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	A True copy of the Original From Files of the U.S. Environmental Protection Agency
~ 3	Attest: Carolyn Jutlover
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8	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 10
9	AND THE
10	WASHINGTON STATE DEPARTMENT OF ECOLOGY AND THE
11	UNITED STATES DEPARTMENT OF THE NAVY
12	IN THE MATTER OF:) FEDERAL FACILITY AGREEMENT
13	U.S. Department of the Navy;) UNDER CERCLA SECTION 120 Naval Underseas Warfare)
14	Engineering Station,
15	Keyport, Washington) Administrative Docket Number:
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JURISDICTION

Each Party is entering into this Agreement pursuant to the following authorities:

5 The United States Environmental Protection 1.1 Agency ("U.S. EPA"), Region 10, enters into those portions of 6 7 this Agreement that relate to the Remedial Investigation/ 8 Feasibility Study ("RI/FS") pursuant to Section 120(e)(1) of the Comprehensive Environmental Response, Compensation, and Liability 9 Act ("CERCLA"), 42 U.S.C. § 9620(e)(1), as amended by the 10 Superfund Amendments and Reauthorization Act of 1986 ("SARA"), 11 12 Pub. L. 99-499 (hereinafter referred to as "CERCLA"); Sections 13 6001, 3008(h), and 3004(u) and (v) of the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. §§ 6961, 6928(h), 6924(u) 14 and (v), as amended by the Hazardous and Solid Waste Amendments 15 16 of 1984 ("HSWA"), (hereinafter jointly referred to as RCRA); and 17 Executive Order 12580;

18 1.2 U.S. EPA Region 10 enters into those portions
of this Agreement that relate to interim remedial actions and
final remedial actions pursuant to Section 120(e)(2) of CERCLA,
42 U.S.C. § 9620(e)(2); Sections 6001, 3008(h), and 3004(u) and
(v) of RCRA, 42 U.S.C. §§ 6961, 6928(h), 6924(u) and (v); and
Executive Order 12580;

1.3 The United States Navy ("Navy") enters into
those portions of this Agreement that relate to the RI/FS
pursuant to Section 120(e)(1) of CERCLA, 42 U.S.C. § 9620(e)(1);
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1 Sections 6001, 3008(h), and 3004(u) and (v) of RCRA, 42 U.S.C. §§
2 6961, 6928(h), and 6924(u) and (v); Executive Order 12580; the
3 National Environmental Policy Act, 42 U.S.C. § 4321 et seq.; and
4 the Defense Environmental Restoration Program ("DERP"), 10 U.S.C.
5 § 2701 et seq.;

1.4 The Navy enters into those portions of this
7 Agreement that relate to interim remedial actions and final
8 remedial actions pursuant to Section 120(e)(2) of CERCLA,
9 42 U.S.C. § 9620(e)(2); Sections 6001, 3008(h), and 3004(u) and
10 (v) of RCRA, 42 U.S.C. §§ 6961, 6928(h), and 6924(u) and (v);
11 Executive Order ("Exec. Order") 12580, and the DERP.

12 1.5 The State of Washington Department of Ecology
13 ("Ecology") enters into this Agreement pursuant to Sections 107,
14 120(e)(2), 120(f), and 121(f) of CERCLA, 42 U.S.C. §§ 9607,
15 9620(e)(2), 9620(f), and 9621(f), and Titles 70 and 43 of the
16 revised Code of Washington ("RCW").

II.

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DEFINITIONS

20 2.1 The terms used in this Agreement shall have
21 the same definition as the terms defined in Section 101 of
22 CERCLA, 42 U.S.C. § 9601, and the National Oil and Hazardous
23 Substances Pollution Contingency Plan ("NCP"), 40 CFR Part 300.
24 In addition:

(a) "Agreement" shall mean this document and shall include all Attachments to this document. All such Attachments FEDERAL FACILITY AGREEMENT NUWES - Keyport Facility - Page 4 1 shall be appended to and are an integral and enforceable part of 2 this document;

3 (b) "ARAR" or "Applicable or Relevant and Appropriate
4 Requirements" shall be as provided in Section 121(d)(2) of
5 CERCLA, 42 U.S.C. § 9621(d)(2);

6 (c) "Authorized representative" may include a Party's
7 contractors or any other designee;

8 (d) "CERCLA" shall mean the Comprehensive
9 Environmental Response, Compensation, and Liability Act,
10 42 U.S.C. § 9601 et seq., as amended by the Superfund Amendments
11 and Reauthorization Act of 1986, Pub. L. 99-499, or as further
12 amended;

"Days" shall mean calendar days, unless otherwise (e) 13 specified. In computing any period of time prescribed or allowed 14 by this Agreement, the day of the act, event, or default from 15 which the designated period of time begins to run shall not be 16 The last day of the period so computed shall be included. 17 included, unless it is a Saturday, Sunday, or a federal or state 18 holiday, in which event the period runs until the next day which 19 is not a Saturday, Sunday, or federal holiday; 20

(f) "Ecology" shall mean the State of Washington, as represented by the Department of Ecology, its employees, and authorized representatives;

(g) "Interim Remedial Actions" or "IRA" shall mean all
discrete response actions implemented prior to a final remedial
action which are taken to prevent or minimize the release of
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hazardous substances, pollutants, or contaminants so that they do 1 2 not migrate or endanger public health, welfare, or the 3 environment. All interim remedial actions shall be undertaken in 4 accordance with 40 C.F.R. Part 300, as amended, and with the 5 requirements of CERCLA; 6 "Navy" shall mean the Department of the Navy, its (h) 7 employees, and authorized representatives; 8 (i) "NCP" shall mean the National Oil and Hazardous 9 Substances Pollution Contingency Plan, as set forth at 40 C.F.R. 10 Part 300, as amended; 11 "Paragraph" shall mean a numbered paragraph of (j) this Agreement; 12 13 (k) "Part" shall mean one of the thirty-seven (37) subdivisions of this Agreement designated by a Roman numeral; 14 15 (1)"Parties" shall mean the Navy, U.S. EPA, and 16 Ecology; 17 (m) "RCRA" shall mean the Resource Conservation and Recovery Act, 42 U.S.C. § 6901 et seq., as amended by the 18 Hazardous and Solid Waste Amendments of 1984 ("HSWA"), Pub. L. 19 98-616, or as further amended; 20 "Site" shall mean the Naval Underseas Warfare 21 (n)Engineering Station at Keyport ("NUWES Keyport") facility, which 22 23 covers approximately two hundred (200) acres near Keyport, Kitsap County, Washington, and any off-base contiguous area contaminated 24 by the migration of hazardous substances, pollutants, or 25 26 contaminants from NUWES Keyport; 27 FEDERAL FACILITY AGREEMENT April 5, 1990 NUWES - Keyport Facility - Page 6 28

1 (0)"U.S. EPA" shall mean the United States 2 Environmental Protection Agency, including Region 10, its 3 employees, and authorized representatives; and

"Work Plan" shall mean the RI/FS Management Plan 4 **(p)** 5 or RI/FS Work Plan and the RA Work Plan, incorporated herein by 6 reference, which are to be prepared in accordance with the Office 7 of Solid Waste and Emergency Response ("OSWER") Directives 9355.3-01 (October 1988) and 9355.0-4A (June 1986), and the NCP. 8 The RI/FS Work Plan shall include the Sampling and Analysis Plan, 9 QAPP, Community Relations Plan, Data Management Plan, and Health 10 and Safety Plan. 11

JII.

PURPOSE

The general purposes of this Agreement are 14 3.1 15 to:

Ensure that the environmental impacts associated 16 (a) with past and present activities at the Site are thoroughly 17 18 investigated and appropriate removal and remedial action(s) are taken as necessary to protect the public health, welfare, and the 19 environment; 20

21 (b)Establish a procedural framework and schedule for developing, implementing, and monitoring appropriate response 22 actions at the Site in accordance with CERCLA, the NCP, Superfund 23 guidance and policy; and 24

25 (c) Facilitate cooperation, exchange of information, and participation of the Parties in such actions. 26

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April 5, 1990

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13.2Specifically, the purposes of this Agreement2are to:

3 (a) Identify Interim Remedial Action ("IRA") 4 alternatives which are appropriate at the Site prior to the 5 implementation of final remedial action(s) for the Site. IRA 6 alternatives shall be identified and proposed to the Parties as 7 early as possible prior to formal proposal of IRA(s) to U.S. EPA pursuant to CERCLA. This process is designed to promote 8 9 cooperation among the Parties in identifying IRA alternatives 10 prior to selection of final IRA(s);

Establish requirements for the performance of an 11 (b) 12 Remedial Investigation ("RI") to determine fully the nature and extent of the threat to the public health or welfare or the 13 environment caused by the release or threatened release of 14 hazardous substances, pollutants, or contaminants at the Site and 15 16 to establish requirements for the performance of a Feasibility Study ("FS") for the Site to identify, evaluate, and select 17 alternatives for the appropriate remedial action(s) to prevent, 18 mitigate, or abate the release or threatened release of hazardous 19 substances, pollutants, or contaminants at the Site in accordance 20 with CERCLA; 21

(c) Identify the nature, objective, and schedule of
response actions to be taken at the Site. Response actions at
the Site shall attain that degree of cleanup of hazardous
substances, pollutants, or contaminants mandated by CERCLA.

26 27 (d) Implement the selected interim and final remedial

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action(s) in accordance with CERCLA and meet the requirements of 1 Section 120(e)(2) of CERCLA, 42 U.S.C. § 6920(e)(2), for an 2 3 interagency Agreement between U.S. EPA and the Navy; Assure compliance, through this Agreement, with 4 (e) 5 RCRA and other federal and state hazardous waste laws and regulations for matters covered herein; 6 Coordinate response actions at the Site with the 7 (f) 8 mission and support activities at NUWES Keyport; 9 Expedite the cleanup process to the extent (g) consistent with protection of human health and the environment; 10 and 11 Identify removal actions which are appropriate to 12 (h) 13 the Site and provide timely notice to the other Parties of these 14 proposed actions. 15 IV. 16 17 PARTIES BOUND 4.1 This Agreement is entered into by the Parties 18 to enable the Navy to meet the provisions of CERCLA, 42 U.S.C. 19 § 9601 et seq. 20 4.2 The Navy will notify U.S. EPA and Ecology of 21 the identity of its contractors performing work under this 22 Agreement. The Navy shall provide copies of this Agreement to 23 all contractors performing any work pursuant to this Agreement. 24 Each undersigned representative of a Party certifies that he or 25 she is fully authorized to enter into the terms and conditions of 26 27 April 5, 1990 FEDERAL FACILITY AGREEMENT NUWES - Keyport Facility - Page 9 28

this Agreement and to legally bind such Party to this Agreement.

