection; civil disturbance; or explosion;

b. unanticipated breakage or accident to machinery,
equipment, or lines of pipe despite reasonably diligent
maintenance;

c. adverse weather conditions that could not be
21 reasonably anticipated, or unusual delay in transportation;

d. restraint by court order or order of publicauthority;

e. inability to obtain, at a reasonable cost and after exercise of reasonable diligence, any necessary authorizations,

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approvals, permits, or licenses due to action or inaction of any
 governmental agency or authority other than the Navy;

f. delays caused by compliance with applicable statutes or regulations governing contracting, procurement, or acquisition procedures, despite the exercise of reasonable diligence; and

g. insufficient availability of appropriated funds, if
the Navy shall have made timely request for such funds as part of
the budgetary process as set forth in Part XXVII of this
Agreement. If such an event occurs, Ecology may exercise its
rights as provided in Paragraph 27.6, but U.S. EPA shall be bound
by this Force Majeure and shall not assess stipulated penalties.

13 26.2 Force Majeure shall also include any strike or
14 other labor dispute, whether or not within the control of the
15 Parties affected thereby. Force Majeure shall not include
16 increased costs or expenses of response actions, whether or not
17 anticipated at the time such response actions were initiated.

26.3 Any claim of Force Majeure shall be subject to
dispute resolution and, where applicable, to the limitations of
Paragraph 27.6.

XXVII.

#### FUNDING

23 27.1 It is the expectation of the Parties to this 24 Agreement that all obligations of the Navy arising under this 25 Agreement will be fully funded. The Navy agrees to seek

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sufficient funding through the DOD budgetary process to fulfill
 its obligations under this Agreement.

27.2 In accordance with Section 120(e)(5)(B) of CERCLA, 42 U.S.C. § 9620(e)(5)(B), the Navy shall provide to DOD for its annual report to Congress the specific cost estimates and budgetary proposals associated with the implementation of this Agreement.

Funds authorized and appropriated annually by 27.3 8 Congress under the "Environmental Restoration, Defense" 9 appropriation in the U.S. Department of Defense Appropriation Act 10 and allocated by the DASD(E) to the Navy will be the source of 11 funds for activities required by this Agreement consistent with 12 Section 211 of SARA, 10 U.S.C. Chapter 160. However, should the 13 Environmental Restoration, Defense appropriation be inadequate in 14 any year to meet the total Navy CERCLA implementation 15 requirements, DOD shall employ and the Navy shall follow a 16 standardized DOD prioritization process which allocates that 17 year's appropriations in a manner which maximizes the protection 18 of human health and the environment. A standardized DOD 19 prioritization model shall be developed and utilized with the 20 assistance of U.S. EPA and Ecology. 21

22 27.4 Any requirement for the payment or obligation 23 of funds, including stipulated penalties, by the Navy established 24 by the terms of this Agreement shall be subject to the 25 availability of appropriated funds, and no provision herein shall 26 be interpreted to require obligation or payment of funds in

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violation of the Anti-Deficiency Act, 31 U.S.C. § 1341. In cases
 where payment or obligation of funds, including stipulated
 penalties, would constitute a violation of the Anti-Deficiency
 Act, the dates established requiring the payment or obligation of
 such funds shall be appropriately adjusted.

6 27.5 If appropriated funds are not available to 7 fulfill the Navy's obligations under this Agreement, U.S. EPA and 8 Ecology reserve the right to initiate an action against any other 9 person or to take any response action which would be appropriate 10 absent this Agreement.

The Navy maintains that any requirement for 11 27.6 the payment or obligation of funds under this Agreement is 12 subject to the availability of appropriated funds, and that the 13 unavailability of such funds constitutes a valid defense to any 14 judicial action that might be brought to enforce the terms of 15 16 this Agreement. Notwithstanding Paragraphs 27.1, 27.2, 27.3, 17 27.4, and 27.5 above, Ecology does not agree that lack of 18 appropriation or funding constitutes a valid defense to 19 performance by the Navy. However, the Parties agree and 20 stipulate that it is premature to raise and adjudicate the validity of such a defense at this time. If sufficient funds are 21 not available to fulfill the Navy's obligations under this 22 Agreement, the Parties shall meet to discuss the funding 23 24 shortfall, the ways of resolving it, and whether it is 25 appropriate to adjust the deadlines set forth pursuant to Part XXIV affected by the funding shortfall. Any Party may elevate 26 27

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the issue(s) directly to the SEC for resolution. Six (6) months 1 following the failure of the Navy to meet a deadline because of 2 lack of funding, Ecology shall have the right to seek judicial 3 enforcement of this Agreement. This Paragraph is not subject to 4 Part XXI, but does not exclude the consensual use of Part XXV. 5 Acceptance of this Paragraph 27.6 does not constitute a waiver by 6 the Navy of the applicability of any appropriate provisions of 7 the Anti-Deficiency Act, 31 U.S.C. § 1341, to the terms of this 8 9 Agreement.

