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Municipality/Organization: Town of Marshfield, MA

EPA NPDES Permit Number: MA041048

MADEP Transmittal Number: W-036194

**Annual Report Number
& Reporting Period:** No. 13 March 2015–April 2016

NPDES Phase II Small MS4 General Permit Annual Report

Part I. General Information

Contact Person: Rod Procaccino

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Certification:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Signature:



Printed Name: Rod Procaccino

Title: Town Engineer

Date: April 29, 2016

Part II. Self-Assessment

The Town of Marshfield's stormwater management activities for the 13th year of the General Permit (March 2015 through April 2016) were consistent with the Notice of Intent (Massachusetts DEP form BRP WM 08A) and schedule, submission dated July 21, 2003, **however the cuts in the Towns operational budget have significantly reduced the amount of street sweeping and catch basin cleaning required on an annual basis.** The following assessment of activities that were included in the plan is provided below:

Public Education: 1. Continue Partnership with North and South River Watershed Association (NSRWA) (BMP ID No.1) The Town continues its support of NSRWA Greenscapes Program. Brochures and Reference guide are on display at the Town Hall and Marshfield's Stormwater Management Plan is referenced in the Town's CCR (Water Quality) Report.

(Website - <http://www.townofmarsfield.org>)

2. Develop Brochures: (BMP ID No. 2)

The Town added language to the Water Quality Report to emphasize Storm Water Management Plan. This information is sent out on an annual basis. The water quality report was sent out to all customers representing 98% of the Town.

The DPW contracts with the North and South River Watershed Association Greenscapes program to assist in Public Education. **Presentations were made to Marshfield second Graders (5 elementary schools) featuring " Water All Around You Program." held on March 9, 2016, March 28, 2016, March 23, 2016, March 15, 2016, and March 16, 2016). A rack card created by the Greenscapes Coalition "Pet Waste Education Program" was reprinted and distributed. A face book page was set up featuring timely Greenscape information created on a weekly basis. The Town received, along with several other Town's; " The 2015 Barbara Pearson Memorial Award " for the Town's support for education today ensures clean and bountiful water for people and nature tomorrow" including public announcement.**

The CCR (Water Quality Report) is available at the DPW office.

3. Training Town Officials: As part of the new permit for beneficial reuse of catch basin cleanings, the Town's consultant provided a refresher training on requirements with key highway personnel

onsight on 2-10-2016.

4. Develop Web Site for Public Service Posting: (BMP ID No. 3)

The IT department has developed the Town wide website and is responsible for it's maintenance. Visit the Town's website at <http://www.townofmarsfield.org> Access is provided to the NPDES Phase II Small MS4 General Permit Annual Report.

Public Participation:

1. Water Quality Testing (BMP ID No. 4)

The water level measuring devices placed along the Green Harbor River are operational and DPW monitors the collection of data through a website connection and is the subscriber of the website. The State Office of Coastal Zone Management (CZM) has access to this data along with NSRWA who have historically been monitoring water quality of Green Harbor River. The Bass Creek Improvement and Airport Expansion Project is being monitored by consultant as part of Order of Conditions. The salinity has been high enough to thwart the growth of invasive species Phragmites. The second year monitoring Report by GZA dated March 7, 2016 concludes similar salinity and no reported blockages. There is some Phragmite growth in channel north of the runway.

Community Cleanup Days (BMP ID No. 5)

2. The Town conducted its annual "Keep Marshfield Clean" weekend on April 19, 2016. There were 5.21 tons of trash collected, and 200 lbs. of recyclables collected Town wide. The Town's Solid Waste Transfer Station also supports other neighborhood clean-up efforts and the NSRWA annual River Clean-up Day.
3. The DPW, Town Assessors, and Conservation Commission and other volunteers from the general public developed an Open Space Plan. Watershed protection was the highest priority included in the

evaluation criteria.

Open Space Committee and the DPW applied and received a Drinking Water Supply Grant to purchase 7.6 acre (2 parcels) at 310 Furnace Street and are pursuing authorization to purchase the property at Town Meeting which will continue session May 2, 2016.

