

United States Environmental Protection Agency

Fiscal Year 2026

Justification of Appropriation Estimates for the Committee on Appropriations

Tab 05: Buildings and Facilities

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Environmental Protection Agency FY 2026 Annual Performance Plan and Congressional Justification

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Environmental Protection Agency FY 2026 Annual Performance Plan and Congressional Justification

APPROPRIATION: Building and Facilities Resource Summary Table

(Dollars in Thousands)

	FY 2024 Final Actuals	FY 2025 Enacted Operating Plan	FY 2026 President's Budget	FY 2026 President's Budget v. FY 2025 Enacted Operating Plan
Building and Facilities				
Budget Authority	\$32,830	\$40,676	\$35,076	-\$5,600
Total Workyears	0.0	0.0	0.0	0.0

The Agency notes that FY 2025 levels are estimates and subject to refinement based on Administration priorities.

Bill Language: Buildings and Facilities

For construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities of, or for use by, the Environmental Protection Agency, \$35,076,000, to remain available until expended.

Program Projects in B&F

(Dollars in Thousands)

Program Project	FY 2024 Final Actuals	FY 2025 Enacted Operating Plan	FY 2026 President's Budget	FY 2026 President's Budget v. FY 2025 Enacted Operating Plan
Homeland Security				
Homeland Security: Protection of EPA Personnel and Infrastructure	\$6,225	\$6,676	\$6,176	-\$500
Operations and Administration				
Facilities Infrastructure and Operations	\$26,604	\$34,000	\$28,900	-\$5,100
TOTAL B&F	\$32,830	\$40,676	\$35,076	-\$5,600

The Agency notes that FY 2025 levels are estimates and subject to refinement based on Administration priorities.

Homeland Security

Homeland Security: Protection of EPA Personnel and Infrastructure

Program Area: Homeland Security

(Dollars in Thousands)

	FY 2024 Final Actuals	FY 2025 Enacted Operating Plan	FY 2026 President's Budget	FY 2026 President's Budget v. FY 2025 Enacted Operating Plan
Environmental Programs & Management	\$4,973	\$4,665	\$4,986	\$321
Science & Technology	\$625	\$625	\$500	-\$125
Building and Facilities	\$6,225	\$6,676	\$6,176	-\$500
Hazardous Substance Superfund	\$1,257	\$1,102	\$915	-\$187
Total Budget Authority	\$13,081	\$13,068	\$12,577	-\$491
Total Workyears	14.0	13.3	13.3	0.0

The Agency notes that FY 2025 levels are estimates and subject to refinement based on Administration priorities. Total workyears in FY 2026 include 13.3 FTE to support Homeland Security working capital fund (WCF) services.

Program Project Description:

EPA's Buildings and Facilities Homeland Security: Protection of EPA Personnel and Infrastructure Program is proposed for reduction in anticipation of space consolidation plans that will reduce the number of occupied facilities, consolidate space within remaining facilities, and reduce square footage, yielding cost savings to the American taxpayer. This program supports the protection of federal employees, contractors, grantees, and private citizens (occupants) who work within or visit EPA facilities nationwide. EPA's buildings are a combination of headquarters and regional administrative offices, program and research laboratories, facilities/warehouses. These facilities are either EPA owned/leased or GSA owned/leased. This funding ensures federal mandates are met as they relate to physical security and local emergency preparedness for all Agency locations. These funds support the physical security protection equipment and mechanisms required to protect occupants during facility relocation (e.g., moves, new leases, consolidations, etc.), physical equipment upgrades/modernization, or corrective actions required to address security vulnerabilities identified during security assessments.

FY 2026 Activities and Performance Plan:

In FY 2026, EPA will continue the adoption of GSA's Enterprise Physical Access Control System (ePACS) at EPA facilities. ePACS supports the Agency's modernization of its security infrastructure in compliance with *Homeland Security Presidential Directive-12* (HSPD-12)¹ and ensures that the Agency is undertaking every effort to enhance safety, security, and efficiency by more effectively controlling access into all EPA-controlled physical space and networks. This program directly supports *Pillar 3: Permitting Reform, Cooperative Federalism, and Cross-Agency Partnership* of EPA's *Powering the Great American Comeback* initiative by reducing bureaucratic delays and encouraging increased collaboration between our federal, state, and local partners.

¹ For additional information, please see: https://www.dhs.gov/homeland-security-presidential-directive-12.

In FY 2026, EPA will complete security projects to ensure protection of occupants and compliance with federal mandates for physical security, including:

- Migrating to ePACS at the Research Triangle Park, NC Laboratory; Region 2 Edison Laboratory, Edison, NJ; Region 3 Wheeling Field Office, Wheeling, WV; Headquarters Landover Warehouse Hyattsville, MD; Region 4 Field Annex SAF Athens, GA; and Region 5 Duluth Environmental Laboratory, Duluth, MN.
- Upgrading physical security in response to vulnerabilities identified from previously conducted physical security assessments.
- Continuing to utilize GSA's Managed Service Office program, USAccess, for Personal Identity Verification card enrollment and issuance. USAccess is a GSA managed, shared services solution that provides the EPA with the ability to produce and maintain secure and reliable forms of identification, as required per HSPD-12, for all EPA employees and contractors.

Performance Measure Targets:

A list of FY 2026 performance measures and targets is located in the FY 2026 Performance Measures tab.

FY 2026 Change from FY 2025 Enacted Budget (Dollars in Thousands):

• (-\$500.0) This program change will reduce physical security funding in anticipation of space consolidation plans that will reduce the number of occupied facilities, consolidate space within remaining facilities, and reduce square footage, yielding cost savings to the American taxpayer.