## XXVIII.

#### RECOVERY OF EXPENSES

The Navy and U.S. EPA agree to amend this 28.1 Part at a later date in accordance with any subsequent resolution of the currently contested issue of cost reimbursement.

The Navy agrees to request funding and 15 28.2 reimburse Ecology, subject to the conditions and limitations set 16 forth in this Part; and subject to Part XXVII, for all reasonable costs it incurs in providing services in direct support of the 18 Navy's environmental restoration activities at the Site pursuant. 19 20 to this Agreement.

Reimbursable expenses shall consist only of 28.3 21 actual expenditures required to be made and actually made by 22 23 Ecology in providing the following assistance to the Navy:

(a) Timely technical review and substantive comment on 24 reports or studies which the Navy prepares in support of its 25 response actions and submits to Ecology; 26

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(b) Identification and explanation of unique state
 requirements applicable to military installations in performing
 response actions, especially state ARARs;

4 (c) Field visits to ensure cleanup activities are
5 implemented in accordance with appropriate state requirements, or
6 in accordance with agreed upon conditions between Ecology and the
7 Navy that are established in the framework of this Agreement;

8 (d) Support and assistance to the Navy in the conduct
9 of public participation activities in accordance with federal and
10 state requirements for public involvement;

(e) Participation in the review and comment functions
of the Navy Technical Review Committees; and

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(f) Other services specified in this Agreement.

Within ninety (90) days after the end of each 14 28.4 quarter of the federal fiscal year, Ecology shall submit to the 15 Navy an accounting of all state costs actually incurred during 16 that quarter in providing direct support services under this 17 Part. Such accounting shall be accompanied by cost summaries and 18 19 be supported by documentation which meets federal auditing 20 requirements. The summaries will set forth employee hours and other expenses by major type of support service. 21 All costs submitted must be for work directly related to implementation of 22 23 this Agreement and not inconsistent with either the NCP or the 24 requirements described in OMB Circulars A-87 (Cost Principles for State and Local Governments), A-128 (Audits for State and Local 25 Cooperative Agreements with State and Local Governments), and 26

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Standard Forms 424 and 270. The Navy has the right to audit cost
 reports used by Ecology to develop the cost summaries. Before
 the beginning of each fiscal year, Ecology shall supply a budget
 estimate of what it plans to do in the next year in the same
 level of detail as the billing documents.

28.5 Except as allowed pursuant to Paragraphs 28.6 and 28.7, within ninety (90) days of receipt of the accounting provided pursuant to Paragraph 28.4, the Navy shall reimburse Ecology in the amount set forth in the accounting.

10 28.6 In the event the Navy contends that any of
11 the costs set forth in the accounting provided pursuant to
12 Paragraph 28.4 are not properly payable, the matter shall be
13 resolved through a bilateral dispute resolution process set forth
14 at Paragraph 28.9.

15 28.7 The amount of reimbursement from the Navy to Ecology for oversight activities shall not exceed \$241,850.00 16 17 during the lifetime of this Agreement and not more than 18 \$60,463.00 during any single fiscal year. Either the Navy or 19 Ecology may request, on the basis of significant upward or 20 downward revisions in the Navy estimate of its total lifetime 21 costs through construction used above, a renegotiation of the Failing an agreement, either the Navy or Ecology may 22 Cap. 23 initiate dispute resolution in accordance with Paragraph 28.9. 24 Circumstances could arise whereby fluctuations in the Navy estimates or actual final costs through the construction of the 25 final remedial action creates a situation where Ecology receives 26

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reimbursement in excess of the estimated amount of these costs.
 Under these circumstances, Ecology remains entitled to payment
 for services rendered prior to the completion of a new estimate
 if the services are within the ceiling applicable under the
 previous estimate. This negotiated reimbursement amount reflects
 the judgment of the Navy and Ecology that:

7 (a) Funding of support services must be constrained so
8 as to avoid unnecessary diversion of the limited Defense
9 Environmental Restoration Account funds available for the overall
10 cleanup; and

(b) Support services should not be disproportionate to overall project costs and budget.