4. **The DPW provides the general public handouts promoting water conservation, recycling, composting at the Town Hall and sponsors distribution of Rain Barrels.**

Illicit Discharge Detection and Elimination:

1. **Catch basin/Outfall and Receiving Water Mapping (BMP ID No. 6)**

The Town is in it's 13th year developing GIS Mapping capabilities. The Town continues it's contract with Maps Online who provides service for online mapping, data collection, and data management. Foreman were issued tablets to be used in the field to log work effort like catch basin cleaning, and for checking utility locations. **The drainage layer remains incomplete and the use of the Maps Online System maintenance and work order tracking system is being under- utilized. However, the Town has recently developed snow and sanding route layers and integrated the Maps Online with SNOWOPPS an interactive management program to track operations and billing. A layer was also developed for FEMA Flood Mapping and made available to the Public with great success. With this increased use of the system we are hoping eventually to improve acceptance by Town personnel and to use it to it's full potential.**

Previously, detention basins were located and field checked for sediment accumulation by seasonal student hired.

No Sediment was removed from previous identified Detention Basins.

Drainage Ditches were cleaned on Cornhill Lane and on Union St. from Short St. to the bridge 1000LF - annual routine

Culvert and drainage ditches were cleaned along Plymouth Ave. by Plymouth County Mosquito Control

including the Ditch behind Johnson Terrace, McArthur Lane which was the partial cause of flooding.

Potential Illicit Discharge locations previously identified through outfall screening process were reviewed for connectivity. Water Quality Testing (BMP ID No.4)

A residents sump pump and connected pipe was found directed to a town catch basin (leaching basin) located at Parker Street and the issue was discussed with the resident. The Town will be looking at possible solutions.

Staff screened identified priority sites in August of 2015, for flow, specific conductance, TDS, PH and temperature.

1 Regulatory Review (BMP ID No. 7)

The Town hired a consultant and completed a review of the Watershed Protection By Law and Regulations and presented proposed changes to the Board of Public Works and the Planning Board (Special Permit Granting Authority). This Bylaw remained unchanged for 20 years. The Town accepted the revised Bylaw at the ATM April 2011. The Bylaw specifies performance and design standards for stormwater management in accordance with Massachusetts Stormwater Management Standards. Now, all site plan reviews, and Special Permits required within the WRPD District require review by the Planning Board (WRPD Special Permit authority). The WRPD District was expanded and new zoning map was approved at the April 2012 Town Meeting.

The DPW developed a Municipal Storm Drain Bylaw and regulations, and obtained Town Meeting approval in April 2007. Regulations will allow connections to the Town's municipal drain system as part of the bylaw. The Town has yet to implement a town wide investigation due to manpower requirement, however based on discussions with the BPW, staff plans on sending each resident a questionnaire allowing the opportunity for residents to disclose private connections and sump pumps in areas identified as problem areas. Residents will be asked to obtain a license from the DPW and comply with the bylaw and obtain a license to be connected to the Town's storm drain system. **The Engineering Division obtained funding to hire a seasonal student in 2015 to increase this effort. Most of students time was spent on construction oversight of drainage system by**

the Town on Rockwood Rd for Ball field construction. The system provided storage for the first 1 inch of rainfall over approximately 8 acres of the site.

Construction Site Runoff Control:

1. Regulatory Review (BMP ID No. 7)

Stormwater management measures are required by subdivision regulation. The revised Water Resource Protection Bylaw approved April 2011, requires all site plan approvals and special permit applications within the WRPD to be reviewed by the Planning Board, the Special Permit Granting authority. **The WRPD now covers 5932 Acres within the Town.**

2. Permit Enforcement (BMP ID No. 8)

The Town has issued enforcement orders on the following subdivisions and or building sites to address erosion control problems during construction:

The following roads that have had individuals with enforcement issues related to construction site runoff:

Issued Through Conservation Agent:

20 Wilson Rd - Filling wetland, paving driveway on barrier beach land subject to coastal flowage

116 Elm St. – Cutting wetland expanding yard into wetland

126 Elm St. – Cutting wetland expanding yard in to wetland

13 Parsons walk – Expanding yard into wetland

Horseshoe Farms on to Spring St. – Uncontrolled erosion of soils to wetland

132 Oak Street - Erosion of soils to wetland

890 Webster St. - Cutting wetland vegetation, lack of erosion barriers

2 Stonybrook Rd - Cutting trees in wetland, lack of erosion control

70 Abbey St.- Construction of Deck within 100 foot setback of Wetland

90 Bay Ave. - Dumping of sod and yard waste on beach
158 Foster Ave. -Removing beach vegetation on barrier beach
310 Ridge Rd. - Cutting vegetation on salt marsh
Macomber Ridge - Lack of erosion control barrier.
Cedar Road – Berm added to divert runoff

Issued through Zoning Officer:
Parker Street and Standish
Preston Terrace

Issued through DPW Engineering Division:
Sea Street Parking lot no top course runoff to street. (through Zoning Officer.)