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4.3 In selecting contractors to perform work
associated with the Site, the Parties will comply with the
Federal Acquisition Regulation ("FAR") Subpart 9.4, 48 C.F.R.
Subpart 9.4 and 40 C.F.R. Part 32.

v.

STATUTORY COMPLIANCE/RCRA-CERCLA INTEGRATION

9 5.1 The Parties intend to integrate the Navy's CERCLA response obligations and corrective action obligations of 10 11 other statutes which relate to the release(s) of hazardous substances, hazardous wastes, pollutants, or contaminants covered 12 13 by this Agreement into this comprehensive Agreement. Therefore, the Parties intend that activities covered by this Agreement will 14 achieve compliance with CERCLA, 42 U.S.C. § 9601, et seq., and 15 16 applicable state law; satisfy the corrective action requirements 17 of Sections 3004(u) and (v), 42 U.S.C. § 6924(u) and (v), for a RCRA permit, and Section 3008(h), 42 U.S.C. § 6928(h), for 18 19 interim status facilities; and meet or exceed all applicable or 20 relevant and appropriate federal and state laws and regulations, to the extent required by Section 121 of CERCLA, 42 U.S.C. 21 § 9621. 22

5.2 Based upon the foregoing, the Parties intend that any remedial action selected, implemented, and completed under this Agreement will be protective of human health and the environment such that remediation of releases covered by this

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Agreement shall obviate the need for further corrective action. 1 2 The Parties agree that with respect to releases of hazardous waste covered by this Agreement that have occurred on the Site, 3 RCRA and Ch. 70.105 et seq. of the Revised Code of Washington 4 5 ("RCW") shall be considered ARARs to Section 121 of CERCLA, 42 U.S.C. § 9621. If RCRA or RCW Ch. 70.105 et seq. ARARs are 6 waived by the Record of Decision ("ROD") pursuant to Section 121 7 of CERCLA, 42 U.S.C. § 9621, Ecology shall have the right to 8 withdraw from this Agreement within sixty (60) days following the 9 effective date of the ROD and exercise any legal rights and 10 remedies available under law. If Ecology exercises its right to 11 withdraw from this Agreement, the Navy expressly preserves its 12 ability to assert any defense that it may have under the law in 13 regard to the legal right or remedies pursued by Ecology. 14 Releases or other hazardous waste activities not covered by this 15 Agreement remain subject to all applicable state and federal 16 environmental requirements. 17

5.3 The Parties recognize that the requirement to obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP.

5.4. Nothing in this Agreement shall alter the Navy's authority with respect to removal actions conducted pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604.

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STATEMENT OF FACTS

6.1 For purposes of this Agreement, the following
constitutes a summary of the facts upon which this Agreement is
based. None of the facts related herein are admissions nor are
they legally binding upon any Party with respect to any unrelated
claims of persons not a Party to this Agreement.

A. <u>Site History</u>

9 6.2 The Naval Underseas Warfare Engineering 10 Station at Keyport ("NUWES Keyport") facility is located in Kitsap County on the Kitsap Peninsula in the north-central 11 12 portion of Puget Sound. It has been the property of the Navy since 1913. The principal industrial activities conducted at the 13 Site have been the design and testing of torpedoes. 14 Specific 15 industrial processes involved welding, plating, machining, sheet metal work, stripping, landfilling, pest control, and wastewater 16 17 treatment. These activities generated a variety of wastes that 18 included fuels, oils, various metals, plating baths, paints, 19 thinners, solvents, resins, acids, caustics, chromate and cyanide salts, pesticides, treatment sludges, and miscellaneous trash. 20

6.3 The Initial Assessment Study of the Site was
completed in September 1984, and identified six (6) sub-sites for
further study and possible remediation. These sub-sites are:

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(a) Sub-Site 1 - NUWES Keyport Landfill
(b) Sub-Site 2 - NUWES Keyport Van Meter Road Spill/Drum Storage Area

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VI.

1 (c) Sub-Site 3 - NUWES Keyport Otto Fuel Leak 2 (d) Sub-Site 5 - NUWES Keyport Sludge Disposal Area 3 (e) Sub-Site 8 - NUWES Keyport Plating Shop Waste/Oil 4 Spill Area 5 (f) Sub-Site 9 - NUWES Keyport Liberty Bay Numerous studies have been conducted around the Site since that 6 7 time. Initial sampling has detected contamination of groundwater, marsh and estuarine sediments, and shellfish. 8 9 6.4 The Site was proposed for listing on the 10 National Priorities List ("NPL") on June 10, 1986; it was listed 11 on October 4, 1989. 12 B. Findings of Fact 13 The Site is located in Keyport, Kitsap 6.5 County, Washington, is owned by the United States of America, and 14 15 is operated by the Navy. On June 10, 1986, the Site was proposed for 16 6.6 inclusion on the National Priorities List ("NPL"), 52 Fed. Reg. 17 18 21,099 (June 10, 1986). 19 6.7 On October 4, 1989, the Site was listed on 20 the NPL, 54 Fed. Reg. 41,021 (October 4, 1989). 21 6.8 The Site is a facility under the 22 jurisdiction, custody, or control of the Department of Defense 23 ("DOD") within the meaning of Executive Order 12580. 52 Fed. Reg. 2923 (January 29, 1987). The Navy is authorized to act on 24 behalf of the Secretary of Defense for all functions delegated by 25 26 the President through Exec. Order 12580 which are relevant to 27 FEDERAL FACILITY AGREEMENT April 5, 1990 NUWES - Keyport Facility - Page 13 28 ||

this Agreement.

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2 6.9 The Site is a facility under the jurisdiction
3 of the Secretary of Defense within the meaning of Section 211 of
4 SARA, 42 U.S.C. 2701.

5 6.10 Under Exec. Order No. 12088, 43 Fed.
6 Reg. 47,707 (October 13, 1978), U.S. EPA is required to provide
7 timely technical advice and assistance to the Navy.

8 6.11 The Navy is authorized, pursuant to Exec.
9 Order 12580, to receive notification of state ARARs as required
10 by CERCLA Section 121(d)(2)(A)(ii), 42 U.S.C.

11 § 9621(d)(2)(A)(ii).

12 6.12 The authority of the Navy to exercise the
13 delegated removal authority of the President, pursuant to Section
14 104 of CERCLA, 42 U.S.C. § 9604, is not altered by this
15 Agreement.

VII.

REGULATORY DETERMINATIONS

19 7.1 For purposes of this Agreement, the following
20 constitutes a summary of the Regulatory Determinations upon which
21 this Agreement is based. None of the Regulatory Determinations
22 related herein are admissions nor are they legally binding upon
23 any Party with respect to any unrelated claims of person(s) not a
24 Party to this Agreement.

7.2 On the basis of the results of the testing
and analysis described in the Statement of Facts, U.S. EPA and
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1 Ecology have determined that:

(a) The Site is a facility within the meaning of
3 Section 101(9) of CERCLA, 42 U.S.C. § 9601(9);

(b) Hazardous substances, pollutants, or contaminants
within the meaning of Section 101(14) and 104(a)(2) of CERCLA,
42 U.S.C. §§ 9601(14) and 9604(a)(2), have been disposed of at
7 the Site;

8 (c) There have been unintentional releases and there 9 continue to be releases and threatened releases of hazardous 10 substances, pollutants, or contaminants into the environment 11 within the meaning of Sections 101(22), 104, 106, and 107 of 12 CERCLA, 42 U.S.C. §§ 9601(22), 9604, 9606, and 9607, at and from 13 the Site;

(d) With respect to those releases and threatened
releases, the Navy is a responsible person within the meaning of
Section 107 of CERCLA, 42 U.S.C. § 9607;

(e) The actions to be taken pursuant to this Agreement
are reasonable and necessary to protect the public health,
welfare, or the environment.

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VIII.

SCOPE OF AGREEMENT

A. Work to be Performed

8.1 The Navy will conduct and finance the cost of
an RI/FS consultant study in accordance with the RI/FS Work Plan
and implement the Remedial Design and the Remedial Action Work
Plan ("RA Work Plan") at the Site in accordance with that Work
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Plan and all relevant statutes, regulations, policies, guidance, and criteria.

3 8.2 The Navy shall perform the tasks and submit
4 plans, reports, and other documents as required by those
5 provisions of the Work Plans.

6 8.3 This Agreement fully incorporates the 7 provisions of the Work Plans. In the event of any inconsistency 8 between this Agreement and the Work Plans, this Agreement shall 9 govern unless and until duly modified pursuant to Part XXXIII of 10 this Agreement.

B. Interim Remedial Actions

The Navy shall develop and implement IRA(s) 12 8.4 as set forth in this Agreement. The IRA(s) shall be consistent 13 with the purposes set forth in Part III of this Agreement. 14 The Navy shall propose IRA(s) to U.S. EPA and Ecology. 15 Alternatively, U.S. EPA and Ecology may request IRA proposals. 16 The Navy and U.S. EPA, in consultation with Ecology, shall select 17 18 appropriate IRA(s). U.S. EPA shall make the selection in the 19 event of disagreement, subject to Part XXI of this Agreement. IRA(s) shall, to the greatest extent practicable, attain ARARs 20 and be consistent with and contribute to the efficient 21 performance of final response actions. 22

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C. <u>Remedial Investigations</u>

8.5 The Navy shall develop, implement, and report
upon remedial investigations of the Site which comply with
applicable requirements of CERCLA, the NCP, written guidance and
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U.S. EPA policy, and which is in accordance with the requirements
 and deadlines set forth in this Agreement.

Feasibility Studies

D.

8.6 The Navy shall design, propose, undertake,
and report upon feasibility studies for the Site which comply
with applicable requirements of CERCLA, the NCP, and relevant
written guidance and established U.S. EPA policy, and which is in
accordance with the requirements and deadlines set forth in this
Agreement.