28.8 Ecology agrees to seek reimbursement for its
expenses solely through the mechanisms established in this Part,
and reimbursement provided under this Part shall be in settlement
of any claims for state response costs relative to the Navy's
environmental restoration activities at the Site.

18 28.9 Part XXI notwithstanding, this Paragraph shall govern any dispute between the Navy and Ecology regarding 19 20 the application of this Part or any matter controlled by this Part including, but not limited to, allowability of expenses and 21 limits on reimbursement. While it is the intent of the Navy and 22 Ecology that these procedures shall govern resolution of disputes 23 concerning Ecology reimbursement, informal dispute resolution is 24 25 encouraged.

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(a) The Navy and Ecology Project Managers shall be the
 initial points of contact for coordination of dispute resolution
 under Paragraph 28.9.

(b) If the Navy and Ecology Project Managers are unable to resolve a dispute, the matter shall be referred to the Commander, WESTNAVFACENGCOM, or his designated representative, and the Assistant Director, Waste Management, Washington Department of Ecology, as soon as practicable, but in any event within five (5) working days after the dispute is elevated by the Project Managers.

(c) If the Commander, WESTNAVFACENGCOM, and the
Assistant Director, Waste Management, Washington Department of
Ecology, are unable to resolve the dispute within ten (10)
working days, the matter shall be elevated to the Director,
Washington Department of Ecology, and the Deputy Director,
Environmental Conservation Policy, Office of the Assistant
Secretary of the Navy (S&L).

18 (ď) In the event the Director, Washington Department of Ecology, and the Deputy Director, Environmental Conservation 19 20 Policy, Office of the Assistant Secretary of the Navy (S&L), are 21 unable to resolve a dispute, Ecology retains any legal and equitable remedies it may have to recover its expenses. 22 In addition, Ecology may withdraw from this Agreement by giving 23 24 ninety (90) days notice to the other Parties.

28.10 Nothing herein shall be construed to limit
26 the ability of the Navy to contract with Ecology for technical

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1	services that could otherwise be provided by a private contractor		
2	including, but not limited to:		
3	(a) Identification, investigation, and cleanup of any contamination beyond the boundaries of SUBASE		
4	Bangor;		
5	(b) Laboratory analysis; or		
6	(c) Data collection for field studies.		
7	28.11 The Navy and Ecology agree that the terms and		
8	conditions of this Part shall become null and void when Ecology		
9	enters into a Defense/State Memorandum of Agreement ("DSMOA")		
L0 L1	with DOD which addresses Ecology reimbursement.		
L2			
13	XXIX.		
14	, OTHER CLAIMS		
15	29.1 Nothing in this Agreement shall constitute or		
	be construed as a bar or release from any claim, cause of action,		
16 17	or demand in law or equity by or against any persons, firm,		
18	partnership, or corporation not a signatory to this Agreement for		
19	any liability it may have arising out of, or relating in any way		
20	to, this Agreement or the generation, storage, treatment,		
21	handling, transportation, release, or disposal of any hazardous		
22	substances, hazardous wastes, hazardous constituents, pollutants,		
23	or contaminants found at, taken to, or taken from SUBASE Bangor.		
24	29.2 The U.S. EPA and Ecology shall not be held as		
25	a Party to any contract entered into by the Navy to implement the		
26	requirements of this Agreement.		
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28	FEDERAL FACILITY AGREEMENT January 29, 1990 SUBASE BANGOR - Page 61		

1 29.3 The Navy shall notify the appropriate federal 2 and state natural resource trustees as required by Section 3 104(b)(2) of CERCLA, 42 U.S.C. § 9604(e), and Section 2(e)(2) of 4 Executive Order 12580. The Navy is not released from any claim 5 for damages for liability to destruction of, or loss of, natural 6 resources.

29.4 This Agreement shall not restrict the Parties from taking any legal or response action for any matter not specifically part of the work covered by this Agreement.

#### XXX.

#### OTHER APPLICABLE LAWS

30.1 All actions required to be taken pursuant to
this Agreement shall be undertaken in accordance with the
requirements of all applicable state and federal laws and
regulations unless an exemption from such requirements is
specifically provided in this Agreement, CERCLA, or the NCP.