The following developments were under construction and inspected periodically for compliance which included inspection of all erosion control measures:

1. Strawberry Farm Rd. OSRD
2. Monica Way (Street Improvement)
3. Addelaide
4. Horseshoe Farm

Intermittent Inspection (Subdivision or Street Improvement mostly complete):

5. Whites Ferry
6. Commerce Green / Village Green Way
7. Proprietor's Woods
8. Indiana St. – site conditions
9. Peregrine White Dr
10. Parkway & Norwell site plans

11. White Oak Farm
12. Marshawk Subdivision
13. Norwell St.
14. Eamesway Extension
15. Horseshoe Farm
16. Chestnut Hill Subdivision
17. Shermans Estates Way Subdivision Write's Way
18. Janet Road

Other Projects requiring inspection:

Rockwood Road Ball Fields

Senior Center new walkway.

3. Misconnection/ Illegal Dumping (BMP ID No. 9)

Illegal Dumping was reported:

Old Main Street Extension – Microwaves, Mattresses, Construction Debris, Household Trash

Pine Street- Tires

Holly Road/ Chestnut Hill – Mattresses, plastic chairs, Coolers, Televisions

Moraine Street (Rte 3A) –near Duxbury Line – 20 tires

Rexhame Parking Lot – Bags of trash

Post Construction Site Runoff Control

1. Regulatory Review (BMP ID No. 7) The DPW hired a consultant to review the Town's Stormwater efforts and

compliance with NPDES Permit. A meeting was held with the Town Planner, Town Administrator, DPW Director, Engineering staff, Town Building Officers and DPW hired consultant to discuss the upcoming new NPDES permit requirements, and past practice. Based on the review conducted by the consultant, draft Stormwater Management Regulations were developed and presented to the Board of Public Works on February 6, 2012 to address site plan review for new development and exemptions. The Board adopted the new regulations August 20, 2012. **No changes made.**

2. Permit Enforcement (BMP ID No. 8)

None

Municipal Good House Keeping:

1. Improved Street sweeping (BMP ID No. 11)

The DPW swept 120 miles of road within the Town yielding 300CY of sediment.

A Sediment Critical area was established within the Tributary area of Bass Creek- Ditches were cleaned by Mosquito control in this area.

2. Improved Catch Basin Cleaning (BMP ID No. 12) **The Marshfield Highway Department cleaned only 50 catch basins (75CY sediment) in the Town. The contract to clean 2500 catch basins has been deferred to the end of the fiscal year in June due to a \$137,000 budget cut in highway maintenance. It is likely that only half of the catch basins will get cleaned and funds may have to be combined from remaining funds FY16 and available funds FY17. The Estimated cost to clean 2500 catch basins, excluding disposal is \$125,000.** 3. Household Hazardous Waste Days: (BMP ID No. 13) **The Town conducted its Household Hazardous Waste Day on September 19, 2015.**

4. The Town accepts waste oil and paint from May to November at the Transfer Station.

5. The Town conducts roadside clean-up with seasonal personnel several times a week during the summer (16 Weeks)

6. Drain Stenciling: (BMP ID No. 14) **The Town has taken no action.**

7. The Town received final approval and permit for Beneficial Use Determination (BUD) to reuse catch basin cleanings from DEP in August of 2013. (Estimated Quantity 227 CY annual accumulation as of December 2013) These cbc's were sampled in 2014 and did not meet Bud Standard. **The piles remain and have not been adequately turned as reported by consultant.**

BMP's for Meeting TMDL:

Water Quality Testing (BMP ID No. 4)

1. Sediment was retested in April 2010 as required by DEP to support Permitting of Bass Creek Dredging Phase I . The Bass Creek which is tributary to the Green Harbor River and is heavily obstructed by vegetation and sediment. The Town obtained Permits to conduct maintenance dredging of the Bass Creek and applied and obtained a Beneficial Use Determination in 2010 to dispose of the sediment. Approximately 250 CY of sediment was removed in January 2011 which represented about 20% of the total dredging required in Phase I. The dredge sediment was combined with yard waste and composted during the summer 2011 and winter 2012. The compost was retested for metals and salinity February 2012. The amended soil from compost was used on the RTR BMP and Dredge Spoils Area (DSA) to stabilize slopes with grass in June of 2012. **Dredge spoils from the completion of phase I were brought to the transfer station (800CY) for composting in March of 2014. The compost was tested prior to beneficial reuse. The mix will require sand and loam mix in order to render composite to meet bud standard. A loam source and sand source was identified and used to make composite sample. The sample was analyzed and it met the bud standard. The Town is seeking funding to mix and screen the material for beneficial reuse.**