Statutory Authority:

Intelligence Reform and Terrorism Prevention Act of 2004; Homeland Security Act of 2002; Reorganization Plan No. 3 of 1970, 84 Stat. 2086, as amended by Pub. L. 98–80, 97 Stat. 485 (codified at Title 5, App.) (EPA's organic statute).

Operations and Administration

Facilities Infrastructure and Operations

Program Area: Operations and Administration

(Dollars in Thousands)

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	FY 2024 Final Actuals	FY 2025 Enacted Operating Plan	FY 2026 President's Budget	FY 2026 President's Budget v. FY 2025 Enacted Operating Plan
Environmental Programs & Management	\$274,208	\$275,909	\$234,599	-\$41,310
Science & Technology	\$67,394	\$64,733	\$55,023	-\$9,710
Building and Facilities	\$26,604	\$34,000	\$28,900	-\$5,100
Leaking Underground Storage Tanks	\$597	\$686	\$612	-\$74
Inland Oil Spill Programs	\$625	\$637	\$541	-\$96
Hazardous Substance Superfund	\$74,984	\$67,080	\$57,373	-\$9,707
Total Budget Authority	\$444,412	\$443,045	\$377,048	-\$65,997
Total Workyears	328.2	300.4	319.8	19.4

The Agency notes that FY 2025 levels are estimates and subject to refinement based on Administration priorities. Total workyears in FY 2026 include 3.1 FTE in Facilities Infrastructure and Operations working capital fund (WCF) services, an increase of 0.7 FTE.

Program Project Description:

This program is proposed for reduction as EPA anticipates improvements in workforce efficiency and facilities consolidation will allow EPA to reduce resources needed to maintain Agency facilities. EPA's Buildings and Facilities (B&F) appropriation supports the design, construction, repair, and improvement of EPA's federally owned and leased land and structures in accordance with applicable codes and standards.

FY 2026 Activities and Performance Plan:

In accordance with the Office of Budget and Management (OMB)'s M-25-25 Implementation of the Utilizing Space Efficiently and Improving Technologies Act, and HR 4465, the Federal Assets Sale and Transfer Act of 2016,² the Agency will continue to review its space needs. EPA is implementing a space consolidation plan that will reduce the number of occupied facilities, consolidate space within remaining facilities, and reduce square footage. B&F resources support facility-related construction and the repair and improvement (R&I) of EPA's aging real estate inventory. This program directly supports *Pillar 3: Permitting Reform, Cooperative Federalism, and Cross-Agency Partnership* of EPA's *Powering the Great American Comeback* initiative by reducing bureaucratic delays and encouraging increased collaboration between our federal, state, and local partners. Through master planning and nationwide efforts to use space more efficiently, EPA identifies B&F projects to be conducted each fiscal year. These projects support the long-term conditions and efficiency of EPA facilities.

² For more information, see https://www.congress.gov/bill/114th-congress/house-bill/4465/text.

EPA is working to reduce unused office and warehouse space. By the end of FY 2025, EPA will have consolidated employees out of the Ronald Reagan Building, and into existing space within the Federal Triangle in Washington, D.C. The consolidation will reduce the Agency's leased-spaced footprint by approximately 323,000 square feet and lower annual lease costs by \$18 million as part of the Administration's commitment to being exceptional stewards of tax dollars. In FY 2026, the Agency will continue to explore opportunities to reconfigure EPA's workplaces with the goal of reducing long-term rent costs. Space consolidation and reconfiguration enables EPA to reduce its footprint to create a more efficient, collaborative, and technologically sophisticated workplace. Lease savings from space consolidations will allow the Agency to make upgrades to the existing buildings and enhance buildings for the in-person environment. Each move, even with minimum modifications, requires B&F funding.

The FY 2026 request also includes resources for ongoing projects that will provide critical maintenance for aging facilities, including laboratories that are key to ensuring that the Agency has access to safe and functional workspace. EPA has consolidated its headquarters space into the William Jefferson Clinton complex where all 36 elevators in the building are overdue for modernization. Currently, over 10 percent of the elevators are inoperable since 2021. These projects maintain a safe workplace, provide for high quality science, support Agency priorities, and advance the Agency's mission. Delaying essential repairs results in the deterioration of EPA's facilities, which increases long-term repair costs and presents safety risks. EPA will focus on critical facility repairs and infrastructure upgrades to maintain an acceptable Facility Condition Index (FCI) in line with the Laboratory Study completed in 2014.

In FY 2026, EPA will continue its phased approach to accomplish major B&F projects across the country including those that involve the replacement of mechanical systems nearing the end of their useful life that also will ultimately result in energy savings. The lab consolidation projects in Athens, Georgia as well as moving the R6 Houston, Texas laboratory to Ada, Oklahoma, further reduces the Agency's laboratory footprint.

Performance Measure Targets:

A list of FY 2026 performance measures and targets is located in the FY 2026 Performance Measures tab.

FY 2026 Change from FY 2025 Enacted Budget (Dollars in Thousands):

• (-\$5,100.0) This program change will reduce facility infrastructure funding in anticipation of space consolidation plan that will reduce the number of occupied facilities, consolidate space within remaining facilities, and reduce square footage, yielding cost savings to the American taxpayer. This program is proposed for reduction in alignment with Administration priorities to use taxpayer dollars efficiently and to shrink the federal real estate footprint by eliminating unused federal office space

Statutory Authority:

Federal Property and Administration Services Act (FPAS); Reorganization Plan No. 3 of 1970, 84 Stat. 2086, as amended by Pub. L. 98–80, 97 Stat. 485 (codified at Title 5, App.) (EPA's organic statute).