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E. <u>Remedial Actions</u>

11 8.7 The Navy shall develop and submit its. 12 proposed remedial action alternative following completion and 13 approval of an RI and FS Report. Ecology may recommend the remedial action alternative it deems appropriate to U.S. EPA. 14 15 Pursuant to Part XXI, the U.S. EPA Administrator, in consultation with the Navy and Ecology, shall make final selection of the 16 remedial actions(s) for the Site. 17 The final selection of remedial action(s) by the U.S. EPA Administrator shall be final 18 19 and not subject to dispute. Notwithstanding this Part, or any other Part of this Agreement, Ecology may seek judicial review of 20 an interim or final remedial action in accordance with Sections 21 113 and 121(f)(3)(A) of CERCLA, 42 U.S.C. §§ 9613 and 22 9621(f)(3)(A). 23

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F. Implementation of Remedial Actions

2 8.8 Following finalization of any ROD in 3 accordance with Part XXI, the Navy shall design, propose, and submit, where necessary, a detailed RA Work Plan for 4 implementation of each selected remedial action, including 5 6 appropriate schedules, to U.S. EPA and Ecology. Following review by Ecology and U.S. EPA and finalization of the RA Work Plan in 7 accordance with Part XX of this Agreement, the Navy shall 8 implement the remedial action(s) in accordance with the 9 requirements and schedules set forth in this Agreement. 10

PROTECT MANACI

PROJECT MANAGERS

Not later than five (5) days after the 14 9.1 15 effective date of this Agreement, the Navy, Ecology, and U.S. EPA 16 shall each designate a Project Manager and alternate. Each Project Manager shall be responsible for overseeing the 17 principal's duties concerning the implementation of this 18 All written communications between the Parties 19 Agreement. (including communication by letter, reports, notices, etc.) 20 concerning activities related to this Agreement shall be directed 21 or a copy sent to the appropriate Project Manager(s). 22 23 9.2 Each Project Manager shall be, or rely on, a

qualified and competent person with experience in hazardous substances site investigations and remedial actions and having the skills necessary to implement this Agreement. All technical

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work performed pursuant to this Agreement shall be under the
 direction and supervision of, or in consultation with, a
 qualified engineer, geologist, scientist, or equivalent expert
 with expertise in hazardous substances site investigation and
 remediation.

6 9.3 The Navy, Ecology, and U.S. EPA may 7 unilaterally change their respective Project Manager(s) by 8 sending a written notification to the other Parties no later than 9 five (5) days before the date of such change, without resort to 10 Part XXXIII.

9.4 The Project Managers may, upon unanimous agreement, make minor field modifications to the work to be performed pursuant to this Agreement, or in techniques, procedures, or design utilized in carrying out this Agreement, which are necessary to the completion of the project, without resort to Part XXXIII. All modifications shall be documented in writing.

9.5 The Project Managers for the Navy shall be
physically present at the Site or reasonably available to
supervise work performed at the Site during implementation of the
work performed pursuant to this Agreement and be available to the
U.S. EPA and Ecology Project Managers for the pendency of this
Agreement. The absence of the regulatory agency Project Managers
from the Site shall not be cause for work stoppage or delay.

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X. ACCESS

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Without limitation on any authority conferred 3 10.1 4 on them by law, U.S. EPA, Ecology, and/or their authorized 5 representatives, shall have authority to enter the Site at all reasonable times consistent with the terms of the Agreement, for 6 7 purpose of, among other things: (1) inspecting records, 8 operating logs, contracts, and other documents; (2) reviewing the 9 progress of the Navy or its response action contractors in implementing this Agreement; (3) conducting such tests as the 10 Ecology and U.S. EPA Project Managers deem necessary; and 11 12 (4) verifying the data submitted to U.S. EPA and Ecology by the 13 Navy.

The Navy shall honor all requests for such 14 10.2 access by U.S. EPA and Ecology, conditioned only upon 15 .16 presentation of proper credentials, and conformance with security 17 and safety regulations. The Navy reserves the right to require an escort for representatives of U.S. EPA and Ecology when 18 19 visiting the Site. The Parties agree that conformance with security regulations and the provision of an escort will not 20 delay access. 21

22 10.3 To the extent that this Agreement requires access to property not owned and controlled by the Navy, the Navy 23 shall take all reasonable steps to obtain access including, but 24 25 not limited to, relying on its authority under Section 104(e) of CERCLA, 42 U.S.C. § 9604(e). If the Navy obtains access to the 26 27 April 5, 1990 FEDERAL FACILITY AGREEMENT NUWES - Keyport Facility - Page 20 28

property by agreement with the property owner, the Navy shall make every effort to obtain identical access rights for U.S. EPA and Ecology and shall also make every effort to include in the access agreement a provision requiring the property owner to give the Parties notice at least thirty (30) days prior to conveyance of the property owner's interests.

XI.

SAMPLING AND DATA/DOCUMENT AVAILABILITY

10 If requested, the Project Managers shall make 11.1 available to each other quality assured results of sampling, 11 tests, or other data generated by any Party, or on their behalf, 12 with respect to the implementation of this Agreement within 13 forty-five (45) days of their collection or field testing. If 14 quality assurance is not completed within forty-five (45) days, 15 preliminary data or results shall be made available within the 16 forty-five (45) day period and quality assured data or results 17 shall be submitted as they become available but in no event later 18 19 than ninety (90) days after the sampling or testing. These periods can be extended upon mutual agreement among the Project 20 21 Managers.

11.2 At the request of either the Ecology or
U.S. EPA Project Manager, the Navy shall allow split or duplicate
samples to be taken by Ecology or U.S. EPA during sample
collection conducted during the implementation of this Agreement.
The Navy's Project Manager shall notify, whenever possible, the

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U.S. EPA and Ecology Project Managers not less than fourteen (14)
 business days in advance of any well drilling, sample collection,
 or other monitoring activity, conducted pursuant to this
 Agreement. The fourteen (14) day notification requirement can be
 waived upon mutual agreement among the Project Managers.

6 11.3 If preliminary analysis indicates a potential 7 imminent and substantial endangerment to the public health, all 8 Project Managers shall be immediately notified.

XII.

QUALITY ASSURANCE

Throughout all sample collection, 12 12.1 transportation, and analyses activities conducted in connection 13 with this Agreement, the Navy shall use procedures for quality 14 assurance, and for quality control, and for chain-of-custody in 15 accordance with approved U.S. EPA methods, including "Interim 16 Guidelines and Specifications for Preparing Quality Assurance 17 Project Plans," QAMS-005/80, "Data Quality Objective Guidance," 18 U.S. EPA 1540/687/003 and 004, and subsequent amendments to such 19 quidelines. The Navy shall require each laboratory it uses to 20 perform any analysis according to approved U.S. EPA methods and 21 to participate in a quality assurance/quality control program 22 equivalent to that which is followed by U.S. EPA and which is 23 consistent with U.S. EPA document QAMS-005/80. 24

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1	XIII.
2	REPORTING
3	13.1 The Navy shall submit to Ecology and the
4	U.S. EPA quarterly written progress reports which describe the
5	actions which the Navy has taken during the previous quarter to
6	implement the requirements of this Agreement. Progress reports
7	shall also describe the activities scheduled to be taken during
8	the upcoming quarter. Progress reports shall be prepared and
9	submitted in accordance with the Work Plans.
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11	XIV.
12	NOTICE TO THE PARTIES
13	14.1 All Parties shall transmit primary and
14	secondary documents, and all notices required herein by next day
15	mail, hand delivery, or facsimile. Time limitations shall
16	commence upon receipt.
17	14.2 Notice to the individual Parties shall be
18	provided under this Agreement to the following addresses:
19	(A) For the Navy:
20	Commanding Officer Engineering Field Activity
21	Northwest Division Naval Facilities Engineering Command
22	3505 Anderson Hill Road Silverdale, Washington 98383
23	Attn: (Code 09E)
24	(B) For the U.S. EPA: Nancy Harney
25	NUWES Keyport Project Manager U.S. Environmental Protection Agency Reg. 10
26	1200 Sixth Avenue, HW-074 Seattle, Washington 98101
27	FEDERAL FACILITY AGREEMENT April 5. 1990
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(C) For Ecology: Robert A. Poss Washington Department of Ecology Mail Stop PV-11 Olympia, Washington 98504-8711

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Express Mail: Washington Department of Ecology 4415 Woodview Drive, S.E. Lacey, Washington 98503

14.3 Unless otherwise requested, the Parties shall send all routine correspondence by regular mail to the persons identified above.

XV.

PERMITS

The Parties recognize that the requirement to 15.1 obtain permits for response actions undertaken pursuant to this Agreement shall be as provided for in CERCLA and the NCP. The Parties further recognize ongoing hazardous waste management activities at the Site may require the issuance of permits under federal and state laws. This Agreement does not affect the requirements, if any, to obtain such permits. However, if a permit is issued for ongoing hazardous waste management activities at the Site, U.S. EPA shall reference and incorporate any appropriate provisions, including appropriate schedules (and the provisions for extension of such schedules), of this Agreement into such permit. The Parties intend that the judicial review of any permit conditions which reference this Agreement shall, to the extent authorized by law, only be reviewed under the provisions of CERCLA.

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If a permit which is necessary for 15.2 1 2 implementation of this Agreement is not issued, or is issued or 3 renewed in a manner which is materially inconsistent with the requirements of this Agreement, the Navy agrees it shall notify 4 Ecology and U.S. EPA of its intention to propose necessary 5 modifications to this Agreement to obtain conformance with the 6 7 permit (or lack thereof). Notification by Navy of its intention to propose modifications shall be submitted within seven (7) 8 calendar days of receipt by Navy of notification that: 9 (1) a permit will not be issued; (2) a permit has been issued or 10 11 reissued; or (3) a final determination with respect to any appeal related to the issuance of a permit has been entered. 12 Within thirty. (30) days from the date it submits its notice of intention 13 to propose modifications, the Navy shall submit to Ecology and 14 U.S. EPA its proposed modifications to this Agreement with an 15 16 explanation of its reasons in support thereof.

Ecology and U.S. EPA shall review the Navy's 17 15.3 proposed modifications to this Agreement made pursuant to this 18 If Navy submits proposed modifications prior to a final 19 Part. determination of any appeal taken on a permit needed to implement 20 this Agreement, Ecology and U.S. EPA may elect to delay review of 21 the proposed modifications until after such final determination 22 If Ecology and U.S. EPA elect to delay review, the 23 is entered. Navy shall continue implementation of this Agreement which can be 24 reasonably implemented pending final resolution of the permit 25 issue(s). 26

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1 15.4 During any appeal of any permit required to 2 implement this Agreement or during review of any of Navy's 3 proposed modifications as provided in Paragraph 15.2 above, the 4 Navy shall continue to implement those portions of this Agreement 5 which can be reasonably implemented pending final resolution of 6 the permit issue(s).