#### XXXI.

#### CONFIDENTIAL INFORMATION

31.1 The Navy may assert, on its own behalf or on behalf of a contractor, subcontractor, or consultant, a confidentiality claim covering all or part of the information requested by this Agreement pursuant to 42 U.S.C. § 9604(e) and 40 C.F.R. Part 2, Subpart B. Analytical data shall not be claimed as confidential by the Navy. Information determined to 27

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be confidential by U.S. EPA pursuant to 40 C.F.R. Part 2 shall be 1 afforded the protection specified therein and such information 2 shall be treated by Ecology as confidential to the extent 3 permitted by state law. If Ecology is unable to afford the 4 5 confidentiality protection, the Navy is not required to submit the data to Ecology. If no claim of confidentiality accompanies 6 7 the information when it is submitted to either regulatory agency, the information may be made available to the public without 8 further notice to the Navy. 9

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#### XXXII. TRANSFER OF PROPERTY

32.1 Conveyance of title, easement, or other
interest in the Site shall be in accordance with Section 120(h)
of CERCLA, 42 U.S.C. § 9620(h), and shall notify U.S. EPA and
Ecology of any such transfer at least ninety (90) days prior to
such transfer.

#### XXXIII.

#### AMENDMENT OF AGREEMENT

33.1 This Agreement may be amended by unanimous
agreement of the Navy, Ecology, and U.S. EPA. Any such amendment
shall be in writing, shall have as the effective date that date
on which it is signed by all the Parties, and shall be
incorporated into this Agreement.

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27 FEDERAL FACILITY AGREEMENT 28 SUBASE BANGOR - Page 63

#### XXXIV.

#### SEVERABILITY

34.1 If any provision of this Agreement is ruled invalid, illegal, or unconstitutional, the remainder of the Agreement shall not be affected by such ruling.

#### XXXV.

## RESERVATION OF RIGHTS

9 35.1 Ecology reserves the right to issue orders 10 and/or penalties pursuant to available statutory authority, or to 11 take any other enforcement action allowable by law, under the 12 following circumstances:

- (a) In the event or upon the discovery of a release or threatened release not addressed by this Agreement and which the Parties choose not to address by modification of this Agreement;
- (b) Upon Ecology's determination that action beyond the terms of this Agreement is necessary to abate an emergency situation which threatens the public health or the environment; or
- (c) Upon the occurrence or discovery of a situation beyond the scope of this Agreement, to which Ecology would be empowered to take an enforcement action and which the Parties choose not to address by modification of this Agreement.

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l	35.2 The Navy reserves all of its rights to		
2	contest any enforcement action brought under this Paragraph.		
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4	XXXVI.		
5	TERMINATION		
6	36.1 The provisions of this Agreement shall be		
7	deemed satisfied and terminated upon receipt by the Navy of		
8	written notice from U.S. EPA and Ecology that the Navy has		
9	demonstrated, to the satisfaction of U.S. EPA and Ecology, that		
10	all the terms of this Agreement have been completed.		
11	36.2 Upon a showing of satisfaction of this		
12	Agreement, the Navy may request that U.S. EPA and Ecology		
13	terminate this Agreement.		
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15	XXXVII.		
16	EFFECTIVE DATE		
17	37.1 This Agreement is effective upon signature by		
18	all the Parties to this Agreement.		
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28	FEDERAL FACILITY AGREEMENT January 29, 1990 SUBASE BANGOR - Page 65		

Signature sheet for the foregoing Federal Facility Agreement for U.S. Naval Submarine Base Bangor among the U.S. Environmental Protection Agency, the U.S. Department of the Navy, and the Washington State Department of Ecology. January 29, 1990 Atille NANCY STEALE Deputy Director (Environment) Office of the Assistant Secretary of the Navy (S&L) Represented By: Judy A. Conlow, Esq. Alison D. Ling, Esq. FEDERAL FACILITY AGREEMENT January 29, 1990 SUBASE BANGOR - Page 66 

Signature sheet for the foregoing Federal Facility
Agreement for U.S. Naval Submarine Base Bangor among the
U.S. Environmental Protection Agency, the U.S. Department of the
Navy, and the Washington State Department of Ecology.

CHRISTINE ο. Director

1/25/90 Date

EIKENBERRY, KENNETH O. ESO.

Attorney General State of Washington

Department of Ecology

State of Washington

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Represented by:

Jay Manning, Esq.

FEDERAL FACILITY AGREEMENT 28 SUBASE BANGOR - Page 67

Signature sheet for the foregoing Federal Facility Agreement for U.S. Naval Submarine Base Bangor among the U.S. Environmental Protection Agency, the U.S. Department of the Navy, and the Washington State Department of Ecology. RUSSELL Date ROBIE G. Regional Administrator, Region 10 U.S. Environmental Protection Agency Represented By: Monica Kirk, Esq. FEDERAL FACILITY AGREEMENT January 29, 1990 SUBASE BANGOR - Page 68