Background: Water quality testing was performed in the Green Harbor River. The Town received the draft report on Green Harbor River Tidal Hydraulics Study, by Applied Coastal Research and Engineering, Inc. March 2007 and draft report on Hydrology and Ecological Analysis of the Upper Green Harbor River, by Dr. David S. White & Dr. Brian L. Howe's Coastal Systems Program February 23, 2007. Louis Berger Group Inc. is the Prime Contractor. This study was funded by a Grant obtained through CZM and the Gulf of Maine Council on Marine Environment. The Tidal Hydraulics portion of the study considered the impact of altering the flow through the tide gates for the purpose of improving the water quality of a severely degraded upper Green

Harbor. The water quality portion of the project involved estimate of freshwater flow and nutrient discharge from the fresh water portion of the Green Harbor River, evaluate the nutrient loading from two tributaries Bass Creek and Wharf Creek, and evaluate sediment/ porewater constituents in restricted and unrestricted wetland habitats within the Green Harbor River. The DPW helped fund the project by providing Topographical Survey of the area with one foot contour accuracy. The DPW provided contract labor to support inspection and manipulation of the tide gates. The Town has purchased the adjustable tide gate for Dyke Rd. funded through a CZM grant program (\$20,000). The Tide Gate was installed in December 2009. The gate has been adjusted open on a gradual basis to observe its effectiveness.

2. 2009-05/ARRA 604 South River Bacteria Assessment Project, Town of Marshfield South River has history of being impaired by Pathogens. The Town hired consultant CEI and NSRWA to conduct a bacteria assessment study to determine areas of high bacteria contributing to the South River, and to recommend BMP's to provide removal of TSS and bacteriological treatment. A total of 30 sites tributary to the South River were tested. Sites were prioritized and three sites were selected. BMP's were brought to 30 % design for each of those 3 sites. NSRWA conducted follow up testing in 2011. **The 2 sites at 30% design involve taking easements and interfacing with plans to expand Library. These projects are on hold.**

3. South River NPS Implementation Coastal Pollutant Remediation Grant: The Town applied and in January 2012, the Town received a grant (\$51,980) to prepare final design for two of the BMP sites and to permit and construct one of the sites. Final Plans were prepared and the NOI was submitted and the hearing was conducted the first week in April 2012. Construction of RTR Outfall and Bio-retention area was completed in June 2012. Punch list items were completed in 2013. **The Town had Plymouth County Mosquito Control clean out the blocked RTR BMP outfall drainage ditch this past winter.**

Implementation of other BMP's. :

The DPW plans on implementing a proposed drainage improvement at the Union St. Bridge. The bridge reconstruction was completed in fall 2009. The State Highway Dept. participated in the proposed improvement by constructing the low flow bypass within the drainage system within the paved areas and limit of work during the bridge reconstruction project in the summer of 2009 at DPW's request. The DPW will be working with the Conservation Agent and NSRWA to implement the proposal. **No progress has been made on this BMP.**

Storm Water Modeling (BMP ID no. 15)

1. The Town hired Amory Engineers to design BMP in Ferry St. at Medford St. – Modeling is underway to determine impact to wetland. The drainage structures have been sized and a plan has been prepared. The Town has met with the Conservation Commission and a NHESP representative and prepared and filed a MESA Review check list for consideration of proposed drainage structures and work within an area designated as Priority Habitat. Design modifications were required and was modeling adjusted in fall of 2010 to handle additional stormwater and to change outfall location. A notice of intent will be filed in Spring of 2011. **The model was created and design was completed, however the NOI application had to be withdrawn due to potential litigation. The Town is pursuing an alternative design.**

Status of the following drainage improvement projects:

Ferry St. (Drainage from Medford St.)

Notice of Intent was prepared, submitted and withdrawn.