XVI.

RETENTION OF RECORDS

The Navy shall preserve, during the duration 10 16.1 of this Agreement and for a minimum of ten (10) years after 11 termination and satisfaction of this Agreement, the complete 12 Administrative Record, post-Record of Decision primary and 13 secondary documents, and annual reports. After this ten (10) 14 year period, the Navy shall notify U.S. EPA and Ecology at least 15 forty-five (45) days prior to the destruction or disposal of any 16 such records or documents. 17

18 16.2 Upon request by U.S. EPA or Ecology, the Navy 19 shall make available any records in its possession which relate 20 in any way to the presence of hazardous wastes and constituents, 21 hazardous substances, pollutants, and contaminants at the Site, 22 or to the implementation of this Agreement, unless withholding is 23 authorized and determined appropriate by law.

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XVII.

PUBLIC PARTICIPATION AND ADMINISTRATIVE RECORD

17.1 The Parties agree that any subsequently
proposed plan(s) considered for remedial action(s) at the Site
arising out of this Agreement shall comply with public
participation requirements of Section 117 of CERCLA, 42 U.S.C. §
9617.

The Navy agrees it shall establish and 8 17.2 maintain an Administrative Record at or near the Site in 9 accordance with Section 113(k) of CERCLA, 42 U.S.C. § 9613(k) and 10 11 that a copy of this Agreement will be placed in the The Administrative Record developed by 12 Administrative Record. the Navy shall be periodically updated and a copy of each 13 document included in the Administrative Record will be provided, 14 upon request, to U.S. EPA and Ecology. 15

16 17.3 . The Navy shall implement a Community Relations Plan which responds to the need for an interactive 17 relationship with all interested community elements, both on and 18 off the Site, regarding environmental activities conducted 19 pursuant to this Agreement by the Navy. The Parties agree to 20 comply with all relevant U.S. EPA policy and written guidance on 21 community relations programs which are in accordance with CERCLA 22 and consistent with the NCP. 23

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XVIII.

CREATION OF DANGER/EMERGENCY ACTION

3 In the event U.S. EPA or Ecology determine 18.1 4 that activities or circumstances related to this Agreement are 5 creating a danger to the health or welfare of the people on the Site or in the surrounding area or to the environment, U.S. EPA 6 or Ecology may require or order the Navy to stop such activities 7 8 for such period of time as the Project Managers determine is needed to abate the danger. Any unilateral order to stop work 9 for longer than twenty-four (24) hours requires a written 10 explanation by U.S. EPA or Ecology. 11

In the event the Navy determines that 12 18.2 13 activities or circumstances related to this Agreement or any other circumstances or activities at the Site are creating an 14 imminent and substantial endangerment to the people on the Site 15 16 or in the surrounding area or to the environment, the Navy may stop such activities for such periods of time necessary for 17 18 U.S. EPA and Ecology to evaluate the situation and determine 19 whether the Navy should proceed with such activities or whether the work stoppage should be continued until the danger is abated. 20 The Navy shall notify the Project Managers às soon as is 21 possible, but not later than twenty-four (24) hours after such 22 23 stoppage of work. Any unilateral order to stop work for longer than twenty-four (24) hours requires a written explanation by the 24 25 Navy. If U.S. EPA, in consultation with Ecology, disputes the Navy's determination, it may require the Navy to resume work or 26

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1 activities under this Agreement.

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18.3 If the U.S. EPA and Ecology concur in the work stoppage by the Navy, or if U.S. EPA or Ecology require or order a work stoppage, the Navy's obligations shall be suspended and the time periods for performance of that work, as well as the time period for any other work dependent upon the work which was stopped, shall be extended, pursuant to Part XXV of this Agreement.

XIX.

FIVE (5) YEAR REVIEW

12 19.1 Consistent with Section 121(c) of CERCLA, 42 U.S.C. § 9621(c), and in accordance with this Agreement, the 13 14 Parties will review remedial actions that allow hazardous 15 substances, pollutants, or contaminants to remain on-site no less often than each five (5) years after the initiation of a final 16 remedial action to assure that human health and the environment 17 are being protected by the remedial action being implemented. 18 19 Upon the completion of such review, and in accordance with Part 20 XX of this Agreement, the Navy shall submit a report to U.S. EPA and Ecology, including a recommendation as to whether additional 21 action or modification of the remedial action is appropriate in 22 accordance with Sections 104 or 106 of CERCLA, 42 U.S.C. §§ 9604 23 24 or 9606. The Parties shall determine the necessary remedial actions or modifications, if any. In the event of dispute, the 25 26 final determination of additional remedial actions shall be by 27

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the U.S. EPA Administrator in accordance with Part XXI of this
 Agreement and the final decision by the Administrator shall not
 be subject to further dispute by the Parties. The Navy shall
 implement such additional or modified action as finally
 determined.

XX.

CONSULTATION WITH U.S. EPA AND ECOLOGY

A. Applicability

10 20.1 The provisions of this Part establish the procedures that shall be used by the Navy, U.S. EPA, and Ecology 11 12 to provide the Parties with appropriate notice, review, comment, 13 and response to comments regarding RI/FS and RD/RA documents, 14 specified herein as either primary or secondary documents. In 15 accordance with Section 120 of CERCLA, 42 U.S.C. § 9620, and 10 U.S.C. § 2705, the Navy will normally be responsible for 16 17 issuing primary and secondary documents to U.S. EPA and Ecology. 18 As of the effective date of this Agreement, all draft and final 19 reports for any deliverable document identified herein shall be prepared, distributed, and subject to dispute in accordance with 20 21 Part XXI of this Agreement.

22 20.2 The designation of a document as "draft" or 23 "final" is solely for purposes of consultation with U.S. EPA and 24 Ecology in accordance with this Part. Such designation does not 25 affect the obligation of the Parties to issue documents, which 26 may be referred to herein as "final," to the public for review 27

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and comment as appropriate and as required by law.

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B. <u>General Process for RI/FS and RD/RA Documents</u>

3 20.3 Primary documents include those reports that 4 are major, discrete portions of RI/FS or RD/RA activities. 5 Primary documents are initially issued by the Navy in draft 6 subject to review and comment by U.S. EPA and Ecology. Following 7 receipt of comments on a particular draft primary document, the Navy will respond to the comments received and issue a draft 8 9 final primary document subject to dispute resolution. The draft final primary document will become the final primary document 10 either thirty (30) days after the period established for review 11 of a draft final document if dispute resolution is not invoked or 12 as modified by decision of the dispute resolution process. 13

20.4 Secondary documents include those reports 14 that are discrete portions of the primary documents and are 15 typically input or feeder documents. Secondary documents are 16 issued by the Navy in draft subject to review and comment by 17 U.S. EPA and Ecology. Although the Navy will respond to comments 18 received, the draft secondary documents may be finalized in the 19 context of the corresponding primary documents. A secondary 20 21 document may be disputed at the time the corresponding draft final primary document is issued. 22

C. Primary Reports

24 20.5 The Navy shall complete and transmit draft 25 reports for the following primary documents to U.S. EPA and 26 Ecology for review and comment in accordance with the provisions 27 FEDERAL FACILITY AGREEMENT 28 NUWES - Keyport Facility - Page 31

1	of this Part:
2	(a) RI/FS Work Plan, including the Sampling and Analysis Plan, QAPP, Data Management Plan, Data
3	Quality Objectives, Community Relations Plan, and Health and Safety Plan
4	(b) RI Report, including initial screening of
5	alternatives
6	(c) Baseline Risk Assessment
7	(d) FS Report
8	(e) Record of Decision ("ROD")
9	(f) Remedial Design ("RD")
10	(g) Remedial Action ("RA") Work Plan
11	20.6 Only the draft final reports for the primary
12	documents identified above shall be subject to dispute
13	resolution. The Navy shall complete and transmit draft primary
14	documents in accordance with the timetable and deadlines
15	established in Part XXIV of this Agreement.
16	D. <u>Secondary Documents</u>
17	20.7 The Navy shall complete and transmit draft
18	reports for the following secondary documents to U.S. EPA and
19	Ecology for review and comment in accordance with the provisions
20	of this Part:
21	(a) Site Characterization Summary
22	(b) Risk Assessment Conceptual Site Model
23	(c) Detailed Analysis of Alternatives
24	(d) Identification of ARARs and TBC Evaluation
25	(e) Treatability Study Work Plan, as needed
26	(f) Treatability Studies Report, as needed
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(g) Sampling and Data Results

(h) Proposed Plan

(i) Proposed RA Work Plan

(j) Conceptual RD Report

(k) Sixty (60) Percent Completion RD Report

(1)Other items as needed.

20.8 Although U.S. EPA and Ecology may comment on the draft reports for the secondary documents listed above, such documents shall not be subject to dispute resolution. Target dates shall be established for the completion and transmission of draft secondary reports pursuant to Part XXIV of this Agreement. Meetings of the Project Managers on Development of Reports Ε.

20.9 The Project Managers shall meet or confer approximately every thirty (30) days, except as otherwise agreed by the Parties, to review and discuss the progress of work being performed at the Site on the primary and secondary documents. Prior to preparing any draft report specified in Paragraphs 20.5 and 20.7 above, the Project Managers shall meet to discuss the report results in an effort to reach a common understanding, to the maximum extent practicable, with respect to the results to be presented in the draft report.

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F. Identification and Determination of Potential ARARs

For those primary reports or secondary 20.10 documents that consist of or include ARAR determinations, prior to the issuance of a draft report, the Project Managers shall meet to identify and propose, to the best of their ability, all FEDERAL FACILITY AGREEMENT April 5, 1990 NUWES - Keyport Facility - Page 33 28

potential ARARs pertinent to the report being addressed. Draft
 ARAR determinations shall be prepared by the Navy in accordance
 with Section 121(d)(2) of CERCLA, 42 U.S.C. § 9621(d)(2), the
 NCP, and pertinent written guidance issued by U.S. EPA and
 Ecology, which is not inconsistent with CERCLA and the NCP.

