



**United States
Environmental Protection Agency**

FISCAL YEAR 2027

**Justification of Appropriation
Estimates for the
Committee on Appropriations**

**Tab 12: Hazardous Waste Electronic Manifest System
Fund**

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Environmental Protection Agency
FY 2027 Annual Performance Plan and Congressional Justification

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**Environmental Protection Agency
FY 2027 Annual Performance Plan and Congressional Justification**

**APPROPRIATION: Hazardous Waste Electronic Manifest System Fund
Resource Summary Table
(Dollars in Thousands)**

	FY 2025 Final Actuals	FY 2026 Enacted Operating Plan	FY 2027 President's Budget	FY 2027 President's Budget v. FY 2026 Enacted Operating Plan
Hazardous Waste Electronic Manifest System Fund				
Budget Authority	\$0	\$0	\$0	\$0
Total Workyears	11.3	15.0	15.0	0.0

Bill Language: E-Manifest

The Administrator of the Environmental Protection Agency is authorized to collect and obligate fees in accordance with section 3024 of the Solid Waste Disposal Act (42 U.S.C. 6939g) for fiscal year 2027, to remain available until expended.

**Program Projects in e-Manifest
(Dollars in Thousands)**

Program Project	FY 2025 Final Actuals	FY 2026 Enacted Operating Plan	FY 2027 President's Budget	FY 2027 President's Budget v. FY 2026 Enacted Operating Plan
Resource Conservation and Recovery Act (RCRA)				
RCRA: Waste Management	\$0	\$0	\$0	\$0
TOTAL e-Manifest	\$0	\$0	\$0	\$0

Resource Conservation and Recovery Act (RCRA)

RCRA: Waste Management

Program Area: Resource Conservation and Recovery Act (RCRA)

Goal: Provide Clean Air, Land, and Water for Every American

Objective(s): Revitalized Land and Contamination Prevention

(Dollars in Thousands)

	FY 2025 Final Actuals	FY 2026 Enacted Operating Plan	FY 2027 President's Budget	FY 2027 President's Budget v. FY 2026 Enacted Operating Plan
Environmental Programs & Management	\$66,714	\$67,571	\$39,510	-\$28,061
<i>Hazardous Waste Electronic Manifest System Fund</i>	<i>\$0</i>	<i>\$0</i>	<i>\$0</i>	<i>\$0</i>
Total Budget Authority	\$66,714	\$67,571	\$39,510	-\$28,061
Total Workyears	285.5	245.8	196.2	-49.6

The Agency notes that FY 2026 levels are estimates and subject to refinement based on Administration priorities.

Total workyears in FY 2027 include 15.0 FTE funded by e-Manifest fees.

Program Project Description:

The Resource Conservation and Recovery Act require companies that ship hazardous waste to track and report an estimated two million shipments each year. EPA maintains the national system for tracking hazardous waste shipments electronically, known as “e-Manifest,” as required by the Hazardous Waste Electronic Manifest Establishment Act (e-Manifest Act, Public Law 112-195).¹ e-Manifest modernizes the Nation’s cradle-to-grave hazardous waste tracking process, while saving valuable time, resources, and dollars for industry and states and energizing the greatness of the American economy.

Since the 2018 system launch through September 2025, EPA has received approximately 13.5 million manifests shipped from over 575 thousand sites generating federal or state-regulated hazardous waste and has collected over \$170.0 million in user fees. EPA estimates the e-Manifest system will reduce the burden associated with paper manifests between 175 thousand and 425 thousand hours, saving state and industry users more than \$50.0 million annually, once electronic manifests are widely adopted.² Since the 2018 launch, e-Manifest has saved state programs \$125.0 million dollars in processing, data entry, and storage costs. The e-Manifest system will provide better knowledge of waste generation and final disposition; enhanced access to manifest information; and greater transparency for the public about hazardous waste shipments.

In November 2023, EPA mandated the use of electronic manifests for all EPA-led cleanups starting in FY 2025. EPA has engaged the General Services Administration Office of Evaluation Sciences to evaluate the implementation of this policy and identify key takeaways for the broader transition to electronic manifests. Early results show that EPA-led cleanups are using electronic manifests at a rate 20 times higher than the national average, demonstrating the feasibility of widespread

¹ For more information, please refer to: <https://www.congress.gov/112/plaws/publ195/PLAW-112publ195.pdf>.

² For more information, please refer to: <https://www.epa.gov/e-manifest/learn-about-hazardous-waste-electronic-manifest-system-e-manifest>.

adoption when supported by clear policy and institutional commitment. The final product, a public report, was published in October of 2025.³

In FY 2014, Congress established the “Hazardous Waste Electronic Manifest System Fund” to implement the e-Manifest Program, including system development, fee collection, authority, rulemaking, and advisory committee establishment. In FY 2026 and FY 2027, e-Manifest will continue to be fully supported by user fees, which includes support for continuing the development and operation of the system and Agency personnel that support its use and further its implementation.

FY 2027 Activities and Performance Plan:

Work in this program directly supports Goal 1/Objective 3, *Revitalized Land and Contamination Prevention*, in the *FY 2026-2030 EPA Strategic Plan*.

In FY 2027, EPA will operate the e-Manifest system and will collect and deposit user fees into the Hazardous Waste Electronic Manifest System Fund (approximately \$20.0 million is anticipated). The authority to collect and spend fees requires authorization from Congress in annual appropriations bills.

In FY 2027, EPA plans to perform the following key activities:

- Continue to implement, develop, and enhance system functionality and program policies to ease the logistical burdens of adopting greater use of fully electronic manifests;
- Work with individual generators and generator-associated groups to meet the regulatory requirement to register and to support their increased use of the e-Manifest system, which will allow for greater fully electronic adoption;
- Continue regular outreach with users and stakeholders to identify new ways to improve the e-Manifest system. This includes regular webinars and targeted demonstrations on how to use the e-Manifest system;
- Operate appropriate accounting and financial reporting interfaces needed to collect and manage user fees, adjust fees as appropriate, and comply with the auditing requirements of the Hazardous Waste Electronic Manifest Establishment Act;
- Hold the annual meeting of the e-Manifest Advisory Board, consisting of state and industry stakeholders and information technology experts, to provide input on system operation and implementation of the user fee regulation; and
- Develop regulations to sunset the options for using paper manifests and require the use of electronic manifests.

Performance Measure Targets:

FY 2027 performance goals and targets are located in the FY 2027 Performance Goals tab.

³ For more information please visit: <https://oes.gsa.gov/projects/2410-epa-electronic-manifests/>.

FY 2027 Change from FY 2026 Enacted Budget (Dollars in Thousands):

- There is no change in program funding.

Statutory Authority:

Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act (RCRA) and the Hazardous Waste Electronic Manifest Establishment Act.