Several options are being considered pending results of ongoing litigation. **A settlement was reached and conditions of agreement are being addressed.**

Summer St. Drainage

Obtained partial funding (\$100,000) ATM April 2009 Part of drainage modification was completed in 2009 and 500Lf of drainage system remain to be designed, permitted and constructed. The field survey has been conducted. The design is complete. A tree hearing is required prior to submitting the NOI. Work is scheduled for 2014. The Dept. will use Ch90 funds. **Murdock Pond Outlet structure Damons Point Road, which the Town is responsible for, must be repaired prior to outletting new drainage into the privately owned pond.**

Bass Creek dredging/channel restoration

Permits were issued in October 2013 and the FAA provided \$400K to dredge the remaining portion of Bass Creek. Bids were solicited and contractor selected. Dredging commenced in February and was completed by April 4, 2014. Final site restoration is substantially complete. Major blockages were removed allowing the area upstream to drain. The water levels upstream were lowered several inches as a result of the project. This work provided significant flood mitigation for the residential area located upstream.

In April 2013, the Town voted to purchase 9.8 acres of Marshland abutting Bass Creek for additional access point to remove sediment. The Airport was used for access to Bass Creek for dredging Phase I while it was shut down and under construction. **The second annual post construction report dated 1-5-15 was received.**

Stormwater Management Plan

The Town prepared a SWMP to reduce the sediment entering Bass Creek and submitted it to DEP as required by the permit. Upon receiving comments a final plan was revised and resubmitted prior to receiving NTP to start dredging from DEP. The revised plan dated February 10, 2014 was reviewed with The highway Foreman. **There was partial compliance evident including the construction of BMP at 715 Ocean St. The plan was reissued to the Asst. Supt. of Public Works (New Position) for enforcement.**

Reduction of Sand in Sand-Salt Mixture to Treat Roads

Several trucks were outfitted with liquid applicators to make road salt more effective and the amount of sand used was reduced.

More trucks were outfitted in 2013. A new salt shed was constructed in summer of 2013 on Parsonage St. at the highway garage to reduce amount of salt storage on Clay Pit Road. The amount of sediment removed from catch basins was reduced by 50 %.

Other related projects:

EPA Phase II- SW Compliance Testing and Mapping

Drainage System Mapping and GIS Drainage Layer under way Design Contract issued (\$9,500). The map is partially complete. **Direction of flow is being added to the plan.**

Future BMP

The Town appropriated \$50,000 at ATM April 2013 to meet new permit requirements and for BMP construction. Conceptual designs for six BMP sites were identified in the Bass Creek Area. **A BMP no. 1 was constructed at 715 Ocean Street and it appears to have addressed the issue.**

BMP no. 2 FY2017 Bass Creek Area- Storm Drain Catch Basin filters 40 of 140 catch basins – Pilot Study \$10,000

Integrated Water Resource Management Plan - Phase I

The Draft of Phase I of the IWRMP Report was prepared by hired consultant and submitted to DPW in January 2013. Final comments were prepared and provided to consultant and the consultant provided recommendations for Phase II Scope of Work. The final Report was received in October 2014. **The Sewer collection system model was developed as recommended in the IWRMP. Significant WWTF pump station upgrades including**

	the Main Lift Upgrade, Central St. Pump Station Rehab., Avon Street Pump station Rehab., and a new WWTF screening and grit removal system was constructed and placed in service. (\$6.5M)
Sewer Needs Assessment Kent Park and Black Mount Area	The Draft Sewer Assessment prepared by hired consultant submitted in September to the DPW in September 2012. Comments were made and the report was finalized in 2013.
New Street Sweeper	Approval was obtained from Town Meeting April 25, 2016 with Chapter 90 Funding. \$190,000
Stormwater MS4 Phase II Program Permit Compliance	The DPW is under contract with Consultant to do the following: Prepare Notice of Intent for submittal to EPA within 90 days of issuance of final permit. This work has been delayed until the newMS4 permit is issued. The Town's consultant will provide new proposal to reflect new permit conditions. Contract execution anticipated June 2016.
Online Mapping, Field Verification, and Data Management	Contract awarded, \$38,600 to implement Online Mapping The Town Approved DPW Budget in April 2013 which included budget to support MapsOnline the program costs are (\$11,000.) The project is near completion of initial phase. Training has been provided. The most significant benefit is having the ability to use tablet with access to Towns GIS mapping in the field to locate utilities input and store photos and to prepare work order requests,

and document completed work within web based data base. **The program to log outfall survey results has not been developed. The Town continues to contract with Peoples GIS-MapsOnline Annual cost \$11,000.**

Naomi Street Drainage System Upgrade

Reconstruct 300 feet of drainage and outfall with tidegate and water quality inlet. The design is complete permitting remains.

Rockwood Road Ball Fields

Upper Ball fields and proposed drainage collection system remains to be completed.

End of Report.