6 In identifying potential ARARs, the Parties 20.11 7 recognize that actual ARARs can be identified only on a sub-site 8 specific basis and that ARARs depend on the specific hazardous substances, pollutants, contaminants, the particular actions 9 10 proposed as a remedy, and the characteristics of the sub-site. 11 The Parties recognize that ARAR identification is necessarily an 12 iterative process and that potential ARARs must be re-examined throughout the RI/FS process until a Record of Decision ("ROD") 13 is issued. 14

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G. <u>Review and Comment on Draft Reports</u>

20.12 The Navy shall complete and transmit each 16 17 draft primary report to U.S. EPA and Ecology on or before the corresponding deadline established for the issuance of the 18 19 report. The Navy shall complete and transmit the draft secondary 20 document in accordance with the target dates established for the 21 issuance of such reports established pursuant to Part XXIV of this Agreement. 22

23 20.13 Unless the Parties mutually agree to another
24 time period, all draft reports shall be subject to a thirty (30)
25 day period for review and comment. The thirty (30) day period
26 shall commence with receipt of the documents or the designated
27 FEDERAL FACILITY AGREEMENT April 5, 1990
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deadline in Part XXIV, whichever is later. Review of any 1 document by U.S. EPA or Ecology may concern all aspects of the 2 3 report (including completeness) and should include, but is not limited to, technical evaluation of any aspect of the document, 4 and consistency with CERCLA, the NCP, and any pertinent written 5 guidance or policy issued by U.S. EPA or Ecology. Comments by 6 U.S. EPA and Ecology shall be provided with adequate specificity 7 8 so that the Navy may respond to the comments and, if appropriate, make changes to the draft report. Comments shall refer to any 9 pertinent sources of authority or references upon which the 10 11 comments are based, and, upon request of the Navy, U.S. EPA and Ecology shall provide a copy of the cited authority or reference. 12 13 In cases involving complex or unusually lengthy reports, U.S. EPA and Ecology may extend the thirty (30) day comment period for an 14 additional twenty (20) days by written notice to the Navy prior 15 16 to the end of the thirty (30) day period. In appropriate circumstances, the time period may be further extended in 17 accordance with Part XXV. On or before the close of the comment 18 19 period, U.S. EPA and Ecology shall transmit by next day mail their written comments to the Navy. 20

21 20.14 Representatives of the Navy shall make 22 themselves readily available to U.S. EPA and Ecology during the 23 comment period for purposes of informally responding to questions 24 and comments on draft reports. Oral comments made during such 25 discussions need not be the subject of a written response by the 26 Navy on the close of the comment period.

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20.15 In commenting on a draft report which contains a proposed ARAR determination, U.S. EPA and Ecology shall include a reasoned statement of whether they object to any portion of the proposed ARAR determination. To the extent that U.S. EPA and Ecology do object, they shall explain the basis for their objection in detail and shall identify any ARARs which they believe were not properly addressed in the proposed ARAR determination.

Following the close of the comment period for 20.16 9 a draft report, the Navy shall give full consideration to all 10 written comments on the draft report submitted during the comment 11 period. Within thirty (30) days after the close of the comment 12 period on a draft secondary report, the Navy shall transmit to 13 U.S. EPA and Ecology its written response to comments received 14 within the comment period. Within thirty (30) days after the 15 close of the comment period on a draft primary report, the Navy 16 shall transmit to U.S. EPA and Ecology a draft final primary 17 report, which shall include the Navy's response to all written 18 comments, received within the comment period. While the 19 resulting draft final report shall be the responsibility of the 20 Navy, it shall be the product of consensus to the maximum extent 21 possible. 22

23 20.17 The Navy may extend the thirty (30) day 24 period for either responding to comments on a draft report or for 25 issuing the draft final primary report for an additional twenty 26 (20) days by providing notice to U.S. EPA and Ecology. In

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appropriate circumstances, this time period may be further 1 extended in accordance with Part XXV. 2 Availability of Dispute Resolution for 3 H. Draft Final Primary Documents 4 Dispute resolution shall be available to the 5 20.18 Parties for draft final primary reports as set forth in Part XXI. 6 When dispute resolution is invoked on a draft 7 20.19 primary report, work may be stopped in accordance with the 8 9 procedures set forth in Part XXI regarding dispute resolution. Finalization of Reports I. 10 The draft final primary report shall serve as 20.20 11 the final primary report if no Party invokes dispute resolution 12 regarding the document or, if invoked, at completion of the 13 dispute resolution process should the Navy's position be 14 sustained. If the Navy's determination is not sustained in the 15 dispute resolution process, the Navy shall prepare, within not 16 more than thirty-five (35) days, a revision of the draft final 17 report which conforms to the results of dispute resolution. In 18 appropriate circumstances, the time period for this revision 19 period may be extended in accordance with Part XXV hereof. 20 Subsequent Modifications of Final Reports 21 J. Following finalization of any primary report 22 20.21 pursuant to Paragraph 20.20 above, U.S. EPA, Ecology, or the Navy 23 may seek to modify the report, including seeking additional field 24 work, pilot studies, computer modeling, or other supporting 25 technical work, only as provided in Paragraphs 20.22 and 20.23 26 27 April 5, 1990 FEDERAL FACILITY AGREEMENT NUWES - Keyport Facility - Page 37 28

1 below.

U.S. EPA, Ecology, or the Navy may seek to 2 20.22 modify a report after finalization if it determines, based on new 3 information (i.e., information that became available, or 4 conditions that became known, after the report was finalized) 5 that the requested modification is necessary. U.S. EPA, Ecology, 6 or the Navy may seek such a modification by submitting a concise 7 written request to the Project Managers of the other Parties. 8 The request shall specify the nature of the requested 9 modification and how the request is based on new information. 10 In the event that a consensus is not reached 20.23 11 by the Project Managers on the need for a modification, either 12 U.S. EPA, Ecology, or the Navy may invoke dispute resolution to 13 determine if such modification shall be conducted. Modification 14 of a report shall be required only upon a showing that: (1) the 15 requested modification is based on significant new information, 16 and (2) the requested modification could be of significant 17 assistance in evaluating impacts on the public health or the 18 environment, in evaluating the selection of remedial 19 alternatives, or in protecting human health and the environment. 20 20.24 Nothing in this Subpart shall alter 21 U.S. EPA's or Ecology's ability to request the performance of 22 additional work which was not contemplated by this Agreement. 23 The Navy's obligation to perform such work must be established by 24 either a modification of a report or document or by amendment to 25 this Agreement. 26

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RESOLUTION OF DISPUTES

21.1 Except as specifically set forth elsewhere in this Agreement, if a dispute arises under this Agreement, the procedures of this Part shall apply. All Parties to this Agreement shall make reasonable efforts to informally resolve disputes at the Project Manager or immediate supervisor level. If resolution cannot be achieved informally, the procedures of this Part shall be implemented to resolve a dispute.

Within thirty (30) days after: (1) the period 10 21.2 established for review of a draft final primary document pursuant 11 to Parts XX and XXIV of this Agreement; or (2) any action which 12 13 leads to or generates a dispute, the disputing Party shall submit to the Dispute Resolution Committee ("DRC") a written statement 14 of dispute setting forth the nature of the dispute, the work 15 affected by the dispute, the disputing Party's position with 16 respect to the dispute and the technical, legal, or factual 17 18 information the disputing Party is relying upon to support its position. 19

20 21.3 Prior to any Party's issuance of a written 21 statement of dispute, the disputing Party shall engage the other 22 Party in informal dispute resolution among the Project Managers 23 and/or their immediate supervisors. During this informal dispute 24 resolution period the Parties shall meet as many times as are 25 necessary to discuss and attempt resolution of the dispute.

26 21.4 The DRC will serve as a forum for resolution
 27 FEDERAL FACILITY AGREEMENT April 5, 1990
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1 of disputes for which agreement has not been reached through 2 informal dispute resolution. The Parties shall each designate one individual and an alternate to serve on the DRC. 3 The 4 individuals designated to serve on the DRC shall be employed at 5 the policy level (SES or equivalent) or be delegated the 6 authority to participate on the DRC for the purposes of dispute 7 resolution under this Agreement. The U.S. EPA representative on the DRC is the Hazardous Waste Division Director ("Division 8 Director") of U.S. EPA's Region 10. The Navy's designated member 9 10 is the Officer in charge of Construction Northwest, Western 11 Division Naval Facilities Engineering Command 12 ("WESTNAVFACENGCOM"). Ecology's designated member is the Ecology

12 ("MISTRAVIRCENSCON"). ECOLOGY'S designated member is the Ecology 13 Program Manager for Hazardous Waste Investigation and Cleanup 14 ("HWIC"). Written notice of any delegation of authority from a 15 Party's designated representative on the DRC shall be provided to 16 all other Parties.

Following elevation of a dispute to the DRC, 17 21.5 18 the DRC shall have twenty-one (21) days to unanimously resolve the dispute and issue a written decision. If the DRC is unable to 19 20 unanimously resolve the dispute within this twenty-one (21) day 21 period, the written statement of dispute shall be forwarded to the Senior Executive Committee ("SEC") for resolution, within 22 seven (7) days after the close of the twenty-one (21) day 23 24 resolution period.

25 21.6 The SEC will serve as the forum for
26 resolution of disputes for which agreement has not been reached
27 FEDERAL FACILITY AGREEMENT April 5, 1990
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by the DRC. The U.S. EPA representative on the SEC is the 1 2 Regional Administrator of U.S. EPA's Region 10. The Navy's 3 representative on the SEC is the Commander, WESTNAVFACENGCOM. 4 Ecology's representative on the SEC is the Assistant Director for Waste Management. The SEC members shall, as appropriate, confer, 5 6 meet, and exert their best efforts to resolve the dispute and 7 issue a written decision. If unanimous resolution of the dispute 8 is not reached within twenty-one (21) days, U.S. EPA's Regional 9 Administrator shall issue a written position on the dispute. The Navy or Ecology may, within fourteen (14) days of the Regional 10 11 Administrator's issuance of U.S. EPA's position, issue a written 12 notice elevating the dispute to the Administrator of U.S. EPA for resolution in accordance with all applicable laws and procedures. 13 14 In the event that the Navy or Ecology elect not to elevate the dispute to the Administrator within the designated fourteen (14) 15 day escalation period, the Navy and/or Ecology shall be deemed to 16 17 have agreed with the Regional Administrator's written position 18 with respect to the dispute.

19 21.7 Upon escalation of a dispute to the 20 Administrator of U.S. EPA pursuant to Subparagraph 21.6, the Administrator will review and resolve the dispute within 21 twenty-one (21) days. Upon request, and prior to resolving the 22 dispute, the U.S. EPA Administrator shall meet and confer with 23 the Navy's Secretariat Representative and a representative from 24 Ecology to discuss the issue(s) under dispute. The Administrator 25 will provide notice to all Parties of any Party's request to meet 26

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or confer with respect to any such dispute and will provide an 1 2 adequate opportunity for all Parties to participate in any meeting or conference convened to resolve such dispute. 3 Upon resolution, the Administrator shall provide the Navy and Ecology 4 with a written final decision setting forth resolution of the 5 dispute. The duties of the Administrator set forth in this Part 6 7 shall not be delegated.

The pendency of any dispute under this Part 8 21.8 shall not affect the Navy's responsibility for timely performance 9 1.0 of the work required by this Agreement, except that the time period for completion of work affected by such dispute shall be 11 12 extended for a period of time usually not to exceed the actual 13 time taken to resolve any good faith dispute in accordance with 14 the procedures specified herein. All elements of the work required by this Agreement which are not affected by the dispute 15 16 shall continue and be completed in accordance with the applicable 17 schedule.

18 21.9 When dispute resolution is in progress, work affected by the dispute will immediately be discontinued if the 19 20 Division Director for U.S. EPA's Region 10 or Ecology request, in writing, that work related to the dispute be stopped because, in 21 22 U.S. EPA's or Ecology's opinion, such work is inadequate or 23 defective, and such inadequacy or defect is likely to yield an 24 adverse effect on human health or the environment, or is likely to have a substantial adverse effect on the remedy selection or 25 26 implementation process. To the extent possible, U.S. EPA and

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Ecology shall consult with all Parties prior to initiating a work 1 2 stoppage request. After stoppage of work, if the Navy believes 3 that the work stoppage is inappropriate or may have potential 4 significant adverse impacts, the Navy may meet with the U.S. EPA 5 Division Director and Ecology equivalent to discuss the work 6 stoppage. Following this meeting, and further consideration of 7 the issues, the U.S. EPA Division Director will issue, in writing, a final decision with respect to the work stoppage. 8 The 9 final written decision of the U.S. EPA Division Director may 10 immediately be subjected to formal dispute resolution. Such dispute may be brought directly to either the DRC or the SEC, at 11 12 the discretion of the Navv or Ecology.

13 21.10 Within twenty-one (21) days of resolution of
14 a dispute pursuant to the procedures specified in this Part, the
15 Navy shall incorporate the resolution and final determination
16 into the appropriate plan, schedule, or procedures, and proceed
17 to implement this Agreement according to the amended plan,
18 schedule, or procedures.

19 21.11 Resolution of a dispute pursuant to this Part
20 of the Agreement constitutes a final resolution of that dispute
21 arising under this Agreement. All Parties shall abide by all
22 terms and conditions of any final resolution of dispute obtained
23 pursuant to this Part of this Agreement.

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April 5, 1990

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1	I.
1	XXII.
2	ENFORCEABILITY
3	22.1 The Parties agree that:
4	(a) Upon its effective date, this Agreement is
5	enforceable by any person pursuant to Section 310 of CERCLA,
6	42 U.S.C. § 9659, and any violation of such standard, regulation,
7	condition, requirement, or order contained herein will be subject
8	to civil penalties under Sections 310(c) and 109 of CERCLA,
9	42 U.S.C. §§ 9659 and 9609;
10	(b) All timetables or deadlines associated with the
11	RI/FS shall be enforceable by any person pursuant to Section 310
12	of CERCLA, 42 U.S.C. § 9659, and any violation of such timetables
13	or deadlines will be subject to civil penalties under Sections
14	310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609;
15	(c) All terms and conditions of this Agreement which
16	relate to interim or final remedial actions, including
17	corresponding timetables, deadlines, or schedules, and all work
18	associated with the interim or final remedial actions, shall be
19	enforceable by any person pursuant to Section 310(a) of CERCLA,
20	42 U.S.C. § 9659(a), and any violation of such terms and
21	conditions will be subject to civil penalties under Sections
22	310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609; and
23	(d) Any final resolution of a dispute pursuant to Part
24	XXI of this Agreement which establishes a term, condition,
25	timetable, deadline, or schedule shall be enforceable by any
26	person pursuant to Section 310(a) of CERCLA, 42 U.S.C.
27 28	FEDERAL FACILITY AGREEMENT April 5, 1990 NUWES - Keyport Facility - Page 44

§ 9659(a), and any violation of such term, condition, timetable, deadline or schedule will be subject to civil penalties under Sections 310(c) and 109 of CERCLA, 42 U.S.C. §§ 9659 and 9609.

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4 22.2 Nothing in this Agreement shall be construed as authorizing any person to seek judicial review of any action 5 or work where review is barred by any provision of CERCLA, 6 including Section 113(h) of CERCLA, 42 U.S.C. § 9613(h).

22.3 The Parties agree that all Parties shall have the right to enforce the terms of this Agreement.

XXIII.

STIPULATED PENALTIES

13 23.1 In the event that the Navy fails to submit a primary document to U.S. EPA and Ecology pursuant to the 14 appropriate timetable or deadline in accordance with the 15 requirements of this Agreement, or fails to comply with a term or 16 17 condition of this Agreement which relates to an interim or final remedial action, U.S. EPA may assess, after consultation with 18 19 Ecology, a stipulated penalty against the Navy. A stipulated 20 penalty may be assessed in an amount not to exceed five thousand dollars (\$5,000) for the first week (or part thereof), and ten 21 22 thousand dollars (\$10,000) for each additional week (or part 23 thereof) for which a failure set forth in this Paragraph occurs.

24 Upon determining that the Navy has failed in 23.2 25 a manner set forth in Paragraph 23.1, U.S. EPA shall so notify 26 the Navy in writing. Ecology may, as it deems appropriate,

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recommend that U.S. EPA issue a stipulated penalty pursuant to 1 If the failure in question is not already subject to 2 this Part. dispute resolution at the time such notice is received, the Navy 3 4 shall have fifteen (15) days after receipt of the notice to 5 invoke dispute resolution on the question of whether the failure did in fact occur. The Navy shall not be liable for the 6 7 stipulated penalty assessed by U.S. EPA if the failure is determined, through the dispute resolution process, not to have 8 occurred. No assessment of a stipulated penalty shall be final 9 until the conclusion of dispute resolution procedures related to 10 the assessment of the stipulated penalty. 11

12 23.3 The annual reports required by Section 13 120(e)(5) of CERCLA, 42 U.S.C. § 9620(e)(5), shall include, with 14 respect to each final assessment of a stipulated penalty against 15 the Navy under this Agreement, each of the following:

(a) The facility responsible for the failure;
(b) A statement of the facts and circumstances
giving rise to the failure;

(c) A statement of any administrative or other corrective action taken at the relevant facility, or a statement of why such measures were determined to be inappropriate;

(d) A statement of any additional action taken by or at the facility to prevent recurrence of the same type of failure; and

(e) The total dollar amount of the stipulated penalty

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assessed for the particular failure.

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2 23.4 Stipulated penalties assessed pursuant to
3 this Part shall be payable to the Hazardous Substances Response
4 Trust Fund only in the manner and to the extent expressly
5 provided for in Acts authorizing funds for, and appropriations
6 to, the Department of Defense.

7 23.5 In no event shall this Part give rise to a
8 stipulated penalty in excess of the amount set forth in Section
9 109 of CERCLA, 42 U.S.C. § 9609.

10 23.6 This Part shall not affect the Navy's ability 11 to obtain an extension of a timetable, deadline, or schedule 12 pursuant to Part XXV of this Agreement.

13 23.7 Nothing in this Agreement shall be construed
14 to render any officer or employee of the Navy personally liable
15 for the payment of any stipulated penalty assessed pursuant to
16 this Part.

XXIV.

DEADLINES

20 24.1 Pursuant to this Agreement, the following 21 deadlines have been established in conjunction with Ecology for 22 submittal of draft primary documents:

DATE

24	(a)	RI/FS Work Plan	April 16, 1990
25	1	Baseline Risk Assessment	October 31, 1991
26	(c)	RI Report	January 31, 1992

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April 30, 1992 (d) 1 FS Report 2 (e) ROD October 31, 1992 The final deadlines established in this Part 3 24.2 shall be published by U.S. EPA, in conjunction with Ecology. 4 5 24.3 Within twenty-one (21) days of the effective date of this Agreement, the Navy shall propose target dates for 6 7 submittal of the draft secondary documents identified in 8 Paragraph 20.7(a) - (h). Within twenty-one (21) days of issuance of 9 24.4 the ROD(s), the Navy shall propose target dates for submittal of 10 draft secondary documents identified in Paragraph 20.7(i) - (k), 11 and deadlines for completion of the following draft primary 12 documents: 13 RD Report 14 (a) 15 RA Work Plan (b) Within fifteen (15) days of receipt, 16 24.5 U.S. EPA, in conjunction with Ecology, shall review and provide 17 comments to the Navy regarding the deadlines proposed in 18 19 Paragraphs 24.3 and 24.4. Within fifteen (15) days following receipt of the comments the Navy shall, as appropriate, make 20 revisions and reissue the proposal. The Parties shall meet as 21 necessary to discuss and finalize the proposed deadlines. If the 22 Parties agree on proposed deadlines, the finalized deadlines 23 shall be incorporated into the appropriate Work Plans. 24 If the 25 Parties fail to agree within thirty (30) days on the proposed deadlines, the matter shall immediately be submitted for dispute 26 27 FEDERAL FACILITY AGREEMENT April 5, 1990 NUWES - Keyport Facility - Page 48 28 li

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1 resolution pursuant to Part XXI of this Agreement.

2 24.6 The deadlines set forth in this Part, or to
3 be established as set forth in this Part, may be extended
4 pursuant to Part XXV of this Agreement. The Parties recognize
5 that one possible basis for extension of the deadlines for
6 completion of the Remedial Investigation and Feasibility Study
7 Reports is the identification of significant new conditions
8 during the performance of the Remedial Investigation.

XXV.

EXTENSIONS

Either a timetable and deadline or a schedule 12 25.1 13 shall be extended upon receipt of a timely request for extension and when good cause exists for the requested extension. 14 Any request for extension by the Navy shall be submitted in writing 15 to the Project Managers and shall specify: 16 17 (a) The timetable and deadline or the schedule that is sought to be extended;

- (b) The length of the extension sought;
- (c) The good cause(s) for the extension; and
- (d) Any related timetable and deadline or schedule that would be affected if the extension were granted.

25.2 Good cause exists for an extension when sought in regard to:

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- (a) An event of force majeure;
- (b) A delay caused by another Party's failure to meet any requirement of this Agreement;

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- (c) A delay caused by the good faith invocation of dispute resolution or the initiation of judicial action;
- (d) A delay caused, or which is likely to be caused, by the grant of an extension in regard to another timetable and deadline or schedule; and
- (e) Any other event or series of events mutually agreed to by the Parties as constituting good cause.

7 25.3 Absent agreement of the Parties with respect 8 to the existence of good cause, the Navy may seek to obtain a 9 determination through the dispute resolution process that good 10 cause exists.

Within seven (7) days of receipt of a request 11 25.4 12 for an extension of a timetable and deadline or a schedule, U.S. EPA and Ecology shall advise the Navy in writing of their 13 14 respective position on the request. Any failure by U.S. EPA or 15 Ecology to respond within the seven (7) day period shall be 16 deemed to constitute concurrence in the request for extension. 17 If U.S. EPA or Ecology does not concur in the requested 18 extension, it shall include in its statement of nonconcurrence an explanation of the basis for its position. 19

20 25.5 If there is consensus among the Parties that the requested extension is warranted, the Navy shall extend the 21 affected timetable and deadline or schedule accordingly. 22 If there is no consensus among the Parties as to whether all or part 23 of the requested extension is warranted, the timetable and 24 25 deadline or schedule shall not be extended except in accordance with determination resulting from the dispute resolution process. 26

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25.6 Within seven (7) days of receipt of a
 statement of nonconcurrence with the requested extension, the
 Navy may invoke dispute resolution.

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A timely and good faith request for an 4 25.7 5 extension shall toll any assessment of stipulated penalties or 6 application for judicial enforcement of the affected timetable 7 and deadline or schedule until a decision is reached on whether the requested extension will be approved. If dispute resolution 8 is invoked and the requested extension is denied, stipulated 9 10 penalties may be assessed and may accrue from the date of the original timetable and deadline or schedule. Following the grant 11 of an extension, an assessment of stipulated penalties or an 12 application for judicial enforcement may be sought only to compel 13 compliance with the timetable and deadline or schedule as most 14 recently extended. 15

XXVI.

FORCE MAJEURE

19 26.1 Force Majeure shall mean any event arising
20 from causes beyond the control of a Party that causes a delay in
21 or prevents the performance of any obligation under this
22 Agreement, including, but not limited to:

(a) acts of God; fire, war; insurrection; civil
disturbance; or explosion;

(b) unanticipated breakage or accident to machinery,
equipment, or lines of pipe despite reasonably diligent

27 FEDERAL FACILITY AGREEMENT 28 NUWES - Keyport Facility - Page 51

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maintenance;

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2 (c) adverse weather conditions that could not be
3 reasonably anticipated, or unusual delay in transportation;

4 (d) restraint by court order or order of public
5 authority;

6 (e) inability to obtain, at a reasonable cost and
7 after exercise of reasonable diligence, any necessary
8 authorizations, approvals, permits, or licenses due to action or
9 inaction of any governmental agency or authority other than the
10 Navy;

(f) delays caused by compliance with applicable statutes or regulations governing contracting, procurement, or acquisition procedures, despite the exercise of reasonable diligence; and

(g) insufficient availability of appropriated funds, if the Navy shall have made timely request for such funds as part of the budgetary process as set forth in Part XXVII of this Agreement. If such an event occurs, Ecology may exercise its rights as provided in Paragraph 27.6, but U.S. EPA shall be bound by this Force Majeure and shall not assess stipulated penalties.

26.2 Force Majeure shall also include any strike or other labor dispute, whether or not within the control of the Parties affected thereby. Force Majeure shall not include increased costs or expenses of response actions, whether or not anticipated at the time such response actions were initiated.

26.3 Any claim of Force Majeure shall be subject to

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dispute resolution and, where applicable, to the limitations of
 Paragraph 27.6.

XXVII.

FUNDING

6 27.1 It is the expectation of the Parties to this 7 Agreement that all obligations of the Navy arising under this 8 Agreement will be fully funded. The Navy agrees to seek 9 sufficient funding through the DOD budgetary process to fulfill 10 its obligations under this Agreement.

11 27.2 In accordance with Section 120(e)(5)(B) of 12 CERCLA, 42 U.S.C. § 9620(e)(5),(B), the Navy shall provide to DOD 13 for its annual report to Congress the specific cost estimates and 14 budgetary proposals associated with the implementation of this 15 Agreement.

Funds authorized and appropriated annually by 27.3 16 Congress under the "Environmental Restoration, Defense" 17 appropriation in the U.S. Department of Defense Appropriation Act 18 and allocated by the Deputy Assistant Secretary of Defense 19 (Environment) to the Navy will be the source of funds for 20 activities required by this Agreement consistent with Section 211 21 of SARA, 10 U.S.C. Chapter 160. However, should the 22 Environmental Restoration, Defense appropriation be inadequate in 23 any year to meet the total Navy CERCLA implementation 24 requirements, DOD shall employ and the Navy shall follow a 25 standardized DOD prioritization process which allocates that 26 27

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year's appropriations in a manner which maximizes the protection
 of human health and the environment. A standardized DOD
 prioritization model shall be developed and utilized with the
 assistance of U.S. EPA and Ecology.

5 Any requirement for the payment or obligation 27.4 of funds, including stipulated penalties, by the Navy established 6 7 by the terms of this Agreement shall be subject to the 8 availability of appropriated funds, and no provision herein shall 9 be interpreted to require obligation or payment of funds in 10 violation of the Anti-Deficiency Act, 31 U.S.C. § 1341. In cases 11 where payment or obligation of funds, including stipulated penalties, would constitute a violation of the Anti-Deficiency 12 Act, the dates established requiring the payment or obligation of 13 such funds shall be appropriately adjusted. 14

15 27.5 If appropriated funds are not available to 16 fulfill the Navy's obligations under this Agreement, U.S. EPA and 17 Ecology reserve the right to initiate an action against any other 18 person or to take any response action which would be appropriate 19 absent this Agreement.

20 27.6 The Navy maintains that any requirement for 21 the payment or obligation of funds under this Agreement is 22 subject to the availability of appropriated funds, and that the unavailability of such funds constitutes a valid defense to any 23 judicial action that might be brought to enforce the terms of 24 this Agreement. Notwithstanding Paragraphs 27.1, 27.2, 27.3, 25 26 27.4, and 27.5 above, Ecology does not agree that lack of 27 FEDERAL FACILITY AGREEMENT April 5, 1990

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1 appropriation or funding constitutes a valid defense to performance by the Navy. However, the Parties agree and 2 stipulate that it is premature to raise and adjudicate the 3 4 validity of such a defense at this time. If sufficient funds are not available to fulfill the Navy's obligations under this 5 Agreement, the Parties shall meet to discuss the funding 6 7 shortfall, the ways of resolving it, and whether it is appropriate to adjust the deadlines set forth pursuant to Part 8 XXIV affected by the funding shortfall. Any Party may elevate 9 the issue(s) directly to the SEC for resolution. Six (6) months 10 following the failure of the Navy to meet a deadline because of 11 12 lack of funding, Ecology shall have the right to seek judicial enforcement of this Agreement. This Paragraph is not subject to 13 Part XXI, but does not exclude the consensual use of Part XXV. 14 Acceptance of this Paragraph 27.6 does not constitute a waiver by 15 the Navy of the applicability of any appropriate provisions of 16 the Anti-Deficiency Act, 31 U.S.C. § 1341, to the terms of this 17 Agreement. 18

XXVIII.

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RECOVERY OF EXPENSES

28.1 The Navy and U.S. EPA agree to amend this 22 Part at a later date in accordance with any subsequent resolution 23 of the currently contested issue of cost reimbursement. 24 28.2 The Navy agrees to request funding and 25 reimburse Ecology, subject to the conditions and limitations set 26 27 FEDERAL FACILITY AGREEMENT April 5, 1990 NUWES - Keyport Facility - Page 55 28

forth in this Part; and subject to Part XXVII, for all reasonable
 costs it incurs in providing services in direct support of the
 Navy's environmental restoration activities at the Site pursuant
 to this Agreement.

5 28.3 Reimbursable expenses shall consist only of 6 actual expenditures required to be made and actually made by 7 Ecology in providing the following assistance to the Navy:

8 (a) Timely technical review and substantive comment on
9 reports or studies which the Navy prepares in support of its
10 response actions and submits to Ecology;

(b) Identification and explanation of unique state
requirements applicable to military installations in performing
response actions, especially state ARARs;

(c) Field visits to ensure cleanup activities are
implemented in accordance with appropriate state requirements, or
in accordance with agreed upon conditions between Ecology and the
Navy that are established in the framework of this Agreement;

(d) Support and assistance to the Navy in the conduct
of public participation activities in accordance with federal and
state requirements for public involvement;

(e) Participation in the review and comment functions
of the Navy Technical Review Committees; and

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(f) Other services specified in this Agreement.

2428.4Within ninety (90) days after the end of each25quarter of the federal fiscal year, Ecology shall submit to the26Navy an accounting of all state costs actually incurred during

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that guarter in providing direct support services under this 1 Part. Such accounting shall be accompanied by cost summaries and 2 be supported by documentation which meets federal auditing 3 requirements. The summaries will set forth employee hours and 4 other expenses by major type of support service. All costs 5 submitted must be for work directly related to implementation of 6 this Agreement and not inconsistent with either the NCP or the 7 requirements described in OMB Circulars A-87 (Cost Principles for 8 State and Local Governments) and A-128 (Audits for State and 9 Local Cooperative Agreements with State and Local Governments) 10 and Standard Forms 424 and 270. The Navy has the right to audit 11 cost reports used by Ecology to develop the cost summaries. 12 Before the beginning of each fiscal year, Ecology shall supply a 13 budget estimate of what it plans to do in the next year in the 14 same level of detail as the billing documents. 15

16 28.5 Except as allowed pursuant to Paragraphs 28.6 17 and 28.7, within ninety (90) days of receipt of the accounting 18 provided pursuant to Paragraph 28.4, the Navy shall reimburse 19 Ecology in the amount set forth in the accounting.

20 28.6 In the event the Navy contends that any of 21 the costs set forth in the accounting provided pursuant to 22 Paragraph 28.4 are not properly payable, the matter shall be 23 resolved through a bilateral dispute resolution process set forth 24 at Paragraph 28.9.

25 28.7 The amount of reimbursement from the Navy to
26 Ecology for oversight activities associated with the Site shall
27 FEDERAL FACILITY AGREEMENT April 5, 1990
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1 not exceed Two Hundred Thousand Dollars (\$200,000.00) during the 2 lifetime of this Agreement and not more than Fifty Thousand 3 Dollars (\$50,000.00) during any single fiscal year. Either the Navy or Ecology may request, on the basis of significant upward 4 5 or downward revisions in the Navy estimate of its total lifetime costs through construction used above, a renegotiation of the 6 7 Failing an agreement, either the Navy or Ecology may Cap. 8 initiate dispute resolution in accordance with Paragraph 28.9. 9 Circumstances could arise whereby fluctuations in the Navy estimates or actual final costs through the construction of the 10 final remedial action creates a situation where Ecology receives 11 reimbursement in excess of the estimated amount of these costs. 12 13 Under these circumstances, Ecology remains entitled to payment for services rendered prior to the completion of a new estimate 14 15 if the services are within the ceiling applicable under the 16 previous estimate. This negotiated reimbursement amount reflects the judgment of the Navy and Ecology that: 17

(a) Funding of support services must be constrained so
as to avoid unnecessary diversion of the limited Defense
Environmental Restoration Account funds available for the overall
cleanup; and

(b) Support services should not be disproportionate tooverall project costs and budget.

24 28.8 Ecology agrees to seek reimbursement for its
25 expenses solely through the mechanisms established in this Part,
26 and reimbursement provided under this Part shall be in settlement
27 FEDERAL FACILITY AGREEMENT April 5, 1990
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of any claims for state response costs relative to the Navy's environmental restoration activities at the Site.

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Part XXI notwithstanding, this Paragraph 3 28.9 shall govern any dispute between the Navy and Ecology regarding 4 the application of this Part or any matter controlled by this 5 Part including, but not limited to, allowability of expenses and 6 limits on reimbursement. While it is the intent of the Navy and 7 Ecology that these procedures shall govern resolution of disputes 8 concerning Ecology reimbursement, informal dispute resolution is 9 10 encouraged.

(A) The Navy and Ecology Project Managers shall be the
initial points of contact for coordination of dispute resolution
under Paragraph 28.9.

(B) If the Navy and Ecology Project Managers are unable
to resolve a dispute, the matter shall be referred to the
Commander, WESTNAVFACENGCOM, or his designated representative,
and the Assistant Director, Waste Management, Washington
Department of Ecology, as soon as practicable, but in any event
within five (5) working days after the dispute is elevated by the
Project Managers.

(C) If the Commander, WESTNAVFACENGCOM, and the
Assistant Director, Waste Management, Washington Department of
Ecology, are unable to resolve the dispute within ten (10)
working days, the matter shall be elevated to the Director,
Washington Department of Ecology, and the Deputy Director,
Environmental Conservation Policy, Office of the Assistant

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1 Secretary of the Navy (Installation and Environment) ("I&E").

2 In the event the Director, Washington Department (D) 3 of Ecology, and the Deputy Director, Environmental Conservation 4 Policy, Office of the Assistant Secretary of the Navy (I&E), are 5 unable to resolve a dispute, Ecology retains any legal and 6 equitable remedies it may have to recover its expenses. In 7 addition, Ecology may withdraw from this Agreement by giving 8 ninety (90) days notice to the other Parties.

9 28.10 Nothing herein shall be construed to limit 10 the ability of the Navy to contract with Ecology for technical 11 services that could otherwise be provided by a private contractor 12 including, but not limited to:

Identification, investigation, and cleanup of any

contamination beyond the boundaries of the Site;

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(b) Laboratory analysis; or

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(c) Data collection for field studies.

17 28.11 The Navy and Ecology agree that the terms and
18 conditions of this Part shall become null and void when Ecology
19 enters into a Defense/State Memorandum of Agreement ("DSMOA")
20 with the U.S. Department of Defense ("DOD") which addresses
21 Ecology reimbursement.

XXIX.

OTHER CLAIMS

25 29.1 Nothing in this Agreement shall constitute or
26 be construed as a bar or release from any claim, cause of action,
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or demand in law or equity by or against any persons, firm,
partnership, or corporation not a signatory to this Agreement for
any liability it may have arising out of, or relating in any way
to, this Agreement or the generation, storage, treatment,
handling, transportation, release, or disposal of any hazardous
substances, hazardous wastes, hazardous constituents, pollutants,
or contaminants found at, taken to, or taken from the Site.

8 29.2 The U.S. EPA and Ecology shall not be held as 9 a Party to any contract entered into by the Navy to implement the 10 requirements of this Agreement.

11 29.3 The Navy shall notify the appropriate federal 12 and state natural resource trustees as required by Section 104(b)(2) of CERCLA, 42 U.S.C. § 9604(e), and Section 2(e)(2) of 13 Exec. Order 12580. Except as provided herein, the Navy is not 14 15 released from any liability which they may have pursuant to any provisions of state and federal law, including any claim for 16 damages for liability to destruction or loss of natural 17 resources. 18

1929.4This Agreement shall not restrict the Parties20from taking any legal or response action for any matter not21specifically part of the work covered by this Agreement.

XXX.

OTHER APPLICABLE LAWS

2530.1All actions required to be taken pursuant to26this Agreement shall be undertaken in accordance with the

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1 requirements of all applicable state and federal laws and 2 regulations unless an exemption from such requirements is 3 specifically provided in this Agreement, CERCLA, or the NCP. 4 5 XXXI. CONFIDENTIAL INFORMATION 6 7 31.1 The Navy may assert, on its own behalf or on 8 behalf of a contractor, subcontractor, or consultant, a 9 confidentiality claim covering all or part of the information requested by this Agreement pursuant to 42 U.S.C. § 9604(e) and 10 11 applicable regulations. Analytical data shall not be claimed as 12 confidential by the Navy., Information determined to be 13 confidential by U.S. EPA pursuant to 40 C.F.R. Part 2 shall be afforded the protection specified therein and such information 14 15 shall be treated by Ecology as confidential to the extent permitted by state law. If Ecology is unable to afford the 16 confidentiality protection, the Navy is not required to submit 17 the data to Ecology. If no claim of confidentiality accompanies 18 19 the information when it is submitted to either regulatory agency, the information may be made available to the public without 20 21 further notice to the Navy. 22 23 XXXII. TRANSFER OF PROPERTY 32.1 24 Conveyance of title, easement, or other 25 interest in the Site shall be in accordance with Section 120(h) 26 of CERCLA, 42 U.S.C. § 9620(h), and the Navy shall notify

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1	U.S. EPA and Ecology of any such transfer at least ninety (90)
2	days prior to such transfer.
3	XXXIII.
4	AMENDMENT OF AGREEMENT
5	33.1 This Agreement may be amended by unanimous
6	agreement of the Navy, Ecology, and U.S. EPA. Any such amendment
7	shall be in writing, shall have as the effective date that date
8	on which it is signed by all the Parties, and shall be
9	incorporated into this Agreement.
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11	XXXIV.
12	<u>, SEVĘRABILITY</u>
13	34.1 If any provision of this Agreement is ruled
14	invalid, illegal, or unconstitutional, the remainder of the
15	Agreement shall not be affected by such ruling.
16	
17	XXXV.
18	RESERVATION OF RIGHTS
19	35.1 U.S. EPA and Ecology reserve the right to
20	issue orders and/or penalties pursuant to available statutory.
21	authority, or to take any other enforcement action allowable by
22	law, under the following circumstances:
23	(a) In the event or upon the discovery of a release or
24	threatened release not addressed by this Agreement
25	and which the Parties choose not to address by
26	modification of this Agreement;
27 28	FEDERAL FACILITY AGREEMENT April 5, 1990 NUWES - Keyport Facility - Page 63

1	(b) Upon U.S. EPA's or Ecology's determination that
2	action beyond the terms of this Agreement is
3	necessary to abate an emergency situation which
4	threatens the public health or the environment; or
5	(c) Upon the occurrence or discovery of a situation
6	beyond the scope of this Agreement, to which U.S.
7	EPA or Ecology would be empowered to take an
8	enforcement action and which the Parties choose
9	not to address by modification of this Agreement.
10	35.2 The Navy reserves all of its rights to
11	contest any enforcement action brought under this Paragraph.
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13	XXXVI.
14	TERMINATION
15	36.1 The provisions of this Agreement shall be
16	deemed satisfied and terminated upon receipt by the Navy of
17	written notice from U.S. EPA and Ecology that the Navy has
18	demonstrated, to the satisfaction of U.S. EPA and Ecology, that
19	all the terms of this Agreement have been completed.
20	36.2 Upon a showing of satisfaction of this
21	Agreement, the Navy may request that U.S. EPA and Ecology
22	terminate this Agreement.
23	XXXVII.
24	EFFECTIVE DATE
25	37.1 This Agreement is effective upon signature by
26	all the Parties to this Agreement.
27 28	FEDERAL FACILITY AGREEMENT April 5, 1990 NUWES - Keyport Facility - Page 64

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Signature sheet for the foregoing Federal Facility Agreement for the Naval Underseas Warfare Engineering Station -Keyport, the U.S. Environmental Protection Agency, the U.S. Department of the Navy, and the Washington State Department of Ecology. · 1990 Date JACOURI ER. sistant Ε. Secretary of the Navy (Installations & Environment) **REPRESENTED BY:** Judy A. Conlow, Esq. `: . April 5, 1990 FEDERAL FACILITY AGREEMENT NUWES - Keyport Facility - Page 65

Signature sheet for the foregoing Federal Facility Agreement for the Naval Underseas Warfare Engineering Station -Keyport, the U.S. Environmental Protection Agency, the U.S. Department of the Navy, and the Washington State Department of Ecology. CHRISTINE O. GREGOIRE, Director Date Department of Ecology State of Washington KENNETH O. EIKENBERRY, Attorney tor Date state of Washington **REPRESENTED BY:** Jerry Ackerman, Esq. FEDERAL FACILITY AGREEMENT April 5, 1990 NUWES - Keyport Facility - Page 66

Signature sheet for the foregoing Federal Facility Agreement for the Naval Underseas Warfare Engineering Station -Keyport, the U.S. Environmental Protection Agency, the U.S. Department of the Navy, and the Washington State Department of Ecology. n Re THOMAS P. Acting Regional Administrato DUNNE, U.S. Environmental Protection Agency **REPRESENTED BY:** Cynthia L. Mackey, Esq. FEDERAL FACILITY AGREEMENT April 5, 1990 28 NUWES - Keyport Facility - Page 67